By the Committee on Banking and Insurance; and Senator Bennett

597-1809-06

1	A bill to be entitled
2	An act relating to educational loan marketing;
3	creating s. 1009.9997, F.S.; creating the
4	Educational Loan Marketing Corporation of
5	Florida, Inc., to provide services as a
6	secondary student loan market; requiring
7	compliance with not-for-profit corporation
8	requirements and public-records and
9	public-meetings requirements; authorizing the
10	corporation to borrow through public bonds and
11	private financial sources; providing uses of
12	proceeds of the corporation; providing for a
13	board of directors and specifying membership;
14	providing for powers and duties of the board of
15	directors; requiring the corporation to submit
16	a business plan to the Department of Education;
17	providing accounting and audit requirements;
18	requiring revenues of the corporation to be
19	used for providing secondary student loan
20	market services; prohibiting state indebtedness
21	or obligation; exempting bonds issued by the
22	corporation, their transfer, and the income
23	therefrom from taxation; providing intent and
24	requirements relating to costs; requiring
25	budget approval by the department; requiring an
26	annual report to the Legislature and the
27	Department of Education; providing an effective
28	date.
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30	Be It Enacted by the Legislature of the State of Florida:
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Section 1. Section 1009.9997, Florida Statutes, is 2 created to read: 3 1009.9997 Educational Loan Marketing Corporation of 4 Florida, Inc. --5 (1) There is created a not-for-profit corporation, to 6 be known as the Educational Loan Marketing Corporation of 7 Florida, Inc., which shall be registered, incorporated, 8 organized, and operated in compliance with chapter 617 and s. 501(c)(3) of the Internal Revenue Code, as amended. The 9 10 Legislature finds, however, that public policy dictates that the Educational Loan Marketing Corporation of Florida, Inc., 11 12 operate in the most open and accessible manner consistent with 13 its public purpose. To this end, the Legislature specifically declares that the Educational Loan Marketing Corporation of 14 Florida, Inc., and its boards and advisory committees or 15 similar groups created by the Educational Loan Marketing 16 Corporation of Florida, Inc., are subject to chapter 119, 18 relating to public records, and chapter 286, relating to public meetings and records. 19 (2)(a) The corporation shall purchase, service, and 2.0 21 otherwise provide access and service as a secondary market for student loans in this state. The corporation is authorized to 2.2 23 borrow funds and incur debt, including the issuance of revenue bonds, for the purposes set forth in this section. The 2.4 corporation may apply for private activity bond allocation in 2.5 accordance with part VI of chapter 159. 26 27 (b) Proceeds of the corporation shall be used for the 2.8 creation of incentive programs serving state residents, such as, but not limited to, interest rate reductions for automated 29 and timely payments and programs for students pursuing a 30 degree in areas of critical need in the state. 31

1	(3) The corporation shall be administered by a
2	13-member board of directors composed of 11 members appointed
3	by the Governor, one member appointed by the President of the
4	Senate, and one member appointed by the Speaker of the House
5	of Representatives. The members appointed by the President of
6	the Senate and the Speaker of the House of Representatives
7	shall serve as nonvoting, ex officio members of the board of
8	directors and shall serve at the pleasure of the appointing
9	officers. The members appointed by the Governor shall be
10	confirmed by the Senate. The 11 members of the board of
11	directors appointed by the Governor shall include:
12	(a) Two members who are representatives of lending
13	institutions that originate student loans in the state and who
14	have a favorable reputation for skill, knowledge, and
15	experience in the field of higher education loan finance.
16	(b) Two members who are representatives of state
17	universities.
18	(c) Two members who are representatives of community
19	colleges.
20	(d) One member who represents technical schools that
21	are eligible to receive student loans.
22	(e) One member who represents independent colleges and
23	universities.
24	(f) Two members who are chosen from a list of five
25	names submitted by the Chief Financial Officer.
26	(q) One lay citizen who does not derive a majority of
27	his or her income from education or an education-related
28	field.
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30	Except for the members of the Legislature, all members of the
31	board of directors including the chair shall be appointed to

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1	serve 3-year terms. However, for the purpose of providing
2	staggered terms, of the initial appointments three members
3	shall be appointed to 1-year terms, three members shall be
4	appointed to 2-year terms, and five members shall be appointed
5	to 3-year terms.
6	(4)(a) The board of directors shall annually elect a
7	chair and vice chair.
8	(b) Members of the board of directors are entitled to
9	reimbursement from moneys of the corporation for expenses
10	incurred as members under s. 112.061, but may not otherwise be
11	compensated for their services.
12	(c) Each member of the board of directors who is not
13	otherwise required to file financial disclosure under s. 8,
14	Art. II of the State Constitution or s. 112.3144 shall file
15	disclosure of financial interests under s. 112.3145.
16	(5) The board of directors may employ or retain such
17	persons as are necessary to perform the administrative and
18	financial transactions and responsibilities of the corporation
19	and to perform other necessary and proper functions required
20	by law.
21	(6)(a) The corporation shall annually prepare and
22	submit a business plan to the Department of Education. The
23	department shall monitor the corporation and set performance
24	standards that are consistent with its mission.
25	(b) The corporation must maintain adequate accounting
26	records that comply with all applicable federal and state laws
27	and must authorize the department to have access to and
28	conduct audits of all records concerning the contracted and
29	outsourced functions or services.

31 requirements for record retention and transfer to the state,

(c) The corporation must meet all legal and auditing

at no cost to the state, of all public records in its 2 possession upon termination or dissolution. All records stored electronically must be provided to the state in a format that 3 is compatible with state information technology systems. 4 5 (7)(a) It is the intent of the Legislature that the 6 tax exemptions provided in this subsection will augment the 7 financial resources of the corporation to better enable the 8 corporation to fulfill its public purpose. 9 (b) The revenues of the corporation are funds received 10 for providing services as a secondary student loan market as required by this section and for conducting all other 11 12 activities of the corporation and are not taxes, fees, 13 licenses, or charges for services imposed by the Legislature on individuals, businesses, or agencies outside state 14 government. Bonds and other debt obligations issued by or on 15 behalf of the corporation shall be payable solely from funds 16 derived directly from sources other than state tax revenues, 18 do not constitute a general obligation or indebtedness of the state or any of its agencies or political subdivisions, and 19 shall not be a debt of the state or any of its agencies or 2.0 21 political subdivisions, and the full faith and credit of the 2.2 state is not pledged to the payment of the principal of, 23 premium if any on, or interest on these obligations. The issuance of these obligations does not directly, indirectly, 2.4 or contingently obligate the state to use state funds, to levy 2.5 or to pledge any form of taxation whatsoever, or to make any 2.6 27 appropriation for payment of the principal of, premium if any 2.8 on, or interest on such obligations. Any bonds issued by the corporation, their transfer, and the income therefrom, 29 including any profit made on the sale thereof, shall at all 30 times be free from taxation of every kind by the state or any 31

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political subdivision, local unit, or other instrumentality 2 thereof. However, this exemption does not apply to any tax imposed by chapter 220 on interest, income, or profits on debt 3 4 obligations owned by corporations other than the Educational Loan Marketing Corporation of Florida, Inc. 5 6 (8)(a) It is the intent of the Legislature that the 7 corporation be self-sustaining and that all operational costs, 8 with the exception of reasonable and necessary start-up costs, be paid through income received by the corporation from 9 10 activities authorized under this section. Any funds received from the state to assist in start-up costs must be repaid by 11 12 the corporation. 13 (b) In keeping with its public mission, the corporation shall keep expenses, including salaries and 14 benefits, on par with similarly situated public-private 15 entities, subject to approval by the Department of Education. 16 The corporation shall annually submit a proposed budget to the 18 department, which shall approve it consistent with this section. 19 (9) The corporation shall submit an annual report to 2.0 21 the President of the Senate, the Speaker of the House of 2.2 Representatives, and the Department of Education 3 months 23 after the end of each fiscal year of the corporation. The annual report must describe the corporation's efforts in 2.4 achieving performance standards established by the department 2.5 and the objectives of the annual business plan, and the status 2.6 2.7 of developing and implementing incentive programs such as, but 2.8 not limited to, interest-rate reductions for automated and timely payments and programs for students pursuing degrees in 29 areas of critical need in the state. The annual report must 30

1	also include annual audited financial statements of the	
2	corporation for the prior fiscal year.	
3	Section 2. This act shall take effect upon becoming a	
4	law.	
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6	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN	
COMMITTEE SUBSTITUTE F Senate Bill 686		
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9	1. Requires the Educational Loan Marketing Corporation (corporation) to comply with the provisions relating to	
10	tax-exempt entities created pursuant to s. $501(c)(3)$ of the Internal Revenue Code, as amended.	
11 12	2. Requires the corporation to submit an annual report to the Legislature and the Department of Education	
13	describing its financial and operational performance for	
	the prior fiscal year.	
14 15	 Provides technical and clarifying changes related to the board of directors and the budget approval process. 	
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