Florida Senate - 2006

By Senator Atwater

25-671A-06

1	A bill to be entitled
2	An act relating to commerce; providing
3	legislative findings and purpose relating to
4	the contribution of the manufacturing sector to
5	the economy of this state and relating to free
6	trade agreements with the Americas; amending s.
7	212.08, F.S.; deleting a limitation on the
8	annual amount of an exemption from the sales
9	tax for certain machinery and equipment used to
10	increase productive output; deleting an
11	exemption from the sales tax for machinery and
12	equipment used to expand certain printing
13	manufacturing facilities or plant units;
14	deleting a provision stating that the sales tax
15	exemption for machinery and equipment purchased
16	for use in phosphate or other solid mineral
17	severance, mining, or processing operations may
18	be taken only by way of a prospective credit
19	against certain taxes; deleting a limitation on
20	the annual amount of a sales tax exemption for
21	certain machinery and equipment purchased under
22	a federal procurement contract; repealing s.
23	212.0805, F.S., relating to qualifications for
24	the exemption and credit for machinery and
25	equipment purchased by an expanding business
26	for use in phosphate or other solid minerals
27	severance, mining, or processing operations;
28	providing an appropriation and authorizing
29	positions; providing an effective date.
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31	Be It Enacted by the Legislature of the State of Florida:
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1 Section 1. This act may be cited as the "Florida 2 Manufacturing Global Competitiveness Act." 3 Section 2. Legislative findings and purpose .-- The 4 Legislature finds that a competitive manufacturing business 5 climate is important given that the manufacturing sector б contributes significantly to the economy of this state, 7 helping it to weather natural and manmade disasters; that the development of free-trade agreements with the Americas will 8 allow the state to be the gateway to increased international 9 10 trade that will expand the opportunities for manufacturing exports, add thousands of well-paying jobs in the state, and 11 12 secure Florida's place in emerging markets in the world 13 marketplace; and that with the potential for increasing exports, an investment in manufacturing today will mean 14 significant long-term positive revenue streams for the state 15 16 tomorrow. 17 Section 3. Paragraphs (b) and (d) of subsection (5) of 18 section 212.08, Florida Statutes, are amended to read: 212.08 Sales, rental, use, consumption, distribution, 19 and storage tax; specified exemptions. -- The sale at retail, 20 21 the rental, the use, the consumption, the distribution, and 22 the storage to be used or consumed in this state of the 23 following are hereby specifically exempt from the tax imposed by this chapter. 2.4 (5) EXEMPTIONS; ACCOUNT OF USE. --25 26 (b) Machinery and equipment used to increase 27 productive output. --28 1. Industrial machinery and equipment purchased for 29 exclusive use by a new business in spaceport activities as defined by s. 212.02 or for use in new businesses which 30 manufacture, process, compound, or produce for sale items of 31 2

1 tangible personal property at fixed locations are exempt from 2 the tax imposed by this chapter upon an affirmative showing by 3 the taxpayer to the satisfaction of the department that such 4 items are used in a new business in this state. Such purchases 5 must be made prior to the date the business first begins its 6 productive operations, and delivery of the purchased item must 7 be made within 12 months of that date.

8 2.a. Industrial machinery and equipment purchased for exclusive use by an expanding facility which is engaged in 9 10 spaceport activities as defined by s. 212.02 or for use in expanding manufacturing facilities or plant units which 11 12 manufacture, process, compound, or produce for sale items of 13 tangible personal property at fixed locations in this state are exempt from any amount of tax imposed by this chapter in 14 excess of \$50,000 per calendar year upon an affirmative 15 16 showing by the taxpayer to the satisfaction of the department 17 that such items are used to increase the productive output of 18 such expanded facility or business by not less than 10 percent. 19

20 b. Notwithstanding any other provision of this 21 section, industrial machinery and equipment purchased for use 22 in expanding printing manufacturing facilities or plant units that manufacture, process, compound, or produce for sale items 23 2.4 of tangible personal property at fixed locations in this state 25 exempt from any amount of tax imposed by this chapter upon 26 an affirmative showing by the taxpayer to the satisfaction of 27 the department that such items are used to increase the 2.8 productive output of such an expanded business by not less than 10 percent. 29 30 3.a. To receive an exemption provided by subparagraph 1. or subparagraph 2., a qualifying business entity shall 31

1 apply to the department for a temporary tax exemption permit. 2 The application shall state that a new business exemption or expanded business exemption is being sought. Upon a tentative 3 affirmative determination by the department pursuant to 4 subparagraph 1. or subparagraph 2., the department shall issue 5 б such permit. 7 b. The applicant shall be required to maintain all 8 necessary books and records to support the exemption. Upon completion of purchases of qualified machinery and equipment 9 10 pursuant to subparagraph 1. or subparagraph 2., the temporary tax permit shall be delivered to the department or returned to 11 12 the department by certified or registered mail. 13 c. If, in a subsequent audit conducted by the department, it is determined that the machinery and equipment 14 purchased as exempt under subparagraph 1. or subparagraph 2. 15 did not meet the criteria mandated by this paragraph or if 16 17 commencement of production did not occur, the amount of taxes 18 exempted at the time of purchase shall immediately be due and payable to the department by the business entity, together 19 with the appropriate interest and penalty, computed from the 20 21 date of purchase, in the manner prescribed by this chapter. 22 d. In the event a qualifying business entity fails to 23 apply for a temporary exemption permit or if the tentative determination by the department required to obtain a temporary 2.4 exemption permit is negative, a qualifying business entity 25 shall receive the exemption provided in subparagraph 1. or 26 27 subparagraph 2. through a refund of previously paid taxes. No 2.8 refund may be made for such taxes unless the criteria mandated by subparagraph 1. or subparagraph 2. have been met and 29 30 commencement of production has occurred. 31

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1 4. The department shall adopt rules governing 2 applications for, issuance of, and the form of temporary tax 3 exemption permits; provisions for recapture of taxes; and the manner and form of refund applications and may establish 4 quidelines as to the requisites for an affirmative showing of 5 б increased productive output, commencement of production, and 7 qualification for exemption. 8 5. The exemptions provided in subparagraphs 1. and 2. do not apply to machinery or equipment purchased or used by 9 10 electric utility companies, communications companies, oil or gas exploration or production operations, publishing firms 11 12 that do not export at least 50 percent of their finished 13 product out of the state, any firm subject to regulation by the Division of Hotels and Restaurants of the Department of 14 Business and Professional Regulation, or any firm which does 15 not manufacture, process, compound, or produce for sale items 16 17 of tangible personal property or which does not use such 18 machinery and equipment in spaceport activities as required by this paragraph. The exemptions provided in subparagraphs 1. 19 and 2. shall apply to machinery and equipment purchased for 20 21 use in phosphate or other solid minerals severance, mining, or 22 processing operations only by way of a prospective credit 23 against taxes due under chapter 211 for taxes paid under this 2.4 chapter on such machinery and equipment. 6. For the purposes of the exemptions provided in 25 subparagraphs 1. and 2., these terms have the following 26 27 meanings: 28 a. "Industrial machinery and equipment" means tangible 29 personal property or other property that has a depreciable life of 3 years or more and that is used as an integral part 30 in the manufacturing, processing, compounding, or production 31 5

1 of tangible personal property for sale or is exclusively used 2 in spaceport activities. A building and its structural components are not industrial machinery and equipment unless 3 the building or structural component is so closely related to 4 the industrial machinery and equipment that it houses or 5 6 supports that the building or structural component can be 7 expected to be replaced when the machinery and equipment are 8 replaced. Heating and air-conditioning systems are not industrial machinery and equipment unless the sole 9 10 justification for their installation is to meet the requirements of the production process, even though the system 11 12 may provide incidental comfort to employees or serve, to an 13 insubstantial degree, nonproduction activities. The term includes parts and accessories only to the extent that the 14 exemption thereof is consistent with the provisions of this 15 16 paragraph.

17 b. "Productive output" means the number of units 18 actually produced by a single plant or operation in a single continuous 12-month period, irrespective of sales. Increases 19 in productive output shall be measured by the output for 12 20 21 continuous months immediately following the completion of 22 installation of such machinery or equipment over the output 23 for the 12 continuous months immediately preceding such installation. However, if a different 12-month continuous 2.4 period of time would more accurately reflect the increase in 25 26 productive output of machinery and equipment purchased to 27 facilitate an expansion, the increase in productive output may 2.8 be measured during that 12-month continuous period of time if 29 such time period is mutually agreed upon by the Department of Revenue and the expanding business prior to the commencement 30 of production; provided, however, in no case may such time 31

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period begin later than 2 years following the completion of 1 2 installation of the new machinery and equipment. The units used to measure productive output shall be physically 3 comparable between the two periods, irrespective of sales. 4 5 (d) Machinery and equipment used under federal б procurement contract.--7 1. Industrial machinery and equipment purchased by an 8 expanding business that which manufactures tangible personal property pursuant to federal procurement regulations at fixed 9 10 locations in this state are partially exempt from the tax imposed in this chapter on that portion of the tax which is in 11 12 excess of \$100,000 per calendar year upon an affirmative 13 showing by the taxpayer to the satisfaction of the department that such items are used to increase the implicit productive 14 output of the expanded business by not less than 10 percent. 15 The percentage of increase is measured as deflated implicit 16 17 productive output for the calendar year during which the installation of the machinery or equipment is completed or 18 during which commencement of production utilizing such items 19 is begun divided by the implicit productive output for the 20 21 preceding calendar year. In no case may the commencement of 22 production begin later than 2 years following completion of 23 installation of the machinery or equipment. 2. The amount of the exemption allowed shall equal the 2.4 taxes otherwise imposed by this chapter in excess of \$100,000 25 26 per calendar year on qualifying industrial machinery or 27 equipment reduced by the percentage of gross receipts from 2.8 cost-reimbursement type contracts attributable to the plant or 29 operation to total gross receipts so attributable, accrued for 30 the year of completion or commencement. 31

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1	3. The exemption provided by this paragraph shall
2	inure to the taxpayer only through refund of previously paid
3	taxes. Such refund shall be made within 30 days <u>after</u> of
4	formal approval by the department of the taxpayer's
5	application, which application may be made on an annual basis
6	following installation of the machinery or equipment.
7	4. For the purposes of this paragraph, the term:
8	a. "Cost-reimbursement type contracts" has the same
9	meaning as in 32 C.F.R. s. 3-405.
10	b. "Deflated implicit productive output" means the
11	product of implicit productive output times the quotient of
12	the national defense implicit price deflator for the preceding
13	calendar year divided by the deflator for the year of
14	completion or commencement.
15	c. "Eligible costs" means the total direct and
16	indirect costs, as defined in 32 C.F.R. ss. 15-202 and 15-203,
17	excluding general and administrative costs, selling expenses,
18	and profit, defined by the uniform cost-accounting standards
19	adopted by the Cost-Accounting Standards Board created
20	pursuant to 50 U.S.C. s. 2168.
21	d. "Implicit productive output" means the annual
22	eligible costs attributable to all contracts or subcontracts
23	subject to federal procurement regulations of the single plant
24	or operation at which the machinery or equipment is used.
25	e. "Industrial machinery and equipment" means tangible
26	personal property or other property that has a depreciable
27	life of 3 years or more, that qualifies as an eligible cost
28	under federal procurement regulations, and that is used as an
29	integral part of the process of production of tangible
30	personal property. A building and its structural components
31	are not industrial machinery and equipment unless the building
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1	or structural component is so closely related to the
2	industrial machinery and equipment that it houses or supports
3	that the building or structural component can be expected to
4	be replaced when the machinery and equipment are replaced.
5	Heating and air-conditioning systems are not industrial
6	machinery and equipment unless the sole justification for
7	their installation is to meet the requirements of the
8	production process, even though the system may provide
9	incidental comfort to employees or serve, to an insubstantial
10	degree, nonproduction activities. The term includes parts and
11	accessories only to the extent that the exemption of such
12	parts and accessories is consistent with the provisions of
13	this paragraph.
14	f. "National defense implicit price deflator" means
15	the national defense implicit price deflator for the gross
16	national product as determined by the Bureau of Economic
17	Analysis of the United States Department of Commerce.
18	5. The exclusions provided in subparagraph (b)5. apply
19	to this exemption. This exemption applies only to machinery
20	or equipment purchased pursuant to production contracts with
21	the United States Department of Defense and Armed Forces, the
22	National Aeronautics and Space Administration, and other
23	federal agencies for which the contracts are classified for
24	national security reasons. In no event shall the provisions
25	of this paragraph apply to any expanding business the increase
26	in productive output of which could be measured under the
27	provisions of sub-subparagraph (b)6.b. as physically
28	comparable between the two periods.
29	Section 4. <u>Section 212.0805, Florida Statutes, is</u>
30	repealed.
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Florida Senate - 2006 25-671A-06

1 Section 5. For the 2006-2007 fiscal year, the sum of 2 \$210,000 is appropriated from the General Revenue Fund and four positions are authorized to the Department of Revenue for 3 4 the purpose of implementing this act. Of the funds appropriated in this section, \$192,000 are recurring funds and 5 6 \$18,000 are nonrecurring funds. 7 Section 6. This act shall take effect July 1, 2006. 8 9 10 SENATE SUMMARY 11 Provides legislative findings and purpose relating to the contribution of the manufacturing sector to the economy 12 of this state and relating to free trade agreements with the Americas. Deletes a limitation on the annual amount 13 of an exemption from the sales tax for certain machinery and equipment used to increase productive output. Deletes an exemption from the sales tax for machinery and 14 equipment used to expand certain printing manufacturing 15 facilities or plant units. Deletes a provision stating that the sales tax exemption for machinery and equipment 16 purchased for use in phosphate or other solid mineral severance, mining, or processing operations may be taken only by way of a prospective credit against certain taxes. Deletes a limitation on the annual amount of a 17 18 sales tax exemption for certain machinery and equipment purchased under a federal procurement contract. Repeals 19 s. 212.0805, F.S., relating to qualifications for the exemption and credit for machinery and equipment 20 purchased by an expanding business for use in phosphate or other solid minerals severance, mining, or processing 21 operations. Provides an appropriation. 22 23 2.4 25 26 27 28 29 30 31