Florida Senate - 2006

 ${\bf By}$ the Committee on Children and Families; and Senators Constantine and Wilson

586-1799-06

1	A bill to be entitled
2	An act relating to school attendance; amending
3	s. 1003.21, F.S.; authorizing district school
4	board policy to raise the compulsory school
5	attendance age; amending s. 1003.23, F.S.;
б	requiring attendance records to include
7	information relating to student tardiness;
8	providing penalties; amending s. 1003.24, F.S.;
9	providing that the parent is responsible for a
10	student's accumulative record of tardiness;
11	deleting parental exemption from responsibility
12	for a student's nonattendance as the result of
13	lack of knowledge of the absence by the parent;
14	providing penalties; amending s. 1003.26, F.S.;
15	revising provisions relating to enforcement of
16	school attendance; providing responsibility of
17	superintendents, district school boards,
18	schools, teachers, and parents with respect to
19	accumulative tardinesses; revising provisions
20	that specify absences for which intervention is
21	initiated; authorizing a superintendent to file
22	a truancy petition under certain circumstances;
23	authorizing a home visit under certain
24	circumstances; amending ss. 984.03, 985.03,
25	1002.20, and 1003.01, F.S.; conforming
26	provisions relating to compulsory school
27	attendance; providing an effective date.
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29	Be It Enacted by the Legislature of the State of Florida:
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1 Section 1. Paragraphs (a) and (c) of subsection (1) of 2 section 1003.21, Florida Statutes, are amended to read: 3 1003.21 School attendance.--4 (1)(a)1. All children who have attained the age of 6 5 years or who will have attained the age of 6 years by February 6 1 of any school year or who are older than 6 years of age but 7 who have not attained the age of 16 years, except as otherwise 8 provided, are required to attend school regularly during the entire school term. However, beginning with the 2006-2007 9 school year, a district school board may adopt a policy that 10 raises the compulsory school attendance age from 16 years up 11 12 to 18 years for students in the school district who have not 13 graduated from high school. 2. Children who will have attained the age of 5 years 14 on or before September 1 of the school year are eligible for 15 admission to public kindergartens during that school year 16 17 under rules adopted by the district school board. 18 (c) A student who attains the age of 16 years during the school year is not subject to compulsory school attendance 19 beyond the date upon which he or she attains that age if the 2.0 21 student files a formal declaration of intent to terminate 22 school enrollment with the district school board. The 23 declaration must acknowledge that terminating school enrollment is likely to reduce the student's earning potential 2.4 25 and must be signed by the student and the student's parent. The school district must notify the student's parent of 26 27 receipt of the student's declaration of intent to terminate 2.8 school enrollment. The declaration must acknowledge that terminating school enrollment is likely to reduce the 29 student's earning potential and must be signed by the student 30 and the student's parent. 31

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1 Section 2. Section 1003.23, Florida Statutes, is 2 amended to read: 1003.23 Attendance records and reports.--3 (1) The attendance of all public K-12 school students 4 shall be checked each school day in the manner prescribed by 5 б rules of the State Board of Education and recorded in the 7 teacher's register or by some approved system of recording 8 attendance. Students may be counted in attendance only if they are actually present at school or are away from school on a 9 school day and are engaged in an educational activity which 10 constitutes a part of the school-approved instructional 11 12 program for the student. Attendance records shall include time 13 missed during a school day due to a student's tardiness to any class to which a student is assigned provided that exceptions 14 to the recording of tardiness may be established by a district 15 16 school board. 17 (2) All officials, teachers, and other employees in 18 public, parochial, religious, denominational, and private K-12 schools, including private tutors, shall keep all records and 19 shall prepare and submit promptly all reports that may be 20 21 required by law and by rules of the State Board of Education 22 and district school boards. Such records shall include a 23 register of enrollment and attendance and all persons described above shall make these reports therefrom as may be 2.4 required by the State Board of Education. The enrollment 25 26 register shall show the absence or attendance of each student 27 enrolled for each school day of the year in a manner 2.8 prescribed by the State Board of Education. The register shall 29 be open for the inspection by the designated school representative or the district school superintendent of the 30 district in which the school is located. 31

1 (3) Violation of the provisions of this section shall 2 be a misdemeanor of the second degree, punishable as provided 3 by law. (4) This section shall not apply to home education 4 programs provided in s. 1002.41. 5 б Section 3. Section 1003.24, Florida Statutes, is 7 amended to read: 8 1003.24 Parents responsible for attendance of children; attendance policy.--Each parent of a child within 9 the compulsory attendance age is responsible for the child's 10 school attendance as required by law. The absence of a student 11 12 from school or an accumulative record of tardiness is prima 13 facie evidence of a violation of this section; however, criminal prosecution under this chapter may not be brought 14 against a parent until the provisions of s. 1003.26 have been 15 complied with. A parent of a student is not responsible for 16 17 the student's nonattendance at school under any of the 18 following conditions: (1) WITH PERMISSION. -- The absence was with permission 19 of the head of the school; 20 21 (2) WITHOUT KNOWLEDGE. The absence was without the 2.2 parent's knowledge, consent, or connivance, in which case the 23 student shall be dealt with as a dependent child; (2)(3) FINANCIAL INABILITY.--The parent was unable 2.4 financially to provide necessary clothes for the student, 25 26 which inability was reported in writing to the superintendent 27 prior to the opening of school or immediately after the 2.8 beginning of such inability, provided that the validity of any claim for exemption under this subsection shall be determined 29 the district school superintendent subject to appeal to the 30 31 district school board; or

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1	(3) (4) SICKNESS, INJURY, OR OTHER INSURMOUNTABLE
2	CONDITIONAttendance was impracticable or inadvisable on
3	account of sickness or injury, attested to by a written
4	statement of a licensed practicing physician, or was
5	impracticable because of some other stated insurmountable
б	condition as defined by rules of the State Board of Education.
7	If a student is continually sick and repeatedly absent from
8	school, he or she must be under the supervision of a physician
9	in order to receive an excuse from attendance. Such excuse
10	provides that a student's condition justifies absence for more
11	than the number of days permitted by the district school
12	board.
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14	Each district school board shall establish an attendance
15	policy that includes, but is not limited to, the required
16	number of days each school year that a student must be in
17	attendance and the number of absences <u>or</u> and tardinesses after
18	which a statement explaining such absences <u>or</u> and tardinesses
19	must be on file at the school. Each school in the district
20	must determine if an absence or tardiness is excused or
21	unexcused according to criteria established by the district
22	school board.
23	Section 4. Section 1003.26, Florida Statutes, is
24	amended to read:
25	1003.26 Enforcement of school attendanceThe
26	Legislature finds that poor academic performance is associated
27	with nonattendance and that schools must take an active role
28	in promoting regular school attendance and supporting law
29	enforcement agencies in the enforcement of compulsory school
30	enforcing attendance as a means of improving the performance
31	of many students. It is the policy of the state that each
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1 district school superintendent be responsible for enforcing 2 school attendance of all students subject to the compulsory school age in the school district. The responsibility of the 3 district school superintendent includes recommending to the 4 district school board policies and procedures to ensure that 5 6 schools respond in a timely manner to every unexcused absence, 7 every or absence for which the reason is unknown, or 8 accumulative tardinesses of students enrolled in the schools. District school board policies must require each parent of a 9 student to justify each absence or the accumulative 10 tardinesses of the student, and that justification will be 11 12 evaluated based on adopted district school board policies that 13 define excused and unexcused absences and tardinesses. The policies must provide that schools track excused and unexcused 14 absences and unexcused tardinesses and contact the home in the 15 16 case of an unexcused absence from school, or an absence from 17 school for which the reason is unknown, or accumulative 18 tardinesses to prevent the development of patterns of nonattendance. The Legislature finds that early intervention 19 in school attendance matters is the most effective way of 20 producing good attendance habits that will lead to improved 21 22 student learning and achievement. Each public school shall 23 implement the following steps to promote enforce regular school attendance: 2.4 (1) CONTACT, REFER, AND ENFORCE. --25 (a)1. Upon each unexcused absence, or absence for 26 27 which the reason is unknown, the school principal or his or 2.8 her designee shall contact the student's parent to determine the reason for the absence. If the absence is an excused 29 absence, as defined by district school board policy, the 30 school shall provide opportunities for the student to make up 31 6

1 assigned work and not receive an academic penalty unless the 2 work is not made up within a reasonable time. 2. According to district school board policy, a school 3 4 must notify a student's parent in writing of accumulative 5 tardinesses. If accumulative tardinesses are excused, as 6 defined by district school board policy, the school shall 7 provide opportunities for the student to make up assigned work and not receive an academic penalty unless the work is not 8 made up within a reasonable time. A parent shall be required 9 10 to participate in the development of an individual attendance plan to improve his or her child's ability to meet the 11 12 tardiness policy of the district school board. 13 (b) If a student has an accumulative record of tardiness or has had at least five unexcused absences, or 14 absences for which the reasons are unknown, or a fewer number 15 16 of unexcused absences or absences for which the reasons are 17 unknown as established in district school board policy within 18 calendar month or 10 unexcused absences, or absences for which the reasons are unknown, within a 90 calendar day 19 period, the student's primary teacher shall report to the 20 21 school principal or his or her designee that the student may 22 be exhibiting a pattern of nonattendance. The principal shall, 23 unless there is clear evidence that the tardinesses or absences are not a pattern of nonattendance, refer the case to 2.4 the school's child study team to determine if early patterns 25 26 of truancy are developing. If the child study team finds that 27 a pattern of nonattendance is developing, whether the 2.8 tardinesses or absences are excused or not, a meeting with the 29 parent must be scheduled to identify potential remedies, and the principal shall notify the district school superintendent 30 and the school district contact for home education programs 31

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1 that the referred student is exhibiting a pattern of 2 nonattendance. 3 (c) If an initial meeting does not resolve the problem, the child study team shall implement interventions 4 that best address the problem. The interventions may include, 5 6 but need not be limited to: 7 1. Frequent communication between the teacher and the 8 family; 9 2. Changes in the learning environment; 10 3. Mentoring; 4. Student counseling; 11 12 5. Tutoring, including peer tutoring; 13 6. Placement into different classes; 7. Evaluation for alternative education programs; 14 8. Attendance contracts; 15 9. Referral to other agencies for family services; or 16 17 10. Other interventions, including, but not limited to, a truancy petition pursuant to s. 984.151. 18 (d) The child study team shall be diligent in 19 facilitating intervention services and shall report the case 20 21 to the district school superintendent only when all reasonable 22 efforts to resolve the nonattendance behavior are exhausted. 23 (e) If the parent refuses to participate in the remedial strategies because he or she believes that those 2.4 strategies are unnecessary or inappropriate, the parent may 25 26 appeal to the district school board. The district school board 27 may provide a hearing officer, and the hearing officer shall 2.8 make a recommendation for final action to the district school board. If the district school board's final determination is 29 that the strategies of the child study team are appropriate, 30 and the parent still refuses to participate or cooperate, the 31

1 district school superintendent may seek criminal prosecution 2 for noncompliance with compulsory school attendance. 3 (f)1. If the parent of a child who has been identified 4 as exhibiting a pattern of nonattendance enrolls the child in a home education program pursuant to chapter 1002, the 5 6 district school superintendent shall provide the parent a copy 7 of s. 1002.41 and the accountability requirements of this 8 paragraph. The district school superintendent shall also refer 9 the parent to a home education review committee composed of the district contact for home education programs and at least 10 two home educators selected by the parent from a district list 11 12 of all home educators who have conducted a home education 13 program for at least 3 years and who have indicated a willingness to serve on the committee. The home education 14 review committee shall review the portfolio of the student, as 15 defined by s. 1002.41, every 30 days during the district's 16 17 regular school terms until the committee is satisfied that the 18 home education program is in compliance with s. 1002.41(1)(b). The first portfolio review must occur within the first 30 19 calendar days of the establishment of the program. The 20 provisions of subparagraph 2. do not apply once the committee 21 22 determines the home education program is in compliance with s. 23 1002.41(1)(b). 2. If the parent fails to provide a portfolio to the 2.4 committee, the committee shall notify the district school 25 superintendent. The district school superintendent shall then 26 27 terminate the home education program and require the parent to 2.8 enroll the child in an attendance option that meets the definition of "regular school attendance" under s. 29 1003.01(13)(a), (b), (c), or (e), within 3 days. Upon 30 termination of a home education program pursuant to this 31 9

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1 subparagraph, the parent shall not be eligible to reenroll the 2 child in a home education program for 180 calendar days. Failure of a parent to enroll the child in an attendance 3 option as required by this subparagraph after termination of 4 5 the home education program pursuant to this subparagraph shall 6 constitute noncompliance with the compulsory attendance 7 requirements of s. 1003.21 and may result in criminal prosecution under s. 1003.27(2). Nothing contained herein 8 shall restrict the ability of the district school 9 superintendent, or the ability of his or her designee, to 10 review the portfolio pursuant to s. 1002.41(1)(b). 11 12 (q) If a student subject to compulsory school 13 attendance will not comply with attempts to enforce school attendance, the parent or the district school superintendent 14 or his or her designee shall refer the case to the case 15 staffing committee pursuant to s. 984.12. In the event that 16 17 the implementation of a plan for services developed pursuant 18 to s. 984.12 is unsuccessful in correcting a student's noncompliance with compulsory school attendance, and the 19 district school superintendent or his or her designee may file 20 21 a truancy petition pursuant to the procedures in s. 984.151. 22 (2) GIVE WRITTEN NOTICE.--23 (a) Under the direction of the district school superintendent, a designated school representative shall give 2.4 written notice that requires enrollment or attendance within 3 25 days after the date of notice, in person or by return-receipt 26 27 mail, to the parent when no valid reason is found for a 2.8 student's nonenrollment in school. If the notice and requirement are ignored, the designated school representative 29 shall report the case to the district school superintendent, 30 and may refer the case to the case staffing committee, 31

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1 established pursuant to s. 984.12. The district school 2 superintendent shall take such steps as are necessary to bring criminal prosecution against the parent. 3 (b) Subsequent to the activities required under 4 subsection (1), the district school superintendent or his or 5 6 her designee shall give written notice in person or by 7 return-receipt mail to the parent that criminal prosecution is 8 being sought for nonattendance. The district school superintendent may file a truancy petition, as defined in s. 9 984.03, following the procedures outlined in s. 984.151. 10 (3) RETURN STUDENT TO PARENT.--A designated school 11 12 representative may shall visit the home or place of residence 13 of a student and any other place in which he or she is likely to find any student who is required to attend school when the 14 student is not enrolled or is absent from school during school 15 16 hours without an excuse, and, when the student is found, shall 17 return the student to his or her parent or to the principal or 18 teacher in charge of the school, or to the private tutor from whom absent, or to the juvenile assessment center or other 19 location established by the district school board to receive 20 21 students who are absent from school. Upon receipt of the 22 student, the parent shall be immediately notified. 23 (4) REPORT TO APPROPRIATE AUTHORITY. -- A designated school representative shall report to the appropriate 2.4 authority designated by law to receive such notices, all 25 violations of the Child Labor Law that may come to his or her 26 27 knowledge. 2.8 (5) RIGHT TO INSPECT. -- A designated school 29 representative shall have the right of access to, and inspection of, establishments where minors may be employed or 30 detained only for the purpose of ascertaining whether students 31 11

1 of compulsory school age are actually employed there and are 2 actually working there regularly. The designated school representative shall, if he or she finds unsatisfactory 3 working conditions or violations of the Child Labor Law, 4 report his or her findings to the appropriate authority. 5 6 Section 5. Paragraph (a) of subsection (27) of section 7 984.03, Florida Statutes, is amended to read: 8 984.03 Definitions.--When used in this chapter, the 9 term: 10 (27) "Habitually truant" means that: (a) The child has 15 unexcused absences within 90 11 12 calendar days with or without the knowledge or justifiable 13 consent of the child's parent or legal guardian, is subject to compulsory school attendance under s. 1003.21(1) and (2)(a), 14 and is not exempt under s. 1003.21(3), s. 1003.24, or any 15 other exemptions specified by law or the rules of the State 16 17 Board of Education. 18 If a child who is subject to compulsory school attendance is 19 responsive to the interventions described in ss. 1003.26 and 20 21 1003.27(3) and has completed the necessary requirements to 22 pass the current grade as indicated in the district pupil 23 progression plan, the child shall not be determined to be habitually truant and shall be passed. If a child within the 2.4 compulsory school attendance age has 15 unexcused absences 25 within 90 calendar days or fails to enroll in school, the 26 27 State Attorney may, or the appropriate jurisdictional agency 2.8 shall, file a child-in-need-of-services petition if recommended by the case staffing committee, unless it is 29 determined that another alternative action is preferable. The 30 failure or refusal of the parent or legal guardian or the 31

1 child to participate, or make a good faith effort to 2 participate, in the activities prescribed to remedy the truant behavior, or the failure or refusal of the child to return to 3 school after participation in activities required by this 4 subsection, or the failure of the child to stop the truant 5 6 behavior after the school administration and the Department of 7 Juvenile Justice have worked with the child as described in 8 ss. 1003.26 and 1003.27(3) shall be handled as prescribed in 9 s. 1003.27. Section 6. Subsection (26) of section 985.03, Florida 10 Statutes, is amended to read: 11 12 985.03 Definitions.--As used in this chapter, the 13 term: (26) "Habitually truant" means that: 14 (a)1. The child has 15 unexcused absences within 90 15 calendar days with or without the knowledge or justifiable 16 17 consent of the child's parent or legal guardian, is subject to 18 compulsory school attendance under s. 1003.21(1) and (2)(a), and is not exempt under s. 1003.21(3), s. 1003.24, or any 19 other exemptions specified by law or the rules of the State 20 21 Board of Education. 22 2.(b) Escalating activities to determine the cause, 23 and to attempt the remediation, of the child's truant behavior under ss. 1003.26 and 1003.27 have been completed. 2.4 25 If a child who is subject to compulsory school attendance is 26 27 responsive to the interventions described in ss. 1003.26 and 2.8 1003.27 and has completed the necessary requirements to pass 29 the current grade as indicated in the district pupil progression plan, the child shall not be determined to be 30 habitually truant and shall be passed. If a child within the 31

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1 compulsory school attendance age has 15 unexcused absences 2 within 90 calendar days or fails to enroll in school, the 3 state attorney may file a child-in-need-of-services petition. 4 Before filing a petition, the child must be referred to the 5 appropriate agency for evaluation. After consulting with the 6 evaluating agency, the state attorney may elect to file a 7 child-in-need-of-services petition.

8 (b)(c) A school representative, designated according 9 to school board policy, and a juvenile probation officer of the department have jointly investigated the truancy problem 10 or, if that was not feasible, have performed separate 11 12 investigations to identify conditions that could be 13 contributing to the truant behavior; and if, after a joint staffing of the case to determine the necessity for services, 14 such services were determined to be needed, the persons who 15 performed the investigations met jointly with the family and 16 17 child to discuss any referral to appropriate community 18 agencies for economic services, family or individual counseling, or other services required to remedy the 19 conditions that are contributing to the truant behavior. 20

21 (c) (d) The failure or refusal of the parent or legal 22 guardian or the child to participate, or make a good faith 23 effort to participate, in the activities prescribed to remedy the truant behavior, or the failure or refusal of the child to 2.4 25 return to school after participation in activities required by 26 this subsection, or the failure of the child to stop the 27 truant behavior after the school administration and the 2.8 department have worked with the child as described in s. 29 1003.27(3) shall be handled as prescribed in s. 1003.27. 30 Section 7. Paragraphs (a) and (b) of subsection (2) of section 1002.20, Florida Statutes, are amended to read: 31

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1 1002.20 K-12 student and parent rights.--Parents of 2 public school students must receive accurate and timely information regarding their child's academic progress and must 3 be informed of ways they can help their child to succeed in 4 school. K-12 students and their parents are afforded numerous 5 б statutory rights including, but not limited to, the following: 7 (2) ATTENDANCE.--(a) Compulsory school attendance.--The compulsory 8 9 school attendance laws apply to all children between the ages of 6 and 16 years, as provided in s. 1003.21(1) and (2)(a), 10 and, in accordance with the provisions of s. 1003.21(1) and 11 12 (2)(a): 13 1. A student who attains the age of 16 years during the school year has the right to file a formal declaration of 14 intent to terminate school enrollment if the declaration is 15 signed by the parent. The parent has the right to be notified 16 17 by the school district of the district's receipt of the student's declaration of intent to terminate school 18 enrollment. 19 20 2. Students who become or have become married or who are pregnant and parenting have the right to attend school and 21 22 receive the same or equivalent educational instruction as 23 other students. (b) Regular school attendance.--Parents of students 2.4 25 who have attained the age of 6 years by February 1 of any 26 school year but who have not attained the age of 16 years, or 27 the age adopted by district school board policy pursuant to s. 2.8 1003.21(1), must comply with the compulsory school attendance laws. Parents have the option to comply with the school 29 attendance laws by attendance of the student in a public 30 school; a parochial, religious, or denominational school; a 31

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1 private school; a home education program; or a private 2 tutoring program, in accordance with the provisions of s. 3 1003.01(13). Section 8. Subsection (8) of section 1003.01, Florida 4 5 Statutes, is amended to read: 6 1003.01 Definitions.--As used in this chapter, the 7 term: 8 (8) "Habitual truant" means a student who has 15 9 unexcused absences within 90 calendar days with or without the knowledge or consent of the student's parent, is subject to 10 compulsory school attendance under s. 1003.21(1) and (2)(a), 11 12 and is not exempt under s. 1003.21(3) or s. 1003.24, or by meeting the criteria for any other exemption specified by law 13 or rules of the State Board of Education. Such a student must 14 have been the subject of the activities specified in ss. 15 16 1003.26 and 1003.27(3), without resultant successful 17 remediation of the truancy problem before being dealt with as 18 a child in need of services according to the provisions of chapter 984. 19 20 Section 9. This act shall take effect July 1, 2006. 21 22 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 23 Senate Bill 772 2.4 25 Restores current language to retain exemptions from parental responsibility for excused absences with permission, absences due to financial inability, and absences due to sickness, 26 injury, or other unsurmountable condition but strikes the provision holding the parent accountable for absences without knowledge of the parent. 27 28 29 30 31