Florida Senate - 2005

CS for CS for SB 1472

By the Committees on Health and Human Services Appropriations; Health Care; and Senator Peaden

603-2066-05

1	A bill to be entitled
2	An act relating to hospitals; amending s.
3	395.002, F.S.; redefining the term "hospital"
4	to exclude designated critical access hospitals
5	from certain requirements; redefining the term
6	"intensive residential treatment programs for
7	children and adolescents"; amending s. 395.003,
8	F.S.; extending by 1 year the moratorium on
9	approving additional emergency departments
10	located off the premises of a licensed
11	hospital; amending s. 408.061, F.S.; conforming
12	a cross-reference; amending s. 408.07, F.S.;
13	defining the term "critical access hospital";
14	redefining the term "rural hospital" to delete
15	certain requirements applicable to the
16	designation of a critical access hospital;
17	amending ss. 458.345 and 459.021, F.S.;
18	conforming cross-references; providing an
19	effective date.
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21	Be It Enacted by the Legislature of the State of Florida:
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23	Section 1. Subsections (13), (16), and (24) of section
24	395.002, Florida Statutes, are amended to read:
25	395.002 DefinitionsAs used in this chapter:
26	(13) "Hospital" means any establishment that:
27	(a) Offers services more intensive than those required
28	for room, board, personal services, and general nursing care,
29	and offers facilities and beds for use beyond 24 hours by
30	individuals requiring diagnosis, treatment, or care for
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1 illness, injury, deformity, infirmity, abnormality, disease, 2 or pregnancy; and (b) Regularly makes available at least clinical 3 4 laboratory services, diagnostic X-ray services, and treatment 5 facilities for surgery or obstetrical care, or other 6 definitive medical treatment of similar extent, except that a 7 critical access hospital, as defined in s. 408.07, is not 8 required to make available treatment facilities for surgery, obstetrical care, or similar services as long as it maintains 9 its designation as a critical access hospital, but must make 10 such facilities available if it ceases to be designated as a 11 12 critical access hospital. 13 However, the provisions of this chapter do not apply to any 14 institution conducted by or for the adherents of any 15 well-recognized church or religious denomination that depends 16 17 exclusively upon prayer or spiritual means to heal, care for, 18 or treat any person. For purposes of local zoning matters, the term "hospital" includes a medical office building located 19 on the same premises as a hospital facility, provided the land 20 21 on which the medical office building is constructed is zoned 22 for use as a hospital; provided the premises were zoned for 23 hospital purposes on January 1, 1992. (16) "Intensive residential treatment programs for 2.4 children and adolescents" means a specialty hospital 25 26 accredited by an accrediting organization the Joint Commission 27 on Accreditation of Healthcare Organizations which provides 2.8 24-hour care and which has the primary functions of diagnosis 29 and treatment of patients under the age of 18 having psychiatric disorders in order to restore such patients to an 30 optimal level of functioning. 31

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1	(24) "Premises" means those buildings, beds, and
2	equipment located at the address of the licensed facility and
3	all other buildings, beds, and equipment for the provision of
4	hospital, ambulatory surgical, or mobile surgical care located
5	in such reasonable proximity to the address of the licensed
6	facility as to appear to the public to be under the dominion
7	and control of the licensee. For any licensee that is a
8	teaching hospital as defined in <u>s. 408.07(45)</u> s. 408.07(44) ,
9	reasonable proximity includes any buildings, beds, services,
10	programs, and equipment under the dominion and control of the
11	licensee that are located at a site with a main address that
12	is within 1 mile of the main address of the licensed facility;
13	and all such buildings, beds, and equipment may, at the
14	request of a licensee or applicant, be included on the
15	facility license as a single premises.
16	Section 2. Paragraph (b) of subsection (1) and
17	paragraphs (e) and (f) of subsection (2) of section 395.003,
18	Florida Statutes, are amended to read:
19	395.003 Licensure; issuance, renewal, denial,
20	modification, suspension, and revocation
21	(1)
22	(b)1. It is unlawful for a person to use or advertise
23	to the public, in any way or by any medium whatsoever, any
24	facility as a "hospital," "ambulatory surgical center," or
25	"mobile surgical facility" unless such facility has first
26	secured a license under the provisions of this part.
27	2. This part does not apply to veterinary hospitals or
28	to commercial business establishments using the word
29	"hospital," "ambulatory surgical center," or "mobile surgical
30	facility" as a part of a trade name if no treatment of human
31	beings is performed on the premises of such establishments.
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1 3. By December 31, 2004, the agency shall submit a 2 report to the President of the Senate and the Speaker of the House of Representatives recommending whether it is in the 3 4 public interest to allow a hospital to license or operate an 5 emergency department located off the premises of the hospital. б If the agency finds it to be in the public interest, the 7 report shall also recommend licensure criteria for such medical facilities, including criteria related to quality of 8 9 care and, if deemed necessary, the elimination of the 10 possibility of confusion related to the service capabilities such facility in comparison to the service capabilities of 11 of 12 an emergency department located on the premises of the 13 hospital. Until July 1, 2006 2005, additional emergency departments located off the premises of licensed hospitals may 14 not be authorized by the agency. 15 16 (2)17 (e) The agency shall, at the request of a licensee that is a teaching hospital as defined in <u>s. 408.07(45) s.</u> 18 408.07(44), issue a single license to a licensee for 19 facilities that have been previously licensed as separate 20 21 premises, provided such separately licensed facilities, taken 22 together, constitute the same premises as defined in s. 23 395.002(24). Such license for the single premises shall include all of the beds, services, and programs that were 2.4 previously included on the licenses for the separate premises. 25 The granting of a single license under this paragraph shall 26 27 not in any manner reduce the number of beds, services, or 2.8 programs operated by the licensee. 29 (f) Intensive residential treatment programs for 30 children and adolescents which have received accreditation from an accrediting organization the Joint Commission on 31

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1 Accreditation of Healthcare Organizations and which meet the 2 minimum standards developed by rule of the agency for such programs shall be licensed by the agency under this part. 3 Section 3. Subsection (4) of section 408.061, Florida 4 Statutes, is amended to read: 5 б 408.061 Data collection; uniform systems of financial 7 reporting; information relating to physician charges; 8 confidential information; immunity.--(4) Within 120 days after the end of its fiscal year, 9 each health care facility, excluding continuing care 10 facilities and nursing homes as defined in s. 408.07(14) and 11 12 (37)(36), shall file with the agency, on forms adopted by the 13 agency and based on the uniform system of financial reporting, its actual financial experience for that fiscal year, 14 including expenditures, revenues, and statistical measures. 15 Such data may be based on internal financial reports which are 16 17 certified to be complete and accurate by the provider. However, hospitals' actual financial experience shall be their 18 audited actual experience. Every nursing home shall submit to 19 the agency, in a format designated by the agency, a 20 21 statistical profile of the nursing home residents. The agency, 22 in conjunction with the Department of Elderly Affairs and the 23 Department of Health, shall review these statistical profiles and develop recommendations for the types of residents who 2.4 might more appropriately be placed in their homes or other 25 noninstitutional settings. 26 27 Section 4. Section 408.07, Florida Statutes, is 2.8 amended to read: 29 408.07 Definitions.--As used in this chapter, with the 30 exception of ss. 408.031-408.045, the term: 31

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1 (1) "Accepted" means that the agency has found that a 2 report or data submitted by a health care facility or a health 3 care provider contains all schedules and data required by the agency and has been prepared in the format specified by the 4 agency, and otherwise conforms to applicable rule or Florida 5 6 Hospital Uniform Reporting System manual requirements 7 regarding reports in effect at the time such report was 8 submitted, and the data are mathematically reasonable and 9 accurate. 10 (2) "Adjusted admission" means the sum of acute and intensive care admissions divided by the ratio of inpatient 11 12 revenues generated from acute, intensive, ambulatory, and 13 ancillary patient services to gross revenues. If a hospital reports only subacute admissions, then "adjusted admission" 14 means the sum of subacute admissions divided by the ratio of 15 total inpatient revenues to gross revenues. 16 17 (3) "Agency" means the Agency for Health Care Administration. 18 (4) "Alcohol or chemical dependency treatment center" 19 means an organization licensed under chapter 397. 20 21 (5) "Ambulatory care center" means an organization 22 which employs or contracts with licensed health care 23 professionals to provide diagnosis or treatment services predominantly on a walk-in basis and the organization holds 2.4 itself out as providing care on a walk-in basis. Such an 25 26 organization is not an ambulatory care center if it is wholly 27 owned and operated by five or fewer health care providers. 28 (6) "Ambulatory surgical center" means a facility 29 licensed as an ambulatory surgical center under chapter 395. "Audited actual data" means information contained 30 (7) within financial statements examined by an independent, 31

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Florida-licensed, certified public accountant in accordance 1 with generally accepted auditing standards, but does not 2 include data within a financial statement about which the 3 certified public accountant does not express an opinion or 4 5 issues a disclaimer. б (8) "Birth center" means an organization licensed 7 under s. 383.305. (9) "Cardiac catheterization laboratory" means a 8 freestanding facility that employs or contracts with licensed 9 health care professionals to provide diagnostic or therapeutic 10 services for cardiac conditions such as cardiac 11 12 catheterization or balloon angioplasty. 13 (10) "Case mix" means a calculated index for each health care facility or health care provider, based on patient 14 data, reflecting the relative costliness of the mix of cases 15 16 to that facility or provider compared to a state or national 17 mix of cases. (11) "Clinical laboratory" means a facility licensed 18 under s. 483.091, excluding: any hospital laboratory defined 19 under s. 483.041(6); any clinical laboratory operated by the 20 21 state or a political subdivision of the state; any blood or 22 tissue bank where the majority of revenues are received from 23 the sale of blood or tissue and where blood, plasma, or tissue is procured from volunteer donors and donated, processed, 2.4 stored, or distributed on a nonprofit basis; and any clinical 25 26 laboratory which is wholly owned and operated by physicians 27 who are licensed pursuant to chapter 458 or chapter 459 and 2.8 who practice in the same group practice, and at which no 29 clinical laboratory work is performed for patients referred by any health care provider who is not a member of that same 30 31 group practice.

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1	(12) "Comprehensive rehabilitative hospital" or
2	"rehabilitative hospital" means a hospital licensed by the
3	agency as a specialty hospital as defined in s. 395.002;
4	provided that the hospital provides a program of comprehensive
5	medical rehabilitative services and is designed, equipped,
6	organized, and operated solely to deliver comprehensive
7	medical rehabilitative services, and further provided that all
8	licensed beds in the hospital are classified as "comprehensive
9	rehabilitative beds" pursuant to s. 395.003(4), and are not
10	classified as "general beds."
11	(13) "Consumer" means any person other than a person
12	who administers health activities, is a member of the
13	governing body of a health care facility, provides health
14	services, has a fiduciary interest in a health facility or
15	other health agency or its affiliated entities, or has a
16	material financial interest in the rendering of health
17	services.
18	(14) "Continuing care facility" means a facility
19	licensed under chapter 651.
20	(15) "Critical access hospital" means a hospital that
21	meets the requirements in 42 U.S.C. s. 1395i-4 under the
22	Social Security Act and is certified by the United States
23	Secretary of Health and Human Services as a critical access
24	hospital.
25	(16)(15) "Cross-subsidization" means that the revenues
26	from one type of hospital service are sufficiently higher than
27	the costs of providing such service as to offset some of the
28	costs of providing another type of service in the hospital.
29	Cross-subsidization results from the lack of a direct
30	relationship between charges and the costs of providing a
31	particular hospital service or type of service.
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1	(17) (16) "Deductions from gross revenue" or
2	"deductions from revenue" means reductions from gross revenue
3	resulting from inability to collect payment of charges. For
4	hospitals, such reductions include contractual adjustments;
5	uncompensated care; administrative, courtesy, and policy
6	discounts and adjustments; and other such revenue deductions,
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	but also includes the offset of restricted donations and
8	grants for indigent care.
9	(18)(17) "Diagnostic-imaging center" means a
10	freestanding outpatient facility that provides specialized
11	services for the diagnosis of a disease by examination and
12	also provides radiological services. Such a facility is not a
13	diagnostic-imaging center if it is wholly owned and operated
14	by physicians who are licensed pursuant to chapter 458 or
15	chapter 459 and who practice in the same group practice and no
16	diagnostic-imaging work is performed at such facility for
17	patients referred by any health care provider who is not a
18	member of that same group practice.
19	(19)(18) "FHURS" means the Florida Hospital Uniform
20	Reporting System developed by the agency.
21	(20)(19) "Freestanding" means that a health facility
22	bills and receives revenue which is not directly subject to
23	the hospital assessment for the Public Medical Assistance
24	Trust Fund as described in s. 395.701.
25	(21)(20) "Freestanding radiation therapy center" means
26	a facility where treatment is provided through the use of
27	radiation therapy machines that are registered under s. 404.22
28	and the provisions of the Florida Administrative Code
29	implementing s. 404.22. Such a facility is not a freestanding
30	radiation therapy center if it is wholly owned and operated by
31	physicians licensed pursuant to chapter 458 or chapter 459 who
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1 practice within the specialty of diagnostic or therapeutic 2 radiology. (22)(21) "GRAA" means gross revenue per adjusted 3 admission. 4 5 (23)(22) "Gross revenue" means the sum of daily 6 hospital service charges, ambulatory service charges, 7 ancillary service charges, and other operating revenue. Gross 8 revenues do not include contributions, donations, legacies, or 9 bequests made to a hospital without restriction by the donors. 10 (24)(23) "Health care facility" means an ambulatory surgical center, a hospice, a nursing home, a hospital, a 11 12 diagnostic-imaging center, a freestanding or hospital-based 13 therapy center, a clinical laboratory, a home health agency, a cardiac catheterization laboratory, a medical equipment 14 supplier, an alcohol or chemical dependency treatment center, 15 a physical rehabilitation center, a lithotripsy center, an 16 17 ambulatory care center, a birth center, or a nursing home 18 component licensed under chapter 400 within a continuing care facility licensed under chapter 651. 19 (25)(24) "Health care provider" means a health care 20 21 professional licensed under chapter 458, chapter 459, chapter 22 460, chapter 461, chapter 463, chapter 464, chapter 465, 23 chapter 466, part I, part III, part IV, part V, or part X of chapter 468, chapter 483, chapter 484, chapter 486, chapter 2.4 490, or chapter 491. 25 (26)(25) "Health care purchaser" means an employer in 26 27 the state, other than a health care facility, health insurer, 2.8 or health care provider, who provides health care coverage for 29 her or his employees. 30 (27)(26) "Health insurer" means any insurance company authorized to transact health insurance in the state, any 31 10

1 insurance company authorized to transact health insurance or 2 casualty insurance in the state that is offering a minimum premium plan or stop-loss coverage for any person or entity 3 providing health care benefits, any self-insurance plan as 4 defined in s. 624.031, any health maintenance organization 5 6 authorized to transact business in the state pursuant to part 7 I of chapter 641, any prepaid health clinic authorized to 8 transact business in the state pursuant to part II of chapter 9 641, any multiple-employer welfare arrangement authorized to transact business in the state pursuant to ss. 624.436-624.45, 10 or any fraternal benefit society providing health benefits to 11 12 its members as authorized pursuant to chapter 632. 13 (28)(27) "Home health agency" means an organization licensed under part IV of chapter 400. 14 (29)(28) "Hospice" means an organization licensed 15 16 under part VI of chapter 400. 17 (30)(29) "Hospital" means a health care institution 18 licensed by the Agency for Health Care Administration as a hospital under chapter 395. 19 (31)(30) "Lithotripsy center" means a freestanding 20 21 facility that employs or contracts with licensed health care 22 professionals to provide diagnosis or treatment services using 23 electro-hydraulic shock waves. (32)(31) "Local health council" means the agency 2.4 defined in s. 408.033. 25 (33)(32) "Market basket index" means the Florida 26 27 hospital input price index (FHIPI), which is a statewide 2.8 market basket index used to measure inflation in hospital 29 input prices weighted for the Florida-specific experience which uses multistate regional and state-specific price 30 measures, when available. The index shall be constructed in 31

1 the same manner as the index employed by the Secretary of the 2 United States Department of Health and Human Services for determining the inflation in hospital input prices for 3 purposes of Medicare reimbursement. 4 5 (34)(33) "Medical equipment supplier" means an б organization that provides medical equipment and supplies used 7 by health care providers and health care facilities in the 8 diagnosis or treatment of disease. (35)(34) "Net revenue" means gross revenue minus 9 10 deductions from revenue. (36)(35) "New hospital" means a hospital in its 11 12 initial year of operation as a licensed hospital and does not 13 include any facility which has been in existence as a licensed hospital, regardless of changes in ownership, for over 1 14 15 calendar year. (37) (36) "Nursing home" means a facility licensed 16 17 under s. 400.062 or, for resident level and financial data 18 collection purposes only, any institution licensed under chapter 395 and which has a Medicare or Medicaid certified 19 distinct part used for skilled nursing home care, but does not 20 21 include a facility licensed under chapter 651. 22 (38)(37) "Operating expenses" means total expenses 23 excluding income taxes. (39)(38) "Other operating revenue" means all revenue 2.4 25 generated from hospital operations other than revenue directly 26 associated with patient care. 27 (40)(39) "Physical rehabilitation center" means an 2.8 organization that employs or contracts with health care 29 professionals licensed under part I or part III of chapter 468 or chapter 486 to provide speech, occupational, or physical 30 therapy services on an outpatient or ambulatory basis. 31 12

1	(41)(40) "Prospective payment arrangement" means a
2	financial agreement negotiated between a hospital and an
3	insurer, health maintenance organization, preferred provider
4	organization, or other third-party payor which contains, at a
5	minimum, the elements provided for in s. 408.50.
6	(42)(41) "Rate of return" means the financial
7	indicators used to determine or demonstrate reasonableness of
8	the financial requirements of a hospital. Such indicators
9	shall include, but not be limited to: return on assets,
10	return on equity, total margin, and debt service coverage.
11	(43)(42) "Rural hospital" means an acute care hospital
12	licensed under chapter 395, having 100 or fewer licensed beds
13	and an emergency room, and which is:
14	(a) The sole provider within a county with a
15	population density of no greater than 100 persons per square
16	mile;
17	(b) An acute care hospital, in a county with a
18	population density of no greater than 100 persons per square
19	mile, which is at least 30 minutes of travel time, on normally
20	traveled roads under normal traffic conditions, from another
21	acute care hospital within the same county;
22	(c) A hospital supported by a tax district or
23	subdistrict whose boundaries encompass a population of 100
24	persons or fewer per square mile;
25	(d) A hospital with a service area that has a
26	population of 100 persons or fewer per square mile. As used
27	in this paragraph, the term "service area" means the fewest
28	number of zip codes that account for 75 percent of the
29	hospital's discharges for the most recent 5-year period, based
30	on information available from the hospital inpatient discharge
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1 database in the State Center for Health Statistics at the 2 Agency for Health Care Administration; or 3 (e) A hospital designated as A critical access 4 hospital by the Department of Health in accordance with 5 federal regulations and state requirements. б 7 Population densities used in this subsection must be based 8 upon the most recently completed United States census. A hospital that received funds under s. 409.9116 for a quarter 9 beginning no later than July 1, 2002, is deemed to have been 10 and shall continue to be a rural hospital from that date 11 12 through June 30, 2012, if the hospital continues to have 100 13 or fewer licensed beds and an emergency room, or meets the criteria of s. 395.602(2)(e)4. An acute care hospital that has 14 not previously been designated as a rural hospital and that 15 meets the criteria of this subsection shall be granted such 16 17 designation upon application, including supporting 18 documentation, to the Agency for Health Care Administration. (44)(43) "Special study" means a nonrecurring 19 data-gathering and analysis effort designed to aid the agency 20 21 in meeting its responsibilities pursuant to this chapter. 22 (45)(44) "Teaching hospital" means any Florida 23 hospital officially affiliated with an accredited Florida medical school which exhibits activity in the area of graduate 2.4 medical education as reflected by at least seven different 25 26 graduate medical education programs accredited by the 27 Accreditation Council for Graduate Medical Education or the 2.8 Council on Postdoctoral Training of the American Osteopathic Association and the presence of 100 or more full-time 29 30 equivalent resident physicians. The Director of the Agency for 31

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1 Health Care Administration shall be responsible for determining which hospitals meet this definition. 2 Section 5. Subsection (1) of section 458.345, Florida 3 Statutes, is amended to read: 4 458.345 Registration of resident physicians, interns, 5 6 and fellows; list of hospital employees; prescribing of 7 medicinal drugs; penalty .--(1) Any person desiring to practice as a resident 8 physician, assistant resident physician, house physician, 9 intern, or fellow in fellowship training which leads to 10 subspecialty board certification in this state, or any person 11 12 desiring to practice as a resident physician, assistant 13 resident physician, house physician, intern, or fellow in fellowship training in a teaching hospital in this state as 14 defined in <u>s. 408.07(45)</u> s. 408.07(44) or s. 395.805(2), who 15 does not hold a valid, active license issued under this 16 17 chapter shall apply to the department to be registered and shall remit a fee not to exceed \$300 as set by the board. The 18 department shall register any applicant the board certifies 19 has met the following requirements: 20 21 (a) Is at least 21 years of age. 22 (b) Has not committed any act or offense within or 23 without the state which would constitute the basis for refusal to certify an application for licensure pursuant to s. 2.4 458.331. 25 Is a graduate of a medical school or college as 26 (C) 27 specified in s. 458.311(1)(f). 2.8 Section 6. Subsection (1) of section 459.021, Florida Statutes, is amended to read: 29 459.021 Registration of resident physicians, interns, 30 and fellows; list of hospital employees; penalty .--31 15

1	(1) Any person who holds a degree of Doctor of
2	Osteopathic Medicine from a college of osteopathic medicine
3	recognized and approved by the American Osteopathic
4	Association who desires to practice as a resident physician,
5	assistant resident physician, house physician, intern, or
6	fellow in fellowship training which leads to subspecialty
7	board certification in this state, or any person desiring to
8	practice as a resident physician, assistant resident
9	physician, house physician, intern, or fellow in fellowship
10	training in a teaching hospital in this state as defined in <u>s.</u>
11	<u>408.07(45)</u> s. 408.07(44) or s. 395.805(2), who does not hold
12	an active license issued under this chapter shall apply to the
13	department to be registered, on an application provided by the
14	department, within 30 days of commencing such a training
15	program and shall remit a fee not to exceed \$300 as set by the
16	board.
17	Section 7. This act shall take effect upon becoming a
18	law.
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20	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
21	<u>CS for SB 1472</u>
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23	The committee substitute changes the accreditation requirements from the Joint Commission on Accreditation of
24	Healthcare Organizations to any accrediting organization.
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