Florida Senate - 2006

By the Committees on Ways and Means; Commerce and Consumer Services; and Senators Baker, Aronberg, Argenziano, Alexander, Bennett, Lawson, Peaden, Smith, Lynn, Bullard, King and Campbell

576-2413-06 1 A bill to be entitled 2 An act relating to fiscally constrained counties; amending s. 202.18, F.S.; providing 3 4 for a distribution of communications services 5 taxes to fiscally constrained counties; б amending s. 218.65, F.S.; providing for a 7 transitional emergency distribution from the 8 Local Government Half-cent Sales Tax Clearing 9 Trust Fund to certain fiscally constrained 10 counties; revising criteria for receiving certain funds from the Local Government 11 12 Half-cent Sales Tax Clearing Trust Fund; 13 creating s. 218.67, F.S.; providing eligibility criteria to qualify as a fiscally constrained 14 county; providing for the distribution of 15 16 additional funds to certain fiscally 17 constrained counties; providing for a phaseout 18 period; providing for the use of funds; amending s. 985.2155, F.S.; revising the 19 definition of the term "fiscally constrained 20 county" applicable to shared county and state 21 22 responsibility for juvenile detention; 23 providing an effective date. 24 Be It Enacted by the Legislature of the State of Florida: 25 26 27 Section 1. Subsection (2) of section 202.18, Florida 2.8 Statutes, is amended to read: 29 202.18 Allocation and disposition of tax proceeds. -- The proceeds of the communications services taxes 30 remitted under this chapter shall be treated as follows: 31

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1 (2) The proceeds of the taxes remitted under s. 2 202.12(1)(b) shall be divided as follows: 3 (a) The portion of such proceeds which constitutes gross receipts taxes, imposed at the rate prescribed in 4 chapter 203, shall be deposited as provided by law and in 5 6 accordance with s. 9, Art. XII of the State Constitution. 7 (b) Sixty-three percent of the remainder shall be 8 allocated to the state and distributed pursuant to s. 212.20(6), except that the proceeds allocated pursuant to s. 9 212.20(6)(d)3. shall be prorated to the participating counties 10 in the same proportion as that month's collection of the taxes 11 12 and fees imposed pursuant to chapter 212 and paragraph (1)(b). 13 (c)1. During each calendar year, the remaining portion of such proceeds shall be transferred to the Local Government 14 Half-cent Sales Tax Clearing Trust Fund. Seventy percent of 15 such proceeds and shall be allocated in the same proportion as 16 17 the allocation of total receipts of the half-cent sales tax 18 under s. 218.61 and the emergency distribution under s. 218.65 in the prior state fiscal year. Thirty percent of such 19 proceeds shall be distributed pursuant to s. 218.67. 20 21 2. The proportion of the proceeds allocated based on 22 the emergency distribution under s. 218.65 shall be 23 distributed pursuant to s. 218.65. 3. In each calendar year, the proportion of the 2.4 proceeds allocated based on the half-cent sales tax under s. 25 218.61 shall be allocated to each county in the same 26 27 proportion as the county's percentage of total sales tax 2.8 allocation for the prior state fiscal year and distributed 29 pursuant to s. 218.62. 30 4. The department shall distribute the appropriate amount to each municipality and county each month at the same 31 2

1 time that local communications services taxes are distributed 2 pursuant to subsection (3). Section 2. Section 218.65, Florida Statutes, is 3 4 amended to read: 5 218.65 Emergency distribution.-б (1) Each county government which meets the provisions 7 of subsection (2) or subsection (8)(7) and which participates in the local government half-cent sales tax shall receive a 8 distribution from the Local Government Half-cent Sales Tax 9 Clearing Trust Fund in addition to its regular monthly 10 distribution as provided in this part. 11 12 (2) The Legislature hereby finds and declares that a 13 fiscal emergency exists in any county which meets the following criteria specified in paragraph (a), if applicable, 14 and the criterion specified in paragraph (b): 15 16 (a) If The county has a population of 65,000 or less; 17 and above: In any year from 1977 to 1981, inclusive, the value 18 1 of net new construction and additions placed on the tax roll 19 for that year was less than 2 percent of the taxable value for 20 21 school purposes on the roll for that year, exclusive of such 22 net value; or 23 2. The percentage increase in county taxable value from 1979 to 1980, 1980 to 1981, or 1981 to 1982 was less than 2.4 25 3 percent. The moneys distributed to the county government 26 (b) 27 pursuant to s. 218.62 for the prior fiscal year were less than 2.8 the current per capita limitation, based on the population of 29 that county. (3) Qualification under this section shall be 30 determined annually at the start of the fiscal year. Emergency 31 3

1 and supplemental moneys shall be distributed monthly with 2 other moneys provided pursuant to this part. 3 (4) For the fiscal year beginning in 1988, the per 4 capita limitation shall be \$24.60. Thereafter, commencing with the fiscal year which begins in 1989, this limitation shall be 5 6 adjusted annually for inflation. The annual adjustment to the 7 per capita limitation for each fiscal period shall be the 8 percentage change in the state and local government price deflator for purchases of goods and services, all items, 1983 9 equals 100, or successor reports for the preceding calendar 10 year as initially reported by the United States Department of 11 12 Commerce, Bureau of Economic Analysis, as certified by the 13 Florida Consensus Estimating Conference. (5) At the beginning of each fiscal year, the 14 Department of Revenue shall calculate a base allocation for 15 each eligible county equal to the difference between the 16 17 current per capita limitation times the county's population, 18 minus prior year ordinary distributions to the county pursuant to ss. 212.20(6)(d)3., 218.61, and 218.62. If moneys deposited 19 into the Local Government Half-cent Sales Tax Clearing Trust 20 21 Fund pursuant to s. 212.20(6)(d)4., excluding moneys 22 appropriated for supplemental distributions pursuant to 23 subsection(8)(7), for the current year are less than or equal to the sum of the base allocations, each eligible county shall 2.4 receive a share of the appropriated amount proportional to its 25 base allocation. If the deposited amount exceeds the sum of 26 27 the base allocations, each county shall receive its base 2.8 allocation, and the excess appropriated amount, less any amounts distributed under subsection (6), shall be distributed 29 30 equally on a per capita basis among the eligible counties. 31

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1	(6) If moneys deposited in the Local Government
2	Half-cent Sales Tax Clearing Trust Fund pursuant to s.
3	202.18(2)(c)1. exceed the amount necessary to provide the base
4	allocation to each eligible county, the moneys in the trust
5	fund may be used to provide a transitional distribution, as
6	specified in this subsection, to certain counties whose
7	population has increased. The transitional distribution shall
8	be made available to each county that qualified for a
9	distribution under subsection (2) in the prior year but does
10	not, because of the requirements of paragraph (2)(a), qualify
11	for a distribution in the current year. Beginning on July 1 of
12	the year following the year in which the county no longer
13	qualifies for a distribution under subsection (2), the county
14	shall receive two-thirds of the amount received in the prior
15	year, and beginning July 1 of the second year following the
16	year in which the county no longer qualifies for a
17	distribution under subsection (2), the county shall receive
18	one-third of the amount it received in the last year it
19	qualified for the distribution under subsection (2). If
20	insufficient moneys are available in the Local Government
21	Half-cent Sales Tax Clearing Trust Fund to fully provide such
22	a transitional distribution to each county that meets the
23	eligibility criteria in this section, each eligible county
24	shall receive a share of the available moneys proportional to
25	the amount it would have received had moneys been sufficient
26	to fully provide such a transitional distribution to each
27	eligible county.
28	(7) (6) There is hereby annually appropriated from the
29	Local Government Half-cent Sales Tax Clearing Trust Fund the
30	distribution provided in s. 212.20(6)(d)4. to be used for
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1 emergency and supplemental distributions pursuant to this 2 section. 3 (8)(7)(a) Any county the inmate population of which in any year is greater than 7 percent of the total population of 4 the county is eligible for a supplemental distribution for 5 6 that year from funds expressly appropriated therefor. At the 7 beginning of each fiscal year, the Department of Revenue shall 8 calculate a supplemental allocation for each eligible county equal to the current per capita limitation pursuant to 9 subsection (4) times the inmate population of the county. If 10 moneys appropriated for distribution pursuant to this section 11 12 for the current year are less than the sum of supplemental 13 allocations, each eligible county shall receive a share of the appropriated amount proportional to its supplemental 14 allocation. Otherwise, each shall receive an amount equal to 15 its supplemental allocation. 16 17 (b) For the purposes of this subsection, the term: 18 1. "Inmate population" means the latest official state estimate of the number of inmates and patients residing in 19 institutions operated by the Federal Government, the 20 21 Department of Corrections, or the Department of Children and 22 Family Services. 23 2. "Total population" includes inmate population and 24 noninmate population. Section 3. Section 218.67, Florida Statutes, is 25 created to read: 26 27 218.67 Distribution for fiscally constrained 2.8 counties.--29 (1) Each county for which the value of a mill will raise no more than \$4 million in revenue, based on the taxable 30 value certified pursuant to s. 1011.62(4)(a)1.a., from the 31

1 previous July 1 shall be considered a fiscally constrained 2 county. (2) Each fiscally constrained county government that 3 participates in the local government half-cent sales tax shall 4 5 be eligible to receive an additional distribution from the 6 Local Government Half-cent Sales Tax Clearing Trust Fund, as provided in s. 212.20, in addition to its regular monthly 7 8 distribution provided under this part and any emergency or supplemental distribution under s. 218.65. 9 10 (3) The amount to be distributed to each fiscally constrained county shall be determined by the Department of 11 12 Revenue at the beginning of the fiscal year, using the prior 13 fiscal year's July 1 taxable value certified pursuant to s. 1011.62(4)(a)1.a., tax data, population as defined in s. 14 218.21, and millage rate levied for the prior fiscal year. The 15 amount distributed shall be allocated based upon the following 16 17 factors: 18 (a) The relative revenue-raising-capacity factor shall be the ability of the eligible county to generate ad valorem 19 revenues from 1 mill of taxation on a per capita basis. A 20 21 county that raises no more than \$25 per capita from 1 mill shall be assigned a value of 1; a county that raises more than 2.2 23 \$25 but no more than \$30 per capita from 1 mill shall be assigned a value of 0.75; and a county that raises more than 2.4 25 <u>\$30 but no more than \$50 per capita from 1 mill shall be</u> assigned a value of 0.5. No value shall be assigned to 26 27 counties that raise more than \$50 per capita from 1 mill of ad 2.8 valorem taxation. (b) The local-effort factor shall be a measure of the 29 relative level of local effort of the eligible county as 30 indicated by the millage rate levied for the prior fiscal 31

1	year. The local-effort factor shall be the most recently
2	adopted countywide operating millage rate for each eligible
3	county multiplied by 0.1.
4	(c) Each eligible county's proportional allocation of
5	the total amount available to be distributed to all of the
6	eligible counties shall be in the same proportion as the sum
7	of the county's two factors is to the sum of the two factors
8	for all eligible counties. The counties that are eligible to
9	receive an allocation under this subsection and the amount
10	available to be distributed to such counties shall not include
11	counties participating in the phaseout period under subsection
12	(4) or the amounts they remain eligible to receive during the
13	phaseout.
14	(4) For those counties that no longer qualify under
15	the requirements of subsection (1) after the effective date of
16	this act, there shall be a 2-year phaseout period. Beginning
17	on July 1 of the year following the year in which the value of
18	a mill for that county exceeds \$4 million in revenue, the
19	county shall receive two-thirds of the amount received in the
20	prior year, and beginning on July 1 of the second year
21	following the year in which the value of a mill for that
22	county exceeds \$4 million in revenue, the county shall receive
23	one-third of the amount received in the last year that the
24	county qualified as a fiscally constrained county. Following
25	the 2-year phaseout period, the county shall no longer be
26	eligible to receive any distributions under this section
27	unless the county can be considered a fiscally constrained
28	county as provided in subsection (1).
29	(5) The revenues received under this section may be
30	used by a county for any public purpose, except that such
31	revenues may not be used to pay debt service on bonds, notes,

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1 certificates of participation, or any other forms of 2 indebtedness. Section 4. Paragraph (b) of subsection (2) of section 3 985.2155, Florida Statutes, is amended to read: 4 5 985.2155 Shared county and state responsibility for б juvenile detention .--7 (2) As used in this section, the term: 8 (b) "Fiscally constrained county" means a county 9 designated as a rural area of critical economic concern under 10 s. 288.0656 for which the value of a mill in the county is no 11 more than $\frac{54}{53}$ million, based on the property valuations and 12 tax data annually published by the Department of Revenue under 13 s. 195.052. Section 5. This act shall take effect July 1, 2006. 14 15 16 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 17 CS/Senate Bill 1612 18 The Committee Substitute for CS/SB 1612 replaces the funding 19 source for distributions to fiscally constrained counties. 20 replaces general revenue, \$16.2 million that would otherwise go to the state, with communications services taxes, from 21 direct-to-home satellite service, that are currently distributed to counties and municipalities. 22 It requires that 30 percent of the proceeds from the communications services tax, for direct-to-home satellite service, which are deposited in the Local Government Half-cent Sales Tax Clearing Trust Fund, will be distributed to fiscally 23 2.4 constrained counties. In fiscal year 2006-1007, this will result in a distribution of \$16.7 million to such counties and 25 a commensurate decrease to counties and municipalities 26 generally. 27 It also specifies that the taxable values to be used in calculating which counties are fiscally constrained are the 2.8 taxable values used for school purposes and calculated on the prior July 1. 29 It further specifies that the population estimates to be used 30 in calculating which counties are fiscally constrained are the local government estimates provided to the Governor by the 31 Office of Economic and Demographic Research each April 1, which are used for revenue sharing-purposes.

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