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2005

#### A bill to be entitled

2 An act relating to community redevelopment agencies; 3 amending s. 163.387, F.S.; revising provisions relating to 4 the funding of redevelopment trust funds applicable to 5 certain community redevelopment agencies; authorizing alternative tax increment financing arrangements by 6 7 interlocal agreement between certain municipalities and 8 counties; amending s. 163.415, F.S.; exempting counties 9 without home rule charters from tax increment financing contribution requirements without an interlocal agreement 10 between the municipality creating the community 11 redevelopment agency and the county; providing 12 restrictions on certain community redevelopment agencies 13 without an interlocal agreement; authorizing alternative 14 tax increment funding arrangements; providing an effective 15 16 date.

18 Be It Enacted by the Legislature of the State of Florida:

20 Section 1. Section 163.387, Florida Statutes, is amended 21 to read:

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163.387 Redevelopment trust fund.--

(1)(a) After approval of a community redevelopment plan, there shall be established for each community redevelopment agency created under s. 163.356 a redevelopment trust fund. Funds allocated to and deposited into this fund shall be used by the agency to finance or refinance any community redevelopment it undertakes pursuant to the approved community redevelopment

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29 plan. No community redevelopment agency may receive or spend any increment revenues pursuant to this section unless and until the 30 31 governing body has, by ordinance, provided for the funding of 32 the redevelopment trust fund for the duration of a community redevelopment plan. Such ordinance may be adopted only after the 33 governing body has approved a community redevelopment plan. The 34 35 annual funding of the redevelopment trust fund shall be in an 36 amount not less than that increment in the income, proceeds, 37 revenues, and funds of each taxing authority derived from or 38 held in connection with the undertaking and carrying out of community redevelopment under this part. Such increment shall be 39 40 determined annually and shall be that amount equal to 95 percent of the difference between: 41

42 <u>1.(a)</u> The amount of ad valorem taxes levied each year by 43 each taxing authority, exclusive of any amount from any debt 44 service millage, on taxable real property contained within the 45 geographic boundaries of a community redevelopment area; and

2.(b) The amount of ad valorem taxes which would have been 46 47 produced by the rate upon which the tax is levied each year by or for each taxing authority, exclusive of any debt service 48 49 millage, upon the total of the assessed value of the taxable real property in the community redevelopment area as shown upon 50 the most recent assessment roll used in connection with the 51 taxation of such property by each taxing authority prior to the 52 53 effective date of the ordinance providing for the funding of the 54 trust fund.

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56 However, the governing body of any county as defined in s.

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57 125.011(1) may, in the ordinance providing for the funding of a 58 trust fund established with respect to any community 59 redevelopment area created on or after July 1, 1994, determine 60 that the amount to be funded by each taxing authority annually 61 shall be less than 95 percent of the difference between 62 subparagraphs 1. and 2. paragraphs (a) and (b), but in no event 63 shall such amount be less than 50 percent of such difference. 64 (b) For those community redevelopment agencies that were 65 not created under delegation authority of counties with home rule authority as specified in s. 163.410 or do not operate 66 subject to an interlocal agreement as specified under subsection 67 (4), the amount of tax increment shall be as specified in 68 69 paragraph (a) until one of the following events occurs: 70 1. The 20th year of the agency's existence; 2. 71 The amount of ad valorem taxes levied each year by each 72 taxing authority, exclusive of any amount from any debt service 73 millage, on taxable real property contained within the geographic boundaries of a community redevelopment area equals 74 75 twice the amount of ad valorem taxes which would have been 76 produced by the rate upon which the tax is levied each year by 77 or for each taxing authority, exclusive of any debt service 78 millage, upon the total of the assessed value of the taxable 79 real property in the community redevelopment area as shown upon the most recent assessment roll used in connection with the 80 81 taxation of such property by each taxing authority prior to the 82 effective date of the ordinance providing for the funding of the 83 trust fund; or

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84	3. The county holds a countywide referendum that asks if					
85	the county should continue to contribute an increasing amount to					
86	the community redevelopment agency each year. If a majority of					
87	electors of the county vote to continue increasing county					
88	contributions, the increment shall continue to be calculated as					
89	specified in paragraph (a). If a majority of electors of the					
90	county vote that the county contributions should not continue to					
91	increase, the tax increment shall be subject to the interlocal					
92	agreement requirements of this paragraph. For future years, the					
93	tax increment shall be as specified in an interlocal agreement					
94	as provided in subsection (4) but not less than the amount					
95	contributed by the county to the redevelopment trust fund prior					
96	to any of the events specified in this paragraph.					
97						
98	For future years, the tax increment shall be as specified in an					
99	interlocal agreement as provided in subsection (4) but not less					
100	than the amount contributed by the county to the redevelopment					
101	trust fund prior to any of the events specified in this					
102	paragraph.					
103	(2)(a) Except for the purpose of funding the trust fund					
104	pursuant to subsection (3), upon the adoption of an ordinance					
105	providing for funding of the redevelopment trust fund as					
106	provided in this section, each taxing authority shall, by					
107	January 1 of each year, appropriate to the trust fund for so					
108	long as any indebtedness pledging increment revenues to the					
109	payment thereof is outstanding (but not to exceed 30 years) a					
110	sum that is no less than the increment as defined and determined					
111	in subsection (1) or subsection (4) accruing to such taxing					
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112 authority. If the community redevelopment plan is amended or 113 modified pursuant to s. 163.361(1), each such taxing authority 114 shall make the annual appropriation for a period not to exceed 115 30 years after the date the governing body amends the plan. 116 However, for any agency created on or after July 1, 2002, each 117 taxing authority shall make the annual appropriation for a 118 period not to exceed 40 years after the fiscal year in which the 119 initial community redevelopment plan is approved or adopted.

(b) Any taxing authority that does not pay the increment to the trust fund by January 1 shall pay to the trust fund an amount equal to 5 percent of the amount of the increment and shall pay interest on the amount of the increment equal to 1 percent for each month the increment is outstanding.

125 (c) The following public bodies or taxing authorities are 126 exempt from paragraph (a):

127 1. A special district that levies ad valorem taxes on
 128 taxable real property in more than one county.

129 2. A special district for which the sole available source 130 of revenue the district has the authority to levy is ad valorem 131 taxes at the time an ordinance is adopted under this section. 132 However, revenues or aid that may be dispensed or appropriated 133 to a district as defined in s. 388.011 at the discretion of an 134 entity other than such district shall not be deemed available.

3. A library district, except a library district in a
jurisdiction where the community redevelopment agency had
validated bonds as of April 30, 1984.

4. A neighborhood improvement district created under theSafe Neighborhoods Act.

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140 5. A metropolitan transportation authority. 141 б. A water management district created under s. 373.069. 142 (d)1. A local governing body that creates a community 143 redevelopment agency under s. 163.356 may exempt from paragraph 144 (a) a special district that levies ad valorem taxes within that 145 community redevelopment area. The local governing body may grant 146 the exemption either in its sole discretion or in response to 147 the request of the special district. The local governing body 148 must establish procedures by which a special district may submit 149 a written request to be exempted from paragraph (a). 150 In deciding whether to deny or grant a special 2. district's request for exemption from paragraph (a), the local 151 152 governing body must consider: 153 Any additional revenue sources of the community a. 154 redevelopment agency which could be used in lieu of the special district's tax increment. 155 156 The fiscal and operational impact on the community b. 157 redevelopment agency. 158 c. The fiscal and operational impact on the special 159 district. The benefit to the specific purpose for which the 160 d. special district was created. The benefit to the special 161 district must be based on specific projects contained in the 162 163 approved community redevelopment plan for the designated 164 community redevelopment area. The impact of the exemption on incurred debt and 165 e. 166 whether such exemption will impair any outstanding bonds that Page 6 of 13

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167 have pledged tax increment revenues to the repayment of the 168 bonds.

169 f. The benefit of the activities of the special district170 to the approved community redevelopment plan.

g. The benefit of the activities of the special district
to the area of operation of the local governing body that
created the community redevelopment agency.

174 The local governing body must hold a public hearing on 3. 175 a special district's request for exemption after public notice 176 of the hearing is published in a newspaper having a general circulation in the county or municipality that created the 177 community redevelopment area. The notice must describe the time, 178 date, place, and purpose of the hearing and must identify 179 generally the community redevelopment area covered by the plan 180 181 and the impact of the plan on the special district that requested the exemption. 182

183 4. If a local governing body grants an exemption to a 184 special district under this paragraph, the local governing body 185 and the special district must enter into an interlocal agreement 186 that establishes the conditions of the exemption, including, but 187 not limited to, the period of time for which the exemption is 188 granted.

189 5. If a local governing body denies a request for 190 exemption by a special district, the local governing body shall 191 provide the special district with a written analysis specifying 192 the rationale for such denial. This written analysis must 193 include, but is not limited to, the following information:

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194 a. A separate, detailed examination of each consideration195 listed in subparagraph 2.

b. Specific examples of how the approved community
redevelopment plan will benefit, and has already benefited, the
purpose for which the special district was created.

199 6. The decision to either deny or grant an exemption must 200 be made by the local governing body within 120 days after the 201 date the written request was submitted to the local governing 202 body pursuant to the procedures established by such local 203 governing body.

(3) Notwithstanding the provisions of subsection (2), the obligation of the governing body which established the community redevelopment agency to fund the redevelopment trust fund annually shall continue until all loans, advances, and indebtedness, if any, and interest thereon, of a community redevelopment agency incurred as a result of redevelopment in a community redevelopment area have been paid.

(4) Notwithstanding the provisions of subsection (2), 211 212 alternative tax increment financing arrangements, including, but 213 not limited to, different tax increment contributions other than 214 those specified in subsection (1), may be enacted by interlocal 215 agreements between the municipality that creates the community redevelopment agency and the county. Such interlocal agreements 216 217 must include provisions for the tax increment financing method and the contribution requirements to the redevelopment trust 218 219 fund of the municipality and the county.

220 (5)(4) The revenue bonds and notes of every issue under 221 this part are payable solely out of revenues pledged to and

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222 received by a community redevelopment agency and deposited to 223 its redevelopment trust fund. The lien created by such bonds or 224 notes shall not attach until the revenues referred to herein are 225 deposited in the redevelopment trust fund at the times, and to 226 the extent that, such revenues accrue. The holders of such bonds or notes have no right to require the imposition of any tax or 227 228 the establishment of any rate of taxation in order to obtain the 229 amounts necessary to pay and retire such bonds or notes.

230 (6) (5) Revenue bonds issued under the provisions of this 231 part shall not be deemed to constitute a debt, liability, or obligation of the local governing body or the state or any 232 political subdivision thereof, or a pledge of the faith and 233 credit of the local governing body or the state or any political 234 235 subdivision thereof, but shall be payable solely from the 236 revenues provided therefor. All such revenue bonds shall contain on the face thereof a statement to the effect that the agency 237 238 shall not be obligated to pay the same or the interest thereon except from the revenues of the community redevelopment agency 239 240 held for that purpose and that neither the faith and credit nor 241 the taxing power of the local governing body or of the state or 242 of any political subdivision thereof is pledged to the payment of the principal of, or the interest on, such bonds. 243

244 <u>(7)(6)</u> Moneys in the redevelopment trust fund may be 245 expended from time to time for undertakings of a community 246 redevelopment agency which are directly related to financing or 247 refinancing of redevelopment in a community redevelopment area 248 pursuant to an approved community redevelopment plan for the 249 following purposes, including, but not limited to:

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(a) Administrative and overhead expenses necessary or
incidental to the implementation of a community redevelopment
plan adopted by the agency.

(b) Expenses of redevelopment planning, surveys, and financial analysis, including the reimbursement of the governing body or the community redevelopment agency for such expenses incurred before the redevelopment plan was approved and adopted.

(c) The acquisition of real property in the redevelopmentarea.

(d) The clearance and preparation of any redevelopment
area for redevelopment and relocation of site occupants as
provided in s. 163.370.

(e) The repayment of principal and interest or any
redemption premium for loans, advances, bonds, bond anticipation
notes, and any other form of indebtedness.

(f) All expenses incidental to or connected with the issuance, sale, redemption, retirement, or purchase of agency bonds, bond anticipation notes, or other form of indebtedness, including funding of any reserve, redemption, or other fund or account provided for in the ordinance or resolution authorizing such bonds, notes, or other form of indebtedness.

271 272 (g) The development of affordable housing within the area.(h) The development of community policing innovations.

273 (8)(7) On the last day of the fiscal year of the community 274 redevelopment agency, any money which remains in the trust fund 275 after the payment of expenses pursuant to subsection (7)(6) for 276 such year shall be:

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(a) Returned to each taxing authority which paid the increment in the proportion that the amount of the payment of such taxing authority bears to the total amount paid into the trust fund by all taxing authorities within the redevelopment area for that year;

(b) Used to reduce the amount of any indebtedness to whichincrement revenues are pledged;

(c) Deposited into an escrow account for the purpose of later reducing any indebtedness to which increment revenues are pledged; or

(d) Appropriated to a specific redevelopment project
pursuant to an approved community redevelopment plan which
project will be completed within 3 years from the date of such
appropriation.

291 (9)<del>(8)</del> Each community redevelopment agency shall provide 292 for an independent financial audit of the trust fund each fiscal 293 year and a report of such audit. Such report shall describe the amount and source of deposits into, and the amount and purpose 294 295 of withdrawals from, the trust fund during such fiscal year and 296 the amount of principal and interest paid during such year on 297 any indebtedness to which is pledged increment revenues and the 298 remaining amount of such indebtedness. The agency shall provide 299 a copy of the report to each taxing authority.

300 Section 2. Section 163.415, Florida Statutes, is amended 301 to read:

302 163.415 Exercise of powers in counties without home rule 303 charters.--

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304 The powers conferred by this part upon counties not (1) having adopted a home rule charter shall not be exercised within 305 306 the boundaries of a municipality within said county unless the 307 governing body of the municipality expresses its consent by 308 resolution. Such a resolution consenting to the exercise of the 309 powers conferred upon counties by this part shall specifically 310 enumerate the powers to be exercised by the county within the boundaries of the municipality. Any power not specifically 311 312 enumerated in such a resolution of consent shall be exercised 313 exclusively by the municipality within its boundaries.

(2) Beginning July 1, 2005, counties without home rule 314 charters shall not be required to contribute to tax increment 315 316 financing without an interlocal agreement between the county and 317 the municipality creating the community redevelopment agency that governs the operations and financing for community 318 319 redevelopment agencies created after July 1, 2005. The interlocal agreement may establish tax increment financing 320 321 arrangements that differ from the specific requirements of s. 322 163.387.

323 (3) For community redevelopment agencies created prior to 324 July 1, 2005, in a county that did not have a home rule charter 325 at the time the community redevelopment agency was created, no 326 action to expand boundaries, modify a redevelopment plan, or 327 modify existing debt service or other financing arrangements 328 involving tax increment financing may be done without an 329 interlocal agreement between the county and the municipality 330 that created the community redevelopment agency. The interlocal 331 agreement may establish the authority to expand or modify the

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- 333 financing arrangements that differ from the specific
- 334 requirements of s. 163.387.
- 335 Section 3. This act shall take effect July 1, 2005.