Florida Senate - 2005

By Senator Campbell

	32-1117-05 See HB 137
1	A bill to be entitled
2	An act relating to the Florida Incentive-based
3	Permitting Act; creating s. 403.0874, F.S.;
4	providing a popular name; providing legislative
5	findings; providing purposes; providing
б	definitions; providing for an Incentive-based
7	Permitting Program; providing compliance
8	incentives for certain environmental permitting
9	activities; providing requirements and
10	limitations; providing for administration by
11	the Department of Environmental Protection;
12	requiring the department to adopt certain
13	rules; requiring agency notification of formal
14	enforcement actions; providing notice
15	requirements; amending ss. 161.041 and 373.413,
16	F.S.; specifying application of Incentive-based
17	Permitting Program provisions; amending s.
18	403.087, F.S.; revising criteria for department
19	permit issuance to conform; providing an
20	effective date.
21	
22	Be It Enacted by the Legislature of the State of Florida:
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24	Section 1. Section 403.0874, Florida Statutes, is
25	created to read:
26	403.0874 Incentive-based Permitting Program
27	(1) POPULAR NAME This section may be cited as the
28	"Florida Incentive-based Permitting Act."
29	(2) LEGISLATIVE FINDINGS; PUBLIC PURPOSE
30	(a) The Legislature finds and declares that a permit
31	applicant's history of compliance with applicable permit
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1 conditions and requirements and the environmental laws of this 2 state is a factor that should be considered by the department when the department is considering whether to issue or reissue 3 4 a permit to an applicant, based upon compliance incentives under this section. 5 б (b) Permit applicants with a history of compliance 7 with applicable permit conditions and requirements and the 8 environmental laws of this state should be eligible for longer permits, expedited permit reviews, short-form permit renewals, 9 10 and other incentives to reward and encourage such applicants. (c) It is therefore declared to be the purpose of this 11 12 section to provide the department with clear and specific 13 authority to consider the compliance history of a permit applicant who has applied for an incentive-based permit. 14 (3) DEFINITIONS. -- For purposes of this section: 15 16 (a) "Agency" means the Department of Environmental 17 Protection. 18 (b) "Applicant" means the proposed permittee or transferee, owner, or operator of a regulated activity seeking 19 2.0 an agency permit. 21 (c) "Environmental laws" means any state or federal 2.2 law that regulates activities for the purpose of protecting 23 the environment, or for the purpose of protecting the public health from pollution or contaminants, but does not include 2.4 any law that regulates activities for the purpose of zoning, 25 growth management, or land use. The term includes, but is not 26 27 limited to, chapter 161, part IV of chapter 373, and chapter 2.8 403. (d) "Regulated activity" means any activity, 29 30 including, but not limited to, the construction or operation 31

2

Florida Senate - 2005 32-1117-05

1 of a facility, installation, system, or project, for which a permit or certification is required under an agency law. 2 (e) "Site" means a single parcel, or multiple 3 4 contiguous or adjacent parcels, of land on which the applicant 5 proposes to conduct, or has conducted, a regulated activity. б (4) COMPLIANCE INCENTIVES. -- In order to obtain compliance incentives, the applicant must affirmatively 7 8 request such incentives as part of the permit application. Unless otherwise prohibited by state or federal law, agency 9 10 rule, or federal regulation, and provided the applicant meets all other applicable criteria for the issuance of a permit, 11 12 any applicant who meets the criteria set forth in this 13 subsection is entitled to the following incentives: (a) Level 1.--14 An applicant shall be entitled to incentives 15 1. pursuant to this paragraph at a site if the applicant 16 17 conducted the regulated activity for at least 4 of the 5 years 18 preceding submittal of the permit application or, if the activity is a new regulated activity, the applicant conducted 19 a similar regulated activity under an agency permit for at 2.0 21 least 4 of the 5 years at a different site in this state preceding submittal of the permit application. However, an 2.2 23 applicant shall not be entitled to incentives under this paragraph if the applicant has a relevant compliance history 2.4 at the subject site that includes any knowing violation that 25 resulted in formal enforcement action and the violation 26 27 resulted in significant harm to human health or the 2.8 environment. The term "knowing" means awareness of the nature 29 of a person's acts, not awareness that such acts violate the law. The term does not include conduct that is the result of 30 an act of God, mechanical failure, events beyond the control 31

1 of the applicant, an accident, or a mistake of fact. The term "act of God," which means only an unforeseeable act 2 exclusively occasioned by the violence of nature without the 3 4 interference of any human agency, shall not be deemed to cause any failure to comply with a permit condition or requirement. 5 б 2. Level 1 incentives shall include: 7 a. Automatic renewal of permit. -- A renewal of a permit shall be issued for a period of 5 years and shall, after 8 9 notice and an opportunity for public comment, be automatically 10 renewed for one additional 5-year term without agency action unless the agency determines, based on information submitted 11 12 by the applicant or resulting from the public comments or its 13 own records, that the applicant has committed violations during the relevant review period that disqualify the 14 applicant from receiving the automatic or expedited renewal. 15 Expedited permit review. -- The processing time 16 b. 17 following receipt of a completed application shall be 45 days 18 for the issuance of the agency action. 19 Short-form renewals. -- Renewals of permits not с. involving substantial construction or expansion may be made 2.0 21 upon a shortened application form specifying only the changes 2.2 in the regulated activity or a certification by the applicant 23 that no changes in the regulated activity are proposed if that is the case. Applicants for short-form renewals shall complete 2.4 and submit the prescribed compliance form with the application 25 and shall remain subject to the compliance history review of 26 27 this section. All other procedural requirements for renewal 2.8 applications remain unchanged. This provision shall supplement 29 any expedited review processes found in agency rules. 30 d. Rulemaking .-- Within 6 months after the effective date of this section, the department shall initiate rulemaking 31

Florida Senate - 2005 32-1117-05

1 to implement Level 1 incentives. The rule shall specify what 2 incentives will be made available, how applicants may qualify for incentives, and how extended permits may be transferred. 3 4 Until an implementing rule is adopted, Level 1 incentives shall not be available to permit applicants under this 5 б section. 7 (b) Level 2.--1. An applicant shall be entitled to incentives 8 9 pursuant to this paragraph if the applicant meets the 10 requirements for Level 1 and the applicant takes any other actions not otherwise required by law that result in: 11 12 Reductions in actual or permitted discharges or a. 13 emissions; b. Reductions in the impacts of regulated activities 14 on public lands or natural resources; 15 16 c. Waste reduction or reuse; 17 d. Implementation of a voluntary environmental 18 management system; or e. Other similar actions as determined by department 19 20 rule. 21 2. Level 2 incentives may include all Level 1 incentives and shall also include: 2.2 23 Ten-year permits, provided the applicant has conducted a regulated activity at the site for at least 5 2.4 25 years. b. Fewer routine inspections than other regulated 26 27 activities similarly situated. 28 c. Expedited review of requests for permit 29 modifications. 30 d. Agency recognition, program-specific incentives, or certifications in lieu of renewal permits. 31

Florida Senate - 2005 32-1117-05

2 <u>information.</u> 3 <u>(c) RulemakingWithin 6 months after the effective</u> 4 <u>date of this section, the department shall initiate rulemaking</u> 5 <u>to implement Level 2 incentives. The rule shall specify what</u> 6 <u>incentives will be made available, how applicants may quality</u> 7 <u>for incentives, and how extended permits may be transferred.</u>	<u>y</u>
4 <u>date of this section, the department shall initiate rulemak</u> 5 <u>to implement Level 2 incentives. The rule shall specify what</u> 6 <u>incentives will be made available, how applicants may qualif</u>	<u>y</u>
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8 Until an implementing rule is adopted, Level 2 incentives	
9 shall not be available to permit applicants under this	
10 section.	
11 (5) NOTIFICATIONThe agency is encouraged to work	
12 with permittees and permit applicants to encourage compliance	<u>e</u> :
13 and avoid burdensome and expensive consequences of	
14 noncompliance. In each case in which the agency initiates a	
15 formal enforcement action and prior to considering incentive	<u>'S</u>
16 <u>outlined in this section, the agency shall clearly and</u>	
17 <u>specifically:</u>	
18 (a) Inform the alleged permittee if the provisions of	: -
19 this section will allow for considering incentives.	
20 (b) Put the alleged permittee on notice of the	
21 <u>consequences of violations and the potential consequences of</u>	:
22 <u>continuing noncompliance in relation to Level 1 or Level 2</u>	
23 <u>incentives.</u>	
24 Section 2. Subsection (5) is added to section 161.04	1,
25 Florida Statutes, to read:	
26 161.041 Permits required	
27 (5) The Incentive-based Permitting Program provisions	<u>;</u>
28 of s. 403.0874 shall apply to all permits issued under this	
29 <u>chapter.</u>	
30 Section 3. Subsection (6) is added to section 373.42	.3,
31 Florida Statutes, to read:	

1 373.413 Permits for construction or alteration.--2 The Incentive-based Permitting Program provisions (6) of s. 403.0874 shall apply to permits issued under this 3 4 section. 5 Section 4. Subsection (7) of section 403.087, Florida б Statutes, is amended to read: 7 403.087 Permits; general issuance; denial; revocation; 8 prohibition; penalty.--9 (7) A permit issued pursuant to this section shall not 10 become a vested right in the permittee. The department may revoke any permit issued by it if it finds that the 11 12 permitholder knowingly: (a) Has submitted false or inaccurate information in 13 the his or her application for such permit; 14 (b) Has violated law, department orders, rules, or 15 regulations, or permit conditions directly related to such 16 17 permit and has refused to correct or cure such violations when 18 requested to do so; (c) Has failed to submit operational reports or other 19 information required by department rule or regulation directly 20 21 related to such permit and has refused to correct or cure such 22 violations when requested to do so; or (d) Has refused lawful inspection under s. 403.091 at 23 the facility authorized by such permit. 2.4 Section 5. This act shall take effect upon becoming a 25 law. 26 27 28 29 30 31