2006

1	A bill to be entitled
2	An act relating to the Florida Incentive-based Permitting
3	Act; creating s. 403.0874, F.S.; providing a short title;
4	providing legislative findings; providing purposes;
5	providing definitions; providing for an Incentive-based
6	Permitting Program; providing compliance incentives for
7	certain environmental permitting activities; providing
8	requirements and limitations; providing for administration
9	by the Department of Environmental Protection; requiring
10	the department to adopt certain rules; amending ss.
11	161.041, 373.219, and 373.413, F.S.; specifying
12	application of Incentive-based Permitting Program
13	provisions; amending s. 403.087, F.S.; revising criteria
14	for department permit issuance to conform; providing an
15	effective date.
16	
17	Be It Enacted by the Legislature of the State of Florida:
18	
19	Section 1. Section 403.0874, Florida Statutes, is created
20	to read:
21	403.0874 Incentive-based Permitting Program
22	(1) SHORT TITLEThis section may be cited as the
23	"Florida Incentive-based Permitting Act."
24	(2) LEGISLATIVE FINDINGS; PUBLIC PURPOSE
25	(a) The Legislature finds and declares that a permit
26	applicant's history of compliance with applicable permit
27	conditions and requirements and the environmental laws of this
28	state is a factor that should be considered by the agency when
	Page 1 of 7

CODING: Words stricken are deletions; words underlined are additions.

29	the agency is considering whether to issue or reissue a permit
30	to an applicant, based upon compliance incentives under this
31	section.
32	(b) Permit applicants with a history of compliance with
33	applicable permit conditions and requirements and the
34	environmental laws of this state should be eligible for longer
35	permits, expedited permit reviews, short-form permit renewals,
36	and other incentives to reward and encourage such applicants.
37	(c) The agency is encouraged to work with permittees and
38	permit applicants to encourage compliance and avoid burdensome
39	and expensive consequences of noncompliance.
40	(d) It is therefore declared to be the purpose of this
41	section to provide the agency with clear and specific authority
42	to consider the compliance history of a permit applicant who has
43	applied for an incentive-based permit.
44	(3) DEFINITIONS For purposes of this section:
45	(a) "Agency" means the Department of Environmental
46	Protection.
47	(b) "Applicant" means the proposed permittee or
48	transferee, owner, or operator of a regulated activity seeking
49	an agency permit.
50	(c) "Environmental laws" means any state or federal law
51	that regulates activities for the purpose of protecting the
52	environment, or for the purpose of protecting the public health
53	from pollution or contaminants, but does not include any law
54	that regulates activities for the purpose of zoning, growth
55	management, or land use. The term includes, but is not limited

Page 2 of 7

CODING: Words stricken are deletions; words underlined are additions.

56 to, chapter 161, parts II and IV of chapter 373, and chapter 57 403. 58 (d) "Regulated activity" means any activity, including, 59 but not limited to, the construction or operation of a facility, 60 installation, system, or project, for which a permit or 61 certification is required by law. 62 (e) "Site" means a single parcel, or multiple contiguous or adjacent parcels, of land on which the applicant proposes to 63 64 conduct, or has conducted, a regulated activity. 65 (4) COMPLIANCE INCENTIVES. -- In order to obtain compliance incentives, the applicant must affirmatively request such 66 incentives as part of the permit application. Unless otherwise 67 prohibited by state or federal law, agency rule, or federal 68 69 regulation, and provided the applicant meets all other applicable criteria for the issuance of a permit, any applicant 70 71 who meets the criteria set forth in this subsection is entitled 72 to the following incentives: 73 (a) Level 1.--74 1. An applicant shall be entitled to incentives pursuant 75 to this paragraph at a site if the applicant conducted the 76 regulated activity for at least 4 of the 5 years preceding 77 submittal of the permit application or, if the activity is a new 78 regulated activity, the applicant conducted a similar regulated 79 activity under an agency permit for at least 4 of the 5 years at a different site in this state preceding submittal of the permit 80 application. However, an applicant shall not be entitled to 81 82 incentives under this paragraph if the applicant has a relevant 83 compliance history at the subject site that includes any Page 3 of 7

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

FL	0	RΙ	DΑ	НC) U	S E	ΟF	RΕ	ΡR	E S	Е	ΝΤ	A	ТΙ	VI	E S
----	---	----	----	----	-----	-----	----	----	----	-----	---	----	---	----	----	-----

2006

84	violation that resulted in enforcement action and the violation
85	resulted in the potential for harm to human health or the
86	environment. Alleged violations shall not be considered unless a
87	consent order or other settlement has been entered into or the
88	violation has been adjudicated.
89	2. Level 1 incentives shall include:
90	a. Automatic renewal of permit A renewal of a permit
91	shall be issued for a period of 5 years and shall, after notice
92	and an opportunity for public comment, be automatically renewed
93	for one additional 5-year term without agency action unless the
94	agency determines, based on information submitted by the
95	applicant or resulting from the public comments or its own
96	records, that the applicant has committed violations during the
97	relevant review period that disqualify the applicant from
98	receiving the automatic or expedited renewal.
99	b. Expedited permit reviewThe processing time following
100	receipt of a completed application shall be 45 days for the
101	issuance of the agency action.
102	c. Short-form renewalsRenewals of permits not involving
103	substantial construction or expansion may be made upon a
104	shortened application form specifying only the changes in the
105	regulated activity or a certification by the applicant that no
106	changes in the regulated activity are proposed if that is the
107	case. Applicants for short-form renewals shall complete and
108	submit the prescribed compliance form with the application and
109	shall remain subject to the compliance history review of this
110	section. All other procedural requirements for renewal
111	applications remain unchanged. This provision shall supplement
I	Page 4 of 7

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

F	L	0	R	Ι	D	А		Н	0	U	S	Е	(С	F		R	Е	Ρ	R	Е	S	Е	N	٦	Г	А	Т	T	V	Е	S
---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

2006

112	any expedited review processes found in agency rules.
113	d. RulemakingWithin 6 months after the effective date
114	of this section, the agency shall initiate rulemaking to
115	implement Level 1 incentives. The rule shall specify what
116	incentives will be made available, how applicants may qualify
117	for incentives, and how extended permits may be transferred.
118	Until an implementing rule is adopted, Level 1 incentives shall
119	not be available to permit applicants under this section.
120	(b) Level 2
121	1. An applicant shall be entitled to incentives pursuant
122	to this paragraph if the applicant meets the requirements for
123	Level 1 and the applicant takes any other actions not otherwise
124	required by law that result in:
125	a. Reductions in actual or permitted discharges or
126	emissions;
127	b. Reductions in the impacts of regulated activities on
128	public lands or natural resources;
129	c. Waste reduction or reuse;
130	d. Implementation of a voluntary environmental management
131	system; or
132	e. Other similar actions as determined by agency rule.
133	2. Level 2 incentives may include all Level 1 incentives
134	and shall also include:
135	a. Ten-year permits, provided the applicant has conducted
136	a regulated activity at the site for at least 5 years.
137	b. Fewer routine inspections than other regulated
138	activities similarly situated.
139	c. Expedited review of requests for permit modifications.
I	Page 5 of 7

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

F	L	0	R	I.	D	А		Н	0	U	S	Е	(C	F		R	Е	Ρ	R	Е	S	Е	N	Т	- /	4	Т	T	V	Е	S
---	---	---	---	----	---	---	--	---	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	-----	---	---	---	---	---	---

140	d. Agency recognition, program-specific incentives, or
141	certifications in lieu of renewal permits.
142	e. No more than two requests for additional information.
143	(c) RulemakingWithin 6 months after the effective date
144	of this section, the agency shall initiate rulemaking to
145	implement Level 2 incentives. The rule shall specify what
146	incentives will be made available, how applicants may qualify
147	for incentives, and how extended permits may be transferred.
148	Until an implementing rule is adopted, Level 2 incentives shall
149	not be available to permit applicants under this section.
150	Section 2. Subsection (5) is added to section 161.041,
151	Florida Statutes, to read:
152	161.041 Permits required
153	(5) The Incentive-based Permitting Program provisions of
154	s. 403.0874 shall apply to all permits issued under this
155	chapter.
156	Section 3. Subsection (3) is added to section 373.219,
157	Florida Statutes, to read:
158	373.219 Permits required
159	(3) The Incentive-based Permitting Program provisions of
160	s. 403.0874 shall apply to all permits issued under this part.
161	Section 4. Subsection (6) is added to section 373.413,
162	Florida Statutes, to read:
163	373.413 Permits for construction or alteration
164	(6) The Incentive-based Permitting Program provisions of
165	s. 403.0874 shall apply to permits issued under this section.
166	Section 5. Subsection (7) of section 403.087, Florida
167	Statutes, is amended to read:
I	Page 6 of 7

Page 6 of 7

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

FL (ORI	DA	ΗО	US	Е	ΟF	REF	PRE	S E	ΝΤ	ΑТ	I V E	S
------	-----	----	----	----	---	----	-----	-----	-----	----	----	-------	---

168 403.087 Permits; general issuance; denial; revocation; prohibition; penalty.--169 A permit issued pursuant to this section shall not 170 (7) 171 become a vested right in the permittee. The department may 172 revoke any permit issued by it if it finds that the permitholder: 173 174 (a) Has submitted material false or inaccurate information in the his or her application for such permit when true or 175 176 accurate information would have warranted denial of the permit 177 initially; 178 (b) Has violated law, department orders, rules, or 179 regulations, or permit conditions directly related to such 180 permit; 181 (c) Has failed to submit operational reports or other 182 information required by department rule or regulation directly 183 related to such permit; or (d) Has refused lawful inspection under s. 403.091 at the 184 185 facility authorized by such permit. 186 Section 6. This act shall take effect upon becoming a law.

Page 7 of 7

CODING: Words stricken are deletions; words underlined are additions.