Florida Senate - 2006

CS for SB 720

By the Committee on Ethics and Elections; and Senator Posey

582-2064-06

1	A bill to be entitled
2	An act relating to initiative procedures and
3	standards; amending s. 99.097, F.S.; revising
4	requirements for verification of signatures on
5	petitions; providing requirements for
б	initiative sponsors filing for undue burden;
7	providing procedures to contest alleged
8	improper signature verification; repealing s.
9	28, ch. 2005-278, Laws of Florida, relating to
10	procedures for placement of initiatives on the
11	ballot; amending s. 100.371, F.S.; revising
12	procedures for placing an initiative on the
13	ballot; providing requirements for information
14	to be contained on petitions; providing
15	procedure for revocation of a petition
16	signature; requiring a statement on the ballot
17	regarding the financial impact statement;
18	providing regulation for initiative petition
19	circulators and their activities; repealing s.
20	33, ch. 2005-278, Laws of Florida, relating to
21	referenda and ballots; amending s. 101.161,
22	F.S.; conforming a cross-reference; providing
23	for verifying and counting signatures submitted
24	for verification before the effective date of
25	the act; requiring resubmission and reapproval
26	of petition forms; providing for severability;
27	providing effective dates.
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29	Be It Enacted by the Legislature of the State of Florida:
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1 Section 1. Subsections (1), (3), and (4) of section 2 99.097, Florida Statutes, are amended, and subsection (6) is added to that section, to read: 3 4 99.097 Verification of signatures on petitions.--5 (1) As determined by each supervisor, based upon local 6 conditions, the verification of signatures checking of names 7 on petitions may be based on the most inexpensive and 8 administratively feasible of either of the following methods 9 of verification: 10 (a) A name-by-name, signature-by-signature check of the number of valid authorized signatures on the petitions; or 11 12 (b) A check of a random sample, as provided by the 13 Department of State, of names and signatures on the petitions. The sample must be such that a determination can be made as to 14 whether or not the required number of valid signatures has 15 have been obtained with a reliability of at least 99.5 16 17 percent. Rules and guidelines for this method of petition 18 verification shall be promulgated by the Department of State, which may include a requirement that petitions bear an 19 additional number of names and signatures, not to exceed 15 20 21 percent of the names and signatures otherwise required. If 22 the petitions do not meet such criteria, then the use of the 23 verification method described in this paragraph shall not be 2.4 available to supervisors. 25 Notwithstanding any other provision of law, petitions to 26 secure ballot placement for an issue, and petition revocations 27 2.8 directed thereto pursuant to s. 100.371, must be verified by the method provided in paragraph (a). 29 30 (3)(a) A signature name on a petition, in a name that which name is not in substantially the same form as a name on 31 2

1 the voter registration books, shall be counted as a valid 2 signature if, after comparing the signature on the petition with the signature of the alleged signer as shown on the 3 registration books, the supervisor determines that the person 4 signing the petition and the person who registered to vote are 5 6 one and the same. In any situation in which this code 7 requires the form of the petition to be prescribed by the 8 division, no signature shall be counted toward the number of 9 signatures required unless it is on a petition form prescribed by the division. 10 (b) If a voter signs a petition and lists an address 11 12 other than the legal residence where the voter is registered, 13 the supervisor shall treat the signature as if the voter had listed the address where the voter is registered. 14 (4)(a) The supervisor shall be paid in advance the sum 15 of 10 cents for each signature verified checked or the actual 16 17 cost of verifying checking such signature, whichever is less, 18 by the candidate or, in the case of a petition to have an issue placed on the ballot by initiative, by the initiative 19 sponsor person or organization submitting the petition. 20 21 However, if a candidate or initiative sponsor, person, or 22 organization seeking to have an issue placed upon the ballot 23 cannot pay such charges without imposing an undue burden on personal resources or upon the resources otherwise available 2.4 to such candidate or initiative sponsor, person, or 25 organization, such candidate or initiative sponsor, person, or 26 27 organization shall, upon written certification of such 2.8 inability given under oath to the supervisor, be entitled to 29 have the signatures verified at no charge. In the event a candidate or initiative sponsor, person, or organization 30 31 submitting a petition to have an issue placed upon the ballot

1	is entitled to have the signatures verified at no charge, the
2	supervisor of elections of each county in which the signatures
3	are verified at no charge shall submit the total number of
4	such signatures checked in the county to the Chief Financial
5	Officer no later than December 1 of the general election year,
6	and the Chief Financial Officer shall cause such supervisor of
7	elections to be reimbursed from the General Revenue Fund in an
8	amount equal to 10 cents for each <u>signature verified</u> name
9	checked or the actual cost of <u>verifying</u> checking such
10	signatures, whichever is less. In no event shall such
11	reimbursement of costs be deemed or applied as extra
12	compensation for the supervisor. Petitions shall be retained
13	by the supervisors for a period of 1 year following the
14	election for which the petitions were circulated.
15	(b) An initiative sponsor that has filed a
16	certification of undue burden may not provide compensation to
17	any paid petition circulator, as defined in s. 100.371, unless
18	the initiative sponsor first pays all supervisors for each
19	signature verified or reimburses the General Revenue Fund for
20	such costs. If an initiative sponsor subject to this paragraph
21	provides compensation to a paid petition circulator before the
22	date the initiative sponsor pays all supervisors for each
23	signature verified or reimburses the General Revenue Fund for
24	such costs, no signature on a petition circulated by the paid
25	petition circulator before that date may be counted toward the
26	number of valid signatures required for ballot placement until
27	the initiative sponsor pays all supervisors for each signature
28	checked or reimburses the General Revenue Fund for such costs.
29	(6)(a) The alleged improper verification of a
30	signature on a petition to secure ballot placement for an
31	issue pursuant to this code may be contested in the circuit

1	court by a political committee or by an elector. The
2	contestant shall file a complaint setting forth the basis of
3	the contest, together with the fees prescribed in chapter 28,
4	with the clerk of the circuit court in the county in which the
5	petition is certified or in Leon County if the complaint is
6	directed to petitions certified in more than one county.
7	(b) If the contestant demonstrates by a preponderance
8	of the evidence that one or more petitions were improperly
9	verified, the signatures appearing on such petitions may not
10	be counted toward the number of valid signatures required for
11	ballot placement. If an action brought under this subsection
12	is resolved after the Secretary of State has issued a
13	certificate of ballot position for the issue, but the
14	contestant demonstrates that the initiative sponsor had
15	obtained verification of an insufficient number of valid and
16	verified signatures to qualify for ballot placement, the issue
17	shall be removed from the ballot or, if such action is
18	impractical, any votes cast for or against the issue may not
19	be counted and shall be invalidated.
20	(c) An action under this subsection must be commenced
21	no later than 90 days after the Secretary of State issues a
22	certificate of ballot position for the issue.
23	Section 2. Section 100.371, Florida Statutes, is
24	amended to read:
25	100.371 Initiatives; procedure for placement on
26	ballot
27	(1) Constitutional amendments proposed by initiative
28	shall be placed on the ballot for the general election \underline{if} an
29	initiative petition is filed with the Secretary of State by
30	February 1 of the year in which the general election is to be
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1 held occurring in excess of 90 days from the certification of 2 ballot position by the Secretary of State. (2) <u>Certification of ballot position</u> Such 3 4 certification shall be issued when the Secretary of State has received verification certificates from the supervisors of 5 6 elections indicating that the requisite number and 7 distribution of valid petitions bearing the signatures of 8 electors have been submitted to and verified by the supervisors. Every signature shall be dated by the elector 9 when made. Signatures are and shall be valid for a period of 4 10 years following such date, provided all other requirements of 11 12 law are satisfied complied with. 13 (3) The sponsor of an initiative amendment shall, prior to obtaining any signatures, register as a political 14 committee pursuant to s. 106.03 and submit the text of the 15 16 proposed amendment to the Secretary of State, with the form on 17 which the signatures will be affixed, and shall obtain the 18 approval of the Secretary of State of such form. The form shall consist of a single card or sheet of paper unconnected 19 with any other card or sheet of paper and must be circulated 2.0 21 for signatures in this format. The division Secretary of State 22 shall adopt rules pursuant to s. 120.54 prescribing the style 23 and requirements of such form. Upon filing with the Secretary of State, the text of the proposed amendment and all forms 2.4 25 filed in connection with this section must, upon request, be 26 made available in alternative formats. The contents of a 27 petition form are limited to those items required by statute 2.8 or rule. A petition form is a political advertisement as defined in s. 106.011 and, as such, must comply with all 29 30 relevant requirements of chapter 106. 31

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1	(4) The supervisor of elections shall record the date
2	each petition form is received by the supervisor and the date
3	the signature on the form is verified as valid. The supervisor
4	shall verify that the signature on a petition form is valid
5	only if the form complies with all of the following:
6	(a) The form must contain the original signature of
7	the purported elector;
8	(b) The purported elector must accurately record on
9	the form the date on which he or she signed the form;
10	(c) The date the elector signed the form, as recorded
11	by the elector, must be no more than 35 days before the date
12	the form is received by the supervisor of elections;
13	(d) The form must accurately set forth the purported
14	elector's name, street address, county, and voter registration
15	number or date of birth; and
16	(e) The purported elector must be, at the time he or
17	she signs the form, a duly qualified and registered elector
18	authorized to vote in the county in which his or her signature
19	is submitted.
20	(5) An elector's signature on a petition form may be
21	revoked by submitting to the appropriate supervisor of
22	elections a signed petition-revocation form adopted by rule
23	for this purpose by the division. The petition-revocation form
24	is subject to the same relevant requirements as the
25	corresponding petition form under this code and must be
26	approved by the Secretary of State before any signature is
27	obtained. The petition-revocation form shall be filed with the
28	supervisor of elections no later than the February 1 preceding
29	the next general election or, if the initiative amendment is
30	not certified for ballot position in that election, no later
31	than the February 1 preceding the next successive general

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1	election. The supervisor of elections shall promptly verify
2	the signature on the petition-revocation form and process such
3	revocation within 30 days after receiving payment of a fee of
4	10 cents or the actual cost of verifying such signature,
5	whichever is less.
6	(6)(a) If a person is presented with a petition form
7	or petition-revocation form for his or her possible signature
8	by a petition circulator, then the person must record this
9	fact on the form and the name and address of the petition
10	circulator must legibly appear on the form before the
11	signature on the form may be verified by the supervisor. For
12	purposes of this subsection, "petition circulator" means any
13	person who, in the context of a direct face-to-face
14	conversation, presents to another person for his or her
15	possible signature a petition form or petition-revocation form
16	regarding ballot placement for an initiative.
17	(b) A paid petition circulator shall, when engaged in
18	the activities described in paragraph (1)(a), wear a prominent
19	badge, in a form and manner prescribed by rule by the
20	division, identifying him or her as a "PAID PETITION
21	CIRCULATOR. "For purposes of this subsection, "paid petition
22	circulator means a petition circulator who receives any
23	compensation as a direct or indirect consequence of these
24	activities.
25	(7) In addition to any other practice or action
26	permissible under law, an owner, lessee, or other person
27	lawfully exercising control over private property may:
28	(a) Prohibit persons from engaging in activity on the
29	property which supports or opposes initiatives;
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1	(b) Permit or prohibit persons from engaging in
2	activity on the property in support of or opposition to a
3	particular initiative; or
4	(c) Permit persons to engage in activity on the
5	property which supports or opposes initiatives, subject to
6	restrictions with respect to time, place, and manner which are
7	reasonable and uniformly applied.
8	(8) A signed petition form or petition-revocation form
9	regarding ballot placement for an initiative which does not
10	fully comply with the applicable provisions of this code, or
11	which was obtained in violation of the applicable provisions
12	of this code, may be verified by the supervisor of elections
13	and counted toward the number of valid signatures required for
14	ballot placement only after those deficiencies or violations
15	are corrected.
16	(9)(4) The sponsor shall submit signed and dated forms
17	to the appropriate supervisor of elections for verification as
18	to the number of registered electors whose valid signatures
19	appear thereon. The supervisor shall promptly verify the
20	signatures <u>within 30 days after receiving</u> upon payment of the
21	fee required by s. 99.097. Upon completion of verification,
22	the supervisor shall execute a certificate indicating the
23	total number of signatures checked, the number of signatures
24	verified as valid and as being of registered electors, <u>the</u>
25	number of signatures validly revoked pursuant to subsection
26	(5), and the distribution of such signatures by congressional
27	district. This certificate shall be immediately transmitted to
28	the Secretary of State. The supervisor shall retain the <u>signed</u>
29	petition signature forms and petition-revocation forms for at
30	least 1 year following the election in which the issue
31	appeared on the ballot or until the Division of Elections
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1 notifies the supervisors of elections that the committee which 2 circulated the petition is no longer seeking to obtain ballot 3 position. 4 (10)(5) The Secretary of State shall determine from 5 the verification certificates received from supervisors of 6 elections the total number of verified valid signatures and 7 the distribution of such signatures by congressional 8 districts. Upon a determination that the requisite number and distribution of valid signatures have been obtained, the 9 secretary shall issue a certificate of ballot position for 10 that proposed amendment and shall assign a designating number 11 12 pursuant to s. 101.161. A petition shall be deemed to be filed 13 with the Secretary of State upon the date of the receipt by the secretary of a certificate or certificates from 14 supervisors of elections indicating that valid and verified 15 16 the petition forms have has been signed by the 17 constitutionally required number and distribution of electors 18 pursuant to this code, subject to the right of revocation established in this section. 19 20 (11)(6)(a) Within 45 days after receipt of a proposed 21 revision or amendment to the State Constitution by initiative 22 petition from the Secretary of State or, within 30 days after 23 such receipt if receipt occurs 120 days or less before the election at which the question of ratifying the amendment will 2.4 be presented, the Financial Impact Estimating Conference shall 25 26 complete an analysis and financial impact statement to be 27 placed on the ballot of the estimated increase or decrease in 2.8 any revenues or costs to state or local governments resulting 29 from the proposed initiative. The ballot must include a statement, as prescribed by rule of the Department of State, 30 to the effect that the financial impact statement is required 31 10

1 under the State Constitution and the Florida Statutes and 2 should not be construed as an endorsement by the state of the proposed revision or amendment to the State Constitution. The 3 Financial Impact Estimating Conference shall submit the 4 5 financial impact statement to the Attorney General and 6 Secretary of State. 7 (b)1. The Financial Impact Estimating Conference shall 8 provide an opportunity for any proponents or opponents of the initiative to submit information and may solicit information 9 or analysis from any other entities or agencies, including the 10 Office of Economic and Demographic Research. All meetings of 11 12 the Financial Impact Estimating Conference shall be open to 13 the public as provided in chapter 286. 2. The Financial Impact Estimating Conference is 14 established to review, analyze, and estimate the financial 15 impact of amendments to or revisions of the State Constitution 16 17 proposed by initiative. The Financial Impact Estimating 18 Conference shall consist of four principals: one person from the Executive Office of the Governor; the coordinator of the 19 Office of Economic and Demographic Research, or his or her 20 designee; one person from the professional staff of the 21 22 Senate; and one person from the professional staff of the 23 House of Representatives. Each principal shall have appropriate fiscal expertise in the subject matter of the 2.4 initiative. A Financial Impact Estimating Conference may be 25 26 appointed for each initiative. 27 3. Principals of the Financial Impact Estimating 2.8 Conference shall reach a consensus or majority concurrence on 29 a clear and unambiguous financial impact statement, no more than 75 words in length, and immediately submit the statement 30 to the Attorney General. Nothing in this subsection prohibits 31

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1 the Financial Impact Estimating Conference from setting forth 2 a range of potential impacts in the financial impact statement. Any financial impact statement that a court finds 3 not to be in accordance with this section shall be remanded 4 solely to the Financial Impact Estimating Conference for 5 6 redrafting. The Financial Impact Estimating Conference shall 7 redraft the financial impact statement within 15 days. 4. If the members of the Financial Impact Estimating 8 Conference are unable to agree on the statement required by 9 10 this subsection, or if the Supreme Court has rejected the initial submission by the Financial Impact Estimating 11 12 Conference and no redraft has been approved by the Supreme 13 Court by April 1 of the year in which the general election is to be held 5 p.m. on the 75th day before the election, the 14 following statement shall appear on the ballot pursuant to s. 15 101.161(1): "The financial impact of this measure, if any, 16 17 cannot be reasonably determined at this time." 18 (c) The financial impact statement must be separately contained and be set forth after the ballot summary as 19 required in s. 101.161(1). 20 21 (d)1. Any financial impact statement that the Supreme 22 Court finds not to be in accordance with this subsection shall 23 be remanded solely to the Financial Impact Estimating Conference for redrafting, provided the court's advisory 2.4 opinion is rendered by April 1 of the year in which the 25 general election is to be held at least 75 days before the 26 27 election at which the question of ratifying the amendment will 2.8 be presented. The Financial Impact Estimating Conference shall 29 prepare and adopt a revised financial impact statement no later than 5 p.m. on the 15th day after the date of the 30 court's opinion. 31

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1 2. If, by 5 p.m. on April 1 of the year in which the 2 general election is to be held the 75th day before the election, the Supreme Court has not issued an advisory opinion 3 on the initial financial impact statement prepared by the 4 Financial Impact Estimating Conference for an initiative 5 6 amendment that otherwise meets the legal requirements for 7 ballot placement, the financial impact statement shall be 8 deemed approved for placement on the ballot. 9 3. In addition to the financial impact statement 10 required by this subsection, the Financial Impact Estimating Conference shall draft an initiative financial information 11 12 statement. The initiative financial information statement 13 should describe in greater detail than the financial impact statement any projected increase or decrease in revenues or 14 costs that the state or local governments would likely 15 experience if the ballot measure were approved. If 16 17 appropriate, the initiative financial information statement 18 may include both estimated dollar amounts and a description placing the estimated dollar amounts into context. The 19 initiative financial information statement must include both a 20 21 summary of not more than 500 words and additional detailed 2.2 information that includes the assumptions that were made to 23 develop the financial impacts, workpapers, and any other information deemed relevant by the Financial Impact Estimating 2.4 Conference. 25 4. The Department of State shall have printed, and 26 27 shall furnish to each supervisor of elections, a copy of the 2.8 summary from the initiative financial information statements. 29 The supervisors shall have the summary from the initiative 30 financial information statements available at each polling 31

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1 place and at the main office of the supervisor of elections 2 upon request. 3 5. The Secretary of State and the Office of Economic 4 and Demographic Research shall make available on the Internet each initiative financial information statement in its 5 6 entirety. In addition, each supervisor of elections whose 7 office has a website shall post the summary from each initiative financial information statement on the website. 8 Each supervisor shall include the Internet addresses for the 9 information statements on the Secretary of State's and the 10 Office of Economic and Demographic Research's websites in the 11 12 publication or mailing required by s. 101.20. 13 (12)(7) The division Department of State may adopt rules in accordance with s. 120.54 to carry out this section 14 the provisions of subsections (1) (6). 15 16 Section 3. Section 28 of chapter 2005-278, Laws of 17 Florida, is repealed. Section 4. Effective January 1, 2007, section 100.371, 18 Florida Statutes, as amended by this act, is amended to read: 19 100.371 Initiatives; procedure for placement on 20 21 ballot.--22 (1) Constitutional amendments proposed by initiative 23 shall be placed on the ballot for the general election if an initiative petition is filed with the Secretary of State by 2.4 February 1 of the year in which the general election is to be 25 26 held. A petition shall be deemed to be filed with the Secretary of State upon the date that the secretary determines 27 2.8 that valid and verified petitions have been signed by the constitutionally required number and distribution of electors 29 pursuant to this code, subject to the right of revocation 30 established in this section. 31

1 (2) Certification of ballot position shall be issued 2 when the Secretary of State has received verification 3 certificates from the supervisors of elections indicating that 4 requisite number and distribution of valid petitions the 5 bearing the signatures of electors have been submitted to and б verified by the supervisors. Every signature shall be dated by the elector when made. Signatures are valid for 7 period of 4 8 years following such date, provided all other requirements 9 law are satisfied. 10 (2) (2) (3) The sponsor of an initiative amendment shall, prior to obtaining any signatures, register as a political 11 12 committee pursuant to s. 106.03 and submit the text of the 13 proposed amendment to the Secretary of State, with the form on which the signatures will be affixed, and shall obtain the 14 approval of the Secretary of State of such form. The form 15 shall consist of a single card or sheet of paper unconnected 16 17 with any other card or sheet of paper and must be circulated 18 for signatures in this format. The division shall adopt rules pursuant to s. 120.54 prescribing the style and requirements 19 of such form. Upon filing with the Secretary of State, the 20 21 text of the proposed amendment and all forms filed in 22 connection with this section must, upon request, be made 23 available in alternative formats. The contents of a petition form are limited to those items required by statute or rule. A 2.4 petition form is a political advertisement as defined in s. 25 26 106.011 and, as such, must comply with all relevant 27 requirements of chapter 106. 2.8 (3) (4) The supervisor of elections shall record the 29 date each petition form is received by the supervisor and the date the signature on the form is verified as valid. The 30 supervisor shall also promptly record these dates in the 31 15

1 statewide voter registration system in the manner prescribed 2 by the Secretary of State. The supervisor shall verify that the signature on a petition form is valid only if the form 3 complies with all of the following: 4 (a) The form must contain the original signature of 5 б the purported elector; 7 (b) The purported elector must accurately record on 8 the form the date on which he or she signed the form; (c) The date the elector signed the form, as recorded 9 by the elector, must be no more than 35 days before the date 10 the form is received by the supervisor of elections; 11 12 (d) The form must accurately set forth the purported 13 elector's name, street address, county, and voter registration number or date of birth; and 14 (e) The purported elector must be, at the time he or 15 she signs the form, a duly qualified and registered elector 16 17 authorized to vote in the county in which his or her signature 18 is submitted. (4) (4) (5) An elector's signature on a petition form may 19 be revoked by submitting to the appropriate supervisor of 20 21 elections a signed petition-revocation form adopted by rule 22 for this purpose by the division. The petition-revocation form 23 is subject to the same relevant requirements as the corresponding petition form under this code and must be 2.4 approved by the Secretary of State before any signature is 25 26 obtained. The petition-revocation form shall be filed with the 27 supervisor of elections no later than the February 1 preceding 2.8 the next general election or, if the initiative amendment is not certified for ballot position in that election, no later 29 than the February 1 preceding the next successive general 30 election. The supervisor of elections shall promptly verify 31

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1 the signature on the petition-revocation form and process such 2 revocation within 30 days after receiving payment of a fee of 10 cents or the actual cost of verifying such signature, 3 whichever is less. The supervisor shall promptly record each 4 valid petition-revocation in the statewide voter registration 5 б system in the manner prescribed by the Secretary of State. 7 (5) (6) (a) If a person is presented with a petition 8 form or petition-revocation form for his or her possible 9 signature by a petition circulator, then the person must 10 record this fact on the form and the name and address of the petition circulator must legibly appear on the form before the 11 12 signature on the form may be verified by the supervisor. For 13 purposes of this subsection, "petition circulator" means any person who, in the context of a direct face-to-face 14 conversation, presents to another person for his or her 15 possible signature a petition form or petition-revocation form 16 17 regarding ballot placement for an initiative. 18 (b) A paid petition circulator shall, when engaged in 19 the activities described in paragraph (1)(a), wear a prominent badge, in a form and manner prescribed by rule by the 20 21 division, identifying him or her as a "PAID PETITION 22 CIRCULATOR." For purposes of this subsection, "paid petition 23 circulator" means a petition circulator who receives any compensation as a direct or indirect consequence of these 2.4 25 activities. (6)(7) In addition to any other practice or action 26 27 permissible under law, an owner, lessee, or other person 2.8 lawfully exercising control over private property may: 29 (a) Prohibit persons from engaging in activity on the 30 property which supports or opposes initiatives; 31

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1 (b) Permit or prohibit persons from engaging in 2 activity on the property in support of or opposition to a particular initiative; or 3 4 (c) Permit persons to engage in activity on the 5 property which supports or opposes initiatives, subject to 6 restrictions with respect to time, place, and manner which are 7 reasonable and uniformly applied. 8 (7) (8) A signed petition form or petition-revocation form regarding ballot placement for an initiative which does 9 not fully comply with the applicable provisions of this code, 10 or which was obtained in violation of the applicable 11 12 provisions of this code, may be verified by the supervisor of 13 elections and counted toward the number of valid signatures required for ballot placement only after those deficiencies or 14 violations are corrected. 15 (8) (9) Each signature shall be dated by the elector 16 17 when made and shall be valid for a period of 4 years following 18 such date, if all other requirements of law are met. The sponsor shall submit signed and dated forms to the appropriate 19 supervisor of elections for verification as to the number of 20 21 registered electors whose valid signatures appear thereon. The 22 supervisor shall promptly verify the signatures within 30 days 23 after receiving payment of the fee required by s. 99.097. The supervisor shall promptly record each petition verified as 2.4 25 valid in the statewide voter registration system in the manner prescribed by the Secretary of State. Upon completion of 26 27 verification, the supervisor shall execute a certificate 2.8 indicating the total number of signatures checked, the number 29 signatures verified as valid and as being of registered ectors, the number of signatures validly revoked pursuant to 30 31 subsection (5), and the distribution of such signatures by

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1 congressional district. This certificate shall be immediately 2 transmitted to the Secretary of State. The supervisor shall retain the signed petition forms and petition-revocation forms 3 for at least 1 year following the election in which the issue 4 appeared on the ballot or until the Division of Elections 5 6 notifies the supervisors of elections that the committee which 7 circulated the petition is no longer seeking to obtain ballot 8 position. 9 (9)(10) The Secretary of State shall determine from 10 the signatures verified by the verification certificates received from supervisors of elections and recorded in the 11 12 statewide voter registration system the total number of 13 verified valid signatures and the distribution of such signatures by congressional districts. Upon a determination 14 that the requisite number and distribution of valid signatures 15 have been obtained, the secretary shall issue a certificate of 16 17 ballot position for that proposed amendment and shall assign a 18 designating number pursuant to s. 101.161. A petition shall be deemed to be filed with the Secretary of State upon the date 19 20 of the receipt by the secretary of a certificate or 21 certificates from supervisors of elections indicating that 22 valid and verified petition forms have been signed by the 23 constitutionally required number and distribution of electors 2.4 pursuant to this code, subject to the right of revocation 25 established in this section. (10)(11)(a) Within 45 days after receipt of a proposed 26 27 revision or amendment to the State Constitution by initiative 2.8 petition from the Secretary of State, the Financial Impact 29 Estimating Conference shall complete an analysis and financial impact statement to be placed on the ballot of the estimated 30

CODING: Words stricken are deletions; words underlined are additions.

increase or decrease in any revenues or costs to state or

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1 local governments resulting from the proposed initiative. The ballot must include a statement, as prescribed by rule of the 2 Department of State, to the effect that the financial impact 3 statement is required under the State Constitution and the 4 Florida Statutes and should not be construed as an endorsement 5 б by the state of the proposed revision or amendment to the 7 State Constitution. The Financial Impact Estimating Conference 8 shall submit the financial impact statement to the Attorney 9 General and Secretary of State.

(b)1. The Financial Impact Estimating Conference shall provide an opportunity for any proponents or opponents of the initiative to submit information and may solicit information or analysis from any other entities or agencies, including the Office of Economic and Demographic Research. All meetings of the Financial Impact Estimating Conference shall be open to the public as provided in chapter 286.

17 2. The Financial Impact Estimating Conference is established to review, analyze, and estimate the financial 18 impact of amendments to or revisions of the State Constitution 19 proposed by initiative. The Financial Impact Estimating 20 21 Conference shall consist of four principals: one person from 22 the Executive Office of the Governor; the coordinator of the 23 Office of Economic and Demographic Research, or his or her designee; one person from the professional staff of the 2.4 Senate; and one person from the professional staff of the 25 House of Representatives. Each principal shall have 26 27 appropriate fiscal expertise in the subject matter of the 2.8 initiative. A Financial Impact Estimating Conference may be 29 appointed for each initiative. 30 3. Principals of the Financial Impact Estimating

31 Conference shall reach a consensus or majority concurrence on

1 a clear and unambiguous financial impact statement, no more 2 than 75 words in length, and immediately submit the statement to the Attorney General. Nothing in this subsection prohibits 3 the Financial Impact Estimating Conference from setting forth 4 a range of potential impacts in the financial impact 5 6 statement. Any financial impact statement that a court finds 7 not to be in accordance with this section shall be remanded 8 solely to the Financial Impact Estimating Conference for redrafting. The Financial Impact Estimating Conference shall 9 redraft the financial impact statement within 15 days. 10 4. If the members of the Financial Impact Estimating 11 12 Conference are unable to agree on the statement required by 13 this subsection, or if the Supreme Court has rejected the initial submission by the Financial Impact Estimating 14 Conference and no redraft has been approved by the Supreme 15 Court by April 1 of the year in which the general election is 16 17 to be held, the following statement shall appear on the ballot 18 pursuant to s. 101.161(1): "The financial impact of this measure, if any, cannot be reasonably determined at this 19 time." 2.0 21 (c) The financial impact statement must be separately 22 contained and be set forth after the ballot summary as 23 required in s. 101.161(1). (d)1. Any financial impact statement that the Supreme 2.4 Court finds not to be in accordance with this subsection shall 25 be remanded solely to the Financial Impact Estimating 26 27 Conference for redrafting, provided the court's advisory 2.8 opinion is rendered by April 1 of the year in which the general election is to be held. The Financial Impact 29 30 Estimating Conference shall prepare and adopt a revised 31

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1 financial impact statement no later than 5 p.m. on the 15th day after the date of the court's opinion. 2 2. If, by 5 p.m. on April 1 of the year in which the 3 general election is to be held, the Supreme Court has not 4 issued an advisory opinion on the initial financial impact 5 6 statement prepared by the Financial Impact Estimating 7 Conference for an initiative amendment that otherwise meets 8 the legal requirements for ballot placement, the financial impact statement shall be deemed approved for placement on the 9 10 ballot. 3. In addition to the financial impact statement 11 12 required by this subsection, the Financial Impact Estimating 13 Conference shall draft an initiative financial information statement. The initiative financial information statement 14 should describe in greater detail than the financial impact 15 statement any projected increase or decrease in revenues or 16 17 costs that the state or local governments would likely 18 experience if the ballot measure were approved. If appropriate, the initiative financial information statement 19 may include both estimated dollar amounts and a description 20 21 placing the estimated dollar amounts into context. The 22 initiative financial information statement must include both a 23 summary of not more than 500 words and additional detailed information that includes the assumptions that were made to 2.4 25 develop the financial impacts, workpapers, and any other 26 information deemed relevant by the Financial Impact Estimating 27 Conference. 2.8 4. The Department of State shall have printed, and 29 shall furnish to each supervisor of elections, a copy of the summary from the initiative financial information statements. 30

31 The supervisors shall have the summary from the initiative

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1 financial information statements available at each polling 2 place and at the main office of the supervisor of elections 3 upon request. 5. The Secretary of State and the Office of Economic 4 and Demographic Research shall make available on the Internet 5 6 each initiative financial information statement in its 7 entirety. In addition, each supervisor of elections whose 8 office has a website shall post the summary from each initiative financial information statement on the website. 9 Each supervisor shall include the Internet addresses for the 10 information statements on the Secretary of State's and the 11 12 Office of Economic and Demographic Research's websites in the 13 publication or mailing required by s. 101.20. (11)(12) The division may adopt rules in accordance 14 with s. 120.54 to carry out this section. 15 Section 5. Subsection (1) of section 101.161, Florida 16 17 Statutes, is amended to read: 18 101.161 Referenda; ballots.--(1) Whenever a constitutional amendment or other 19 public measure is submitted to the vote of the people, the 20 21 substance of such amendment or other public measure shall be 22 printed in clear and unambiguous language on the ballot after 23 the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a 2.4 "yes" vote will indicate approval of the proposal and a "no" 25 26 vote will indicate rejection. The wording of the substance of 27 the amendment or other public measure and the ballot title to 2.8 appear on the ballot shall be embodied in the joint 29 resolution, constitutional revision commission proposal, constitutional convention proposal, taxation and budget reform 30 commission proposal, or enabling resolution or ordinance. 31

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1	Except for amendments and ballot language proposed by joint
2	resolution, the substance of the amendment or other public
3	measure shall be an explanatory statement, not exceeding 75
4	words in length, of the chief purpose of the measure. In
5	addition, for every amendment proposed by initiative, the
6	ballot shall include, following the ballot summary, a separate
7	financial impact statement concerning the measure prepared by
8	the Financial Impact Estimating Conference in accordance with
9	<u>s. 100.371(11)</u> s. 100.371(6). The ballot title shall consist
10	of a caption, not exceeding 15 words in length, by which the
11	measure is commonly referred to or spoken of.
12	Section 6. <u>Section 33 of chapter 2005-278, Laws of</u>
13	<u>Florida, is repealed.</u>
14	Section 7. Effective January 1, 2007, subsection (1)
15	of section 101.161, Florida Statutes, as amended by this act,
16	is amended to read:
17	101.161 Referenda; ballots
18	(1) Whenever a constitutional amendment or other
19	public measure is submitted to the vote of the people, the
19 20	public measure is submitted to the vote of the people, the substance of such amendment or other public measure shall be
20	substance of such amendment or other public measure shall be
20 21	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after
20 21 22	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by
20 21 22 23	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a
20 21 22 23 24	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no"
20 21 22 23 24 25	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The wording of the substance of
20 21 22 23 24 25 26	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The wording of the substance of the amendment or other public measure and the ballot title to
20 21 22 23 24 25 26 27	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The wording of the substance of the amendment or other public measure and the ballot title to appear on the ballot shall be embodied in the joint
20 21 22 23 24 25 26 27 28	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The wording of the substance of the amendment or other public measure and the ballot title to appear on the ballot shall be embodied in the joint resolution, constitutional revision commission proposal,
20 21 22 23 24 25 26 27 28 29	substance of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The wording of the substance of the amendment or other public measure and the ballot title to appear on the ballot shall be embodied in the joint resolution, constitutional revision commission proposal, constitutional convention proposal, taxation and budget reform

1	resolution, the substance of the amendment or other public
2	measure shall be an explanatory statement, not exceeding 75
3	words in length, of the chief purpose of the measure. In
4	addition, for every amendment proposed by initiative, the
5	ballot shall include, following the ballot summary, a separate
б	financial impact statement concerning the measure prepared by
7	the Financial Impact Estimating Conference in accordance with
8	<u>s. 100.371(10)</u> s. 100.371(11) . The ballot title shall consist
9	of a caption, not exceeding 15 words in length, by which the
10	measure is commonly referred to or spoken of.
11	Section 8. Any signature gathered on a previously
12	approved initiative petition form that has been submitted for
13	verification before August 1, 2006, may be verified and
14	counted, if otherwise valid. However, any initiative petition
15	form that is submitted for verification on or after that date
16	may be verified and counted only if it complies with this act
17	and has been approved by the Secretary of State before
18	obtaining elector signatures.
19	Section 9. <u>If any provision of this act or its</u>
20	application to any person or circumstance is held invalid, the
21	invalidity does not affect other provisions or applications of
22	the act which can be given effect without the invalid
23	provision or application, and to this end the provisions of
24	this act are severable.
25	Section 10. Except as otherwise expressly provided in
26	this act, this act shall take effect August 1, 2006.
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Florida Senate - 2006 582-2064-06

CS for SB 720

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2 3	<u>Senate Bill 720</u>
4	Committee Substitute for Senate Bill 720 imposes a series of
requirements on the initiative petition process. The	requirements on the initiative petition process. The committee substitute prohibits issue petition sponsors who file
6	certifications of undue burden from paying petition circulators before paying supervisors or reimbursing the
7	General Revenue Fund for the costs of verifying signatures. The proposed language provides for petition review through
8	which an elector may revoke his or her signature on a petition. The committee substitute codifies the current
9	requirement that issue petitions and petition revocations must be verified by a name-by-name, signature-by-signature check of
10	the number of valid signatures on the petitions. The committee substitute clarifies the rights of property owners with regard
11	to petition circulators. The proposed language also provides procedures to contest the improper verification of signatures
12	in court. The committee substitute also revises the procedures for placing an initiative on the ballot and the requirements
13	for information on petitions.
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