Florida Senate - 2006

By the Committee on Environmental Preservation

592-2293-06

1	A bill to be entitled
2	An act relating to state lands; amending s.
3	253.002, F.S.; clarifying the duties of the
4	Department of Environmental Protection, the
5	water management districts, and the Department
6	of Agriculture and Consumer Services with
7	respect to state lands; authorizing the Board
8	of Trustees of the Internal Improvement Trust
9	Fund to delegate certain duties; amending s.
10	253.025, F.S.; conforming a cross-reference;
11	amending s. 253.03, F.S., relating to the
12	administration of state lands by the board of
13	trustees; requiring that an inventory of
14	publicly owned lands identify lands exchanged
15	by the state and surplus lands sold by the
16	state; requiring the Department of Revenue to
17	submit current tax roll data to the board of
18	trustees and to the Division of State Lands to
19	be used for inventory purposes; amending s.
20	253.034, F.S.; reorganizing provisions for
21	clarity; revising and providing definitions;
22	clarifying requirements for the use of lands
23	acquired for greenways and trails; requiring
24	that all management agreements, leases, or
25	other instruments authorizing the use of state
26	lands be reviewed by the board of trustees or
27	its designee; authorizing the Division of State
28	Lands to review subleases for conservation
29	lands less than 160 acres in size; providing
30	for the Acquisition and Restoration Council to
31	review only land management plans for

1

1	conservation lands; revising requirements
2	relating to the disposal of state lands;
3	requiring that state lands determined to be
4	eligible for sale by the board of trustees be
5	designated as surplus lands; providing that
б	lands determined by the board to be eligible
7	for exchange may not be designated as surplus
8	lands; requiring that the sale or exchange of
9	state conservation lands result in a net
10	positive conservation benefit; authorizing the
11	Division of State Lands to recommend the sale
12	or exchange of nonconservation lands directly
13	to the board of trustees; providing presumption
14	that nonconservation lands are surplus lands;
15	requiring the Division of State Lands to
16	recommend to the board the sale or exchange of
17	nonconservation lands; providing an exception;
18	authorizing the Acquisition and Restoration
19	Council to recommend to the board of trustees
20	that the sale or management of state
21	conservation lands is more appropriate to a
22	county or other unit of local government;
23	expanding the purposes for which a county or
24	local government may use lands purchased from
25	or exchanged with the state; providing for the
26	Division of State Lands to recommend to the
27	board of trustees that the sale or management
28	of nonconservation lands is more appropriate to
29	a county or other unit of local government;
30	providing that local government uses of
31	nonconservation lands may not be limited by the
	3

1	board of trustees; requiring that all requests
2	for the sale or exchange of state lands be
3	submitted in writing to the lead managing
4	agency; requiring that requests be reviewed by
5	the lead managing agency within a specified
б	timeframe; establishing a process for the
7	Division of State Lands or the Acquisition and
8	Restoration Council to hear requests not heard
9	by the lead managing agency in a timely
10	fashion; requiring that the denial of all
11	requests be made in writing and include the
12	reason for denial; requiring that the Division
13	of State Lands keep records documenting all
14	requests for the sale or exchange of state
15	lands; providing circumstances in which state
16	lands being sold or exchanged need not be
17	offered first to local or state governments;
18	requiring state agencies collecting information
19	that may be useful to the Division of State
20	Lands in preparing the state inventory of lands
21	to share that information with the division;
22	requiring that the state inventory of lands be
23	completed by a specified date; removing
24	obsolete language; amending s. 253.0341, F.S.;
25	providing for requests by counties and units of
26	local government for the sale or exchange of
27	state lands to be submitted in writing to the
28	board of trustees; authorizing the board of
29	trustees to sell or exchange state
30	nonconservation lands without a review by the
31	Division of State Lands; removing the authority
	2

1	of the Acquisition and Restoration Council to
2	review the requests; requiring submission of
3	requests within a certain period of time;
4	providing an exception for property being
5	offered for sale or exchange by the state to a
6	county or unit of local government under
7	certain conditions; amending s. 253.111, F.S.;
8	revising certain inconsistent requirements in
9	notice provisions; amending s. 253.115, F.S.;
10	clarifying the requirements for public notice
11	and hearing prior to the sale, exchange, lease,
12	or grants of easement on, over, under, and
13	above state lands; amending s. 253.42, F.S.;
14	revising requirements for the exchange of state
15	lands by the board of trustees; providing for
16	the uses of exchanged lands by counties and
17	units of local government; providing that board
18	of trustees' rules may not limit the use of
19	exchanged lands by a county or unit of local
20	government; amending s. 259.032, F.S.; deleting
21	obsolete provisions relating to land
22	acquisitions; deleting provisions relating to
23	land management and payments in lieu of taxes;
24	clarifying that the board of trustees rather
25	than the Legislature may authorize the
26	department to pursue condemnation of property;
27	creating s. 259.0321, F.S.; establishing
28	additional procedures governing the management
29	of conservation lands; clarifying conditions
30	under which certain moneys in the Conservation
31	and Recreation Lands Trust Fund may be used for

1	management, maintenance, capital improvements,
2	and contractual services for conservation
3	lands; amending s. 259.0322, F.S.; providing
4	for payment in lieu of taxes to qualifying
5	counties and local governments; establishing
6	qualifications; providing conditions on which
7	payments are based; amending s. 259.035, F.S.;
8	clarifying a requirement that the Acquisition
9	and Restoration Council provide assistance to
10	the board of trustees in reviewing plans for
11	state conservation lands; deleting duplicative
12	rulemaking authority; amending s. 259.04, F.S.;
13	deleting obsolete provisions; clarifying a
14	requirement that the Acquisition and
15	Restoration Council or its successor provide
16	assistance to the board of trustees; amending
17	s. 259.105, F.S., relating to the Florida
18	Forever program; revising requirements for the
19	acquisition of inholdings and additions;
20	providing rulemaking authority to the board of
21	trustees; revising requirements for the
22	development of a project acquisition list;
23	recognizing the importance of military
24	installations in the state; requiring the
25	Acquisition and Restoration Council to give
26	increased priority to projects that buffer
27	military installations and other delineated
28	areas; deleting obsolete provisions; conforming
29	cross-references; amending ss. 201.15, 253.027,
30	259.036, 259.101, 259.1051, 260.015, 375.045,
31	and 380.0666, F.S.; clarifying certain

1 references and conforming cross-references to 2 changes made by the act; repealing ss. 253.421, 253.422, 270.07, and 270.08, F.S., relating to 3 4 lands proposed for exchange considered of equal 5 value; "Chapman Exchange" lands, the sale of б certain public lands without notice, and notice 7 requirements for the sale of public lands; 8 providing effective dates. 9 Be It Enacted by the Legislature of the State of Florida: 10 11 12 Section 1. Section 253.002, Florida Statutes, is 13 amended to read: (Substantial rewording of section. See 14 <u>s. 253.002, F.S., for present text.)</u> 15 253.002 Department of Environmental Protection, water 16 17 management districts, and Department of Agriculture and Consumer Services; duties with respect to state lands .--18 19 (1) As used in this section, the term: 20 (a) "Board" means the Board of Trustees of the 21 Internal Improvement Trust Fund. 22 (b) "Department" means the Department of Environmental 23 Protection. (c) "District" means a water management district 2.4 25 created in s. 373.069. (2)(a) The Department of Environmental Protection 26 27 shall perform all staff duties and functions related to the 2.8 acquisition, administration, and disposition of all state lands, the title to which is or will be vested in the Board of 29 Trustees of the Internal Improvement Trust Fund. Staff duties 30 and functions include the collection, compilation, 31

1	distribution, and mapping of data that documents all
2	state-owned lands and identifies conservation and
3	nonconservation lands, as those lands are defined in this
4	chapter. All lands titled in the name of the board or any
5	state agency shall be inventoried and mapped. Subject to
б	legislative appropriation, the department may contract with
7	the Florida Natural Areas Inventory at Florida State
8	University as necessary to implement the provisions of this
9	paragraph.
10	(b) Unless expressly prohibited by law, the board may
11	delegate to the department any statutory duty or obligation
12	relating to the acquisition, administration, or disposition of
13	lands, the title to which is or will be vested in the board.
14	However, the ability to use, transfer, withdraw, or sell water
15	on or under lands, the title to which shall be vested in the
16	board or any state agency, may not be negotiated by the board
17	or department as a condition of acquiring the property.
18	(3) A water management district shall perform all
19	staff duties and functions related to the review of
20	applications to use submerged lands owned by the board of
21	trustees for an activity requlated under part IV of chapter
22	373 and for which the district has permitting authority as
23	provided in an operating agreement adopted under s.
24	373.046(4). The board may delegate the authority for a water
25	management district to take final agency action, without any
26	action on behalf of the board, for the applications; however,
27	the responsibility of a district under this subsection is
28	subject to the department's general supervisory authority
29	established in s. 373.026(7).
30	(4)(a) The Department of Agriculture and Consumer
31	Services shall perform the staff duties and functions related
	7

1	to the review of applications and compliance with conditions
2	for the use of submerged lands owned by the board of trustees
3	<u>under authorizations or leases issued under ss. 253.67-253.75</u>
4	and 597.010. The board may delegate to the Department of
5	Agriculture and Consumer Services the authority to take final
6	agency action on behalf of the board concerning applications
7	for the use of sovereignty submerged lands for activities for
8	which that department is responsible under ss. 253.67-253.75
9	and 597.010. Upon issuing an aquaculture lease or conducting
10	other real property transactions relating to aquaculture, the
11	Department of Agriculture and Consumer Services must send a
12	copy of the lease or real property document and the
13	accompanying survey to the department.
14	(b) The board shall retain the authority to take final
15	agency action on establishing any areas for leasing, new
16	leases, expanding existing lease areas, or changing the type
17	of activities authorized in existing leases.
18	(5) The board is not limited or prohibited from
19	amending any authority delegated under this section and shall
20	adopt by rule any delegation of authority to take final agency
21	action without action by the board on applications for the
22	uses of sovereignty submerged lands authorized in this
23	section. Final agency actions taken by the department, a
24	district, or the Department of Agriculture and Consumer
25	Services, without action by the board, for applications to use
26	sovereignty submerged lands are subject to the provisions of
27	<u>s. 373.4275.</u>
28	(6) Notwithstanding any other provisions of this
29	section, the board, the department, and the Department of
30	Legal Affairs retain the concurrent authority to assert or
31	defend title to sovereignty submerged lands.
	8

1 Section 2. Paragraph (a) of subsection (13) of section 253.025, Florida Statutes, is amended to read: 2 253.025 Acquisition of state lands for purposes other 3 4 than preservation, conservation, and recreation .--5 (13)(a) The Board of Trustees of the Internal 6 Improvement Trust Fund may deed property to the Department of 7 Agriculture and Consumer Services, so that the department 8 shall be able to sell, convey, transfer, exchange, trade, or purchase land on which a forestry facility resides for money 9 or other more suitable property on which to relocate the 10 facility. Any sale or purchase of property by the Department 11 12 of Agriculture and Consumer Services shall follow the 13 requirements of subsections (5)-(9). Any sale shall be at fair market value, and any trade shall ensure that the state is 14 getting at least an equal value for the property. Except as 15 16 provided in subsections (5)-(9), the Department of Agriculture 17 and Consumer Services is excluded from following the 18 provisions of this chapter and chapters 259 and 375. This exclusion shall not apply to lands acquired for conservation 19 purposes in accordance with s. 253.034(6)(d)1. and 2(a) or 20 21 (b). 22 Section 3. Paragraphs (a) and (b) of subsection (8) of 23 section 253.03, Florida Statutes, are amended to read: 253.03 Board of trustees to administer state lands; 2.4 25 lands enumerated. --(8)(a) The Board of Trustees of the Internal 26 27 Improvement Trust Fund shall prepare, using tax roll data 2.8 provided by the Department of Revenue, an annual inventory of 29 all publicly owned lands within the state. Such inventory <u>must</u> shall include all lands owned by any unit of state government 30 or local government; by the Federal Government, to the 31 9

greatest extent possible; and by any other public entity. The 1 2 inventory also must include a summary of all surplus lands sold by the state and all lands exchanged by the state and 3 must indicate whether the lands sold or exchanged were 4 acquired or managed for conservation purposes or were 5 6 nonconservation lands. The board shall submit a summary report 7 of the inventory and a list of major discrepancies between the 8 inventory and the tax roll data to the President of the Senate and the Speaker of the House of Representatives on or before 9 March 1 of each year. 10 (b) In addition to any other parcel data available, 11 12 the inventory shall include a legal description or proper 13 reference thereto, the number of acres or square feet within the boundaries, and the assessed value of all publicly owned 14 uplands. To the greatest extent practicable, the legal 15 description or proper reference thereto and the number of 16 17 acres or square feet shall be determined for all publicly 18 owned submerged lands. For the purposes of this subsection, the term "submerged lands" means publicly owned lands below 19 the ordinary high-water mark of fresh waters and below the 20 21 mean high-water line of salt waters extending seaward to the 22 outer jurisdiction of the state. By October 31 of each year, 23 the Department of Revenue shall furnish, in machine-readable form, annual, current tax roll data for public lands to the 2.4 board and to the Division of State Lands to be used in 25 26 compiling the inventory required in this subsection and the 27 inventory required in s. 253.034(8). 2.8 Section 4. Section 253.034, Florida Statutes, is 29 amended to read: 30 253.034 State-owned lands; <u>management;</u> uses; disposal. --31

10

1	(1) <u>(a)</u> All lands acquired <u>to fulfill the purposes of</u>
2	pursuant to chapter 259 shall be managed to serve the public
3	interest by protecting and conserving land, air, water, and
4	the state's natural resources, which contribute to the public
5	health, welfare, and economy of the state. These lands shall
б	be managed to provide for areas of <u>natural-resource-based</u>
7	natural resource based recreation, and to ensure the survival
8	of plant and animal species and the conservation of finite and
9	renewable natural resources. The state's lands and natural
10	resources shall be managed using a stewardship ethic that
11	assures these resources will be available for the benefit and
12	enjoyment of all people of the state , both present and future .
13	It is the intent of the Legislature that, where feasible and
14	consistent with the goals of protection and conservation of
15	natural resources associated with lands held in the public
16	trust by the Board of Trustees of the Internal Improvement
17	Trust Fund, public land not designated for single-use purposes
18	pursuant to paragraph (2)(b) be managed for multiple-use
19	purposes. All multiple-use land management strategies shall
20	address public access and enjoyment, resource conservation and
21	protection, ecosystem maintenance and protection, and
22	protection of threatened and endangered species, and the
23	degree to which public-private partnerships or endowments may
24	allow the entity with management responsibility to enhance its
25	ability to manage these lands. The council created in s.
26	259.035 shall recommend rules to the board of trustees, and
27	the board shall adopt rules necessary to carry out the
28	purposes of this section.
29	(b) Where necessary and appropriate for all
30	state-owned lands located in projects that are larger than
31	1,000 acres and that are managed for multiple uses, buffers
	1 1

1	may be formed around any areas requiring special protection or
2	having special management needs. The total acreage used to
3	form any such buffers may not exceed more than one-half of the
4	total acreage of the entire project. Multiple uses within a
5	buffer area may be restricted to provide the necessary
6	buffering effect desired. Multiple use in this context
7	includes uses of land or resources by more than one management
8	entity, including private-sector land managers. Lands
9	identified as multiple-use lands in a land management plan
10	shall be managed to enhance and conserve the lands and
11	resources for the enjoyment of the people of the state.
12	(c) All submerged lands shall be considered single-use
13	lands and shall be managed primarily for the maintenance of
14	essentially natural conditions, the propagation of fish and
15	wildlife, and public recreation, including hunting and fishing
16	where deemed appropriate by the managing entity.
17	(d) Lands acquired for uses other than conservation,
18	outdoor resource-based recreation, or archaeological or
19	historic preservation may not be designated conservation lands
20	except as otherwise authorized under this section. These lands
21	include, but are not limited to, correction and detention
22	facilities, military installations and facilities, state
23	office buildings, maintenance yards, state university or state
24	community college campuses, agricultural field stations or
25	offices, tower sites, law enforcement and license facilities,
26	laboratories, hospitals, clinics, and other sites that possess
27	no significant natural or historical resources.
28	(e) Lands acquired by the state as a gift, through
29	donation, or by any other conveyance for which no
30	consideration was paid, and that are not managed for
31	conservation, outdoor resource-based recreation, or
	12

1 archaeological or historic preservation under a land 2 management plan approved by the board of trustees are not conservation lands. 3 4 (2) As used in this section, the term the following 5 phrases have the following meanings: б (a) "Multiple use" means the harmonious and 7 coordinated management of timber, recreation, conservation of 8 fish and wildlife, forage, archaeological and historic sites, habitat and other biological resources, or water resources so 9 that they are utilized in the combination that will best serve 10 the people of the state, making the most judicious use of the 11 12 land for some or all of these resources and giving 13 consideration to the relative values of the various resources. Where necessary and appropriate for all state owned lands that 14 are larger than 1,000 acres in project size and are managed 15 16 for multiple uses, buffers may be formed around any areas that 17 require special protection or have special management needs. 18 Such buffers shall not exceed more than one half of the total acreage. Multiple uses within a buffer area may be restricted 19 to provide the necessary buffering effect desired. Multiple 20 21 use in this context includes both uses of land or resources by 22 more than one management entity, which may include private 23 sector land managers. In any case, lands identified as multiple use lands in the land management plan shall be 2.4 managed to enhance and conserve the lands and resources for 25 26 the enjoyment of the people of the state. (b) "Single use" means the management of land for one 27 2.8 particular purpose to the exclusion of all other purposes, except that the managing using entity shall have the option of 29 including in its management program compatible secondary 30 purposes that which will not detract from or interfere with 31 13

1 the primary management purpose. The term includes Such single 2 uses may include, but is are not limited necessarily restricted to, the use of agricultural lands for production of 3 food and livestock, the use of improved sites and grounds for 4 institutional purposes, and the use of lands for parks, 5 6 preserves, wildlife management, archaeological or historic 7 sites, or wilderness areas where the maintenance of 8 essentially natural conditions is important. All submerged 9 lands shall be considered single use lands and shall be 10 managed primarily for the maintenance of essentially natural conditions, the propagation of fish and wildlife, and public 11 12 recreation, including hunting and fishing where deemed 13 appropriate by the managing entity. (c) "Conservation lands" means lands that are 14 currently managed for conservation, outdoor resource-based 15 recreation, or archaeological or historic preservation, except 16 17 those lands that were acquired solely to facilitate the 18 acquisition of other conservation lands. Lands acquired for uses other than conservation, outdoor resource based 19 recreation, or archaeological or historic preservation shall 2.0 21 not be designated conservation lands except as otherwise 2.2 authorized under this section. These lands shall include, but 23 not be limited to, the following: correction and detention facilities, military installations and facilities, state 2.4 25 office buildings, maintenance yards, state university or state 26 community college campuses, agricultural field stations or 27 offices, tower sites, law enforcement and license facilities, 2.8 laboratories, hospitals, clinics, and other sites that possess no significant natural or historical resources. However, lands 29 acquired solely to facilitate the acquisition of other 30 conservation lands, and for which the land management plan has 31

14

1 not yet been completed or updated, may be evaluated by the 2 Board of Trustees of the Internal Improvement Trust Fund on a case-by-case basis to determine if they will be designated 3 4 conservation lands. 5 (d) "Council" means the Acquisition and Restoration Council created in s. 259.035. 6 7 (e) "Division" means the Division of State Lands 8 within the Department of Environmental Protection. 9 10 Lands acquired by the state as a gift, through donation, or by any other conveyance for which no consideration was paid, and 11 12 which are not managed for conservation, outdoor resource based 13 recreation, or archaeological or historic preservation under a land management plan approved by the board of trustees are not 14 conservation lands. 15 (3) In recognition that recreational trails purchased 16 17 with rails to trails funds of the greenways and trails program pursuant to s. 259.101(3)(q) or s. 259.105(3)(h) have had 18 historic transportation uses and that their linear character 19 may extend many miles, transportation crossings shall be 20 21 allowed on recreational trails purchased pursuant to s. 259.101(3)(q) or s. 259.105(3)(h). Where these crossings are 2.2 23 determined to be necessary, the location and design must balance the need to protect trails users from collisions with 2.4 automobiles and, to the greatest extent possible, the use of 25 overpasses and underpasses should be considered in order to 26 27 mitigate the effects on humans and environmental resources. 2.8 The value of the land shall be paid and based on fair market value the Legislature intends that when the necessity arises 29 serve public needs, after balancing the need to protect 30 trail users from collisions with automobiles and a preference 31 15

1	for the use of overpasses and underpasses to the greatest
2	extent feasible and practical, transportation uses shall be
3	
	allowed to cross recreational trails purchased pursuant to s.
4	259.101(3)(g) or s. 259.105(3)(h). When these crossings are
5	needed, the location and design should consider and mitigate
6	the impact on humans and environmental resources, and the
7	value of the land shall be paid based on fair market value.
8	(4) <u>(a)</u> No management agreement, lease, or other
9	instrument authorizing the use of lands owned by the Board of
10	Trustees of the Internal Improvement Trust Fund shall be
11	executed for a period greater than is necessary to provide for
12	the reasonable use of the land for the existing or planned
13	life cycle or amortization of the improvements, except that an
14	easement in perpetuity may be granted by the Board of Trustees
15	of the Internal Improvement Trust Fund if the improvement is a
16	transportation facility.
17	(b) All management agreements, leases, or other
18	instruments authorizing the use of lands, the title to which
19	is vested in the board, shall be reviewed for approval by the
20	board or its designee.
21	(c) An entity managing or leasing state-owned lands
22	from the board, other than conservation lands, may not
23	sublease such lands without prior review by the division <u>.</u> and,
24	for conservation lands, by The Acquisition and Restoration
25	Council created in s. 259.035 <u>must review all requests to</u>
26	sublease state-owned conservation lands, except for subleases
27	of conservation lands less than 160 acres in size which may be
28	reviewed by the division. All management agreements, leases,
29	or other instruments authorizing the use of lands owned by the
30	board shall be reviewed for approval by the board or its
31	
	16

1	designee. The council is not required to review subleases of
2	parcels which are less than 160 acres in size.
3	(5)(a) Each <u>lead</u> manager of conservation lands shall
4	submit to the Division of State Lands a land management plan
5	at least every 10 years in a form and manner prescribed by
6	rule by the board and in accordance with the provisions of s.
7	259.032. Each <u>lead</u> manager of conservation lands shall also
8	update a land management plan whenever the manager proposes to
9	add new facilities or make substantive land use or management
10	changes that were not addressed in the approved plan, or
11	within 1 year <u>after</u> of the addition of significant new lands.
12	If a newly acquired property has a valid conservation plan
13	developed by a soil and conservation district, the
14	conservation plan shall be used to quide management of the
15	property until a formal land management plan is adopted.
16	(b) Each manager of nonconservation lands shall submit
17	to the Division of State Lands a land use plan at least every
18	10 years in a form and manner prescribed by rule by the board.
19	The division shall review each plan for compliance with the
20	requirements of this <u>section</u> subsection and the requirements
21	of the rules established by the board pursuant to this
22	paragraph section.
23	(c) All land use plans, whether for single-use or
24	multiple-use properties, shall include an analysis of the
25	property to determine if any significant natural or cultural
26	resources are located on the property. Such resources include
27	archaeological and historic sites, state and federally listed
28	plant and animal species, and imperiled natural communities
29	and unique natural features. If such resources occur on the
30	property, the <u>lead</u> manager shall consult with the Division of
31	State Lands and other appropriate agencies to develop
	17

1 management strategies to protect such resources. Land use 2 plans shall also provide for the control of invasive nonnative plants and conservation of soil and water resources, including 3 a description of how the <u>lead</u> manager plans to control and 4 prevent soil erosion and soil or water contamination. Land use 5 6 plans submitted by a <u>lead</u> manager shall include reference to 7 appropriate statutory authority for such use or uses and shall 8 conform to the appropriate policies and guidelines of the 9 state land management plan. (d) Plans for managed areas larger than 1,000 acres 10 must shall contain an analysis of the multiple-use potential 11 12 of the property, including an analysis of which analysis shall 13 include the potential of the property to generate revenues to enhance the management of the property. Additionally, the plan 14 must shall contain an analysis of the potential use of private 15 16 land managers to facilitate the restoration or management of 17 these lands. In those cases where a newly acquired property 18 has a valid conservation plan that was developed by a soil and conservation district, such plan shall be used to quide 19 20 management of the property until a formal land use plan is 21 completed. 22 (e) (a) The Division of State Lands shall make 23 available to the public a copy of each land management plan for property parcels that exceeds exceed 160 acres in size. 2.4 (f) The Acquisition and Restoration Council shall 25 review each plan for the management of conservation lands for 26 27 compliance with the requirements of this section subsection, 2.8 the requirements of chapter 259, and the requirements of the 29 rules established by the board pursuant to this section. The council shall also consider the propriety of the 30 recommendations of the managing entity with regard to the 31

1 future use of the property, the protection of fragile or nonrenewable resources, the potential for alternative or 2 multiple uses not recognized by the managing entity, and the 3 possibility of disposal of the property or portions of the 4 property by the board. After its review, the council shall 5 6 submit the plan, along with its recommendations and comments, 7 to the board. The council shall specifically recommend whether 8 to the board should whether to approve the plan as submitted, 9 approve the plan with modifications, or reject the plan. (q) (b) The Board of Trustees of the Internal 10 Improvement Trust Fund shall consider the land management plan 11 12 submitted by each entity and the recommendations of the 13 council and the Division of State Lands for conservation lands, and the recommendations of the division for 14 nonconservation lands, and shall approve the plan with or 15 without modification or reject such plan. The use or 16 17 possession of any state-owned such lands that is not in 18 accordance with an approved land management plan is subject to termination by the board. 19 (6) The Board of Trustees of the Internal Improvement 20 Trust Fund shall determine which lands, the title to which is 21 22 vested in the board, are eligible for sale or exchange. Any 23 lands that are determined to be eliqible for sale shall be designated by the board as surplus lands. Any lands that are 2.4 determined to be eliqible for exchange shall be exchanged for 25 26 lands of equal or higher monetary value or, in the case of 27 conservation lands, a net positive conservation benefit and 2.8 may not be designated as surplus lands. 29 (a) For the sale of conservation lands as defined in this section, the board shall determine that the lands are no 30 longer needed for the conservation purposes for which they 31

1	were acquired. Lands designated by the board as no longer
2	being needed for conservation purposes shall be reclassified
3	as nonconservation lands and shall be declared to be surplus
4	lands that may be sold by an affirmative vote of three members
5	of the board.
6	(b) For the sale of all other lands, the board shall
7	make a determination that the lands are no longer needed for
8	the purposes for which they were being used and are surplus
9	lands that may be sold by an affirmative vote of three members
10	of the board.
11	(c) In all instances where lands are being exchanged
12	instead of sold, the board must determine by an affirmative
13	vote of three members that the lands are no longer needed for
14	the purposes for which they are being used or were acquired.
15	In cases where conservation lands are exchanged, the exchange
16	must result in a net positive conservation benefit may be
17	surplused. For conservation lands, the board shall make a
18	determination that the lands are no longer needed for
19	conservation purposes and may dispose of them by an
20	affirmative vote of at least three members. In the case of a
21	land exchange involving the disposition of conservation lands,
22	the board must determine by an affirmative vote of at least
23	three members that the exchange will result in a net positive
24	conservation benefit. For all other lands, the board shall
25	make a determination that the lands are no longer needed and
26	may dispose of them by an affirmative vote of at least three
27	members.
28	<u>(d)1.(a)</u> For the purposes of this subsection, all
29	lands acquired by the state prior to July 1, 1999, <u>the title</u>
30	to which is vested in the board, that were acquired using
31	proceeds from the Preservation 2000 bonds, the Conservation
	20

1 and Recreation Lands Trust Fund, the Water Management Lands 2 Trust Fund, Environmentally Endangered Lands Program, and the Save Our Coast Program and titled to the board, which lands 3 4 are identified as core parcels or within original project 5 boundaries, shall be deemed to have been acquired for б conservation purposes. 7 2.(b) For any lands <u>acquired</u> purchased by the state on 8 or after July 1, 1999, the title to which is vested in the board, the board shall determine which lands are acquired for 9 10 conservation purposes prior to approving the acquisition a determination shall be made by the board prior to acquisition 11 12 as to those parcels that shall be designated as having been 13 acquired for conservation purposes. 3. No lands acquired for use by the Department of 14 Corrections, the Department of Management Services for use as 15 state offices, the Department of Transportation, except those 16 17 specifically managed for conservation or recreation purposes, 18 or the State University System or the Florida Community College System shall be designated as having been purchased 19 for conservation purposes. 20 21 (e) (c) At least every 10 years, as a component of each 22 land management plan or land use plan and in a form and manner 23 prescribed by rule by the board, each lead manager shall evaluate and indicate to the board those lands that are not 2.4 25 being used for the purpose for which they were originally leased. 26 27 1. For conservation lands, the council shall review 2.8 and shall recommend to the board whether such lands should 29 remain be retained in public ownership or be sold or exchanged 30 disposed of by the board. 31

21

1	2. For nonconservation lands, the division shall
2	review such lands and shall recommend to the board whether
3	such lands should <u>remain</u> be retained in public ownership or <u>be</u>
4	sold or exchanged disposed of by the board. Such lands are
5	presumed to be surplus lands to be sold or exchanged by the
6	board, pursuant to the provisions of subparagraph (f)2.
7	(f)1.(d) Conservation lands owned by the board which
8	are not actively managed by any state agency or for which a
9	land management plan has not been completed pursuant to
10	subsection (5) shall be reviewed by the council or its
11	successor for its recommendation as to whether such lands
12	should be <u>sold or exchanged</u> disposed of by the board.
13	2. Nonconservation lands titled in the name of the
14	board which are not actively managed by any state agency or
15	for which a land use plan has not been completed pursuant to
16	subsection (5) are presumed to be surplus lands to be sold or
17	exchanged by the board. The division shall recommend each of
18	these lands for sale or exchange by the board, unless the
19	division justifies to the board, in writing, the decision not
20	to make such a recommendation or unless an agency amends its
21	land use plan to include the land.
22	(q)1. (e) Prior to any decision by the board to <u>sell or</u>
23	exchange conservation surplus lands, the Acquisition and
24	Restoration Council shall review and make recommendations to
25	the board concerning the request for <u>sale or exchange</u>
26	surplusing. The council shall determine whether the request
27	for surplusing is compatible with the resource values of and
28	management objectives for such lands.
29	2. Prior to any decision by the board to sell or
30	exchange nonconservation lands, the division shall determine
31	

1 whether the request is compatible with the management 2 objectives for such lands. (h)1. In reviewing conservation lands, the title to 3 4 which is vested in the board, the council must consider 5 whether the lands are more appropriately owned or managed by 6 the county or other unit of local government in which the 7 lands are located. The council must recommend to the board 8 whether the sale or exchange of the lands is in the best interest of the state and the county or other unit of local 9 10 government for use as a public school, public library, fire or law enforcement substation, or government, judicial, or 11 12 recreation center; as part of an affordable housing project or 13 program; or to comply with the capital improvement elements or a concurrency requirement of a local comprehensive land use 14 plan as required in s. 163.3177. The lands shall be offered to 15 16 the county or unit of local government for a period of 30 17 days. 18 2. In reviewing nonconservation lands, the title to which is vested in the board, the division must consider 19 20 whether the lands are more appropriately owned or managed by 21 the county or other unit of local government in which the lands are located, and shall recommend to the board whether 2.2 23 the sale or exchange of the lands is in the best interest of the state and the county or other unit of local government. 2.4 The lands shall be offered to the county or unit of local 25 government for a period of 30 days. Local government uses of 26 27 lands conveyed under the provisions of this subparagraph may 2.8 not be limited by the board. If a county or other unit of local government does 29 3. not elect to acquire lands under the provisions of this 30 paragraph, the board may determine that the sale, lease, 31

1 exchange, or conveyance of the lands to other governmental 2 agencies is in the public interest and represents the best use of the lands. 3 4 4. Lands for which a county, other unit of local government, or other governmental agency has expressed no 5 6 interest shall be available for sale or exchange on the 7 private market. 8 (f)1. In reviewing lands owned by the board, the council shall consider whether such lands would be more 9 10 appropriately owned or managed by the county or other unit of local government in which the land is located. The council 11 12 shall recommend to the board whether a sale, lease, or other 13 conveyance to a local government would be in the best interests of the state and local government. The provisions of 14 this paragraph in no way limit the provisions of ss. 253.111 15 and 253.115. Such lands shall be offered to the state, county, 16 17 or local government for a period of 30 days. Permittable uses 18 for such surplus lands may include public schools; public libraries; fire or law enforcement substations; and 19 governmental, judicial, or recreational centers. County or 2.0 21 local government requests for surplus lands shall be expedited 2.2 throughout the surplusing process. If the county or local 23 government does not elect to purchase such lands in accordance with s. 253.111, then any surplusing determination involving 2.4 other governmental agencies shall be made upon the board 25 deciding the best public use of the lands. Surplus properties 26 27 in which governmental agencies have expressed no interest 2.8 shall then be available for sale on the private market. 29 2. Notwithstanding subparagraph 1., any surplus lands 30 that were acquired by the state prior to 1958 by a gift or 31 other conveyance for no consideration from a municipality, and

24

1	which the department has filed by July 1, 2006, a notice of
2	its intent to surplus, shall be first offered for reconveyance
3	to such municipality at no cost, but for the fair market value
4	of any building or other improvements to the land, unless
5	otherwise provided in a deed restriction of record. This
б	subparagraph expires July 1, 2006.
7	<u>(i)(g) The sales sale price of <u>surplus</u> lands</u>
8	determined to be surplus pursuant to this subsection shall be
9	determined by the division and shall take into consideration
10	an appraisal of the property, or, when the estimated value of
11	the land is less than \$100,000, a comparable sales analysis or
12	a broker's opinion of value, and the price paid by the state
13	to originally acquire the lands.
14	1. a. A written valuation of land <u>being sold or</u>
15	exchanged determined to be surplus pursuant to this
16	subsection, and related documents used to form the valuation
17	or which pertain to the valuation, are confidential and exempt
18	from s. 119.07(1) and s. 24(a), Art. I of the State
19	Constitution until 2 weeks before the contract or agreement
20	regarding the <u>sale or exchange</u> purchase, exchange, or disposal
21	of the surplus land is first considered for approval by the
22	board. Notwithstanding the exemption provided under this
23	subparagraph, the division may disclose appraisals,
24	valuations, or valuation information regarding surplus land
25	during negotiations for the sale or exchange of the land,
26	during the marketing effort or bidding process associated with
27	the sale , disposal, or exchange of the land to facilitate
28	closure of such effort or process, when the passage of time
29	has made the conclusions of value invalid, or when
30	negotiations or marketing efforts concerning the land are
31	concluded.

1	<u>2.b.</u> This subparagraph is subject to the Open
2	Government Sunset Review Act of 1995 in accordance with s.
3	119.15, and shall stand repealed on October 2, 2009, unless
4	reviewed and saved from repeal through reenactment by the
5	Legislature.
6	3.2. A unit of government that acquires title to lands
7	hereunder for less than appraised value may not sell or
, 8	transfer title to all or any portion of the lands to any
9	private owner for a period of 10 years. Any unit of government
10	seeking to transfer or sell lands pursuant to this paragraph
11	shall first allow the board of trustees to reacquire such
12	lands for the price at which the board sold such lands.
13	(j) Where land designated by the board to be
14	<u>surplus land was</u> a unit of government acquired land by gift,
15	
	donation, grant, quitclaim deed, or other such conveyance
16	where no monetary consideration was exchanged, the <u>purchase</u>
17	price of <u>the</u> land sold as surplus may be based on one
18	appraisal. <u>If</u> In the event that a single appraisal yields a
19	value equal to or greater than \$1 million, a second appraisal
20	is required. The individual or entity requesting the surplus
21	land shall select and use appraisers from the list of approved
22	appraisers maintained by the Division of State Lands in
23	accordance with s. 253.025(6)(b) <u>and shall</u> . The individual or
24	entity requesting the surplus is to incur all costs of the
25	appraisals.
26	<u>(k)(i)</u> After reviewing the recommendations of the
27	council, the board shall determine whether lands identified
28	for surplus are to be held for other public purposes or
29	whether such lands are no longer needed. The board may require
30	an agency to release its interest in <u>land designated by the</u>
31	board to be surplus land such lands. For an agency that has
	26

1 requested the use of land a property that was designated to be 2 declared as surplus, the said agency must have the land property under lease within 6 months after of the date of 3 4 expiration of the notice provisions required under this subsection and s. 253.111. 5 б (1)1. Requests for the sale or exchange of state-owned 7 lands may be made by any public or private entity or person 8 and must be submitted in writing to the lead managing agency for review. The lead managing agency shall have 90 days to 9 10 review the requests and make recommendations concerning the sale or exchange to the council or its successor for the sale 11 12 or exchange of conservation lands or to the division for the 13 sale or exchange of lands other than conservation lands as defined in this section. 14 A request for the sale or exchange of lands that 15 2. has not been reviewed by the lead managing agency within 90 16 17 days shall be forwarded by the agency to the division for 18 lands other than conservation lands or to the council or its successor for conservation lands. A request for the sale or 19 exchange of lands other than conservation lands shall be 20 21 scheduled immediately for review by the division, but must be 2.2 reviewed not later than 15 days after receipt of the request 23 by the division. A request for the sale or exchange of conservation lands shall be immediately scheduled for a 2.4 hearing at the next regular meeting of the council or its 25 26 successor. 27 3. If the lead managing agency, the council or its 2.8 successor, or the division recommends that the board deny a request for the sale or exchange of lands, the denial must be 29 30 in writing and include the reason for the denial. 31

27

1	4. Records documenting all requests for the sale or
2	exchange of lands, the title to which is vested in the board,
3	and approvals or denials of those requests shall be kept by
4	the Division of State Lands. Denial of a request for the sale
5	or exchange of state-owned lands must be submitted to the
б	requesting entity in writing and must specifically provide the
7	reason for denial. Copies of requests for the sale or exchange
8	of lands shall be forwarded to the division unless the lead
9	managing agency forwards the original written request to the
10	division when submitting a recommendation concerning the sale
11	or exchange of lands.
12	5. Lands approved for sale under the provisions of
13	this paragraph are not required to be offered to local or
14	state governments as provided in paragraph (h) but are subject
15	to the provisions of s. 253.111.
16	(j) Requests for surplusing may be made by any public
17	or private entity or person. All requests shall be submitted
18	to the lead managing agency for review and recommendation to
19	the council or its successor. Lead managing agencies shall
20	have 90 days to review such requests and make recommendations.
21	Any surplusing requests that have not been acted upon within
22	the 90 day time period shall be immediately scheduled for
23	hearing at the next regularly scheduled meeting of the council
24	or its successor. Requests for surplusing pursuant to this
25	paragraph shall not be required to be offered to local or
26	state governments as provided in paragraph (f).
27	<u>(m)(k)</u> Proceeds from any sale of surplus lands
28	pursuant to this subsection shall be deposited into the fund
29	from which such lands were acquired. However, if the fund from
30	which the lands were originally acquired no longer exists,
31	such proceeds shall be deposited into an appropriate account
	28

1 to be used for land management by the lead managing agency 2 assigned to manage the lands prior to the lands being designated as declared surplus lands. Funds received from the 3 sale of surplus nonconservation lands, or lands that were 4 acquired by gift, by donation, or for no consideration, shall 5 6 be deposited into the Internal Improvement Trust Fund. 7 (n)(1) Notwithstanding the provisions of this 8 subsection, no such disposition of land shall be made if such disposition would have the effect of causing all or any 9 portion of the interest on any revenue bonds issued to acquire 10 lands to lose the exclusion from gross income for federal 11 12 income tax purposes. 13 (o) (m) The sale of filled, formerly submerged land that does not exceed 5 acres in area is not subject to review 14 by the <u>division</u> council or its successor. 15 16 (p) (n) The board may adopt rules to implement the 17 provisions of this section, which may include procedures for 18 administering surplus land requests for the sale or exchange of lands and criteria for when the division may approve 19 requests on behalf of the board for the sale or exchange of 20 21 nonconservation lands to surplus nonconservation lands on 22 behalf of the board. 23 (7) This section shall not be construed so as to affect: 2.4 (a) Other provisions of this chapter relating to oil, 25 gas, or mineral resources. 26 27 (b) The exclusive use of state owned land, the title 2.8 to which is vested in the board, that is subject to a lease by 29 the Board of Trustees of the Internal Improvement Trust Fund 30 of the state owned land for private uses and purposes. 31

29

1 (C) Sovereignty lands not leased for private uses and 2 purposes. (8)(a) Notwithstanding other provisions of this 3 section, the Division of State Lands is directed to prepare a 4 state inventory of all federal lands and all lands titled in 5 6 the name of the state, a state agency, a water management 7 district, or a local government on a county-by-county basis. 8 To facilitate the development of the state inventory, each 9 county shall direct the appropriate county office with authority over the information to provide the division with a 10 county inventory of all lands identified as federal lands and 11 12 lands titled in the name of the state, a state agency, a water 13 management district, or a local government. At the request of the division, any state agency collecting information from the 14 counties that will assist the division in completing the state 15 inventory shall provide the information to the division. The 16 17 state inventory shall be completed by October 1, 2006. 18 (b) The state inventory must distinguish between lands purchased by the state or a water management district as part 19 of a core parcel or within original project boundaries, as 20 21 those terms are used to meet the surplus requirements of 22 subsection (6) for the sale or exchange of lands, and lands 23 purchased by the state, a state agency, or a water management district which are not essential or necessary for conservation 2.4 25 purposes. (C) In any county having a population of 75,000 or 26 27 less, or a county having a population of 100,000 or less that 2.8 is contiguous to a county having a population of 75,000 or less, in which more than 50 percent of the lands within the 29 county boundary are federal lands and lands titled in the name 30 of the state, a state agency, a water management district, or 31 30

Florida Senate - 2006 592-2293-06

a local government, those lands titled in the name of the 1 2 state or a state agency which are not essential or necessary 3 to meet conservation purposes may, upon request of a public or private entity, be made available for purchase through the 4 5 state's surplusing process created in subsection (6). б Rights-of-way for existing, proposed, or anticipated 7 transportation facilities are exempt from the requirements of 8 this paragraph. Priority consideration shall be given to 9 buyers, public or private, willing to return the property to productive use so long as the property can be reentered onto 10 the county ad valorem tax roll. Property acquired with 11 12 matching funds from a local government shall not be made 13 available for purchase without the consent of the local government. 14 (9) Land management plans required to be submitted by 15 the Department of Corrections, the Department of Juvenile 16 17 Justice, the Department of Children and Family Services, or 18 the Department of Education are not subject to the provisions for review by the division or the council or its successor 19 described in subsection (5). Management plans filed by these 20 21 agencies shall be made available to the public for a period of 22 90 days at the administrative offices of the parcel or project 23 affected by the management plan and at the Tallahassee offices of each agency. Any plans not objected to during the public 2.4 comment period shall be deemed approved. Any plans for which 25 an objection is filed shall be submitted to the Board of 26 27 Trustees of the Internal Improvement Trust Fund for 2.8 consideration. The Board of Trustees of the Internal 29 Improvement Trust Fund shall approve the plan with or without 30 modification, or reject the plan. The use or possession of any 31

31

1 such lands which is not in accordance with an approved land 2 management plan is subject to termination by the board. 3 (10) In addition to the uses for which conservation 4 lands are being managed pursuant to subsection (1) and chapter 5 259, the following additional uses of conservation lands 6 acquired pursuant to the Florida Forever program and other 7 state-funded conservation land <u>acquisition</u> purchase programs 8 shall be authorized, upon a finding by the board of trustees, if they meet the criteria specified in paragraphs (a)-(e): 9 water resource development projects, water supply development 10 projects, stormwater management projects, linear facilities, 11 12 and sustainable agriculture and forestry. Such additional uses 13 are authorized where: (a) The proposed use is not inconsistent with the 14 management plan for such lands.+ 15 (b) The proposed use is compatible with the natural 16 17 ecosystem and resource values of such lands .+ 18 (c) The proposed use is appropriately located on such lands and where due consideration has been is given to the use 19 of other available lands.+ 20 21 (d) The using entity reasonably compensates the board 22 of trustees titleholder for such use based upon an appropriate 23 measure of value. ; and 2.4 (e) The use is consistent with the public interest. 25 A decision by the board of trustees pursuant to this section 26 27 shall be given a presumption of correctness. Moneys received 2.8 from the use of state lands pursuant to this section shall be 29 returned to the lead managing entity in accordance with the provisions of s. 259.032(11)(d). 30 31

32

	may be managed to maintain or enhance those resources the
3	
	state is seeking to protect by acquiring the land for
4	conservation pursuant to s. 259.032, on an interim basis by a
5	private party in anticipation of a state purchase and in
6	accordance with a contractual arrangement between the
7	acquiring agency and the private party <u>, which that</u> may include
8	management service contracts, leases, cost-share arrangements,
9	or resource conservation agreements. Lands designated as
10	eligible under this subsection shall be managed to maintain or
11	enhance the resources the state is seeking to protect by
12	acquiring the land. Funding for these contractual arrangements
13	may originate from the documentary stamp tax revenue deposited
14	into the Conservation and Recreation Lands Trust Fund and
15	Water Management Lands Trust Fund. No more than 5 percent of
16	funds allocated under the trust funds shall be expended for
17	this purpose.
18	(12) Any lands available to governmental employees,
19	including water management district employees, for hunting or
20	other recreational purposes shall also be made available to
21	the general public for such purposes <u>, subject to the</u>
22	constitutional authority of the Fish and Wildlife Conservation
23	Commission to regulate hunting and fishing on state and water
24	management district lands.
25	(13) Notwithstanding the provisions of this section,
26	funds from the sale of property by the Department of Highway
27	Safety and Motor Vehicles located in Palm Beach County are
28	authorized to be deposited into the Highway Safety Operating
29	Trust Fund to facilitate the exchange as provided in the
30	General Appropriations Act, provided that at the conclusion of
31	

Florida Senate - 2006 592-2293-06

1 both exchanges the values are equalized. This subsection 2 expires July 1, 2006. 3 Section 5. Section 253.0341, Florida Statutes, is amended to read: 4 5 253.0341 Sale or exchange Surplus of state-owned lands 6 to counties or <u>units of</u> local <u>government</u> 7 governments. -- Counties and <u>units of</u> local government 8 governments may submit written surplusing requests for the sale or exchange of state-owned lands directly to the board of 9 trustees. <u>A written request from a</u> county or <u>unit of</u> local 10 government requests for the state to sell or exchange state 11 12 lands surplus conservation or nonconservation lands, whether 13 for purchase or exchange, shall be expedited throughout the surplusing process. Property jointly acquired by the state and 14 other entities may shall not be sold or exchanged surplused 15 without the consent of all joint owners. 16 17 (1) The decision to sell or exchange state surplus 18 state owned nonconservation lands may be made by the board without a review of, or a recommendation on, the request from 19 the Acquisition and Restoration Council or the Division of 20 State Lands. Such Requests for the nonconservation lands shall 21 22 be considered by the board within 60 days <u>after</u> of the board's 23 receipt of the written request. (2) <u>A written request by a county or unit of local</u> 2.4 government requests for the sale or exchange of state 25 surplusing of state owned conservation lands is are subject to 26 27 review of, and recommendation on, the request to the board by 2.8 the Acquisition and Restoration Council. Requests to sell or 29 exchange surplus conservation lands shall be considered by the board within 120 days <u>after</u> of the board's receipt of the 30 31 request.

34

1 (3) The provisions of this section do not apply to 2 property offered for sale or exchange by the state to a county or unit of local government under s. 253.034(6). 3 4 Section 6. Section 253.111, Florida Statutes, is amended to read: 5 6 (Substantial rewording of section. See 7 s. 253.111, F.S., for present text.) 8 253.111 Notice to board of county commissioners before <u>sale.--</u> 9 10 (1) The Board of Trustees of the Internal Improvement Trust Fund may not sell any lands to which they hold title and 11 12 for which an application for sale has been received by the board unless and until an opportunity to purchase such land is 13 offered to the county in which such land is located. If the 14 board receives an application for the sale of lands, the board 15 shall notify the board of county commissioners of the county 16 17 in which such lands are located, prior to considering any 18 private offers, that such lands are available for sale. 19 (2) Notification to counties of the availability of state lands for which an application for sale has been 2.0 21 received by the board shall be given by registered mail, return receipt requested, to the board of county commissioners 2.2 23 of the county in which the lands are located. (3) Within 40 days after receipt of notification from 2.4 the board of trustees, the board of county commissioners of 25 the county in which the lands are located shall determine by 26 27 resolution whether or not to purchase such lands. Any 2.8 resolution approving the purchase of such lands shall be certified and forwarded to the Board of Trustees of the 29 30 Internal Improvement Trust Fund. 31

35

1	(4) Within 30 days after receipt of a certified
2	resolution establishing the county's intent to purchase lands
3	sold pursuant to this section, the board shall convey such
4	land to the county at a price that is equal to the price paid
5	by the state at the time the land was purchased or, for lands
б	donated or given to the state, the appraised market value
7	established by generally accepted professional standards for
8	<u>real estate appraisals.</u>
9	(5) Notwithstanding the provisions of this section,
10	riparian owners with respect to lands being sold by the board
11	have a right to purchase such lands at a price and upon
12	conditions and terms established by the board. Riparian owners
13	may waive this prior right and, if such rights are waived,
14	this section applies to the sale of such lands.
15	(6) This section does not apply to:
16	(a) The exchange of lands as approved by the board
17	pursuant to s. 253.034;
18	(b) The conveyance of lands located within the
19	Everglades Agricultural Area as defined in s. 373.4592; or
20	(c) Lands managed pursuant to ss. 253.781-253.785.
21	(7) This section does not restrict any right otherwise
22	granted to the board by this chapter to convey land to which
23	they hold title to the state or any department, office,
24	authority, board, bureau, commission, institution, court,
25	tribunal, agency, or other instrumentality of or under the
26	state. As used in this section, the term "lands" means all
27	lands, the title to which is vested in the board.
28	Section 7. Section 253.115, Florida Statutes, is
29	amended to read:
30	253.115 Leases; grants of easement; sale of state
31	lands; public notice and hearings

1	(1) After receiving an application in compliance with
2	such forms as may be required by this chapter requesting the
3	board to sell, exchange, <u>or</u> lease <u>state lands</u> , or grant an
4	easement on, over, under, above, or across any land to which
5	it holds title, the board must provide notice of the
б	application for the sale, lease, exchange, or grant of
7	easement. Notice shall be sent to the applicant, to persons
8	who have requested to be on a mailing list, and to each owner
9	of land lying within 500 feet of the land that is the subject
10	of the request, addressed to such owner as the owner's name
11	appears on the latest county tax assessment roll. The notice
12	shall include the name and address of the applicant; a brief
13	description of the proposed activity and any mitigation; the
14	location of the proposed activity, including whether it is
15	located within an Outstanding Florida Water or aquatic
16	preserve; a map identifying the location of the proposed
17	activity subject to the application; a diagram of the limits
18	of the proposed activity; and a name or number identifying the
19	application and the office where the application can be
20	inspected, and any other information required by rule. A copy
21	of this notice shall be sent to those persons who have
22	requested to be on a mailing list and to each owner of land
23	lying within 500 feet of the land proposed to be leased, sold,
24	exchanged, or subject to an easement, addressed to such owner
25	as the owner's name and address appears on the latest county
26	tax assessment roll.
27	(2) The board of trustees \underline{or}_{τ} the department, or a
28	water management district, as is appropriate, shall consider
29	comments and objections received in response to the public
30	notice required by this section in reaching its decision to
31	approve or deny use of <u>state</u> board of trustees owned lands for
	37

1 a proposed activity. If In the event that substantive 2 objections are raised, the department or water management district may hold an informal public hearing in the county in 3 which the proposed activity lies. If the board of trustees $\underline{or_{\tau}}$ 4 5 the department, or a water management district, as is 6 appropriate, determines that the sale, lease, exchange, or 7 granting of an easement is not contrary to the public 8 interest, or is in the public interest when required by law, it may approve the proposed activity. The sale of sovereignty 9 10 submerged lands shall require a determination that the proposed sale is in the public interest. 11 12 (3) The board may also publish, or require an 13 applicant to publish, in a newspaper of general circulation within the affected area, a notice of receipt of the 14 application and a notice of intended agency action. The board 15 shall also provide notice of intended agency action to the 16 17 applicant and to those who have requested a copy of the intended agency action for that application. 18 (4) Failure to provide the notice as set out in 19 subsections (1) and (3) shall not invalidate the sale, 20 21 exchange, lease, or easement. 22 (5) The notice and publication requirements of this 23 section do not apply to: (a) The release of any reservations contained in 2.4 Murphy Act deeds or deeds of the board of trustees; 25 (b) Any conveyance of land lying landward of the line 26 27 of mean high water, which land does not exceed 5 acres in 28 area; (c) Any lands covered by the provisions of ss. 29 30 253.12(6), (9), and (10), and 253.129; 31

38

1 (d) The lease of or easement for any land when the 2 land is being leased to a state agency; 3 (e) Sovereignty land easements for existing activities completed prior to March 27, 1982; 4 5 (f) The conversion of existing marina licenses to б sovereignty land leases; 7 (q) Sovereignty land leases for registered and existing unregistered grandfathered facilities; 8 (h) The conveyance of lands pursuant to the provisions 9 10 of former s. 373.4592(4)(b); (i) Renewals, modifications, or assignments; or 11 12 (j) Lands managed pursuant to ss. 253.781-253.785;-13 (k) Homestead, railroad, or canal grants as provided by law; or 14 (1) Lands conveyed pursuant to s. 253.111. 15 (6) The board may establish alternative notice 16 17 requirements to those in subsections (1) and (3), including a waiver of notice τ if adopted by rule, for proposed activities 18 under this section which also qualify for a general permit 19 pursuant to chapter 373. Such alternative notice requirements 20 21 shall take into account the nature and scope of the proposed 22 activities and the effect on other persons. 23 (7) In the disposition of parcels of state owned uplands, the Board of Trustees of the Internal Improvement 2.4 25 Trust Fund may procure real estate sales services, including 26 open listings, exclusive listings, or auction or other 27 appropriate services, to facilitate the sale of such lands. 28 Section 8. Section 253.42, Florida Statutes, is amended to read: 29 253.42 Board of trustees may exchange lands.--The 30 provisions of this section apply to all lands owned by, vested 31 39

in, or titled in the name of the board whether the lands were
 <u>purchased</u> acquired by the state as a purchase, or acquired
 through gift, donation, or any other conveyance for which no
 consideration was paid.

5 (1) Subject to the provisions of ss. 253.034 and б 253.0341, the board of trustees may exchange any lands owned 7 by, vested in, or titled in the name of the board for other 8 lands in the state owned by counties, other units of local government governments, individuals, or private or public 9 10 corporations, and may fix the terms and conditions of any such exchange. Any nonconservation lands that were acquired by the 11 12 state through gift, donation, or any other conveyance for 13 which no consideration was paid must first be offered in exchange at no cost to a county or unit of local government 14 unless otherwise provided in a deed restriction of record or 15 other legal impediment, and so long as the use proposed by the 16 17 county or <u>unit of</u> local government is for a public purpose. 18 For conservation lands acquired by the state through gift, donation, or any other conveyance for which no consideration 19 was paid, the state may request land of equal conservation 20 21 value from the county or <u>unit of</u> local government but no other 2.2 consideration.

23 (2) In exchanging conservation state owned lands purchased not acquired by the state through gift, donation, or 2.4 any other conveyance for which no consideration was paid, with 25 counties or <u>units of</u> local <u>government</u> governments, the board 26 shall require an exchange of equal value. Equal value is 27 2.8 defined as the conservation benefit of the lands being offered for exchange by a county or <u>unit of</u> local government being 29 equal or greater in conservation benefit than the state-owned 30 lands. Such exchanges may include cash transactions if based 31

40

1 on an appropriate measure of value of the state-owned land, 2 but must also include the determination of a net-positive conservation benefit by the Acquisition and Restoration 3 Council as provided in s. 253.034, irrespective of appraised 4 5 value. б (3) The board shall select and agree upon the state 7 lands to be exchanged, shall agree to and the lands to be 8 conveyed to the state, and shall pay or receive any sum of 9 money deemed necessary by the board for the purpose of equalizing the value of the exchanged property. The board is 10 authorized to make and enter into contracts or agreements for 11 12 such purpose or purposes. (4) The public purposes of lands exchanged under the 13 provisions of this section with a county or unit of local 14 government include public schools, public libraries, fire or 15 law enforcement substations, governmental, judicial, or 16 17 recreational centers, affordable housing projects or programs, 18 and the capital improvement elements or the concurrency requirements that are required under a local comprehensive 19 land use plan as provided in s. 163.3177. The use of lands 20 21 exchanged under this section by a county or unit of local government may not be limited by rules of the board. 22 23 Section 9. Section 259.032, Florida Statutes, is amended to read: 2.4 25 259.032 Conservation and Recreation Lands Trust Fund; 26 purpose.--27 (1) It is the policy of the state that the citizens of 2.8 this state shall be assured public ownership of natural areas 29 for purposes of maintaining this state's unique natural resources; protecting air, land, and water quality; promoting 30 water resource development to meet the needs of natural 31

Florida Senate - 2006 592-2293-06

1 systems and citizens of this state; promoting restoration 2 activities on public lands; and providing lands for natural resource based recreation. In recognition of this policy, it 3 4 is the intent of the Legislature to provide such public lands 5 for the people residing in urban and metropolitan areas of the 6 state, as well as those residing in less populated, rural 7 areas. It is the further intent of the Legislature, with 8 regard to the lands described in paragraph (3)(c), that a high 9 priority be given to the acquisition of such lands in or near counties exhibiting the greatest concentration of population 10 and, with regard to the lands described in subsection (3), 11 12 that a high priority be given to acquiring lands or rights or 13 interests in lands within any area designated as an area of critical state concern under s. 380.05 which, in the judgment 14 of the advisory council established pursuant to s. 259.035, or 15 16 its successor, cannot be adequately protected by application 17 of land development regulations adopted pursuant to s. 380.05. 18 Finally, it is the Legislature's intent that lands acquired through this program and any successor programs be managed in 19 2.0 such a way as to protect or restore their natural resource 21 values, and provide the greatest benefit, including public 2.2 access, to the citizens of this state. 23 $(1)\frac{2}{2}(a)$ The Conservation and Recreation Lands Trust Fund is established within the Department of Environmental 2.4 Protection. The fund shall be used as a nonlapsing, revolving 25 fund exclusively for the purposes of this section. The fund 26 27 shall be credited with proceeds from the following excise 2.8 taxes: 29 1. The excise taxes on documents as provided in s. 30 201.15; and 31

42

1 2. The excise tax on the severance of phosphate rock 2 as provided in s. 211.3103. 3 4 The Department of Revenue shall credit to the fund each month 5 the proceeds from such taxes as provided in this paragraph. б (b) There shall annually be transferred from the 7 Conservation and Recreation Lands Trust Fund to the Land 8 Acquisition Trust Fund that amount, not to exceed \$20 million 9 annually, as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other 10 amounts with respect to bonds issued pursuant to s. 375.051 to 11 12 acquire lands on the established priority list developed 13 pursuant to this section; however, no moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or 14 earnings thereon, shall be used or made available to pay debt 15 service on the Save Our Coast revenue bonds. Amounts 16 17 transferred annually from the Conservation and Recreation 18 Lands Trust Fund to the Land Acquisition Trust Fund pursuant to this paragraph shall have the highest priority over other 19 payments or transfers from the Conservation and Recreation 20 21 Lands Trust Fund, and no other payments or transfers shall be 2.2 made from the Conservation and Recreation Lands Trust Fund 23 until such transfers to the Land Acquisition Trust Fund have 2.4 been made. 25 (c) Effective July 1, 2001, Moneys in the Conservation and Recreation Lands Trust Fund also shall be used to manage 26 27 lands and to pay for related costs, activities, and functions 2.8 pursuant to the provisions of this section. 29 (3) The Governor and Cabinet, sitting as the Board of 30 Trustees of the Internal Improvement Trust Fund, allocate mav 31

43

1 moneys from the fund in any one year to acquire the fee or any 2 lesser interest in lands for the following public purposes: (a) To conserve and protect environmentally unique and 3 4 irreplaceable lands that contain native, relatively unaltered flora and fauna representing a natural area unique to, or 5 6 scarce within, a region of this state or a larger geographic 7 area; (b) To conserve and protect lands within designated 8 9 areas of critical state concern, if the proposed acquisition 10 relates to the natural resource protection purposes of the 11 designation; 12 (c) To conserve and protect native species habitat or 13 endangered or threatened species, emphasizing long term protection for endangered or threatened species designated G 1 14 or G 2 by the Florida Natural Areas Inventory, and especially 15 those areas that are special locations for breeding and 16 17 reproduction; 18 (d) To conserve, protect, manage, or restore important 19 ecosystems, landscapes, and forests, if the protection and conservation of such lands is necessary to enhance or protect 20 21 significant surface water, groundwater, coastal, recreational, 2.2 timber, or fish or wildlife resources which cannot otherwise 23 be accomplished through local and state regulatory programs; 2.4 (e) To promote water resource development that 25 benefits natural systems and citizens of the state; 26 (f) To facilitate the restoration and subsequent 27 health and vitality of the Florida Everglades; 28 (g) To provide areas, including recreational trails, for natural resource based recreation and other outdoor 29 30 recreation on any part of any site compatible with conservation purposes; 31

1 (h) To preserve significant archaeological or historic 2 sites; or 3 (i) To conserve urban open spaces suitable for 4 greenways or outdoor recreation which are compatible with 5 conservation purposes. б (4) Lands acquired under this section shall be for use 7 as state designated parks, recreation areas, preserves, reserves, historic or archaeological sites, geologic or 8 9 botanical sites, recreational trails, forests, wilderness 10 areas, wildlife management areas, urban open space, or other 11 state designated recreation or conservation lands; or they 12 shall qualify for such state designation and use if they are 13 to be managed by other governmental agencies or nonstate entities as provided for in this section. 14 (2) (5) The board of trustees may allocate, in any 15 year, an amount not to exceed 5 percent of the money credited 16 17 to the fund in that year, such allocation to be used for the 18 initiation and maintenance of a natural areas inventory to aid in the identification of areas to be acquired pursuant to this 19 section. 20 21 (3) (6) Moneys in the fund not needed to meet 22 obligations incurred under this section shall be deposited 23 with the Chief Financial Officer to the credit of the fund and may be invested in the manner provided by law. Interest 2.4 received on such investments shall be credited to the 25 Conservation and Recreation Lands Trust Fund. 26 27 (4) (4) (7) The board of trustees may enter into any 2.8 contract necessary to accomplish the purposes of this section. 29 The lead land managing agencies designated by the board of trustees also are directed by the Legislature to enter into 30 contracts or interagency agreements with other governmental 31 45

1 entities, including local soil and water conservation 2 districts, or private land managers who have the expertise to perform specific management activities which a lead agency 3 lacks, or which would cost more to provide in-house. Such 4 activities shall include, but not be limited to, controlled 5 6 burning, road and ditch maintenance, mowing, and wildlife 7 assessments. 8 (8) Lands to be considered for purchase under this 9 section are subject to the selection procedures of s. 259.035 10 and related rules and shall be acquired in accordance with acquisition procedures for state lands provided for in s. 11 12 259.041, except as otherwise provided by the Legislature. An 13 inholding or an addition to a project selected for purchase pursuant to this chapter is not subject to the selection 14 procedures of s. 259.035 if the estimated value of such 15 16 inholding or addition does not exceed \$500,000. When at least 17 90 percent of the acreage of a project has been purchased 18 pursuant to this chapter, the project may be removed from the list and the remaining acreage may continue to be purchased. 19 20 (5) At the discretion of the board, moneys from the 21 fund may be used for title work, appraisal fees, environmental 22 audits, and survey costs related to acquisition expenses for 23 conservation lands to be purchased, donated, or exchanged acquired, donated, or exchanged which qualify under the 2.4 25 categories of this section, at the discretion of the board. (6) When the board of trustees Legislature has 26 27 authorized the Department of Environmental Protection to 2.8 condemn a specific parcel of land and such parcel has already been approved for acquisition for conservation purposes under 29 this section, the land may be acquired in accordance with the 30 provisions of chapter 73 or chapter 74, and the fund may be 31

46

used to pay the condemnation award and all costs, including a 1 2 reasonable attorney's fee, associated with condemnation. 3 (9) All lands managed under this chapter and s. 4 253.034 shall be: 5 (a) Managed in a manner that will provide the greatest б combination of benefits to the public and to the resources. 7 (b) Managed for public outdoor recreation which is 8 compatible with the conservation and protection of public lands. Such management may include, but not be limited to, the 9 following public recreational uses: fishing, hunting, 10 camping, bicycling, hiking, nature study, swimming, boating, 11 12 canoeing, horseback riding, diving, model hobbyist activities, 13 birding, sailing, jogging, and other related outdoor activities compatible with the purposes for which the lands 14 15 were acquired. (c) Managed for the purposes for which the lands were 16 17 acquired, consistent with paragraph (11)(a). 18 (d) Concurrent with its adoption of the annual Conservation and Recreation Lands list of acquisition projects 19 20 pursuant to s. 259.035, the board of trustees shall adopt a 21 management prospectus for each project. The management 2.2 prospectus shall delineate: 23 1. The management goals for the property; 2. The conditions that will affect the intensity of 2.4 25 management; 26 3. An estimate of the revenue generating potential of 27 the property, if appropriate; 28 4. A timetable for implementing the various stages of management and for providing access to the public, if 29 30 applicable; 31

1 5. A description of potential multiple use activities 2 as described in this section and s. 253.034; 6. Provisions for protecting existing infrastructure 3 and for ensuring the security of the project upon acquisition; 4 5 The anticipated costs of management and projected 7 6 sources of revenue, including legislative appropriations, to 7 fund management needs; and 8 8. Recommendations as to how many employees will be 9 needed to manage the property, and recommendations as to 10 whether local governments, volunteer groups, the former landowner, or other interested parties can be involved in the 11 12 management. 13 (e) Concurrent with the approval of the acquisition contract pursuant to s. 259.041(3)(c) for any interest in 14 lands, the board of trustees shall designate an agency or 15 agencies to manage such lands and shall evaluate and amend, as 16 17 appropriate, the management policy statement for the project as provided by s. 259.035, consistent with the purposes for 18 19 which the lands are acquired. For any fee simple acquisition of a parcel which is or will be leased back for agricultural 2.0 21 purposes, or any acquisition of a less than fee interest in 2.2 land that is or will be used for agricultural purposes, the 23 Board of Trustees of the Internal Improvement Trust Fund shall first consider having a soil and water conservation district, 2.4 created pursuant to chapter 582, manage and monitor such 25 interests. 26 (f) State agencies designated to manage lands acquired 27 2.8 under this chapter may contract with local governments and soil and water conservation districts to assist in management 29 30 activities, including the responsibility of being the lead land manager. Such land management contracts may include a 31

1 provision for the transfer of management funding to the local 2 government or soil and water conservation district from the Conservation and Recreation Lands Trust Fund in an amount 3 4 adequate for the local government or soil and water conservation district to perform its contractual land 5 6 management responsibilities and proportionate to its 7 responsibilities, and which otherwise would have been expended 8 by the state agency to manage the property. 9 (g) Immediately following the acquisition of any 10 interest in lands under this chapter, the Department of Environmental Protection, acting on behalf of the board of 11 12 trustees, may issue to the lead managing entity an interim 13 assignment letter to be effective until the execution of a formal lease. 14 15 (10)(a) State, regional, or local governmental agencies or private entities designated to manage lands under 16 17 this section shall develop and adopt, with the approval of the 18 board of trustees, an individual management plan for each project designed to conserve and protect such lands and their 19 associated natural resources. Private sector involvement in 2.0 21 management plan development may be used to expedite the 2.2 planning process. 23 (b) Individual management plans required by s. 253.034(5), for parcels over 160 acres, shall be developed 2.4 with input from an advisory group. Members of this advisory 25 group shall include, at a minimum, representatives of the lead 26 27 land managing agency, comanaging entities, local private 2.8 property owners, the appropriate soil and water conservation district, a local conservation organization, and a local 29 elected official. The advisory group shall conduct at least 30 one public hearing within the county in which the parcel or 31

Florida Senate - 2006 592-2293-06

1 project is located. For those parcels or projects that are 2 within more than one county, at least one areawide public hearing shall be acceptable and the lead managing agency shall 3 4 invite a local elected official from each county. The areawide public hearing shall be held in the county in which the core 5 6 parcels are located. Notice of such public hearing shall be 7 posted on the parcel or project designated for management, 8 advertised in a paper of general circulation, and announced at a scheduled meeting of the local governing body before the 9 actual public hearing. The management prospectus required 10 pursuant to paragraph (9)(d) shall be available to the public 11 12 for a period of 30 days prior to the public hearing. 13 (c) Once a plan is adopted, the managing agency or entity shall update the plan at least every 10 years in a form 14 and manner prescribed by rule of the board of trustees. Such 15 updates, for parcels over 160 acres, shall be developed with 16 17 input from an advisory group. Such plans may include transfers 18 of leasehold interests to appropriate conservation organizations or governmental entities designated by the Land 19 Acquisition and Management Advisory Council or its successor, 2.0 21 for uses consistent with the purposes of the organizations and the protection, preservation, conservation, restoration, and 2.2 23 proper management of the lands and their resources. Volunteer 2.4 management assistance is encouraged, including, but not limited to, assistance by youths participating in programs 25 26 sponsored by state or local agencies, by volunteers sponsored by environmental or civic organizations, and by individuals 27 2.8 participating in programs for committed delinquents and adults. 29 30 (d) For each project for which lands are acquired after July 1, 1995, an individual management plan shall be 31

1	adopted and in place no later than 1 year after the essential
2	parcel or parcels identified in the annual Conservation and
3	Recreation Lands report prepared pursuant to s. 259.035(2)(a)
4	have been acquired. Beginning in fiscal year 1998 1999, the
5	Department of Environmental Protection shall distribute only
б	75 percent of the acquisition funds to which a budget entity
7	or water management district would otherwise be entitled from
8	the Preservation 2000 Trust Fund to any budget entity or any
9	water management district that has more than one third of its
10	management plans overdue.
11	(e) Individual management plans shall conform to the
12	appropriate policies and guidelines of the state land
13	management plan and shall include, but not be limited to:
14	1. A statement of the purpose for which the lands were
15	acquired, the projected use or uses as defined in s. 253.034,
16	and the statutory authority for such use or uses.
17	2. Key management activities necessary to preserve and
18	protect natural resources and restore habitat, and for
19	controlling the spread of nonnative plants and animals, and
20	for prescribed fire and other appropriate resource management
21	activities.
22	3. A specific description of how the managing agency
23	plans to identify, locate, protect, and preserve, or otherwise
24	use fragile, nonrenewable natural and cultural resources.
25	4. A priority schedule for conducting management
26	activities, based on the purposes for which the lands were
27	acquired.
28	5. A cost estimate for conducting priority management
29	activities, to include recommendations for cost effective
30	methods of accomplishing those activities.
31	

1	6. A cost estimate for conducting other management
2	activities which would enhance the natural resource value or
3	public recreation value for which the lands were acquired. The
4	cost estimate shall include recommendations for cost effective
5	methods of accomplishing those activities.
6	7. A determination of the public uses and public
7	access that would be consistent with the purposes for which
8	the lands were acquired.
9	(f) The Division of State Lands shall submit a copy of
10	each individual management plan for parcels which exceed 160
11	acres in size to each member of the Land Acquisition and
12	Management Advisory Council or its successor, which shall:
13	1. Within 60 days after receiving a plan from the
14	division, review each plan for compliance with the
15	requirements of this subsection and with the requirements of
16	the rules established by the board pursuant to this
17	subsection.
18	2. Consider the propriety of the recommendations of
19	the managing agency with regard to the future use or
20	protection of the property.
21	3. After its review, submit the plan, along with its
22	recommendations and comments, to the board of trustees, with
23	recommendations as to whether to approve the plan as
24	submitted, approve the plan with modifications, or reject the
25	plan.
26	(g) The board of trustees shall consider the
27	individual management plan submitted by each state agency and
28	the recommendations of the Land Acquisition and Management
29	Advisory Council, or its successor, and the Division of State
30	Lands and shall approve the plan with or without modification
31	or reject such plan. The use or possession of any lands owned
	52

1 by the board of trustees which is not in accordance with an 2 approved individual management plan is subject to termination by the board of trustees. 3 4 5 By July 1 of each year, each governmental agency and each 6 private entity designated to manage lands shall report to the 7 Secretary of Environmental Protection on the progress of 8 funding, staffing, and resource management of every project 9 for which the agency or entity is responsible. 10 (11)(a) The Legislature recognizes that acquiring lands pursuant to this chapter serves the public interest by 11 12 protecting land, air, and water resources which contribute to the public health and welfare, providing areas for natural 13 resource based recreation, and ensuring the survival of unique 14 and irreplaceable plant and animal species. The Legislature 15 intends for these lands to be managed and maintained for the 16 17 purposes for which they were acquired and for the public to have access to and use of these lands where it is consistent 18 with acquisition purposes and would not harm the resources the 19 state is seeking to protect on the public's behalf. 20 21 (b) An amount up to 1.5 percent of the cumulative 2.2 total of funds ever deposited into the Florida Preservation 2000 Trust Fund and the Florida Forever Trust Fund shall be 23 made available for the purposes of management, maintenance, 2.4 and capital improvements not eligible for funding pursuant to 25 s. 11(e), Art. VII of the State Constitution, and for 26 27 associated contractual services, for lands acquired pursuant 2.8 to this section, s. 259.101, s. 259.105, or previous programs for the acquisition of lands for conservation and recreation, 29 30 including state forests, to which title is vested in the board of trustees and other conservation and recreation lands 31

1	managed by a state agency. Of this amount, \$250,000 shall be
2	transferred annually to the Plant Industry Trust Fund within
3	the Department of Agriculture and Consumer Services for the
4	purpose of implementing the Endangered or Threatened Native
5	Flora Conservation Grants Program pursuant to s. 581.185(11).
б	Each agency with management responsibilities shall annually
7	request from the Legislature funds sufficient to fulfill such
8	responsibilities. For the purposes of this paragraph, capital
9	improvements shall include, but need not be limited to,
10	perimeter fencing, signs, firelanes, access roads and trails,
11	and minimal public accommodations, such as primitive
12	campsites, garbage receptacles, and toilets. Any equipment
13	purchased with funds provided pursuant to this paragraph may
14	be used for the purposes described in this paragraph on any
15	conservation and recreation lands managed by a state agency.
16	(c) In requesting funds provided for in paragraph (b)
17	for long term management of all acquisitions pursuant to this
18	chapter and for associated contractual services, the managing
19	agencies shall recognize the following categories of land
20	management needs:
21	1. Lands which are low need tracts, requiring basic
22	resource management and protection, such as state reserves,
23	state preserves, state forests, and wildlife management areas.
24	These lands generally are open to the public but have no more
25	than minimum facilities development.
26	2. Lands which are moderate need tracts, requiring
27	more than basic resource management and protection, such as
28	state parks and state recreation areas. These lands generally
29	have extra restoration or protection needs, higher
30	concentrations of public use, or more highly developed
31	facilities.
	F 4

54

1	3. Lands which are high need tracts, with identified
2	needs requiring unique site specific resource management and
3	protection. These lands generally are sites with historic
4	significance, unique natural features, or very high intensity
5	public use, or sites that require extra funds to stabilize or
6	protect resources, such as lands with heavy infestations of
7	nonnative, invasive plants.
8	
9	In evaluating the management funding needs of lands based on
10	the above categories, the lead land managing agencies shall
11	include in their considerations the impacts of, and needs
12	created or addressed by, multiple use management strategies.
13	(d) All revenues generated through multiple use
14	management or compatible secondary use management shall be
15	returned to the lead agency responsible for such management
16	and shall be used to pay for management activities on all
17	conservation, preservation, and recreation lands under the
18	agency's jurisdiction. In addition, such revenues shall be
19	segregated in an agency trust fund and shall remain available
20	to the agency in subsequent fiscal years to support land
21	management appropriations. For the purposes of this paragraph,
22	compatible secondary use management shall be those activities
23	described in subsection (9) undertaken on parcels designated
24	as single use pursuant to s. 253.034(2)(b).
25	(e) Up to one fifth of the funds provided for in
26	paragraph (b) shall be reserved by the board of trustees for
27	interim management of acquisitions and for associated
28	contractual services, to ensure the conservation and
29	protection of natural resources on project sites and to allow
30	limited public recreational use of lands. Interim management
31	activities may include, but not be limited to, resource
	55

1	assessments, control of invasive, nonnative species, habitat
2	restoration, fencing, law enforcement, controlled burning, and
3	public access consistent with preliminary determinations made
4	pursuant to paragraph (9)(g). The board of trustees shall make
5	these interim funds available immediately upon purchase.
6	(f) The department shall set long range and annual
7	goals for the control and removal of nonnative, invasive plant
8	species on public lands. Such goals shall differentiate
9	between aquatic plant species and upland plant species. In
10	setting such goals, the department may rank, in order of
11	adverse impact, species that impede or destroy the functioning
12	of natural systems. Notwithstanding paragraph (a), up to
13	one fourth of the funds provided for in paragraph (b) may be
14	used by the agencies receiving those funds for control and
15	removal of nonnative, invasive species on public lands.
16	(g) In addition to the purposes specified in paragraph
17	(b), funds from the 1.5 percent of the cumulative total of
18	funds ever deposited into the Florida Preservation 2000 Trust
19	Fund and the Florida Forever Trust Fund may be appropriated
20	for the 2005 2006 fiscal year for the construction of
21	replacement museum facilities. This paragraph expires July 1,
22	2006.
23	(12)(a) Beginning July 1, 1999, the Legislature shall
24	make available sufficient funds annually from the Conservation
25	and Recreation Lands Trust Fund to the department for payment
26	in lieu of taxes to qualifying counties and local governments
27	as defined in paragraph (b) for all actual tax losses incurred
28	as a result of board of trustees acquisitions for state
29	agencies under the Florida Forever program or the Florida
30	Preservation 2000 program during any year. Reserved funds not
31	used for payments in lieu of taxes in any year shall revert to
	56

1 the fund to be used for land management in accordance with the 2 provisions of this section. 3 (b) Payment in lieu of taxes shall be available: 4 To all counties that have a population of 150,000 or fewer. Population levels shall be determined pursuant to s. 5 б $\frac{11.031}{11.031}$ 7 2. To all local governments located in eligible 8 counties. 9 3. To Glades County, where a privately owned and 10 operated prison leased to the state has recently been opened and where privately owned and operated juvenile justice 11 12 facilities leased to the state have recently been constructed 13 and opened, a payment in lieu of taxes, in an amount that offsets the loss of property tax revenue, which funds have 14 already been appropriated and allocated from the Department of 15 Correction's budget for the purpose of reimbursing amounts 16 17 equal to lost ad valorem taxes. (c) If insufficient funds are available in any year to 18 make full payments to all qualifying counties and local 19 20 governments, such counties and local governments shall receive 21 a pro rata share of the moneys available. 22 (d) The payment amount shall be based on the average 23 amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of 2.4 taxes shall be made no later than January 31 of the year 25 following acquisition. No payment in lieu of taxes shall be 26 made for properties which were exempt from ad valorem taxation 27 2.8 for the year immediately preceding acquisition. (e) If property which was subject to ad valorem 29 30 taxation was acquired by a tax exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of 31

1	taxes shall be made for such property based upon the average
2	amount of taxes paid on the property for the 3 years prior to
3	its being removed from the tax rolls. The department shall
4	certify to the Department of Revenue those properties that may
5	be eligible under this provision. Once eligibility has been
б	established, that county or local government shall receive 10
7	consecutive annual payments for each tax loss, and no further
8	eligibility determination shall be made during that period.
9	(f) Payment in lieu of taxes pursuant to this
10	subsection shall be made annually to qualifying counties and
11	local governments after certification by the Department of
12	Revenue that the amounts applied for are reasonably
13	appropriate, based on the amount of actual taxes paid on the
14	eligible property. With the assistance of the local government
15	requesting payment in lieu of taxes, the state agency that
16	acquired the land is responsible for preparing and submitting
17	application requests for payment to the Department of Revenue
18	for certification.
19	(g) If the board of trustees conveys to a local
20	government title to any land owned by the board, any payments
21	in lieu of taxes on the land made to the local government
22	shall be discontinued as of the date of the conveyance.
23	
24	For the purposes of this subsection, "local government"
25	includes municipalities, the county school board, mosquito
26	control districts, and any other local government entity which
27	levies ad valorem taxes, with the exception of a water
28	management district.
29	(13) Moneys credited to the fund each year which are
30	not used for management, maintenance, or capital improvements
31	pursuant to subsection (11); for payment in lieu of taxes
	5.9

Florida Senate - 2006 592-2293-06

1 pursuant to subsection (12); or for the purposes of subsection 2 (5), shall be available for the acquisition of land pursuant 3 to this section. 4 (14) The board of trustees may adopt rules to further define the categories of land for acquisition under this 5 6 chapter. 7 (15) Within 90 days after receiving a certified letter 8 from the owner of a property on the Conservation and Recreation Lands list or the priority list established 9 pursuant to s. 259.105 objecting to the property being 10 included in an acquisition project, where such property is a 11 12 project or part of a project which has not been listed for 13 purchase in the current year's land acquisition work plan, the board of trustees shall delete the property from the list or 14 from the boundary of an acquisition project on the list. 15 Section 10. Section 259.0321, Florida Statutes, is 16 17 created to read: 18 259.0321 Management of conservation lands; additional 19 requirements. --(1) All lands acquired for conservation purposes and 20 21 managed under this chapter and s. 253.034 shall be managed: 22 (a) In a manner that will provide the greatest 23 combination of benefits to the public and to the resources while conserving and protecting such lands and their natural 2.4 25 resources. (b) For the purposes for which the lands were acquired 26 27 and to allow the public to have access to and use of these 2.8 lands where it is consistent with acquisition purposes and would not harm the resources the state is seeking to protect 29 30 on the public's behalf. 31

1	(c) For public outdoor-recreation uses that are
2	compatible with the conservation and protection of public
3	lands. Such uses may include, but need not be limited to,
4	fishing, hunting, camping, bicycling, hiking, nature study,
5	swimming, boating, canoeing, horseback riding, diving, model
6	hobbyist activities, birding, sailing, jogging, and other
7	related outdoor activities that are compatible with the
8	purposes for which the lands were acquired.
9	(2)(a) Concurrent with its adoption of the list of
10	acquisition projects pursuant to s. 259.035, the board of
11	trustees shall adopt a management prospectus for each project.
12	The management prospectus must delineate:
13	1. The management goals for the property;
14	2. The conditions that will affect the intensity of
15	management;
16	3. An estimate of the revenue-generating potential of
17	the property, if appropriate;
18	4. A timetable for implementing the various stages of
19	management and for providing access to the public, if
20	applicable;
21	5. A description of potential multiple-use activities
22	as described in this section;
23	6. Provisions for protecting existing infrastructure
24	and for ensuring the security of the project upon acquisition;
25	7. The anticipated costs of management and projected
26	sources of revenue, including legislative appropriations, to
27	fund management needs;
28	8. Recommendations as to how many employees will be
29	needed to manage the property; and
30	
31	

1	9. Recommendations as to whether local governments,
2	volunteer groups, the former landowner, or other interested
3	parties can be involved in the management.
4	(b) Concurrent with the approval of the contract to
5	acquire any interest in conservation lands pursuant to s.
6	259.041, the board of trustees shall designate a lead managing
7	agency and shall evaluate and amend, as appropriate, the
8	management policy statement for the project as provided by s.
9	259.035. For any fee simple acquisition that is or will be
10	leased back for agricultural purposes or any acquisition of a
11	less-than-fee interest in land that is or will be used for
12	agricultural purposes, the board of trustees shall first
13	consider designating a soil and water conservation district,
14	created pursuant to chapter 582, to manage and monitor such
15	interests.
16	(c) The agency designated by the board of trustees as
17	the lead managing agency may contract with local governments
18	and soil and water conservation districts to assist in
19	management activities, including the responsibility of being
20	the lead land manager. Such land management contracts may
21	include a provision for the transfer of management funding
22	that otherwise would have been expended to manage the property
23	to the local government or soil and water conservation
24	district from the Conservation and Recreation Lands Trust Fund
25	in an amount adequate for the local government or soil and
26	water conservation district to perform its contractual land
27	management responsibilities and proportionate to its
28	responsibilities.
29	(d) Immediately following the acquisition of any
30	interest in lands under this chapter, the Department of
31	Environmental Protection, acting on behalf of the board of
	61

1	<u>trustees, may issue an interim assignment letter to the lead</u>
2	managing agency which will remain effective until the
3	execution of a formal management agreement.
4	(3)(a) State, regional, or local governmental agencies
5	or private entities designated to manage conservation lands
б	under this section shall develop and adopt, with the approval
7	<u>of the board of trustees, an individual management plan for</u>
8	such lands. Private-sector entities may be used to expedite
9	the development of the management plan. Management plans
10	developed and adopted pursuant to this subsection must be
11	submitted to the Division of State Lands for review under the
12	provisions of s. 253.034.
13	(b) Individual management plans for parcels larger
14	than 160 acres shall be developed with input from an advisory
15	<u>group. Members of this advisory group shall include, at a</u>
16	minimum, representatives of the lead land managing agency,
17	comanaging entities, local private property owners, the
18	appropriate soil and water conservation district, a local
19	conservation organization, and a local elected official. The
20	advisory group shall conduct at least one public hearing
21	within the county in which the parcel or project is located.
22	For those parcels or projects that are within more than one
23	county, at least one areawide public hearing is acceptable and
24	the lead managing agency shall invite a local elected official
25	from each county. The areawide public hearing shall be held in
26	the county in which the core parcels are located. Notice of
27	such public hearing shall be posted on the parcel or project
28	designated for management, advertised in a paper of general
29	circulation, and announced at a scheduled meeting of the local
30	governing body before the actual public hearing. The
31	management prospectus required pursuant to paragraph (2)(a)
	62

1	shall be available to the public for a period of 30 days prior
2	to the public hearing.
3	(c) Once a plan is adopted, the managing agency or
4	entity shall update the plan at least every 10 years as
5	required in s. 253.034(5). Updated plans for parcels larger
б	than 160 acres shall be developed with input from an advisory
7	group. Such updated plans may include transfers of leasehold
8	interests to appropriate conservation organizations or
9	governmental entities designated by the Acquisition and
10	Restoration Council created in s. 259.035, or its successor,
11	for uses consistent with the purposes of the organizations and
12	the protection, preservation, conservation, restoration, and
13	proper management of the lands and their resources. Volunteer
14	management assistance is encouraged, including, but not
15	limited to, assistance by youth participating in programs
16	sponsored by state or local agencies, by volunteers sponsored
17	by environmental or civic organizations, and by individuals
18	participating in programs for committed delinguents and
19	adults.
20	(d) An individual management plan shall be adopted and
21	in place no later than 1 year after the essential parcel or
22	parcels identified in the list of acquisition projects have
23	been acquired. The Department of Environmental Protection
24	shall distribute only 75 percent of the acquisition funds to
25	which a state budget entity or water management district would
26	otherwise be entitled from the Florida Forever Trust Fund if
27	more than one-third of the management plans of that budget
28	entity or water management district are overdue.
29	(e) Individual management plans must conform to the
30	appropriate policies and quidelines of the state land
31	management plan and must include, but need not be limited to:
	62

1	1. A statement of the purpose for which the lands were
2	acquired, the projected use or uses of the lands, and the
3	statutory authority for such use or uses.
4	2. Key management activities that are necessary to
5	preserve and protect natural resources, restore habitat,
6	control the spread of nonnative plants and animals, and
7	conduct prescribed burns and other appropriate
8	resource-management activities.
9	3. A specific description of how the managing agency
10	plans to identify, locate, protect, and preserve or otherwise
11	use fragile, nonrenewable natural and cultural resources.
12	4. A priority schedule for conducting management
13	activities which is based on the purposes for which the lands
14	were acquired.
15	5. A cost estimate for conducting priority management
16	activities, including recommendations for cost-effective
17	methods of accomplishing those activities.
18	6. A cost estimate for conducting other management
19	activities that would enhance the natural resource value or
20	public recreation value for which the lands were acquired. The
21	cost estimate must include recommendations for cost-effective
22	methods of accomplishing those activities.
23	7. A determination of the public uses and public
24	access that are consistent with the purposes for which the
25	lands were acquired.
26	
27	By July 1 of each year, each governmental agency and each
28	private entity designated to manage lands shall report to the
29	Secretary of Environmental Protection on the progress of the
30	funding, staffing, and resource management of every project
31	for which the agency or entity is responsible.
	64

1	(4)(a) An amount up to 1.5 percent of the cumulative
2	total of funds ever deposited into the Florida Preservation
3	2000 Trust Fund and the Florida Forever Trust Fund shall be
4	made available for the purposes of management, maintenance,
5	and capital improvements that are not eligible to be funded
6	from bonds issued pursuant to s. 11(3), Art. VII of the State
7	Constitution; for associated contractual services for lands,
8	the title to which is vested in the board of trustees,
9	acquired pursuant to s. 259.105 or previous conservation and
10	recreation land acquisition programs; and for other
11	conservation and recreation lands managed by a state agency.
12	Of this amount, \$250,000 shall be transferred annually to the
13	<u>Plant Industry Trust Fund within the Department of Agriculture</u>
14	and Consumer Services for the purpose of implementing the
15	Endangered or Threatened Native Flora Conservation Grants
16	Program pursuant to s. 581.185(11). For the purposes of this
17	paragraph, capital improvements include, but need not be
18	limited to, perimeter fencing, signs, firelanes, access roads
19	and trails, and minimal public accommodations, such as
20	primitive campsites, garbage receptacles, and toilets. Any
21	equipment purchased with funds provided pursuant to this
22	paragraph may be used for the purposes described in this
23	paragraph on any conservation and recreation lands managed by
24	<u>a state agency.</u>
25	(b) Each agency having management responsibilities
26	shall annually request from the Legislature funds sufficient
27	to fulfill such responsibilities. In requesting funds for
28	long-term management of all acquisitions pursuant to this
29	chapter and for associated contractual services, the managing
30	agencies shall recognize the following categories of
31	land-management needs:

1	1. Lands that are low-need tracts, requiring basic
2	resource management and protection, such as state reserves,
3	state preserves, state forests, and wildlife management areas.
4	These lands generally are open to the public but have no more
5	than minimum facilities development.
б	2. Lands that are moderate-need tracts, requiring more
7	than basic resource management and protection, such as state
8	parks and state recreation areas. These lands generally have
9	extra restoration or protection needs, higher concentrations
10	of public use, or more highly developed facilities.
11	3. Lands that are high-need tracts, having identified
12	needs that require unique site-specific resource management
13	and protection. These lands generally are sites that have
14	historic significance, unique natural features, or very high
15	intensity public use, or sites that require extra funds to
16	stabilize or protect resources, such as lands with heavy
17	infestations of nonnative, invasive plants.
18	
19	In evaluating the management funding needs of lands based on
20	the categories in this paragraph, each lead managing agency
21	shall include the impacts of, and needs created or addressed
22	by, multiple-use management strategies.
23	(c) All revenues generated through multiple-use
24	management or compatible secondary-use management shall be
25	returned to the lead agency responsible for such management
26	and shall be used to pay for management activities on all
27	conservation and recreation lands under the agency's
28	jurisdiction. In addition, such revenues shall be segregated
29	in an agency trust fund and shall remain available to the
30	agency in subsequent fiscal years to support land management
31	appropriations. For the purposes of this paragraph, compatible

1	secondary-use management are those activities described in
2	subsection (1) which are undertaken on parcels designated as
3	single use pursuant to s. 253.034(2)(b).
4	(d) Up to one-fifth of the funds provided for under
5	paragraph (a) shall be reserved by the board of trustees for
б	interim management of acquisitions and for associated
7	contractual services in order to ensure the conservation and
8	protection of natural resources on project sites and to allow
9	limited public recreational use of lands. Interim management
10	activities may include, but need not be limited to, resource
11	assessments, control of invasive, nonnative species, habitat
12	restoration, fencing, law enforcement, controlled burning, and
13	public access consistent with preliminary determinations made
14	pursuant to paragraph (2)(d). The board of trustees shall make
15	these interim funds available immediately upon purchase.
16	(e) The department shall set long-range and annual
17	goals for the control and removal of nonnative, invasive plant
18	species on public lands. Such goals must differentiate between
19	aquatic plant species and upland plant species. In setting
20	such goals, the department may rank, in order of adverse
21	impact, species that impede or destroy the functioning of
22	natural systems. Up to one-fourth of the funds provided for in
23	paragraph (a) may be used by the agencies receiving those
24	funds for control and removal of nonnative, invasive species
25	on public lands.
26	Section 11. Section 259.0322, Florida Statutes, is
27	amended to read:
28	259.0322 Payment in lieu of taxes; qualifying
29	<u>counties;</u> reinstitution of payments in lieu of taxes;
30	duration
31	

67

1	(1)(a) The Legislature shall annually make available
2	sufficient funds from the Conservation and Recreation Lands
3	Trust Fund to the department for payment in lieu of taxes to
4	gualifying counties and local governments, as defined in
5	paragraph (b), for all actual tax losses incurred as a result
6	of acquisitions for state agencies by the board of trustees
7	under the Florida Forever program during any year. Reserved
8	funds not used for payments in lieu of taxes in any year shall
9	revert to the fund to be used for land management in
10	accordance with the provisions of s. 259.0321.
11	(b) Payment in lieu of taxes shall be available:
12	1. To all counties that have a population of 150,000
13	or fewer. Population levels shall be determined pursuant to s.
14	<u>11.031.</u>
15	2. To all local governments located in eligible
16	counties.
17	3. To Glades County, where a privately owned and
18	operated prison leased to the state has recently been opened
19	and where privately owned and operated juvenile justice
20	facilities leased to the state have recently been constructed
21	and opened, a payment in an amount that offsets the loss of
22	property tax revenue, which funds have already been
23	appropriated and allocated from the Department of Correction's
24	budget for the purpose of reimbursing amounts equal to lost ad
25	valorem taxes.
26	(c) If insufficient funds are available in any year to
27	make full payments to all qualifying counties and local
28	governments, such counties and local governments shall receive
29	<u>a pro rata share of the moneys available.</u>
30	(d) The payment amount shall be based on the average
31	amount of actual taxes paid on the property for the 3 years
	68

preceding acquisition. Applications for payment in lieu of 1 2 taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be 3 4 made for properties that were exempt from ad valorem taxation for the year immediately preceding acquisition. 5 б (e) If property that was subject to ad valorem 7 taxation was acquired by a tax-exempt entity for ultimate 8 conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average 9 amount of taxes paid on the property for the 3 years prior to 10 its being removed from the tax rolls. The department shall 11 12 certify to the Department of Revenue those properties that may 13 be eligible under this paragraph. Once eligibility has been established, that county or local government shall receive 10 14 consecutive annual payments for each tax loss, and no further 15 eligibility determination shall be made during that period. 16 17 (f) Payment in lieu of taxes pursuant to this 18 subsection shall be made annually to qualifying counties and local governments after certification by the Department of 19 20 Revenue that the amounts applied for are reasonably 21 appropriate, based on the amount of actual taxes paid on the 2.2 eligible property. With the assistance of the local government 23 requesting payment in lieu of taxes, the state agency that acquired the land shall prepare and submit the application 2.4 25 request for payment to the Department of Revenue for certification. 26 27 (q) If the board of trustees conveys to a local 2.8 government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government 29 30 shall be discontinued as of the date of the conveyance. 31

69

1 For the purposes of this subsection, the term "local 2 government" includes municipalities, the county school board, mosquito control districts, and any other local government 3 4 entity that levies ad valorem taxes, with the exception of a water management district. 5 б (2) If the Department of Environmental Protection has 7 made a payment in lieu of taxes to a governmental entity and 8 subsequently suspended such payment, the department shall 9 reinstitute appropriate payments and continue the payments in consecutive years until the governmental entity has received a 10 total of 10 payments for each tax loss. 11 12 Section 12. Section 259.035, Florida Statutes, is 13 amended to read: 259.035 Acquisition and Restoration Council.--14 (1) There is created the Acquisition and Restoration 15 Council. 16 17 (a) The council shall be composed of nine voting 18 members, four of whom shall be appointed by the Governor. These four appointees shall be from scientific disciplines 19 related to land, water, or environmental sciences. They shall 20 serve 4-year terms, except that, initially, to provide for 21 22 staggered terms, two of the appointees shall serve 2-year 23 terms. All subsequent appointments shall be for 4-year terms. No appointee shall serve more than 6 years. The Governor may 2.4 at any time fill a vacancy for the unexpired term of a member 25 26 appointed under this paragraph. 27 (b) The five remaining appointees shall be composed of 2.8 the Secretary of Environmental Protection, the director of the Division of Forestry of the Department of Agriculture and 29 Consumer Services, the executive director of the Fish and 30 Wildlife Conservation Commission, the director of the Division 31 70

1 of Historical Resources of the Department of State, and the 2 secretary of the Department of Community Affairs, or their respective designees. 3 (c) The Governor shall appoint the chair of the 4 council, and a vice chair shall be elected from among the 5 б members. 7 (d) The council shall hold periodic meetings at the 8 request of the chair. (e) The Department of Environmental Protection shall 9 10 provide primary staff support to the council and shall ensure that council meetings are electronically recorded. Such 11 12 recording shall be preserved pursuant to chapters 119 and 257. 13 (f) The board of trustees has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the 14 provisions of this section. 15 (2) The four members of the council appointed by the 16 17 Governor shall receive \$75 per day while engaged in the business of the council, as well as expenses and per diem for 18 travel, including attendance at meetings, as allowed state 19 officers and employees while in the performance of their 20 21 duties, pursuant to s. 112.061. 22 (3) The council shall provide assistance to the board 23 of trustees in reviewing the recommendations and plans for state-owned conservation lands required under ss. 253.034 and 2.4 259.0321 259.032. The council shall, in reviewing such 25 26 recommendations and plans, consider the optimization of 27 multiple-use and conservation strategies to accomplish the 2.8 provisions of s. funded pursuant to ss. 259.101(3)(a) and 29 259.105(3)(b). 30 (4) The council may use existing rules adopted by the board of trustees, until it develops and recommends amendments 31 71

1 to those rules, to competitively evaluate, select, and rank 2 projects eligible for the Conservation and Recreation Lands list pursuant to ss. 259.032(3) and 259.101(4) and, beginning 3 no later than May 1, 2001, for Florida Forever funds pursuant 4 5 s. 259.105(3)(b). In developing or amending the rules, the to 6 council shall give weight to the criteria included in s. 7 259.105(10). The board of trustees shall review the 8 recommendations and shall adopt rules necessary to administer 9 this section. 10 (5) An affirmative vote of five members of the council 11 is required in order to change a project boundary or to place 12 a proposed project on a list developed pursuant to subsection 13 (4). Any member of the council who by family or a business relationship has a connection with all or a portion of any 14 15 proposed project shall declare the interest before voting on 16 its inclusion on a list. 17 (4) (4) (6) Projects proposed for acquisition The proposal 18 for a project pursuant to this section or s. 259.105(3)(b) may be implemented only if adopted by the council and approved by 19 the board of trustees. The council shall consider and evaluate 20 21 in writing the merits and demerits of each project that is 2.2 proposed for Conservation and Recreation Lands, Florida 23 Preservation 2000, or Florida Forever funding and shall ensure that each proposed project will meet a stated public purpose 2.4 for the restoration, conservation, or preservation of 25 26 environmentally sensitive lands and water areas or for 27 providing outdoor recreational opportunities. The council also 2.8 shall determine whether the project conforms, where 29 applicable, with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive multipurpose outdoor 30 recreation plan developed pursuant to s. 375.021, the state 31 72

1 lands management plan adopted pursuant to s. 253.03(7), the 2 water <u>management districts 5-year</u> resources work plans developed pursuant to s. 373.199, and the provisions of s. 3 259.032, s. 259.101, or s. 259.105, whichever is applicable. 4 Section 13. Subsection (1) of section 259.04, Florida 5 б Statutes, is amended to read: 7 259.04 Board; powers and duties.--8 (1) For projects and acquisitions selected for purchase pursuant to ss. 259.035, 259.101, and 259.105: 9 10 (a) The board is given the responsibility, authority, and power to develop and execute a comprehensive, statewide 11 12 5-year plan to conserve, restore, and protect environmentally 13 endangered lands, ecosystems, lands necessary for outdoor recreational needs, and other lands as identified in ss. 14 259.032, 259.101, and 259.105. This plan shall be kept current 15 through continual reevaluation and revision. The Acquisition 16 17 and Restoration Council created in s. 259.035 advisory council or its successor shall assist the board in the development, 18 reevaluation, and revision of the plan. 19 (b) The board may enter into contracts with the 20 21 government of the United States or any agency or 22 instrumentality thereof; the state or any county, 23 municipality, district authority, or political subdivision; or any private corporation, partnership, association, or person 2.4 providing for or relating to the conservation or protection of 25 certain lands in accomplishing the purposes of this chapter. 26 27 (c) Within 45 days after the Acquisition and 2.8 Restoration advisory Council or its successor submits the list lists of projects created pursuant to s. 259.105(8) to the 29 board, the board shall approve, in whole or in part, the list 30 lists of projects in the order of priority in which such 31 73

1 projects are presented. To the greatest extent practicable, 2 projects on the list lists shall be acquired in their approved order of priority. 3 (d) The board is authorized to acquire, by purchase, 4 gift, or devise or otherwise, the fee title or any lesser 5 6 interest of lands, water areas, and related resources for 7 environmentally endangered lands. Section 14. Section 259.105, Florida Statutes, is 8 amended to read: 9 10 259.105 The Florida Forever Act.--(1) This section may be cited as the "Florida Forever 11 12 Act." 13 (2)(a) The Legislature finds and declares that: 1. The Preservation 2000 program provided tremendous 14 financial resources for purchasing environmentally significant 15 lands to protect those lands from imminent development, 16 17 thereby assuring present and future generations access to 18 important open spaces and recreation and conservation lands. 19 2. The continued alteration and development of Florida's natural areas to accommodate the state's rapidly 20 21 growing population have contributed to the degradation of 22 water resources, the fragmentation and destruction of wildlife 23 habitats, the loss of outdoor recreation space, and the diminishment of wetlands, forests, and public beaches. 2.4 3. The potential development of Florida's remaining 25 natural areas and escalation of land values require a 26 27 continuation of government efforts to restore, bring under 2.8 public protection, or acquire lands and water areas to 29 preserve the state's invaluable quality of life. 30 4. Florida's groundwater, surface waters, and springs are under tremendous pressure due to population growth and 31 74

1 economic expansion and require special protection and 2 restoration efforts. To ensure that sufficient quantities of water are available to meet the current and future needs of 3 the natural systems and citizens of the state, and assist in 4 achieving the planning goals of the department and the water 5 6 management districts, water resource development projects on 7 public lands, where compatible with the resource values of and 8 management objectives for the lands, are appropriate. 5. The needs of urban Florida for high-quality outdoor 9 recreational opportunities, greenways, trails, and open space 10 have not been fully met by previous acquisition programs. 11 12 Through such programs as the Florida Communities Trust and the 13 Florida Recreation Development Assistance Program, the state shall place additional emphasis on acquiring, protecting, 14 preserving, and restoring open space, greenways, and 15 16 recreation properties within urban areas where pristine 17 natural communities or water bodies no longer exist because of 18 the proximity of developed property. 6. Many of Florida's unique ecosystems, such as the 19 Florida Everglades, are facing ecological collapse due to 20 21 Florida's burgeoning population. To preserve these valuable 22 ecosystems for future generations, parcels of land must be 23 acquired to facilitate ecosystem restoration. 7. Access to public lands to support a broad range of 2.4 outdoor recreational opportunities and the development of 25 necessary infrastructure, where compatible with the resource 26 27 values of and management objectives for such lands, promotes 2.8 an appreciation for Florida's natural assets and improves the 29 quality of life. 30 8. Acquisition of lands, in fee simple or in any lesser interest, should be based on a comprehensive assessment 31 75

of Florida's natural resources and planned so as to protect the integrity of ecological systems and provide multiple benefits, including preservation of fish and wildlife habitat, recreation space for urban as well as rural areas, and water recharge.

6 9. The state has embraced performance-based program 7 budgeting as a tool to evaluate the achievements of publicly funded agencies, build in accountability, and reward those 8 agencies which are able to consistently achieve quantifiable 9 goals. While previous and existing state environmental 10 programs have achieved varying degrees of success, few of 11 12 these programs can be evaluated as to the extent of their 13 achievements, primarily because performance measures, standards, outcomes, and goals were not established at the 14 outset. Therefore, the Florida Forever program shall be 15 developed and implemented in the context of measurable state 16 17 goals and objectives.

18 10. It is the intent of the Legislature to change the 19 focus and direction of the state's major land acquisition 20 programs and to extend funding and bonding capabilities, so 21 that future generations may enjoy the natural resources of 22 Florida.

23 (b) The Legislature recognizes that acquisition is only one way to achieve the aforementioned goals and 2.4 encourages the development of creative partnerships between 25 governmental agencies and private landowners. Land protection 26 27 agreements and similar tools should be used, where 2.8 appropriate, to bring environmentally sensitive tracts under 29 an acceptable level of protection at a lower financial cost to 30 the public, and to provide private landowners with the opportunity to enjoy and benefit from their property. 31

76

Florida Senate - 2006 592-2293-06

1 (c) Public agencies or other entities that receive 2 funds under this section are encouraged to better coordinate 3 their expenditures so that project acquisitions, when combined with acquisitions under Preservation 2000, Save Our Rivers, 4 the Florida Communities Trust, and other public land 5 6 acquisition programs, will form more complete patterns of 7 protection for natural areas and functioning ecosystems, to 8 better accomplish the intent of this section. 9 (d) A long-term financial commitment to managing 10 Florida's public lands must accompany any new land acquisition program to ensure that the natural resource values of such 11 12 lands are protected, that the public has the opportunity to 13 enjoy the lands to their fullest potential, and that the state achieves the full benefits of its investment of public 14 dollars. 15 (e) With limited dollars available for restoration and 16 17 acquisition of land and water areas and for providing long-term management and capital improvements, a competitive 18 selection process can select those projects best able to meet 19 the goals of Florida Forever and maximize the efficient use of 20 21 the program's funding. 22 (f) To ensure success and provide accountability to 23 the citizens of this state, it is the intent of the Legislature that any bond proceeds used pursuant to this 2.4 25 section be used to implement the goals and objectives of this act recommended by the Florida Forever Advisory Council as 26 27 approved by the Board of Trustees of the Internal Improvement 2.8 Trust Fund and the Legislature. 29 (g) As it has with previous land acquisition programs, 30 the Legislature recognizes the desires of the citizens of this state to prosper through economic development and to preserve 31 77

1	the natural areas and recreational open space of Florida. The
2	Legislature further recognizes the urgency of restoring the
3	natural functions of public lands or water bodies before they
4	are degraded to a point where recovery may never occur, yet
5	acknowledges the difficulty of ensuring adequate funding for
6	restoration efforts in light of other equally critical
7	financial needs of the state. It is the Legislature's desire
8	and intent to fund the implementation of this section and to
9	do so in a fiscally responsible manner, by issuing bonds to be
10	repaid with documentary stamp tax revenue.
11	(h) The Legislature further recognizes the importance
12	of state and federal military installations in protecting and
13	preserving the state and its natural resources and in
14	contributing to the economic prosperity of the state. It is
15	therefore the Legislature's intent that where the goals of the
16	Florida Forever program overlap with the protection needs of
17	military installations, agencies receiving funds under the
18	Florida Forever program shall cooperate with the state's
19	military partners to protect and buffer military
20	installations, including areas identified as clear zones,
21	accident potential zones, air installation compatible use
22	zones, and other buffer zones as delineated by the state's
23	military partners.
24	(3) Less the costs of issuing and the costs of funding
25	reserve accounts and other costs associated with bonds, the
26	proceeds of bonds issued pursuant to this section shall be
27	deposited into the Florida Forever Trust Fund created by s.
28	259.1051. The proceeds shall be distributed by the Department
29	of Environmental Protection in the following manner:
30	(a) Thirty-five percent to the Department of
31	Environmental Protection for the acquisition of lands and
	78

1 capital project expenditures necessary to implement the water 2 management districts' priority lists developed pursuant to s. 373.199. The funds are to be distributed to the water 3 management districts as provided in subsection (11). A 4 minimum of 50 percent of the total funds provided over the 5 6 life of the Florida Forever program pursuant to this paragraph 7 shall be used for the acquisition of lands. 8 (b) Thirty-five percent to the Department of Environmental Protection for the acquisition of lands and 9 capital project expenditures described in this section. Of the 10 proceeds distributed pursuant to this paragraph, it is the 11 12 intent of the Legislature that an increased priority be given 13 to those acquisitions which achieve a combination of conservation goals, including protecting Florida's water 14 resources and natural groundwater recharge, and those 15 acquisitions that protect and buffer military installations 16 17 where such needs are delineated by the state's military 18 partners. Capital project expenditures may not exceed 10 percent of the funds allocated pursuant to this paragraph. 19 20 (c) Twenty-two percent to the Department of Community 21 Affairs for use by the Florida Communities Trust for the 22 purposes of part III of chapter 380, as described and limited 23 by this subsection, and grants to local governments or nonprofit environmental organizations that are tax exempt 2.4 under s. 501(c)(3) of the United States Internal Revenue Code 25 for the acquisition of community-based projects, urban open 26 27 spaces, parks, and greenways to implement local government 2.8 comprehensive plans. From funds available to the trust and used for land acquisition, 75 percent shall be matched by 29 local governments on a dollar-for-dollar basis. The 30 Legislature intends that the Florida Communities Trust 31 79

1 emphasize funding projects in low-income or otherwise 2 disadvantaged communities. At least 30 percent of the total allocation provided to the trust shall be used in Standard 3 Metropolitan Statistical Areas, but one-half of that amount 4 5 shall be used in localities in which the project site is 6 located in built-up commercial, industrial, or mixed-use areas 7 and functions to intersperse open spaces within congested 8 urban core areas. From funds allocated to the trust, no less than 5 percent shall be used to acquire lands for recreational 9 trail systems, provided that in the event these funds are not 10 needed for such projects, they will be available for other 11 12 trust projects. Local governments may use federal grants or 13 loans, private donations, or environmental mitigation funds, including environmental mitigation funds required pursuant to 14 s. 338.250, for any part or all of any local match required 15 for acquisitions funded through the Florida Communities Trust. 16 17 Any lands purchased by nonprofit organizations using funds 18 allocated under this paragraph must provide for such lands to remain permanently in public use through a reversion of title 19 to local or state government, conservation easement, or other 20 21 appropriate mechanism. Projects funded with funds allocated 22 to the Trust shall be selected in a competitive process 23 measured against criteria adopted in rule by the Trust. (d) Two percent to the Department of Environmental 2.4 Protection for grants to qualified local government entities 25 for the acquisition or development of land for public outdoor 26 27 recreation purposes pursuant to s. 375.075. 2.8 (e) One and five-tenths percent to the Department of 29 Environmental Protection for the purchase of inholdings and additions to state parks and for capital project expenditures 30 as described in this section. Capital project expenditures may 31

80

1	not exceed 10 percent of the funds allocated under this
2	paragraph. For the purposes of this paragraph, "state park"
3	means any real property in the state which is under the
4	jurisdiction of the Division of Recreation and Parks of the
5	department, or which may come under its jurisdiction.
6	(f) One and five-tenths percent to the Division of
7	Forestry of the Department of Agriculture and Consumer
8	Services to fund the acquisition of state forest inholdings
9	and additions pursuant to s. 589.07, the implementation of
10	reforestation plans or sustainable forestry management
11	practices, and for capital project expenditures as described
12	in this section. Capital project expenditures may not exceed
13	10 percent of the funds allocated under this paragraph.
14	(g) One and five-tenths percent to the Fish and
15	Wildlife Conservation Commission to fund the acquisition of
16	inholdings and additions to lands managed by the commission
17	which are important to the conservation of fish and wildlife
18	and for capital project expenditures as described in this
19	section. Capital project expenditures may not exceed 10
20	percent of the funds allocated under this paragraph.
21	(h) One and five-tenths percent to the Department of
22	Environmental Protection for the Florida Greenways and Trails
23	Program, to acquire greenways and trails or greenways and
24	trail systems pursuant to chapter 260, including, but not
25	limited to, abandoned railroad rights-of-way and the Florida
26	National Scenic Trail and for capital project expenditures as
27	described in this section. Capital project expenditures may
28	not exceed 10 percent of the funds allocated under this
29	paragraph.
30	(i) It is the intent of the Legislature that proceeds
31	of Florida Forever bonds distributed under this section shall
	81

1 be expended in an efficient and fiscally responsible manner. 2 An agency that receives proceeds from Florida Forever bonds under this section may not maintain a balance of unencumbered 3 funds in its Florida Forever subaccount beyond 3 fiscal years 4 from the date of deposit of funds from each bond issue. Any 5 6 funds that have not been expended or encumbered after 3 fiscal 7 years from the date of deposit shall be distributed by the 8 Legislature at its next regular session for use in the Florida 9 Forever program. 10 (j)<u>1.</u> For the purposes of paragraphs (d), (e), (f), and (g), the agencies that which receive the funds shall 11 12 develop their individual acquisition or restoration lists. 13 Proposed additions may be acquired if they are identified within the original project boundary, the <u>land</u> management plan 14 required pursuant to <u>ss.</u> s. 253.034(5) and <u>259.0321</u>, or the 15 16 management prospectus required pursuant to s. 259.0321(2)(a) 17 s. 259.032(9)(d). 18 2. An inholding or an addition to a project selected for purchase as provided under subparagraph 1. is not subject 19 to the selection procedures of this chapter if the estimated 20 21 value of such inholding or addition does not exceed \$500,000. 22 When at least 90 percent of the acreage of a project has been 23 purchased pursuant to this chapter, the project may be removed from the list and the remaining acreage may continue to be 2.4 25 purchased. 3. Proposed additions of property outside the original 26 27 project boundary not meeting the requirements of this 2.8 paragraph shall be submitted to the Acquisition and Restoration Council for approval. The council may only 29 approve the proposed addition if it meets two or more of the 30 following criteria: serves as a link or corridor to other 31 82

1 publicly owned property; enhances the protection or management 2 of the property; adds would add a desirable resource to the property; <u>creates</u> would create a more manageable boundary 3 configuration; has a high resource value that is otherwise 4 would be unprotected; or can be acquired at less than fair 5 6 market value. The board of trustees is directed to adopt rules pursuant to ss. 120.536(1) and 120.54 which govern the 7 acquisition of additions to projects not identified for 8 acquisition pursuant to subparagraph 1. 9 10 (4) It is the intent of the Legislature that projects or acquisitions funded pursuant to paragraphs (3)(a) and (b) 11 12 contribute to the achievement of the following goals: 13 (a) Enhance the coordination and completion of land acquisition projects, as measured by: 14 1. The number of acres acquired through the state's 15 land acquisition programs that contribute to the completion of 16 17 Florida Preservation 2000 projects or projects begun before 18 Preservation 2000; 19 2. The number of acres protected through the use of alternatives to fee simple acquisition; or 20 21 3. The number of shared acquisition projects among 22 Florida Forever funding partners and partners with other 23 funding sources, including local governments and the Federal 2.4 Government. (b) Increase the protection of Florida's biodiversity 25 at the species, natural community, and landscape levels, as 26 27 measured by: 2.8 1. The number of acres acquired of significant 29 strategic habitat conservation areas; 30 2. The number of acres acquired of highest priority conservation areas for Florida's rarest species; 31 83

3. The number of acres acquired of significant 1 2 landscapes, landscape linkages, and conservation corridors, giving priority to completing linkages; 3 4 4. The number of acres acquired of underrepresented native ecosystems; 5 б 5. The number of landscape-sized protection areas of 7 at least 50,000 acres that exhibit a mosaic of predominantly 8 intact or restorable natural communities established through 9 new acquisition projects or augmentations to previous projects; or 10 6. The percentage increase in the number of 11 12 occurrences of endangered species, threatened species, or 13 species of special concern on publicly managed conservation 14 areas. (c) Protect, restore, and maintain the quality and 15 natural functions of land, water, and wetland systems of the 16 17 state, as measured by: 1. The number of acres of publicly owned land 18 identified as needing restoration, acres undergoing 19 restoration, and acres with restoration activities completed; 2.0 21 2. The percentage of water segments that fully meet, 22 partially meet, or do not meet their designated uses as 23 reported in the Department of Environmental Protection's State Water Quality Assessment 305(b) Report; 2.4 3. The percentage completion of targeted capital 25 improvements in surface water improvement and management plans 26 27 created under s. 373.453(2), regional or master stormwater 2.8 management system plans, or other adopted restoration plans; 4. The number of acres acquired that protect natural 29 30 floodplain functions; 31

84

1 5. The number of acres acquired that protect surface 2 waters of the state; 3 6. The number of acres identified for acquisition to minimize damage from flooding and the percentage of those 4 acres acquired; 5 б 7. The number of acres acquired that protect fragile 7 coastal resources; 8. The number of acres of functional wetland systems 8 9 protected; 10 9. The percentage of miles of critically eroding beaches contiguous with public lands that are restored or 11 12 protected from further erosion; 13 10. The percentage of public lakes and rivers in which invasive, nonnative aquatic plants are under maintenance 14 control; or 15 11. The number of acres of public conservation lands 16 17 in which upland invasive, exotic plants are under maintenance 18 control. (d) Ensure that sufficient quantities of water are 19 available to meet the current and future needs of natural 20 21 systems and the citizens of the state, as measured by: 22 1. The number of acres acquired which provide 23 retention and storage of surface water in naturally occurring storage areas, such as lakes and wetlands, consistent with the 2.4 maintenance of water resources or water supplies and 25 consistent with district water supply plans; 26 27 2. The quantity of water made available through the 2.8 water resource development component of a district water 29 supply plan for which a water management district is 30 responsible; or 31

1 3. The number of acres acquired of groundwater 2 recharge areas critical to springs, sinks, aquifers, other natural systems, or water supply. 3 (e) Increase natural resource-based public 4 recreational and educational opportunities, as measured by: 5 6 1. The number of acres acquired that are available for 7 natural resource-based public recreation or education; 2. The miles of trails that are available for public 8 recreation, giving priority to those that provide significant 9 10 connections including those that will assist in completing the Florida National Scenic Trail; or 11 12 3. The number of new resource-based recreation 13 facilities, by type, made available on public land. (f) Preserve significant archaeological or historic 14 sites, as measured by: 15 1. The increase in the number of and percentage of 16 17 historic and archaeological properties listed in the Florida Master Site File or National Register of Historic Places which 18 are protected or preserved for public use; or 19 2. The increase in the number and percentage of 20 21 historic and archaeological properties that are in state 22 ownership. 23 (q) Increase the amount of forestland available for sustainable management of natural resources, as measured by: 2.4 1. The number of acres acquired that are available for 25 sustainable forest management; 26 27 2. The number of acres of state-owned forestland 2.8 managed for economic return in accordance with current best management practices; 29 30 31

86

3. The number of acres of forestland acquired that 1 2 will serve to maintain natural groundwater recharge functions; 3 or 4 4. The percentage and number of acres identified for restoration actually restored by reforestation. 5 б (h) Increase the amount of open space available in 7 urban areas, as measured by: 1. The percentage of local governments that 8 9 participate in land acquisition programs and acquire open 10 space in urban cores; or 2. The percentage and number of acres of purchases of 11 12 open space within urban service areas. 13 (i) Recognize the importance of the role military installations play in protecting and preserving the state's 14 natural resources as measured by the percentage and number of 15 acres acquired to protect and buffer military installations. 16 17 Florida Forever projects and acquisitions funded pursuant to 18 paragraph (3)(c) shall be measured by goals developed by rule 19 by the Florida Communities Trust Governing Board created in s. 2.0 21 380.504. 22 (5)(a) All lands acquired pursuant to this section 23 shall be managed for multiple-use purposes, where compatible with the resource values of and management objectives for such 2.4 lands. As used in this section, "multiple-use" includes, but 25 is not limited to, outdoor recreational activities as 26 27 described in ss. 253.034 and 259.0321(2)(c) 259.032(9)(b), 2.8 water resource development projects, and sustainable forestry 29 management. 30 31

87

1	(b) Upon a decision by the entity in which title to
2	lands acquired pursuant to this section has vested, such lands
3	may be designated single use as defined in s. 253.034(2)(b).
4	(6) As provided in this section, A water resource or
5	water supply development project may be allowed only if the
6	following conditions are met: minimum flows and levels have
7	been established for those waters, if any, which may
8	reasonably be expected to experience significant harm to water
9	resources as a result of the project; the project complies
10	with all applicable permitting requirements; and the project
11	is consistent with the regional water supply plan, if any, of
12	the water management district and with relevant recovery or
13	prevention strategies if required pursuant to s. 373.0421(2).
14	(7)(a) Beginning no later than July 1, 2001, and every
15	year thereafter, the Acquisition and Restoration Council shall
16	accept applications from state agencies, local governments,
17	nonprofit and for-profit organizations, private land trusts,
18	and individuals for project proposals eligible for funding
19	pursuant to paragraph (3)(b). The council shall evaluate the
20	proposals received pursuant to this subsection to ensure that
21	they meet at least one of the criteria under subsection (9).
22	(b) Project applications shall contain, at a minimum,
23	the following:
24	1. A minimum of two numeric performance measures that
25	directly relate to the overall goals adopted by the council.
26	Each performance measure shall include a baseline measurement,
27	which is the current situation; a performance standard which
28	the project sponsor anticipates the project will achieve; and
29	the performance measurement itself, which should reflect the
30	incremental improvements the project accomplishes towards
31	achieving the performance standard.

1	2. Proof that property owners within any proposed
2	acquisition have been notified of their inclusion in the
3	proposed project. Any property owner may request the removal
4	of such property from further consideration by submitting a
5	request to the project sponsor or the Acquisition and
6	Restoration Council by certified mail. Upon receiving this
7	request, the council shall delete the property from the
8	proposed project; however, the board of trustees, at the time
9	it votes to approve the proposed project lists pursuant to
10	subsection <u>(15)(16), may add the property back on to the</u>
11	project lists if <u>at least three members of the board determine</u>
12	it determines by a super majority of its members that such
13	property is critical to achieve the purposes of the project.
14	(c) The title to lands acquired under this section
15	shall vest in the Board of Trustees of the Internal
16	Improvement Trust Fund, except that title to lands acquired by
17	a water management district shall vest in the name of that
18	district and lands acquired by a local government shall vest
19	in the name of the purchasing local government.
20	(8)(a) The Acquisition and Restoration Council shall
21	develop, at least annually, a project list that must include
22	those projects approved for funding under the Preservation
23	2000 program or earlier conservation programs which were
24	contained on the former Conservation and Recreation Lands
25	list, and shall add those projects submitted for funding
26	pursuant to subsection (7).
27	(b) An affirmative vote of five members of the council
28	is required in order to change a project boundary or add a new
29	project to the list. Any member of the council who through a
30	family or business relationship has a connection with any
31	project proposed to be added to the list shall declare such
	20

1 interest prior to voting for inclusion of that project on the 2 list. The Acquisition and Restoration Council shall develop a 3 project list that shall represent those projects submitted 4 pursuant to subsection (7). 5 (9) The Acquisition and Restoration Council shall б develop a grouping process to recommend rules for adoption by 7 the board of trustees to competitively evaluate, select, and 8 rank projects eligible for Florida Forever funds pursuant to 9 subsection (8) paragraph (3)(b) and for additions to the Conservation and Recreation Lands list pursuant to ss. 259.032 10 and 259.101(4). In developing the grouping process, which must 11 12 be adopted as a rule by the board of trustees these proposed 13 rules, the Acquisition and Restoration Council shall give weight to the following criteria: 14 (a) The project meets multiple goals described in 15 subsection (4). 16 17 (b) The project is part of an ongoing governmental 18 effort to restore, protect, or develop land areas or water resources. 19 (c) The project enhances or facilitates management of 2.0 21 properties already under public ownership. 22 (d) The project has significant archaeological or 23 historic value. (e) The project has funding sources that are 2.4 identified and assured through at least the first 2 years of 25 26 the project. 27 (f) The project contributes to the solution of water 2.8 resource problems on a regional basis. The project has a significant portion of its land 29 (q) area in imminent danger of development, in imminent danger of 30 losing its significant natural attributes or recreational open 31 90

space, or in imminent danger of subdivision which would result 1 2 in multiple ownership and make acquisition of the project costly or less likely to be accomplished. 3 (h) The project implements an element from a plan 4 developed by an ecosystem management team. 5 б (i) The project is one of the components of the 7 Everglades restoration effort. 8 (j) The project may be purchased at 80 percent of 9 appraised value. 10 (k) The project may be acquired, in whole or in part, using alternatives to fee simple, including but not limited 11 12 to, purchase of development rights, hunting rights, 13 agricultural or silvicultural rights, or mineral rights or obtaining conservation easements or flowage easements. 14 (1) The project is a joint acquisition, either among 15 public agencies, nonprofit organizations, or private entities, 16 17 or by a public-private partnership. (10) The Acquisition and Restoration Council shall 18 give increased priority to those projects for which matching 19 funds are available and to project elements previously 20 21 identified on an acquisition list pursuant to this section 22 that can be acquired at 80 percent or less of appraised value. 23 Where the goals of the Florida Forever program overlap with the protection needs of military installations, the council 2.4 shall also give increased priority to projects that protect 25 any buffer military installations and areas identified as 26 27 clear zones, accident potential zones, air installation 2.8 compatible use zones, or other buffer zones delineated by the state's military partners. 29 (11) For the purposes of funding projects pursuant to 30 paragraph (3)(a), the Secretary of Environmental Protection 31

1 shall ensure that each water management district receives the 2 following percentage of funds annually: 3 (a) Thirty-five percent to the South Florida Water 4 Management District, of which amount \$25 million for 2 years beginning in fiscal year 2000-2001 shall be transferred by the 5 б Department of Environmental Protection into the Save Our 7 Everglades Trust Fund and shall be used exclusively to implement the comprehensive plan under s. 373.470. 8 (b) Twenty-five percent to the Southwest Florida Water 9 10 Management District. (c) Twenty-five percent to the St. John's River Water 11 12 Management District. (d) Seven and one-half percent to the Suwannee River 13 Water Management District. 14 15 (e) Seven and one-half percent to the Northwest Florida Water Management District. 16 17 (12) It is the intent of the Legislature that in developing the list of projects for funding pursuant to 18 paragraph (3)(a), that these funds not be used to abrogate the 19 financial responsibility of those point and nonpoint sources 20 21 that have contributed to the degradation of water or land 22 areas. Therefore, an increased priority shall be given by the 23 water management district governing boards to those projects that have secured a cost-sharing agreement allocating 2.4 responsibility for the cleanup of point and nonpoint sources. 25 (13) An affirmative vote of five members of the 26 27 Acquisition and Restoration Council shall be required in order 2.8 to place a proposed project on the list developed pursuant to subsection (8). Any member of the council who by family or a 29 30 business relationship has a connection with any project 31

92

1	proposed to be ranked shall declare such interest prior to
2	voting for a project's inclusion on the list.
3	
	(13)(14) Each year that bonds are to be issued pursuant to this section, the Acquisition and Restoration
4	
5	Council shall review the most current approved project list
6	and shall, by the first board meeting in May, present to the
7	Board of Trustees of the Internal Improvement Trust Fund for
8	approval a <u>priority list</u> listing of projects developed
9	pursuant to subsection (8). The board of trustees may remove
10	projects from the list developed pursuant to this subsection,
11	but may not add projects or rearrange project rankings. <u>The</u>
12	list approved by the board shall be named the Florida Forever
13	list and shall be the only list designating conservation
14	properties to be acquired by the state or any of its agencies
15	or designees under the Florida Forever program.
16	(14)(15) The Acquisition and Restoration Council shall
17	at least annually submit to the board of trustees, with its
18	list of projects, a report that includes, but shall not be
19	limited to, the following information for each project listed:
20	(a) The stated purpose for inclusion.
21	(b) Projected costs to achieve the project goals.
22	(c) An interim management budget.
23	(d) Specific performance measures.
24	(e) Plans for public access.
25	(f) An identification of the essential parcel or
26	parcels within the project without which the project cannot be
27	properly managed.
28	(g) Where applicable, an identification of those
29	projects or parcels within projects which should be acquired
30	in fee simple or in less than fee simple.
31	
	93

1 (h) An identification of those lands being purchased 2 for conservation purposes. 3 (i) A management policy statement for the project and 4 a management prospectus pursuant to s. 259.0321(2)(a) s. $\frac{259.032(9)(d)}{d}$. 5 б (j) An estimate of land value based on county tax 7 assessed values. (k) A map delineating project boundaries. 8 9 (1) An assessment of the project's ecological value, outdoor recreational value, forest resources, wildlife 10 resources, ownership pattern, utilization, and location. 11 12 (m) A discussion of whether alternative uses are 13 proposed for the property and what those uses are. (n) A designation of the management agency or 14 15 agencies. (15)(16) All proposals for projects pursuant to 16 17 subsection (7) paragraph (3)(b) or subsection (20) shall be implemented only if adopted by the Acquisition and Restoration 18 Council and approved by the board of trustees. The council 19 shall consider and evaluate in writing the merits and demerits 20 21 of each project that is proposed for Florida Forever funding 22 and each proposed addition to the Conservation and Recreation 23 Lands list program. The council shall ensure that each proposed project will meet a stated public purpose for the 2.4 restoration, conservation, or preservation of environmentally 25 sensitive lands and water areas or for providing outdoor 26 27 recreational opportunities and that each proposed addition to 2.8 the Conservation and Recreation Lands list will meet the public purposes under s. 259.032(3) and, when applicable, s. 29 30 259.101(4). The council also shall determine whether the project or addition conforms, where applicable, with the 31

1 comprehensive plan developed pursuant to s. 259.04(1)(a), the 2 comprehensive multipurpose outdoor recreation plan developed pursuant to s. 375.021, the state lands management plan 3 adopted pursuant to s. 253.03(7), the water management 4 district resources work plans developed pursuant to s. 5 б 373.199, and the provisions of this section. 7 (16)(17)(a) The Board of Trustees of the Internal 8 Improvement Trust Fund, or, in the case of water management 9 district lands, the owning water management district, may authorize the granting of a lease, easement, or license for 10 the use of certain lands acquired pursuant to this section, 11 12 for certain uses that are determined by the appropriate board 13 to be compatible with the resource values of and management objectives for such lands. 14 (b) Any existing lease, easement, or license acquired 15 16 for incidental public or private use on, under, or across any 17 lands acquired pursuant to this section shall be presumed to 18 be compatible with the purposes for which such lands were acquired. 19 20 (c) Notwithstanding the provisions of paragraph (a), 21 no such lease, easement, or license shall be entered into by 22 the Department of Environmental Protection or other 23 appropriate state agency if the granting of such lease, easement, or license would adversely affect the exclusion of 2.4 the interest on any revenue bonds issued to fund the 25 26 acquisition of the affected lands from gross income for 27 federal income tax purposes, pursuant to Internal Revenue 2.8 Service regulations. 29 (17)(18) The Acquisition and Restoration Council shall recommend adoption of rules by the board of trustees necessary 30 to implement the provisions of this section relating to: 31

solicitation, scoring, selecting, and ranking of Florida 1 2 Forever project proposals; disposing of or leasing lands or water areas selected for funding through the Florida Forever 3 program; and the process of reviewing and recommending for 4 approval or rejection the land management plans associated 5 6 with publicly owned properties. Rules promulgated pursuant to 7 this subsection shall be submitted to the President of the 8 Senate and the Speaker of the House of Representatives, for 9 review by the Legislature, no later than 30 days prior to the 2001 Regular Session and shall become effective only after 10 legislative review. In its review, the Legislature may reject, 11 12 modify, or take no action relative to such rules. The board of 13 trustees shall conform such rules to changes made by the Legislature, or, if no action was taken by the Legislature, 14 such rules shall become effective. 15 (18)(19) Lands listed as projects for acquisition 16 17 under the Florida Forever program may be managed for 18 conservation pursuant to <u>s. 259.0321</u> s. 259.032, on an interim basis by a private party in anticipation of a state purchase 19 in accordance with a contractual arrangement between the 20 21 acquiring agency and the private party that may include 22 management service contracts, leases, cost-share arrangements, 23 or resource conservation agreements. Lands designated as eligible under this subsection shall be managed to maintain or 2.4 enhance the resources the state is seeking to protect by 25 acquiring the land. Funding for these contractual arrangements 26 27 may originate from the documentary stamp tax revenue deposited 2.8 into the Conservation and Recreation Lands Trust Fund and Water Management Lands Trust Fund. No more than 5 percent of 29 30 funds allocated under the trust funds shall be expended for 31 this purpose.

96

1	(20) The Acquisition and Restoration Council, as
2	successors to the Land Acquisition and Management Advisory
3	Council, may amend existing Conservation and Recreation Lands
4	projects and add to or delete from the 2000 Conservation and
5	Recreation Lands list until funding for the Conservation and
6	Recreation Lands program has been expended. The amendments to
7	the 2000 Conservation and Recreation Lands list will be
8	reported to the board of trustees in conjunction with the
9	council's report developed pursuant to subsection (15).
10	Section 15. Subsection (13) of section 201.15, Florida
11	Statutes, is amended to read:
12	201.15 Distribution of taxes collectedAll taxes
13	collected under this chapter shall be distributed as follows
14	and shall be subject to the service charge imposed in s.
15	215.20(1), except that such service charge shall not be levied
16	against any portion of taxes pledged to debt service on bonds
17	to the extent that the amount of the service charge is
18	required to pay any amounts relating to the bonds:
19	(13) The distribution of proceeds deposited into the
20	Water Management Lands Trust Fund and the Conservation and
21	Recreation Lands Trust Fund, pursuant to subsections (4) and
22	(5), shall not be used for land acquisition, but may be used
23	for preacquisition costs associated with land purchases. The
24	Legislature intends that the Florida Forever program supplant
25	the acquisition programs formerly authorized under <u>s.</u> ss.
26	259.032, as established in chapter 94-240, Laws of Florida,
27	and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the
28	Legislature, the Acquisition and Restoration Council shall
29	review and make recommendations to the Legislature concerning
30	the need to repeal this provision. Based on these
31	

2repeal this provision during the 2005 Regular Session.3Section 16. Effective July 1, 2007, subsection (13) of4section 201.15, Florida Statutes, as amended by section 1 of5chapter 2005-92, Laws of Florida, is amended to read:6201.15 Distribution of taxes collectedAll taxes7collected under this chapter shall be distributed as follows8and shall be subject to the service charge imposed in s.9215.20(1), except that such service charge shall not be levied10against any portion of taxes pledged to debt service on bonds11to the extent that the amount of the service charge is12required to pay any amounts relating to the bonds:13(13) The distribution of proceeds deposited into the14Water Management Lands Trust Fund and the Conservation and15Recreation Lands Trust Fund, pursuant to subsections (4) and16(5), shall not be used for land acquisition, but may be used17for preacquisition costs associated with land purchases. The18Legislature intends that the Florida Forever program supplant19the acquisition programs formerly authorized under <u>s. 00</u> .259.032, <u>as established in chapter 94-240</u> , Laws of Florida,21and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the22Legislature, the Acquisition and Restoration Council shall23review and make recommendations to the Legislature concerning24the need to repeal this provision. Based on these25recommendations, the Legislature shall review the need to </th <th>1</th> <th>recommendations, the Legislature shall review the need to</th>	1	recommendations, the Legislature shall review the need to
section 201.15, Florida Statutes, as amended by section 1 of chapter 2005-92, Laws of Florida, is amended to read: 201.15 Distribution of taxes collectedAll taxes collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s. 9 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds: (13) The distribution of proceeds deposited into the Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s. 99.</u> 259.032, <u>as established in chapter 94-240</u> , Laws of Florida, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to 253.027, Florida Statutes, is amended to read: 253.027, Florida Statutes, is amended to read: 253.027, Emergency archaeological property acquisition	2	repeal this provision during the 2005 Regular Session.
 chapter 2005-92, Laws of Florida, is amended to read: 201.15 Distribution of taxes collectedAll taxes collected under this chapter shall be distributed as follows and shall be subject to the service charge imposed in s. 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds: (13) The distribution of proceeds deposited into the Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s. 95-</u> 259.032, <u>as established in chapter 94-240</u>, Laws of Florida, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to 253.027. Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition 	3	Section 16. Effective July 1, 2007, subsection (13) of
6201.15 Distribution of taxes collectedAll taxes7collected under this chapter shall be distributed as follows8and shall be subject to the service charge imposed in s.9215.20(1), except that such service charge shall not be levied10against any portion of taxes pledged to debt service on bonds11to the extent that the amount of the service charge is12required to pay any amounts relating to the bonds:13(13) The distribution of proceeds deposited into the14Water Management Lands Trust Fund and the Conservation and15Recreation Lands Trust Fund, pursuant to subsections (4) and16(5), shall not be used for land acquisition, but may be used17for preacquisition costs associated with land purchases. The18Legislature intends that the Florida Forever program supplant19the acquisition programs formerly authorized under <u>s</u> . ss. 20259.032, <u>as established in chapter 94-240</u> , Laws of Florida,21and <u>s</u> . 373.59. Prior to the 2005 Regular Session of the 19the need to repeal this provision. Dased on these20review and make recommendations to the Legislature concerning21the need to repeal this provision. Dased on these23recommendations, the Legislature shall review the need to24repeal this provision during the 2005 Regular Session.25Section 17. Paragraph (b) of subsection (5) of section26253.027, Florida Statutes, is amended to read:29253.027 Emergency archaeological property30	4	section 201.15, Florida Statutes, as amended by section 1 of
7collected under this chapter shall be distributed as follows8and shall be subject to the service charge imposed in s.9215.20(1), except that such service charge shall not be levied10against any portion of taxes pledged to debt service on bonds11to the extent that the amount of the service charge is12required to pay any amounts relating to the bonds:13(13) The distribution of proceeds deposited into the14Water Management Lands Trust Fund and the Conservation and15Recreation Lands Trust Fund, pursuant to subsections (4) and16(5), shall not be used for land acquisition, but may be used17for preacquisition costs associated with land purchases. The18Legislature intends that the Florida Forever program supplant19the acquisition programs formerly authorized under s. ssr.20259.032. as established in chapter 94-240. Laws of Florida.21and s. 373.59. Prior to the 2005 Regular Session of the22Legislature, the Acquisition and Restoration Council shall23review and make recommendations to the Legislature concerning24the need to repeal this provision. Based on these25recommendations, the Legislature shall review the need to26repeal this provision during the 2005 Regular Session.27Section 17. Paragraph (b) of subsection (5) of section28253.027. Florida Statutes, is amended to read:29253.027 Emergency archaeological property30acquisition	5	chapter 2005-92, Laws of Florida, is amended to read:
 and shall be subject to the service charge imposed in s. 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds: (13) The distribution of proceeds deposited into the Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 259.032, as established in chapter 94-240, Laws of Florida, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition 	6	201.15 Distribution of taxes collectedAll taxes
 9 215.20(1), except that such service charge shall not be levied against any portion of taxes pledged to debt service on bonds to the extent that the amount of the service charge is required to pay any amounts relating to the bonds: (13) The distribution of proceeds deposited into the Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 259.032, <u>as established in chapter 94-240</u>, Laws of Florida, and <u>s.</u> 373.59. Frior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027 Emergency archaeological property acquisition 	7	collected under this chapter shall be distributed as follows
10against any portion of taxes pledged to debt service on bonds11to the extent that the amount of the service charge is12required to pay any amounts relating to the bonds:13(13) The distribution of proceeds deposited into the14Water Management Lands Trust Fund and the Conservation and15Recreation Lands Trust Fund, pursuant to subsections (4) and16(5), shall not be used for land acquisition, but may be used17for preacquisition costs associated with land purchases. The18Legislature intends that the Florida Forever program supplant19the acquisition programs formerly authorized under s. ss.20259.032, as established in chapter 94-240, Laws of Florida,21and s. 373.59. Prior to the 2005 Regular Session of the22Legislature, the Acquisition and Restoration Council shall23review and make recommendations to the Legislature concerning24the need to repeal this provision. Based on these25recommendations, the Legislature shall review the need to26repeal this provision during the 2005 Regular Session.27Section 17. Paragraph (b) of subsection (5) of section28253.027 Emergency archaeological property30acquisition	8	and shall be subject to the service charge imposed in s.
11to the extent that the amount of the service charge is12required to pay any amounts relating to the bonds:13(13) The distribution of proceeds deposited into the14Water Management Lands Trust Fund and the Conservation and15Recreation Lands Trust Fund, pursuant to subsections (4) and16(5), shall not be used for land acquisition, but may be used17for preacquisition costs associated with land purchases. The18Legislature intends that the Florida Forever program supplant19the acquisition programs formerly authorized under s. ss.20259.032, as established in chapter 94-240, Laws of Florida,21and s. 373.59. Prior to the 2005 Regular Session of the22Legislature, the Acquisition and Restoration Council shall23review and make recommendations to the Legislature concerning24the need to repeal this provision. Based on these25recommendations, the Legislature shall review the need to26repeal this provision during the 2005 Regular Session.27Section 17. Paragraph (b) of subsection (5) of section253.027, Florida Statutes, is amended to read:253.027 Emergency archaeological property30acquisition	9	215.20(1), except that such service charge shall not be levied
12required to pay any amounts relating to the bonds:13(13) The distribution of proceeds deposited into the14Water Management Lands Trust Fund and the Conservation and15Recreation Lands Trust Fund, pursuant to subsections (4) and16(5), shall not be used for land acquisition, but may be used17for preacquisition costs associated with land purchases. The18Legislature intends that the Florida Forever program supplant19the acquisition programs formerly authorized under s. ss.20259.032, as established in chapter 94-240, Laws of Florida,21and s. 373.59. Prior to the 2005 Regular Session of the22Legislature, the Acquisition and Restoration Council shall23review and make recommendations to the Legislature concerning24the need to repeal this provision. Based on these25recommendations, the Legislature shall review the need to26repeal this provision during the 2005 Regular Session.27Section 17. Paragraph (b) of subsection (5) of section28253.027, Florida Statutes, is amended to read:29253.027 Emergency archaeological property30acquisition	10	against any portion of taxes pledged to debt service on bonds
 (13) The distribution of proceeds deposited into the Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 259.032, <u>as established in chapter 94-240</u>, Laws of Florida, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition 	11	to the extent that the amount of the service charge is
Water Management Lands Trust Fund and the Conservation and Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 20 259.032, <u>as established in chapter 94-240</u> , <u>Laws of Florida</u> , and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition	12	required to pay any amounts relating to the bonds:
Recreation Lands Trust Fund, pursuant to subsections (4) and (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 20 259.032, <u>as established in chapter 94-240</u> , <u>Laws of Florida</u> , and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition	13	(13) The distribution of proceeds deposited into the
 (5), shall not be used for land acquisition, but may be used for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s. ss.</u> 259.032, <u>as established in chapter 94-240</u>, <u>Laws of Florida</u>, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition 	14	Water Management Lands Trust Fund and the Conservation and
 for preacquisition costs associated with land purchases. The Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 259.032, <u>as established in chapter 94-240</u>, <u>Laws of Florida</u>, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition 	15	Recreation Lands Trust Fund, pursuant to subsections (4) and
Legislature intends that the Florida Forever program supplant the acquisition programs formerly authorized under <u>s.</u> ss. 259.032, <u>as established in chapter 94-240</u> , <u>Laws of Florida</u> , and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition	16	(5), shall not be used for land acquisition, but may be used
the acquisition programs formerly authorized under <u>s.</u> ss. 259.032, <u>as established in chapter 94-240</u> , <u>Laws of Florida</u> , and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition	17	for preacquisition costs associated with land purchases. The
20 259.032, as established in chapter 94-240, Laws of Florida, and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition	18	Legislature intends that the Florida Forever program supplant
and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 25.027, Florida Statutes, is amended to read: 25.027 Emergency archaeological property acquisition	19	the acquisition programs formerly authorized under <u>s.</u> ss.
Legislature, the Acquisition and Restoration Council shall review and make recommendations to the Legislature concerning the need to repeal this provision. Based on these recommendations, the Legislature shall review the need to repeal this provision during the 2005 Regular Session. Section 17. Paragraph (b) of subsection (5) of section 253.027, Florida Statutes, is amended to read: 253.027 Emergency archaeological property acquisition	20	259.032, as established in chapter 94-240, Laws of Florida,
23 review and make recommendations to the Legislature concerning 24 the need to repeal this provision. Based on these 25 recommendations, the Legislature shall review the need to 26 repeal this provision during the 2005 Regular Session. 27 Section 17. Paragraph (b) of subsection (5) of section 28 253.027, Florida Statutes, is amended to read: 29 253.027 Emergency archaeological property 30 acquisition	21	and <u>s.</u> 373.59. Prior to the 2005 Regular Session of the
24 the need to repeal this provision. Based on these 25 recommendations, the Legislature shall review the need to 26 repeal this provision during the 2005 Regular Session. 27 Section 17. Paragraph (b) of subsection (5) of section 28 253.027, Florida Statutes, is amended to read: 29 253.027 Emergency archaeological property 30 acquisition	22	Legislature, the Acquisition and Restoration Council shall
25 recommendations, the Legislature shall review the need to 26 repeal this provision during the 2005 Regular Session. 27 Section 17. Paragraph (b) of subsection (5) of section 28 253.027, Florida Statutes, is amended to read: 29 253.027 Emergency archaeological property 30 acquisition	23	review and make recommendations to the Legislature concerning
26 repeal this provision during the 2005 Regular Session. 27 Section 17. Paragraph (b) of subsection (5) of section 28 253.027, Florida Statutes, is amended to read: 29 253.027 Emergency archaeological property 30 acquisition	24	the need to repeal this provision. Based on these
27 Section 17. Paragraph (b) of subsection (5) of section 28 253.027, Florida Statutes, is amended to read: 29 253.027 Emergency archaeological property 30 acquisition	25	recommendations, the Legislature shall review the need to
<pre>28 253.027, Florida Statutes, is amended to read: 29 253.027 Emergency archaeological property 30 acquisition</pre>	26	repeal this provision during the 2005 Regular Session.
29 253.027 Emergency archaeological property 30 acquisition	27	Section 17. Paragraph (b) of subsection (5) of section
30 acquisition	28	253.027, Florida Statutes, is amended to read:
-	29	253.027 Emergency archaeological property
31 (5) ACCOUNT EXPENDITURES	30	acquisition
	31	(5) ACCOUNT EXPENDITURES

1	(b) No moneys shall be spent from the account for
2	excavation or restoration of the properties acquired. Funds
3	may be spent for preliminary surveys to determine if the sites
4	meet the criteria of this section. An amount not to exceed
5	\$100,000 may also be spent from the account to inventory and
6	evaluate archaeological and historic resources on properties
7	purchased, or proposed for purchase, pursuant to <u>s. 259.105</u> s.
8	259.032 .
9	Section 18. Subsections (1) and (4) of section
10	259.036, Florida Statutes, are amended to read:
11	259.036 Management review teams
12	(1) To determine whether conservation, preservation,
13	and recreation lands titled in the name of the Board of
14	Trustees of the Internal Improvement Trust Fund are being
15	managed for the purposes for which they were acquired and in
16	accordance with a land management plan adopted pursuant to $\underline{s.}$
17	259.0321 s. 259.032, the board of trustees, acting through the
18	Department of Environmental Protection, shall cause periodic
19	management reviews to be conducted as follows:
20	(a) The department shall establish a regional land
21	management review team composed of the following members:
22	1. One individual who is from the county or local
23	community in which the parcel or project is located and who is
24	selected by the county commission in the county which is most
25	impacted by the acquisition.
26	2. One individual from the Division of Recreation and
27	Parks of the department.
28	3. One individual from the Division of Forestry of the
29	Department of Agriculture and Consumer Services.
30	4. One individual from the Fish and Wildlife
31	Conservation Commission.
	99

Florida Senate - 2006 592-2293-06

1 5. One individual from the department's district 2 office in which the parcel is located. 3 6. A private land manager mutually agreeable to the 4 state agency representatives. 5 7. A member of the local soil and water conservation б district board of supervisors. 7 8. A member of a conservation organization. (b) The staff of the Division of State Lands shall act 8 as the review team coordinator for the purposes of 9 10 establishing schedules for the reviews and other staff functions. The Legislature shall appropriate funds necessary 11 12 to implement land management review team functions. 13 (4) In the event a land management plan has not been adopted within the timeframes specified in s. 259.0321(3) s. 14 259.032(10), the department may direct a management review of 15 the property, to be conducted by the land management review 16 17 team. The review shall consider the extent to which the land 18 is being managed for the purposes for which it was acquired and the degree to which actual management practices are in 19 compliance with the management policy statement and management 20 21 prospectus for that property. 22 Section 19. Subsection (3) of section 259.101, Florida 23 Statutes, is amended to read: 259.101 Florida Preservation 2000 Act.--2.4 (3) LAND ACQUISITION PROGRAMS SUPPLEMENTED.--Less the 25 costs of issuance, the costs of funding reserve accounts, and 26 27 other costs with respect to the bonds, the proceeds of bonds 2.8 issued pursuant to this act shall be deposited into the Florida Preservation 2000 Trust Fund created by s. 375.045. In 29 fiscal year 2000-2001, for each Florida Preservation 2000 30 program described in paragraphs (a)-(g), that portion of each 31 100

1 program's total remaining cash balance which, as of June 30, 2 2000, is in excess of that program's total remaining appropriation balances shall be redistributed by the 3 department and deposited into the Save Our Everglades Trust 4 Fund for land acquisition. For purposes of calculating the 5 6 total remaining cash balances for this redistribution, the 7 Florida Preservation 2000 Series 2000 bond proceeds, including 8 interest thereon, and the fiscal year 1999-2000 General Appropriations Act amounts shall be deducted from the 9 remaining cash and appropriation balances, respectively. The 10 remaining proceeds shall be distributed by the Department of 11 12 Environmental Protection in the following manner: 13 (a) Fifty percent to the Department of Environmental Protection for the purchase of public lands as described in s. 14 259.032 as established in chapter 94-240, Laws of Florida. Of 15 this 50 percent, at least one-fifth shall be used for the 16 17 acquisition of coastal lands. (b) Thirty percent to the Department of Environmental 18 Protection for the purchase of water management lands pursuant 19 to s. 373.59, to be distributed among the water management 20 21 districts as provided in that section. Funds received by each 22 district may also be used for acquisition of lands necessary 23 to implement surface water improvement and management plans or for acquisition of lands necessary to implement the Everglades 2.4 Construction Project authorized by s. 373.4592. 25 (c) Ten percent to the Department of Community Affairs 26 27 to provide land acquisition grants and loans to local 2.8 governments through the Florida Communities Trust pursuant to part III of chapter 380. From funds allocated to the trust, 29 \$3 million annually shall be used by the Division of State 30 Lands within the Department of Environmental Protection to 31 101

Florida Senate - 2006 592-2293-06

1 implement the Green Swamp Land Protection Initiative 2 specifically for the purchase of conservation easements, as defined in s. 380.0677(4), of lands, or severable interests or 3 rights in lands, in the Green Swamp Area of Critical State 4 Concern. From funds allocated to the trust, \$3 million 5 6 annually shall be used by the Monroe County Comprehensive Plan 7 Land Authority specifically for the purchase of any real 8 property interest in either those lands subject to the Rate of Growth Ordinances adopted by local governments in Monroe 9 County or those lands within the boundary of an approved 10 Conservation and Recreation Lands project located within the 11 12 Florida Keys or Key West Areas of Critical State Concern; 13 however, title to lands acquired within the boundary of an approved Conservation and Recreation Lands project may, in 14 accordance with an approved joint acquisition agreement, vest 15 in the Board of Trustees of the Internal Improvement Trust 16 17 Fund. Of the remaining funds allocated to the trust after the 18 above transfers occur, one-half shall be matched by local governments on a dollar-for-dollar basis. To the extent 19 allowed by federal requirements for the use of bond proceeds, 20 21 the trust shall expend Preservation 2000 funds to carry out 22 the purposes of part III of chapter 380. 23 (d) Two and nine-tenths percent to the Department of Environmental Protection for the purchase of inholdings and 2.4 additions to state parks. For the purposes of this paragraph, 25 26 "state park" means all real property in the state under the 27 jurisdiction of the Division of Recreation and Parks of the 2.8 department, or which may come under its jurisdiction. (e) Two and nine-tenths percent to the Division of 29 30 Forestry of the Department of Agriculture and Consumer 31

102

1 Services to fund the acquisition of state forest inholdings 2 and additions pursuant to s. 589.07. 3 (f) Two and nine-tenths percent to the Fish and 4 Wildlife Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission 5 6 which are important to the conservation of fish and wildlife. 7 (g) One and three-tenths percent to the Department of 8 Environmental Protection for the Florida Greenways and Trails 9 Program, to acquire greenways and trails or greenways and trails systems pursuant to chapter 260, including, but not 10 limited to, abandoned railroad rights-of-way and the Florida 11 12 National Scenic Trail. 13 Local governments may use federal grants or loans, private 14 donations, or environmental mitigation funds, including 15 environmental mitigation funds required pursuant to s. 16 17 338.250, for any part or all of any local match required for the purposes described in this subsection. Bond proceeds 18 allocated pursuant to paragraph (c) may be used to purchase 19 lands on the priority lists developed pursuant to <u>s. 259.105</u> 20 21 s. 259.035. Title to lands purchased pursuant to paragraphs 22 (a), (d), (e), (f), and (g) shall be vested in the Board of 23 Trustees of the Internal Improvement Trust Fund. Title to lands purchased pursuant to paragraph (c) may be vested in the 2.4 Board of Trustees of the Internal Improvement Trust Fund. The 25 26 board of trustees shall hold title to land protection 27 agreements and conservation easements that were or will be 2.8 acquired pursuant to s. 380.0677, and the Southwest Florida Water Management District and the St. Johns River Water 29 30 Management District shall monitor such agreements and 31

103

1 easements within their respective districts until the state 2 assumes this responsibility. Section 20. Subsection (1) of section 259.1051, 3 4 Florida Statutes, is amended to read: 5 259.1051 Florida Forever Trust Fund.-б (1) There is created the Florida Forever Trust Fund to 7 carry out the purposes of s. ss. 259.032, as established in 8 chapter 94-240, Laws of Florida, and ss. 259.105, and 375.031. The Florida Forever Trust Fund shall be held and administered 9 by the Department of Environmental Protection. Proceeds from 10 the sale of bonds, except proceeds of refunding bonds, issued 11 12 under s. 215.618 and payable from moneys transferred to the 13 Land Acquisition Trust Fund under s. 201.15(1)(a), not to exceed \$3 billion, must be deposited into this trust fund to 14 be distributed and used as provided in s. 259.105(3). The bond 15 16 resolution adopted by the governing board of the Division of 17 Bond Finance of the State Board of Administration may provide 18 for additional provisions that govern the disbursement of the bond proceeds. 19 20 Section 21. Paragraph (c) of subsection (1) of section 21 260.015, Florida Statutes, is amended to read: 22 260.015 Acquisition of land.--23 (1) The department is authorized to acquire by gift or purchase the fee simple absolute title or any lesser interest 2.4 in land, including easements, for the purposes of this chapter 25 pursuant to the provisions of chapter 375, except that: 26 27 (c) Projects acquired under this chapter shall not be 2.8 subject to the evaluation and selection procedures of <u>s.</u> 29 259.105 s. 259.035, regardless of the estimated value of such projects. All projects shall be acquired in accordance with 30 the acquisition procedures of chapter 259, except that the 31 104

1 department may use the appraisal procedure used by the 2 Department of Transportation to acquire transportation 3 rights-of-way. Section 22. Section 375.045, Florida Statutes, is 4 amended to read: 5 б 375.045 Florida Preservation 2000 Trust Fund.--7 (1) There is created the Florida Preservation 2000 8 Trust Fund to carry out the purposes of s. ss. 259.032, as established in chapter 94-240, Laws of Florida, and ss. 9 10 259.101_{7} and 375.031. The Florida Preservation 2000 Trust Fund shall be held and administered by the Department of 11 12 Environmental Protection. Proceeds from the sale of revenue 13 bonds issued pursuant to s. 375.051 and payable from moneys transferred to the Land Acquisition Trust Fund pursuant to s. 14 201.15(1)(a), not to exceed \$3 billion, shall be deposited 15 into this trust fund to be distributed as provided in s. 16 17 259.101(3). The bond resolution adopted by the governing board of the Division of Bond Finance may provide for additional 18 provisions that govern the disbursement of the bond proceeds. 19 20 (2) The Department of Environmental Protection shall 21 distribute revenues from the Florida Preservation 2000 Trust 22 Fund only to programs of state agencies or local governments 23 as set out in s. 259.101(3). Excluding distributions to the Save Our Everglades Trust Fund, such distributions shall be 2.4 spent by the recipient within 90 days after the date on which 25 26 the Department of Environmental Protection initiates the 27 transfer. 2.8 (3) Any agency or district which acquires lands using Preservation 2000 funds, as distributed pursuant to this 29 section and s. 259.101(3), shall manage the lands to make them 30 available for public recreational use, provided that the 31 105

1 recreational use does not interfere with the protection of 2 natural resource values. Any such agency or district may enter into agreements with the Department of Environmental 3 Protection or other appropriate state agencies to transfer 4 5 management authority to or to lease to such agencies lands 6 purchased with Preservation 2000 funds, for the purpose of 7 managing the lands to make them available for public 8 recreational use. The water management districts and the Department of Environmental Protection shall take action to 9 control the growth of nonnative invasive plant species on 10 lands they manage which are purchased with Preservation 2000 11 12 funds.

13 (4) The Department of Environmental Protection shall ensure that the proceeds from the sale of revenue bonds issued 14 pursuant to s. 375.051 and payable from moneys transferred to 15 the Land Acquisition Trust Fund pursuant to s. 201.15(1)(a) 16 17 shall be administered and expended in a manner that ensures compliance of each issue of revenue bonds that are issued on 18 the basis that interest thereon will be excluded from gross 19 income for federal income tax purposes, with the applicable 20 21 provisions of the United States Internal Revenue Code and the 22 regulations promulgated thereunder, to the extent necessary to 23 preserve the exclusion of interest on such revenue bonds from gross income for federal income tax purposes. The Department 2.4 of Environmental Protection shall have the authority to 25 26 administer the use and disbursement of the proceeds of such 27 revenue bonds or require that the use and disbursement thereof 2.8 be administered in such a manner as shall be necessary to 29 implement strategies to maximize any available benefits under the applicable provisions of the United States Internal 30 Revenue Code or regulations promulgated thereunder, to the 31

106

1 extent not inconsistent with the purposes identified in s. 2 259.101(3). (5) For the 2004 2005 fiscal year only, any 3 unobligated moneys in the Florida Preservation 2000 Trust Fund 4 5 resulting from interest earnings and from reversions of prior б appropriations to any agency may be appropriated to the 7 Florida Forever Trust Fund for use pursuant to s. 259.1051. 8 This subsection expires July 1, 2005. 9 10 Upon a determination by the Department of Environmental Protection that proceeds being held in the trust fund to 11 12 support distributions outside the Department of Environmental 13 Protection are not likely to be disbursed in accordance with the foregoing considerations, the Department of Environmental 14 Protection shall petition the Governor and Cabinet to allow 15 for the immediate disbursement of such funds for the 16 17 acquisition of projects approved for purchase pursuant to the 18 provisions of chapter 259. Section 23. Subsection (13) of section 380.0666, 19 Florida Statutes, is amended to read: 2.0 21 380.0666 Powers of land authority.--The land authority 22 shall have all the powers necessary or convenient to carry out 23 and effectuate the purposes and provisions of this act, including the following powers, which are in addition to all 2.4 other powers granted by other provisions of this act: 25 (13) To identify parcels of land within the area or 26 27 areas of critical state concern that would be appropriate 2.8 acquisitions by the state from the Florida Forever Conservation and Recreational Lands Trust Fund and recommend 29 such acquisitions to the advisory council established pursuant 30 to s. 259.035 or its successor. 31

107

Florida Senate - 2006 592-2293-06 CS for SB 2070

1	Section 24. <u>Sections 253.421, 253.422, 270.07, and</u>
2	270.08, Florida Statutes, are repealed.
3	Section 25. Except as otherwise expressly provided in
4	this act, this act shall take effect July 1, 2006.
5	
6	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
7	COMMITTEE SUBSTITUTE FOR <u>Senate Bill 2070</u>
8	
9	The committee substitute removes provisions of the original bill transferring land acquisition procedures from chapter
10	259, F.S., to chapter 253, F.S. A presumption that nonconservation lands are surplus lands and eligible to be
11	sold or exchanged, except when no sale or exchange is justified in writing to the Board of Trustees by the Division
12	of State Lands, is provided. The uses for which local governments may use surplus or exchanged property are expanded
13	to include affordable housing projects. The Florida Forever program is revised to provide that the acquisition of lands
14	that buffer and protect military installations must be given increased priority for acquisition by agencies that receive
15	Florida Forever funds. Sections 253.421 and 253.422, F.S., relating to the exchange of certain property, are repealed.
16	relating to the exchange of certain property, are repeated.
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	