2006 CS

CHAMBER ACTION

1 The Environmental Regulation Committee recommends the following: 2 3 Council/Committee Substitute 4 Remove the entire bill and insert: 5 A bill to be entitled 6 An act relating to environmental protection; providing 7 legislative intent regarding funding for the Florida 8 Forever program; amending s. 201.15, F.S.; revising provisions governing distribution of a portion of the 9 10 proceeds of the excise tax on documents to the Land Acquisition Trust Fund; amending s. 373.4144, F.S.; 11 removing provisions requiring the Department of 12 Environmental Protection to develop a mechanism 13 14 consolidating federal and state wetland permitting programs; authorizing implementation of a statewide 15 programmatic general permit by the department and water 16 17 management districts for certain dredge and fill activities; specifying conditions applicable to such 18 19 permit; authorizes the department to adopt rules and apply program criteria; providing for use of such general permit 20 21 within the Northwest Florida Water Management District; amending s. 373.4211, F.S.; revising provisions concerning 22 23 the vegetative index used to delineate the landward extent Page 1 of 11

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hb1343-01-c1

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α	Н	(С	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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of wetlands and surface waters; providing a definition; 24 25 providing for permit modification under certain circumstances; providing for certain declaratory 26 27 statements from the department; providing exemptions for certain permit petitions and applications relating to 28 29 specified activities; providing effective dates. 30 Be It Enacted by the Legislature of the State of Florida: 31 32 33 Section 1. The Legislature finds that rising land costs have reduced the effectiveness of the Florida Forever program. 34 35 It is therefore the intent of the Legislature that the 36 distribution of funds to the Florida Forever program be 37 accelerated in order to complete the appropriations anticipated under s. 215.618, Florida Statutes, by the 2007-2008 fiscal year 38 by lifting the annual limit on debt service for Florida Forever 39 40 bonds and allowing appropriations for the Florida Forever program to rise to \$600 million in the 2006-2007 and 2007-2008 41 fiscal years. 42 Paragraph (a) of subsection (1) of section 43 Section 2. 201.15, Florida Statutes, is amended to read: 44 45 201.15 Distribution of taxes collected.--All taxes collected under this chapter shall be distributed as follows and 46 shall be subject to the service charge imposed in s. 215.20(1), 47 except that such service charge shall not be levied against any 48 portion of taxes pledged to debt service on bonds to the extent 49 that the amount of the service charge is required to pay any 50

amounts relating to the bonds:

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52 (1) Sixty-two and sixty-three hundredths percent of the
53 remaining taxes collected under this chapter shall be used for
54 the following purposes:

55 (a) Amounts as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or 56 57 other amounts payable with respect to Preservation 2000 bonds issued pursuant to s. 375.051 and Florida Forever bonds issued 58 59 pursuant to s. 215.618, shall be paid into the State Treasury to 60 the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition 61 62 Trust Fund for such purposes shall not exceed \$300 million in fiscal year 1999-2000 and thereafter for Preservation 2000 bonds 63 64 and bonds issued to refund Preservation 2000 bonds, and \$300 65 million in fiscal year 2000-2001 and thereafter for Florida 66 Forever bonds. The annual amount transferred to the Land 67 Acquisition Trust Fund for Florida Forever bonds shall not 68 exceed \$30 million in the first fiscal year in which bonds are issued. The limitation on the amount transferred shall be 69 70 increased by an additional \$30 million in each subsequent fiscal year through 2004-2005, and by \$60 million in each subsequent 71 72 fiscal year, but shall not exceed a total of \$300 million in any 73 fiscal year for all bonds issued. It is the intent of the Legislature that all bonds issued to fund the Florida Forever 74 75 Act be retired by December 31, 2030. Except for bonds issued to 76 refund previously issued bonds, no series of bonds may be issued pursuant to this paragraph unless such bonds are approved and 77 the debt service for the remainder of the fiscal year in which 78 79 the bonds are issued is specifically appropriated in the General Page 3 of 11

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Appropriations Act. For purposes of refunding Preservation 2000 80 81 bonds, amounts designated within this section for Preservation 2000 and Florida Forever bonds may be transferred between the 82 83 two programs to the extent provided for in the documents authorizing the issuance of the bonds. The Preservation 2000 84 85 bonds and Florida Forever bonds shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust 86 Fund pursuant to this section, except to the extent specifically 87 provided otherwise by the documents authorizing the issuance of 88 89 the bonds. No moneys transferred to the Land Acquisition Trust 90 Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast 91 revenue bonds. 92

93 Section 3. Effective July 1, 2007, paragraph (a) of 94 subsection (1) of section 201.15, Florida Statutes, as amended 95 by section 1 of chapter 2005-92, Laws of Florida, is amended to 96 read:

97 201.15 Distribution of taxes collected.--All taxes 98 collected under this chapter shall be distributed as follows and 99 shall be subject to the service charge imposed in s. 215.20(1), 100 except that such service charge shall not be levied against any 101 portion of taxes pledged to debt service on bonds to the extent 102 that the amount of the service charge is required to pay any 103 amounts relating to the bonds:

(1) Sixty-two and sixty-three hundredths percent of the
 remaining taxes collected under this chapter shall be used for
 the following purposes:

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107 Amounts as shall be necessary to pay the debt service (a) on, or fund debt service reserve funds, rebate obligations, or 108 other amounts payable with respect to Preservation 2000 bonds 109 issued pursuant to s. 375.051 and Florida Forever bonds issued 110 pursuant to s. 215.618, shall be paid into the State Treasury to 111 112 the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition 113 Trust Fund shall not exceed \$300 million in fiscal year 1999-114 2000 and thereafter for Preservation 2000 bonds and bonds issued 115 to refund Preservation 2000 bonds, and \$300 million in fiscal 116 year 2000-2001 and thereafter for Florida Forever bonds. The 117 annual amount transferred to the Land Acquisition Trust Fund for 118 119 Florida Forever bonds shall not exceed \$30 million in the first 120 fiscal year in which bonds are issued. The limitation on the 121 amount transferred shall be increased by an additional \$60 \$30 million in each subsequent fiscal year, but shall not exceed a 122 total of \$300 million in any fiscal year for all bonds issued. 123 It is the intent of the Legislature that all bonds issued to 124 125 fund the Florida Forever Act be retired by December 31, 2030. Except for bonds issued to refund previously issued bonds, no 126 series of bonds may be issued pursuant to this paragraph unless 127 128 such bonds are approved and the debt service for the remainder 129 of the fiscal year in which the bonds are issued is specifically appropriated in the General Appropriations Act. For purposes of 130 refunding Preservation 2000 bonds, amounts designated within 131 this section for Preservation 2000 and Florida Forever bonds may 132 be transferred between the two programs to the extent provided 133 for in the documents authorizing the issuance of the bonds. The 134 Page 5 of 11

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Preservation 2000 bonds and Florida Forever bonds shall be 135 136 equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except to the 137 138 extent specifically provided otherwise by the documents 139 authorizing the issuance of the bonds. No moneys transferred to 140 the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt 141 142 service on the Save Our Coast revenue bonds.

Section 4. Subsection (1) of section 373.4144, FloridaStatutes, is amended to read:

145

373.4144 Federal environmental permitting.--

146 (1)In order to effectuate efficient wetland permitting 147 and avoid duplication, the department and water management districts are authorized to implement a voluntary statewide 148 programmatic general permit for all dredge and fill activities 149 impacting 10 acres or less of wetlands or other surface waters, 150 including navigable waters, subject to agreement with the United 151 152 States Army Corps of Engineers in accordance with the following 153 conditions:

By seeking to use the statewide programmatic general 154 (a) permit authorized by this section, an applicant consents to the 155 156 department or district applying the landward-most delineation of wetlands or other surface waters applicable pursuant to this 157 158 part or the regulations implementing s. 404 of the Clean Water 159 Act, Pub. L. No. 92-500, as amended, 33 U.S.C. ss. 1251 et seq., and s. 10 of the Rivers and Harbors Act of 1899. In the 160 161 implementation of the 1987 Corps of Engineers Wetlands Manual 162 Technical Report (87-1), the department or district shall equate

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163 high organic matter in the surface horizon in accordance with 164 the National Resource Conservation Service indications for hydric soils approved for use in this state. The department 165 166 shall ensure statewide coordination and consistency in the 167 delineation of surface waters and wetlands, pursuant to the 168 statewide programmatic general permit authorized by this part, 169 by providing training and guidance to the department and 170 districts in the implementation of such permit. 171 (b) By seeking to use the statewide programmatic general 172 permit authorized by this subsection an applicant consents to 173 applicable substantive federal wetland regulatory criteria, which are not included pursuant to this part, but which are 174 175 authorized by the regulation implementing s. 404 of the Clean Water Act, Pub. L. No. 92-500, as amended, 33 U.S.C. ss. 1251 et 176 seq., and s. 10 of the Rivers and Harbors Act of 1899 as 177 required by the Corps of Engineers, notwithstanding the 178 179 provisions of s. 373.4145 and for the limited purposes of 180 implementing the statewide programmatic general permit authorized by this section. 181 The department is authorized to adopt rules and apply 182 (C) environmental resource permitting program criteria adopted 183 184 pursuant to s. 373.414(9) to both waters of the state and 185 isolated wetlands. Upon adoption of such rules, applicants in 186 the Northwest Florida Water Management District may elect to 187 pursue use of the statewide programmatic general permit 188 authorized by this section. The department is directed to 189 develop, on or before October 1, 2005, a mechanism or plan to 190 consolidate, to the maximum extent practicable, the federal and Page 7 of 11

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191 state wetland permitting programs. It is the intent of the Legislature that all dredge and fill activities impacting 10 192 acres or less of wetlands or waters, including navigable waters, 193 194 be processed by the state as part of the environmental resource 195 permitting program implemented by the department and the water 196 management districts. The resulting mechanism or plan shall 197 analyze and propose the development of an expanded state programmatic general permit program in conjunction with the 198 199 United States Army Corps of Engineers pursuant to s. 404 of the 200 Clean Water Act, Pub. L. No. 92 500, as amended, 33 U.S.C. ss. 201 1251 et seq., and s. 10 of the Rivers and Harbors Act of 1899. 202 Alternatively, or in combination with an expanded state 203 programmatic general permit, the mechanism or plan may propose 204 the creation of a series of regional general permits issued by 205 the United States Army Corps of Engineers pursuant to the 206 referenced statutes. All of the regional general permits must be 207 administered by the department or the water management districts 208 or their designees. 209 Section 5. Subsection (19) of section 373.4211, Florida 210 Statutes, is amended to read: Ratification of chapter 17-340, Florida 211 373.4211 212 Administrative Code, on the delineation of the landward extent of wetlands and surface waters. -- Pursuant to s. 373.421, the 213 214 Legislature ratifies chapter 17-340, Florida Administrative 215 Code, approved on January 13, 1994, by the Environmental

217 (19)(a) Rule 17-340.450(3) is amended by adding, after the 218 species list, the following language:

Regulation Commission, with the following changes:

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	HB 1343 2006 CS
219	"Within Monroe County and the Key Largo portion of Dade
220	County only, the following species shall be listed as
221	facultative: Alternanthera paronychioides, Byrsonima lucida,
222	Ernodea littoralis, Guapira discolor, Marnilkara bahamensis,
223	Pisonis rotundata, Pithecellobium keyensis, Pithecellobium
224	unquis-cati, Randia aculeata, Reynosia septentrionalis, and
225	Thrinax radiata."
226	(b) Pursuant to s. 373.421, and subject to the conditions
227	described herein, the Legislature ratifies the changes to rule
228	62-340.450(3), Florida Administrative Code, approved on February
229	23, 2006, by the Environmental Regulation Commission that add
230	slash pine (pinus elliotti) and gallberry (flex glabral) to the
231	list of facultative plants. However, this ratification and the
232	rule revision shall not take effect until 60 days after the date
233	the statewide programmatic general permit authorized by s.
234	373.4144(1) becomes effective, covering no less than 5 acres of
235	wetland impact.
236	(c) Surface water and wetland delineations identified and
237	approved by a permit issued under rules adopted pursuant to this
238	part prior to the effective date of the statewide programmatic
239	general permit authorized by s. 373.4144(1) shall remain valid
240	until expiration of such permit, notwithstanding the changes to
241	rule 62-340.450(3), Florida Administrative Code, as described in
242	this subsection. For purposes of this paragraph, the term
243	"identified and approved" means:
244	1. The delineation was field-verified by the permitting
245	agency and such verification was surveyed as part of the
246	application review process for the permit; or
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247	2. The delineation was field-verified by the permitting
248	agency and approved pursuant to the permit.
249	
250	Where surface water and wetland delineations were not identified
251	and approved pursuant to the permit issued under rules adopted
252	pursuant to this part, delineations within the geographical area
253	to which such permit applies shall be determined pursuant to the
254	rules applicable at the time the permit was issued,
255	notwithstanding the changes to rule 62-340.450(3),Florida
256	Administrative Code, as described in this subsection. This
257	paragraph shall also apply to any modification of the permit
258	issued under rules adopted pursuant to this part, which does not
259	constitute a substantial modification, within the geographical
260	area to which the permit applies.
261	(d) Any declaratory statement issued by the department
262	under s. 403.914, 1984 Supplement to the Florida Statutes 1983,
263	as amended, pursuant to rules adopted thereunder, or by the
264	department or a water management district under s. 373.421, in
265	response to a petition filed on or before the effective date of
266	the statewide programmatic general permit authorized by s.
267	373.4144(1), shall continue to be valid for the duration of such
268	declaratory statement. Any such petition pending on or before
269	the effective date of the statewide programmatic general permit
270	authorized by s. 373.4144(1), shall be exempt from the changes
271	to rule 62-340.450(3), Florida Administrative Code, as described
272	in this subsection, and shall be subject to the provisions of
273	chapter 62-340, Florida Administrative Code, in effect prior to
274	such change. Activities proposed within the boundaries of a
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	HB 1343 2006 CS
275	valid declaratory statement issued pursuant to a petition
276	submitted to either the department or the relevant water
277	management district on or before the effective date of the
278	statewide programmatic general permit authorized by s.
279	373.4144(1), or a revalidated jurisdictional determination prior
280	to its expiration, shall continue thereafter to be exempt from
281	the changes to rule 62-340.450(3), Florida Administrative Code,
282	as described in this subsection.
283	(e) A permit application under this part for dredging and
284	filling or other activity which is pending on or before the
285	effective date of the statewide programmatic general permit
286	authorized by s. 373.4144(1) shall be exempt from the changes to
287	rule 62-340.450(3), Florida Administrative Code, as described in
288	this subsection.
289	(f) Activities associated with mining operations as
290	defined by and subject to ss. 378.201-378.212 and 378.701-
291	378.703 and included in a conceptual reclamation plan or
292	modification application submitted on or before the effective
293	date of the statewide programmatic general permit authorized by
294	s. 373.4144(1) shall be exempt from changes to rule 62-
295	340.450(3), Florida Administrative Code, as described in this
296	subsection.
297	Section 6. Except as otherwise expressly provided in this
298	act, this act shall take effect upon becoming a law.

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