26-1632-05

1	A bill to be entitled
2	An act relating to public records and meetings
3	exemptions; creating s. 497.172, F.S.; creating
4	a public meetings exemption for meetings of the
5	Board of Funeral, Cemetery, and Consumer
6	Services conducted for the exclusive purpose of
7	developing or reviewing licensure examination
8	questions and answers; creating a
9	public-meetings exemption for
10	probable-cause-panel meetings of the board;
11	creating a public-records exemption for records
12	relating to the scheduling of inspections and
13	special examinations; creating a public-records
14	exemption for records relating to
15	investigations or examinations in process;
16	creating a public-records exemption for
17	trade-secret information of licensees and
18	applicants; providing for future legislative
19	review and repeal under the Open Government
20	Sunset Review Act; providing a statement of
21	public necessity; providing a contingent
22	effective date.
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24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. Section 497.172, Florida Statutes, is
27	created to read:
28	497.172 Public-records exemptions; public-meetings
29	exemptions
30	(1) EXAMINATION DEVELOPMENT MEETINGS Meetings of
31	members of the board, for the exclusive purpose of creating or

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1	reviewing licensure examination questions or answers under
2	this chapter, are exempt from s. 286.011 and s. 24(b), Art. I
3	of the State Constitution.
4	(2) PROBABLE-CAUSE-PANEL MEETINGSMeetings of the
5	probable-cause panel of the board pursuant to s. 497.153 are
6	exempt from s. 286.011 and s. 24(b), Art. I of the State
7	Constitution.
8	(3) SCHEDULING OF INSPECTIONS AND
9	EXAMINATIONS Records of the department which reveal the
10	scheduling of inspections or special examinations under this
11	chapter are confidential and exempt from s. 119.07(1) and s.
12	24(a), Art. I of the State Constitution, until the scheduled
13	inspections or special examinations have been initiated.
14	(4) EXEMPTIONS RELATING TO EXAMINATIONS, INSPECTIONS,
15	AND INVESTIGATIONS
16	(a) Except as otherwise provided in this subsection,
17	information held by the department pursuant to a financial
18	examination or inspection conducted under this chapter is
19	confidential and exempt from s. 119.07(1) and s. 24(a), Art. I
20	of the State Constitution, until the examination or inspection
21	is completed or ceases to be active.
22	(b) Except as otherwise provided in this subsection,
23	information, including any consumer complaint, held by the
24	department pursuant to an investigation of alleged unlicensed
25	practice in violation of this chapter is confidential and
26	exempt from s. 119.07(1) and s. 24(a), Art. I of the State
27	Constitution, until the investigation or examination is
28	completed or ceases to be active.

department's investigation of the complaint, and portions of

investigative records of the department relating to the

(c) Complaints against licensees under this chapter,

1	the record of probable-cause-panel proceedings, if any,
2	relating to consideration and action concerning such complaint
3	are confidential and exempt from s. 119.07(1) and s. 24(a),
4	Art. I of the State Constitution, until 10 days after a
5	finding of probable cause is made pursuant to s. 497.153.
6	(d) Notwithstanding the confidentiality required by
7	paragraphs (a), (b), and (c), such information may be
8	disclosed by the department as follows:
9	1. During and in furtherance of the investigation or
10	examination, the department may disclose such information to
11	experts engaged by the department to assist in the
12	investigation or examination and to witnesses, potential
13	witnesses, or other persons believed by the department to
14	possibly have knowledge pertinent to the investigation or
15	examination, for the purpose of obtaining such knowledge from
16	such witnesses or persons.
17	2. To the probable-cause panel of the board, for the
18	purpose of probable-cause proceedings pursuant to s. 497.153.
19	3. To any law enforcement agency or other government
20	agency, for investigation or other use by the agency in the
21	performance of its official duties and responsibilities.
22	4. In response to a media inquiry concerning a
23	specific identified matter, the department may confirm that it
24	has the specific matter inquired about under investigation.
25	5. When the department in the course of an
26	investigation uncovers information of immediate and serious
27	concern to the public health, safety, or welfare, it may
28	disseminate such information as it deems necessary for the
29	public health, safety, or welfare.
30	(e) Information held by the department and made
31	confidential and exempt under paragraphs (a), (b), and (c)

1	shall remain confidential and exempt from s. 119.07(1) and s.
2	24(a), Art. I of the State Constitution, after the
3	department's investigation or examination is completed or
4	ceases to be active and after probable cause of licensees is
5	found, if the department submits the information to any law
6	enforcement agency or other government administrative agency
7	for further investigation of matters within the jurisdiction
8	of such other agency. Such information shall remain exempt and
9	confidential from s. 119.07(1) and s. 24(a), Art. I of the
10	State Constitution, until that agency's investigation is
11	completed or ceases to be active.
12	(f) Information held by the department and made
13	confidential and exempt under paragraphs (a), (b), and (c)
14	shall remain confidential and exempt from s. 119.07(1) and s.
15	24(a), Art. I of the State Constitution, after the department
16	completes its investigation or examination or the
17	investigation or examination ceases to be active and after
18	probable cause of licensees is found, if disclosure of the
19	information would:
20	1. Jeopardize the integrity of another active
21	investigation or examination;
22	2. Reveal the identity of a confidential source; or
23	3. Reveal investigative or examination techniques or
24	procedures that the department has a reasonable good-faith
25	belief will be used in future investigations or examinations.
26	(q) For purposes of this subsection, an investigation,
27	inspection, or examination is active while the investigation,
28	inspection, or examination is proceeding with reasonable
29	dispatch and the agency has a reasonable good-faith belief
30	that the investigation, inspection, or examination may lead to
3 1	the filing of an administrative civil or criminal proceeding

or to the denial or conditional grant of an application for 2 license or other approval required under this chapter. (5) EXEMPTIONS RELATED TO TRADE SECRETS. -- Records of 3 4 the department or board which reveal any trade secret of a licensee or applicant for license or approval under this 5 6 chapter, as the term "trade secret" is defined in s. 812.081, 7 are to the extent of such trade secret information exempt from 8 119.07(1) and s. 24(a), Art. I of the State Constitution. 9 (6) REVIEW AND REPEAL. -- This section is subject to the 10 Open Government Sunset Review Act of 1995 in accordance with s. 119.15, and shall stand repealed on October 2, 2010, unless 11 12 reviewed and saved from repeal through reenactment by the 13 Legislature. Section 2. (1) The Legislature finds that it is a 14 public necessity that meetings of the Board of Funeral, 15 Cemetery, and Consumer Services for the exclusive purpose of 16 developing or reviewing licensure examination questions or answers under chapter 497, Florida Statutes, be exempted from 18 the public-meeting requirements of the laws of this state so 19 board members may propose new questions and answers and engage 2.0 21 in full and free discussion concerning existing and proposed questions and answers without disclosing the questions and 2.2 23 answers to the public. If such questions and answers used or to be used on licensure examinations are disclosed to the 2.4 public, the usefulness of such licensure examinations in 2.5 assuring that applicants have studied and learned the entire 2.6 27 body of knowledge necessary for the safe and competent 2.8 practice of their intended profession or occupation under chapter 497, Florida Statutes, will be severely undermined or 29 eliminated, to the substantial detriment of the public health, 30 safety, and welfare. 31

1	(2) The Legislature finds that it is a public
2	necessity that meetings of the probable-cause panel of the
3	board under chapter 497, Florida Statutes, be exempted from
4	the public-meetings requirements of the laws of the state so
5	panel members may discuss with staff of the Department of
6	Health the nature and strength of the cases and the evidence
7	being presented, whether further investigation is needed and
8	the nature of such investigation, and investigative and
9	examination techniques and methods without disclosing such
10	information to the public. If such probable-cause-panel
11	meetings are open to the public, the usefulness of such
12	meetings in conducting further investigations, without the
13	subjects of such further investigations knowing much or all of
14	the department's investigative knowledge about the case and
15	what additional investigation has been requested, will be
16	thwarted and frustrated to the substantial detriment of the
17	public health, safety, and welfare.
18	(3) The Legislature finds that it is a public
19	necessity that records of the department that reveal the
20	scheduling of inspections or special examinations under
21	chapter 497, Florida Statutes, be exempted from the
22	public-records laws of the state until the scheduled
23	inspections or special examinations have been initiated so
24	that the department may schedule inspections or special
25	examinations without disclosing such schedules to the public.
26	If licensees are able to learn in advance when they are
27	scheduled to be inspected or are subject to special
28	examination, they are enabled to hide, destroy, or alter
29	records that might disclose violations of chapter 497, Florida
30	Statutes, cause a temporary change in the methods of operation
31	of their businesses in order to conceal their usual modes of

operation that might be in violation of chapter 497, Florida 2 Statutes, or cause employees with information about a violation by the licensee to be temporarily reassigned so as 3 4 to reduce the chance that they might talk to the inspector or examiner about the matter to the substantial detriment of the 5 6 public health, safety, and welfare. 7 (4)(a) The Legislature finds that it is a public 8 necessity that information, including any consumer complaint, held by the department in furtherance of an investigation of 9 10 unlicensed activity, or an inspection or a financial examination of a licensee, conducted under chapter 497, 11 12 Florida Statutes, be made confidential and exempt from the 13 public-records laws of the state until the investigation, inspection, or examination is completed or ceases to be 14 active. If subjects of investigation, inspection, or 15 examination are able to learn of the existence or nature of 16 the investigation, inspection, or examination or, knowing of it, to learn the department's knowledge or plan concerning the 18 matter, the subjects may be able to frustrate and thwart the 19 2.0 proper and legitimate investigative or examination processes 21 and mechanisms of the department by destroying, concealing, or 2.2 altering evidence, by tailoring the subject's statements or 23 testimony to the department to take advantage of gaps in the <u>department's investigative knowledge, or intimidating or</u> 2.4 corrupting witnesses, to the substantial detriment of the 2.5 public health, safety, and welfare. 2.6 27 (b) The Legislature finds that it is a public 2.8 necessity that records of complaints against licensees, records of the department relating to investigation of the 29 complaint, and the portions of the record of 30

probable-cause-panel proceedings under chapter 497, Florida

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Statutes, be exempted from the public-records laws of the 2 state until 10 days after a finding of probable cause is made. The confidentiality of such records is necessary to protect 3 4 the good reputation and business of licensees from unfair damage that would otherwise result from disclosures regarding 5 6 complaints that are found to be without sufficient merit as to 7 justify formal disciplinary action. (c) The Legislature finds that it is a public 8 necessity that information made confidential and exempt under 9 10 paragraphs (a) and (b) continue to remain confidential and exempt from the public-records laws of the state after the 11 12 department's investigation or examination is completed or 13 ceases to be active and after probable cause of licensees is found, if the department submits the information to any law 14 enforcement or other government administrative agency for 15 further investigation of matters within the jurisdiction of 16 such other agency, until that agency's investigation is 18 completed or ceases to be active. If such information is disclosed to the public, subjects of investigation by such 19 other agencies may be able to frustrate or thwart such other 2.0 21 investigations by the methods identified in paragraph (a). 22 (d) The Legislature finds that it is a public 23 necessity that information made confidential and exempt under paragraphs (a) and (b) continue to remain exempt from the 2.4 public-records laws of the state after the department's 2.5 investigation or examination is completed or ceases to be 2.6 27 active and after probable cause of licensees is found to the 2.8 extent such disclosure would jeopardize the integrity of another active investigation or examination of the department. 29 If such information is disclosed to the public, subjects of 30

other investigations by the methods identified in paragraph 2 (a). 3 (e) The Legislature finds that it is a public necessity that such information made confidential and exempt 4 5 under paragraphs (a) and (b) continue to remain exempt from 6 the public-records laws of the state after the department's investigation or examination is completed or ceases to be active, and after a finding of probable cause of licensees is 8 found, to the extent that disclosure would reveal the identity 9 10 of a confidential source. If such information is disclosed to the public, the willingness of such confidential sources to 11 12 come forward and provide information on violations of the laws 13 of the state would likely be eliminated to the substantial detriment of the enforcement of the laws of the state. 14 (f) The Legislature finds that it is a public 15 necessity that such records continue to remain exempt from the 16 public records laws of the state after the investigation or 18 examination is completed or ceases to be active and after there is a finding of probable cause as to a licensee to the 19 extent that disclosure would reveal investigative or 2.0 21 examination techniques or procedures that the department has a reasonable good-faith belief will be utilized in future 2.2 23 investigations or examinations. If such information is disclosed to the public, subjects of other investigations by 2.4 the department may be able to thwart or frustrate the proper 2.5 enforcement of the laws of this state. 2.6 27 (5) The Legislature finds that it is a public 2.8 necessity that trade secrets of applicants and licensees under chapter 497, Florida Statutes, be exempt from the 29 public-records laws of this state in order to allow effective 30 and efficient regulation under chapter 497, Florida Statutes, 31

without unfairly exposing applicants and licensees to the 2 unfair loss of their trade secrets. The Legislature finds that it is necessary for the department and the board to be given 3 4 access to trade-secret information of applicants and licensees in order for the department and board to perform their 5 6 assigned responsibilities in evaluating applications, 7 conducting financial examinations, and investigating 8 complaints. Such trade-secret information may include, but is not limited to: existing or proposed internal business 9 10 processes and procedures of applicants or licensees which such applicants or licensees believe provide them with a 11 12 significant commercial advantage over competitors; lists of 13 suppliers and terms of contracts negotiated with such suppliers which applicants or licensees believe provide them a 14 competitive advantage; and business plans of applicants or 15 licensees which, if publicly disclosed, would allow 16 17 competitors to frustrate or counter such plans. The 18 Legislature further finds that it is necessary from time to time for the department and the board to make record of such 19 trade-secret information for the purpose of communicating such 2.0 21 information among department staff or board members having 2.2 responsibilities regarding evaluating applications or 23 conducting investigations and examinations. The Legislature finds that the loss of such trade secrets would work to the 2.4 substantial detriment of residents of this state in reducing 2.5 useful and beneficial innovation and improvements in products 26 and services and prices offered to such residents. 2.7 2.8 Section 3. This act shall take effect October 1, 2005, but shall not take effect unless SB \_\_\_\_\_ or substantially 29 similar legislation is adopted in the same legislative session 30 or an extension thereof and becomes a law.

\*\*\*\*\*\*\*\*\*\* SENATE SUMMARY Creates a public-meetings exemption for meetings of the Board of Funeral, Cemetery, and Consumer Services conducted for the exclusive purpose of developing or reviewing licensure examination questions and answers. Creates a public-meetings exemption for probable-cause-panel meetings of the board. Creates a public-records exemption for records relating to the scheduling of inspections and special examinations. Creates a public-records exemption for records relating to investigations or examinations in process. Creates a public-records exemption for trade-secret information of licensees and applicants. Provides for future legislative review and repeal under the Open Government Sunset Review Act. Provides a statement of public necessity.