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CHAMBER ACTION

The State Administration Appropriations Committee recommends the
 following:

# Council/Committee Substitute

Remove the entire bill and insert:

A bill to be entitled

7 An act relating to property insurance; amending s. 8 627.062, F.S.; limiting an insurer's recoupment of 9 reimbursement premium; providing limitations; amending s. 10 627.0628, F.S.; limiting use of certain methodologies in determining hurricane loss factors for reimbursement 11 12 premium rates in certain rate filings; creating s. 627.06281, F.S.; requiring certain insurers and 13 14 organizations to develop, maintain, and update a public hurricane loss projection model; providing reporting 15 16 requirements for insurers; protecting trade secret 17 information; amending s. 627.0629, F.S.; tightening a limitation on rate filings based on computer models under 18 19 certain circumstances; amending s. 627.351, F.S.; 20 providing additional legislative intent relating to the 21 Citizens Property Insurance Corporation; specifying a 22 limitation on dwelling limits for personal lines policies; 23 revising appointment authority for members of the board of Page 1 of 37

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24 governors of the corporation; requiring creation of a 25 Market Accountability Advisory Committee to assist the 26 corporation for certain purposes; providing for 27 appointment of committee members; providing for terms; requiring reports to the corporation; revising 28 29 requirements for the plan of operation of the corporation; 30 requiring the corporation to pay bonuses to carriers 31 removing policies by assumption; providing for calculation of the bonus amount; providing eligibility for carriers to 32 33 receive bonuses; deleting limitations on certain person lines residential wind-only policies; deleting an obsolete 34 35 reporting requirement; specifying nonapplication of certain policy requirements in counties lacking reasonable 36 37 degrees of competition for certain policies under certain 38 circumstances; authorizing the commission to adopt rules; 39 deleting an obsolete rate methodology panel reporting 40 requirement provision; amending s. 627.411, F.S.; revising grounds for office disapproval of certain forms; amending 41 s. 627.7015, F.S.; revising purpose and scope provisions 42 relating to an alternative procedure for resolution of 43 44 disputed property insurance claims; providing an 45 additional criterion for excusing an insured from being 46 required to submit to certain loss appraisal processes; 47 amending s. 627.706, F.S.; revising definitions relating to sinkholes; creating s. 627.7065, F.S.; providing 48 legislative findings; requiring the Department of 49 50 Financial Services and the Office of the Insurance 51 Consumer Advocate to consult with the Florida Geological Page 2 of 37

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52 Survey and the Department of Environmental Protection to 53 implement a statewide automated database of sinkholes and 54 related activity; providing requirements for the form and 55 content of the database; authorizing the Department of Financial Services to require insurers to provide certain 56 57 information; providing for management of the database; requiring the department to investigate sinkhole activity 58 reports and include findings and investigations in the 59 60 database; requiring the Department of Environmental 61 Protection to report on the database to the Governor, 62 Legislature, and Chief Financial Officer; authorizing the 63 Department of Financial services to adopt implementing 64 rules; requiring the Auditor General to perform an 65 operational audit of the Citizens Property Insurance 66 Corporation; specifying audit requirements; requiring a 67 report; requiring the board of governors of the Citizens 68 Property Insurance Corporation to submit a report to the Legislature relating to property and casualty insurance; 69 70 specifying report requirements; providing for contingent 71 effect; providing effective dates. 72 73 Be It Enacted by the Legislature of the State of Florida: 74 75 Subsection (5) of section 627.062, Florida Section 1. Statutes, is amended to read: 76 627.062 Rate standards.--77 78 With respect to a rate filing involving coverage of (5)

79 the type for which the insurer is required to pay a Page 3 of 37

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CS 80 reimbursement premium to the Florida Hurricane Catastrophe Fund, 81 the insurer may fully recoup in its property insurance premiums 82 any reimbursement premiums paid to the Florida Hurricane 83 Catastrophe Fund, together with reasonable costs of other reinsurance, but may not recoup reinsurance costs that duplicate 84 85 coverage provided by the Florida Hurricane Catastrophe Fund. An 86 insurer may not recoup more than one year of reimbursement premium at a time. Any under-recoupment from the prior year may 87 88 be added to the following year's reimbursement premium and any 89 over-recoupment shall be subtracted from the following year's 90 reimbursement premium. 91 Section 2. Paragraph (c) of subsection (1) and paragraph (c) of subsection (3) of section 627.0628, Florida Statutes, are 92 amended to read: 93 94 627.0628 Florida Commission on Hurricane Loss Projection 95 Methodology. --(1) LEGISLATIVE FINDINGS AND INTENT. --96 It is the intent of the Legislature to create the 97 (C) 98 Florida Commission on Hurricane Loss Projection Methodology as a panel of experts to provide the most actuarially sophisticated 99 100 guidelines and standards for projection of hurricane losses 101 possible, given the current state of actuarial science. It is the further intent of the Legislature that such standards and 102 103 quidelines must be used by the State Board of Administration in

104 developing reimbursement premium rates for the Florida Hurricane 105 Catastrophe Fund, and, subject to paragraph (3)(c), may be used 106 by insurers in rate filings under s. 627.062 unless the way in

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107 which such standards and guidelines were applied by the insurer 108 was erroneous, as shown by a preponderance of the evidence.

109

(3) ADOPTION AND EFFECT OF STANDARDS AND GUIDELINES.--

110 With respect to a rate filing under s. 627.062, an (C) 111 insurer may employ actuarial methods, principles, standards, 112 models, or output ranges found by the commission to be accurate or reliable to determine hurricane loss factors for use in a 113 rate filing under s. 627.062. Such, which findings and factors 114 115 are admissible and relevant in consideration of a rate filing by 116 the office or in any arbitration or administrative or judicial 117 review only if the office and the consumer advocate appointed 118 pursuant to s. 627.0613 have access to all of the assumptions 119 and factors that were used in developing the actuarial methods, principles, standards, models, or output ranges and are not 120 121 precluded from disclosing such information in a rate proceeding.

Section 3. Section 627.06281, Florida Statutes, is created to read:

124 627.06281 Public hurricane loss projection model; 125 reporting of data by insurers. --Within 30 days after a written 126 request for loss data and associated exposure data by the office 127 or a type I center within the State University System 128 established to study mitigation, residential property insurers and licensed rating and advisory organizations that compile 129 130 residential property insurance loss data shall provide loss data and associated exposure data for residential property insurance 131 132 policies to the office or to a type I center within the State 133 University System established to study mitigation, as directed 134 by the office, for the purposes of developing, maintaining, and

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	CS
135	updating a public model for hurricane loss projections. The loss
136	data and associated exposure data provided shall be in writing.
137	Any loss data and associated exposure data provided pursuant to
138	this section that constitutes a trade secret as defined in s.
139	812.081, and as provided in s. 815.04(3), shall be subject to
140	the provisions of s. 815.045.
141	Section 4. Subsection (7) of section 627.0629, Florida
142	Statutes, is amended to read:
143	627.0629 Residential property insurance; rate filings
144	(7) Any rate filing that is based in whole or part on data
145	from a computer model may not exceed $\underline{15}$ $\underline{25}$ percent unless there
146	is a public hearing.
147	Section 5. Paragraphs (a), (c), and (d) of subsection (6)
148	of section 627.351, Florida Statutes, are amended to read:
149	627.351 Insurance risk apportionment plans
150	(6) CITIZENS PROPERTY INSURANCE CORPORATION
151	(a)1. The Legislature finds that actual and threatened
152	catastrophic losses to property in this state from hurricanes
153	have caused insurers to be unwilling or unable to provide
154	property insurance coverage to the extent sought and needed. It
155	is in the public interest and a public purpose to assist in
156	assuring that property in the state is insured so as to
157	facilitate the remediation, reconstruction, and replacement of
158	damaged or destroyed property in order to reduce or avoid the
159	negative effects otherwise resulting to the public health,
160	safety, and welfare; to the economy of the state; and to the
161	revenues of the state and local governments needed to provide
162	for the public welfare. It is necessary, therefore, to provide Page6of37

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163 property insurance to applicants who are in good faith entitled 164 to procure insurance through the voluntary market but are unable 165 to do so. The Legislature intends by this subsection that 166 property insurance be provided and that it continues, as long as 167 necessary, through an entity organized to achieve efficiencies 168 and economies, while providing service to policyholders, applicants, and agents that is no less than the quality 169 170 generally provided in the voluntary market, all toward the 171 achievement of the foregoing public purposes. Because it is 172 essential for the corporation to have the maximum financial 173 resources to pay claims following a catastrophic hurricane, it 174 is the intent of the Legislature that the income of the 175 corporation be exempt from federal income taxation and that 176 interest on the debt obligations issued by the corporation be exempt from federal income taxation. 177

178 The Residential Property and Casualty Joint 2. 179 Underwriting Association originally created by this statute shall be known, as of July 1, 2002, as the Citizens Property 180 181 Insurance Corporation. The corporation shall provide insurance 182 for residential and commercial property, for applicants who are 183 in good faith entitled, but are unable, to procure insurance 184 through the voluntary market. The corporation shall operate pursuant to a plan of operation approved by order of the office. 185 186 The plan is subject to continuous review by the office. The office may, by order, withdraw approval of all or part of a plan 187 if the office determines that conditions have changed since 188 189 approval was granted and that the purposes of the plan require 190 changes in the plan. For the purposes of this subsection, Page 7 of 37

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191 residential coverage includes both personal lines residential 192 coverage, which consists of the type of coverage provided by 193 homeowner's, mobile home owner's, dwelling, tenant's, 194 condominium unit owner's, and similar policies, and commercial 195 lines residential coverage, which consists of the type of 196 coverage provided by condominium association, apartment 197 building, and similar policies.

198 3. It is the intent of the Legislature that policyholders, 199 applicants, and agents of the corporation receive service and 200 treatment of the highest possible level but never less than that 201 generally provided in the voluntary market. It also is intended 202 that the corporation be held to service standards no less than 203 those applied to insurers in the voluntary market by the office 204 with respect to responsiveness, timeliness, customer courtesy, and overall dealings with policyholders, applicants, or agents 205 206 of the corporation.

207

(c) The plan of operation of the corporation:

208 1. Must provide for adoption of residential property and 209 casualty insurance policy forms and commercial residential and 210 nonresidential property insurance forms, which forms must be 211 approved by the office prior to use. The corporation shall adopt 212 the following policy forms:

a. Standard personal lines policy forms that are
comprehensive multiperil policies providing full coverage of a
residential property equivalent to the coverage provided in the
private insurance market under an HO-3, HO-4, or HO-6 policy.

b. Basic personal lines policy forms that are policies
similar to an HO-8 policy or a dwelling fire policy that provide Page 8 of 37

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219 coverage meeting the requirements of the secondary mortgage 220 market, but which coverage is more limited than the coverage 221 under a standard policy.

c. Commercial lines residential policy forms that are generally similar to the basic perils of full coverage obtainable for commercial residential structures in the admitted voluntary market.

d. Personal lines and commercial lines residential property insurance forms that cover the peril of wind only. The forms are applicable only to residential properties located in areas eligible for coverage under the high-risk account referred to in sub-subparagraph (b)2.a.

e. Commercial lines nonresidential property insurance
forms that cover the peril of wind only. The forms are
applicable only to nonresidential properties located in areas
eligible for coverage under the high-risk account referred to in
sub-subparagraph (b)2.a.

236

237 The dwelling limits for any personal lines policy in both the 238 personal lines account and the high-risk account may not exceed 239 \$1 million.

240 2.a. Must provide that the corporation adopt a program in 241 which the corporation and authorized insurers enter into quota 242 share primary insurance agreements for hurricane coverage, as 243 defined in s. 627.4025(2)(a), for eligible risks, and adopt 244 property insurance forms for eligible risks which cover the 245 peril of wind only. As used in this subsection, the term:

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246 "Quota share primary insurance" means an arrangement (I) in which the primary hurricane coverage of an eligible risk is 247 248 provided in specified percentages by the corporation and an 249 authorized insurer. The corporation and authorized insurer are 250 each solely responsible for a specified percentage of hurricane 251 coverage of an eligible risk as set forth in a quota share primary insurance agreement between the corporation and an 252 authorized insurer and the insurance contract. The 253 254 responsibility of the corporation or authorized insurer to pay 255 its specified percentage of hurricane losses of an eligible 256 risk, as set forth in the quota share primary insurance agreement, may not be altered by the inability of the other 257 258 party to the agreement to pay its specified percentage of 259 hurricane losses. Eligible risks that are provided hurricane 260 coverage through a quota share primary insurance arrangement 261 must be provided policy forms that set forth the obligations of 262 the corporation and authorized insurer under the arrangement, clearly specify the percentages of quota share primary insurance 263 264 provided by the corporation and authorized insurer, and 265 conspicuously and clearly state that neither the authorized 266 insurer nor the corporation may be held responsible beyond its 267 specified percentage of coverage of hurricane losses.

(II) "Eligible risks" means personal lines residential and commercial lines residential risks that meet the underwriting criteria of the corporation and are located in areas that were eligible for coverage by the Florida Windstorm Underwriting Association on January 1, 2002.

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b. The corporation may enter into quota share primary
insurance agreements with authorized insurers at corporation
coverage levels of 90 percent and 50 percent.

276 c. If the corporation determines that additional coverage 277 levels are necessary to maximize participation in quota share 278 primary insurance agreements by authorized insurers, the 279 corporation may establish additional coverage levels. However, 280 the corporation's quota share primary insurance coverage level 281 may not exceed 90 percent.

d. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation must provide for a uniform specified percentage of coverage of hurricane losses, by county or territory as set forth by the corporation board, for all eligible risks of the authorized insurer covered under the quota share primary insurance agreement.

e. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation is subject to review and approval by the office. However, such agreement shall be authorized only as to insurance contracts entered into between an authorized insurer and an insured who is already insured by the corporation for wind coverage.

f. For all eligible risks covered under quota share primary insurance agreements, the exposure and coverage levels for both the corporation and authorized insurers shall be reported by the corporation to the Florida Hurricane Catastrophe Fund. For all policies of eligible risks covered under quota share primary insurance agreements, the corporation and the Page 11 of 37

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301 authorized insurer shall maintain complete and accurate records 302 for the purpose of exposure and loss reimbursement audits as 303 required by Florida Hurricane Catastrophe Fund rules. The 304 corporation and the authorized insurer shall each maintain 305 duplicate copies of policy declaration pages and supporting 306 claims documents.

307 g. The corporation board shall establish in its plan of 308 operation standards for quota share agreements which ensure that 309 there is no discriminatory application among insurers as to the 310 terms of quota share agreements, pricing of quota share 311 agreements, incentive provisions if any, and consideration paid 312 for servicing policies or adjusting claims.

313 The quota share primary insurance agreement between the h. 314 corporation and an authorized insurer must set forth the specific terms under which coverage is provided, including, but 315 316 not limited to, the sale and servicing of policies issued under 317 the agreement by the insurance agent of the authorized insurer producing the business, the reporting of information concerning 318 319 eligible risks, the payment of premium to the corporation, and 320 arrangements for the adjustment and payment of hurricane claims 321 incurred on eligible risks by the claims adjuster and personnel 322 of the authorized insurer. Entering into a quota sharing insurance agreement between the corporation and an authorized 323 324 insurer shall be voluntary and at the discretion of the 325 authorized insurer.

326 3. May provide that the corporation may employ or
327 otherwise contract with individuals or other entities to provide
328 administrative or professional services that may be appropriate
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329 to effectuate the plan. The corporation shall have the power to borrow funds, by issuing bonds or by incurring other 330 331 indebtedness, and shall have other powers reasonably necessary 332 to effectuate the requirements of this subsection. The 333 corporation may, but is not required to, seek judicial 334 validation of its bonds or other indebtedness under chapter 75. The corporation may issue bonds or incur other indebtedness, or 335 336 have bonds issued on its behalf by a unit of local government 337 pursuant to subparagraph (g)2., in the absence of a hurricane or 338 other weather-related event, upon a determination by the 339 corporation, subject to approval by the office, that such action 340 would enable it to efficiently meet the financial obligations of 341 the corporation and that such financings are reasonably necessary to effectuate the requirements of this subsection. The 342 corporation is authorized to take all actions needed to 343 344 facilitate tax-free status for any such bonds or indebtedness, including formation of trusts or other affiliated entities. The 345 corporation shall have the authority to pledge assessments, 346 347 projected recoveries from the Florida Hurricane Catastrophe 348 Fund, other reinsurance recoverables, market equalization and other surcharges, and other funds available to the corporation 349 350 as security for bonds or other indebtedness. In recognition of s. 10, Art. I of the State Constitution, prohibiting the 351 352 impairment of obligations of contracts, it is the intent of the 353 Legislature that no action be taken whose purpose is to impair 354 any bond indenture or financing agreement or any revenue source 355 committed by contract to such bond or other indebtedness.

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356 4.a. Must require that the corporation operate subject to 357 the supervision and approval of a board of governors consisting 358 of 8 7 individuals who are residents of this state, from 359 different geographical areas of this state, appointed by the 360 Chief Financial Officer. The Governor, the Chief Financial 361 Officer, the President of the Senate, and the Speaker of the House of Representatives shall each appoint two members of the 362 board, effective August 1, 2005. The Chief Financial Officer 363 364 shall designate one of the appointees as chair. All board 365 members serve at the pleasure of the appointing officer Chief 366 Financial Officer. All board members, including the chair, must be appointed to serve for 3-year terms beginning annually on a 367 368 date designated by the plan. Any board vacancy shall be filled for the unexpired term by the appointing officer Chief Financial 369 Officer. The Chief Financial Officer shall appoint a technical 370 371 advisory group to provide information and advice to the board of governors in connection with the board's duties under this 372 373 subsection. The executive director and senior managers of the 374 corporation shall be engaged by the board, as recommended by the 375 Chief Financial Officer and serve at the pleasure of the board Chief Financial Officer. The executive director is responsible 376 377 for employing other staff as the corporation may require, 378 subject to review and concurrence by the board and office of the 379 Chief Financial Officer. The board shall create a Market Accountability Advisory 380 b. 381 Committee to assist the corporation in developing awareness of

382 its rates and its customer and agent service levels in

383 <u>relationship to the voluntary market insurers writing similar</u> Page 14 of 37

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384 coverage. The members of the advisory committee shall consist of 385 the following ten persons, one of whom must be elected chair by 386 the members of the committee: one representative appointed by 387 each of the three largest property and casualty insurance agents 388 independent trade associations in this state; three 389 representatives appointed by the insurers with the three highest 390 voluntary market share of residential property insurance 391 business in the state; one representative from the Office of 392 Insurance Regulation; one consumer appointed by the board who is 393 insured by the corporation at the time of appointment to the 394 committee; one representative appointed by the Florida 395 Association of Realtors; and one representative appointed by the 396 Florida Bankers Association. All members must serve for 3-year 397 terms and may serve for consecutive terms. The committee shall 398 report to the corporation at each board meeting on insurance 399 market issues which may include rates and rate competition with the voluntary market; service, including policy issuance, claims 400 401 processing, and general responsiveness to policyholders, 402 applicants, and agents; and matters relating to depopulation. 403 Must provide a procedure for determining the 5. 404 eligibility of a risk for coverage, as follows: 405 a. Subject to the provisions of s. 627.3517, with respect to personal lines residential risks, if the risk is offered 406 407 coverage from an authorized insurer at the insurer's approved 408 rate under either a standard policy including wind coverage or, 409 if consistent with the insurer's underwriting rules as filed 410 with the office, a basic policy including wind coverage, the 411 risk is not eligible for any policy issued by the corporation.

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412 If the risk is not able to obtain any such offer, the risk is 413 eligible for either a standard policy including wind coverage or 414 a basic policy including wind coverage issued by the 415 corporation; however, if the risk could not be insured under a 416 standard policy including wind coverage regardless of market 417 conditions, the risk shall be eligible for a basic policy including wind coverage unless rejected under subparagraph 8. 418 The corporation shall determine the type of policy to be 419 420 provided on the basis of objective standards specified in the 421 underwriting manual and based on generally accepted underwriting 422 practices.

(I) If the risk accepts an offer of coverage through the market assistance plan or an offer of coverage through a mechanism established by the corporation before a policy is issued to the risk by the corporation or during the first 30 days of coverage by the corporation, and the producing agent who submitted the application to the plan or to the corporation is not currently appointed by the insurer, the insurer shall:

(A) Pay to the producing agent of record of the policy,
for the first year, an amount that is the greater of the
insurer's usual and customary commission for the type of policy
written or a fee equal to the usual and customary commission of
the corporation; or

(B) Offer to allow the producing agent of record of the policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

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440 441 If the producing agent is unwilling or unable to accept 442 appointment, the new insurer shall pay the agent in accordance 443 with sub-sub-subparagraph (A). 444 When the corporation enters into a contractual (II)445 agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned 446 commission on the policy, and the insurer shall: 447 Pay to the producing agent of record of the (A) 448 449 corporation policy, for the first year, an amount that is the 450 greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary 451 452 commission of the corporation; or Offer to allow the producing agent of record of the 453 (B) corporation policy to continue servicing the policy for a period 454 455 of not less than 1 year and offer to pay the agent the greater 456 of the insurer's or the corporation's usual and customary 457 commission for the type of policy written. 458 459 If the producing agent is unwilling or unable to accept 460 appointment, the new insurer shall pay the agent in accordance 461 with sub-sub-subparagraph (A). 462 With respect to commercial lines residential risks, if b. 463 the risk is offered coverage under a policy including wind 464 coverage from an authorized insurer at its approved rate, the risk is not eligible for any policy issued by the corporation. 465 466 If the risk is not able to obtain any such offer, the risk is Page 17 of 37

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486

467 eligible for a policy including wind coverage issued by the 468 corporation.

(I) If the risk accepts an offer of coverage through the market assistance plan or an offer of coverage through a mechanism established by the corporation before a policy is issued to the risk by the corporation or during the first 30 days of coverage by the corporation, and the producing agent who submitted the application to the plan or the corporation is not currently appointed by the insurer, the insurer shall:

(A) Pay to the producing agent of record of the policy,
for the first year, an amount that is the greater of the
insurer's usual and customary commission for the type of policy
written or a fee equal to the usual and customary commission of
the corporation; or

(B) Offer to allow the producing agent of record of the policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

487 If the producing agent is unwilling or unable to accept 488 appointment, the new insurer shall pay the agent in accordance 489 with sub-sub-subparagraph (A).

(II) When the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on the policy, and the insurer shall:

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(A) Pay to the producing agent of record of the
corporation policy, for the first year, an amount that is the
greater of the insurer's usual and customary commission for the
type of policy written or a fee equal to the usual and customary
commission of the corporation; or

(B) Offer to allow the producing agent of record of the corporation policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

505 If the producing agent is unwilling or unable to accept 506 appointment, the new insurer shall pay the agent in accordance 507 with sub-sub-subparagraph (A).

508 6. Must include rules for classifications of risks and509 rates therefor.

Must provide that if premium and investment income for 510 7. an account attributable to a particular calendar year are in 511 512 excess of projected losses and expenses for the account 513 attributable to that year, such excess shall be held in surplus 514 in the account. Such surplus shall be available to defray 515 deficits in that account as to future years and shall be used for that purpose prior to assessing assessable insurers and 516 517 assessable insureds as to any calendar year.

8. Must provide objective criteria and procedures to be
uniformly applied for all applicants in determining whether an
individual risk is so hazardous as to be uninsurable. In making

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521 this determination and in establishing the criteria and 522 procedures, the following shall be considered:

a. Whether the likelihood of a loss for the individual
risk is substantially higher than for other risks of the same
class; and

526 b. Whether the uncertainty associated with the individual 527 risk is such that an appropriate premium cannot be determined. 528

529 The acceptance or rejection of a risk by the corporation shall 530 be construed as the private placement of insurance, and the 531 provisions of chapter 120 shall not apply.

9. Must provide that the corporation shall make its best
efforts to procure catastrophe reinsurance at reasonable rates,
to cover its projected 100-year probable maximum loss as
determined by the board of governors.

536 Must provide that in the event of regular deficit 10. 537 assessments under sub-subparagraph (b)3.a. or sub-subparagraph (b)3.b., in the personal lines account, the commercial lines 538 539 residential account, or the high-risk account, the corporation 540 shall levy upon corporation policyholders in its next rate 541 filing, or by a separate rate filing solely for this purpose, a 542 market equalization surcharge arising from a regular assessment in such account in a percentage equal to the total amount of 543 544 such regular assessments divided by the aggregate statewide 545 direct written premium for subject lines of business for the prior calendar year. Market equalization surcharges under this 546 subparagraph are not considered premium and are not subject to 547 548 commissions, fees, or premium taxes; however, failure to pay a Page 20 of 37

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549 market equalization surcharge shall be treated as failure to pay 550 premium.

551 11. The policies issued by the corporation must provide 552 that, if the corporation or the market assistance plan obtains 553 an offer from an authorized insurer to cover the risk at its 554 approved rates, the risk is no longer eligible for renewal 555 through the corporation.

556 12. Corporation policies and applications must include a 557 notice that the corporation policy could, under this section, be 558 replaced with a policy issued by an authorized insurer that does 559 not provide coverage identical to the coverage provided by the 560 corporation. The notice shall also specify that acceptance of 561 corporation coverage creates a conclusive presumption that the 562 applicant or policyholder is aware of this potential.

May establish, subject to approval by the office, 563 13. 564 different eligibility requirements and operational procedures 565 for any line or type of coverage for any specified county or 566 area if the board determines that such changes to the 567 eligibility requirements and operational procedures are 568 justified due to the voluntary market being sufficiently stable 569 and competitive in such area or for such line or type of 570 coverage and that consumers who, in good faith, are unable to 571 obtain insurance through the voluntary market through ordinary methods would continue to have access to coverage from the 572 573 corporation. When coverage is sought in connection with a real property transfer, such requirements and procedures shall not 574 575 provide for an effective date of coverage later than the date of

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576 the closing of the transfer as established by the transferor,577 the transferee, and, if applicable, the lender.

578 Must provide that, with respect to the high-risk 14. 579 account, any assessable insurer with a surplus as to 580 policyholders of \$25 million or less writing 25 percent or more 581 of its total countrywide property insurance premiums in this state may petition the office, within the first 90 days of each 582 calendar year, to qualify as a limited apportionment company. In 583 no event shall a limited apportionment company be required to 584 585 participate in the portion of any assessment, within the high-586 risk account, pursuant to sub-subparagraph (b)3.a. or sub-587 subparagraph (b)3.b. in the aggregate which exceeds \$50 million 588 after payment of available high-risk account funds in any 589 calendar year. However, a limited apportionment company shall 590 collect from its policyholders any emergency assessment imposed 591 under sub-subparagraph (b)3.d. The plan shall provide that, if 592 the office determines that any regular assessment will result in 593 an impairment of the surplus of a limited apportionment company, 594 the office may direct that all or part of such assessment be 595 deferred as provided in subparagraph (g)4. However, there shall 596 be no limitation or deferment of an emergency assessment to be 597 collected from policyholders under sub-subparagraph (b)3.d.

598 15. Must provide that the corporation appoint as its 599 licensed agents only those agents who also hold an appointment 600 as defined in s. 626.015(3) with an insurer who at the time of 601 the agent's initial appointment by the corporation is authorized 602 to write and is actually writing personal lines residential

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603 property coverage, commercial residential property coverage, or 604 commercial nonresidential property coverage within the state. 16. Must provide that for each carrier removing policies 605 606 by assumption from the personal lines account of the corporation 607 that carrier shall receive a minimum per policy bonus equal to 608 12.5 percent of written premium for a minimum of 10,000 policies 609 removed with wind coverage in coastal counties, 15 percent of 610 written premium for a minimum of 30,000 policies removed with 611 wind coverage in coastal counties, and 17.5 percent of written 612 premium for a minimum of 50,000 policies removed with wind 613 coverage in coastal counties. In order to be eligible for such 614 per-policy bonus, the carrier must offer to issue and renew the 615 carrier's policy for a period of 3 years subsequent to the expiration of the assumed policy. The carrier shall nonetheless 616 be eligible for such per-policy bonus if the policy is 617 618 voluntarily terminated by the insured at any time subsequent to 619 the insured's initial acceptance of coverage from the carrier. 620 Cancellation of a policy for nonpayment of premium by the 621 insured shall be deemed a voluntary termination by the insured. 622 Failure of the insured to accept the carrier's offer of renewal, 623 if such renewal is in accordance with the corporation's plan of 624 operations, shall be deemed a voluntary termination by the 625 insured. 626 (d)1. It is the intent of the Legislature that the rates

627 for coverage provided by the corporation be actuarially sound 628 and not competitive with approved rates charged in the admitted 629 voluntary market, so that the corporation functions as a 630 residual market mechanism to provide insurance only when the Page 23 of 37

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631 insurance cannot be procured in the voluntary market. Rates
632 shall include an appropriate catastrophe loading factor that
633 reflects the actual catastrophic exposure of the corporation.

634 For each county, the average rates of the corporation 2. 635 for each line of business for personal lines residential 636 policies excluding rates for wind-only policies shall be no lower than the average rates charged by the insurer that had the 637 638 highest average rate in that county among the 20 insurers with 639 the greatest total direct written premium in the state for that 640 line of business in the preceding year, except that with respect 641 to mobile home coverages, the average rates of the corporation 642 shall be no lower than the average rates charged by the insurer 643 that had the highest average rate in that county among the 5 644 insurers with the greatest total written premium for mobile home 645 owner's policies in the state in the preceding year.

646 Rates for personal lines residential wind-only policies 3. 647 must be actuarially sound and not competitive with approved rates charged by authorized insurers. However, for personal 648 649 lines residential wind-only policies issued or renewed between 650 July 1, 2002, and June 30, 2003, the maximum premium increase 651 must be no greater than 10 percent of the Florida Windstorm 652 Underwriting Association premium for that policy in effect on 653 June 30, 2002, as adjusted for coverage changes and seasonal 654 occupancy surcharges. For personal lines residential wind-only 655 policies issued or renewed between July 1, 2003, and June 30, 2004, the corporation shall use its existing filed and approved 656 657 wind-only rating and classification plans, provided, however, 658 that the maximum premium increase must be no greater than 20 Page 24 of 37

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659 percent of the premium for that policy in effect on June 30, 660 2003, as adjusted for coverage changes and seasonal occupancy 661 surcharges. Corporation rate manuals shall include a rate 662 surcharge for seasonal occupancy. To ensure that personal lines 663 residential wind-only rates effective on or after July 1, 2004, 664 are not competitive with approved rates charged by authorized insurers, the corporation, in conjunction with the office, shall 665 666 develop a wind-only ratemaking methodology, which methodology 667 shall be contained in each a rate filing made by the corporation 668 with the office by January 1, 2004. If the office thereafter 669 determines that the wind-only rates or rating factors filed by 670 the corporation fail to comply with the wind-only ratemaking 671 methodology provided for in this subsection, it shall so notify 672 the corporation and require the corporation to amend its rates or rating factors to come into compliance within 90 days of 673 674 notice from the office. The office shall report to the Speaker 675 of the House of Representatives and the President of the Senate 676 on the provisions of the wind-only ratemaking methodology by January 31, 2004. 677

678 4. The provisions of subparagraph 2. do not apply to coverage provided by the corporation in any county for which the 679 680 office determines that a reasonable degree of competition does 681 not exist for personal lines residential policies. The provisions of subparagraph 3. do not apply to coverage provided 682 683 by the corporation in any county for which the office determines 684 that a reasonable degree of competition does not exist for 685 personal lines residential policies in the area of that county 686 which is eligible for wind-only coverage. In such counties, the Page 25 of 37

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687 rates for personal lines residential coverage shall be 688 actuarially sound and not excessive, inadequate, or unfairly discriminatory and are subject to the other provisions of the 689 690 paragraph and s. 627.062. The commission may adopt rules 691 establishing the criteria for determining whether a reasonable 692 degree of competition exists for personal lines residential policies. Beginning October 1, 2005, and each 6 months 693 694 thereafter, the office shall determine and identify those 695 counties for which a reasonable degree of competition does not 696 exist for purposes of subparagraphs 2. and 3., respectively.

697 <u>5.4.</u> Rates for commercial lines coverage shall not be
698 subject to the requirements of subparagraph 2., but shall be
699 subject to all other requirements of this paragraph and s.
700 627.062.

701 6.5. Nothing in this paragraph shall require or allow the 702 corporation to adopt a rate that is inadequate under s. 627.062.

703 7.6. The corporation shall certify to the office at least 704 twice annually that its personal lines rates comply with the 705 requirements of this paragraph subparagraphs 1. and 2. If any 706 adjustment in the rates or rating factors of the corporation is 707 necessary to ensure such compliance, the corporation shall make 708 and implement such adjustments and file its revised rates and rating factors with the office. If the office thereafter 709 710 determines that the revised rates and rating factors fail to 711 comply with the provisions of this paragraph subparagraphs 1. 712 and 2., it shall notify the corporation and require the 713 corporation to amend its rates or rating factors in conjunction 714 with its next rate filing. The office must notify the Page 26 of 37

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715 corporation by electronic means of any rate filing it approves 716 for any insurer among the insurers referred to in subparagraph 717 2.

718 <u>8.7.</u> In addition to the rates otherwise determined 719 pursuant to this paragraph, the corporation shall impose and 720 collect an amount equal to the premium tax provided for in s. 721 624.509 to augment the financial resources of the corporation.

722 9.8.a. To assist the corporation in developing additional 723 ratemaking methods to assure compliance with this paragraph 724 subparagraphs 1. and 4., the corporation shall appoint a rate 725 methodology panel consisting of one person recommended by the 726 Florida Association of Insurance Agents, one person recommended 727 by the Professional Insurance Agents of Florida, one person 728 recommended by the Florida Association of Insurance and 729 Financial Advisors, one person recommended by the insurer with 730 the highest voluntary market share of residential property 731 insurance business in the state, one person recommended by the 732 insurer with the second-highest voluntary market share of 733 residential property insurance business in the state, one person 734 recommended by an insurer writing commercial residential 735 property insurance in this state, one person recommended by the 736 Office of Insurance Regulation, and one board member designated 737 by the board chairman, who shall serve as chairman of the panel. b. By January 1, 2004, the rate methodology panel shall 738

739 provide a report to the corporation of its findings and 740 recommendations for the use of additional ratemaking methods and 741 procedures, including the use of a rate equalization surcharge 742 in an amount sufficient to assure that the total cost of Page 27 of 37

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743 coverage for policyholders or applicants to the corporation is
744 sufficient to comply with subparagraph 1.

745 c. Within 30 days after such report, the corporation shall present to the President of the Senate, the Speaker of the House 746 747 of Representatives, the minority party leaders of each house of 748 the Legislature, and the chairs of the standing committees of 749 each house of the Legislature having jurisdiction of insurance 750 issues, a plan for implementing the additional ratemaking 751 methods and an outline of any legislation needed to facilitate 752 use of the new methods.

753 d. The plan must include a provision that producer 754 commissions paid by the corporation shall not be calculated in 755 such a manner as to include any rate equalization surcharge. 756 However, without regard to the plan to be developed or its 757 implementation, producer commissions paid by the corporation for 758 each account, other than the quota share primary program, shall 759 remain fixed as to percentage, effective rate, calculation, and 760 payment method until January 1, 2004.

761 10.9. By January 1, 2004, The corporation shall develop a 762 notice to policyholders or applicants that the rates of Citizens 763 Property Insurance Corporation are intended to be higher than 764 the rates of any admitted carrier except when the provisions of 765 subparagraph 4. apply and providing other information the 766 corporation deems necessary to assist consumers in finding other 767 voluntary admitted insurers willing to insure their property. 768 Section 6. Subsection (1) of section 627.411, Florida

769 Statutes, is amended to read:

770

627.411 Grounds for disapproval.--Page 28 of 37

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789

(1) The office shall disapprove any form filed under s.
627.410, or withdraw any previous approval thereof, only if the
form:
(a) Is in any respect in violation of, or does not comply
with, this code.

(b) Contains or incorporates by reference, where such incorporation is otherwise permissible, any inconsistent, ambiguous, or misleading clauses, or exceptions and conditions which deceptively affect the risk purported to be assumed in the general coverage of the contract.

(c) Has any title, heading, or other indication of itsprovisions which is misleading.

(d) Is printed or otherwise reproduced in such manner as
to render any material provision of the form substantially
illegible.

786 (e) Contains provisions that are unfair or inequitable or 787 contrary to the public policy of this state or that encourage 788 misrepresentation.

<u>(f)</u> Is for health insurance, and:

790 1. Provides benefits that are unreasonable in relation to 791 the premium charged. $\div$ 

792 2. Contains provisions that are unfair or inequitable or 793 contrary to the public policy of this state or that encourage 794 misrepresentation;

795 <u>2.3.</u> Contains provisions that apply rating practices that 796 result in unfair discrimination pursuant to s. 626.9541(1)(g)2.

797 <u>(g)(f)</u> Excludes coverage for human immunodeficiency virus 798 infection or acquired immune deficiency syndrome or contains Page 29 of 37

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799 limitations in the benefits payable, or in the terms or 800 conditions of such contract, for human immunodeficiency virus 801 infection or acquired immune deficiency syndrome which are 802 different than those which apply to any other sickness or 803 medical condition.

804 Section 7. Subsections (1) and (7) of section 627.7015,805 Florida Statutes, are amended to read:

806 627.7015 Alternative procedure for resolution of disputed807 property insurance claims.--

PURPOSE AND SCOPE. -- This section sets forth a 808 (1)809 nonadversarial alternative dispute resolution procedure for a mediated claim resolution conference prompted by the need for 810 811 effective, fair, and timely handling of property insurance 812 claims. There is a particular need for an informal, nonthreatening forum for helping parties who elect this 813 814 procedure to resolve their claims disputes because most 815 homeowner's and commercial residential insurance policies obligate insureds to participate in a potentially expensive and 816 817 time-consuming adversarial appraisal process prior to litigation. The procedure set forth in this section is designed 818 819 to bring the parties together for a mediated claims settlement 820 conference without any of the trappings or drawbacks of an adversarial process. Before resorting to these procedures, 821 822 insureds and insurers are encouraged to resolve claims as quickly and fairly as possible. This section is available with 823 824 respect to claims under personal lines and commercial 825 residential policies for all claimants and insurers prior to 826 commencing the appraisal process, or commencing litigation. If Page 30 of 37

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827 requested by the insured, participation by legal counsel shall 828 be permitted. Mediation under this section is also available to 829 litigants referred to the department by a county court or 830 circuit court. This section does not apply to commercial 831 coverages, to private passenger motor vehicle insurance 832 coverages, or to disputes relating to liability coverages in 833 policies of property insurance.

If the insurer fails to comply with subsection (2) by 834 (7) 835 failing to notify a first-party claimant of its right to 836 participate in the mediation program under this section or if 837 the insurer requests the mediation, and the mediation results 838 are rejected by either party, the insured shall not be required 839 to submit to or participate in any contractual loss appraisal 840 process of the property loss damage as a precondition to legal 841 action for breach of contract against the insurer for its failure to pay the policyholder's claims covered by the policy. 842 Section 8. Section 627.706, Florida Statutes, is amended 843

844 to read:

845

627.706 Sinkhole insurance; definitions.--

846 (1) Every insurer authorized to transact property
847 insurance in this state shall make available coverage for
848 insurable sinkhole losses on any structure, including contents
849 of personal property contained therein, to the extent provided
850 in the form to which the sinkhole coverage attaches.

851 (2) <u>As used in this section and s. 627.7065, and as used</u> 852 <u>in connection with any policy providing coverage for sinkhole</u> 853 <u>losses:</u>

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854 (a) "Sinkhole" means a landform created by subsidence of
855 soil, sediment, or rock as underlying strata are dissolved by
856 ground water. A sinkhole may form by collapse into subterranean
857 voids created by dissolution of limestone or dolostone or by
858 subsidence as these strata are dissolved.

(b) "Sinkhole loss" means structural damage to <u>a</u> the building <u>caused by sinkhole activity</u>. Contents coverage shall apply only if there is structural damage to the building <u>caused</u> by sinkhole activity. Building coverage shall apply only to the reasonable costs to stabilize the land and building if necessary and to repair the damage to the foundation, subject to the coverage and terms of the policy.

866 <u>(c)(3)</u> "Sinkhole <u>activity</u> <del>loss</del>" means actual physical 867 damage to the <u>covered</u> property <del>covered</del> arising out of or caused 868 by sudden settlement or collapse of the earth supporting such 869 property only when such settlement or collapse results from 870 <u>movement or raveling of soils, sediments, or rock materials from</u> 871 <u>the surface into</u> subterranean voids created by the <u>effect</u> <del>action</del> 872 of water on a limestone or similar rock formation.

873 <u>(3)</u>(4) Every insurer authorized to transact property 874 insurance in this state shall make a proper filing with the 875 office for the purpose of extending the appropriate forms of 876 property insurance to include coverage for insurable sinkhole 877 losses.

878 Section 9. Section 627.7065, Florida Statutes, is created 879 to read:

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880 627.7065 Database of information relating to sinkholes; 881 the Department of Financial Services and the Department of 882 Environmental Protection. --883 The Legislature finds that there has been a dramatic (1) 884 increase in the number of sinkholes and insurance claims for 885 sinkhole damage in the state during the past 10 years. 886 Accordingly, the Legislature recognizes the need to track 887 current and past sinkhole activity and to make the information 888 available for prevention and remediation activities. The 889 Legislature further finds that the Florida Geological Survey of 890 the Department of Environmental Protection has created a partial 891 database of some sinkholes identified in Florida, although the 892 database is not reflective of all sinkholes or insurance claims 893 for sinkhole damage. The Legislature determines that creating a 894 complete electronic database of sinkhole activity serves an 895 important purpose in protecting the public and in studying 896 property claims activities in the insurance industry. 897 (2) The Department of Financial Services, including the 898 employee of the Division of Consumer Services designated as the 899 primary contact for consumers on issues relating to sinkholes, 900 and the Office of the Insurance Consumer Advocate shall consult 901 with the Florida Geological Survey and the Department of 902 Environmental Protection to implement a statewide automated 903 database of sinkholes and related activity identified in the 904 state. 905 (3) Representatives of the Department of Financial 906 Services, with the agreement of the Department of Environmental 907 Protection, shall determine the form and content of the Page 33 of 37

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908 database. The content may include standards for reporting and 909 investigating sinkholes for inclusion in the database and 910 requirements for insurers to report to the departments the 911 receipt of claims involving sinkhole loss and other similar 912 activities. The Department of Financial Services may require 913 insurers to report present and past data of sinkhole claims. The 914 database also may include information of damage due to ground 915 settling and other subsidence activity. 916 (4) The Department of Financial Services may manage the 917 database or may contract for its management and maintenance. The 918 Department of Environmental Protection shall investigate reports 919 of sinkhole activity and include its findings and investigations 920 in the database. 921 The Department of Environmental Protection, in (5) 922 consultation with the Department of Financial Services, shall present a report of activities relating to the sinkhole 923 924 database, including recommendations regarding the database and 925 similar matters, to the Governor, the Speaker of the House of 926 Representatives, the President of the Senate, and the Chief 927 Financial Officer by December 31, 2005. The report may consider 928 the need for the Legislature to create an entity to study the 929 increase in sinkhole activity in the state and other similar issues relating to sinkhole damage, including recommendations 930 931 and costs for staffing the entity. The report may include other 932 information, as appropriate. 933 (6) The Department of Financial Services, in consultation 934 with the Department of Environmental Protection, may adopt rules 935 to implement the provisions of this section.

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FLORIDA HOUSE OF REPRESENTATIV
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	HB 1937 2005 <b>CS</b>
936	Section 10. The Auditor General shall perform an
937	operational audit, as defined in s. 11.45(1), Florida Statutes,
938	of Citizens Property Insurance Corporation created under s.
939	627.351(6), Florida Statutes. The scope of the audit shall also
940	include:
941	(1) An analysis of the corporation's infrastructure,
942	customer service, claims handling, accessibility of policyholder
943	information to the agent of record, take-out programs, take-out
944	bonuses, and financing arrangements.
945	(2) An evaluation of costs associated with the
946	administration and servicing of the policies issued by the
947	corporation to determine alternatives by which costs can be
948	reduced, customer service improved, and claims handling
949	improved.
950	
951	The audit shall contain policy alternatives for the Legislature
952	to consider. The Auditor General shall submit a report to the
953	Governor, the President of the Senate, and the Speaker of the
954	House of Representatives no later than February 1, 2006.
955	Section 11. The board of governors of Citizens Property
956	Insurance Corporation created by section 627.351(6), Florida
957	Statutes, shall, by February 1, 2006, submit a report to the
958	President of the Senate, the Speaker of the House of
959	Representatives, the minority party leaders of the Senate and
960	the House of Representatives, and the chairs of the standing
961	committees of the Senate and the House of Representatives having
962	jurisdiction over matters relating to property and casualty

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	HB 1937 2005 CS
963	insurance. The report shall include the board's findings and
964	recommendations on the following issues:
965	(1) The number of policies and the aggregate premium of
966	Citizens Property Insurance Corporation, before and after
967	enactment of this act, and projections for future policy and
968	premium growth.
969	(2) Increases or decreases in availability of residential
970	property coverage in the voluntary market and the effectiveness
971	of this act in improving the availability of residential
972	property coverage in the voluntary market in the state.
973	(3) The board's efforts to depopulate the corporation and
974	the willingness of insurers in the voluntary market to avail
975	themselves of depopulation incentives.
976	(4) Further actions that could be taken by the Legislature
977	to improve availability of residential property coverage in the
978	voluntary and residual markets.
979	(5) Actions that the board has taken to restructure the
980	corporation and recommendations for legislative action to
981	restructure the corporation, including, but not limited to,
982	actions relating to claims handling and customer service.
983	(6) Projected surpluses or deficits and possible means of
984	providing funding to ensure the continued solvency of the
985	corporation.
986	(7) The corporation's efforts to procure catastrophe
987	reinsurance to cover its projected 100-year probable maximum
988	loss with specification as to what best efforts were made by the
989	corporation to procure such reinsurance.

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		005 CS
990	(8) Such other issues as the board determines are worthy	
991	of the Legislature's consideration.	
992	Section 12. (1) Section 2 of this act shall take effect	
993	on the same date that House Bill 1939 or similar legislation	
994	takes effect, if such legislation is adopted in the same	
995	legislative session or an extension thereof and becomes a law.	
996	(2) Section 3 of this act shall take effect on the same	
997	date that House Bill 1939 or similar legislation takes effect,	
998	if such legislation is adopted in the same legislative session	
999	or an extension thereof and becomes a law.	
1000	Section 13. Except as otherwise provided herein, this act	
1001	shall take effect July 1, 2005.	

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