Florida Senate - 2005

 ${\bf By}$ the Committees on Ways and Means; Government Efficiency Appropriations; and Senator Atwater

576-2234-05

| 1 | A bill to be entitled |
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| 2 | An act relating to the distribution of proceeds |
| 3 | from the excise tax on documents; amending s. |
| 4 | 201.15, F.S.; revising monetary criteria for |
| 5 | distributing portions of the tax to certain |
| 6 | trust funds; requiring that proceeds of the tax |
| 7 | in excess of specified amounts be deposited |
| 8 | into the General Revenue Fund; providing for |
| 9 | increased distributions to certain trust funds |
| 10 | under certain circumstances to provide for |
| 11 | payments on bonds; revising monetary criteria |
| 12 | for distributing portions of the tax to the |
| 13 | State Housing Trust Fund and the Local |
| 14 | Government Housing Trust Fund for purposes of |
| 15 | preserving the rights of holders of affordable |
| 16 | housing guarantees; requiring distributions to |
| 17 | the State Housing Trust Fund to be sufficient |
| 18 | for certain purposes; providing direction on |
| 19 | the recurring impact; making appropriations; |
| 20 | providing a limitation; providing an effective |
| 21 | date. |
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| 23 | Be It Enacted by the Legislature of the State of Florida: |
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| 25 | Section 1. Section 201.15, Florida Statutes, is |
| 26 | amended to read: |
| 27 | 201.15 Distribution of taxes collectedAll taxes |
| 28 | collected under this chapter shall be distributed as follows |
| 29 | and shall be subject to the service charge imposed in s. |
| 30 | 215.20(1), except that such service charge shall not be levied |
| 31 | against any portion of taxes pledged to debt service on bonds |
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1 to the extent that the amount of the service charge is required to pay any amounts relating to the bonds: 2 (1) Sixty-two and sixty-three hundredths percent of 3 4 the remaining taxes collected under this chapter shall be used 5 for the following purposes: 6 (a) Amounts as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate 7 8 obligations, or other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and 9 Florida Forever bonds issued pursuant to s. 215.618, shall be 10 paid into the State Treasury to the credit of the Land 11 12 Acquisition Trust Fund to be used for such purposes. The 13 amount transferred to the Land Acquisition Trust Fund for such purposes shall not exceed \$300 million in fiscal year 14 1999-2000 and thereafter for Preservation 2000 bonds and bonds 15 issued to refund Preservation 2000 bonds, and \$300 million in 16 17 fiscal year 2000-2001 and thereafter for Florida Forever 18 bonds. The annual amount transferred to the Land Acquisition Trust Fund for Florida Forever bonds shall not exceed \$30 19 million in the first fiscal year in which bonds are issued. 20 21 The limitation on the amount transferred shall be increased by 22 an additional \$30 million in each subsequent fiscal year, but 23 shall not exceed a total of \$300 million in any fiscal year for all bonds issued. It is the intent of the Legislature that 2.4 all bonds issued to fund the Florida Forever Act be retired by 25 26 December 31, 2030. Except for bonds issued to refund 27 previously issued bonds, no series of bonds may be issued 2.8 pursuant to this paragraph unless such bonds are approved and 29 the debt service for the remainder of the fiscal year in which the bonds are issued is specifically appropriated in the 30 General Appropriations Act. For purposes of refunding 31

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1 Preservation 2000 bonds, amounts designated within this 2 section for Preservation 2000 and Florida Forever bonds may be transferred between the two programs to the extent provided 3 for in the documents authorizing the issuance of the bonds. 4 The Preservation 2000 bonds and Florida Forever bonds shall be 5 6 equally and ratably secured by moneys distributable to the 7 Land Acquisition Trust Fund pursuant to this section, except 8 to the extent specifically provided otherwise by the documents authorizing the issuance of the bonds. No moneys transferred 9 to the Land Acquisition Trust Fund pursuant to this paragraph, 10 or earnings thereon, shall be used or made available to pay 11 12 debt service on the Save Our Coast revenue bonds. 13 (b) The remainder of the moneys distributed under this

14 subsection, after the required payment under paragraph (a), 15 shall be paid into the State Treasury to the credit of the 16 Save Our Everglades Trust Fund in amounts necessary to pay 17 debt service, provide reserves, and pay rebate obligations and 18 other amounts due with respect to bonds issued under s. 19 215.619.

(c) The remainder of the moneys distributed under this 20 subsection, after the required payments under paragraphs (a) 21 22 and (b), shall be paid into the State Treasury to the credit 23 of the Land Acquisition Trust Fund and may be used for any purpose for which funds deposited in the Land Acquisition 2.4 Trust Fund may lawfully be used. Payments made under this 25 26 paragraph shall continue until the cumulative amount credited 27 to the Land Acquisition Trust Fund for the fiscal year under 2.8 this paragraph and paragraph (2)(b) equals 70 percent of the current official forecast for distributions of taxes collected 29 under this chapter pursuant to subsection (2). As used in this 30 paragraph, the term "current official forecast" means the most 31

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1 recent forecast as determined by the Revenue Estimating 2 Conference. If the current official forecast for a fiscal year changes after payments under this paragraph have ended during 3 4 that fiscal year, no further payments are required under this 5 paragraph during the fiscal year. б (d) The remainder of the moneys distributed under this 7 subsection, after the required payments under paragraphs (a), 8 (b), and (c), shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used and 9 expended for the purposes for which the General Revenue Fund 10 was created and exists by law or to the Ecosystem Management 11 12 and Restoration Trust Fund or to the Marine Resources 13 Conservation Trust Fund as provided in subsection (11). (2) The lesser of seven and fifty-six hundredths 14 percent of the remaining taxes collected under this chapter or 15 \$84.9 million in each fiscal year shall be used for the 16 17 following purposes: 18 (a) Beginning in the month following the final payment for a fiscal year under paragraph (1)(c), available moneys 19 shall be paid into the State Treasury to the credit of the 20 21 General Revenue Fund of the state to be used and expended for 22 the purposes for which the General Revenue Fund was created 23 and exists by law or to the Ecosystem Management and Restoration Trust Fund or to the Marine Resources Conservation 2.4 Trust Fund as provided in subsection (11). Payments made under 25 26 this paragraph shall continue until the cumulative amount 27 credited to the General Revenue Fund for the fiscal year under 2.8 this paragraph equals the cumulative payments made under 29 paragraph (1)(c) for the same fiscal year. 30 (b) The remainder of the moneys distributed under this subsection shall be paid into the State Treasury to the credit 31

1 of the Land Acquisition Trust Fund. Sums deposited in the fund 2 pursuant to this subsection may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund may 3 lawfully be used. 4 5 (3) The lesser of one and ninety-four hundredths 6 percent of the remaining taxes collected under this chapter or 7 <u>\$26 million in each fiscal year</u> shall be paid into the State 8 Treasury to the credit of the Land Acquisition Trust Fund. Moneys deposited in the trust fund pursuant to this section 9 10 shall be used for the following purposes: 11 (a) Sixty percent of the moneys shall be used to 12 acquire coastal lands or to pay debt service on bonds issued 13 to acquire coastal lands + and (b) Forty percent of the moneys shall be used to 14 15 develop and manage lands acquired with moneys from the Land 16 Acquisition Trust Fund. 17 (4) The lesser of four and two-tenths percent of the 18 remaining taxes collected under this chapter or \$60.5 million in each fiscal year shall be paid into the State Treasury to 19 the credit of the Water Management Lands Trust Fund. Sums 20 21 deposited in that fund may be used for any purpose authorized 2.2 in s. 373.59. 23 (5) Four and two-tenths percent of the remaining taxes collected under this chapter shall be paid into the State 2.4 Treasury to the credit of the Conservation and Recreation 25 26 Lands Trust Fund to carry out the purposes set forth in s. 27 259.032. Nine and one-half percent of the amount credited to 2.8 the Conservation and Recreation Lands Trust Fund pursuant to this subsection shall be transferred to the State Game Trust 29 30 Fund and used for land management activities. 31

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1 (6) The lesser of two and twenty-eight hundredths 2 percent of the remaining taxes collected under this chapter or \$36.1 million in each fiscal year shall be paid into the State 3 Treasury to the credit of the Invasive Plant Control Trust 4 5 Fund to carry out the purposes set forth in ss. 369.22 and б 369.252. 7 (7) The lesser of one-half of one percent of the 8 remaining taxes collected under this chapter or \$9.3 million in each fiscal year shall be paid into the State Treasury to 9 10 the credit of the State Game Trust Fund to be used exclusively for the purpose of implementing the Lake Restoration 2020 11 12 Program. 13 (8) One-half of one percent of the remaining taxes collected under this chapter shall be paid into the State 14 Treasury and divided equally to the credit of the Department 15 of Environmental Protection Water Quality Assurance Trust Fund 16 17 to address water quality impacts associated with nonagricultural nonpoint sources and to the credit of the 18 Department of Agriculture and Consumer Services General 19 Inspection Trust Fund to address water quality impacts 20 21 associated with agricultural nonpoint sources, respectively. 22 These funds shall be used for research, development, 23 demonstration, and implementation of suitable best management practices or other measures used to achieve water quality 2.4 standards in surface waters and water segments identified 25 26 pursuant to ss. 303(d) of the Clean Water Act, Pub. L. No. 27 92-500, 33 U.S.C. ss. 1251 et seq. Implementation of best 2.8 management practices and other measures may include cost-share grants, technical assistance, implementation tracking, and 29 conservation leases or other agreements for water quality 30 improvement. The Department of Environmental Protection and 31

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1 the Department of Agriculture and Consumer Services may adopt 2 rules governing the distribution of funds for implementation of best management practices. The unobligated balance of funds 3 received from the distribution of taxes collected under this 4 chapter to address water quality impacts associated with 5 6 nonagricultural nonpoint sources will be excluded when 7 calculating the unobligated balance of the Water Quality 8 Assurance Trust Fund as it relates to the determination of the applicable excise tax rate. 9 10 The lesser of seven and fifty-three hundredths (9) percent of the remaining taxes collected under this chapter or 11 12 \$107 million in each fiscal year shall be paid into the State 13 Treasury to the credit of the State Housing Trust Fund and shall be used as follows: 14 (a) Half of that amount shall be used for the purposes 15 for which the State Housing Trust Fund was created and exists 16 17 by law. (b) Half of that amount shall be paid into the State 18 Treasury to the credit of the Local Government Housing Trust 19 Fund and shall be used for the purposes for which the Local 20 21 Government Housing Trust Fund was created and exists by law. 22 (10) The lessor of eight and sixty-six hundredths 23 percent of the remaining taxes collected under this chapter or <u>\$136 million in each fiscal year</u> shall be paid into the State 2.4 Treasury to the credit of the State Housing Trust Fund and 25 shall be used as follows: 26 27 (a) Twelve and one-half percent of that amount shall 2.8 be deposited into the State Housing Trust Fund and be expended by the Department of Community Affairs and by the Florida 29 Housing Finance Corporation for the purposes for which the 30 State Housing Trust Fund was created and exists by law. 31

| 1 | (b) Eighty-seven and one-half percent of that amount |
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| 2 | shall be distributed to the Local Government Housing Trust |
| 3 | Fund and shall be used for the purposes for which the Local |
| 4 | Government Housing Trust Fund was created and exists by law. |
| 5 | Funds from this category may also be used to provide for state |
| б | and local services to assist the homeless. |
| 7 | (11) From the moneys specified in paragraphs (1)(d) |
| 8 | and (2)(a) and prior to deposit of any moneys into the General |
| 9 | Revenue Fund, \$30 million shall be paid into the State |
| 10 | Treasury to the credit of the Ecosystem Management and |
| 11 | Restoration Trust Fund in fiscal year 2000-2001 and each |
| 12 | fiscal year thereafter, to be used for the preservation and |
| 13 | repair of the state's beaches as provided in ss. |
| 14 | 161.091-161.212, and \$2 million shall be paid into the State |
| 15 | Treasury to the credit of the Marine Resources Conservation |
| 16 | Trust Fund to be used for marine mammal care as provided in s. |
| 17 | 370.0603(3). |
| 18 | (12) The Department of Revenue may use the payments |
| 19 | credited to trust funds pursuant to paragraphs (1)(c) and |
| 20 | (2)(b) and subsections (3), (4), (5), (6), (7), (8), (9), and |
| 21 | (10) to pay the costs of the collection and enforcement of the |
| 22 | tax levied by this chapter. The percentage of such costs which |
| 23 | may be assessed against a trust fund is a ratio, the numerator |
| 24 | of which is payments credited to that trust fund under this |
| 25 | section and the denominator of which is the sum of payments |
| 26 | made under paragraphs $(1)(c)$ and $(2)(b)$ and subsections (3) , |
| 27 | (4), (5), (6), (7), (8), (9), and (10). |
| 28 | (13) The distribution of proceeds deposited into the |
| 29 | Water Management Lands Trust Fund and the Conservation and |
| 30 | Recreation Lands Trust Fund, pursuant to subsections (4) and |
| 31 | (5), shall not be used for land acquisition, but may be used |

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1 for preacquisition costs associated with land purchases. The 2 Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under ss. 259.032 3 and 373.59. Prior to the 2005 Regular Session of the 4 Legislature, the Acquisition and Restoration Council shall 5 6 review and make recommendations to the Legislature concerning 7 the need to repeal this provision. Based on these 8 recommendations, the Legislature shall review the need to 9 repeal this provision during the 2005 Regular Session. 10 (14) Amounts distributed pursuant to subsections (5), (6), (7) and (8) are subject to the payment of debt service on 11 12 outstanding Conservation and Recreation Lands revenue bonds. (15) Beginning July 1, 2008, in each fiscal year that 13 the remaining taxes collected under this chapter exceed such 14 collections in the prior fiscal year, the stated maximum 15 dollar amounts provided in subsections (2), (4), (6), (7), 16 17 (9), and (10) shall each be increased by an amount equal to 10 18 percent of the increase in the remaining taxes collected under this chapter multiplied by the applicable percentage provided 19 in those subsections. 20 21 (16) If the payment requirements in any year for bonds outstanding on July 1, 2007, or bonds issued to refund such 2.2 23 bonds, exceed the limitations of this section, distributions to the trust fund from which the bond payments are made shall 2.4 be increased to the lesser of the amount needed to pay bond 25 obligations or the limit of the applicable percentage 26 27 distribution provided in subsections (1)-(12). 28 (17) Distributions to the State Housing Trust Fund pursuant to subsections (9) and (10) shall be sufficient to 29 cover amounts required to be transferred to the Florida 30 Affordable Housing Guarantee Program's annual debt service 31

1 reserve and guarantee fund pursuant to s. 420.5092(6)(a) and (b) up to but not exceeding the amount required to be 2 transferred to such reserve and fund based on the percentage 3 4 distribution of documentary stamp tax revenues to the State 5 Housing Trust Fund which is in effect in the 2004-2005 fiscal б year. 7 (18) The remaining taxes collected under this chapter, after the distributions provided in the preceding subsections, 8 9 shall be paid into the State Treasury to the credit of the 10 General Revenue Fund. Section 2. For the purposes of sections 216.134 and 11 12 216.136, Florida Statutes, the recurring impact of this act 13 shall first be recognized in the 2007-2008 fiscal year. Section 3. Effective July 1, 2005, there is 14 appropriated for fiscal year 2005-2006 to the Florida Housing 15 Finance Corporation \$175,500,000 from the Local Government 16 17 Housing Trust Fund and \$74,500,000 from the State Housing Trust Fund for the purpose of providing funds to eligible 18 entities for affordable housing recovery efforts as 19 recommended by the Hurricane Housing Work Group. 20 21 Section 4. Except as otherwise expressly provided in 22 this act, this act shall take effect July 1, 2007. 23 2.4 25 26 27 28 29 30 31

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Florida Senate - 2005 576-2234-05

CS for CS for SB 1110

| 1 | STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR |
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| 2 3 | <u>CS/Senate Bill 1110</u> |
| 4 | The committee substitute for committee substitute for SB 1110 |
| makes the following changes: | |
| 6 | Increases the cap on the distribution to the Land Acquisition Trust Fund from \$83.8 million to \$84.9 million. |
| 7 - Caps the distributions to the State Hous | - Caps the distributions to the State Housing Trust Fund at |
| 8 9 | \$107 million and the Local Government Housing Trust Fund at \$136 million . |
| - | Includes a growth factor (about 10 percent of any annual growth) which will increase the cap for each fund based |
| 10 growth) which will increase the on growth in documentary stamp of 11 1, 2008. | on growth in documentary stamp collections beginning July |
| 12 | - Provides that the recurring impact of the bill will first |
| be recognized in FY 2007-08. | |
| 14 | Appropriates \$250 million to fund the recommendations of the Hurricane Housing Workgroup. |
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