#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:	HB 573 Bilirakis and others	Disabled Veterans		
TIED BILLS:		IDEN./SIM. BILLS: SB 1342		
	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Military & Veteran Affairs Committee		7 Y, 0 N	Marino	Cutchins
2) Local Government Council		8 Y, 0 N	Smith	Hamby
3) Finance & Tax Committee			Rice	Diez-Arguelles
4) State Administration Council				
5)				

#### SUMMARY ANALYSIS

Under current law, totally disabled veterans as defined under s. 295.16, F.S., are exempt from local government license and permit fees associated with making a mobile home owned by the veteran wheelchair accessible.

This bill expands the exemption to include any dwelling owned by the veteran and used as a residence.

The Revenue Estimating Conference has not produced an estimate of this bill. The fiscal impact on local government revenues is expected to be negative and insignificant.

The bill takes effect July 1, 2006.

# I. SUBSTANTIVE ANALYSIS

## A. HOUSE PRINCIPLES ANALYSIS:

Ensure lower taxes—This bill provides 100-percent, service-connected permanently and totally disabled veterans confined to wheelchairs an exemption on any license or permit fee to make improvement on their residence.

Safeguard individual liberty—This bill reduces the costs associated with making wheelchair accessibility improvements to a permanently and totally disabled veteran's home

## B. EFFECT OF PROPOSED CHANGES:

#### **Present Situation**

#### Florida Building Code

Section 553.79, F.S. requires that any person or organization seeking to construct, modify, or demolish a building in Florida must obtain a permit from the appropriate Florida Building Code enforcing agency. Local governments, under ss. 125.56, 166.222, and 553.80 are charged with regulating building construction and are authorized to charge reasonable permit fees to defray building regulation, enforcement, and administrative costs. In the case of remodeling permits, the fee structure generally includes a base or application fee, plus an additional amount based on the construction value of the remodeling project. The table below shows current remodeling permit fee valuations from a county and a municipality:

Remodeling Permit Fees						
Broward County	City of Tallahassee					
Minimum base permit fee \$111 added to a charge	Construction Value	Application Fee	Valuation Fee			
calculated at a rate of 1.60% of the remodeling job	\$10,000 or less	\$60	\$14/\$1000			
construction value.	50K or less	240	1.20/1000			
	100K or less	288	0.38/1000			
	Over 100K	326	0.38/1000			

## License and Fee Exemption

Section 295.16, F.S., allows veterans to be exempt from paying building license or permit fees to any county or municipality for wheelchair accessibility improvements made upon a mobile home, provided the following criteria are met:

- The veteran must be a resident of Florida;
- The veteran must be permanently and totally disabled and be able to show:
  - A valid identification card issued by the Florida Department of Veterans' Affairs under s. 295.17, F.S.;
  - A service-connected 100-percent disability rating for compensation as determined by the United States Department of Veterans' Affairs; or
  - A disability retirement pay receipt from any branch of the uniformed armed services for a 100-percent, service-connected disability rating;
- The veteran must be honorably discharged from the Armed Forces;
- The veteran must own and reside in the mobile home for which the improvements are being made; and
- The veteran may only make improvements to his or her mobile home such as adding ramps, widening doorways, and similar improvements for the purpose of making the mobile home wheelchair-habitable.

Typical improvements or alterations that may need to be made in order to make a mobile home more habitable for an eligible wheelchair-confined veteran include, but are not limited to:

- Outside: ramps, railings, primary entrance with widened doorway into home;
- Inside: ramps, railings, widened doorways, lowered countertops, wheelchair turning space, wheelchair lifts, toilet and bathing facilities, clear floor space to reach appliances.

Section 295.16, F.S., does not restrict the number of wheelchair accessibility improvements allowed, the number of times improvements may be made to the mobile home, or the number of mobile home residences owned by the veteran that may be altered.

#### Disabled Veteran ID Card and License Plate

Section 295.17, F.S., provides that the Florida Department of Veterans' Affairs (DVA) may issue a photo-identification card to any veteran who is a permanent resident of the state and who has been determined by the U.S. Department of Veterans' Affairs (USDVA) or its predecessor to have a 100-percent, service-connected permanent and total disability rating for compensation, or who has been determined to have a service-connected disability rating of 100-percent and is in receipt of disability retirement pay from any branch of the uniformed armed services. The ID card eligible veteran may request the card in writing to the DVA, and, upon its receipt, the veteran may use the card as proof of identification for all benefits provided by state law for 100-percent, service-connected permanently and totally disabled veterans, except for certain benefits relating to property tax exemptions.

Under s. 320.084(2), F.S., a veteran who produces a DVA ID card, as provided for in s. 295.17, F.S., to the Florida Department of Highway Safety and Motor Vehicles (DHSMV) must be issued one free motor vehicle license plate for use on any motor vehicle owned or leased by the veteran.

#### Effect of Proposed Change:

The bill increases the type of residences eligible for the permit fee exemption in s. 295.16, F.S. In addition to mobile homes, eligible disabled veterans may also apply this exemption to any dwelling they own.

The provisions of this bill will enable a larger population of eligible, disabled veterans to take advantage of the existing fee exemption, reducing the costs that they are obligated to pay in order to make their homes wheelchair accessible.

This bill does not place any restrictions on the number of wheelchair accessibility improvements allowed nor does it appear to place any restrictions on the number of times improvements may be made to the dwelling.

- C. SECTION DIRECTORY:
  - Section 1. Amends s. 295.16, F.S., relating to disabled veterans; replacing "mobile home" with "dwelling".
  - Section 2. Provides an effective date of July 1, 2006.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

None

2. Expenditures:

None

- B. FISCAL IMPACT ON LOCAL GOVERNMENTS:
  - 1. Revenues:

The fiscal impact on local government revenues is expected to be negative and insignificant. The Revenue Estimating Conference has not met on this issue.

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

## **III. COMMENTS**

- A. CONSTITUTIONAL ISSUES:
  - 1. Applicability of Municipality/County Mandates Provision:

The mandates provision appears to apply because this bill reduces revenue raising authority; however, an exemption applies. The number of applicable veterans likely to utilize the license and permit fee exemptions is expected to be minimal. Therefore, the fiscal impact is expected to be insignificant and the bill is exempt from the mandates provision.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

# IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

None