Florida Senate - 2006

CS for CS for SB 1532

By the Committees on Health and Human Services Appropriations; Health Care; and Senator Lynn

603-2288-06

1	A bill to be entitled
2	An act relating to trauma services; amending s.
3	395.003, F.S.; prohibiting licensing of
4	additional emergency departments located off
5	the premises of licensed hospitals until the
6	Agency for Health Care Administration adopts
7	rules; amending s. 395.1055, F.S.; requiring
8	the agency to adopt rules by a specified date
9	to establish licensure standards for emergency
10	departments located off the premises of a
11	licensed hospital; requiring the rules to
12	address certain topics; amending s. 395.4001,
13	F.S.; providing definitions; repealing s.
14	395.4035, F.S., to terminate the Trauma
15	Services Trust Fund; amending s. 395.4036,
16	F.S.; revising provisions relating to
17	distribution of funds to trauma centers and use
18	thereof; creating s. 395.41, F.S.; establishing
19	a trauma center startup grant program;
20	providing conditions for the receipt of a
21	startup grant; providing limitations; making
22	the trauma center startup grant program subject
23	to an appropriation in the General
24	Appropriations Act; providing a contingent
25	effective date.
26	
27	Be It Enacted by the Legislature of the State of Florida:
28	
29	Section 1. Subsection (1) of section 395.003, Florida
30	Statutes, is amended to read:
31	

Florida Senate - 2006 603-2288-06

1 395.003 Licensure; issuance, renewal, denial, 2 modification, suspension, and revocation .--3 (1)(a) A person may not establish, conduct, or 4 maintain a hospital, ambulatory surgical center, or mobile surgical facility in this state without first obtaining a 5 6 license under this part. 7 (b)1. It is unlawful for a person to use or advertise 8 to the public, in any way or by any medium whatsoever, any facility as a "hospital," "ambulatory surgical center," or 9 10 "mobile surgical facility" unless such facility has first secured a license under the provisions of this part. 11 12 2. This part does not apply to veterinary hospitals or 13 to commercial business establishments using the word "hospital," "ambulatory surgical center," or "mobile surgical 14 facility" as a part of a trade name if no treatment of human 15 beings is performed on the premises of such establishments. 16 17 3. Until July 1, 2006, Additional emergency 18 departments located off the premises of licensed hospitals may 19 not be authorized by the agency until the agency has adopted rules required under s. 395.1055(9). 20 21 Section 2. Subsection (9) is added to section 22 395.1055, Florida Statutes, to read: 23 395.1055 Rules and enforcement.--(9) The agency shall adopt rules no later than January 2.4 1, 2007, which establish licensure standards for emergency 25 departments located off the premises of a licensed hospital. 26 27 The rules must: 2.8 (a) Include minimum criteria for patient care and safety, quality improvement, infection control, building 29 30 design and construction, location, and appropriate transport 31

2

1 of patients from the emergency department located off the 2 premises consistent with chapter 401. (b) Require the hospital to maintain an emergency 3 department on its premises which is licensed and operated in 4 5 accordance with agency rules. б (c) Specify that an emergency department located off 7 the premises of a licensed hospital which was authorized prior to the adoption of rules shall continue to operate in 8 accordance with the licensure criteria under which it was 9 originally authorized. 10 Section 3. Section 395.4001, Florida Statutes, is 11 12 amended to read: 13 395.4001 Definitions.--As used in this part, the term: (1) "Agency" means the Agency for Health Care 14 Administration. 15 (2) "Charity care" or "uncompensated trauma care" 16 17 means that portion of hospital charges reported to the agency 18 for which there is no compensation, other than restricted or unrestricted revenues provided to a hospital by local 19 governments or tax districts regardless of method of payment, 20 21 for care provided to a patient whose family income for the 12 22 months preceding the determination is less than or equal to 23 200 percent of the federal poverty level, unless the amount of hospital charges due from the patient exceeds 25 percent of 2.4 the annual family income. However, in no case shall the 25 26 hospital charges for a patient whose family income exceeds 27 four times the federal poverty level for a family of four be 2.8 considered charity. 29 (3) "Department" means the Department of Health. 30 31

3

1 (4) "Interfacility trauma transfer" means the transfer 2 of a trauma victim between two facilities licensed under this chapter, pursuant to this part. 3 (5) "International Classification Injury Severity 4 5 Score" means the statistical method for computing the severity б of injuries sustained by trauma patients. The International 7 Classification Injury Severity Score shall be the methodology 8 used by the department and trauma centers to report the severity of an injury. 9 10 (6)(5) "Level I trauma center" means a trauma center that: 11 12 (a) Has formal research and education programs for the 13 enhancement of trauma care; is verified by the department to be in substantial compliance with Level I trauma center and 14 pediatric trauma center standards; and has been approved by 15 16 the department to operate as a Level I trauma center. 17 (b) Serves as a resource facility to Level II trauma 18 centers, pediatric trauma centers, and general hospitals through shared outreach, education, and quality improvement 19 activities. 2.0 21 (c) Participates in an inclusive system of trauma 22 care, including providing leadership, system evaluation, and 23 quality improvement activities. (7)(6) "Level II trauma center" means a trauma center 2.4 25 that: Is verified by the department to be in substantial 26 (a) 27 compliance with Level II trauma center standards and has been 2.8 approved by the department to operate as a Level II trauma 29 center. 30 31

4

1 (b) Serves as a resource facility to general hospitals 2 through shared outreach, education, and quality improvement 3 activities. 4 (c) Participates in an inclusive system of trauma 5 care. 6 (8) "Local funding contribution" means local 7 municipal, county, or tax district funding exclusive of any patient-specific funds received pursuant to ss. 8 154.301-154.316, private foundation funding, or public or 9 10 private grant funding of at least \$150,000 received by a hospital or health care system that operates a trauma center. 11 12 (9) (7) "Pediatric trauma center" means a hospital that 13 is verified by the department to be in substantial compliance with pediatric trauma center standards as established by rule 14 of the department and has been approved by the department to 15 16 operate as a pediatric trauma center. 17 (10)(8) "Provisional trauma center" means a hospital 18 that has been verified by the department to be in substantial compliance with the requirements in s. 395.4025 and has been 19 approved by the department to operate as a provisional Level I 20 21 trauma center, Level II trauma center, or pediatric trauma 2.2 center. 23 (11)(9) "Trauma agency" means a department-approved agency established and operated by one or more counties, or a 2.4 department-approved entity with which one or more counties 25 26 contract, for the purpose of administering an inclusive 27 regional trauma system. 28 (12)(10) "Trauma alert victim" means a person who has 29 incurred a single or multisystem injury due to blunt or penetrating means or burns, who requires immediate medical 30 intervention or treatment, and who meets one or more of the 31 5

1 adult or pediatric scorecard criteria established by the 2 department by rule. 3 (13) "Trauma caseload volume" means the number of 4 trauma patients reported by individual trauma centers to the 5 Trauma Registry and validated by the department. б (14)(11) "Trauma center" means a hospital that has 7 been verified by the department to be in substantial 8 compliance with the requirements in s. 395.4025 and has been 9 approved by the department to operate as a Level I trauma center, Level II trauma center, or pediatric trauma center. 10 (15) "Trauma patient" means a person who has incurred 11 12 a physical injury or wound caused by trauma and has accessed a 13 trauma center. (16)(12) "Trauma scorecard" means a statewide 14 methodology adopted by the department by rule under which a 15 person who has incurred a traumatic injury is graded as to the 16 17 severity of his or her injuries or illness and which 18 methodology is used as the basis for making destination decisions. 19 (17)(13) "Trauma transport protocol" means a document 20 21 which describes the policies, processes, and procedures 22 governing the dispatch of vehicles, the triage, prehospital 23 transport, and interfacility trauma transfer of trauma 2.4 victims. (18)(14) "Trauma victim" means any person who has 25 incurred a single or multisystem injury due to blunt or 26 27 penetrating means or burns and who requires immediate medical 2.8 intervention or treatment. Section 4. Section 395.4035, Florida Statutes, is 29 30 repealed. 31

1 Section 5. Subsection (1) of section 395.4036, Florida 2 Statutes, is amended to read: 395.4036 Trauma payments.--3 (1) Recognizing the Legislature's stated intent to 4 5 provide financial support to the current verified trauma 6 centers and to provide incentives for the establishment of 7 additional trauma centers as part of a system of 8 state-sponsored trauma centers, the department shall utilize funds collected under s. 318.18(15)(14) and deposited into the 9 Administrative Trust Fund of the department to ensure the 10 availability and accessibility of trauma services throughout 11 12 the state as provided in this subsection. 13 (a) Twenty percent of the total funds collected under this subsection <u>during the state fiscal year</u> shall be 14 distributed to verified trauma centers located in a region 15 that have has a local funding contribution as of December 31. 16 17 Distribution of funds under this paragraph shall be based on 18 trauma caseload volume for the most recent calendar year available. 19 (b) Forty percent of the total funds collected under 20 21 this subsection shall be distributed to verified trauma 22 centers based on trauma caseload volume for of the most recent 23 previous calendar year available. The determination of caseload volume for distribution of funds under this paragraph 2.4 shall be based on the department's Trauma Registry data. 25 (c) Forty percent of the total funds collected under 26 27 this subsection shall be distributed to verified trauma 2.8 centers based on severity of trauma patients for the most recent calendar year available. The determination of severity 29 for distribution of funds under this paragraph shall be based 30 on the department's International Classification Injury 31

7

Severity Scores or another statistically valid and 1 2 scientifically accepted method of stratifying a trauma patient's severity of injury, risk of mortality, and resource 3 4 consumption as adopted by the department by rule, weighted based on the costs associated with and incurred by the trauma 5 6 center in treating trauma patients. The weighting of scores 7 shall be established by the department by rule scores of 1 14 8 and 15 plus. 9 10 Funds deposited in the department's Administrative Trust Fund for verified trauma centers may be used to maximize the 11 12 receipt of federal funds that may be available for such trauma 13 centers. Notwithstanding this section and s. 318.14, distributions to trauma centers may be adjusted in a manner to 14 15 ensure that total payments to trauma centers represent the 16 same proportional allocation as set forth in this section and 17 s. 318.14. For purposes of this section and s. 318.14, total 18 funds distributed to trauma centers may include revenue from the Administrative Trust Fund and federal funds for which 19 revenue from the Administrative Trust Fund is used to meet 2.0 21 state or local matching requirements. Funds collected under 2.2 ss. 318.14 and 318.18(15) and deposited in the Administrative 23 Trust Fund of the department shall be distributed to trauma centers on a quarterly basis using the most recent calendar 2.4 year data available. Such data shall not be used for more than 25 four quarterly distributions unless there are extenuating 26 27 circumstances as determined by the department, in which case 2.8 the most recent calendar year data available shall continue to 29 be used and appropriate adjustments shall be made as soon as 30 the more recent data becomes available. Trauma centers may 31 request that their distributions from the Administrative Trust

8

1 Fund be used as intergovernmental transfer funds in the 2 Medicaid program. Section 6. Section 395.41, Florida Statutes, is 3 created to read: 4 5 395.41 Trauma center startup grant program.--There is б established a trauma center startup grant program. 7 (1) The Legislature recognizes the need for a 8 statewide, cohesive, uniform, and integrated trauma system, and the Legislature acknowledges that the state has been 9 10 divided into trauma service areas. Each of the trauma service areas should have at least one trauma center; however, some 11 12 trauma service areas do not have a trauma center because of 13 the significant up-front investment of capital required for hospitals to develop the physical space, equipment, and 14 qualified personnel necessary to provide quality trauma 15 16 services. 17 (2) An acute care general hospital that has submitted 18 a letter of intent and an application to become a trauma center pursuant to s. 395.4025 may apply to the department for 19 a startup grant. The grant applicant must demonstrate that: 2.0 21 (a) There are currently no other trauma centers in the 2.2 hospital's trauma service area as established under s. 23 395.402. (b) There is not a trauma center within a 100-mile 2.4 radius of the proposed trauma center. 25 (c) The hospital has received a local funding 26 27 contribution as defined under s. 395.4001. 2.8 (d) The hospital has incurred startup costs in excess of the amount of grant funding requested. 29 30 (e) The hospital is pursuing the establishment of a residency program in internal medicine or emergency medicine. 31

1 (3) A hospital receiving startup grant funding that 2 does not become a provisional trauma center within 24 months 3 after submitting an application to become a trauma center must 4 forfeit any state grant funds received pursuant to this <u>secti</u>on. 5 б (4) A hospital that receives startup grant funding may 7 not receive more than \$500,000, must ensure that the startup 8 grant funding is matched on a dollar-for-dollar basis with a local funding contribution, and shall receive startup grant 9 10 funding only one time. Section 7. This act shall take effect July 1, 2006, 11 12 except that section 395.41, Florida Statutes, as created by 13 this act, shall take effect subject to an appropriation for the trauma center startup grant program in the 2006-2007 14 15 General Appropriations Act. 16 17 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 18 <u>CS for SB 1532</u> 19 20 Prohibits the Agency for Health Care Administration (AHCA) from authorizing additional emergency departments located off the premises of licensed hospitals until AHCA has adopted 21 rules including minimum standards no later than January 1, 22 2007. 23 Creates s. 395.41, F.S., related to the trauma center start-up grant program to also include hospitals pursuing a residency 2.4 program in internal medicine. 25 Removes the appropriation. 2.6 27 2.8 29 30 31

10