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2	An act relating to regulation of
3	communications; creating the Committee on
4	Public Service Commission Oversight as a
5	standing joint committee of the Legislature;
б	providing for its membership, powers, and
7	duties; amending s. 350.001, F.S.; requiring
8	that the commission perform its duties
9	independently; amending s. 350.031, F.S.;
10	authorizing the Florida Public Service
11	Commission Nominating Council to make
12	expenditures to advertise a vacancy on the
13	council or the commission; requiring that the
14	Committee on Public Service Commission
15	Oversight provide nominees for recommendation
16	to the Governor for appointment to the Public
17	Service Commission; providing procedures;
18	amending s. 350.041, F.S.; clarifying the
19	prohibition against accepting gifts with
20	respect to its application to commissioners
21	attending conferences; requiring that a penalty
22	be imposed against a person who gives a
23	commissioner a prohibited gift; requiring that
24	commissioners avoid impropriety and act in a
25	manner that promotes confidence in the
26	commission; prohibiting a commissioner from
27	soliciting any thing of value, either directly
28	or indirectly, from any public utility, its
29	affiliate, or any party; amending s. 350.042,
30	F.S.; requiring that a penalty be imposed
31	against a person involved in a prohibited ex

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1	parte communication with a commissioner;
2	amending s. 350.061, F.S.; requiring that the
3	Committee on Public Service Commission
4	Oversight rather than the Joint Legislative
5	Auditing Committee appoint the Public Counsel;
6	providing for biennial reconfirmation rather
7	than annual; requiring that the Public Counsel
8	perform his or her duties independently;
9	amending s. 350.0614, F.S.; requiring that the
10	Committee on Public Service Commission
11	Oversight rather than the Joint Legislative
12	Auditing Committee oversee expenditures of the
13	Public Counsel; providing definitions;
14	providing for notice of public hearings to
15	consider whether the local government will
16	provide a communications service; requiring a
17	governmental entity to take certain action
18	before a communications service is provided;
19	providing certain restrictions on revenue bonds
20	to finance provisioning of communications
21	services; requiring a local government to make
22	available a written business plan; providing
23	criteria for the business plan; setting pricing
24	standards; providing for accounting and books
25	and records; requiring the governmental entity
26	to establish an enterprise fund; requiring the
27	governmental entity to maintain separate
28	operating and capital budgets; limiting the use
29	of eminent-domain powers; requiring a
30	governmental entity to hold a public hearing to
31	consider certain factors if the business plan

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1	goals are not met; requiring compliance with
2	certain federal and state laws; requiring local
3	government to treat itself the same as it
4	treats other providers of similar
5	communications services; exempting certain
б	governmental entities from specified provisions
7	of the act; requiring a local government
8	provider of communications services to follow
9	the same prohibitions as other providers of the
10	same services; providing an exemption for
11	airports under certain conditions; recognizing
12	preemption of a charter, code, or other
13	governmental authority; providing for
14	severability; repealing s. 364.502, F.S., which
15	provides for regulation of video programming;
16	amending s. 202.19, F.S.; clarifying a
17	characterization of the local communications
18	services tax as including certain fees and
19	being in lieu of such fees; authorizing
20	municipalities or counties to use certain
21	revenues distributed to a local government for
22	certain purposes; amending s. 364.01, F.S.;
23	specifying the exclusive jurisdiction of the
24	Florida Public Service Commission to regulate
25	telecommunications companies; providing that
26	state laws governing business and consumer
27	protection be applied to communications
28	activities that are not regulated by the
29	commission; revising provisions governing the
30	exclusive jurisdiction of the commission;
31	creating s. 364.011, F.S.; specifying certain

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1	services that are exempt from oversight by the
2	commission; creating s. 364.012, F.S.;
3	requiring the commission to coordinate with
4	federal agencies; providing that ch. 364, F.S.,
5	does not limit or modify certain duties of a
б	local exchange carrier; creating s. 364.013,
7	F.S.; requiring that broadband service remain
8	free of state and local regulation; requiring
9	that voice-over-Internet protocol remain free
10	of regulation, except as specifically provided
11	in ch. 364, F.S., or by federal law; amending
12	s. 364.02, F.S.; defining the terms "broadband
13	service" and "VoIP"; redefining the term
14	"service"; amending s. 364.0361, F.S.;
15	prohibiting a local government from regulating
16	voice-over-Internet protocol regardless of the
17	platform or provider; amending s. 364.10, F.S.;
18	transferring applicability from
19	telecommunications companies serving as
20	carriers of last resort to eligible
21	telecommunications carriers; defining the term
22	"eligible telecommunications carrier";
23	providing requirements for eligible
24	telecommunications carriers; requiring the
25	Public Service Commission to establish
26	procedures for notification and termination of
27	the Lifeline Assistance credit; providing
28	criteria for connection, reconnection, and
29	discontinuation of basic local
30	telecommunications service for Lifeline
31	Assistance subscribers; providing criteria for

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1	blocking access to long-distance service;
2	adding the Department of Education and the
3	Office of Public Counsel to those agencies that
4	are directed to cooperate in developing
5	procedures for promoting Lifeline
6	participation; requiring the commission to
7	adopt rules; repealing s. 364.502, F.S.,
8	relating to video programming services;
9	amending s. 364.335, F.S.; increasing to \$500
10	from \$250 the maximum allowable filing fee for
11	certification of telecommunications carriers;
12	amending s. 364.336, F.S.; authorizing the
13	Public Service Commission to establish a
14	minimum fee of up to \$1,000; authorizing
15	different fees for different types of services
16	provided by telecommunications companies;
17	amending ss. 196.012, 199.183, 212.08, 290.007,
18	350.0605, 364.602, and 489.103, F.S.;
19	conforming cross-references; providing
20	clarification of rights of local governments
21	and duties of cable service providers to comply
22	with certain laws and regulations; amending s.
23	364.051, F.S.; providing that damage to the
24	equipment and facilities of a local exchange
25	telecommunications as a result of a named
26	tropical system constitutes a compelling
27	showing of changed circumstances to justify a
28	rate increase; allowing such companies to
29	petition for recovery of such costs and
30	expenses; requiring the Public Service
31	Commission to verify the intrastate costs and

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1	expenses for repairing, restoring, or replacing
2	damaged lines, plants, or facilities; requiring
3	the commission to determine whether the
4	intrastate costs and expenses are reasonable;
5	requiring a company to exhaust any
6	storm-reserve funds prior to recovery from
7	customers; providing that the commission may
8	authorize adding an equal line-item charge per
9	access line for certain customers; providing
10	for a rate cap and providing the maximum number
11	of months the rate may be imposed; providing a
12	12-month limit for the application; allowing
13	recovery for more than one storm within the
14	limit; providing for severability; providing an
15	effective date.
16	
17	Be It Enacted by the Legislature of the State of Florida:
18	
19	Section 1. Committee on Public Service Commission
20	Oversight; creation; membership; powers and duties
21	(1) There is created a standing joint committee of the
22	Legislature, designated the Committee on Public Service
23	Commission Oversight, and composed of twelve members appointed
24	as follows: six members of the Senate appointed by the
25	President of the Senate, two of whom must be members of the
26	minority party; and six members of the House of
27	Representatives appointed by the Speaker of the House of
28	Representatives, two of whom must be members of the minority
29	party. The terms of members shall be for 2 years and shall run
30	from the organization of one Legislature to the organization
31	of the next Legislature. The President shall appoint the chair

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of the committee in even-numbered years and the vice chair in 1 2 odd-numbered years, and the Speaker of the House of Representatives shall appoint the chair of the committee in 3 odd-numbered years and the vice chair in even-numbered years, 4 from among the committee membership. Vacancies shall be filled 5 in the same manner as the original appointment. Members shall б 7 serve without additional compensation, but shall be reimbursed 8 for expenses. 9 (2) The committee shall be governed by joint rules of the Senate and the House of Representatives which shall remain 10 in effect until repealed or amended by concurrent resolution. 11 (3) The committee shall: 12 13 (a) Recommend to the Governor nominees to fill a 14 vacancy on the Public Service Commission, as provided by general law; and 15 16 (b) Appoint a Public Counsel as provided by general 17 law. 18 (4) The committee is authorized to file a complaint 19 with the Commission on Ethics alleging a violation of chapter 350, Florida Statutes, by a commissioner, former commissioner, 20 former commission employee, or member of the Public Service 21 22 Commission Nominating Council. 23 (5) The committee will not have a permanent staff, but 24 the President of the Senate and the Speaker of the House of Representatives shall select staff members from among existing 25 legislative staff, when and as needed. 26 27 Section 2. Section 350.001, Florida Statutes, is 28 amended to read: 29 350.001 Legislative intent.--The Florida Public Service Commission has been and shall continue to be an arm of 30 31 the legislative branch of government. <u>The Public Service</u>

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Commission shall perform its duties independently. It is the 1 2 desire of the Legislature that the Governor participate in the appointment process of commissioners to the Public Service 3 Commission. The Legislature accordingly delegates to the 4 Governor a limited authority with respect to the Public 5 Service Commission by authorizing him or her to participate in б 7 the selection of members only from the list provided by the 8 Florida Public Service Commission Nominating Council in the manner prescribed by s. 350.031. 9 Section 3. Section 350.031, Florida Statutes, is 10 amended to read: 11 350.031 Florida Public Service Commission Nominating 12 13 Council.--14 (1) There is created a Florida Public Service Commission Nominating Council consisting of nine members. At 15 least one member of the council must be 60 years of age or 16 older. Three members, including one member of the House of 17 18 Representatives, shall be appointed by and serve at the pleasure of the Speaker of the House of Representatives; three 19 members, including one member of the Senate, shall be 20 appointed by and serve at the pleasure of the President of the 21 22 Senate; and three members shall be selected and appointed by a 23 majority vote of the other six members of the council. All 24 terms shall be for 4 years except those members of the House and Senate, who shall serve 2-year terms concurrent with the 25 2-year elected terms of House members. Vacancies on the 26 council shall be filled for the unexpired portion of the term 27 28 in the same manner as original appointments to the council. A 29 member may not be reappointed to the council, except for a 30 member of the House of Representatives or the Senate who may 31

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be appointed to two 2-year terms or a person who is appointed 1 2 to fill the remaining portion of an unexpired term. 3 (2)(a) No member or spouse shall be the holder of the 4 stocks or bonds of any company, other than through ownership of shares in a mutual fund, regulated by the commission, or 5 any affiliated company of any company regulated by the б 7 commission, or be an agent or employee of, or have any 8 interest in, any company regulated by the commission or any 9 affiliated company of any company regulated by the commission, or in any firm which represents in any capacity either 10 companies which are regulated by the commission or affiliates 11 of companies regulated by the commission. As a condition of 12 13 appointment to the council, each appointee shall affirm to the 14 Speaker and the President his or her qualification by the following certification: "I hereby certify that I am not a 15 stockholder, other than through ownership of shares in a 16 mutual fund, in any company regulated by the commission or in 17 18 any affiliate of a company regulated by the commission, nor in any way, directly or indirectly, in the employment of, or 19 engaged in the management of any company regulated by the 20 commission or any affiliate of a company regulated by the 21 22 commission, or in any firm which represents in any capacity 23 either companies which are regulated by the commission or 24 affiliates of companies regulated by the commission." 25 This certification is made as condition to appointment to the 26 Florida Public Service Commission Nominating Council. 27 28 (b) A member of the council may be removed by the 29 Speaker of the House of Representatives and the President of the Senate upon a finding by the Speaker and the President 30 31

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that the council member has violated any provision of this 1 2 subsection or for other good cause. 3 (c) If a member of the council does not meet the 4 requirements of this subsection, the President of the Senate or the Speaker of the House of Representatives, as 5 appropriate, shall appoint a legislative replacement. б 7 (3) A majority of the membership of the council may 8 conduct any business before the council. All meetings and 9 proceedings of the council shall be staffed by the Office of Legislative Services and shall be subject to the provisions of 10 ss. 119.07 and 286.011. Members of the council are entitled to 11 receive per diem and travel expenses as provided in s. 12 13 112.061, which shall be funded by the Florida Public Service 14 Regulatory Trust Fund. Applicants invited for interviews before the council may, in the discretion of the council, 15 receive per diem and travel expenses as provided in s. 16 112.061, which shall be funded by the Florida Public Service 17 18 Regulatory Trust Fund. The council shall establish policies 19 and procedures to govern the process by which applicants are 20 nominated. (4) The council may spend a nominal amount, not to 21 22 exceed \$10,000, to advertise a vacancy on the council, which shall be funded by the Florida Public Service Regulatory Trust 23 24 Fund. (5) (4) A person may not be nominated to the <u>Committee</u> 25 on Public Service Commission Oversight Governor until the 26 council has determined that the person is competent and 27 knowledgeable in one or more fields, which shall include, but 28 29 not be limited to: public affairs, law, economics, accounting, engineering, finance, natural resource conservation, energy, 30 31 or another field substantially related to the duties and

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functions of the commission. The commission shall fairly 1 2 represent the above-stated fields. Recommendations of the council shall be nonpartisan. 3 (6) (5) It is the responsibility of the council to 4 nominate to the Committee on Public Service Commission 5 Oversight Governor not fewer than six three persons for each б 7 vacancy occurring on the Public Service Commission. The 8 council shall submit the recommendations to the committee 9 Governor by August 1 October 1 of those years in which the terms are to begin the following January, or within 60 days 10 after a vacancy occurs for any reason other than the 11 expiration of the term. 12 13 (7)(6) The Committee on Public Service Commission 14 Oversight Governor shall select from the list of nominees provided by the nominating council three nominees for 15 recommendation to the Governor for appointment to the 16 commission. The recommendations must be provided to the 17 Governor within 45 days after receipt of the list of nominees. 18 19 The Governor shall fill a vacancy occurring on the Public Service Commission by appointment of one of the applicants 20 nominated by the committee council only after a background 21 22 investigation of such applicant has been conducted by the 23 Florida Department of Law Enforcement. If the Governor has not 24 made an appointment within 30 days after the receipt of the recommendation by December 1 to fill a vacancy for a term to 25 begin the following January, then the committee council, by 26 majority vote, shall appoint, within 30 days after the 27 28 expiration of the Governor's time to make an appointment, by 29 December 31 one person from the applicants previously 30 nominated to the Governor to fill the vacancy. If the Governor 31 has not made the appointment to fill a vacancy occurring for

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any reason other than the expiration of the term by the 60th 1 2 day following receipt of the nominations of the council, the council by majority vote shall appoint within 30 days 3 thereafter one person from the applicants previously nominated 4 5 to the Governor to fill the vacancy. (8)(7) Each appointment to the Public Service б 7 Commission shall be subject to confirmation by the Senate 8 during the next regular session after the vacancy occurs. If 9 the Senate refuses to confirm or rejects the Governor's appointment, the council shall initiate, in accordance with 10 this section, the nominating process within 30 days. 11 Section 4. Subsection (2) of section 350.041, Florida 12 13 Statutes, is amended to read: 14 350.041 Commissioners; standards of conduct.--(2) STANDARDS OF CONDUCT.--15 (a) A commissioner may not accept anything from any 16 business entity which, either directly or indirectly, owns or 17 18 controls any public utility regulated by the commission, from 19 any public utility regulated by the commission, or from any business entity which, either directly or indirectly, is an 20 affiliate or subsidiary of any public utility regulated by the 21 commission. A commissioner may attend conferences and 2.2 23 associated meals and events that are generally available to 24 all conference participants without payment of any fees in addition to the conference fee. Additionally, while attending 25 a conference, a commissioner may attend meetings, meals, or 26 events that are not sponsored, in whole or in part, by any 27 28 representative of any public utility regulated by the 29 commission and that are limited to commissioners only, committee members, or speakers if the commissioner is a member 30 of a committee of the association of regulatory agencies that 31

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organized the conference or is a speaker at the conference. It 1 2 is not a violation of this paragraph for a commissioner to attend a conference for which conference participants who are 3 employed by a utility regulated by the commission have paid a 4 higher conference registration fee than the commissioner, or 5 to attend a meal or event that is generally available to all б 7 conference participants without payment of any fees in 8 addition to the conference fee and that is sponsored, in whole or in part, by a utility regulated by the commission. If, 9 during the course of an investigation by the Commission on 10 Ethics into an alleged violation of this paragraph, 11 allegations are made as to the identity of the person giving 12 13 or providing the prohibited gift, that person must be given 14 notice and an opportunity to participate in the investigation and relevant proceedings to present a defense. If the 15 Commission on Ethics determines that the person gave or 16 provided a prohibited gift, the person may not appear before 17 18 the commission or otherwise represent anyone before the 19 commission for a period of 2 years. (b) A commissioner may not accept any form of 20 employment with or engage in any business activity with any 21 22 business entity which, either directly or indirectly, owns or 23 controls any public utility regulated by the commission, any 24 public utility regulated by the commission, or any business entity which, either directly or indirectly, is an affiliate 25 or subsidiary of any public utility regulated by the 26 commission. 27 28 (c) A commissioner may not have any financial 29 interest, other than shares in a mutual fund, in any public 30 utility regulated by the commission, in any business entity 31 which, either directly or indirectly, owns or controls any

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public utility regulated by the commission, or in any business 1 2 entity which, either directly or indirectly, is an affiliate or subsidiary of any public utility regulated by the 3 4 commission. If a commissioner acquires any financial interest prohibited by this section during his or her term of office as 5 a result of events or actions beyond the commissioner's б 7 control, he or she shall immediately sell such financial 8 interest or place such financial interest in a blind trust at 9 a financial institution. A commissioner may not attempt to influence, or exercise any control over, decisions regarding 10 the blind trust. 11 (d) A commissioner may not accept anything from a 12 13 party in a proceeding currently pending before the commission. 14 If, during the course of an investigation by the Commission on Ethics into an alleged violation of this paragraph, 15 allegations are made as to the identity of the person giving 16 or providing the prohibited gift, that person must be given 17 18 notice and an opportunity to participate in the investigation 19 and relevant proceedings to present a defense. If the Commission on Ethics determines that the person gave or 20 provided a prohibited gift, the person may not appear before 21 22 the commission or otherwise represent anyone before the 23 commission for a period of 2 years. 24 (e) A commissioner may not serve as the representative of any political party or on any executive committee or other 25 governing body of a political party; serve as an executive 26 officer or employee of any political party, committee, 27 28 organization, or association; receive remuneration for 29 activities on behalf of any candidate for public office; engage on behalf of any candidate for public office in the 30 solicitation of votes or other activities on behalf of such 31

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1	candidacy; or become a candidate for election to any public
2	office without first resigning from office.
3	(f) A commissioner, during his or her term of office,
4	may not make any public comment regarding the merits of any
5	proceeding under ss. 120.569 and 120.57 currently pending
6	before the commission.
7	(g) A commissioner may not conduct himself or herself
8	in an unprofessional manner at any time during the performance
9	of his or her official duties.
10	(h) A commissioner must avoid impropriety in all of
11	his or her activities and must act at all times in a manner
12	that promotes public confidence in the integrity and
13	impartiality of the commission.
14	(i) A commissioner may not directly or indirectly,
15	through staff or other means, solicit any thing of value from
16	any public utility requlated by the commission, or from any
17	business entity that, whether directly or indirectly, is an
18	affiliate or subsidiary of any public utility requlated by the
19	commission, or from any party appearing in a proceeding
20	considered by the commission in the last 2 years.
21	Section 5. Subsection (7) of section 350.042, Florida
22	Statutes, is amended to read:
23	350.042 Ex parte communications
24	(7)(a) It shall be the duty of the Commission on
25	Ethics to receive and investigate sworn complaints of
26	violations of this section pursuant to the procedures
27	contained in ss. 112.322-112.3241.
28	(b) If the Commission on Ethics finds that there has
29	been a violation of this section by a public service
30	commissioner, it shall provide the Governor and the Florida
31	Public Service Commission Nominating Council with a report of

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its findings and recommendations. The Governor is authorized 1 2 to enforce the findings and recommendations of the Commission on Ethics, pursuant to part III of chapter 112. 3 (c) If a commissioner fails or refuses to pay the 4 Commission on Ethics any civil penalties assessed pursuant to 5 the provisions of this section, the Commission on Ethics may б 7 bring an action in any circuit court to enforce such penalty. 8 (d) If, during the course of an investigation by the 9 Commission on Ethics into an alleged violation of this section, allegations are made as to the identity of the person 10 who participated in the ex parte communication, that person 11 must be given notice and an opportunity to participate in the 12 13 investigation and relevant proceedings to present a defense. 14 If the Commission on Ethics determines that the person participated in the ex parte communication, the person may not 15 appear before the commission or otherwise represent anyone 16 before the commission for a period of 2 years. 17 18 Section 6. Subsection (1) of section 350.061, Florida 19 Statutes, is amended to read: 350.061 Public Counsel; appointment; oath; 20 restrictions on Public Counsel and his or her employees .--21 22 (1) The Committee on Public Service Commission 23 Oversight Joint Legislative Auditing Committee shall appoint a 24 Public Counsel by majority vote of the members of the committee to represent the general public of Florida before 25 the Florida Public Service Commission. The Public Counsel 26 shall be an attorney admitted to practice before the Florida 27 28 Supreme Court and shall serve at the pleasure of the Joint 29 Legislative Auditing Committee on Public Service Commission Oversight, subject to biennial annual reconfirmation by the 30 committee. The Public Counsel shall perform his or her duties 31

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independently. Vacancies in the office shall be filled in the 1 2 same manner as the original appointment. 3 Section 7. Subsection (2) of section 350.0614, Florida Statutes, is amended to read: 4 350.0614 Public Counsel; compensation and expenses.--5 6 (2) The Legislature hereby declares and determines 7 that the Public Counsel is under the legislative branch of 8 government within the intention of the legislation as 9 expressed in chapter 216, and no power shall be in the Executive Office of the Governor or its successor to release 10 or withhold funds appropriated to it, but the same shall be 11 available for expenditure as provided by law and the rules or 12 13 decisions of the Joint Auditing Committee on Public Service 14 Commission Oversight. Section 8. Communications services offered by 15 16 governmental entities.--17 (1) As used in this section, the term: 18 (a) "Advanced service" means 19 high-speed-Internet-access-service capability in excess of 200 kilobits per second in the upstream or the downstream 20 direction, including any service application provided over the 21 22 high-speed-access service or any information service as defined in 47 U.S.C. s. 153(20). 23 24 (b) "Cable service" has the same meaning as in 47 25 <u>U.S.C. s. 522(6).</u> (c) "Communications services" includes any "advanced 26 service, " "cable service, " or "telecommunications service" and 27 28 shall be construed in the broadest sense. 29 (d) "Enterprise fund" means a separate fund to account for the operation of communications services by a local 30 government, established and maintained in accordance with 31

1	generally accepted accounting principles as prescribed by the
2	Governmental Accounting Standards Board.
3	(e) "Governmental entity" means any political
4	subdivision as defined in section 1.01, Florida Statutes,
5	including any county, municipality, special district, school
6	district, utility authority or other authority or any
7	instrumentality, agency, unit or department thereof. The term
8	does not include an independent special district created
9	before 1970 which has been granted express legislative
10	authority to provide a communications service and which does
11	not sell a communications service outside its district
12	boundaries.
13	(f) "Provide," "providing," "provision," or
14	"provisioning" means offering or supplying a communications
15	service for a fee or other consideration to a person,
16	including any portion of the public or private provider, but
17	does not include service by an entity to itself or to any
18	other governmental entity.
19	(q) "Subscriber" means a person who receives a
20	communications service.
21	(h) "Telecommunications services" means the
22	transmission of signs, signals, writing, images, sounds,
23	messages, data, or other information of the user's choosing,
24	by wire, radio, light waves, or other electromagnetic means,
25	without change in the form or content of the information as
26	sent and received by the user and regardless of the facilities
27	used, including, without limitation, wireless facilities.
28	(2)(a) A governmental entity that proposes to provide
29	a communications service shall hold no less than two public
30	hearings, which shall be held not less than 30 days apart. At
31	least 30 days before the first of the two public hearings, the

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governmental entity must give notice of the hearing in the 1 2 predominant newspaper of general circulation in the area considered for service. At least 40 days before the first 3 public hearing, the governmental entity must electronically 4 provide notice to the Department of Revenue and the Public 5 Service Commission, which shall post the notice on the б 7 department's and the commission's website to be available to 8 the public. The Department of Revenue shall also send the 9 notice by United States Postal Service to the known addresses for all dealers of communications services registered with the 10 department under chapter 202, Florida Statutes, or provide an 11 electronic notification, if the means are available, within 10 12 days after receiving the notice. The notice must include the 13 14 time and place of the hearings and must state that the purpose of the hearings is to consider whether the governmental entity 15 will provide communications services. The notice must include, 16 at a minimum, the geographic areas proposed to be served by 17 18 the governmental entity and the services, if any, which the 19 governmental entity believes are not currently being adequately provided. The notice must also state that any 20 dealer who wishes to do so may appear and be heard at the 21 22 public hearings. 23 (b) At a public hearing required by this subsection, a 24 governmental entity must, at a minimum, consider: 1. Whether the service that is proposed to be provided 25 is currently being offered in the community and, if so, 26 whether the service is generally available throughout the 27 2.8 community. 29 2. Whether a similar service is currently being offered in the community and, if so, whether the service is 30 generally available throughout the community. 31

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3. If the same or similar service is not currently 1 2 offered, whether any other service provider proposes to offer 3 the same or a similar service and, if so, what assurances that service provider is willing or able to offer regarding the 4 same or similar service. 5 6 4. The capital investment required by the government 7 entity to provide the communications service, the estimated 8 realistic cost of operation and maintenance and, using a full cost-accounting method, the estimated realistic revenues and 9 expenses of providing the service and the proposed method of 10 financing. 11 5. The private and public costs and benefits of 12 13 providing the service by a private entity or a governmental 14 entity, including the affect on existing and future jobs, actual economic development prospects, tax-base growth, 15 education, and public health. 16 (c) At one or more of the public hearings under this 17 18 subsection, the governmental entity must make available to the 19 public a written business plan for the proposed communications service venture containing, at a minimum: 20 1. The projected number of subscribers to be served by 21 22 the venture. 23 2. The geographic area to be served by the venture. 24 3. The types of communications services to be provided. 25 4. A plan to ensure that revenues exceed operating 26 expenses and payment of principal and interest on debt within 27 28 4 years. 29 5. Estimated capital and operational costs and revenues for the first 4 years. 30 31

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1	6. Projected network modernization and technological
2	upgrade plans, including estimated costs.
3	(d) After making specific findings regarding the
4	factors in paragraphs (b) and (c), the governmental entity may
5	authorize providing a communications service by a majority
6	recorded vote and by resolution, ordinance, or other formal
7	means of adoption.
8	(e) The governing body of a governmental entity may
9	issue one or more bonds to finance the capital costs for
10	facilities to provide a communications service. However:
11	1. A governmental entity may only pledge revenues in
12	support of the issuance of any bond to finance providing a
13	communications service:
14	a. Within the county in which the governmental entity
15	<u>is located;</u>
16	b. Within an area in which the governmental entity
17	provides electric service outside its home county under an
18	electric service territorial agreement approved by the Public
19	Service Commission before the effective date of this act; or
20	c. If the governmental entity is a municipality or
21	special district, within its corporate limits or in an area in
22	which the municipality or special district provides water,
23	wastewater, electric, or natural gas service, or within an
24	urban service area designated in a comprehensive plan,
25	whichever is larger, unless the municipality or special
26	district obtains the consent by formal action of the
27	governmental entity within the boundaries of which the
28	municipality or special district proposes to provide service.
29	For consent to be effective, any governmental entity from
30	which consent is sought shall be located within the county in
31	which the governmental entity is located or that county.

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1	2. Revenue bonds issued in order to finance providing
2	a communications service are not subject to the approval of
3	the electors if the revenue bonds mature within 15 years.
4	Revenue bonds issued to finance providing a communications
5	service that does not mature within 15 years must be approved
6	by the electors. The election must be conducted as specified
7	<u>in chapter 100, Florida Statutes.</u>
8	(f) A governmental entity providing a communications
9	service may not price any service below the cost of providing
10	the service by subsidizing the communications service with
11	moneys from rates paid by subscribers of a noncommunications
12	services utility or from any other revenues. The cost standard
13	for determining cross-subsidization is whether the total
14	revenue from the service is less than the total long-run
15	incremental cost of the service. Total long-run incremental
16	cost means service-specific volume and nonvolume-sensitive
17	costs.
18	(q) A governmental entity providing a communications
19	service must comply with the requirements of section 218.32,
20	Florida Statutes, and shall keep separate and accurate books
21	and records, maintained in accordance with generally accepted
22	accounting principles, of a governmental entity's
23	communication service, and they shall be made available for
24	any audits of the books and records conducted under applicable
25	law. To facilitate equitable distribution of indirect costs, a
26	local government shall develop and follow a cost-allocation
27	plan, which is a procedure for allocating direct and indirect
28	costs and which is generally developed in accordance with OMB
29	Circular A-87, Cost Principles for State, Local, and Indian
30	Tribal Government, published by the United States Office of
31	Management and Budget.

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(h) The governmental entity shall establish an 1 2 enterprise fund to account for its operation of communications 3 services. 4 (i) The governmental entity shall adopt separate operating and capital budgets for its communications services. 5 (j) A governmental entity may not use its powers of 6 eminent domain under chapter 73, Florida Statutes, solely or 7 8 primarily for the purpose of providing a communications 9 <u>service.</u> (k) The governmental entity shall conduct an annual 10 review at a formal public meeting to consider the progress the 11 governmental entity is making toward reaching its business 12 13 plan goals and objectives for providing communication 14 services. At the public meeting the governmental entity shall review the related revenues, operating expenses, and payment 15 of interest on debt. 16 (1) If, after 4 years following the initiation of the 17 18 provision of communications services by a governmental entity or 4 years after the effective date of this act, whichever is 19 later, revenues do not exceed operating expenses and payment 20 of principal and interest on the debt for a governmental 21 22 entity's provision of communications services, no later than 23 60 days following the end of the 4-year period a governmental 24 entity shall hold a public hearing at which the governmental entity shall do at least one of the following: 25 26 1. Approve a plan to cease providing communications 27 services; 28 2. Approve a plan to dispose of the system the 29 governmental entity is using to provide communications services and, accordingly, to cease providing communications 30 31 <u>services;</u>

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1	3. Approve a plan to create a partnership with a
2	private entity in order to achieve operations in which
3	revenues exceed operating expenses and payment of principal
4	and interest on debt; or
5	4. Approve the continuing provision of communications
б	services by a majority vote of the governing body of the
7	governing authority.
8	(3)(a) A governmental entity that provides a cable
9	service shall comply with the Cable Communications Policy Act
10	of 1984, 47 U.S.C. 521, et seq., the regulations issued by the
11	Federal Communications Commission under the Cable
12	Communications Policy Act of 1984, 47 U.S.C. 521, et seq., and
13	all applicable state and federal rules and regulations,
14	including, but not limited to, section 166.046, Florida
15	Statutes, and those provisions of chapters 202, 212, and 337,
16	Florida Statutes, which apply to a provider of the services.
17	(b) A governmental entity that provides a
18	telecommunications service or advanced service must comply, if
19	applicable, with chapter 364, Florida Statutes, and rules
20	adopted by the Public Service Commission; chapter 166, Florida
21	Statutes; and all applicable state and federal rules and
22	regulations, including, but not limited to, those provisions
23	of chapters 202, 212, and 337, Florida Statutes, which apply
24	to a provider of the services.
25	(c) A governmental entity may not exercise its power
26	or authority in any area, including zoning or land use
27	regulation, to require any person, including residents of a
28	particular development, to use or subscribe to any
29	communication service of a governmental entity.
30	(d) A governmental entity shall apply its ordinances,
31	rules, and policies, and exercise any authority under state or

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federal laws, including, but not limited to, those relating to 1 2 the following subjects and without discrimination as to itself when providing a communications service or to any private 3 provider of communications services: 4 1. Access to public rights-of-way; and 5 Permitting, access to, use of, and payment for use б 2. 7 of governmental entity-owned poles. The governmental entity is 8 subject to the same terms, conditions, and fees, if any, for 9 access to government-owned poles which the governmental entity applies to a private provider for access. 10 (4)(a) If a governmental entity was providing, as of 11 April 1, 2005, advanced services, cable services, or 12 13 telecommunications services, then it is not required to comply 14 with paragraph (2)(a), paragraph (2)(b), paragraph (2)(c), paragraph (2)(d), sub-subparagraph (2)(e)1.c., paragraph 15 (2)(f), or paragraph (2)(k) in order to continue to provide 16 advanced services, cable services, or telecommunications 17 18 services, respectively, but it must comply with and be subject 19 to all other provisions of this section. 20 (b) If a governmental entity, as of April 1, 2005, had issued debt pledging revenues from an advanced service, cable 21 22 service, or telecommunications service, then it is not 23 required to comply with paragraph (2)(a), paragraph (2)(b), 24 paragraph(2)(c), paragraph(2)(d), sub-subparagraph(2)(e)1.c., paragraph (2)(f), or paragraph (2)(k) in order to 25 provide advanced services, cable services, or 26 telecommunications services, respectively, but it must comply 27 2.8 with and be subject to all other provisions of this section. 29 (c) If a governmental entity, as of April 1, 2005, has purchased equipment specifically for the provisioning of 30 advanced service, cable service, or telecommunication service, 31

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1	and, as of May 6, 2005, has a population of less than 7500,
2	and has authorized by formal action the providing of an
3	advanced service, cable service, or telecommunication service,
4	then it is not required to comply with paragraph (2)(a),
5	paragraph (2)(b), paragraph (2)(c), paragraph (2)(d),
6	sub-subparagraph (2)(e)1.c., paragraph (2)(f), or paragraph
7	(2)(k) in order to provide advanced service, cable service, or
8	telecommunication service, respectively, but it must comply
9	with and be subject to all other provisions of this section.
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11	This subsection does not relieve a governmental entity from
12	complying with subsection (5).
13	(5) Notwithstanding section 542.235, Florida Statutes,
14	or any other law, a governmental entity that provides a
15	communications service is subject to the same prohibitions
16	applicable to private providers under sections 542.18 and
17	542.19, Florida Statutes, as it relates to providing a
18	communications service. This section does not limit the
19	availability to any party of any remedy or defense under state
20	<u>or federal anti-trust laws.</u>
21	(6) To ensure the safe and secure transportation of
22	passengers and freight through an airport facility, as defined
23	in section 159.27(17), Florida Statutes, an airport authority
24	or other governmental entity that provides or is proposing to
25	provide communications services only within the boundaries of
26	its airport layout plan, as defined in section 333.01(6),
27	Florida Statutes, to subscribers which are integral and
28	essential to the safe and secure transportation of passengers
29	and freight through the airport facility, is exempt from this
30	section. An airport authority or other governmental entity
31	that provides or is proposing to provide shared-tenant service

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under section 364.339, Florida Statutes, but not dial tone 1 2 enabling subscribers to complete calls outside the airport layout plan, to one or more subscribers within its airport 3 layout plan which are not integral and essential to the safe 4 and secure transportation of passengers and freight through 5 the airport facility is exempt from this section. An airport б 7 authority or other governmental entity that provides or is 8 proposing to provide communications services to one or more 9 subscribers within its airport layout plan which are not integral and essential to the safe and secure transportation 10 of passengers and freight through the airport facility, or to 11 one or more subscribers outside its airport layout plan, is 12 not exempt from this section. By way of example and not 13 14 limitation, the integral, essential subscribers may include airlines and emergency service entities, and the nonintegral, 15 nonessential subscribers may include retail shops, 16 restaurants, hotels, or rental car companies. 17 18 (7) This section does not alter or affect any 19 provision in the charter, code, or other governing authority of a governmental entity that impose additional or different 20 requirements on provision of communications service by a 21 22 governmental entity. Any such provisions shall apply in addition to the applicable provisions in this section. 23 24 Section 9. Paragraph (a) of subsection (3) and subsection (9) of section 202.19, Florida Statutes, are 25 amended to read: 26 202.19 Authorization to impose local communications 27 28 services tax. --29 (3)(a) The tax authorized under this section includes 30 and is in lieu of any fee or other consideration, including, but not limited to, application fees, transfer fees, renewal 31

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fees, or claims for related costs, to which the municipality 1 2 or county is otherwise entitled for granting permission to dealers of communications services, including, but not limited 3 to, providers of cable television services, as authorized in 4 47 U.S.C. s. 542, to use or occupy its roads or rights-of-way 5 for the placement, construction, and maintenance of poles, б 7 wires, and other fixtures used in the provision of 8 communications services. 9 (9) The revenues raised by any tax imposed under subsection (1) or s. 202.20(1), or distributed to a local 10 government pursuant to s. 202.18, may be used by a 11 municipality or county for any public purpose, including, but 12 13 not limited to, pledging such revenues for the repayment of 14 current or future bonded indebtedness. Revenues raised by a tax imposed under subsection (5) shall be used for the same 15 purposes as the underlying discretionary sales surtax imposed 16 by the county or school board under s. 212.055. 17 18 Section 10. Section 364.01, Florida Statutes, is 19 amended to read: 364.01 Powers of commission, legislative intent.--20 (1) The Florida Public Service Commission shall 21 22 exercise over and in relation to telecommunications companies 23 the powers conferred by this chapter. 24 (2) It is the legislative intent to give exclusive jurisdiction in all matters set forth in this chapter to the 25 26 Florida Public Service Commission in regulating telecommunications companies, and such preemption shall 27 28 supersede any local or special act or municipal charter where 29 any conflict of authority may exist. However, the provisions 30 of this chapter shall not affect the authority and powers 31 granted in s. 166.231(9) or s. 337.401.

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Communications activities that are not regulated 1 (3) 2 by the Florida Public Service Commission, including, but not 3 limited to, VoIP, wireless, and broadband, are subject to this state's generally applicable business regulation and deceptive 4 trade practices and consumer protection laws, as enforced by 5 the appropriate state authority or through actions in the б 7 judicial system. This chapter does not limit the availability 8 to any party of any remedy or defense under state or federal 9 antitrust laws. The Legislature finds that the competitive provision of telecommunications services, including local 10 exchange telecommunications service, is in the public interest 11 and will provide customers with freedom of choice, encourage 12 13 the introduction of new telecommunications service, encourage 14 technological innovation, and encourage investment in telecommunications infrastructure. The Legislature further 15 finds that the transition from the monopoly provision of local 16 exchange service to the competitive provision thereof will 17 18 require appropriate regulatory oversight to protect consumers and provide for the development of fair and effective 19 competition, but nothing in this chapter shall limit the 20 availability to any party of any remedy under state or federal 21 22 antitrust laws. The Legislature further finds that changes in 23 regulations allowing increased competition in 24 telecommunications services could provide the occasion for increases in the telecommunications workforce; therefore, it 25 is in the public interest that competition in 26 telecommunications services lead to a situation that enhances 27 28 the high-technological skills and the economic status of the 29 telecommunications workforce. The Legislature further finds 30 that the provision of voice-over-Internet protocol (VOIP) free 31

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of unnecessary regulation, regardless of the provider, is in
 the public interest.

3 (4) The commission shall exercise its exclusive 4 jurisdiction in order to:

5 (a) Protect the public health, safety, and welfare by 6 ensuring that basic local telecommunications services are 7 available to all consumers in the state at reasonable and 8 affordable prices.

9 (b) Encourage competition through flexible regulatory 10 treatment among providers of telecommunications services in 11 order to ensure the availability of the widest possible range 12 of consumer choice in the provision of all telecommunications 13 services.

(c) Protect the public health, safety, and welfare by ensuring that monopoly services provided by telecommunications companies continue to be subject to effective price, rate, and service regulation.

(d) Promote competition by encouraging <u>innovation and</u> <u>investment in new entrants into</u> telecommunications markets and by allowing a transitional period in which new <u>and emerging</u> <u>technologies entrants</u> are subject to a <u>reduced lesser</u> level of regulatory oversight <u>than local exchange telecommunications</u> companies.

24 (e) Encourage all providers of telecommunications
25 services to introduce new or experimental telecommunications
26 services free of unnecessary regulatory restraints.

27 (f) Eliminate any rules <u>or and/or</u> regulations which
28 will delay or impair the transition to competition.

(g) Ensure that all providers of telecommunications
services are treated fairly, by preventing anticompetitive
behavior and eliminating unnecessary regulatory restraint.

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(h) Recognize the continuing emergence of a 1 2 competitive telecommunications environment through the 3 flexible regulatory treatment of competitive 4 telecommunications services, where appropriate, if doing so does not reduce the availability of adequate basic local 5 telecommunications service to all citizens of the state at б 7 reasonable and affordable prices, if competitive 8 telecommunications services are not subsidized by monopoly 9 telecommunications services, and if all monopoly services are available to all competitors on a nondiscriminatory basis. 10 (i) Continue its historical role as a surrogate for 11 competition for monopoly services provided by local exchange 12 13 telecommunications companies. 14 Section 11. Section 364.011, Florida Statutes, is created to read: 15 364.011 Exemptions from commission jurisdiction. -- The 16 following services are exempt from oversight by the 17 18 commission, except to the extent delineated in this chapter or 19 specifically authorized by federal law: (1) Intrastate interexchange telecommunications 20 <u>services.</u> 21 22 (2) Broadband services, regardless of the provider, 23 platform, or protocol. 24 (3) VoIP. (4) Wireless telecommunications, including commercial 25 mobile radio service providers. 26 27 Section 12. Section 364.012, Florida Statutes, is 28 created to read: 29 364.012 Consistency with federal law.--(1) In order to promote commission coordination with 30 31 <u>federal policymakers and regulatory agencies, the commission</u>

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shall maintain continuous liaisons with appropriate federal 1 2 agencies whose policy decisions and rulemaking authority affect those telecommunications companies over which the 3 commission has jurisdiction. The commission is encouraged to 4 participate in the proceedings of federal agencies in cases in 5 which the state's consumers may be affected and to convey the б 7 commission's policy positions and information requirements in 8 order to achieve greater efficiency in regulation. 9 (2) This chapter does not limit or modify the duties of a local exchange carrier to provide unbundled access to 10 network elements or the commission's authority to arbitrate 11 and enforce interconnection agreements to the extent that 12 13 those elements are required under 47 U.S.C. ss. 251 and 252, 14 and under any regulations issued by the Federal Communications Commission at rates determined in accordance with the 15 standards established by the Federal Communications Commission 16 pursuant to 47 C.F.R. ss. 51.503-51.513, inclusive of any 17 18 successor regulation or successor forbearance of regulation. 19 Section 13. Section 364.013, Florida Statutes, is created to read: 20 364.013 Emerging and advanced services.--Broadband 21 service and the provision of voice-over-Internet-protocol 2.2 (VOIP) shall be free of state regulation, except as delineated 23 24 in this chapter or as specifically authorized by federal law, regardless of the provider, platform, or protocol. 25 Section 14. Section 364.02, Florida Statutes, is 26 amended to read: 27 28 364.02 Definitions.--As used in this chapter: 29 (1) "Basic local telecommunications service" means voice-grade, flat-rate residential, and flat-rate single-line 30 31 business local exchange services which provide dial tone,

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local usage necessary to place unlimited calls within a local 1 2 exchange area, dual tone multifrequency dialing, and access to the following: emergency services such as "911," all locally 3 available interexchange companies, directory assistance, 4 operator services, relay services, and an alphabetical 5 directory listing. For a local exchange telecommunications б 7 company, the such term shall include any extended area service 8 routes, and extended calling service in existence or ordered 9 by the commission on or before July 1, 1995. (2) "Broadband service" means any service that 10 consists of or includes the offering of the capability to 11 transmit or receive information at a rate that is not less 12 13 than 200 kilobits per second and either: 14 (a) Is used to provide access to the Internet; or (b) Provides computer processing, information storage, 15 information content, or protocol conversion in combination 16 17 with the service. 18 19 The definition of broadband service does not include any intrastate telecommunications services that have been tariffed 20 with the commission on or before January 1, 2005. 21 22 (3)(2) "Commercial mobile radio service provider" 23 means a commercial mobile radio service provider as defined by 24 and pursuant to 47 U.S.C. ss. 153(n) and 332(d). (4)(3) "Commission" means the Florida Public Service 25 Commission. 26 (5)(4) "Competitive local exchange telecommunications 27 28 company" means any company certificated by the commission to 29 provide local exchange telecommunications services in this state on or after July 1, 1995. 30 31

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(6)(5) "Corporation" includes a corporation, company, 1 2 association, or joint stock association. 3 (7)(6) "Intrastate interexchange telecommunications 4 company" means any entity that provides intrastate interexchange telecommunications services. 5 (8)(7) "Local exchange telecommunications company" б 7 means any company certificated by the commission to provide 8 local exchange telecommunications service in this state on or 9 before June 30, 1995. (9)(8) "Monopoly service" means a telecommunications 10 service for which there is no effective competition, either in 11 fact or by operation of law. 12 13 (10)(9) "Nonbasic service" means any 14 telecommunications service provided by a local exchange telecommunications company other than a basic local 15 telecommunications service, a local interconnection 16 arrangement described in s. 364.16, or a network access 17 18 service described in s. 364.163. (11)(10) "Operator service" includes, but is not 19 limited to, billing or completion of third-party, 20 person-to-person, collect, or calling card or credit card 21 calls through the use of a live operator or automated 2.2 23 equipment. 24 (12)(11) "Operator service provider" means a person who furnishes operator service through a call aggregator. 25 (13)(12) "Service" is to be construed in its broadest 26 and most inclusive sense. The term "service" does not include 27 28 broadband service or voice-over-Internet protocol service for 29 purposes of regulation by the commission. Nothing herein shall affect the rights and obligations of any entity related to the 30 31 payment of switched network access rates or other intercarrier

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compensation, if any, related to voice-over-Internet protocol 1 2 service. Notwithstanding s. 364.013, and the exemption of 3 services pursuant to this subsection, the commission may arbitrate, enforce, or approve interconnection agreements, and 4 resolve disputes as provided by 47 U.S.C. ss. 251 and 252, or 5 any other applicable federal law or regulation. With respect б 7 to the services exempted in this subsection, regardless of the 8 technology, the duties of a local exchange telecommunications company are only those that the company is obligated to extend 9 or provide under applicable federal law and regulations. 10 (14)(13) "Telecommunications company" includes every 11 corporation, partnership, and person and their lessees, 12 13 trustees, or receivers appointed by any court whatsoever, and 14 every political subdivision in the state, offering two-way telecommunications service to the public for hire within this 15 state by the use of a telecommunications facility. The term 16 "telecommunications company" does not include: 17 18 (a) An entity which provides a telecommunications 19 facility exclusively to a certificated telecommunications company; 20 (b) An entity which provides a telecommunications 21 facility exclusively to a company which is excluded from the 2.2 23 definition of a telecommunications company under this 24 subsection; (c) A commercial mobile radio service provider; 25 (d) A facsimile transmission service; 26 (e) A private computer data network company not 27 28 offering service to the public for hire; 29 (f) A cable television company providing cable service as defined in 47 U.S.C. s. 522; or 30 31

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(g) An intrastate interexchange telecommunications 1 2 company. 3 4 However, each commercial mobile radio service provider and each intrastate interexchange telecommunications company shall 5 continue to be liable for any taxes imposed under pursuant to б 7 chapters 202, 203, and 212 and any fees assessed under 8 pursuant to ss. 364.025 and 364.336. Each intrastate 9 interexchange telecommunications company shall continue to be subject to ss. 364.04, 364.10(3)(a) and (d), 364.163, 364.285, 10 364.501, 364.603, and 364.604, shall provide the commission 11 with such current information as the commission deems 12 13 necessary to contact and communicate with the company, shall 14 continue to pay intrastate switched network access rates or other intercarrier compensation to the local exchange 15 telecommunications company or the competitive local exchange 16 telecommunications company for the origination and termination 17 18 of interexchange telecommunications service, and shall reduce 19 its intrastate long distance toll rates in accordance with s. 364.163(2). 20 (15)(14) "Telecommunications facility" includes real 21 estate, easements, apparatus, property, and routes used and 2.2 23 operated to provide two-way telecommunications service to the 24 public for hire within this state. (16) "VoIP" means the voice-over-Internet protocol as 25 that term is defined in federal law. 26 27 Section 15. Section 364.0361, Florida Statutes, is 28 amended to read: 29 364.0361 Local government authority; nondiscriminatory 30 exercise.--A local government shall treat each 31 telecommunications company in a nondiscriminatory manner when

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exercising its authority to grant franchises to a 1 2 telecommunications company or to otherwise establish conditions or compensation for the use of rights-of-way or 3 other public property by a telecommunications company. A local 4 government may not directly or indirectly regulate the terms 5 and conditions, including, but not limited to, the operating б 7 systems, qualifications, services, service quality, service 8 territory, and prices, applicable to or in connection with the provision of any voice-over-Internet protocol, regardless of 9 the platform, provider, or protocol, broadband or information 10 service. This section does not relieve a provider from any 11 obligations under s. 166.046 or s. 337.401. 12 13 Section 16. Section 364.10, Florida Statutes, is 14 amended to read: 364.10 Undue advantage to person or locality 15 prohibited; Lifeline service.--16 (1) A telecommunications company may not make or give 17 18 any undue or unreasonable preference or advantage to any person or locality or subject any particular person or 19 locality to any undue or unreasonable prejudice or 20 disadvantage in any respect whatsoever. 21 22 (2)(a) The prohibitions of subsection (1) 23 notwithstanding, an eligible telecommunications carrier a 24 telecommunications company serving as carrier of last resort shall provide a Lifeline Assistance Plan to qualified 25 residential subscribers, as defined in a commission-approved 26 tariff or price list, and a preferential rate to eligible 27 28 facilities as provided for in part II. For the purposes of 29 this section, the term "eligible telecommunications carrier" means a telecommunications company, as defined by s. 364.02, 30 31

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which is designated as an eligible telecommunications carrier 1 2 by the commission pursuant to 47 C.F.R. s. 54.201. (b) An eligible telecommunications carrier shall offer 3 a consumer who applies for or receives Lifeline service the 4 5 option of blocking all toll calls or, if technically capable, placing a limit on the number of toll calls a consumer can б 7 make. The eligible telecommunications carrier may not charge 8 the consumer an administrative charge or other additional fee 9 for blocking the service. (c) An eligible telecommunications carrier may not 10 collect a service deposit in order to initiate Lifeline 11 service if the qualifying low-income consumer voluntarily 12 13 elects toll blocking or toll limitation. If the qualifying low-income consumer elects not to place toll blocking on the 14 line, an eligible telecommunications carrier may charge a 15 service deposit. 16 (d) An eligible telecommunications carrier may not 17 18 charge Lifeline subscribers a monthly number-portability 19 <u>charge.</u> (e)1. An eligible telecommunications carrier must 20 notify a Lifeline subscriber of impending termination of 21 22 Lifeline service if the company has a reasonable basis for 23 believing that the subscriber no longer qualifies. 24 Notification of pending termination must be in the form of a letter that is separate from the subscriber's bill. 25 2. An eligible telecommunications carrier shall allow 26 a subscriber 60 days following the date of the pending 27 28 termination letter to demonstrate continued eligibility. The 29 subscriber must present proof of continued eligibility. An 30 eligible telecommunications carrier may transfer a subscriber 31

off of Lifeline service, pursuant to its tariff, if the 1 2 subscriber fails to demonstrate continued eligibility. 3 3. The commission shall establish procedures for such notification and termination. 4 5 (f) An eligible telecommunications carrier shall timely credit a consumer's bill with the Lifeline Assistance б 7 credit as soon as practicable, but no later than 60 days 8 following receipt of notice of eligibility from the Office of Public Counsel or proof of eligibility from the consumer. 9 (3)(a) Effective September 1, 2003, any local exchange 10 telecommunications company authorized by the commission to 11 reduce its switched network access rate pursuant to s. 364.164 12 13 shall have tariffed and shall provide Lifeline service to any 14 otherwise eligible customer or potential customer who meets an income eligibility test at 135 125 percent or less of the 15 federal poverty income guidelines for Lifeline customers. Such 16 a test for eligibility must augment, rather than replace, the 17 18 eligibility standards established by federal law and based on 19 participation in certain low-income assistance programs. Each intrastate interexchange telecommunications company shall, 20 effective September 1, 2003, file a tariff providing at a 21 22 minimum the intrastate interexchange telecommunications 23 carrier's current Lifeline benefits and exemptions to Lifeline 24 customers who meet the income eligibility test set forth in this subsection. The Office of Public Counsel shall certify 25 26 and maintain claims submitted by a customer for eligibility under the income test authorized by this subsection. 27 28 (b) Each eligible telecommunications carrier local 29 exchange telecommunications company subject to this subsection 30 shall provide to each state and federal agency providing 31 benefits to persons eligible for Lifeline service

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applications, brochures, pamphlets, or other materials that 1 2 inform the such persons of their eligibility for Lifeline, and each state agency providing the such benefits shall furnish 3 the materials to affected persons at the time they apply for 4 benefits. 5 6 (c) Any local exchange telecommunications company 7 customer receiving Lifeline benefits shall not be subject to 8 any residential basic local telecommunications service rate increases authorized by s. 364.164 until the local exchange 9 telecommunications company reaches parity as defined in s. 10 364.164(5) or until the customer no longer qualifies for the 11 Lifeline benefits established by this section or s. 364.105, 12 13 or unless otherwise determined by the commission upon petition 14 by a local exchange telecommunications company. (d) An eligible telecommunications carrier may not 15 discontinue basic local exchange telephone service to a 16 subscriber who receives Lifeline service because of nonpayment 17 18 by the subscriber of charges for nonbasic services billed by 19 the telecommunications company, including long-distance service. A subscriber who receives Lifeline service shall be 20 required to pay all applicable basic local exchange service 21 22 fees, including the subscriber line charge, E-911, telephone 23 relay system charges, and applicable state and federal taxes. 24 (e) An eligible telecommunications carrier may not refuse to connect, reconnect, or provide Lifeline service 25 26 because of unpaid toll charges or nonbasic charges other than basic local exchange service. 27 28 (f) An eligible telecommunications carrier may require 29 that payment arrangements be made for outstanding debt associated with basic local exchange service, subscriber line 30

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charges, E-911, telephone relay system charges, and applicable 1 2 state and federal taxes. 3 (q) An eligible telecommunications carrier may block a Lifeline service subscriber's access to all long-distance 4 service, except for toll-free numbers, and may block the 5 ability to accept collect calls when the subscriber owes an б 7 outstanding amount for long-distance service or amounts 8 resulting from collect calls. However, the eligible 9 telecommunications carrier may not impose a charge for blocking long-distance service. The eligible 10 telecommunications carrier shall remove the block at the 11 request of the subscriber without additional cost to the 12 13 subscriber upon payment of the outstanding amount. An eligible 14 telecommunications carrier may charge a service deposit before removing the block. 15 (h)(d) By December 31, 2003, each state agency that 16 provides benefits to persons eligible for Lifeline service 17 18 shall undertake, in cooperation with the Department of 19 Children and Family Services, the Department of Education, the commission, the Office of Public Counsel, and 20 telecommunications companies providing Lifeline services, the 21 development of procedures to promote Lifeline participation. 2.2 (i)(e) The commission shall report to the Governor, 23 24 the President of the Senate, and the Speaker of the House of Representatives by December 31 each year on the number of 25 customers who are subscribing to Lifeline service and the 26 effectiveness of any procedures to promote participation. 27 28 (j) The commission shall adopt rules to administer 29 this section. Section 17. Section 364.502, Florida Statutes, is 30 31 <u>repealed.</u>

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Section 18. Subsection (1) of section 364.335, Florida 1 2 Statutes, is amended to read: 3 364.335 Application for certificate.--(1) Each applicant for a certificate shall: 4 (a) Provide all information required by rule or order 5 of the commission, which may include a detailed inquiry into б 7 the ability of the applicant to provide service, a detailed 8 inquiry into the territory and facilities involved, and a 9 detailed inquiry into the existence of service from other sources within geographical proximity to the territory applied 10 for. 11 (b) File with the commission schedules showing all 12 13 rates for service of every kind furnished by it and all rules 14 and contracts relating to such service. (c) File the application fee required by the 15 commission in an amount not to exceed $\frac{500}{250}$. Such fees 16 shall be deposited in accordance with s. 350.113. 17 18 (d) Submit an affidavit that the applicant has caused 19 notice of its application to be given to such persons and in such manner as may be prescribed by commission rule. 20 Section 19. Section 364.336, Florida Statutes, is 21 22 amended to read: 23 364.336 Regulatory assessment fees. -- Notwithstanding 24 any provisions of law to the contrary, each telecommunications company licensed or operating under this chapter, for any part 25 of the preceding 6-month period, shall pay to the commission, 26 within 30 days following the end of each 6-month period, a fee 27 28 that may not exceed 0.25 percent annually of its gross 29 operating revenues derived from intrastate business, except, for purposes of this section and the fee specified in s. 30 31 350.113(3), any amount paid to another telecommunications

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company for the use of any telecommunications network shall be 1 2 deducted from the gross operating revenue for purposes of computing the fee due. The commission shall by rule assess a 3 minimum fee in an amount up to \$1,000. The minimum amount may 4 5 vary depending on the type of service provided by the telecommunications company, and shall, to the extent б 7 practicable, be related to the cost of regulating such type of 8 company. Differences, if any, between the amount paid in any 9 6-month period and the amount actually determined by the commission to be due shall, upon motion by the commission, be 10 immediately paid or refunded. Fees under this section may not 11 be less than \$50 annually. Such fees shall be deposited in 12 13 accordance with s. 350.113. The commission may by rule 14 establish criteria for payment of the regulatory assessment fee on an annual basis rather than on a semiannual basis. 15 Section 20. Subsection (6) of section 196.012, Florida 16 17 Statutes, is amended to read: 18 196.012 Definitions.--For the purpose of this chapter, 19 the following terms are defined as follows, except where the context clearly indicates otherwise: 20 (6) Governmental, municipal, or public purpose or 21 22 function shall be deemed to be served or performed when the 23 lessee under any leasehold interest created in property of the 24 United States, the state or any of its political subdivisions, or any municipality, agency, special district, authority, or 25 other public body corporate of the state is demonstrated to 26 perform a function or serve a governmental purpose which could 27 28 properly be performed or served by an appropriate governmental 29 unit or which is demonstrated to perform a function or serve a 30 purpose which would otherwise be a valid subject for the 31 allocation of public funds. For purposes of the preceding

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sentence, an activity undertaken by a lessee which is 1 2 permitted under the terms of its lease of real property designated as an aviation area on an airport layout plan which 3 has been approved by the Federal Aviation Administration and 4 which real property is used for the administration, operation, 5 business offices and activities related specifically thereto б 7 in connection with the conduct of an aircraft full service 8 fixed base operation which provides goods and services to the 9 general aviation public in the promotion of air commerce shall be deemed an activity which serves a governmental, municipal, 10 or public purpose or function. Any activity undertaken by a 11 lessee which is permitted under the terms of its lease of real 12 13 property designated as a public airport as defined in s. 14 332.004(14) by municipalities, agencies, special districts, authorities, or other public bodies corporate and public 15 bodies politic of the state, a spaceport as defined in s. 16 331.303(19), or which is located in a deepwater port 17 18 identified in s. 403.021(9)(b) and owned by one of the 19 foregoing governmental units, subject to a leasehold or other possessory interest of a nongovernmental lessee that is deemed 20 to perform an aviation, airport, aerospace, maritime, or port 21 22 purpose or operation shall be deemed an activity that serves a 23 governmental, municipal, or public purpose. The use by a 24 lessee, licensee, or management company of real property or a portion thereof as a convention center, visitor center, sports 25 26 facility with permanent seating, concert hall, arena, stadium, park, or beach is deemed a use that serves a governmental, 27 28 municipal, or public purpose or function when access to the 29 property is open to the general public with or without a 30 charge for admission. If property deeded to a municipality by 31 the United States is subject to a requirement that the Federal

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Government, through a schedule established by the Secretary of 1 2 the Interior, determine that the property is being maintained for public historic preservation, park, or recreational 3 purposes and if those conditions are not met the property will 4 revert back to the Federal Government, then such property 5 shall be deemed to serve a municipal or public purpose. The б 7 term "governmental purpose" also includes a direct use of 8 property on federal lands in connection with the Federal 9 Government's Space Exploration Program or spaceport activities as defined in s. 212.02(22). Real property and tangible 10 personal property owned by the Federal Government or the 11 Florida Space Authority and used for defense and space 12 13 exploration purposes or which is put to a use in support 14 thereof shall be deemed to perform an essential national governmental purpose and shall be exempt. "Owned by the 15 lessee" as used in this chapter does not include personal 16 property, buildings, or other real property improvements used 17 18 for the administration, operation, business offices and activities related specifically thereto in connection with the 19 conduct of an aircraft full service fixed based operation 20 which provides goods and services to the general aviation 21 public in the promotion of air commerce provided that the real 2.2 23 property is designated as an aviation area on an airport 24 layout plan approved by the Federal Aviation Administration. For purposes of determination of "ownership," buildings and 25 other real property improvements which will revert to the 26 airport authority or other governmental unit upon expiration 27 28 of the term of the lease shall be deemed "owned" by the 29 governmental unit and not the lessee. Providing two-way 30 telecommunications services to the public for hire by the use 31 of a telecommunications facility, as defined in <u>s. 364.02(15)</u>

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s.364.02(14), and for which a certificate is required under 1 2 chapter 364 does not constitute an exempt use for purposes of s. 196.199, unless the telecommunications services are 3 provided by the operator of a public-use airport, as defined 4 in s. 332.004, for the operator's provision of 5 telecommunications services for the airport or its tenants, б 7 concessionaires, or licensees, or unless the 8 telecommunications services are provided by a public hospital. 9 However, property that is being used to provide such telecommunications services on or before October 1, 1997, 10 shall remain exempt, but such exemption expires October 1, 11 12 2004. 13 Section 21. Paragraph (b) of subsection (1) of section 14 199.183, Florida Statutes, is amended to read: 199.183 Taxpayers exempt from annual and nonrecurring 15 16 taxes.--(1) Intangible personal property owned by this state 17 18 or any of its political subdivisions or municipalities shall 19 be exempt from taxation under this chapter. This exemption does not apply to: 20 (b) Property related to the provision of two-way 21 telecommunications services to the public for hire by the use 2.2 23 of a telecommunications facility, as defined in <u>s. 364.02(15)</u> 24 s. 364.02(14), and for which a certificate is required under chapter 364, when the such service is provided by any county, 25 municipality, or other political subdivision of the state. Any 26 immunity of any political subdivision of the state or other 27 28 entity of local government from taxation of the property used 29 to provide telecommunication services that is taxed as a 30 result of this paragraph is hereby waived. However, intangible 31 personal property related to the provision of such

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telecommunications services provided by the operator of a 1 2 public-use airport, as defined in s. 332.004, for the operator's provision of telecommunications services for the 3 airport or its tenants, concessionaires, or licensees, and 4 intangible personal property related to the provision of such 5 telecommunications services provided by a public hospital, are б 7 exempt from taxation under this chapter. 8 Section 22. Subsection (6) of section 212.08, Florida 9 Statutes, is amended to read: 212.08 Sales, rental, use, consumption, distribution, 10 and storage tax; specified exemptions. -- The sale at retail, 11 the rental, the use, the consumption, the distribution, and 12 13 the storage to be used or consumed in this state of the 14 following are hereby specifically exempt from the tax imposed 15 by this chapter. (6) EXEMPTIONS; POLITICAL SUBDIVISIONS.--There are 16 also exempt from the tax imposed by this chapter sales made to 17 18 the United States Government, a state, or any county, 19 municipality, or political subdivision of a state when payment is made directly to the dealer by the governmental entity. 20 This exemption shall not inure to any transaction otherwise 21 22 taxable under this chapter when payment is made by a 23 government employee by any means, including, but not limited 24 to, cash, check, or credit card when that employee is subsequently reimbursed by the governmental entity. This 25 exemption does not include sales of tangible personal property 26 made to contractors employed either directly or as agents of 27 28 any such government or political subdivision thereof when such 29 tangible personal property goes into or becomes a part of public works owned by such government or political 30 subdivision. A determination whether a particular transaction 31

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is properly characterized as an exempt sale to a government 1 2 entity or a taxable sale to a contractor shall be based on the 3 substance of the transaction rather than the form in which the 4 transaction is cast. The department shall adopt rules that give special consideration to factors that govern the status 5 of the tangible personal property before its affixation to б 7 real property. In developing these rules, assumption of the 8 risk of damage or loss is of paramount consideration in the 9 determination. This exemption does not include sales, rental, use, consumption, or storage for use in any political 10 subdivision or municipality in this state of machines and 11 equipment and parts and accessories therefor used in the 12 13 generation, transmission, or distribution of electrical energy 14 by systems owned and operated by a political subdivision in this state for transmission or distribution expansion. 15 Likewise exempt are charges for services rendered by radio and 16 television stations, including line charges, talent fees, or 17 18 license fees and charges for films, videotapes, and transcriptions used in producing radio or television 19 broadcasts. The exemption provided in this subsection does not 20 include sales, rental, use, consumption, or storage for use in 21 22 any political subdivision or municipality in this state of 23 machines and equipment and parts and accessories therefor used 24 in providing two-way telecommunications services to the public for hire by the use of a telecommunications facility, as 25 defined in <u>s. 364.02(15)</u> s. 364.02(14), and for which a 26 certificate is required under chapter 364, which facility is 27 28 owned and operated by any county, municipality, or other 29 political subdivision of the state. Any immunity of any political subdivision of the state or other entity of local 30 31 government from taxation of the property used to provide

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telecommunication services that is taxed as a result of this 1 2 section is hereby waived. However, the exemption provided in 3 this subsection includes transactions taxable under this 4 chapter which are for use by the operator of a public-use airport, as defined in s. 332.004, in providing such 5 telecommunications services for the airport or its tenants, б 7 concessionaires, or licensees, or which are for use by a 8 public hospital for the provision of such telecommunications 9 services. Section 23. Subsection (8) of section 290.007, Florida 10 Statutes, is amended to read: 11 290.007 State incentives available in enterprise 12 13 zones.--The following incentives are provided by the state to 14 encourage the revitalization of enterprise zones: (8) Notwithstanding any law to the contrary, the 15 Public Service Commission may allow public utilities and 16 telecommunications companies to grant discounts of up to 50 17 18 percent on tariffed rates for services to small businesses 19 located in an enterprise zone designated pursuant to s. 290.0065. Such discounts may be granted for a period not to 20 exceed 5 years. For purposes of this subsection, the term 21 22 "public utility" has the same meaning as in s. 366.02(1) and 23 the term "telecommunications company" has the same meaning as 24 in s. 364.02(14) s. 364.02(13). Section 24. Subsection (3) of section 350.0605, 25 Florida Statutes, is amended to read: 26 350.0605 Former commissioners and employees; 27 28 representation of clients before commission .--29 (3) For a period of 2 years following termination of service on the commission, a former member may not accept 30 31 employment by or compensation from a business entity which,

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directly or indirectly, owns or controls a public utility 1 2 regulated by the commission, from a public utility regulated 3 by the commission, from a business entity which, directly or indirectly, is an affiliate or subsidiary of a public utility 4 regulated by the commission or is an actual business 5 competitor of a local exchange company or public utility б 7 regulated by the commission and is otherwise exempt from 8 regulation by the commission under ss. 364.02(14) 364.02(13)9 and 366.02(1), or from a business entity or trade association that has been a party to a commission proceeding within the 2 10 years preceding the member's termination of service on the 11 commission. This subsection applies only to members of the 12 13 Florida Public Service Commission who are appointed or 14 reappointed after May 10, 1993. Section 25. Subsection (4) of section 364.602, Florida 15 Statutes, is amended to read: 16 364.602 Definitions.--For purposes of this part: 17 18 (4) "Originating party" means any person, firm, 19 corporation, or other entity, including a telecommunications 20 company or a billing clearinghouse, that provides any telecommunications service or information service to a 21 22 customer or bills a customer through a billing party, except 23 the term "originating party" does not include any entity 24 specifically exempted from the definition of "telecommunications company" as provided in <u>s. 364.02(14)</u> s. 25 364.02(13) . 26 Section 26. Subsection (5) of section 489.103, Florida 27 28 Statutes, is amended to read: 29 489.103 Exemptions. -- This part does not apply to: (5) Public utilities, including special gas districts 30 31 as defined in chapter 189, telecommunications companies as

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defined in <u>s. 364.02(14)</u> s. 364.02(13), and natural gas 1 2 transmission companies as defined in s. 368.103(4), on 3 construction, maintenance, and development work performed by their employees, which work, including, but not limited to, 4 work on bridges, roads, streets, highways, or railroads, is 5 incidental to their business. The board shall define, by rule, б 7 the term "incidental to their business" for purposes of this 8 subsection. 9 Section 27. This act may not be construed to limit the rights of local government or the duties of providers of cable 10 service to comply with any and all requirements of federal, 11 state, or local law, including, but not limited to, 47 U.S.C. 12 13 s.541, s. 166.046, and s. 337.401. 14 Section 28. Subsection (4) of section 364.051, Florida Statutes, is amended to read: 15 364.051 Price regulation. --16 (4)(a) Notwithstanding the provisions of subsection 17 18 (2), any local exchange telecommunications company that believes circumstances have changed substantially to justify 19 any increase in the rates for basic local telecommunications 20 services may petition the commission for a rate increase, but 21 the commission shall grant the such petition only after an 2.2 23 opportunity for a hearing and a compelling showing of changed 24 circumstances. The costs and expenses of any government program or project required in part II may shall not be 25 recovered under this subsection unless the such costs and 26 expenses are incurred in the absence of a bid and subject to 27 28 carrier-of-last-resort obligations as provided for in part II. 29 The commission shall act upon the any such petition within 120 days <u>after</u> of its filing. 30 31

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(b) For purposes of this section, evidence of damage 1 2 occurring to the lines, plants, or facilities of a local exchange telecommunications company that is subject to the 3 4 carrier-of-last-resort obligations, which damage is the result 5 of a tropical system occurring after June 1, 2005, and named by the National Hurricane Center, constitutes a compelling б 7 showing of changed circumstances. 8 1. A company may file a petition to recover its 9 intrastate costs and expenses relating to repairing, restoring, or replacing the lines, plants, or facilities 10 damaged by a named tropical system. 11 2. The commission shall verify the intrastate costs 12 13 and expenses submitted by the company in support of its 14 <u>petition.</u> 3. The company must show and the commission shall 15 determine whether the intrastate costs and expenses are 16 reasonable under the circumstances for the named tropical 17 18 system. 19 4. A company having a storm-reserve fund may recover tropical-system-related costs and expenses from its customers 20 21 only in excess of any amount available in the storm-reserve 22 fund. 23 5. The commission may determine the amount of any 24 increase that the company may charge its customers, but the charge per line item may not exceed 50 cents per month per 25 customer line for a period of not more than 12 months. 26 27 6. The commission may order the company to add an 28 equal line-item charge per access line to the billing 29 statement of the company's retail basic local telecommunications service customers, its retail nonbasic 30 telecommunications service customers, and, to the extent the 31

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commission determines appropriate, its wholesale loop 1 2 unbundled network element customers. At the end of the collection period, the commission shall verify that the 3 collected amount does not exceed the amount authorized by the 4 5 order. If collections exceed the ordered amount, the commission shall order the company to refund the excess. б 7 7. In order to qualify for filing a petition under 8 this paragraph, a company with one million or more access 9 lines, but fewer than three million access lines, must have tropical-system-related costs and expenses exceeding \$1.5 10 million, and a company with three million or more access lines 11 must have tropical-system-related costs and expenses of \$5 12 13 million or more. A company with fewer than one million access 14 lines is not required to meet a minimum damage threshold in order to qualify to file a petition under this paragraph. 15 8. A company may file only one petition for storm 16 recovery in any 12-month period for the previous storm season, 17 18 but the application may cover damages from more than one named 19 tropical system. 20 This paragraph is not intended to adversely affect the 21 22 commission's consideration of any petition for an increase in 23 basic rates to recover costs related to storm damage which was 24 filed before the effective date of this act. Section 29. If any provision of this act or its 25 application to any person or circumstance is held invalid, the 26 invalidity does not affect other provisions or applications of 27 28 the act which can be given effect without the invalid 29 provision or application, and to this end the provisions of 30 this act are severable. 31

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