

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: **HB 561 CS**

SPONSOR(S): **Rivera**

TIED BILLS:

Offenses Involving Insurance

IDEN./SIM. BILLS: **SB 1596**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Insurance Committee	15 Y, 0 N, w/CS	Freire	Cooper
2) Criminal Justice Committee			
3) Fiscal Council			
4) Commerce Council			
5)			

SUMMARY ANALYSIS

The bill relates primarily to insurance fraud in various types of insurance. The bill:

- provides an extra fee for reinstating a driver's license revoked because of insurance fraud;
- provides that any person convicted of certain insurance frauds will have their driver's license revoked;
- requires, and provides enforcement for, every health care clinic licensed under Chapter 400 to post a sign that indicates individuals may receive rewards for furnishing to the Division of Insurance Fraud (DIF) reports and information about crimes investigated by DIF that lead to arrest and conviction;
- eliminates a misdemeanor penalty for the violation of a stop work order;
- updates the definition of "kickback" by broadening its scope;
- provides any willful violation of an administrative rule of the Department of Financial Services (DFS), the Office of Insurance Regulation (OIR), or the Financial Services Commission (FSC) would be a second degree misdemeanor;
- makes each willful violation of an emergency rule or emergency order of DFS, OIR, or FSC by an unlicensed or unauthorized person a third degree felony, with each willful violation considered a separate offense;
- clarifies that any person who knowingly engages in insurance activities without a license commits a third degree felony;
- clarifies what is meant by independent procurement of coverage (IPC) to state that IPC is coverage which is not solicited, marketed, negotiated, or sold in Florida;
- clarifies that insurers must timely submit final acceptable anti-fraud plans, and provides for imposition of administrative fines for a violation of that requirement;
- provides DIF may deposit revenues from criminal or forfeiture proceedings, and that the Insurance Regulatory Trust Funds shall be appropriated by the Legislature;
- provides that service providers cannot bill usual and customary charges if a provider agrees with patient to waive deductible or co-payment, and that a person may not participate in a scheme to create documentation of a motor vehicle crash that did not occur;
- clarifies that fraudulent proof of motor vehicle insurance is a third degree felony;
- requires insurers to provide a fraud advisory notice to an insured who filed a claim for reimbursement;
- provides an exception to the statute pertaining to fraudulently obtaining goods and services from a health care provider for investigative actions taken by law enforcement officers for law enforcement purposes;
- enhances the definition of patient brokering, and defines that a health care provider or facility is one that is licensed, certified, or registered with ACHA or the Department of Health;
- includes falsely personating an officer of DFS in the list of officers it is unlawful to personate;
- creates a forfeiture account in the Insurance Regulatory Trust Fund for deposit of criminal and forfeiture proceeds obtained by DIF; and
- provides that if any provision of this act is found invalid, the invalidity does not affect the other provisions.

The fiscal impact on the private sector includes increased penalties, including criminal prosecution, for various acts specified in the bill. The effective date of the bill is July 1, 2006.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

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DATE: 3/23/2006

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Provide Limited Government: The bill requires a health care clinic to post a sign relating to rewards for information regarding insurance fraud. Enforcement of the sign posting requirement will be done by the Department of Financial Services (DFS).

Safeguard Individual Liberty & Promote Personal Responsibility: The bill creates new penalties for violations of a department rule, emergency rule or emergency order. It creates a new penalty for insurance licensees transacting insurance or engaging in insurance activities without a license. It creates a new penalty for fabrication of “paper” motor vehicle accidents. It adds new circumstances constituting unlawful patient brokering.

B. EFFECT OF PROPOSED CHANGES:

General Background

Insurance Fraud Investigations by the Division of Insurance Fraud: Currently, the Division of Insurance Fraud (DIF) within the Department of Financial Services (DFS) employs sworn law enforcement officers who investigate allegations of unauthorized insurance activities, fraudulent insurance acts, unfair methods of insurance competition or unfair or deceptive insurance acts or practices.¹ These officers may make warrantless arrests upon probable cause for criminal violations established as a result of an investigation.² The general laws applicable to arrests by state law enforcement officers apply to Division investigators.

As of 2005, the DIF had arrested over 900 people allegedly connected to more than \$25 million in personal injury fraud in the past five years. More than 70 people faced or were serving the minimum prison sentence.³

Revocation of Licenses

Section 322.21, F.S., governs the procedures for handling and collecting license fees. It provides that a person must pay a \$35 service fee following suspension of the driver's license, and a person applying for reinstatement of the driver's license must pay a \$60 service fee. The bill provides that if the revocation or suspension of the driver's license was for a conviction of patient brokering (s. 817.505, F.S.), or for solicitation (s. 817.234(8), F.S.), or for participating in a staged crash (s. 817.234(9), F.S.), there is an additional fee of \$180 for each offense. The bill provides that the DFS will deposit the additional fee into the Highway Safety Operating Trust Fund.

The bill requires the DFS to revoke the driving privileges of anyone convicted under s. 817, 505, F.S., or s. 817.234(8) or (9), F.S.

Health Care Clinics

Health care clinics are defined as entities at which health care services are provided to individuals and which tender charges for reimbursement for such services.⁴

¹ s. 626.989(2), F.S. (2004).

² s. 626.989(7), F.S. (2004).

³ Baird Helgeson, “Bill Targets Insurance Shenanigans,” The Tampa Tribune, 5 April 2005.

⁴ s. 400.9905(4), F.S. (2004).

Health care clinics are primarily licensed by the Agency for Health Care Administration (AHCA).⁵ The term “medical director” means a physician, employed by or under contract with a clinic, who maintains an unencumbered physician license in accordance with chs. 458 (physicians), 459 (osteopathic physicians), 460 (chiropractors), or 461 (podiatrists), F.S.⁶

Under current law, there is no requirement in the health care licensure statute (ch. 400) for health care clinics to post signs relating to rewards for insurance fraud. Current law provides for an Anti-Fraud Reward Program to be established within the DFS which is funded from the Insurance Regulatory Trust Fund.⁷ Under the program the DFS may pay rewards of up to \$25,000 to persons providing information leading to the arrest and conviction of persons committing crimes investigated by the DIF arising from specified violations. Only a single reward amount may be paid out for claims arising from the same transaction.

Additionally, current law requires the AHCA to make inspections of health care clinics as part of the initial license application and renewal application procedures.⁸ AHCA may also make unannounced inspections of licensed clinics as necessary to determine compliance with the Health Care Clinic Act under Part XIII of chapter 400, F.S.

The bill requires that every medical clinic licensed under Chapter 400 post a sign that indicates that individuals may receive rewards for furnishing to the Division of Insurance Fraud (DIF) reports and information about committing crimes investigated by DIF that lead to arrest and conviction. The sign must be posted in a conspicuous location visible to all patients. The crimes the posting would disclose are:

- s. 440.105, F.S., relating to prohibited activities under the workers’ compensation law;
- s. 624.15, F.S., relating to willful violations of the Insurance Code;
- s. 626.9541, F.S., relating to unfair methods of competition and unfair or deceptive acts under the Insurance Code;
- s. 626.989, F.S., relating to resisting an arrest or otherwise interfering with DIF investigators; or
- s. 817.234, F.S., relating to false and fraudulent insurance claims.

The DFS will enforce the posting requirement. Sworn law enforcement investigators of DIF would have the authority to make unannounced inspections of licensed clinics to ensure that such requirement is being met. The bill requires the clinics to allow “full and complete access to the premises” to DIF employees to determine whether the clinic is complying with the posting requirements. The clinic would be required to post the sign in a conspicuous location visible to all patients.

Similarly, section 11 of the bill adds subsection 14 to s. 627.736, F.S., requiring an insurer to provide a person who has filed a claim of reimbursement to provide the insured with a Fraud Advisory Notice. The notice must state that the DFS may pay rewards of up to \$25,000 to persons providing information leading to the arrest and conviction of persons committing crimes investigated by the DIF arising from the crimes disclosed in the posted signs.

Workers’ Compensation

The Division of Workers’ Compensation (DWC) within DFS and the DIF within DFS work closely together to carry out their statutory duties. The DWC enforces administrative compliance with the workers’ compensation law, pursuant to s. 440.107, F.S. The DIF enforces the criminal provisions of the workers’ compensation law, pursuant to s. 440.105, F.S. The divisions have developed and implemented a referral program to facilitate the referral of cases between the divisions so that each division can determine if an investigation will be initiated from the referral. According to the DWC,

⁵ See s. 400.9905(4), F.S. for a listing of entities that are not required to be licensed by AHCA.

⁶ s. 400.9905(5), F.S. (2004).

⁷ s. 626.9892, F.S. (2004).

⁸ s. 400.9915, F.S. (2004).

referrals are made to each division within 24 hours of a suspected violation of the law, and are considered a priority to be acted upon immediately.

In 2003, the Legislature passed worker's compensation reform that included making a violation of a stop work order a felony of the third degree.⁹ However, a separate statutory provision making a violation of a stop work order a misdemeanor was not repealed.¹⁰ The bill removes the conflicting statutory penalty provision for violation of a stop work order. Accordingly, a violation of a stop work order is punishable as a third degree felony.

Regulation of Professions and Occupations:

Chapter 456, F.S., regulates Health Professions and Occupations. Currently, s. 456.054, F.S., prohibits kickbacks. The bill expands the definition of "kickback" to mean a remuneration or payment by or on behalf of a provider of health care services or items to any person as incentive or inducement to refer patients for past or future services or items, when the payment is not tax deductible as an ordinary and necessary expense.

Violations of Administrative Rules, Emergency Rules, or Emergency Orders

The Florida Insurance Code (Code) is contained in chapters 624-632, 634, 635, 636, 641, 642, 648, and 651, F.S.¹¹ The Code contains numerous penalty provisions in it which are specific to a particular violation. However, the Code also contains general penalty provisions that apply for violations of the Code when no other penalty is provided in the Code or in other applicable laws. Section 624.15, F.S. is a general penalty provision in the Code. It makes any willful violation of the Code a second degree misdemeanor.

The bill amends the general penalty provision in s. 624.15, F.S. to include willful violations of an administrative rule of DFS, the Office of Insurance Regulation (OIR), or the Financial Services Commission. Therefore, any willful violation of an administrative rule of DFS, OIR, or the Financial Services Commission would be a second degree misdemeanor. Each instance of the willful violation will be considered a separate offense. According to DFS, this provision would allow DIF investigators to enforce violations of DFS rules (by misdemeanor arrest) the same way they may currently enforce violations of the Insurance Code. This provision would be in addition to current penalties pertaining to the denial, suspension, or revocation of a certificate of authority, license or permit.

Under current law, the DFS may issue emergency rules after a natural disaster (hurricane) or other types of emergencies depending on the nature of the insurance issue.¹² During the 2004 hurricane season, the DFS issued approximately 12 emergency rules pertaining to public adjusters, mediation, and insurance agents.

The bill adds a provision to the general penalty provision in s. 624.15, F.S. The added provision makes each willful violation of an emergency rule or emergency order of DFS, OIR, or the Financial Services Commission by someone who is not licensed, authorized or eligible to engage in business in accordance with the Insurance Code a third degree felony with each willful violation considered a separate offense. There is no criminal penalty in current law for willful violations of emergency rules or emergency orders.

⁹ Ch. 2003-412, L.O.F.; see s. 440.105(4)(b)8., F.S. (2004).

¹⁰ s. 440.105(2)(a)4., F.S. (2004).

¹¹ s. 624.01, F.S. (2004).

¹² Under s. 120.54, F.S., agencies are authorized to issue emergency rules if necessary to protect the public health, safety or welfare.

Unauthorized Insurers

Under current law, insurance companies transacting insurance in Florida are required to obtain a certificate of authority (COA) issued by the OIR. An unauthorized insurer is an entity that does not have a COA to transact insurance business in Florida. The law provides specific penalties for entities, or their representatives, that engage in such activities.

The law provides four exceptions to the definition of unauthorized insurance for the following:

- Activities authorized or accomplished on behalf of OIR under the Unauthorized Insurers Process law, ss. 626.904-626.912, F.S.;
- Surplus lines insurance when written pursuant to the Surplus Lines Law, ss. 626.913-626.937, F.S.;
- Transactions for which a COA is not required of an insurer under s. 624.402, F.S.; and
- Independently procured coverage written pursuant to s. 626.938, F.S.

According to staff of OIR, the typical unauthorized insurance company is often a criminal enterprise disguised as an insurance company.¹³ Their operations are usually national and sometimes international in scope, and they may claim to be licensed in a foreign country. These companies write policies and collect premiums, but do not pay claims. Instead, such enterprises typically take the premiums and other assets of the company and move them offshore where they are difficult to find and even more difficult to retrieve, and ultimately prosecute. These unauthorized insurers defraud thousands of insurance consumers in Florida.

The Office of Insurance Regulation reports that over the past few years (as of September, 2003)¹⁴ more than 4,423 Floridians have reported being left with \$17.8 million in unpaid claims from unauthorized insurers. Cases of fraud involving unauthorized entities operating in Florida have involved health care claims as well as property damage, workers' compensation, watercraft damage, and liability claims.

When OIR receives complaints alleging unauthorized activity, the complaint is turned over to the Market Investigations Unit to investigate potential administrative violations, while the same complaint is referred to both the Division of Agent and Agency Services within DFS if the case involves a licensed insurance agent, and to the Division of Insurance Fraud within the DFS for determination as to criminal violations.

In 2003, the Legislature passed legislation giving consumers a direct civil cause of action against unauthorized insurers by whom they had been damaged.¹⁵ According to DFS, the legislation passed in 2003 could be interpreted to mean that a civil suit can only be brought against the unauthorized insurer entity itself, not the persons behind the unauthorized insurer or responsible for it. This bill would clarify the law to allow a party to bring a civil action against "any person" acting as an insurer without a certificate of authority if such party is damaged by that person. Therefore, if the unauthorized insurer is dissolved, the individuals responsible for operating the insurer could be subject to civil law suits.

Independently Procured Coverage: Independently procured coverage (IPC) is insurance coverage that an insured in Florida, typically a business, obtains by directly contacting an unauthorized foreign or alien¹⁶ insurer, or self insurer.¹⁷ The insured must file specific information about the policy with the

¹³ The DFS licenses insurance agents and investigates criminal activities of unauthorized insurers and agents representing unauthorized insurers. The OIR issues certificates of authority (COA) to insurers. Both the OIR and DFS exercise powers relating to unauthorized entities within their respective jurisdictions.

¹⁴ This is the most recent information available according to OIR representatives.

¹⁵ Ch. 2003-148, L.O.F.

¹⁶ Insurers are divided into three categories under the Insurance Code: *domestic insurers* are formed under the laws of Florida; *foreign insurers* are formed under the laws of any state, district, or territory or commonwealth of the United States, other than Florida; and *alien insurers* are defined as insurers other than domestic or foreign insurers. Foreign and alien insurers must meet certain capital, surplus, and operational requirements.

Florida Surplus Lines Service Office (Office) and must pay 5 percent of the gross amount of the premium and a 0.3 percent service fee to the Office.

Currently, subsection (4) of s. 626.901, F.S., exempts *independently procured coverage* (IPC) from being included within the definition of unauthorized insurance. The bill clarifies that IPC coverage is *not coverage which is solicited, marketed, negotiated, or sold* in Florida. This clarification is necessary, according to OIR officials, because some unauthorized insurers have asserted the defense that they are soliciting or selling IPC and therefore are not in violation of the unauthorized entities provisions.

The bill amends s. 626.938, F.S., pertaining to reporting and taxing of IPC. The law currently allows persons in Florida to independently procure insurance from foreign (out of state) or alien (out of country) insurers that do not hold a Florida certificate of authority (COA) and to pay all necessary taxes and fees. The bill clarifies independently procured coverage to provide that every insured who “resides” in Florida and procures insurance “from another state or country” with an unauthorized insurer “legitimately licensed in that other jurisdiction,” or any self-insurer who “resides” in this state and so procures insurance, must within 30 days file a report with the Florida Surplus Lines Service Office. This clarification is necessary because some unauthorized insurers have asserted the defense that they are soliciting or selling IPC and therefore are not in violation of the unauthorized entities provisions of the Insurance Code.

The bill also provides that IPC may not be secured for workers’ compensation coverage.

Anti-fraud Investigative Unit

Section 626.9891, F.S., is entitled “Insurer anti-fraud investigative units; reporting requirements; penalties for noncompliance.” The statute requires insurers who had \$10 million or more in direct premiums in the previous calendar year to establish or contract a unit to investigate fraudulent claims. The bill amends s. 626.9891(7), F.S., to provide that an insurer must timely submit a final acceptable anti-fraud plan or anti-fraud investigative unit description, and it gives the department, office, or commission the right to impose fines if insurers fail to submit an acceptable anti-fraud plan.

Division of Insurance Fraud

Under current law, certain persons are required to report suspected fraudulent insurance activity to DIF, and that requirement triggers civil immunity for such persons.¹⁷ These persons include any insurer, agent or person licensed under the Insurance Code, a medical review committee, or a professional practitioner licensed or regulated by the Department of Business and Professional Regulation. The bill extends civil immunity protection to a self-insured entity contracting or associated with the National Insurance Crime Bureau (NICB) and authorizes the DIF to adopt rules that set forth the manner in which suspected fraudulent activity shall be reported.

Officials with DIF claim that frequently the NICB and entities associated with it share suspected fraud information with the DIF and it is important to provide these entities with civil immunity protections.

Under current law, unless otherwise provided in the law, proceeds a state agency accrues under the Florida Contraband Forfeiture Act are put into the General Revenue Fund.¹⁹ According to DFS, DIF is one the few law enforcement organizations in the state not to have forfeiture fund or account into which

¹⁷ s. 626.938, F.S. (2004).

¹⁸ In the absence of fraud or bad faith, a person is not subject to civil liability for libel, slander, or other tort (s. 626.989(4)(c), F.S. (2004)).

¹⁹ s. 932.7055(6), F.S. (2004). For example, under s. 626.9893, proceeds obtained by the Florida Department of Law Enforcement is deposited in the Forfeiture Investigative Support Trust Fund and proceeds obtained by the Department of Environmental Protection is deposited in the Internal Improvement Trust Fund.

to deposit proceeds from criminal or forfeiture proceedings.²⁰ Thus, any proceeds DIF collects from such proceedings are deposited into the General Revenue Fund.

The bill creates a forfeiture account in the Insurance Regulatory Trust Fund into which proceeds derived from DFS' criminal and forfeiture proceedings are to be deposited. Thus, such proceeds will no longer be deposited into the General Revenue Fund. According to DFS, once the forfeiture account is created, it may be used to purchase special equipment and other non-budgeted items that enhance the DFS's ability to detect crime and enforce criminal laws.²¹ The existence of the forfeiture account would create the necessary incentive for officers or investigators to pursue forfeiture actions in conjunction with their cases, and for DFS to take on the considerable expense in seeing these actions to fruition.²²

False and Fraudulent Insurance Claims

Under current law, any physician and other healthcare provider (except hospitals) who waives deductibles or co-payments as a general business practice commits insurance fraud. The bill would extend the application of the statute to any "service" provider. The proposal also deletes the term 'patient' and inserts the term 'insured' pertaining to the waiver of deductibles or copayments with the provider.

Current law provides that it is a second degree felony (with a 2 year minimum term of imprisonment) to plan or organize an intentional motor vehicle crash for the purpose of making a tort claim. The bill creates a new penalty provision by making it a second degree felony to plan or organize a "scheme to create documentation of a motor vehicle crash that did not occur" for purposes of a tort claim. According to representatives with DFS, adding the crime of a "paper accident" would deter motor vehicle insurance fraud. DFS officials estimate that bogus automobile insurance claims add \$240 to every automobile insurance policy each year and increase costs for goods and services.²³

Current law makes it a third degree felony to create, market, or present a false or fraudulent insurance card. The bill expands the applicability of the statute to provide that any person who presents false or fraudulent "proof of" motor vehicle insurance commits a third degree felony.

Under current law, giving a false or fictitious name to a health care provider, giving a false or fictitious address to a health care provider, or assigning the proceeds of any health maintenance contract or insurance contract to a health care provider knowing the contract is invalid or void is prima facie evidence the person giving false information has intent to defraud the health care provider.²⁴ According to staff at DFS, during the course of an insurance fraud investigation by DFS, a DFS investigator may give a false name or address or false information relating to a health insurance policy to a health care provider DFS is investigating. This information is given to a health care provider in order for DFS to obtain information about the medical treatment given by and billing practices of the health care provider.

There are no exceptions for activities of law enforcement officers giving false or fictitious information for law enforcement purposes under current law. The bill amends current law to provide such an exception. The bill's provision in this regard will protect investigators who are engaged in undercover police investigations.

²⁰ Personal communication from DFS on file with the Insurance Committee.

²¹ Id.

²² Id.

²³ Baird Helgeson, "Bill Targets Insurance Shenanigans," The Tampa Tribune, 5 April 2005; Personal communication from DFS on file with the Insurance Committee.

²⁴ s. 817.50,(2), F.S. (2004).

Patient Brokering

Presently, it is a third degree felony for a person or health care provider or facility to pay or bribe in cash or in kind to induce the referral of patients from or to a health care provider or health care facility. The bill would add a provision stating that it is a third degree felony to solicit or receive any commission, bonus, rebate, kickback, or bribe in cash or in kind or engage in a split-fee arrangement in any form whatsoever in return for the acceptance or acknowledgment of treatment from a health care provider or facility.

Under current law, for the purposes of patient brokering, a health care provider or health care facility is defined, in part, as “any person or entity licensed, certified, or registered.” The bill amends the definition of a health care provider or health care facility to include providers “required to be licensed, certified, or registered; or lawfully exempt from being required to be licensed, certified, or registered” with the Agency for Health Care Administration.

Falsely Personating Officer

Falsely personating certain officers specified in s. 843.08, F.S. subjects the personator to criminal penalties. The officers specified in s. 843.08, F.S. are:

- Sheriff,
- Officer of the Florida Highway Patrol,
- Officer of the fish and Wildlife Conservation Commission,
- Office of the Department of Environmental Protection,
- Officer of the Department of Transportation,
- Officer of the Department of Corrections,
- Correctional Probation Officer,
- Deputy Sheriff,
- State Attorney,
- Assistant State Attorney,
- Statewide Prosecutor,
- Assistant Statewide Prosecutor,
- State Attorney Investigator,
- Coroner,
- Police Officer,
- Lottery Special Agent,
- Lottery Investigator,
- Beverage Enforcement Agent,
- Watchman,
- Any member of the Parole Commission,
- Any administrative aide of the Parole Commission,
- Any supervisor of the Parole Commission, or
- Any personnel or representative of the Florida Department of Law Enforcement.

The bill adds “officer of the Department of Financial Services” to the list of officers. Thus, falsely assuming or pretending to be an officer of DFS will be a third degree felony, unless the officer is personated during the commission of a felony in which case personating an officer of DFS is a second degree felony. However, if the commission of a felony results in death or personal injury of another, then the penalty for personating a DFS officer becomes a first degree felony.

Section 18

Finally, section 18 of the bill provides that if any section of the bill is found invalid that the invalidity does not affect other provisions or applications of the act which can be given effect. It declares each provision of the act severable.

C. SECTION DIRECTORY:

Section 1. Amends s. 322.21(8), F.S., to provide that if the revocation of a driver's license violated s. 817.234(8) or (9), insurance fraud, or s. 817.505, prohibiting patient brokering, that an additional fee of \$180 is imposed for each offense.

Section 2. Creates s. 322.26(9), F.S., providing the department shall revoke the license of any person convicted under s. 817.234 (8) or 9, F.S., or s. 817.505, F.S.

Section 3. Creates s. 400.9935(13), F.S., requiring clinics to post signs with information regarding insurance fraud.

Section 4. Amends s. 440.105, F.S., by removing a prohibited activity from subsection 2.

Section 5. Amends s. 456.054, F.S., defining "kickback."

Section 6. Amends s. 624.15, F.S., to include general penalties for violation of rules of the department, office, or commission.

Section 7. Amends s. 626.1123, F.S., to provide penalty for violation of insurance license requirements.

Section 8. Amends s. 626.938, F.S., relating to report and tax of independently procured coverages.

Section 9. Amends s. 626.9891, F.S., concerning penalties for non-compliance of anti-fraud investigative units.

Section 10. Creates s. 626.9893, F.S., relating to the disposition of revenues and criminal or forfeiture proceedings.

Section 11. Creates s. 627.736(14), F.S., requiring insurance companies to provide a fraud advisory notice when an insured files a claim.

Section 12. Amends s. 817.234, F.S. relating to false and fraudulent claims.

Section 13. Amends s. 817.2361, F.S., relating to false or fraudulent proof of motor vehicle insurance.

Section 14. Amends s. 817.50(2), F.S., relating to the fraudulent obtaining of goods and services.

Section 15. Amends s. 817.505, F.S., relating to patient brokering.

Section 16. Amends s. 843.08, F.S., relating to falsely personating officer.

Section 17. Creates s. 932.7055(6)(n), F.S., relating to the disposition of liens and forfeited property.

Section 18. Provides that if any provision of this act is invalid, that the invalidity does not affect other provisions in the act.

Section 19. Provides an effective date of July 1, 2006.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Health care clinics would be responsible for placing anti-fraud reward signs in conspicuous locations within their clinics and must allow complete access to their premises to law enforcement personnel within the DIF to make inspections to determine compliance with the signage requirement.

Persons would be subject to increased penalties, including criminal prosecution, for various acts specified by the bill. Criminal fines ordered by a Court pursuant to s. 775.083, F.S., states that such criminal fines must be deposited in the trust fund for the clerk of the circuit court for that particular county, such fund being created by s. 142.01, F.S.

D. FISCAL COMMENTS:

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to take an action requiring the expenditure of funds, does not reduce the authority that counties or municipalities have to raise revenue in the aggregate, and does not reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The DIF is authorized to adopt rules relating to the manner in which suspected fraudulent activity is reported to DIF in a standardized referral form.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The Office of Insurance Regulation (OIR) suggests an amendment to section 11 of the bill. Section 11 amends s. 627.736, F.S. and adds a requirement that an insurer shall provide a notice to the insured or to a person for whom a claim for reimbursement for diagnosis or treatment of injuries has been filed, stating that the DIF may pay monetary rewards to persons giving information leading to the arrest and conviction of persons charged with certain crimes.²⁵

OIR stated that s. 627.7401, F.S. requires the Financial Services Commission (FSC) to adopt a "Notification of Insured Rights" form for use with PIP claims. In lieu of creating a new notice document, as required by the newly created s. 627.736(14), F.S., OIR suggests an amendment to s. 627.7401, F.S., which accomplishes the notice provision in a single form. This would eliminate any increased administrative expense by insurers.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

²⁵ OIR Legislative Analysis, on file with the insurance committee.