1

2

3

4

5

6

2006 CS

CHAMBER ACTION

The Utilities & Telecommunications Committee recommends the following:

Council/Committee Substitute

Remove the entire bill and insert:

A bill to be entitled

7 An act relating to statewide cable television franchises; providing a short title; amending s. 202.24, F.S.; 8 9 prohibiting counties and municipalities from negotiating 10 terms and conditions relating to cable services; deleting authorization to negotiate; revising application to 11 existing ordinances or franchise agreements; amending s. 12 337.401, F.S.; deleting authorization for counties and 13 14 municipalities to award cable service franchises and a restriction that cable service companies not operate 15 16 without such a franchise; amending s. 337.4061, F.S.; 17 revising definitions; creating ss. 610.102, 610.103, 610.104, 610.105, 610.106, 610.107, 610.108, 610.109, 18 610.110, 610.112, 610.113, 610.114, 610.115, 610.116, and 19 610.117, F.S.; designating the Department of State as the 20 21 authorizing authority; providing definitions; requiring state authorization to provide cable services; providing 22 23 duties and responsibilities of the Department of State; Page 1 of 29

24 providing application procedures and requirements; 25 providing for issuing certificates of franchise authority; 26 providing eligibility requirements and criteria for a 27 certificate; authorizing the department to adopt rules; providing for an application form and fee; prohibiting the 28 29 department from imposing taxes, fees, or charges on a cable service provider to issue a certificate; prohibiting 30 31 imposing buildout requirements on a certificateholder; 32 imposing certain customer service requirements on cable service providers; requiring the Department of Agriculture 33 and Consumer Services to receive customer service 34 complaints; requiring provision of public, educational, 35 and governmental access channels or capacity equivalent; 36 37 providing criteria, requirements, and procedures; 38 providing exceptions; providing responsibilities of municipalities and counties relating to such channels; 39 providing for enforcement; providing requirements for and 40 limitations on counties and municipalities relating to 41 42 access to public right-of-way; prohibiting counties and municipalities from imposing additional requirements on 43 certificateholders; authorizing counties and 44 45 municipalities to require permits of certificateholders relating to public right-of-way; providing permit criteria 46 and requirements; prohibiting discrimination between cable 47 service subscribers; providing for enforcement; providing 48 for determinations of violations; providing for 49 enforcement of compliance by certificateholders; providing 50 for applicability of other laws; requiring the Office of 51 Page 2 of 29

CODING: Words stricken are deletions; words underlined are additions.

hb1199-01-c1

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α	Н	(0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----------------------------------	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

CS 52 Program Policy Analysis and Government Accountability to 53 report to the Legislature on the status of competition in the cable service industry; providing report requirements; 54 55 providing severability; repealing s. 166.046, F.S., relating to definitions and minimum standards for cable 56 57 television franchises imposed upon counties and municipalities; amending ss. 350.81 and 364.0361, F.S.; 58 removing cross-references to conform; providing an 59 effective date. 60 61 62 Be It Enacted by the Legislature of the State of Florida: 63 64 Section 1. This act may be cited as the "Consumer Choice 65 Act of 2006." 66 Section 2. Paragraphs (a) and (c) of subsection (2) of 67 section 202.24, Florida Statutes, are amended to read: 202.24 Limitations on local taxes and fees imposed on 68 69 dealers of communications services. --70 (2) (a) Except as provided in paragraph (c), each public body is prohibited from: 71 Levying on or collecting from dealers or purchasers of 72 1. 73 communications services any tax, charge, fee, or other 74 imposition on or with respect to the provision or purchase of communications services. 75 76 Requiring any dealer of communications services to 2. enter into or extend the term of a franchise or other agreement 77 that requires the payment of a tax, charge, fee, or other 78 79 imposition. Page 3 of 29

CODING: Words stricken are deletions; words underlined are additions.

	HB 1199 2006 CS
80	3. Adopting or enforcing any provision of any ordinance or
81	agreement to the extent that such provision obligates a dealer
82	of communications services to charge, collect, or pay to the
83	public body a tax, charge, fee, or other imposition.
84	
85	Municipalities and counties may not negotiate Each municipality
86	and county retains authority to negotiate all terms and
87	conditions of a cable service franchise allowed by federal and
88	state law except those terms and conditions related to franchise
89	fees <u>or</u> and the definition of gross revenues or other
90	definitions or methodologies related to the payment or
91	assessment of franchise fees on providers of cable services.
92	(c) This subsection does not apply to:
93	1. Local communications services taxes levied under this
94	chapter.
95	2. Ad valorem taxes levied pursuant to chapter 200.
96	3. Occupational license taxes levied under chapter 205.
97	4. "911" service charges levied under chapter 365.
98	5. Amounts charged for the rental or other use of property
99	owned by a public body which is not in the public rights-of-way
100	to a dealer of communications services for any purpose,
101	including, but not limited to, the placement or attachment of
102	equipment used in the provision of communications services.
103	6. Permit fees of general applicability which are not
104	related to placing or maintaining facilities in or on public
105	roads or rights-of-way.

Page 4 of 29

106 7. Permit fees related to placing or maintaining
107 facilities in or on public roads or rights-of-way pursuant to s.
108 337.401.

109 8. Any in-kind requirements, institutional networks, or 110 contributions for, or in support of, the use or construction of 111 public, educational, or governmental access facilities allowed 112 under federal law and imposed on providers of cable service 113 pursuant to any existing ordinance or an existing franchise agreement granted by each municipality or county, under which 114 ordinance or franchise agreement service is provided prior to 115 116 July 1, 2006. Nothing in this subparagraph shall prohibit the ability of providers of cable service to recover such expenses 117 118 as allowed under federal law.

119

9. Special assessments and impact fees.

120 10. Pole attachment fees that are charged by a local
121 government for attachments to utility poles owned by the local
122 government.

123 11. Utility service fees or other similar user fees for124 utility services.

125 12. Any other generally applicable tax, fee, charge, or 126 imposition authorized by general law on July 1, 2000, which is 127 not specifically prohibited by this subsection or included as a 128 replaced revenue source in s. 202.20.

129Section 3. Paragraphs (a), (e), and (f) of subsection (3)130of section 337.401, Florida Statutes, are amended to read:

337.401 Use of right-of-way for utilities subject to
regulation; permit; fees.--

Page 5 of 29

CODING: Words stricken are deletions; words underlined are additions.

(3)(a) 1. Because of the unique circumstances applicable to 133 providers of communications services, including, but not limited 134 to, the circumstances described in paragraph (e) and the fact 135 136 that federal and state law require the nondiscriminatory 137 treatment of providers of telecommunications services, and 138 because of the desire to promote competition among providers of communications services, it is the intent of the Legislature 139 that municipalities and counties treat providers of 140 141 communications services in a nondiscriminatory and competitively neutral manner when imposing rules or regulations governing the 142 143 placement or maintenance of communications facilities in the public roads or rights-of-way. Rules or regulations imposed by a 144 145 municipality or county relating to providers of communications 146 services placing or maintaining communications facilities in its 147 roads or rights-of-way must be generally applicable to all providers of communications services and, notwithstanding any 148 other law, may not require a provider of communications 149 150 services, except as otherwise provided in subparagraph 2., to 151 apply for or enter into an individual license, franchise, or other agreement with the municipality or county as a condition 152 of placing or maintaining communications facilities in its roads 153 154 or rights-of-way. In addition to other reasonable rules or regulations that a municipality or county may adopt relating to 155 156 the placement or maintenance of communications facilities in its 157 roads or rights-of-way under this subsection, a municipality or county may require a provider of communications services that 158 places or seeks to place facilities in its roads or rights-of-159 way to register with the municipality or county and to provide 160 Page 6 of 29

CODING: Words stricken are deletions; words underlined are additions.

161 the name of the registrant; the name, address, and telephone 162 number of a contact person for the registrant; the number of the 163 registrant's current certificate of authorization issued by the 164 Florida Public Service Commission, or the Federal Communications 165 Commission, or the Florida Department of State; and proof of 166 insurance or self-insuring status adequate to defend and cover 167 claims.

2. Notwithstanding the provisions of subparagraph 1., a 168 169 municipality or county may, as provided by 47 U.S.C. s. 541, 170 award one or more franchises within its jurisdiction for the 171 provision of cable service, and a provider of cable service shall not provide cable service without such franchise. Each 172 173 municipality and county retains authority to negotiate all terms 174 and conditions of a cable service franchise allowed by federal 175 law and s. 166.046, except those terms and conditions related to franchise fees and the definition of gross revenues or other 176 177 definitions or methodologies related to the payment or 178 assessment of franchise fees and permit fees as provided in 179 paragraph (c) on providers of cable services. A municipality or county may exercise its right to require from providers of cable 180 181 service in kind requirements, including, but not limited to, 182 institutional networks, and contributions for, or in support of, 183 the use or construction of public, educational, or governmental access facilities to the extent permitted by federal law. A 184 185 provider of cable service may exercise its right to recover any 186 such expenses associated with such in kind requirements, to the 187 extent permitted by federal law.

Page 7 of 29

CODING: Words stricken are deletions; words underlined are additions.

188 The authority of municipalities and counties to (e) require franchise fees from providers of communications 189 services, with respect to the provision of communications 190 191 services, is specifically preempted by the state, except as 192 otherwise provided in subparagraph (a)2., because of unique 193 circumstances applicable to providers of communications services when compared to other utilities occupying municipal or county 194 195 roads or rights-of-way. Providers of communications services may 196 provide similar services in a manner that requires the placement of facilities in municipal or county roads or rights-of-way or 197 198 in a manner that does not require the placement of facilities in such roads or rights-of-way. Although similar communications 199 200 services may be provided by different means, the state desires 201 to treat providers of communications services in a 202 nondiscriminatory manner and to have the taxes, franchise fees, 203 and other fees paid by providers of communications services be 204 competitively neutral. Municipalities and counties retain all existing authority, if any, to collect franchise fees from users 205 206 or occupants of municipal or county roads or rights-of-way other than providers of communications services, and the provisions of 207 this subsection shall have no effect upon this authority. The 208 209 provisions of this subsection do not restrict the authority, if any, of municipalities or counties or other governmental 210 entities to receive reasonable rental fees based on fair market 211 value for the use of public lands and buildings on property 212 outside the public roads or rights-of-way for the placement of 213 communications antennas and towers. 214

Page 8 of 29

CODING: Words stricken are deletions; words underlined are additions.

215 Except as expressly allowed or authorized by general (f) law and except for the rights-of-way permit fees subject to 216 paragraph (c), a municipality or county may not levy on a 217 218 provider of communications services a tax, fee, or other charge 219 or imposition for operating as a provider of communications 220 services within the jurisdiction of the municipality or county which is in any way related to using its roads or rights-of-way. 221 A municipality or county may not require or solicit in-kind 222 223 compensation, except as otherwise provided in s. 202.24(2)(c)8. or s. 610.109 subparagraph (a)2. Nothing in this paragraph shall 224 225 impair any ordinance or agreement in effect on May 22, 1998, or 226 any voluntary agreement entered into subsequent to that date, 227 which provides for or allows in-kind compensation by a 228 telecommunications company. Section 4. Section 337.4061, Florida Statutes, is amended 229 to read: 230 337.4061 Definitions; unlawful use of state-maintained 231 road right-of-way by nonfranchised cable television services.--232 As used in this section, the term: 233 (1)(a) "Cable service" means: 234 The one-way transmission to subscribers of video 235 1. 236 programming or any other programming service; and Subscriber interaction, if any, which is required for 237 2. the selection of such video programming or other programming 238 239 service. "Cable system" means a facility, consisting of a set 240 (b) of closed transmission paths and associated signal generation, 241

242 reception, and control equipment that is designed to provide Page 9 of 29

CODING: Words stricken are deletions; words underlined are additions.

hb1199-01-c1

243 cable service which includes video programming and which is 244 provided to multiple subscribers within a community, but such 245 term does not include:

A facility that serves only to retransmit the
 television signals of one or more television broadcast stations;

248 2. A facility that serves only subscribers in one or more 249 multiple-unit dwellings under common ownership, control, or 250 management, unless such facility or facilities use any public 251 right-of-way;

252 <u>3. A facility that serves subscribers without using any</u> 253 public right-of-way;

4.3. A facility of a common carrier that is subject, in 254 255 whole or in part, to the provisions of 47 U.S.C. s. 201 et seq., 256 except the specific bandwidths or wavelengths used by that such 257 facility shall be considered a cable system only to the extent such bandwidths or wavelengths are facility is used in the 258 259 transmission of video programming directly to subscribers, unless the extent of such use is solely to provide interactive 260 on-demand services, in which case the use of such bandwidths or 261 262 wavelengths is not a cable system; or

263 <u>5.4.</u> Any facilities of any electric utility used solely
 264 for operating its electric utility systems.

(c) "Franchise" means an initial authorization or renewal thereof issued by a franchising authority, whether such authorization is designated as a franchise, permit, license, resolution, contract, certificate, agreement, or otherwise, which authorizes the construction or operation of a cable system.

Page 10 of 29

CODING: Words stricken are deletions; words underlined are additions.

(d) "Franchising authority" means any governmental entity
 empowered by federal, state, or local law to grant a franchise.

(e) "Person" means an individual, partnership,
association, joint stock company, trust, corporation, or
governmental entity.

(f) "Video programming" means programming provided by or generally considered comparable to programming provided by a television broadcast station or cable system.

It is unlawful to use the right-of-way of any state-279 (2) maintained road, including appendages thereto, and also 280 including, but not limited to, rest areas, wayside parks, boat-281 launching ramps, weigh stations, and scenic easements, to 282 283 provide for cable service over a cable system purposes within a 284 geographic area subject to a valid existing franchise for cable service, unless the cable system using such right-of-way holds a 285 286 franchise from a franchise authority the municipality or county 287 for the area in which the right-of-way is located.

288 (3) A violation of this section shall be deemed a289 violation of s. 337.406.

Section 5. Sections 610.102, 610.103, 610.104, 610.105, 610.106, 610.107, 610.108, 610.109, 610.110, 610.112, 610.113, 610.114, 610.115, 610.116, and 610.117, Florida Statutes, are created to read:

294 <u>610.102 Department of State authority to issue statewide</u> 295 <u>cable franchise.--The department shall be designated as the</u> 296 <u>franchising authority, pursuant to 47 U.S.C. s. 522(10), for a</u> 297 state-issued franchise for the provision of cable service. A

Page 11 of 29

CS 298 municipality or county may not grant a new franchise for the provision of cable service within its jurisdiction. 299 300 610.103 Definitions.--As used in ss. 610.102-610.115: "Cable service" means: 301 (1) 302 The one-way transmission to subscribers of video (a) 303 programming or any other programming service. 304 Subscriber interaction, if any, that is required for (b) 305 the selection of such video programming or other programming 306 service. "Cable system" means a facility consisting of a set of 307 (2) 308 closed transmission paths and associated signal generation, 309 reception, and control equipment that is designed to provide 310 cable service that includes video programming and that is 311 provided to multiple subscribers within a community, but such 312 term does not include: A facility that serves only to retransmit the 313 (a) television signals of one or more television broadcast stations; 314 315 (b) A facility that serves only subscribers in one or more 316 multiple-unit dwellings under common ownership, control, or 317 management, unless such facility or facilities use any public right-of-way; 318 319 (c) A facility that serves subscribers without using any public right-of-way; 320 321 (d) A facility of a common carrier that is subject, in 322 whole or in part, to the provisions of 47 U.S.C. s. 201 et seq., 323 except the specific bandwidths or wavelengths over such facility 324 shall be considered a cable system only to the extent such 325 bandwidths or wavelengths are used in the transmission of video Page 12 of 29

CODING: Words stricken are deletions; words underlined are additions.

	CS
326	programming directly to subscribers, unless the extent of such
327	use is solely to provide interactive on-demand services, in
328	which case it is not a cable system; or
329	(e) Any facilities of any electric utility used solely for
330	operating its electric utility systems.
331	(3) "Cable service provider" means a person that provides
332	cable service over a cable system.
333	(4) "Certificateholder" means a cable service provider
334	that has been issued and holds a certificate of franchise
335	authority from the department.
336	(5) "Department" means the Department of State.
337	(6) "Franchise" means an initial authorization or renewal
338	of an authorization, regardless of whether the authorization is
339	designated as a franchise, permit, license, resolution,
340	contract, certificate, agreement, or otherwise, to construct and
341	operate a cable system in the public right-of-way.
342	(7) "Franchise authority" means any governmental entity
343	empowered by federal, state, or local law to grant a franchise.
344	(8) "Incumbent cable service provider" means the cable
345	service provider serving the largest number of cable subscribers
346	in a particular municipal or county franchise area on July 1,
347	2006.
348	(9) "Public right-of-way" means the area on, below, or
349	above a public roadway, highway, street, sidewalk, alley, or
350	waterway, including, without limitation, a municipal, county,
351	state, district, or other public roadway, highway, street,
352	<u>sidewalk, alley, or waterway.</u>

Page 13 of 29

CODING: Words stricken are deletions; words underlined are additions.

CS 353 (10) "Video programming" means programming provided by, or generally considered comparable to programming provided by, a 354 355 television broadcast station as set forth in 47 U.S.C. s. 356 522(20). 357 610.104 State authorization to provide cable service.--(1) 358 An entity or person seeking to provide cable service 359 over a cable system in this state after July 1, 2006, shall file 360 an application for a state-issued certificate of franchise 361 authority with the department as required by this section. An 362 entity providing cable service under an unexpired franchise 363 agreement with a municipality or county as of July 1, 2006, is 364 not subject to this subsection with respect to such municipality 365 or county until the franchise agreement expires, except as 366 provided by subsection (2) and s. 610.105(4). An entity 367 providing cable service may seek authorization from the 368 department to provide service in areas where the entity 369 currently does not have an existing franchise agreement as of 370 July 1, 2006. 371 (2) Beginning 90 days after July 1, 2006, a cable service provider that is not an incumbent cable service provider and 372 provides cable service to less than 40 percent of the total 373 374 cable service subscribers in a particular franchise area may 375 elect to terminate an existing municipal or county franchise and 376 seek a state-issued certificate of franchise authority by 377 providing written notice to the Secretary of State and the 378 affected municipality or county not later than 180 days after 379 July 1, 2006. The municipal or county franchise is terminated on

CODING: Words stricken are deletions; words underlined are additions.

2006 CS 380 the date the department issues the state-issued certificate of 381 franchise authority. 382 (3) Before the 10th business day after an applicant 383 submits the affidavit, the department shall notify the applicant 384 for a state-issued certificate of franchise authority whether the applicant's affidavit described by subsection (4) is 385 386 complete. If the department denies the application, the 387 department must specify with particularity the reasons for the denial and permit the applicant to amend the application to cure 388 any deficiency. The department shall act upon such amended 389 390 application within 5 business days. 391 The department shall issue a certificate of franchise (4) 392 authority to offer cable service before the 15th business day 393 after receipt of a completed affidavit submitted by an applicant and signed by an officer or general partner of the applicant 394 395 affirming: That the applicant has filed or will timely file with 396 (a) 397 the Federal Communications Commission all forms required by that 398 agency in advance of offering cable service in this state. 399 That the applicant agrees to comply with all (b) applicable federal and state laws and regulations, to the extent 400 401 that such state laws and rules are not in conflict with or 402 superseded by the provisions of this chapter or other applicable 403 state law. 404 That the applicant agrees to comply with all lawful (C) 405 state laws and rules and municipal and county ordinances and 406 regulations regarding the placement and maintenance of 407 communications facilities in the public right-of-way that are Page 15 of 29

	HB 1199 2006 CS
408	generally applicable to providers of communications services in
409	accordance with s. 337.401.
410	(d) A description of the service area for which the
411	applicant seeks certificate of franchise authority, which need
412	not be coextensive with municipal, county, or other political
413	boundaries.
414	(e) The location of the applicant's principal place of
415	business and the names of the applicant's principal executive
416	officers.
417	(5) If the department fails to act on the application
418	within 15 business days after receiving the application, the
419	application shall been deemed granted by the department without
420	further action.
421	(6) The certificate of franchise authority issued by the
422	department shall contain:
423	(a) A grant of authority to provide cable service over a
424	cable system as requested in the application.
425	(b) A grant of authority to construct, maintain, and
426	operate facilities through, upon, over, and under any public
427	right-of-way or waters.
428	(c) A statement that the grant of authority is subject to
429	lawful operation of the cable system to provide cable service by
430	the applicant or its successor in interest.
431	(7) A certificateholder that seeks to include additional
432	service areas in its current certificate shall file notice with
433	the department that reflects the new service area or areas to be
434	served.

Page 16 of 29

CODING: Words $\ensuremath{\underline{\mathsf{stricken}}}$ are deletions; words $\ensuremath{\underline{\mathsf{underlined}}}$ are additions.

FLORIDA HOUSE OF REPRESENT	TATIVES
----------------------------	---------

	CS
435	(8) The certificate of franchise authority issued by the
436	department is fully transferable to any successor in interest to
437	the applicant to which the certificate is initially granted. A
438	notice of transfer shall be filed with the department and the
439	relevant municipality or county within 14 business days
440	following the completion of such transfer.
441	(9) The certificate of franchise authority issued by the
442	department may be terminated by the cable service provider by
443	submitting notice to the department.
444	(10) An applicant may challenge a denial of an application
445	by the department in a court of competent jurisdiction through a
446	petition for mandamus.
447	(11) The department shall adopt any procedural rules
448	pursuant to ss. 120.536(1) and 120.54 necessary to implement
449	this section.
450	(12) The department may establish a standard application
451	form, in which case the application shall be on such form and
452	must be accompanied by a fee, not to exceed \$150, to be
453	established by the department.
454	610.105 Eligibility for state-issued franchise
455	(1) Except as provided in s. 610.104(1) and (2) and
456	subsection (4), a cable service provider that has an existing,
457	unexpired franchise to provide cable service with respect to a
458	municipality or county as of July 1, 2006, is not eligible to
459	seek a state-issued certificate of franchise authority under
460	this chapter as to that municipality or county until the
461	expiration date of the existing franchise agreement.

Page 17 of 29

CODING: Words stricken are deletions; words underlined are additions.

462 For purposes of this section, a cable service provider (2) will be deemed to have or have had a franchise to provide cable 463 service in a specific municipality or county if any affiliate or 464 465 successor entity of the cable service provider has or had a 466 franchise agreement granted by that specific municipality or 467 county. 468 The term "affiliate or successor entity" in this (3) section refers to an entity receiving, obtaining, or operating 469 470 under a franchise that directly or indirectly owns or controls, 471 is owned or controlled by, or is under common ownership or 472 control with the cable service provider. 473 (4) Notwithstanding subsection (1), a cable service 474 provider may elect to terminate an existing municipal or county 475 franchise and seek a state-issued certificate of franchise authority with respect to such municipality or county if another 476 477 cable service provider is granted a state-issued certificate of 478 franchise authority located in whole or in part within the 479 service area covered by the existing municipal or county 480 franchise. The cable service provider may terminate its existing franchise under this subsection by providing written notice to 481 482 the Secretary of State and the affected municipality or county 483 within 180 days following the issuance of the state-issued 484 certificate of franchise authority to the nonincumbent cable 485 service provider. The municipal or county franchise is 486 terminated on the date the department issues the state-issued 487 certificate of franchise authority with respect to such 488 municipality or county to the cable service provider.

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATIVE	LORIDA	HOUSE	OF RE	PRESENT	ATIVES
---------------------------------	--------	-------	-------	---------	--------

	HB 1199 2006 CS
489	610.106 Franchise fee prohibitedThe department may not
490	impose any taxes, fees, charges, or other impositions on a cable
491	service provider as a condition for the issuance of a state-
492	issued certificate of franchise authority. No municipality or
493	county may impose any taxes, fees, charges, or other exactions
494	on certificateholders in connection with use of public right-of-
495	way as a condition of a certificateholder doing business in the
496	municipality or county, or otherwise, except such taxes, fees,
497	charges, or other exactions permitted by chapter 202 and s.
498	337.401(6).
499	610.107 BuildoutNo franchising authority, state agency,
500	or political subdivision may impose any buildout requirements on
501	a certificateholder.
502	610.108 Customer service standards
503	(1) An incumbent cable service provider shall comply with
504	customer service requirements reasonably comparable to the
505	standards in 47 C.F.R. s. 76.309(c) until there are two or more
506	providers offering service, excluding direct-to-home satellite
507	service, in the relevant service area.
508	(2) Beginning not later than July 1, 2009, for all
509	providers of cable service in municipalities and counties that,
510	as of January 1, 2006, have an office or department dedicated to
511	responding to cable service quality complaints, all such
512	complaints shall be handled by the Department of Agriculture and
513	Consumer Services. Until that time, cable service quality
514	complaints shall continue to be handled by the municipality or
515	county. This provision shall not be construed to permit the
	Dage 10 of 20

Page 19 of 29

CS 516 municipality or county to impose customer service standards in 517 conflict with this section. The Department of Agriculture and Consumer Services 518 (3) 519 shall receive service quality complaints from customers of a 520 certificateholder. The department shall address such complaints 521 in an expeditious manner by assisting in the resolution of such 522 complaint between the complainant and the certificateholder. The 523 department shall adopt any procedural rules pursuant to ss. 524 120.536(1) and 120.54 necessary to implement this section. 525 610.109 Public, educational, and governmental access 526 channels.--527 (1) A certificateholder, not later than 180 days following 528 a request by a municipality or county within whose jurisdiction 529 the certificateholder is providing cable service, shall designate a sufficient amount of capacity on its network to 530 allow the provision of public, educational, and governmental 531 532 access channels for noncommercial programming as set forth in 533 this section. 534 (2) A certificateholder shall designate a sufficient amount of capacity on its network to allow the provision of a 535 comparable number of public, educational, and governmental 536 537 access channels or capacity equivalent that a municipality or county has activated under the incumbent cable service 538 539 provider's franchise agreement as of July 1, 2006. For the 540 purposes of this section, a public, educational, or governmental channel is deemed activated if the channel is being used for 541 542 public, educational, or governmental programming within the 543 municipality for at least 10 hours per day.

Page 20 of 29

CODING: Words stricken are deletions; words underlined are additions.

	HB 1199 2006 CS
544	(3) If a municipality or county did not have public,
545	educational, or governmental access channels activated under the
546	incumbent cable service provider's franchise agreement as of
547	July 1, 2006, not later than 180 days following a request by the
548	municipality or county within whose jurisdiction a
549	certificateholder is providing cable service, the cable service
550	provider shall furnish:
551	(a) Up to three public, educational, or governmental
552	channels or capacity equivalent for a municipality or county
553	with a population of at least 50,000.
554	(b) Up to two public, educational, or governmental
555	channels or capacity equivalent for a municipality or county
556	with a population of less than 50,000.
557	(4) Any public, educational, or governmental channel
558	provided pursuant to this section that is not used by the
559	municipality or county for at least 10 hours a day shall no
560	longer be made available to the municipality or county but may
561	be programmed at the cable service provider's discretion. At
562	such time as the municipality or county can certify to the cable
563	service provider a schedule for at least 10 hours of daily
564	programming, the cable service provider shall restore the
565	previously lost channel but shall be under no obligation to
566	carry that channel on a basic or analog tier.
567	(5) If a municipality or county has not used the number of
568	access channels or capacity equivalent permitted by subsection
569	(3), access to the additional channels or capacity equivalent
570	allowed in subsection (3) shall be provided upon 180 days'
571	written notice if the municipality or county meets the following
	Page 21 of 29

572 standard: if a municipality or county has one active public, educational, or governmental channel and wishes to activate an 573 574 additional public, educational, or governmental channel, the 575 initial channel shall be considered to be substantially used 576 when 12 hours are programmed on that channel each calendar day. In addition, at least 40 percent of the 12 hours of programming 577 578 for each business day on average over each calendar quarter must 579 be nonrepeat programming. Nonrepeat programming shall include 580 the first three videocastings of a program. If a municipality or county is entitled to three public, educational, or governmental 581 582 channels under subsection (3) and has in service two active 583 public, educational, or governmental channels, each of the two 584 active channels shall be considered to be substantially used 585 when 12 hours are programmed on each channel each calendar day 586 and at least 50 percent of the 12 hours of programming for each 587 business day on average over each calendar quarter is nonrepeat 588 programming for three consecutive calendar quarters. 589 The operation of any public, educational, or (6) 590 governmental access channel or capacity equivalent provided 591 under this section shall be the responsibility of the municipality or county receiving the benefit of such channel or 592 593 capacity equivalent, and a certificateholder bears only the 594 responsibility for the transmission of such channel content. A 595 certificateholder shall be responsible for providing the 596 connectivity to each public, educational, or governmental access 597 channel distribution point up to the first 200 feet. 598 (7) The municipality or county shall ensure that all 599 transmissions, content, or programming to be transmitted over a Page 22 of 29

CODING: Words stricken are deletions; words underlined are additions.

600 channel or facility by a certificateholder are provided or submitted to the cable service provider in a manner or form that 601 602 is capable of being accepted and transmitted by a provider 603 without any requirement for additional alteration or change in 604 the content by the provider, over the particular network of the 605 cable service provider, which is compatible with the technology 606 or protocol utilized by the cable service provider to deliver 607 services. The provision of public, educational, or governmental 608 content to the provider constitutes authorization for the 609 provider to carry such content, including, at the provider's 610 option, authorization to carry the content beyond the 611 jurisdictional boundaries of the municipality or county. 612 Where technically feasible, a certificateholder and an (8) 613 incumbent cable service provider shall use reasonable efforts to interconnect their cable systems for the purpose of providing 614 public, educational, and governmental programming. 615 Interconnection may be accomplished by direct cable, microwave 616 617 link, satellite, or other reasonable method of connection. 618 Certificateholders and incumbent cable service providers shall negotiate in good faith and incumbent cable service providers 619 may not withhold interconnection of public, educational, and 620 621 governmental channels. 622 A certificateholder is not required to interconnect (9) 623 for, or otherwise to transmit, public, educational, and 624 governmental content that is branded with the logo, name, or 625 other identifying marks of another cable service provider, and a 626 municipality or county may require a cable service provider to 627 remove its logo, name, or other identifying marks from public, Page 23 of 29

CODING: Words stricken are deletions; words underlined are additions.

FLORIDA HOUSE OF REPRESENTATI	VES
-------------------------------	-----

	HB 1199 2006 CS
628	educational, and governmental content that is to be made
629	available to another provider.
630	(10) A court of competent jurisdiction shall have
631	exclusive jurisdiction to enforce any requirement under this
632	section.
633	610.110 Nondiscrimination by municipality or county
634	(1) A municipality or county shall allow a
635	certificateholder to install, construct, and maintain a network
636	within a public right-of-way and shall provide a
637	certificateholder with open, comparable, nondiscriminatory, and
638	competitively neutral access to the public right-of-way in
639	accordance with the provisions of s. 337.401. All use of a
640	public right-of-way by a certificateholder is nonexclusive.
641	(2) A municipality or county may not discriminate against
642	<u>a certificateholder regarding:</u>
643	(a) The authorization or placement of a network in a
644	<pre>public right-of-way;</pre>
645	(b) Access to a building or other property; or
646	(c) Utility pole attachment terms.
647	610.112 Limitation on local authority
648	(1) A municipality or county may not impose additional
649	requirements on a certificateholder, including, but not limited
650	to, financial, operational, and administrative requirements,
651	except as expressly permitted by this chapter. A municipality or
652	county may not impose on activities of a certificateholder a
653	requirement:
654	(a) That particular business offices be located in the
655	<pre>municipality or county;</pre>
	Page 24 of 29

	HB 1199 2006 CS
656	(b) Regarding the filing of reports and documents with the
657	municipality or county that are not required by state or federal
658	law and that are not related to the use of the public right-of-
659	way. Reports and documents other than schematics indicating the
660	location of facilities for a specific site that are provided in
661	the normal course of the municipality's or county's permitting
662	process, that are authorized by s. 337.401 for communications
663	services providers, or that are otherwise required in the normal
664	course of such permitting process shall not be considered
665	related to the use of the public right-of-way for communications
666	services providers. A municipality or county may not request
667	information concerning the capacity or technical configuration
668	of a certificateholder's facilities;
669	(c) For the inspection of a certificateholder's business
670	records; or
671	(d) For the approval of transfers of ownership or control
672	of a certificateholder's business, except a municipality or
673	county may require a certificateholder to provide notice of a
674	transfer within a reasonable time.
675	(2) Notwithstanding any other provision of law, a
676	municipality or county may require the issuance of a permit in
677	accordance with and subject to s. 337.401 to a certificateholder
678	that is placing and maintaining facilities in or on a public
679	right-of-way in the municipality or county. In accordance with
680	s. 337.402, the permit may require the permitholder to be
681	responsible, at the permitholder's expense, for any damage
682	resulting from the issuance of such permit and for restoring the
683	public right-of-way to a substantially similar condition to that
	Page 25 of 29

FLORIDA HOUSE OF REPRESENTATI	VE	S
-------------------------------	----	---

HB 1199 2006 CS 684 of the public right-of-way before installation of such 685 facilities. The terms of the permit shall be consistent with 686 construction permits issued to other providers of communications 687 services placing or maintaining communications facilities in a 688 public right-of-way. 610.113 Discrimination prohibited.--689 690 The purpose of this section is to prevent (1) 691 discrimination among potential residential subscribers. 692 Pursuant to 47 U.S.C. s. 541(a)(3), a (2) certificateholder may not deny access to service to any group of 693 694 potential residential subscribers because of the income of the 695 residents in the local area in which such group resides. (3) An affected person may seek enforcement of the 696 697 requirements provided by subsection (2) by initiating a proceeding with the Department of Agriculture and Consumer 698 699 Services pursuant to s. 570.544. 700 For purposes of determining whether a (4) 701 certificateholder has violated subsection (2), cost, density, 702 distance, and technological or commercial limitations shall be taken into account, and the certificateholder shall have a 703 704 reasonable time to deploy service pursuant to 47 U.S.C. s. 705 541(a)(4)(A). Use of an alternative technology that provides 706 comparable content, service, and functionality may not be 707 considered a violation of subsection (2). The inability to serve 708 an end user because a certificateholder is prohibited from 709 placing its own facilities in a building or property is not a 710 violation of subsection (2). This section may not be construed 711 to authorize any buildout requirements on a certificateholder. Page 26 of 29

	HB 1199 2006 CS
712	(5) The department shall adopt any procedural rules
713	pursuant to ss. 120.536(1) and 120.54 necessary to implement
714	this section.
715	610.114 ComplianceIf a certificateholder is found by a
716	court of competent jurisdiction to not comply with the
717	requirements of this chapter, the certificateholder shall have a
718	reasonable period of time, as specified by the court, to cure
719	such noncompliance.
720	610.115 Applicability of other lawsNothing in this
721	chapter impairs the right of a provider of video programming
722	that is not a cable service provider to provide video
723	programming and use public right-of-way under chapter 337
724	without a state-issued certificate of franchise authority.
725	610.116 Reports to the LegislatureThe Office of Program
726	Policy Analysis and Governmental Accountability shall submit to
727	the President of the Senate, the Speaker of the House of
728	Representatives, and the majority and minority leaders of the
729	Senate and House of Representatives, on December 1, 2009, a
730	report on the status of competition in the cable service
731	industry, including, by each municipality and county, the number
732	of cable service providers, the number of cable subscribers
733	served, the number of areas served by fewer than two cable
734	service providers, the trend in cable prices, and the
735	identification of any patterns of service as they impact
736	demographic and income groups.
737	610.117 SeverabilityIf any provision of ss. 610.102-
738	610.116 or the application thereof to any person or circumstance
739	is held invalid, such invalidity shall not affect other
	Page 27 of 29

740 provisions or application of ss. 610.102-610.116 that can be 741 given effect without the invalid provision or application, and to this end the provisions of ss. 610.102-610.116 are severable. 742 743 Section 6. Section 166.046, Florida Statutes, is repealed. 744 Section 7. Paragraph (a) of subsection (3) of section 745 350.81, Florida Statutes, is amended to read: 746 Communications services offered by governmental 350.81 747 entities.--(3) (a) A governmental entity that provides a cable service 748 749 shall comply with the Cable Communications Policy Act of 1984, 750 47 U.S.C. ss. 521 et seq., the regulations issued by the Federal Communications Commission under the Cable Communications Policy 751 752 Act of 1984, 47 U.S.C. ss. 521 et seq., and all applicable state 753 and federal rules and regulations, including, but not limited to, s. 166.046 and those provisions of chapters 202, 212, and 754 337, and 610 which apply to a provider of the services. 755 756 Section 8. Section 364.0361, Florida Statutes, is amended 757 to read: 758 364.0361 Local government authority; nondiscriminatory exercise.--A local government shall treat each 759 telecommunications company in a nondiscriminatory manner when 760 761 exercising its authority to grant franchises to a 762 telecommunications company or to otherwise establish conditions 763 or compensation for the use of rights-of-way or other public 764 property by a telecommunications company. A local government may not directly or indirectly regulate the terms and conditions, 765 766 including, but not limited to, the operating systems, 767 qualifications, services, service quality, service territory, Page 28 of 29

CODING: Words stricken are deletions; words underlined are additions.

hb1199-01-c1

FLORIDA HOUSE OF REPRESENTATIV	FL	0	RΙ	DΑ	Н	0	U	S	Е	ΟF	R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т		V	Е	્
--------------------------------	----	---	----	----	---	---	---	---	---	----	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

and prices, applicable to or in connection with the provision of any voice-over-Internet protocol, regardless of the platform, provider, or protocol, broadband or information service. This section does not relieve a provider from any obligations under 5. 166.046 or s. 337.401. Section 9. This act shall take effect July 1, 2006.

Page 29 of 29

CODING: Words stricken are deletions; words underlined are additions.