Florida Senate - 2004

By Senator Campbell

32-1819A-04

1	A bill to be entitled
2	An act relating to children and families;
3	creating s. 752.011, F.S.; providing for
4	court-ordered visitation for grandparents and
5	great-grandparents under certain circumstances;
6	providing for appointment of a guardian ad
7	litem and family mediation if the court makes a
8	preliminary finding that the minor is
9	threatened with demonstrable significant mental
10	or emotional harm without such visitation;
11	requiring court-ordered evaluation of the child
12	if mediation fails; providing for a hearing to
13	determine whether the minor is threatened with
14	demonstrable significant mental or emotional
15	harm; providing criteria for such a
16	determination; providing for attorney's fees
17	and costs; applying the Uniform Child Custody
18	Jurisdiction and Enforcement Act; repealing s.
19	752.01, F.S., relating to grandparental
20	visitation; encouraging consolidation of
21	actions under ss. 61.13 and 752.011, F.S.;
22	providing for venue; amending ss. 752.015 and
23	752.07, F.S.; conforming cross-references;
24	amending s. 39.01, F.S.; including references
25	to great-grandparents in definitions relating
26	to dependent children; amending s. 39.509,
27	F.S.; providing for great-grandparents'
28	visitation rights; amending ss. 39.801 and
29	63.0425, F.S.; providing for a
30	great-grandparent's right to notice of a
31	hearing on termination of parental rights
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1 pending adoption; amending s. 61.13, F.S.; 2 providing for great-grandparents' visitation 3 rights and standing with regard to evaluating 4 custody arrangements; conforming this section 5 to provisions of this act; amending s. 63.172, б F.S.; conforming references relating to 7 great-grandparental visitation rights under ch. 8 752, F.S.; providing an effective date. 9 10 Be It Enacted by the Legislature of the State of Florida: 11 12 Section 1. Section 752.011, Florida Statutes, is 13 created to read: 752.011 Action by grandparent or great-grandparent for 14 right of visitation; when petition shall be granted .--15 (1) A grandparent or great-grandparent of a minor may 16 17 petition for visitation with that minor if: 18 (a) One or both of the parents of the minor are <u>deceased;</u> 19 (b) The marriage of the parents of the minor has been 20 21 dissolved, whether or not a dissolution action is pending; 22 (c) A parent of the minor has deserted the minor; 23 (d) The minor was born out of wedlock and not later determined to be a minor born within wedlock as provided in s. 2.4 742.091; or 25 (e) A deceased parent of the minor has made a written 26 27 testamentary statement requesting that there be visitation 2.8 between his or her surviving minor child and the grandparent 29 or great-grandparent. (2) Upon the filing of a petition by a grandparent or 30 great-grandparent for visitation rights, the court shall hold 31

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1 a preliminary hearing to find whether there is evidence that 2 the minor is suffering or is threatened with suffering demonstrable significant mental or emotional harm as a result 3 4 of a parental decision not to permit visitation or contact with the grandparent or great-grandparent. Absent such a 5 6 finding, the court shall dismiss the petition and shall award 7 reasonable attorney's fees and costs to be paid by the 8 petitioner to the respondent. 9 (3) If the court finds that there is evidence that the 10 minor is suffering or is threatened with suffering demonstrable significant mental or emotional harm as a result 11 12 of a parental decision not to permit visitation or contact 13 with the grandparent or great-grandparent, the court may appoint a quardian ad litem and shall order the matter to 14 family mediation as provided in chapter 44 and Rules 12.740 15 and 12.741 of the Florida Family Law Rules of Procedure. 16 17 (4) When mediation fails to yield a resolution, the 18 court shall order a psychological evaluation of the minor pursuant to Rule 12.363, Florida Family Law Rules of 19 Procedure, if comparable evidence of the findings expected 20 21 from such an evaluation is unavailable. 22 (5) After a hearing on the matter, the court may award 23 reasonable rights of visitation to the grandparent or great-grandparent with respect to the minor if the court finds 2.4 25 that: (a) There is clear and convincing evidence that the 26 27 minor is suffering or is threatened with suffering 2.8 demonstrable significant mental or emotional harm as a result of a parental decision not to permit visitation or contact 29 30 with the grandparent or great-grandparent and that visitation 31

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1 with the grandparent or great-grandparent will alleviate or 2 mitigate the harm; and 3 (b) That the visitation will not materially harm the 4 parent-child relationship. 5 (6) Part II of chapter 61, the Uniform Child Custody б Jurisdiction and Enforcement Act, apply to actions brought 7 under this chapter. (7) If separate actions under this section and s. 8 61.13 are pending concurrently, courts are strongly encouraged 9 10 to consolidate the actions in order to minimize the burden of litigation of visitation rights on the minor and the parties. 11 12 (8) An order of grandparent visitation or 13 great-grandparent visitation may be modified upon a showing of substantial change in circumstances or a showing that 14 visitation is causing material harm to the parent-child 15 16 relationship. 17 (9) An original action requesting visitation rights 18 under this chapter may be filed by any grandparent or 19 great-grandparent only once during any 2-year period, except on good cause shown that the minor is suffering or threatened 20 21 with suffering demonstrable significant mental or emotional harm caused by a parental decision to deny or limit contact or 2.2 23 visitation between a minor and grandparent or great-grandparent, which was not known to the grandparent or 2.4 great-grandparent at the time of filing an earlier action. 25 (10) This section does not provide for visitation 26 27 rights for grandparents or great-grandparents of minors placed 2.8 for adoption under chapter 63 except as provided in s. 752.07 29 with respect to adoption by a stepparent. 30 (11) Section 57.105 applies to actions brought under this chapter. 31

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1 (12) Venue shall be in the county where the grandchild 2 primarily resides, unless venue is otherwise governed by chapter 39, chapter 61, or chapter 63. 3 4 Section 2. Section 752.01, Florida Statutes, is 5 repealed. б Section 3. Section 752.015, Florida Statutes, is 7 amended to read: 8 752.015 Mediation of visitation disputes.--It shall be the public policy of this state that families resolve 9 10 differences over grandparent visitation within the family. It shall be the further public policy of this state that when 11 12 families are unable to resolve differences relating to 13 grandparent visitation that the family participate in any formal or informal mediation services that may be available. 14 When families are unable to resolve differences relating to 15 grandparent visitation and a petition is filed pursuant to s. 16 17 752.011 s. 752.01, the court shall, if such services are 18 available in the circuit, refer the case to family mediation in accordance with rules promulgated by the Supreme Court. 19 Section 4. Section 752.07, Florida Statutes, is 20 21 amended to read: 22 752.07 Effect of adoption of child by stepparent on 23 right of visitation; when right may be terminated.--When there is a remarriage of one of the natural parents of a minor child 2.4 for whom visitation rights may be or may have been granted to 25 26 a grandparent pursuant to <u>s. 752.011</u> s. 752.01, any subsequent 27 adoption by the stepparent will not terminate any 2.8 grandparental rights. However, the court may determine that 29 termination of such visitation rights should be terminated based upon the standards for granting such visitation which 30 are set forth in s. 752.011 is in the best interest of the 31

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1 child and rule accordingly, after affording the grandparent an 2 opportunity to be heard. Section 5. Subsections (46) and (50) of section 39.01, 3 Florida Statutes, are amended to read: 4 5 39.01 Definitions.--When used in this chapter, unless б the context otherwise requires: 7 (46) "Next of kin" means an adult relative of a child 8 who is the child's brother, sister, grandparent, 9 great-grandparent, aunt, uncle, or first cousin. 10 (50) "Participant," for purposes of a shelter proceeding, dependency proceeding, or termination of parental 11 12 rights proceeding, means any person who is not a party but who 13 should receive notice of hearings involving the child, including foster parents or the legal custodian of the child, 14 identified prospective parents, grandparents or 15 great-grandparents entitled to priority for adoption 16 17 consideration under s. 63.0425, actual custodians of the 18 child, and any other person whose participation may be in the best interest of the child. A community-based agency under 19 contract with the department to provide protective services 20 21 may be designated as a participant at the discretion of the 22 court. Participants may be granted leave by the court to be 23 heard without the necessity of filing a motion to intervene. Section 6. Section 39.509, Florida Statutes, is 2.4 amended to read: 25 39.509 Grandparents' and great-grandparents' 26 27 Grandparents rights. -- Notwithstanding any other provision of 2.8 law, a maternal or paternal grandparent or great-grandparent as well as a stepgrandparent or step-great-grandparent is 29 entitled to reasonable visitation with his or her grandchild 30 or great-grandchild who has been adjudicated a dependent child 31

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1 and taken from the physical custody of the parent unless the 2 court finds that such visitation is not in the best interest 3 of the child or that such visitation would interfere with the 4 goals of the case plan. Reasonable visitation may be 5 unsupervised and, where appropriate and feasible, may be 6 frequent and continuing.

7 (1) Grandparent or great-grandparent visitation may 8 take place in the home of the grandparent or great-grandparent 9 unless there is a compelling reason for denying such a visitation. The department's caseworker shall arrange the 10 visitation to which a grandparent or great-grandparent is 11 12 entitled pursuant to this section. The state shall not charge 13 a fee for any costs associated with arranging the visitation. However, the grandparent or great-grandparent shall pay for 14 the child's cost of transportation when the visitation is to 15 16 take place in the grandparent's or great-grandparent's home. 17 The caseworker shall document the reasons for any decision to 18 restrict a grandparent's or great-grandparent's visitation. (2) A grandparent or great-grandparent entitled to 19 visitation pursuant to this section shall not be restricted 20 21 from appropriate displays of affection to the child, such as 22 appropriately hugging or kissing his or her grandchild or 23 great-grandchild. Gifts, cards, and letters from the grandparent or great-grandparent and other family members 2.4

25 shall not be denied to a child who has been adjudicated a 26 dependent child.

(3) Any attempt by a grandparent <u>or great-grandparent</u> to facilitate a meeting between the child who has been adjudicated a dependent child and the child's parent or legal custodian, or any other person in violation of a court order 31

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1 shall automatically terminate future visitation rights of the 2 grandparent or great-grandparent. (4) When the child has been returned to the physical 3 4 custody of his or her parent, the visitation rights granted pursuant to this section shall terminate. 5 б (5) The termination of parental rights does not affect 7 the rights of grandparents or great-grandparents unless the court finds that such visitation is not in the best interest 8 of the child or that such visitation would interfere with the 9 goals of permanency planning for the child. 10 (6) In determining whether grandparental or 11 12 great-grandparental visitation is not in the child's best 13 interest, consideration may be given to the finding of guilt, regardless of adjudication, or entry or plea of guilty or nolo 14 contendere to charges under the following statutes, or similar 15 statutes of other jurisdictions: s. 787.04, relating to 16 17 removing minors from the state or concealing minors contrary to court order; s. 794.011, relating to sexual battery; s. 18 798.02, relating to lewd and lascivious behavior; chapter 800, 19 relating to lewdness and indecent exposure; or chapter 827, 20 21 relating to the abuse of children. Consideration may also be 22 given to a report of abuse, abandonment, or neglect under ss. 23 415.101-415.113 or this chapter and the outcome of the investigation concerning such report. 24 Section 7. Paragraph (a) of subsection (3) of section 25 39.801, Florida Statutes, is amended to read: 26 27 39.801 Procedures and jurisdiction; notice; service of 2.8 process.--(3) Before the court may terminate parental rights, in 29 30 addition to the other requirements set forth in this part, the following requirements must be met: 31 8

(a) Notice of the date, time, and place of the 1 2 advisory hearing for the petition to terminate parental rights and a copy of the petition must be personally served upon the 3 following persons, specifically notifying them that a petition 4 has been filed: 5 б 1. The parents of the child. 7 2. The legal custodians of the child. 8 3. If the parents who would be entitled to notice are dead or unknown, a living relative of the child, unless upon 9 10 diligent search and inquiry no such relative can be found. 4. Any person who has physical custody of the child. 11 12 5. Any grandparent or great-grandparent entitled to 13 notice of priority for adoption under s. 63.0425. 6. Any prospective parent who has been identified 14 under s. 39.503 or s. 39.803. 15 7. The guardian ad litem for the child or the 16 17 representative of the guardian ad litem program, if the 18 program has been appointed. 19 The document containing the notice to respond or appear must 20 21 contain, in type at least as large as the type in the balance 22 of the document, the following or substantially similar 23 language: "FAILURE TO PERSONALLY APPEAR AT THIS ADVISORY HEARING CONSTITUTES CONSENT TO THE TERMINATION OF PARENTAL 2.4 RIGHTS OF THIS CHILD (OR CHILDREN). IF YOU FAIL TO APPEAR ON 25 THE DATE AND TIME SPECIFIED, YOU MAY LOSE ALL LEGAL RIGHTS AS 26 27 A PARENT TO THE CHILD OR CHILDREN NAMED IN THE PETITION 2.8 ATTACHED TO THIS NOTICE." Section 8. Paragraph (b) of subsection (2), paragraphs 29 30 (c) and (d) of subsection (4), and subsection (6) of section 61.13, Florida Statutes, are amended to read: 31

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1 61.13 Custody and support of children; visitation 2 rights; power of court in making orders .--3 (2) 4 (b)1. The court shall determine all matters relating to custody of each minor child of the parties in accordance 5 б with the best interests of the child and in accordance with 7 the Uniform Child Custody Jurisdiction and Enforcement Act. It 8 is the public policy of this state to assure that each minor child has frequent and continuing contact with both parents 9 after the parents separate or the marriage of the parties is 10 dissolved and to encourage parents to share the rights and 11 12 responsibilities, and joys, of childrearing. After considering 13 all relevant facts, the father of the child shall be given the same consideration as the mother in determining the primary 14 residence of a child irrespective of the age or sex of the 15 child. 16 17 2. The court shall order that the parental 18 responsibility for a minor child be shared by both parents unless the court finds that shared parental responsibility 19 would be detrimental to the child. Evidence that a parent has 20 21 been convicted of a felony of the third degree or higher 22 involving domestic violence, as defined in s. 741.28 and 23 chapter 775, or meets the criteria of s. 39.806(1)(d), creates a rebuttable presumption of detriment to the child. If the 2.4 presumption is not rebutted, shared parental responsibility, 25 including visitation, residence of the child, and decisions 26 27 made regarding the child, may not be granted to the convicted 2.8 parent. However, the convicted parent is not relieved of any obligation to provide financial support. If the court 29 determines that shared parental responsibility would be 30 detrimental to the child, it may order sole parental 31

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1 responsibility and make such arrangements for visitation as 2 will best protect the child or abused spouse from further harm. Whether or not there is a conviction of any offense of 3 4 domestic violence or child abuse or the existence of an 5 injunction for protection against domestic violence, the court 6 shall consider evidence of domestic violence or child abuse as 7 evidence of detriment to the child. 8 a. In ordering shared parental responsibility, the 9 court may consider the expressed desires of the parents and may grant to one party the ultimate responsibility over 10 specific aspects of the child's welfare or may divide those 11 12 responsibilities between the parties based on the best 13 interests of the child. Areas of responsibility may include primary residence, education, medical and dental care, and any 14 other responsibilities that the court finds unique to a 15 16 particular family. 17 b. The court shall order "sole parental 18 responsibility, with or without visitation rights, to the 19 other parent when it is in the best interests of " the minor child. 20 21 c. The court may award the grandparents or 22 great-grandparents visitation rights with a minor child 23 pursuant to the criteria set forth in s. 752.011 if it is in the child's best interest. Grandparents or great-grandparents 2.4 have legal standing to seek judicial enforcement of such an 25 26 award. This section does not require that grandparents or 27 great-grandparents be made parties to or given notice of 2.8 dissolution pleadings or proceedings. However, if separate actions under this section and s. 752.011 are pending 29 concurrently, courts are strongly encouraged to consolidate 30 the actions in order to minimize the burden of litigation of 31

1 visitation rights on the child. A court may not order that a 2 child be kept within the state or jurisdiction of the court 3 solely for the purpose of permitting visitation by the 4 grandparents <u>or great-grandparents</u>.

5 3. Access to records and information pertaining to a 6 minor child, including, but not limited to, medical, dental, 7 and school records, may not be denied to a parent because the 8 parent is not the child's primary residential parent. Full 9 rights under this subparagraph apply to either parent unless a court order specifically revokes these rights, including any 10 restrictions on these rights as provided in a domestic 11 12 violence injunction. A parent having rights under this 13 subparagraph has the same rights upon request as to form, substance, and manner of access as are available to the other 14 parent of a child, including, without limitation, the right to 15 in-person communication with medical, dental, and education 16 17 providers. 18 (4)

(c) When a custodial parent refuses to honor a 19 noncustodial parent's, or grandparent's, or 20 21 great-grandparent's visitation rights without proper cause, 22 the court shall, after calculating the amount of visitation 23 improperly denied, award the noncustodial parent, or grandparent, or great-grandparent a sufficient amount of extra 2.4 25 visitation to compensate the noncustodial parent, or 26 grandparent, or great-grandparent, which visitation shall be 27 ordered as expeditiously as possible in a manner consistent 2.8 with the best interests of the child and scheduled in a manner 29 that is convenient for the person deprived of visitation. In ordering any makeup visitation, the court shall schedule such 30 visitation in a manner that is consistent with the best 31

1 interests of the child or children and that is convenient for 2 the noncustodial parent, or grandparent, or great-grandparent. 3 In addition, the court: 1. May order the custodial parent to pay reasonable 4 court costs and attorney's fees incurred by the noncustodial 5 6 parent, or grandparent, or great-grandparent to enforce their 7 visitation rights or make up improperly denied visitation; 8 2. May order the custodial parent to attend the parenting course approved by the judicial circuit; 9 10 3. May order the custodial parent to do community service if the order will not interfere with the welfare of 11 12 the child; 13 4. May order the custodial parent to have the financial burden of promoting frequent and continuing contact 14 when the custodial parent and child reside further than 60 15 miles from the noncustodial parent; 16 17 5. May award custody, rotating custody, or primary 18 residence to the noncustodial parent, upon the request of the noncustodial parent, if the award is in the best interests of 19 the child; or 2.0 21 6. May impose any other reasonable sanction as a 22 result of noncompliance. 23 (d) A person who violates this subsection may be punished by contempt of court or other remedies as the court 2.4 25 deems appropriate. (6) In any proceeding under this section, the court 26 27 may not deny shared parental responsibility, custody, or 2.8 visitation rights to a parent, or grandparent, or 29 <u>great-grandparent</u> solely because that parent, or grandparent, or great-grandparent is or is believed to be infected with 30 human immunodeficiency virus; but the court may condition such 31

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1 rights upon the parent's, or grandparent's, or 2 <u>great-grandparent's</u> agreement to observe measures approved by the Centers for Disease Control and Prevention of the United 3 States Public Health Service or by the Department of Health 4 for preventing the spread of human immunodeficiency virus to 5 6 the child. 7 Section 9. Subsection (1) of section 63.0425, Florida 8 Statutes, is amended to read: 9 63.0425 Grandparent's or great-grandparent's right to 10 adopt.--(1) When a child has lived with a grandparent or 11 12 great-grandparent for at least 6 months during within the 13 24-month period immediately preceding the filing of a petition for termination of parental rights pending adoption, the 14 adoption entity shall notify provide notice to that 15 grandparent or great-grandparent of the hearing on the 16 17 petition for termination of parental rights pending adoption. Section 10. Subsection (2) of section 63.172, Florida 18 Statutes, is amended to read: 19 63.172 Effect of judgment of adoption .--20 21 (2) If one or both parents of a child die without the 22 relationship of parent and child having been previously 23 terminated and a spouse of the living parent or a close relative of the child thereafter adopts the child, the child's 2.4 right of inheritance from or through the deceased parent is 25 unaffected by the adoption and, unless the court orders 26 27 otherwise, the adoption will not terminate any grandparental 2.8 or great-grandparental rights delineated under chapter 752. For purposes of this subsection, a close relative of a child 29 is the child's brother, sister, grandparent, 30 great-grandparent, aunt, or uncle. 31

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1	Section 11. This act shall take effect July 1, 2004.
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4	SENATE SUMMARY
5	Provides for court-ordered visitation by grandparents or great-grandparents in certain circumstances. Provides for
6	appointment of a guardian ad litem and for family mediation if the court makes a preliminary finding that
7	the minor is threatened with demonstrable significant mental or emotional harm in the absence of such visitation. Requires court-ordered evaluation of the child if mediation fails. Provides for a hearing to determine whether the minor is threatened with demonstrable significant mental or emotional harm. Provides criteria for such a determination. Provides for venue. Provides for awarding attorney's fees and costs. Applies the Uniform Child Custody Jurisdiction and Enforcement Act. Encourages consolidation of legal actions under ss. 61.13 and 752.011, F.S. Includes references to great-grandparents in definitions relating to dependent children. Provides for great-grandparents' visitation rights. Provides for a great-grandparent's
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15	visitation rights and standing with regard to evaluating custody arrangements.
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