Florida Senate - 2005

By Senator Lynn

7-160-05

| 1 | A bill to be entitled |
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| 2 | An act relating to probation and community |
| 3 | control; amending s. 947.22, F.S.; requiring |
| 4 | law enforcement officers to assist probation |
| 5 | officers in making warrantless arrests; |
| б | amending s. 948.06, F.S.; requiring law |
| 7 | enforcement officers to assist probation |
| 8 | officers in making warrantless arrests; |
| 9 | requiring law enforcement and probation |
| 10 | officers to arrest a probationer or offender if |
| 11 | the officer has reasonable grounds to believe |
| 12 | that the probationer or offender has violated |
| 13 | his or her probation or community control and |
| 14 | if the officer is aware that the probationer or |
| 15 | offender has a history of convictions for |
| 16 | violence; creating s. 948.061, F.S.; requiring |
| 17 | the Department of Corrections to develop a risk |
| 18 | assessment and alert system to monitor certain |
| 19 | offenders placed on probation or community |
| 20 | control; requiring increased supervision of |
| 21 | such offenders under certain circumstances; |
| 22 | requiring that information be provided to the |
| 23 | court by the correctional probation officer; |
| 24 | creating s. 948.062, F.S.; requiring the |
| 25 | Department of Corrections to review the |
| 26 | circumstances of certain arrests of offenders |
| 27 | on probation or community control; requiring |
| 28 | the Office of Program Policy Analysis and |
| 29 | Government Accountability to analyze the |
| 30 | reviews and report to the President of the |
| 31 | Senate and the Speaker of the House of |
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1 Representatives; providing legislative findings 2 with respect to the necessity for increased 3 supervision of high-risk offenders who violate 4 community supervision; requesting that the 5 Supreme Court amend a Rule of Criminal б Procedure to require that certain offenders 7 arrested for a violation of probation or 8 community control be detained while awaiting a hearing on the violation; providing an 9 10 effective date. 11 12 Be It Enacted by the Legislature of the State of Florida: 13 Section 1. Subsection (2) of section 947.22, F.S., is 14 amended to read: 15 947.22 Authority to arrest parole violators with or 16 17 without warrant. --(2) Any parole and probation officer, when she or he 18 has reasonable ground to believe that a parolee, control 19 releasee, or conditional releasee has violated the terms and 20 21 conditions of her or his parole, control release, or 22 conditional release in a material respect, has the right to 23 arrest, or to request any law enforcement officer to arrest, the releasee or parolee without warrant and bring her or him 2.4 forthwith before one or more commissioners or a duly 25 26 authorized representative of the Parole Commission or Control 27 Release Authority; and proceedings shall thereupon be had as 2.8 provided herein when a warrant has been issued by a member of 29 the commission or authority or a duly authorized representative of the commission or authority. Local law 30 enforcement officers shall assist the probation officer, upon 31

1 request, in making a warrantless arrest, taking the releasee or parolee into custody, and transporting the releasee or 2 parolee to the county jail. 3 4 Section 2. Paragraph (a) of subsection (1) of section 948.06, Florida Statutes, is amended to read: 5 б 948.06 Violation of probation or community control; 7 revocation; modification; continuance; failure to pay 8 restitution or cost of supervision. --(1)(a)<u>1.</u> Whenever within the period of probation or 9 10 community control there are reasonable grounds to believe that a probationer or offender in community control has violated 11 12 his or her probation or community control in a material 13 respect, any law enforcement officer who is aware of the probationary or community control status of the probationer or 14 offender in community control or any parole or probation 15 16 supervisor may arrest or request any county or municipal law 17 enforcement officer to arrest the such probationer or offender 18 without warrant wherever found and forthwith return him or her to the court granting such probation or community control. 19 Local law enforcement officers shall assist the probation 2.0 21 officer, upon request, in making a warrantless arrest, taking the probationer or offender into custody, and transporting the 2.2 23 probation or offender to the county jail. 2. Whenever within the period of probation or 2.4 community control there are reasonable grounds to believe that 25 a probationer or offender in community control has violated 26 27 his or her probation or community control in a material 2.8 respect, any law enforcement officer or parole or probation supervisor who is aware of the probationary or community 29 control status of the probationer or offender in community 30 control and who is aware that the probationer or offender has 31

| 1 | a history of convictions for violence shall arrest the |
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| 2 | probationer or offender without warrant wherever found and |
| 3 | forthwith return him or her to the court granting the |
| 4 | probation or community control. Local law enforcement officers |
| 5 | shall assist the probation officer, upon request, in making a |
| 6 | warrantless arrest, taking the probationer or offender into |
| 7 | custody, and transporting the probationer or offender to the |
| 8 | county jail. |
| 9 | Section 3. Section 948.061, Florida Statutes, is |
| 10 | created to read: |
| 11 | 948.061 Identifying, assessing, and monitoring certain |
| 12 | high-risk offenders on community supervision; providing |
| 13 | cumulative criminal and supervision histories to the court |
| 14 | (1) By December 1, 2005, the department shall develop |
| 15 | a graduated risk assessment and alert system that continuously |
| 16 | identifies, assesses, and closely monitors offenders who are |
| 17 | placed on probation or in community control and who: |
| 18 | (a) Have previously been placed on probation or in |
| 19 | community control and have a history of committing multiple |
| 20 | violations of community supervision in this state or in any |
| 21 | other jurisdiction or have previously been incarcerated in |
| 22 | this state or in any other jurisdiction; and |
| 23 | (b) Have experienced more than one of the following |
| 24 | risk factors that could potentially make the offender more |
| 25 | likely to pose a danger to others: |
| 26 | 1. Attempted suicide or severe depression; |
| 27 | 2. Marital instability or a history of domestic |
| 28 | violence; |
| 29 | 3. A history of substance abuse; |
| 30 | 4. Unemployment or substantial financial difficulties; |
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1 5. A history of violence, particularly involving 2 strangers; or 3 6. Any other risk factor identified by the department. 4 (2) Recognizing that an offender having an extensive criminal history and multiple risk factors may pose a serious 5 6 threat to the community, the department shall consider the 7 cumulative impact of these risk factors and, if necessary, 8 place an offender on an elevated alert status and provide a high level of supervision for the offender until the situation 9 10 stabilizes and the department no longer believes that the offender poses a threat to others. In providing such 11 supervision and surveillance, the department shall increase 12 13 the number of office and home visits conducted by the correctional probation officer; expand the number of and type 14 of employment, family, community, and neighborhood contacts by 15 the correctional probation officer; increase referrals to 16 17 available community mental health facilities and community 18 assistance programs; develop emergency communication plans and alert systems for law enforcement agencies and the court in 19 order to quickly detain the offender in response to a 20 21 violation; and prioritize departmental resources in order to 2.2 more closely monitor the offender's activities in an effort to 23 prevent escalating criminal behavior. (3) In providing criminal history and background 2.4 information to the court, the correctional probation officer 25 shall provide in each report submitted to the court and at 26 27 each hearing before the court a clear, complete, and concise 2.8 cumulative and integrated chronology of the offender's criminal history and prior terms of probation or community 29 control, including all substantive or technical violations of 30 probation or community control. 31

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1 Section 4. Section 948.062, Florida Statutes, is 2 created to read: 3 948.062 Reviewing and reporting serious offenses 4 committed by offenders placed on probation or community 5 control.-б (1) The department shall review the circumstances 7 related to offenders placed on probation or community control 8 who have been arrested while on supervision for the following 9 offenses: 10 (a) Any murder as provided in s. 782.04; (b) Any sexual battery as provided in s. 794.011 or s. 11 12 794.023; 13 (c) Any sexual performance by a child as provided in <u>s. 827.071;</u> 14 (d) Any kidnapping, false imprisonment, or luring of a 15 child as provided in s. 787.01, s. 782.07, or s. 787.025; 16 17 (e) Any lewd and lascivious battery or lewd and 18 lascivious molestation as provided in s. 800.04(4) or s. 19 800.04(5);(f) Any aggravated child abuse as provided in s. 20 21 827.03(2); 22 (q) Any robbery with a firearm or other deadly weapon, 23 home invasion robbery, or carjacking as provided in s. 812.13(2)(a), s. 812.135, or s. 812.133; 2.4 (h) Any aggravated stalking as provided in s. 25 784.048(3), (4), or (5); 26 27 (i) Any forcible felony as provided in s. 776.08, 2.8 committed by any person on probation or community control who is designated as a sexual predator; or 29 30 (j) Any DUI manslaughter as provided in s. 316.193(3)(c), or vehicular or vessel homicide as provided in 31

1 s. 782.071 or s. 787.072, committed by any person who is on 2 probation or community control for an offense involving death or injury resulting from a driving incident. 3 4 The review shall document whether the supervision of the 5 6 offender met enumerated rules, policies, and procedures and 7 whether supervision practices were followed. 8 (2) The department shall annually provide these reviews to the Office of Program Policy Analysis and 9 10 Government Accountability. The Office of Program Policy Analysis and Government Accountability shall analyze these 11 12 reviews and provide an annual written report to the President 13 of the Senate and the Speaker of the House of Representatives. The report must include, at a minimum, any identified systemic 14 deficiencies in managing high-risk offenders on community 15 supervision and the judicial disposition of such offenders; 16 17 any patterns of noncompliance by correctional probation 18 officers and any inconsistent or inefficient judicial case processing for offenders who have violated community 19 20 supervision; and recommendations for improving the community 21 supervision program. 22 Section 5. (1) The 2005 Legislature closely examined 23 chapter 948, Florida Statutes, to address certain critical public safety concerns and substantive policy issues involving 2.4 offenders who violate probation or community control. The 25 Legislature has carefully scrutinized the effectiveness of the 26 27 state's community supervision system and concluded that the 2.8 system should increase the level of supervision of high-risk offenders who violate probation or community control. The 29 Legislature finds that offenders having extensive criminal 30 histories and multiple risk factors may pose a serious threat 31

1 to the community. In addition, the Legislature finds that the 2 system should consider the cumulative impact of the offenders' histories and risk factors and quickly detain offenders 3 4 alleged to be in violation of probation or community control in order to protect the public and prevent escalating criminal 5 6 behavior. 7 (2)(a) Therefore, the Legislature strongly urges the 8 Florida Supreme Court to amend the concomitant Rule of Criminal Procedure that sets forth the procedures for the 9 10 lower courts to follow when considering bail in cases of violations of probation or community control. 11 12 (b) As the Florida Supreme Court opined in Bernhardt 13 v. State, 288 So. 490 (Fla. 1974), release on bail pending a revocation-of-probation hearing is not a constitutional right. 14 However, the Legislature recognizes that it is the prerogative 15 of the Florida Supreme Court to act in the area of practice 16 17 and procedure. The Legislature, therefore, recommends that the 18 Florida Supreme Court consider revising Rule 3.790, Florida Rules of Criminal Procedure, regarding bail in certain cases 19 involving a violation of probation or community control. 2.0 21 (c) Specifically, the Florida Supreme Court is 2.2 requested to amend its rule to require that a probationer or 23 community controllee who is arrested on an alleged violation, regardless of adjudication in the underlying offense, be 2.4 detained while awaiting a hearing before the court that 25 granted the probation or community control, if the offense for 26 27 which the probationer or community controllee is currently on 2.8 probation or community control is a forcible felony or if the probationer or community controllee has previously been 29 convicted of a forcible felony as provided in section 776.08, 30 Florida Statutes. 31

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1 Section 6. This act shall take effect upon becoming a 2 law. 3 4 5 SENATE SUMMARY 6 Requires law enforcement officers to assist probation officers in making warrantless arrests. Directs a law 7 enforcement officer or probation officer to arrest a probationer or offender if the officer has reasonable 8 grounds to believe that the probationer or offender has violated his or her probation or community control and 9 the officer is aware that the probationer or offender has a history of convictions for violence. Directs the 10 Department of Corrections to develop a risk assessment and alert system to monitor certain offenders placed on 11 probation or community control. Requires increased supervision of offenders under certain circumstances. 12 Requires that information be provided to the court by the correctional probation officer. Directs the Department of 13 Corrections to review the circumstances of certain arrests of offenders on probation or community control. Directs the Office of Program Policy Analysis and 14 Government Accountability to analyze the reviews and report to the Legislature. Provides legislative findings 15 with respect to the necessity for increased supervision of high-risk offenders who violate community supervision. 16 Requests the Florida Supreme Court to amend a Rule of Criminal Procedure to require that certain offenders 17 arrested for a violation of probation or community 18 control be detained while awaiting a hearing on the violation. 19 20 21 22 23 2.4 25 26 27 28 29 30 31

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

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