Florida Senate - 2005

CS for CS for SB 1996

By the Committees on Judiciary; Criminal Justice; and Senators Alexander, Lynn, Baker, Posey, Haridopolos, Atwater, Bennett, Sebesta and Wise

590-2376-05

1	A bill to be entitled
2	An act relating to the petition process;
3	providing a short title; amending s. 99.097,
4	F.S.; revising requirements for verification of
5	signatures on petitions; prescribing limits on
6	use of paid petition circulators; providing
7	procedures to contest alleged improper
8	signature verification; amending s. 100.371,
9	F.S.; revising procedures for placing an
10	initiative on the ballot; providing
11	requirements for information to be contained on
12	petitions; providing procedure for revocation
13	of a petition signature; requiring a statement
14	on the ballot regarding the financial impact
15	statement; creating s. 100.372, F.S.; providing
16	regulation for initiative petition circulators
17	and their activities; amending s. 101.161,
18	F.S.; conforming a cross-reference; amending s.
19	101.62, F.S.; conforming a cross-reference;
20	amending s. 104.012, F.S.; providing criminal
21	penalties for specified offenses involving
22	voter registration applications; amending s.
23	104.185, F.S.; proscribing specified actions
24	involving petitions and providing or increasing
25	criminal penalties therefor; amending s.
26	104.42, F.S.; prescribing duties of supervisors
27	of elections with respect to unlawful
28	registrations, petitions, and voting; providing
29	for verifying and counting signatures submitted
30	for verification before the effective date of
31	the act; requiring resubmission and reapproval

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1 of petition forms; providing severability; 2 providing an effective date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 6 Section 1. This act may be cited as the "Petition 7 Fraud and Voter Protection Act." Section 2. Subsections (1), (3), and (4) of section 8 99.097, Florida Statutes, are amended, and subsection (6) is 9 10 added to that section, to read: 99.097 Verification of signatures on petitions.--11 12 (1) As determined by each supervisor, based upon local 13 conditions, the verification of signatures checking of names on petitions may be based on the most inexpensive and 14 administratively feasible of either of the following methods 15 of verification: 16 17 (a) A name-by-name, signature-by-signature check of 18 the number of valid authorized signatures on the petitions; or 19 (b) A check of a random sample, as provided by the Department of State, of names and signatures on the petitions. 20 21 The sample must be such that a determination can be made as to 22 whether or not the required number of valid signatures has 23 have been obtained with a reliability of at least 99.5 percent. Rules and guidelines for this method of petition 2.4 verification shall be promulgated by the Department of State, 25 26 which may include a requirement that petitions bear an 27 additional number of names and signatures, not to exceed 15 2.8 percent of the names and signatures otherwise required. If 29 the petitions do not meet such criteria, then the use of the verification method described in this paragraph shall not be 30 available to supervisors. 31

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1 2 Notwithstanding any other provision of law, petitions to secure ballot placement for an issue, and petition revocations 3 4 directed pursuant to s. 100.371(7), must be verified by the method provided in paragraph (a). 5 6 (3)(a) A signature name on a petition, in a name that 7 which name is not in substantially the same form as a name on 8 the voter registration books, shall be counted as a valid 9 signature if, after comparing the signature on the petition with the signature of the alleged signer as shown on the 10 registration books, the supervisor determines that the person 11 12 signing the petition and the person who registered to vote are 13 one and the same. In any situation in which this code requires the form of the petition to be prescribed by the 14 division, no signature shall be counted toward the number of 15 16 signatures required unless it is on a petition form prescribed 17 by the division. A signature on a petition may not be counted 18 toward the number of valid signatures required for ballot placement unless all relevant provisions of this code have 19 been satisfied. 20 21 (b) If a voter signs a petition and lists an address 22 other than the legal residence where the voter is registered, 23 the supervisor shall treat the signature as if the voter had listed the address where the voter is registered. 2.4 (4)(a) The supervisor shall be paid in advance the sum 25 of 10 cents for each signature checked or the actual cost of 26 27 checking such signature, whichever is less, by the candidate 2.8 or, in the case of a petition to have an issue placed on the 29 ballot, by the person or organization submitting the petition. However, if a candidate, person, or organization seeking to 30 have an issue placed upon the ballot cannot pay such charges 31

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1 without imposing an undue burden on personal resources or upon 2 the resources otherwise available to such candidate, person, or organization, such candidate, person, or organization 3 shall, upon written certification of such inability given 4 under oath to the supervisor, be entitled to have the 5 6 signatures verified at no charge. In the event a candidate, 7 person, or organization submitting a petition to have an issue 8 placed upon the ballot is entitled to have the signatures 9 verified at no charge, the supervisor of elections of each county in which the signatures are verified at no charge shall 10 submit the total number of such signatures checked in the 11 12 county to the Chief Financial Officer no later than December 1 13 of the general election year, and the Chief Financial Officer shall cause such supervisor of elections to be reimbursed from 14 the General Revenue Fund in an amount equal to 10 cents for 15 each signature name checked or the actual cost of checking 16 17 such signatures, whichever is less. In no event shall such 18 reimbursement of costs be deemed or applied as extra compensation for the supervisor. Petitions shall be retained 19 by the supervisors for a period of 1 year following the 20 21 election for which the petitions were circulated. 22 (b) A person or organization submitting a petition to 23 secure ballot placement for an issue which has filed a certification of undue burden may not provide compensation to 2.4 any paid petition circulator, as defined in s. 100.372, unless 25 the person or organization first pays all supervisors for each 26 27 signature checked or reimburses the General Revenue Fund for 2.8 such costs. If a person or organization subject to this paragraph provides compensation to a paid petition circulator 29 before the date the person or organization pays all 30 supervisors for each signature checked or reimburses the 31

1 General Revenue Fund for such costs, no signature on a 2 petition circulated by the petition circulator before that date may be counted toward the number of valid signatures 3 4 required for ballot placement. 5 (6)(a) The alleged improper verification of a 6 signature on a petition to secure ballot placement for an 7 issue pursuant to this code may be contested in the circuit 8 court by a political committee or by an elector. The contestant shall file a complaint setting forth the basis of 9 10 the contest, together with the fees prescribed in chapter 28, with the clerk of the circuit court in the county in which the 11 12 petition is certified or in Leon County if the complaint is 13 directed to petitions certified in more than one county. (b) If the contestant demonstrates by a preponderance 14 of the evidence that one or more petitions were improperly 15 verified, the signatures appearing on such petitions may not 16 17 be counted toward the number of valid signatures required for 18 ballot placement. If an action brought under this subsection is resolved after the Secretary of State has issued a 19 certificate of ballot position for the issue, but the 2.0 21 contestant demonstrates that the person or organization 2.2 submitting the petition had obtained verification of an 23 insufficient number of valid and verified signatures to qualify for ballot placement, the issue shall be removed from 2.4 the ballot or, if such action is impractical, any votes cast 25 for or against the issue may not be counted and shall be 26 27 invalidated. 2.8 (c) An action under the subsection must be commenced no later than 90 days after the Secretary of State issues a 29 30 certificate of ballot position for the issue. 31

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1 Section 3. Section 100.371, Florida Statutes, as amended by section 9 of chapter 2002-281, Laws of Florida, is 2 amended to read: 3 100.371 Initiatives; procedure for placement on 4 ballot.--5 б (1) Constitutional amendments proposed by initiative 7 shall be placed on the ballot for the general election providing that an initiative petition is filed with the 8 Secretary of State by February 1 of the year in which the 9 general election is to be held occurring in excess of 90 days 10 from the certification of ballot position by the Secretary of 11 12 State. 13 (2) <u>Certification of ballot position</u> Such certification shall be issued when the Secretary of State has 14 received verification certificates from the supervisors of 15 elections indicating that the requisite number and 16 17 distribution of valid petitions bearing the signatures of 18 electors have been submitted to and verified by the supervisors. Every signature shall be dated by the elector 19 when made. Signatures are and shall be valid for a period of 4 20 21 years following such date, provided all other requirements of 22 law are <u>satisfied</u> complied with. 23 (3) The sponsor of an initiative amendment shall, prior to obtaining any signatures, register as a political 2.4 committee pursuant to s. 106.03 and submit the text of the 25 26 proposed amendment to the Secretary of State, with the form on 27 which the signatures will be affixed, and shall obtain the 2.8 approval of the Secretary of State of such form. The division 29 Secretary of State shall adopt rules pursuant to s. 120.54 prescribing the style and requirements of such form. Upon 30 filing with the Secretary of State, the text of the proposed 31

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1	amendment and all forms filed in connection with this section
2	must, upon request, be made available in alternative formats.
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4	The contents of a petition form shall be limited to those
5	items required by statute or rule. A petition form shall be
6	deemed a political advertisement as defined in s. 106.011 and,
7	as such, must comply with all relevant requirements of chapter
8	<u>106.</u>
9	(4) The supervisor of elections shall record the date
10	each petition form was received by the supervisor and the date
11	the signature on the form was verified as valid. The
12	supervisor shall verify that the signature on a petition form
13	is valid only if the form complies with all of the following:
14	(a) The form must contain the original signature of
15	the purported elector;
16	(b) The purported elector must accurately record on
17	the form the date on which he or she signed the form;
18	(c) The purported elector must accurately record on
19	the form his or her name, date of birth, street address, and
20	county;
21	(d) The purported elector must be, at the time he or
22	she signs the form, a duly qualified and registered elector
23	authorized to vote in the county in which his or her signature
24	is submitted;
25	(e) The date the elector signed the form, as recorded
26	by the elector, must be no more than 30 days from the date the
27	form was received by the supervisor of elections; and
28	(f) If the elector was presented with the petition
29	form for his or her signature by a petition circulator, the
30	petition form must comply with the requirements of s. 100.372.
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1 (5) An elector has the right to submit his or her 2 signed form to the sponsor of the initiative amendment, by mail or otherwise, at an address listed on the form for this 3 4 purpose. (6) Each form must contain the following three notices 5 б at the top of the form in bold type and in a 16-point or 7 larger font, immediately following the title "Constitutional 8 Amendment Petition Form": 9 10 RIGHT TO MAIL IN. -- You have the right to take this petition home and study the issue before 11 12 signing. If you choose to sign the petition, 13 you may return it to the sponsors of the amendment at the following 14 15 address: 16 17 NATURE OF AMENDMENT .-- The merits of the 18 proposed change to the Florida Constitution appearing below have not been officially 19 reviewed by any court or agency of state 20 21 government. 22 23 (7) An elector's signature on a petition form may be revoked by submitting to the supervisor a signed petition 2.4 revocation form adopted by rule for this purpose by the 25 division. The sponsor of an initiative amendment shall provide 26 27 to any elector submitting his or her signature on a petition 2.8 form a revocation form for that initiative. The revocation form must contain the address of the Secretary of State to 29 permit the elector to submit the revocation form via United 30 States mail. The petition revocation form shall be filed with 31

1	the Secretary of State no later than January 1 preceding the				
2	next general election or, if the initiative amendment is not				
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6	procedures adopted by rule for this purpose by the division.				
7	(8)(4) The sponsor shall submit signed and dated forms				
8	to the appropriate supervisor of elections for verification as				
9	to the number of registered electors whose valid signatures				
10	appear thereon. The supervisor shall promptly verify the				
11	signatures upon payment of the fee required by s. 99.097. Upon				
12	completion of verification, the supervisor shall execute a				
13	certificate indicating the total number of signatures checked,				
14	the number of signatures verified as valid and as being of				
15	registered electors, the number of signatures validly revoked				
16	pursuant to subsection (7), and the distribution of such				
17	signatures by congressional district. This certificate shall				
18	be immediately transmitted to the Secretary of State. The				
19	supervisor shall retain the <u>signed</u> signature forms <u>and</u>				
20	revocation forms for at least 1 year following the election in				
21	which the issue appeared on the ballot or until the Division				
22	of Elections notifies the supervisors of elections that the				
23	committee which circulated the petition is no longer seeking				
24	to obtain ballot position.				
25	(9)(5) The Secretary of State shall determine from the				
26	verification certificates received from supervisors of				
27	elections the total number of verified valid signatures and				
28	the distribution of such signatures by congressional				
29	districts. Upon a determination that the requisite number and				
30	distribution of valid signatures have been obtained, the				
31	secretary shall issue a certificate of ballot position for				
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1 that proposed amendment and shall assign a designating number 2 pursuant to s. 101.161. A petition shall be deemed to be filed with the Secretary of State upon the date of the receipt by 3 the secretary of a certificate or certificates from 4 supervisors of elections indicating the petition has been 5 6 signed by the constitutionally required number of electors. 7 (10)(6)(a) Within 45 days after receipt of a proposed 8 revision or amendment to the State Constitution by initiative petition from the Secretary of State or, within 30 days after 9 such receipt if receipt occurs 120 days or less before the 10 election at which the question of ratifying the amendment will 11 12 be presented, the Financial Impact Estimating Conference shall 13 complete an analysis and financial impact statement to be placed on the ballot of the estimated increase or decrease in 14 any revenues or costs to state or local governments resulting 15 16 from the proposed initiative. The ballot must include a 17 statement, as prescribed by rule of the Department of State, 18 to the effect that the financial impact statement is required under the State Constitution and the Florida Statutes and 19 should not be construed as an endorsement by the state of the 20 21 proposed revision or amendment to the State Constitution. The 22 Financial Impact Estimating Conference shall submit the 23 financial impact statement to the Attorney General and Secretary of State. 2.4 (b)1. The Financial Impact Estimating Conference shall 25 provide an opportunity for any proponents or opponents of the 26 27 initiative to submit information and may solicit information 2.8 or analysis from any other entities or agencies, including the 29 Office of Economic and Demographic Research. All meetings of the Financial Impact Estimating Conference shall be open to 30 the public as provided in chapter 286. 31

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1 2. The Financial Impact Estimating Conference is 2 established to review, analyze, and estimate the financial impact of amendments to or revisions of the State Constitution 3 proposed by initiative. The Financial Impact Estimating 4 Conference shall consist of four principals: one person from 5 6 the Executive Office of the Governor; the coordinator of the 7 Office of Economic and Demographic Research, or his or her 8 designee; one person from the professional staff of the Senate; and one person from the professional staff of the 9 House of Representatives. Each principal shall have 10 appropriate fiscal expertise in the subject matter of the 11 12 initiative. A Financial Impact Estimating Conference may be 13 appointed for each initiative. 3. Principals of the Financial Impact Estimating 14 Conference shall reach a consensus or majority concurrence on 15 a clear and unambiguous financial impact statement, no more 16 17 than 75 words in length, and immediately submit the statement to the Attorney General. Nothing in this subsection prohibits 18 the Financial Impact Estimating Conference from setting forth 19 a range of potential impacts in the financial impact 20 21 statement. Any financial impact statement that a court finds 22 not to be in accordance with this section shall be remanded 23 solely to the Financial Impact Estimating Conference for redrafting. The Financial Impact Estimating Conference shall 2.4 redraft the financial impact statement within 15 days. 25 4. If the members of the Financial Impact Estimating 26 27 Conference are unable to agree on the statement required by 2.8 this subsection, or if the Supreme Court has rejected the 29 initial submission by the Financial Impact Estimating Conference and no redraft has been approved by the Supreme 30 Court by April 1 of the year in which the general election is 31

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1 to be held 5 p.m. on the 75th day before the election, the 2 following statement shall appear on the ballot pursuant to s. 101.161(1): "The financial impact of this measure, if any, 3 cannot be reasonably determined at this time." 4 5 (c) The financial impact statement must be separately б contained and be set forth after the ballot summary as 7 required in s. 101.161(1). (d)1. Any financial impact statement that the Supreme 8 Court finds not to be in accordance with this subsection shall 9 be remanded solely to the Financial Impact Estimating 10 Conference for redrafting, provided the court's advisory 11 12 opinion is rendered by April 1 of the year in which the 13 general election is to be held at least 75 days before the election at which the question of ratifying the amendment will 14 be presented. The Financial Impact Estimating Conference shall 15 prepare and adopt a revised financial impact statement no 16 17 later than 5 p.m. on the 15th day after the date of the 18 court's opinion. 2. If, by 5 p.m. on April 1 of the year in which the 19 general election is to be held the 75th day before the 20 21 election, the Supreme Court has not issued an advisory opinion 22 on the initial financial impact statement prepared by the 23 Financial Impact Estimating Conference for an initiative amendment that otherwise meets the legal requirements for 2.4 ballot placement, the financial impact statement shall be 25 26 deemed approved for placement on the ballot. 27 3. In addition to the financial impact statement 2.8 required by this subsection, the Financial Impact Estimating Conference shall draft an initiative financial information 29 statement. The initiative financial information statement 30 should describe in greater detail than the financial impact 31 12

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1 statement any projected increase or decrease in revenues or 2 costs that the state or local governments would likely experience if the ballot measure were approved. If 3 appropriate, the initiative financial information statement 4 may include both estimated dollar amounts and a description 5 6 placing the estimated dollar amounts into context. The 7 initiative financial information statement must include both a 8 summary of not more than 500 words and additional detailed information that includes the assumptions that were made to 9 develop the financial impacts, workpapers, and any other 10 information deemed relevant by the Financial Impact Estimating 11 12 Conference. 13 4. The Department of State shall have printed, and shall furnish to each supervisor of elections, a copy of the 14 summary from the initiative financial information statements. 15 The supervisors shall have the summary from the initiative 16 17 financial information statements available at each polling 18 place and at the main office of the supervisor of elections upon request. 19 5. The Secretary of State and the Office of Economic 20 21 and Demographic Research shall make available on the Internet 2.2 each initiative financial information statement in its 23 entirety. In addition, each supervisor of elections whose office has a website shall post the summary from each 2.4 initiative financial information statement on the website. 25 26 Each supervisor shall include the Internet addresses for the 27 information statements on the Secretary of State's and the 2.8 Office of Economic and Demographic Research's websites in the 29 publication or mailing required by s. 101.20. 30

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1 (11) (11) (7) The Department of State may adopt rules in 2 accordance with s. 120.54 to carry out this section the provisions of subsections (1) (6). 3 4 Section 4. Section 100.372, Florida Statutes, is created to read: 5 б 100.372 Regulation of initiative petition 7 circulators. --8 (1) For purposes of this section, a: 9 (a) "Petition circulator" is any person who, in the context of a direct face-to-face conversation, presents to 10 another person for his or her possible signature a petition 11 12 form or petition revocation form regarding ballot placement 13 for an initiative. (b) "Paid petition circulator" is a petition 14 circulator who receives any compensation as either a direct or 15 indirect consequence of the activities described in paragraph 16 17 (a). 18 (2) At the time a petition circulator presents to any person for his or her possible signature a petition form or 19 petition revocation form regarding ballot placement for an 2.0 21 initiative, the petition circulator must: 22 (a) Be at least 18 years of age; 23 (b) Be eligible to register to vote in this or any other state or territory of the United States; and 2.4 25 (c) Not be a convicted felon ineligible to register or vote under s. 97.041(2)(b). 26 27 (3) A paid petition circulator shall, when engaged in 2.8 the activities described in paragraph (1)(a), wear a prominent badge, in a form and manner prescribed by rule by the 29 division, identifying him or her as a "PAID PETITION 30 CIRCULATOR. " 31

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1	(4) In addition to any other practice or action				
2	permissible under law, an owner, lessee, or other person				
3	lawfully exercising control over private property may:				
4	(a) Uniformly prohibit petition circulators from				
5	operating on the property and prohibit persons from engaging				
б	in other activities supporting or opposing an initiative; or				
7	(b) Permit such conduct on the property subject to				
8	time, place, and manner restrictions that are reasonable and				
9	uniformly applied.				
10	(5) Prior to being presented to a possible elector for				
11	signature, a petition form or petition revocation form				
12	regarding ballot placement for an initiative must set forth				
13	the following information in a format and manner prescribed by				
14	rule by the division:				
15	(a) The name of any organization or entity with which				
16	the petition circulator is affiliated and on behalf of which				
17	the petition circulator is presenting forms to electors for				
18	possible signature.				
19	(b) The name of the sponsor of the initiative if				
20	different from the entity with which the petition circulator				
21	is affiliated.				
22	(c) A statement directing those seeking information				
23	about initiative sponsors and their contributors to the				
24	internet address of the appropriate division website; and				
25	(d) A statement disclosing whether the petition				
26	circulator is a paid petition circulator, and, if so, the				
27	amount or rate of compensation and the name and address of the				
28	person or entity paying the compensation to the paid petition				
29	circulator.				
30	(6)(a) A paid petition circulator shall attach to each				
31	signed petition form, petition revocation form, or group of				

such forms obtained by the paid petition circulator a signed, 1 2 notarized, and dated declaration under penalty of perjury executed by the paid petition circulator, in a form prescribed 3 4 by rule by the division. If the declaration pertains to a group of forms, the forms shall be consecutively numbered on 5 6 their face by the paid petition circulator and the declaration 7 shall refer to the forms by number. (b) The declaration shall include the paid petition 8 circulator's printed name; the street address at which he or 9 10 she resides, including county; the petition circulator's date of birth; the petition circulator's Florida voter registration 11 12 number and county of registration, if applicable, or an 13 identification number from a valid government-issued photo identification card along with information identifying the 14 issuer; and the date he or she signed the declaration. 15 (c) The declaration shall attest that the paid 16 17 petition circulator has read and understands the laws 18 governing the circulation of petition and petition revocation forms regarding ballot placement for an initiative; that he or 19 she was 18 years of age and eligible to register to vote at 2.0 21 the time the attached form or forms were circulated and signed 2.2 by the listed electors; that he or she circulated the attached 23 form or forms; that each signature thereon was affixed in the circulator's presence; that each signature thereon is the 2.4 signature of the person whose name it purports to be; that to 25 the best of the circulator's knowledge and belief each of the 26 27 persons signing the form or forms was, at the time of signing, 2.8 a registered elector; that the circulator has not provided or received, and will not in the future provide or receive, 29 compensation that is based, directly or indirectly, upon the 30 number of signatures obtained on petitions or petition 31

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1 revocation forms; and that he or she has not paid or will not 2 in the future pay, and that he or she believes that no other person has paid or will pay, directly or indirectly, any money 3 4 or other thing of value to any signer for the purpose of inducing or causing such signer to affix his or her signature 5 6 to the form. 7 (d) A signature on a petition form or petition revocation form regarding ballot placement for an initiative 8 to which a declaration required by this subsection is not 9 10 attached is invalid, may not be verified by the supervisor of elections, and may not be counted toward the number of valid 11 12 signatures required for ballot placement. 13 (7) Each paid petition circulator shall provide to the sponsor of the initiative amendment for which he or she is 14 circulating petitions a copy of a valid and current 15 government-issued photo identification card that accurately 16 17 indicates the address at which the paid petition circulator 18 resides. The sponsor of the initiative shall maintain the copies of these identification cards in its files and shall 19 make them available for inspection by the division, a 2.0 21 supervisor of elections, or any law enforcement agency. If a 2.2 sponsor fails to maintain such a copy with respect to a 23 particular paid petition circulator, all petitions obtained by that paid petition circulator prior to the date the sponsor 2.4 produces the required copy of the identification card are 25 invalid, may not be verified by the supervisor of elections, 26 27 and may not be counted toward the number of valid signatures 2.8 required for ballot placement. 29 (8) A signature on a petition form or petition revocation form regarding ballot placement for an initiative 30 which does not fully comply with the applicable provisions of 31

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1 this chapter, or which was obtained in violation of the applicable provisions of this code, is invalid and may not be 2 verified by a supervisor of elections and may not be counted 3 toward the number of valid signatures required for ballot 4 5 placement. б Section 5. Section 101.161, Florida Statutes, is 7 amended to read: 101.161 Referenda; ballots.--8 9 (1) Whenever a constitutional amendment or other public measure is submitted to the vote of the people, the 10 substance of such amendment or other public measure shall be 11 12 printed in clear and unambiguous language on the ballot after 13 the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a 14 "yes" vote will indicate approval of the proposal and a "no" 15 vote will indicate rejection. The wording of the substance of 16 17 the amendment or other public measure and the ballot title to 18 appear on the ballot shall be embodied in the joint resolution, constitutional revision commission proposal, 19 constitutional convention proposal, taxation and budget reform 20 21 commission proposal, or enabling resolution or ordinance. 22 Except for amendments and ballot language proposed by joint 23 resolution, the substance of the amendment or other public measure shall be an explanatory statement, not exceeding 75 2.4 words in length, of the chief purpose of the measure. In 25 26 addition, for every amendment proposed by initiative, the 27 ballot shall include, following the ballot summary, a separate 2.8 financial impact statement concerning the measure prepared by 29 the Financial Impact Estimating Conference in accordance with <u>s. 100.371(10)</u> s. 100.371(6). The ballot title shall consist 30 31

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1 of a caption, not exceeding 15 words in length, by which the measure is commonly referred to or spoken of. 2 3 (2) The substance and ballot title of a constitutional 4 amendment proposed by initiative shall be prepared by the sponsor and approved by the Secretary of State in accordance 5 6 with rules adopted pursuant to s. 120.54. The Department of 7 State shall give each proposed constitutional amendment a 8 designating number for convenient reference. This number 9 designation shall appear on the ballot. Designating numbers shall be assigned in the order of filing or certification and 10 in accordance with rules adopted by the Department of State. 11 12 The Department of State shall furnish the designating number, 13 the ballot title, and the substance of each amendment to the supervisor of elections of each county in which such amendment 14 is to be voted on. 15 (3)(a) The ballot for the general election in the year 16 17 2000 must contain a statement allowing voters to determine 18 whether circuit or county court judges will be selected by merit selection and retention as provided in s. 10, Art. V of 19 the State Constitution. The ballot in each circuit must 20 21 contain the statement in paragraph (c). The ballot in each 22 county must contain the statement in paragraph (e). 23 (b) For any general election in which the Secretary of State, for any circuit, or the supervisor of elections, for 2.4 any county, has certified the ballot position for an 25 initiative to change the method of selection of judges, the 26 27 ballot for any circuit must contain the statement in paragraph 2.8 (c) or paragraph (d) and the ballot for any county must 29 contain the statement in paragraph (e) or paragraph (f). 30 (c) In any circuit where the initiative is to change the selection of circuit court judges to selection by merit 31

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1 selection and retention, the ballot shall state: "Shall the method of selecting circuit court judges in the ... (number of 2 the circuit)... judicial circuit be changed from election by a 3 vote of the people to selection by the judicial nominating 4 commission and appointment by the Governor with subsequent 5 6 terms determined by a retention vote of the people?" This 7 statement must be followed by the word "yes" and also by the 8 word "no."

9 (d) In any circuit where the initiative is to change the selection of circuit court judges to election by the 10 voters, the ballot shall state: "Shall the method of selecting 11 12 circuit court judges in the ... (number of the circuit)... 13 judicial circuit be changed from selection by the judicial nominating commission and appointment by the Governor with 14 subsequent terms determined by a retention vote of the people 15 to election by a vote of the people?" This statement must be 16 17 followed by the word "yes" and also by the word "no."

18 (e) In any county where the initiative is to change the selection of county court judges to merit selection and 19 retention, the ballot shall state: "Shall the method of 20 21 selecting county court judges in ... (name of county)... be 22 changed from election by a vote of the people to selection by 23 the judicial nominating commission and appointment by the Governor with subsequent terms determined by a retention vote 2.4 of the people?" This statement must be followed by the word 25 "yes" and also by the word "no." 26

(f) In any county where the initiative is to change the selection of county court judges to election by the voters, the ballot shall state: "Shall the method of selecting county court judges in ...(name of the county)... be changed from selection by the judicial nominating commission and

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appointment by the Governor with subsequent terms determined 1 2 by a retention vote of the people to election by a vote of the people?" This statement must be followed by the word "yes" and 3 also by the word "no." 4 Section 6. Paragraph (a) of subsection (4) of section 5 б 101.62, Florida Statutes, is amended to read: 7 101.62 Request for absentee ballots.--8 (4)(a) To each absent qualified elector overseas who has requested an absentee ballot, the supervisor of elections 9 10 shall, not fewer than 35 days before the first primary election, mail an absentee ballot. Not fewer than 45 days 11 12 before the second primary and general election, the supervisor 13 of elections shall mail an advance absentee ballot to those persons requesting ballots for such elections. The advance 14 absentee ballot for the second primary shall be the same as 15 16 the first primary absentee ballot as to the names of 17 candidates, except that for any offices where there are only 18 two candidates, those offices and all political party executive committee offices shall be omitted. Except as 19 provided in ss. 99.063(4) and 100.371(10) 100.371(6), the 20 21 advance absentee ballot for the general election shall be as 22 specified in s. 101.151, except that in the case of candidates 23 of political parties where nominations were not made in the first primary, the names of the candidates placing first and 2.4 second in the first primary election shall be printed on the 25 advance absentee ballot. The advance absentee ballot or 26 27 advance absentee ballot information booklet shall be of a 2.8 different color for each election and also a different color 29 from the absentee ballots for the first primary, second primary, and general election. The supervisor shall mail an 30 advance absentee ballot for the second primary and general 31

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1 election to each qualified absent elector for whom a request 2 is received until the absentee ballots are printed. The supervisor shall enclose with the advance second primary 3 absentee ballot and advance general election absentee ballot 4 an explanation stating that the absentee ballot for the 5 6 election will be mailed as soon as it is printed; and, if both 7 the advance absentee ballot and the absentee ballot for the 8 election are returned in time to be counted, only the absentee ballot will be counted. The Department of State may prescribe 9 by rule the requirements for preparing and mailing absentee 10 ballots to absent qualified electors overseas. 11 12 Section 7. Section 104.012, Florida Statutes, is 13 amended to read: 104.012 Consideration for registration; interference 14 with registration; soliciting registrations for compensation; 15 alteration of registration application; failing to submit 16 17 registration application .--(1) Any person who gives anything of value that is 18 redeemable in cash to any person in consideration for his or 19 her becoming a registered voter commits a felony of the third 20 degree, punishable as provided in s. 775.082, s. 775.083, or 21 22 s. 775.084. This section shall not be interpreted, however, to 23 exclude such services as transportation to the place of registration or baby-sitting in connection with the absence of 2.4 an elector from home for registering. 25 (2) A person who by bribery, menace, threat, or other 26 corruption, directly or indirectly, influences, deceives, or 27 2.8 deters or attempts to influence, deceive, or deter any person in the free exercise of that person's right to register to 29 vote at any time, upon the first conviction, commits a felony 30 of the third degree, punishable as provided in s. 775.082, s. 31 2.2

1 775.083, or s. 775.084, and, upon any subsequent conviction, 2 commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 3 (3) A person may not solicit or pay another person to 4 solicit voter registrations for compensation that is based 5 б upon the number of registrations obtained. A person who 7 violates the provisions of this subsection commits a felony of 8 the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 9 10 (4) A person who alters the voter registration application of any other person, without the other person's 11 12 knowledge and consent, commits a felony of the third degree, 13 punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 14 (5) Any person who obtains an executed voter 15 registration application from another person and who willfully 16 fails to submit this application to the appropriate supervisor 17 18 of elections within 10 days commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or 19 s. 775.084. 20 21 Section 8. Section 104.185, Florida Statutes, is 22 amended to read: 23 104.185 Violations involving petitions; knowingly 2.4 signing more than once; signing another person's name or a 25 fictitious name. --(1) A person who knowingly signs a petition or 26 petitions to secure ballot position for a candidate, a minor 27 2.8 political party, or an issue more than one time commits a misdemeanor of the first degree, punishable as provided in s. 29 30 775.082 or s. 775.083 and, upon any subsequent conviction, 31

1 commits a felony of the third degree, punishable as provided 2 in s. 775.082, s. 775.083, or s. 775.084. 3 (2) A person who signs another person's name or a fictitious name to any petition to secure ballot position for 4 5 a candidate, a minor political party, or an issue, or to a б petition revocation form, commits a misdemeanor of the first 7 degree, punishable as provided in s. 775.082 or s. 775.083 8 and, upon any subsequent conviction, commits a felony of the third degree, punishable as provided in s. 775.082, s. 9 10 775.083, or s. 775.084. (3) A person who willfully swears or affirms falsely 11 12 to any oath or affirmation, or willfully procures another 13 person to swear or affirm falsely to an oath or affirmation, in connection with or arising out of the petitioning process 14 commits a misdemeanor of the first degree, punishable as 15 provided in s. 775.082, or s. 775.083 and, upon any subsequent 16 17 conviction, commits a felony of the third degree, punishable 18 as provided in s. 775.082, s. 775.083, or s. 775.084. 19 (4) A person who willfully submits any false information on a petition or petition revocation form commits 20 21 a misdemeanor of the first degree, punishable as provided in 22 s. 775.082 or s. 775.083 and, upon any subsequent conviction, 23 commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 2.4 (5) A person who directly or indirectly gives or 25 promises anything of value to any other person to induce that 26 27 other person to sign a petition or petition revocation form 2.8 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083 and, upon any subsequent 29 conviction, commits a felony of the third degree, punishable 30 as provided in s. 775.082, s. 775.083, or s. 775.085. 31

1	(6) A person who, by bribery, menace, threat, or other				
2	corruption, directly or indirectly influences, deceives, or				
3	deters, or attempts to influence, deceive, or deter, any				
4	person in the free exercise of that person's right to sign a				
5	petition or petition revocation form, upon the first				
6	conviction commits a misdemeanor of the first degree,				
7	punishable as provided in s. 775.082 or s. 775.083 and, upon				
8	any subsequent conviction, commits a felony of the third				
9	<u>degree, punishable as provided in s. 775.082, s. 775.083, or</u>				
10	<u>s. 775.084.</u>				
11	(7) A person may not provide or receive compensation				
12	that is based, directly or indirectly, upon the number of				
13	signatures obtained on petitions or petition revocation forms.				
14	A person who violates this subsection commits a misdemeanor of				
15	the first degree punishable as provided in s. 775.082 or s.				
16	775.083 and, upon any subsequent conviction, commits a felony				
17	of the third degree, punishable as provided in s. 775.082, s.				
18	<u>775.083, or s. 775.084.</u>				
19	(8) A person who alters the petition or petition				
20	revocation form signed by any other person without the other				
21	person's knowledge and consent commits a misdemeanor of the				
22	first degree, punishable as provided in s. 775.082 or s.				
23	775.083 and, upon any subsequent conviction, commits a felony				
24	of the third degree, punishable as provided in s. 775.082, s.				
25	<u>775.083, or s. 775.084.</u>				
26	(9) A person perpetrating, or attempting to perpetrate				
27	or aid in the perpetration of, any fraud in connection with				
28	obtaining the signature of electors on petition or petition				
29	revocation forms commits a misdemeanor of the first degree,				
30	punishable as provided in s. 775.082 or s. 775.083 and, upon				
31	any subsequent conviction, commits a felony of the third				

1 degree, punishable as provided in s. 775.082, s. 775.083, or 2 s. 775.084. (10) In addition to any other penalty provided for by 3 law, if a paid petition circulator, as defined in s. 4 5 100.372(1), violates any provision of this section, the 6 commission may, pursuant to s. 106.265, impose a civil penalty 7 in the form of a fine not to exceed \$1,000 per violation on 8 such paid petition circulator. 9 Section 9. Section 104.42, Florida Statutes, is 10 amended to read: 104.42 Unlawful registrations, petitions, Fraudulent 11 12 registration and illegal voting; investigation .--13 (1) The supervisor of elections is authorized to investigate <u>unlawful</u> fraudulent registrations, petitions, and 14 illegal voting and to report his or her findings to the local 15 state attorney, the Florida Department of Law Enforcement, and 16 17 the Florida Elections Commission. 18 (2) The board of county commissioners in any county may appropriate funds to the supervisor of elections for the 19 purpose of investigating <u>unlawful</u> fraudulent registrations_ 2.0 21 petitions, and illegal voting. 22 (3) The supervisor of elections shall document and 23 report suspected unlawful registrations, petitions, and voting to the Florida Elections Commission within 10 days after 2.4 acquiring reasonable suspicion concerning the lawfulness of 25 the registrations, petitions, and voting. 26 27 Section 10. Any signature gathered on an authorized 2.8 form for an initiative petition which has been submitted for verification prior to the effective date of this act may be 29 verified and counted, if otherwise valid. However, any 30 petition form that is submitted for verification on or after 31

the effective date of this act shall be verified and counted 1 2 only if it complies with this act. Any initiative petition form approved by the Secretary of State prior to the effective 3 date of this act is invalidated, and a new petition form must 4 5 be resubmitted to the Secretary of State for approval in б accordance with the requirements of this act prior to 7 obtaining elector signatures. Section 11. If any provision of this act or its 8 9 application to any person or circumstance is held invalid, the 10 invalidity does not affect other provisions or applications of 11 the act which can be given effect without the invalid provision or application, and to this end the provisions of 12 13 this act are declared severable. Section 12. This act shall take effect August 1, 2005. 14 15 16 17 18 19 20 21 22 23 2.4 25 26 27 28 29 30 31

Florida Senate - 2005 590-2376-05

CS for CS for SB 1996

	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
	<u>CS/Senate Bill 1996</u>
	committee substitute makes the following changes to the clying committee substitute:
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Division of Elections to require additional persona	Removes proposed language that would have authorized the Division of Elections to require additional personal information, apart from what is enumerated in statute, on a petition form;
	Deletes requirement that the elector must record on the petition form whether the elector was presented with the form by a petition circulator;
	Removes provision for a disclosure statement on paid
	petition circulators which would have been required on all petition forms, regardless of whether the petition circulator is paid, to provide s. 100.372(5)(d), F.S., as the sole instruction on this disclosure;
	Requires that the ballot must include a statement to the effect that the financial impact statement is required by
	law and should not be construed as an endorsement by the state of the proposed constitutional revision;
	Revises eligibility requirements for petition circulate
	to allow for nonresident-circulators while retaining restrictions for convicted felons and the minimum age of 18;
	Replaces the word "affidavit" with "declaration under
]	penalty of perjury" under the requirement that a statement accompany petition forms submitted by a circulator;
	Limits proposed language that would allow access to
	circulators' photo-IDs by "any person," to limit access to the Division of Elections, a supervisor of elections,
	or any law enforcement agency, only;
	Revises provision that would allow the person or organization on whose behalf a circulator was acting to
	be fined for a violation involving petitions, to make the fine apply to the circulator, only;
	Makes technical and conforming changes throughout.