2 An act relating to procurement of contractual 3 services by a state agency; amending s. 4 287.057, F.S.; prohibiting a state agency from 5 renewing or amending a contract for outsourcing 6 under certain conditions; requiring certain 7 qualifications for persons chosen to conduct 8 negotiations during specified procurements; 9 requiring the department to adopt rules governing those qualifications; requiring that 10 a specified statement be included in 11 procurements of commodities and services which 12 13 prohibits contact between respondents and 14 specified employees of the executive and legislative branches; creating s. 287.0571, 15 F.S.; creating the Florida Efficient Government 16 Act; providing legislative intent; providing 17 18 that procurements of specified commodities and services are not subject to the act; creating 19 s. 287.05721, F.S.; providing definitions; 20 creating s. 287.0573, F.S.; creating the 21 22 Council on Efficient Government; providing the 23 purpose and membership of the council; 24 providing duties and responsibilities of the council; requiring the council to review and 25 issue advisory reports on certain state agency 26 procurements; requiring the department to 27 28 employ adequate number of staff; requiring the 29 Secretary of Management Services to appoint an executive director; requiring state agencies to 30 submit materials required by the council; 31

ENROLLED

2006 Legislature CS for CS for SB 2518, 1st Engrossed (ntc)

1	creating s. 287.0574, F.S.; providing
2	requirements for certain business cases to
3	outsource by a state agency; requiring a state
4	agency to develop a business case that
5	describes and analyzes a contractual services
6	procurement under consideration; providing that
7	the business case is not subject to challenge
8	or protest under the Administrative Procedure
9	Act; providing required components of a
10	business case; providing contract requirements
11	for an outsourcing procurement; amending s.
12	287.058, F.S.; providing that a contract may
13	not prohibit a contractor from lobbying the
14	executive or legislative branches concerning
15	specified contract issues, within specified
16	time lines; creating s. 287.074, F.S.;
17	requiring that only public officers or
18	employees perform certain functions;
19	prohibiting a contractor from participating in
20	the procurement of contractual services by a
21	state agency; repealing s. 14.203, F.S.,
22	relating to the State Council on Competitive
23	Government; providing appropriations; providing
24	that certain state agencies are subject to the
25	act; amending s. 119.071, F.S.; deleting a
26	cross-reference; defining the term "commerical
27	activity" for purposes of a provision
28	authorizing the release of social security
29	numbers; providing an effective date.
30	
31	Be It Enacted by the Legislature of the State of Florida:

2

CODING: Words stricken are deletions; words underlined are additions.

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Section 1. Paragraph (a) of subsection (14) and
   paragraph (b) of subsection (17) of section 287.057, Florida
    Statutes, are amended, and subsection (26) is added to that
 3
 4
    section, to read:
           287.057 Procurement of commodities or contractual
 5
    services.--
 6
 7
           (14)(a) Contracts for commodities or contractual
 8
    services may be renewed for a period that may not exceed 3
   years or the term of the original contract, whichever period
 9
    is longer. Renewal of a contract for commodities or
10
    contractual services shall be in writing and shall be subject
11
    to the same terms and conditions set forth in the initial
12
13
    contract. If the commodity or contractual service is purchased
14
    as a result of the solicitation of bids, proposals, or
   replies, the price of the commodity or contractual service to
15
   be renewed shall be specified in the bid, proposal, or reply.
16
    A renewal contract may not include any compensation for costs
17
    associated with the renewal. Renewals shall be contingent upon
19
    satisfactory performance evaluations by the agency and subject
    to the availability of funds. Exceptional purchase contracts
20
    pursuant to paragraphs (5)(a) and (c) may not be renewed. With
21
22
    the exception of s. 287.057(13), if a contract amendment
23
    results in a longer contract term or increased payments, a
24
    state agency may not renew or amend a contract for the
    outsourcing of a service or activity that has an original term
2.5
    value exceeding the sum of $10 million before submitting a
26
    written report concerning contract performance to the
2.7
28
    Governor, the President of the Senate, and the Speaker of the
29
   House of Representatives at least 90 days before execution of
   the renewal or amendment.
30
31
```

```
(17) For a contract in excess of the threshold amount
   provided in s. 287.017 for CATEGORY FOUR, the agency head
 3
    shall appoint:
 4
           (b) At least three persons to conduct negotiations
 5
   during a competitive sealed reply procurement who collectively
   have experience and knowledge in negotiating contracts,
 6
    contract procurement, and the program areas and service
 8
    requirements for which commodities or contractual services are
    sought. When the value of a contract is in excess of $1
 9
    million in any fiscal year, at least one of the persons
10
    conducting negotiations must be certified as a contract
11
   negotiator based upon rules adopted by the Department of
12
13
    Management Services in order to ensure that certified contract
14
    negotiators are knowledgeable about effective negotiation
    strategies, capable of successfully implementing those
15
    strategies, and involved appropriately in the procurement
16
    process. At a minimum, the rules must address the
17
18
    qualifications required for certification, the method of
    certification, and the procedure for involving the certified
19
    negotiator. If the value of a contract is in excess of $10
20
    million in any fiscal year, at least one of the persons
2.1
22
    conducting negotiations must be a Project Management
    Professional, as certified by the Project Management
2.3
24
    Institute.
          (26) Each solicitation for the procurement of
2.5
    commodities or contractual services shall include the
26
27
    following provision: "Respondents to this solicitation or
28
   persons acting on their behalf may not contact, between the
29
   release of the solicitation and the end of the 72-hour period
    following the agency posting the notice of intended award,
30
   excluding Saturdays, Sundays, and state holidays, any employee
31
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```
or officer of the executive or legislative branch concerning
   any aspect of this solicitation, except in writing to the
   procurement officer or as provided in the solicitation
 3
   documents. Violation of this provision may be grounds for
   rejecting a response."
 5
           Section 2. Section 287.0571, Florida Statutes, is
 6
    created to read:
 8
           287.0571 Applicability of ss. 287.0571-287.0574.--
          (1) Sections 287.0571-287.0574 may be cited as the
 9
   "Florida Efficient Government Act."
10
          (2) It is the intent of the Legislature that each
11
   state agency focus on its core mission and deliver services
12
13
    effectively and efficiently by leveraging resources and
    contracting with private-sector vendors whenever vendors can
14
   more effectively and efficiently provide services and reduce
15
    the cost of government.
16
          (3) It is further the intent of the Legislature that
17
18
    business cases to outsource be evaluated for feasibility,
19
    cost-effectiveness, and efficiency before a state agency
    proceeds with any outsourcing of services.
20
          (4) Sections 287.0571-287.0574 do not apply to:
2.1
22
          (a) A procurement of commodities and contractual
2.3
    services listed in s. 287.057(5)(e), (f), and (q) and (22).
24
          (b) A procurement of contractual services subject to
25
    s. 287.055.
26
          (c) A contract in support of the planning,
    development, implementation, operation, or maintenance of the
2.7
    road, bridge, and public transportation construction program
28
29
   of the Department of Transportation.
30
31
```

1	(d) A procurement of commodities or contractual
2	services which does not constitute an outsourcing of services
3	or activities.
4	Section 3. Section 287.05721, Florida Statutes, is
5	created to read:
6	287.05721 DefinitionsAs used in ss.
7	287.0571-287.0574, the term:
8	(1) "Council" means the Council on Efficient
9	Government.
10	(2) "Outsource" means the process of contracting with
11	a vendor to provide a service as defined in s. 216.011(1)(f),
12	in whole or in part, or an activity as defined in s.
13	216.011(1)(rr), while a state agency retains the
14	responsibility and accountability for the service or activity
15	and there is a transfer of management responsibility for the
16	delivery of resources and the performance of those resources.
17	Section 4. Section 287.0573, Florida Statutes, is
18	created to read:
19	287.0573 Council on Efficient Government; membership;
20	duties
21	(1) There is created a Council on Efficient Government
22	within the Department of Management Services to review,
23	evaluate, and issue advisory reports on business cases
24	submitted to the council as specified in this section.
25	(2) The council shall consist of seven members
26	appointed by the Governor pursuant to s. 20.052:
27	(a) The Secretary of Management Services, who shall
28	serve as chair.
29	(b) A cabinet member other than the Governor, or his
30	or her senior management or executive staff designee.
31	(c) Two heads of executive branch agencies.

6

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1	(d) Three members from the private sector who are
2	subject to confirmation by the Senate and who, collectively,
3	have experience with procurement, successfully increasing
4	operational efficiency, and implementing complex projects in
5	the private-sector business environment. A private-sector
6	member of the council may not at any time during his or her
7	appointment to the council be registered to lobby the
8	executive or legislative branch.
9	(3) Within 45 days after the effective date of this
10	section, the Governor shall appoint two private-sector members
11	and one state agency head for terms of 1 year and one
12	private-sector member and one agency head for terms of 2
13	years. Thereafter, each member shall be appointed for a term
14	of 2 years. The private-sector members shall serve without
15	compensation, but are entitled to reimbursement for per diem
16	and travel expenses pursuant to s. 112.061.
17	(4) A member of the council may not participate in a
18	council review of a business case to outsource if his or her
19	state agency is conducting the proposed outsourcing or, in the
20	case of a private-sector member, if he or she has a business
21	relationship with an entity that is involved or could
22	potentially be involved in the proposed outsourcing.
23	(5) A member of the council, except the cabinet
24	member, may not delegate his or her membership to a designee.
25	(6) A quorum shall consist of at least four members,
26	including at least two private-sector members.
27	(7) Any vacancy on the council shall be filled in the
28	same manner as the original appointment, and any member
29	appointed to fill a vacancy occurring for a reason other than
30	the expiration of a term shall serve only for the unexpired
31	term of the member's predecessor.

1	(8) The council shall:
2	(a) Employ a standard process for reviewing business
3	cases to outsource.
4	(b) Review and evaluate business cases to outsource as
5	requested by the Governor or the state agency head whose
6	agency is proposing to outsource or as required by ss.
7	287.0571-287.0574 or by law.
8	(c) No later than 30 days before a state agency's
9	issuance of a solicitation of \$10 million or more, provide to
10	the agency conducting the procurement, the Governor, the
11	President of the Senate, and the Speaker of the House of
12	Representatives an advisory report for each business case
13	reviewed and evaluated by the council. The report must contain
14	all versions of the business case, an evaluation of the
15	business case, any relevant recommendations, and sufficient
16	information to assist the state agency proposing to outsource
17	in determining whether the business case to outsource should
18	be included with the legislative budget request.
19	(d) Recommend and implement standard processes for
20	state agency and council review and evaluate state agency
21	business cases to outsource, including templates for use by
22	state agencies in submitting business cases to the council.
23	(e) Develop standards and best-practice procedures for
24	use by state agencies in evaluating business cases to
25	outsource.
26	(f) Recommend standards, processes, and quidelines for
27	use by state agencies in developing business cases to
28	outsource.
29	(q) Incorporate any lessons learned from outsourcing
30	services and activities into council standards, procedures,
31	and quidelines, as appropriate, and identify and disseminate

8

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1	to agencies information regarding best practices in
2	outsourcing efforts.
3	(h) Develop, in consultation with the Agency for
4	Workforce Innovation, quidelines for assisting state employees
5	whose jobs are eliminated as a result of outsourcing.
6	(9) The council shall identify and report yearly to
7	the Legislature on:
8	(a) Innovative methods of delivering government
9	services which would improve the efficiency, effectiveness, or
10	competition in the delivery of government services, including,
11	but not limited to, enterprise-wide proposals.
12	(b) Outsourcing efforts of each state agency which
13	shall include, but not be limited to, the number of
14	outsourcing business cases and solicitations, the number and
15	dollar value of outsourcing contracts, an explanation of
16	agency progress on achieving the cost-benefit analysis
17	schedule as required by s. 287.0574(4)(h), descriptions of
18	performance results as applicable, any contract violations or
19	project slippages, and the status of extensions, renewals, and
20	amendments of outsourcing contracts.
21	(10) The department shall employ an adequate number of
22	staff who collectively possess significant expertise and
23	experience as required to carry out the responsibilities of
24	this act.
25	(11) The Secretary of Management Services shall
26	appoint an executive director.
27	(12) Each state agency shall submit to the council all
28	information, documents, or other materials required by the
29	council or this chapter.
30	Section 5. Section 287.0574, Florida Statutes, is
31	created to read:

1	287.0574 Business cases to outsource; review and
2	analysis; requirements
3	(1) A business case to outsource having a projected
4	<pre>cost exceeding \$10 million in any fiscal year shall require:</pre>
5	(a) An initial business case analysis conducted by the
6	state agency and submitted to the council, the Governor, the
7	President of the Senate, and the Speaker of the House of
8	Representatives at least 60 days before a solicitation is
9	issued. The council shall evaluate the business case analysis
10	and submit an advisory report to the state agency, the
11	Governor, the President of the Senate, and the Speaker of the
12	House of Representatives when the advisory report is
13	completed, but at least 30 days before the agency issues the
14	solicitation.
15	(b) A final business case analysis conducted by the
16	state agency and submitted after the conclusion of any
17	negotiations, at least 30 days before execution of a contract,
18	to the council, the Governor, the President of the Senate, and
19	the Speaker of the House of Representatives.
20	(2) A proposal to outsource having a projected cost
21	that ranges from \$1 million to \$10 million in any fiscal year
22	shall require:
23	(a) An initial business case analysis conducted by the
24	state agency and submission of the business case, at least 30
25	days before issuing a solicitation, to the council, the
26	Governor, the President of the Senate, and the Speaker of the
27	House of Representatives.
28	(b) A final business case analysis conducted by the
29	state agency and submitted after the conclusion of any
30	negotiations, at least 30 days before execution of a contract,
31	

to the council, the Governor, the President of the Senate, and the Speaker of the House of Representatives. 3 (3) A business case to outsource having a projected cost that is less than \$1 million in any fiscal year shall 4 5 require a final business case analysis conducted by the state agency after the conclusion of any negotiations and provided 6 at least 30 days before execution of a contract to the 8 council. The council shall provide such business cases in its 9 annual report to the Legislature. (4) For any proposed outsourcing, the state agency 10 shall develop a business case that justifies the proposal to 11 outsource. In order to reduce any administrative burden, the 12 13 council may allow a state agency to submit the business case 14 in the form required by the budget instructions issued pursuant to s. 216.023(4)(a)11., augmented with additional 15 information if necessary, to ensure that the requirements of 16 this section are met. The business case is not subject to 17 18 challenge or protest pursuant to chapter 120. The business 19 case must include, but need not be limited to: (a) A detailed description of the service or activity 20 for which the outsourcing is proposed. 21 (b) A description and analysis of the state agency's 2.2 2.3 current performance, based on existing performance metrics if 24 the state agency is currently performing the service or 2.5 activity. (c) The goals desired to be achieved through the 26 proposed outsourcing and the rationale for such goals. 2.7 28 (d) A citation to the existing or proposed legal 29 authority for outsourcing the service or activity. (e) A description of available options for achieving 30 the goals. If state employees are currently performing the

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service or activity, at least one option involving maintaining
   state provision of the service or activity shall be included.
 3
          (f) An analysis of the advantages and disadvantages of
   each option, including, at a minimum, potential performance
 4
    improvements and risks.
 5
          (g) A description of the current market for the
 6
   contractual services that are under consideration for
8
   outsourcing.
9
          (h) A cost-benefit analysis documenting the direct and
    indirect specific baseline costs, savings, and qualitative and
10
   quantitative benefits involved in or resulting from the
11
   implementation of the recommended option or options. Such
12
13
   analysis must specify the schedule that, at a minimum, must be
14
   adhered to in order to achieve the estimated savings. All
    elements of cost must be clearly identified in the
15
   cost-benefit analysis, described in the business case, and
16
   supported by applicable records and reports. The state agency
17
18
   head shall attest that, based on the data and information
19
   underlying the business case, to the best of his or her
   knowledge, all projected costs, savings, and benefits are
20
   valid and achievable. As used in this section, the term "cost"
2.1
22
   means the reasonable, relevant, and verifiable cost, which may
2.3
   include, but is not limited to, elements such as personnel,
24
   materials and supplies, services, equipment, capital
   depreciation, rent, maintenance and repairs, utilities,
2.5
   insurance, personnel travel, overhead, and interim and final
26
   payments. The appropriate elements shall depend on the nature
2.7
2.8
   of the specific initiative. As used in this section, the term
29
   "savings" means the difference between the direct and indirect
30
   actual annual baseline costs compared to the projected annual
31
```

1	cost for the contracted functions or responsibilities in any
2	succeeding state fiscal year during the term of the contract.
3	(i) A description of differences among current state
4	agency policies and processes and, as appropriate, a
5	discussion of options for or a plan to standardize,
6	consolidate, or revise current policies and processes, if any,
7	to reduce the customization of any proposed solution that
8	would otherwise be required.
9	(j) A description of the specific performance
10	standards that must, at a minimum, be met to ensure adequate
11	performance.
12	(k) The projected timeframe for key events from the
13	beginning of the procurement process through the expiration of
14	a contract.
15	(1) A plan to ensure compliance with the
16	public-records law.
17	(m) A specific and feasible contingency plan
18	addressing contractor nonperformance and a description of the
19	tasks involved in and costs required for its implementation.
20	(n) A state agency's transition plan for addressing
21	changes in the number of agency personnel, affected business
22	processes, employee transition issues, and communication with
23	affected stakeholders, such as agency clients and the public.
24	The transition plan must contain a reemployment and retraining
25	assistance plan for employees who are not retained by the
26	state agency or employed by the contractor.
27	(o) A plan for ensuring access by persons with
28	disabilities in compliance with applicable state and federal
29	law.
30	(p) A description of legislative and budgetary actions
31	

1	(5) In addition to the contract requirements provided
2	in s. 287.058, each contract for a proposed outsourcing,
3	pursuant to s. 287.0574, must include, but need not be limited
4	to, the following contractual provisions:
5	(a) A scope-of-work provision that clearly specifies
6	each service or deliverable to be provided, including a
7	description of each deliverable or activity that is
8	quantifiable, measurable, and verifiable. This provision must
9	include a clause that states if a particular service or
10	deliverable is inadvertently omitted or not clearly specified
11	but determined to be operationally necessary and verified to
12	have been performed by the agency within the 12 months before
13	the execution of the contract, such service or deliverable
14	will be provided by the contractor through the identified
15	contract-amendment process.
16	(b) A service-level-agreement provision describing all
17	services to be provided under the terms of the agreement, the
18	state agency's service requirements and performance
19	objectives, specific responsibilities of the state agency and
20	the contractor, and the process for amending any portion of
21	the service-level agreement. Each service-level agreement must
22	contain an exclusivity clause that allows the state agency to
23	retain the right to perform the service or activity, directly
24	or with another contractor, if service levels are not being
25	achieved.
26	(c) A provision that identifies all associated costs,
27	specific payment terms, and payment schedules, including
28	provisions governing incentives and financial disincentives
29	and criteria governing payment.
30	(d) A provision that identifies a clear and specific
31	transition plan that will be implemented in order to complete

1	all required activities needed to transfer the service or
2	activity from the state agency to the contractor and operate
3	the service or activity successfully.
4	(e) A performance-standards provision that identifies
5	all required performance standards, which must include, at a
6	minimum:
7	1. Detailed and measurable acceptance criteria for
8	each deliverable and service to be provided to the state
9	agency under the terms of the contract which document the
10	required performance level.
11	2. A method for monitoring and reporting progress in
12	achieving specified performance standards and levels.
13	3. The sanctions or disincentives that shall be
14	imposed for nonperformance by the contractor or state agency.
15	(f) A provision that requires the contractor and its
16	subcontractors to maintain adequate accounting records that
17	comply with all applicable federal and state laws and
18	generally accepted accounting principles.
19	(q) A provision that authorizes the state agency to
20	have access to and to audit all records related to the
21	contract and subcontracts, or any responsibilities or
22	functions under the contract and subcontracts, for purposes of
23	legislative oversight, and a requirement for audits by a
24	service organization in accordance with professional auditing
25	standards, if appropriate.
26	(h) A provision that requires the contractor to
27	interview and consider for employment with the contractor each
28	displaced state employee who is interested in such employment.
29	(i) A contingency-plan provision that describes the
30	mechanism for continuing the operation of the service or
31	activity, including transferring the service or activity back

1	to the state agency or successor contractor if the contractor
2	fails to perform and comply with the performance standards and
3	levels of the contract and the contract is terminated.
4	(j) A provision that requires the contractor and its
5	subcontractors to comply with public-records laws,
6	specifically to:
7	1. Keep and maintain the public records that
8	ordinarily and necessarily would be required by the state
9	agency in order to perform the service or activity.
10	2. Provide the public with access to such public
11	records on the same terms and conditions that the state agency
12	would provide the records and at a cost that does not exceed
13	that provided in chapter 119 or as otherwise provided by law.
14	3. Ensure that records that are exempt or records that
15	are confidential and exempt are not disclosed except as
16	authorized by law.
17	4. Meet all requirements for retaining records and
18	transfer to the state agency, at no cost, all public records
19	in possession of the contractor upon termination of the
20	contract and destroy any duplicate public records that are
21	exempt or confidential and exempt. All records stored
22	electronically must be provided to the state agency in a
23	format that is compatible with the information technology
24	systems of the state agency.
25	(k) A provision that addresses ownership of
26	intellectual property. This paragraph does not provide the
27	specific authority needed by an agency to obtain a copyright
28	or trademark.
29	(1) If applicable, a provision that allows the agency
30	to purchase from the contractor, at its depreciated value,
31	assets used by the contractor in the performance of the

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contract. If assets have not depreciated, the agency shall
   retain the right to negotiate to purchase at an agreed-upon
 3
   cost.
 4
           Section 6. Subsection (6) is added to section 287.058,
   Florida Statutes, to read:
 5
 6
           287.058 Contract document.--
 7
          (6) A contract may not prohibit a contractor from
 8
    lobbying the executive or legislative branch concerning the
 9
    scope of services, performance, term, or compensation
    regarding any contract to which the contractor and a state
10
    agency are parties, after contract execution and during the
11
    contract term. The provisions of this subsection are
12
13
    supplemental to the provisions of ss. 11.062 and 216.347 and
14
    any other law prohibiting the use of state funds for lobbying
15
   purposes.
           Section 7. Section 287.074, Florida Statutes, is
16
17
    created to read:
18
           287.074 Prohibited actions by contractor personnel.--
19
          (1) Only a public officer or a public employee upon
    whom the public officer has delegated authority shall,
20
    consistent with law, take actions, including, but not limited
21
22
   to:
23
          (a) Selecting state employees;
24
          (b) Approving position descriptions, performance
25
    standards, or salary adjustments for state employees; and
          (c) Hiring, promoting, disciplining, demoting, and
26
    dismissing a state employee.
27
          (2) Only a public officer shall, consistent with law,
28
29
   commission and appoint state officers.
           Section 8. A contractor, as defined in chapter 287,
30
   Florida Statutes, or its employees, agents, or subcontractors,
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may not knowingly participate, through decision, approval,
   disapproval, or preparation of any part of a purchase request,
    investigation, or audit, in the procurement of commodities or
 3
    contractual services by a state agency from an entity in which
 4
    the contractor, or its employees, agents, or subcontractors,
 5
   has a material interest.
 6
 7
           Section 9. Section 14.203, Florida Statutes, is
 8
   repealed.
 9
           Section 10. For the 2006-2007 fiscal year, the sum of
   $1.25 million in recurring funds from the General Revenue Fund
10
    in a qualified expenditure category is appropriated and 10
11
    full-time equivalent positions are authorized to the
12
13
   Department of Management Services to carry out the activities
14
    of the Council on Efficient Government as provided in this
15
    act.
           Section 11. The Department of Management Services may
16
    implement a program to train state agency employees who are
17
18
    involved in managing outsourcings as Project Management
19
    Professionals, as certified by the Project Management
    Institute. For the 2006-2007 fiscal year, the sum of $500,000
20
    in recurring funds from the General Revenue Fund is
2.1
22
    appropriated to the Department of Management Services to
23
    implement this program. The Department of Management Services,
24
    in consultation with entities subject to this act, shall
    identify personnel to participate in this training based on
2.5
    requested need and ensure that each agency is represented. The
26
    Department of Management Services may remit payment for this
2.7
2.8
    training on behalf of all participating personnel.
29
           Section 12. Notwithstanding any law to the contrary, a
    state agency under the individual control of the Attorney
30
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General, the Chief Financial Officer, or the Commissioner of Agriculture is subject to this act.

Section 13. Paragraph (a) of subsection (5) of section 119.071, Florida Statutes, is amended to read:

119.071 General exemptions from inspection or copying of public records. --

- (5) OTHER PERSONAL INFORMATION. --
- (a)1. The Legislature acknowledges that the social security number was never intended to be used for business purposes but was intended to be used solely for the administration of the federal Social Security System. The Legislature is further aware that over time this unique numeric identifier has been used extensively for identity verification purposes and other legitimate consensual purposes. The Legislature is also cognizant of the fact that the social security number can be used as a tool to perpetuate fraud against a person and to acquire sensitive personal, financial, medical, and familial information, the release of which could cause great financial or personal harm to an individual. The Legislature intends to monitor the commercial use of social security numbers held by state agencies in order to maintain a balanced public policy.
- 2. An agency shall not collect an individual's social security number unless authorized by law to do so or unless the collection of the social security number is otherwise imperative for the performance of that agency's duties and responsibilities as prescribed by law. Social security numbers collected by an agency must be relevant to the purpose for which collected and shall not be collected until and unless the need for social security numbers has been clearly 31 documented. An agency that collects social security numbers

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shall also segregate that number on a separate page from the rest of the record, or as otherwise appropriate, in order that 3 the social security number be more easily redacted, if required, pursuant to a public records request. An agency 4 collecting a person's social security number shall, upon that person's request, at the time of or prior to the actual 6 collection of the social security number by that agency, 8 provide that person with a statement of the purpose or purposes for which the social security number is being 9 collected and used. Social security numbers collected by an 10 agency shall not be used by that agency for any purpose other 11 than the purpose stated. Social security numbers collected by 12 13 an agency prior to May 13, 2002, shall be reviewed for 14 compliance with this subparagraph. If the collection of a social security number prior to May 13, 2002, is found to be 15 unwarranted, the agency shall immediately discontinue the 16 collection of social security numbers for that purpose. 17

- 3. Effective October 1, 2002, all social security numbers held by an agency are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This exemption applies to all social security numbers held by an agency before, on, or after the effective date of this exemption.
- 4. Social security numbers may be disclosed to another governmental entity or its agents, employees, or contractors if disclosure is necessary for the receiving entity to perform its duties and responsibilities. The receiving governmental entity and its agents, employees, and contractors shall maintain the confidential and exempt status of such numbers.
- 5. An agency shall not deny a commercial entity engaged in the performance of a commercial activity, which,

for purposes of this paragraph, means an activity that provides a product or service that is available from a private 3 source, as defined in s. 14.203 or its agents, employees, or 4 contractors access to social security numbers, provided the social security numbers will be used only in the normal course 6 of business for legitimate business purposes, and provided the commercial entity makes a written request for social security 8 numbers, verified as provided in s. 92.525, legibly signed by 9 an authorized officer, employee, or agent of the commercial entity. The verified written request must contain the 10 commercial entity's name, business mailing and location 11 addresses, business telephone number, and a statement of the 12 13 specific purposes for which it needs the social security 14 numbers and how the social security numbers will be used in the normal course of business for legitimate business 15 purposes. The aggregate of these requests shall serve as the 16 basis for the agency report required in subparagraph 8. An 17 agency may request any other information reasonably necessary 19 to verify the identity of the entity requesting the social security numbers and the specific purposes for which such 20 numbers will be used; however, an agency has no duty to 21 22 inquire beyond the information contained in the verified 23 written request. A legitimate business purpose includes 24 verification of the accuracy of personal information received by a commercial entity in the normal course of its business; 25 use in a civil, criminal, or administrative proceeding; use 26 for insurance purposes; use in law enforcement and 27 28 investigation of crimes; use in identifying and preventing fraud; use in matching, verifying, or retrieving information; and use in research activities. A legitimate business purpose 30 31 does not include the display or bulk sale of social security

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numbers to the general public or the distribution of such numbers to any customer that is not identifiable by the distributor.

- 6. Any person who makes a false representation in order to obtain a social security number pursuant to this paragraph, or any person who willfully and knowingly violates this paragraph, commits a felony of the third degree, punishable as provided in s. 775.082 or s. 775.083. Any public officer who violates this paragraph is guilty of a noncriminal infraction, punishable by a fine not exceeding \$500. A commercial entity that provides access to public records containing social security numbers in accordance with this paragraph is not subject to the penalty provisions of this subparagraph.
- 7.a. On or after October 1, 2002, a person preparing or filing a document to be recorded in the official records by the county recorder as provided for in chapter 28 may not include any person's social security number in that document, unless otherwise expressly required by law. If a social security number is or has been included in a document presented to the county recorder for recording in the official records of the county before, on, or after October 1, 2002, it may be made available as part of the official record available for public inspection and copying.
- b. Any person, or his or her attorney or legal guardian, has the right to request that a county recorder remove, from an image or copy of an official record placed on a county recorder's publicly available Internet website or a publicly available Internet website used by a county recorder to display public records or otherwise made electronically 31 available to the general public by such recorder, his or her

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social security number contained in that official record. Such request must be made in writing, legibly signed by the requester and delivered by mail, facsimile, or electronic 3 transmission, or delivered in person, to the county recorder. The request must specify the identification page number that 5 contains the social security number to be redacted. The county 6 recorder has no duty to inquire beyond the written request to verify the identity of a person requesting redaction. A fee shall not be charged for the redaction of a social security number pursuant to such request. 10

- c. A county recorder shall immediately and conspicuously post signs throughout his or her offices for public viewing and shall immediately and conspicuously post, on any Internet website or remote electronic site made available by the county recorder and used for the ordering or display of official records or images or copies of official records, a notice stating, in substantially similar form, the following:
- (I) On or after October 1, 2002, any person preparing or filing a document for recordation in the official records may not include a social security number in such document, unless required by law.
- (II) Any person has a right to request a county recorder to remove, from an image or copy of an official record placed on a county recorder's publicly available Internet website or on a publicly available Internet website used by a county recorder to display public records or otherwise made electronically available to the general public, any social security number contained in an official record. Such request must be made in writing and delivered by mail, 31 | facsimile, or electronic transmission, or delivered in person,

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to the county recorder. The request must specify the identification page number that contains the social security number to be redacted. No fee will be charged for the redaction of a social security number pursuant to such a request.

- d. Until January 1, 2007, if a social security number, made confidential and exempt pursuant to this paragraph, or a complete bank account, debit, charge, or credit card number made exempt pursuant to paragraph (b) is or has been included in a court file, such number may be included as part of the court record available for public inspection and copying unless redaction is requested by the holder of such number, or by the holder's attorney or legal quardian, in a signed, legibly written request specifying the case name, case number, document heading, and page number. The request must be delivered by mail, facsimile, electronic transmission, or in person to the clerk of the circuit court. The clerk of the circuit court does not have a duty to inquire beyond the written request to verify the identity of a person requesting redaction. A fee may not be charged for the redaction of a social security number or a bank account, debit, charge, or credit card number pursuant to such request.
- e. Any person who prepares or files a document to be recorded in the official records by the county recorder as provided in chapter 28 may not include a person's social security number or complete bank account, debit, charge, or credit card number in that document unless otherwise expressly required by law. Until January 1, 2007, if a social security number or a complete bank account, debit, charge, or credit card number is or has been included in a document presented to 31 the county recorder for recording in the official records of

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the county, such number may be made available as part of the official record available for public inspection and copying. Any person, or his or her attorney or legal guardian, may 3 request that a county recorder remove from an image or copy of 4 an official record placed on a county recorder's publicly available Internet website, or a publicly available Internet 6 website used by a county recorder to display public records 8 outside the office or otherwise made electronically available 9 outside the county recorder's office to the general public, his or her social security number or complete account, debit, 10 charge, or credit card number contained in that official 11 record. Such request must be legibly written, signed by the 12 13 requester, and delivered by mail, facsimile, electronic 14 transmission, or in person to the county recorder. The request must specify the identification page number of the document 15 that contains the number to be redacted. The county recorder 16 does not have a duty to inquire beyond the written request to 17 verify the identity of a person requesting redaction. A fee may not be charged for redacting such numbers. 19

- f. Subparagraphs 2. and 3. do not apply to the clerks of the court or the county recorder with respect to circuit court records and official records.
- g. On January 1, 2007, and thereafter, the clerk of the circuit court and the county recorder must keep complete bank account, debit, charge, and credit card numbers exempt as provided for in paragraph (b), and must keep social security numbers confidential and exempt as provided for in subparagraph 3., without any person having to request redaction.
- 8. Beginning January 31, 2004, and each January 31 31 thereafter, every agency must file a report with the Secretary

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of State, the President of the Senate, and the Speaker of the
   House of Representatives listing the identity of all
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    commercial entities that have requested social security
   numbers during the preceding calendar year and the specific
   purpose or purposes stated by each commercial entity regarding
   its need for social security numbers. If no disclosure
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   requests were made, the agency shall so indicate.
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           9. Any affected person may petition the circuit court
    for an order directing compliance with this paragraph.
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           10. This paragraph does not supersede any other
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    applicable public records exemptions existing prior to May 13,
    2002, or created thereafter.
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           11. This paragraph is subject to the Open Government
    Sunset Review Act in accordance with s. 119.15 and shall stand
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   repealed October 2, 2007, unless reviewed and saved from
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   repeal through reenactment by the Legislature.
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           Section 14. This act shall take effect upon becoming a
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    law.
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