

## HOUSE OF REPRESENTATIVES LOCAL BILL STAFF ANALYSIS

**BILL #:** CS/HB 1395 Coral Springs Improvement District, Broward County  
**SPONSOR(S):** Government Efficiency & Accountability Council and Seiler  
**TIED BILLS:** **IDEN./SIM. BILLS:** SB 3006

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REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Urban &amp; Local Affairs</u>	<u>8 Y, 0 N</u>	<u>Fudge</u>	<u>Kruse</u>
2) <u>Government Efficiency &amp; Accountability Council</u>	<u>12 Y, 0 N, As CS</u>	<u>Fudge</u>	<u>Cooper</u>
3) _____	_____	_____	_____
4) _____	_____	_____	_____
5) _____	_____	_____	_____

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### SUMMARY ANALYSIS

The Coral Springs Improvement District is an independent special district that was created in 1966 and is governed by a three member board of supervisors who serve four year terms. The supervisors are elected by landowners of the district who must be residents of the state and receive \$200 per month plus travel expenses.

This bill provides for the transition to a board elected by qualified electors, increases compensation, and revises competitive bidding requirements of the district.

This bill is effective upon becoming law.

**Pursuant to House Rule 5.5(b), a local bill that provides an exemption from general law may not be placed on the Special Order Calendar in any section reserved for the expedited consideration of local bills. The provisions of House Rule 5.5(b) appear to apply to this bill.**

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

This bill does not appear to implicate any of the House Principles.

#### B. EFFECT OF PROPOSED CHANGES:

##### **Current Situation**

The Coral Springs Improvement District is an independent special district that was created in 1966 and codified in 2004.<sup>1</sup> The district is governed by a three member board of supervisors who serve four year terms. The supervisors are elected by landowners of the district who must be residents of the state. A majority of the supervisors must be residents of Broward County. Supervisors receive \$200 per month and reasonable travel expense for attending the meeting from his or her residence.

The board must provide notice of bids on contracts that exceed \$4,000 by advertising once a week for two consecutive weeks in a newspaper published in Broward County in general circulation in the district.

##### **Election Procedure for Independent Special Districts Generally**

Section 189.4051, F.S., provides a transition process for boards of special districts to convert from board members elected on a one-acre-one vote basis, to board members elected by qualified electors of the district. This section requires a referendum to be called by the board of a district that is elected on a one-acre/one vote basis on the question of whether certain members of a district governing board should be elected by qualified electors. If the qualified electors approve the election procedures described in s. 189.4051(2), F.S., the board must be increased to five members and elections must be held pursuant to that provision. If the electors disapprove of the election procedure, elections of board members continue as described by general law or enabling legislation of the district.

##### **Effect of Proposed Changes**

The bill would allow the board, upon majority vote, to convert to a board elected by the qualified electors of the district, as defined by the bill. At the first election to be held in connection with the next general election, two supervisors will be elected to four year terms, one supervisor would be elected to a two year term. At subsequent elections held every two years for expiring terms, the supervisors would serve four year terms. The bill also establishes requirements for qualifying for election. The bill increases the compensation for board members to \$400 per meeting of the board, not to exceed \$4,800 per year per supervisor and expands allowable travel expenses to those incurred in connection with district business.

The bill increases the competitive procurement threshold from \$4,000 to \$150,000.<sup>2</sup> The bill would also require the board to comply with the Consultant's Competitive Negotiation Act and general law governing the bidding of public construction projects. The bill allows the district to apply to the Department of Management Services to purchase commodities and services from state term contracts.

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<sup>1</sup> 2004-469, L.O.F.

<sup>2</sup> See s. 287.017(1)(d), F.S.

C. SECTION DIRECTORY:

Section 1: Provides for transition to a board elected by qualified electors; increases compensation for the board; and revises competitive bidding requirements.

Section 2: Provides an effective date of upon becoming law.

**II. NOTICE/REFERENDUM AND OTHER REQUIREMENTS**

A. NOTICE PUBLISHED? Yes  No

IF YES, WHEN? January 12, 2007.

WHERE? In the *Sun-Sentinel*, a daily newspaper published in Broward County.

B. REFERENDUM(S) REQUIRED? Yes  No

IF YES, WHEN?

C. LOCAL BILL CERTIFICATION FILED? Yes, attached  No

D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached  No

**Anticipated Expenditures**

	<u>FY 06-07</u>	<u>FY 07-08</u>
Increase in Compensation for Board of Supervisors	\$2 ,400	\$7,200

**Anticipated Sources of Funding**

	<u>FY 06-07</u>	<u>FY 07-08</u>
Special District Assessments	\$2,400	\$7,200

**III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

None.

B. RULE-MAKING AUTHORITY:

The district shall adopt rules, policies, or procedures establishing competitive bidding procedures for maintenance services.

C. DRAFTING ISSUES OR OTHER COMMENTS:

**Possible Exemption from General Law**

As stated above, s. 189.4051, F.S., provides a transition process for boards of special districts to convert from board members elected on a one-acre-one vote basis, to board members elected by

qualified electors of the district. This bill vests the power in the board, upon majority vote, to decide whether the board should transition to board elected by qualified electors.<sup>3</sup> In addition, the bill does not increase the membership of the board to five members as required by s. 189.4051(2)(a)2., F.S.

**D. STATEMENT OF THE SPONSOR**

No statement submitted.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

On March 28, 2007, the Committee on Urban and Local Affairs adopted an amendment which clarified that the elections held every two years are for expiring terms.

On April 11, 2007, the Government Efficiency & Accountability Council reported HB 1395 favorably with a council substitute to incorporate the amendment adopted by the Committee on Urban & Local Affairs.

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<sup>3</sup> In 2001, Governor Bush vetoed a bill for the North Springs Improvement District, because it bypassed the provisions of s. 189.4051(2)(a), F.S., thereby compromising the right of the residents to express their wishes regarding the manner in which the board is elected.