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A bill to be entitled

An act relating to education; amending s. 121.091, F.S.; increasing the period of time during which certain charter school instructional personnel may participate in the Florida Retirement System Deferred Retirement Option Program; extending such participation to certain school district prekindergarten instructional personnel; amending s. 1002.33, F.S., relating to charter schools; providing duty of a sponsor with respect to audits of a charter school; updating terminology; revising provisions relating to charter school renewal terms; requiring the governing body to participate in certain governance training; clarifying charter school facility fee exemptions; providing a declaration of important state interest; providing for retroactive application; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraphs (a) and (b) of subsection (13) of section 121.091, Florida Statutes, are amended to read:

121.091 Benefits payable under the system.--Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the

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member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (13)DEFERRED RETIREMENT OPTION PROGRAM. -- In general, and subject to the provisions of this section, the Deferred Retirement Option Program, hereinafter referred to as the DROP, is a program under which an eligible member of the Florida Retirement System may elect to participate, deferring receipt of retirement benefits while continuing employment with his or her Florida Retirement System employer. The deferred monthly benefits shall accrue in the System Trust Fund on behalf of the participant, plus interest compounded monthly, for the specified period of the DROP participation, as provided in paragraph (c). Upon termination of employment, the participant shall receive the total DROP benefits and begin to receive the previously determined normal retirement benefits. Participation in the DROP does not quarantee employment for the specified period of DROP. Participation in the DROP by an eligible member beyond the initial 60-month period as authorized in this subsection shall be on an annual contractual basis for all participants.
- (a) Eligibility of member to participate in the DROP.--All active Florida Retirement System members in a regularly established position, and all active members of either the Teachers' Retirement System established in chapter 238 or the State and County Officers' and Employees' Retirement System

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established in chapter 122 which systems are consolidated within the Florida Retirement System under s. 121.011, are eligible to elect participation in the DROP provided that:

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- 1. The member is not a renewed member of the Florida
  Retirement System under s. 121.122, or a member of the State
  Community College System Optional Retirement Program under s.
  121.051, the Senior Management Service Optional Annuity Program
  under s. 121.055, or the optional retirement program for the
  State University System under s. 121.35.
- Except as provided in subparagraph 6., election to participate is made within 12 months immediately following the date on which the member first reaches normal retirement date, or, for a member who reaches normal retirement date based on service before he or she reaches age 62, or age 55 for Special Risk Class members, election to participate may be deferred to the 12 months immediately following the date the member attains 57, or age 52 for Special Risk Class members. For a member who first reached normal retirement date or the deferred eliqibility date described above prior to the effective date of this section, election to participate shall be made within 12 months after the effective date of this section. A member who fails to make an election within such 12-month limitation period shall forfeit all rights to participate in the DROP. The member shall advise his or her employer and the division in writing of the date on which the DROP shall begin. Such beginning date may be subsequent to the 12-month election period, but must be within the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the

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Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, who are charter school instructional personnel with students who are funded through the Florida Education Finance Program and who have received authorization from the governing board of the charter school to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten classroom teachers with students who are funded through the Florida Education Finance Program and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month limitation period as provided in subparagraph (b)1. When establishing eligibility of the member to participate in the DROP for the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, who are charter school instructional personnel with students who are funded through the Florida Education Finance Program and who have received authorization from the governing board of the charter school to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten classroom teachers with students who are funded through the Florida Education Finance Program and who have received authorization by the district school superintendent to participate in the DROP beyond 60

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months, the 96-month maximum participation period, the member may elect to include or exclude any optional service credit purchased by the member from the total service used to establish the normal retirement date. A member with dual normal retirement dates shall be eligible to elect to participate in DROP within 12 months after attaining normal retirement date in either class.

- 3. The employer of a member electing to participate in the DROP, or employers if dually employed, shall acknowledge in writing to the division the date the member's participation in the DROP begins and the date the member's employment and DROP participation will terminate.
- 4. Simultaneous employment of a participant by additional Florida Retirement System employers subsequent to the commencement of participation in the DROP shall be permissible provided such employers acknowledge in writing a DROP termination date no later than the participant's existing termination date or the 60-month limitation period as provided in subparagraph (b)1.
- 5. A DROP participant may change employers while participating in the DROP, subject to the following:
- a. A change of employment must take place without a break in service so that the member receives salary for each month of continuous DROP participation. If a member receives no salary during a month, DROP participation shall cease unless the employer verifies a continuation of the employment relationship for such participant pursuant to s. 121.021(39)(b).
  - b. Such participant and new employer shall notify the

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division on forms required by the division as to the identity of the new employer.

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- The new employer shall acknowledge, in writing, the participant's DROP termination date, which may be extended but not beyond the original 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, who are charter school instructional personnel with students who are funded through the Florida Education Finance Program and who have received authorization from the governing board of the charter school to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten classroom teachers with students who are funded through the Florida Education Finance Program and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month period provided in subparagraph (b)1., shall acknowledge liability for any additional retirement contributions and interest required if the participant fails to timely terminate employment, and shall be subject to the adjustment required in sub-subparagraph (c) 5.d.
- 6. Effective July 1, 2001, for instructional personnel as defined in s. 1012.01(2), election to participate in the DROP shall be made at any time following the date on which the member first reaches normal retirement date. The member shall advise his or her employer and the division in writing of the date on

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which the Deferred Retirement Option Program shall begin. When establishing eligibility of the member to participate in the DROP for the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, who are charter school instructional personnel with students who are funded through the Florida Education Finance Program and who have received authorization from the governing board of the charter school to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten classroom teachers with students who are funded through the Florida Education Finance Program and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month maximum participation period, as provided in subparagraph (b)1., the member may elect to include or exclude any optional service credit purchased by the member from the total service used to establish the normal retirement date. A member with dual normal retirement dates shall be eligible to elect to participate in either class.

- (b) Participation in the DROP.--
- 1. An eligible member may elect to participate in the DROP for a period not to exceed a maximum of 60 calendar months or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida

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School for the Deaf and the Blind to participate in the DROP	
beyond 60 months, who are charter school instructional perso	nnel
with students who are funded through the Florida Education	
Finance Program and who have received authorization from the	
governing board of the charter school to participate in the	DROP
beyond 60 months, or who are instructional personnel as defi	ned
in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten	
classroom teachers with students who are funded through the	
Florida Education Finance Program and who have received	
authorization by the district school superintendent to	
participate in the DROP beyond 60 calendar months, 96 calend	ar
months immediately following the date on which the member fi	rst
reaches his or her normal retirement date or the date to whi	ch
he or she is eligible to defer his or her election to	
participate as provided in subparagraph (a)2. However, a mem	ber
who has reached normal retirement date prior to the effective	е
date of the DROP shall be eligible to participate in the DRO	P
for a period of time not to exceed 60 calendar months or, wi	th
respect to members who are instructional personnel employed	by
the Florida School for the Deaf and the Blind and who have	
received authorization by the Board of Trustees of the Flori	da
School for the Deaf and the Blind to participate in the DROP	
beyond 60 months, who are charter school instructional perso	nnel
with students who are funded through the Florida Education	
Finance Program and who have received authorization from the	
governing board of the charter school to participate in the	DROP
beyond 60 months, or who are instructional personnel as defi	ned
in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten	

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classroom teachers with students who are funded through the Florida Education Finance Program and who have received authorization by the district school superintendent to participate in the DROP beyond 60 calendar months, 96 calendar months immediately following the effective date of the DROP, except a member of the Special Risk Class who has reached normal retirement date prior to the effective date of the DROP and whose total accrued value exceeds 75 percent of average final compensation as of his or her effective date of retirement shall be eligible to participate in the DROP for no more than 36 calendar months immediately following the effective date of the DROP.

- 2. Upon deciding to participate in the DROP, the member shall submit, on forms required by the division:
  - a. A written election to participate in the DROP;
- b. Selection of the DROP participation and termination dates, which satisfy the limitations stated in paragraph (a) and subparagraph 1. Such termination date shall be in a binding letter of resignation with the employer, establishing a deferred termination date. The member may change the termination date within the limitations of subparagraph 1., but only with the written approval of his or her employer;
- c. A properly completed DROP application for service retirement as provided in this section; and
  - d. Any other information required by the division.
- 3. The DROP participant shall be a retiree under the Florida Retirement System for all purposes, except for paragraph (5)(f) and subsection (9) and ss. 112.3173, 112.363, 121.053,

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and 121.122. However, participation in the DROP does not alter the participant's employment status and such employee shall not be deemed retired from employment until his or her deferred resignation is effective and termination occurs as provided in s. 121.021(39).

- 4. Elected officers shall be eligible to participate in the DROP subject to the following:
- a. An elected officer who reaches normal retirement date during a term of office may defer the election to participate in the DROP until the next succeeding term in that office. Such elected officer who exercises this option may participate in the DROP for up to 60 calendar months or a period of no longer than such succeeding term of office, whichever is less.
- b. An elected or a nonelected participant may run for a term of office while participating in DROP and, if elected, extend the DROP termination date accordingly, except, however, if such additional term of office exceeds the 60-month limitation established in subparagraph 1., and the officer does not resign from office within such 60-month limitation, the retirement and the participant's DROP shall be null and void as provided in sub-subparagraph (c)5.d.
- c. An elected officer who is dually employed and elects to participate in DROP shall be required to satisfy the definition of termination within the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, who are

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charter school instructional personnel with students who are funded through the Florida Education Finance Program and who have received authorization from the governing board of the charter school to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 or prekindergarten classroom teachers with students who are funded through the Florida Education Finance Program and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month limitation period as provided in subparagraph 1. for the nonelected position and may continue employment as an elected officer as provided in s. 121.053. The elected officer will be enrolled as a renewed member in the Elected Officers' Class or the Regular Class, as provided in ss. 121.053 and 121.122, on the first day of the month after termination of employment in the nonelected position and termination of DROP. Distribution of the DROP benefits shall be made as provided in paragraph (c).

Section 2. Paragraph (b) of subsection (5), paragraphs (b), (c), (e), and (f) of subsection (6), paragraph (b) of subsection (7), paragraph (k) of subsection (9), and paragraph (d) of subsection (18) of section 1002.33, Florida Statutes, are amended to read:

1002.33 Charter schools.--

(5) SPONSOR; DUTIES.--

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- (b) Sponsor duties.--
- 1.a. The sponsor shall monitor and review the charter school in its progress toward the goals established in the

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309 charter.

b. The sponsor shall monitor the revenues and expenditures of the charter school.

- c. The sponsor may approve a charter for a charter school before the applicant has secured space, equipment, or personnel, if the applicant indicates approval is necessary for it to raise working funds.
- d. The sponsor's policies shall not apply to a charter school unless mutually agreed to by both the sponsor and the charter school.
- e. The sponsor shall ensure that the charter is innovative and consistent with the state education goals established by s. 1000.03(5).
- f. The sponsor shall ensure that the charter school participates in the state's education accountability system. If a charter school falls short of performance measures included in the approved charter, the sponsor shall report such shortcomings to the Department of Education.
- g. The sponsor shall not be liable for civil damages under state law for personal injury, property damage, or death resulting from an act or omission of an officer, employee, agent, or governing body of the charter school.
- h. The sponsor shall not be liable for civil damages under state law for any employment actions taken by an officer, employee, agent, or governing body of the charter school.
- i. The sponsor's duties to monitor the charter school shall not constitute the basis for a private cause of action.
  - j. The sponsor shall not impose additional reporting

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requirements on a charter school without providing reasonable and specific justification in writing to the charter school.

- k. The sponsor shall provide a copy of all internal audit findings and reports to the charter school in a fair and timely manner. The charter school shall be given 14 days to respond in writing to the sponsor before any action is taken by the sponsor.
- 2. Immunity for the sponsor of a charter school under subparagraph 1. applies only with respect to acts or omissions not under the sponsor's direct authority as described in this section.
- 3. Nothing contained in this paragraph shall be considered a waiver of sovereign immunity by a district school board.
- 4. A community college may work with the school district or school districts in its designated service area to develop charter schools that offer secondary education. These charter schools must include an option for students to receive an associate degree upon high school graduation. District school boards shall cooperate with and assist the community college on the charter application. Community college applications for charter schools are not subject to the time deadlines outlined in subsection (6) and may be approved by the district school board at any time during the year. Community colleges shall not report FTE for any students who receive FTE funding through the Florida Education Finance Program.
- (6) APPLICATION PROCESS AND REVIEW.--Charter school applications are subject to the following requirements:
  - (b) A  $\underline{\text{sponsor}}$  district school board shall receive and

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review all applications for a charter school. Beginning with the 2007-2008 school year, a <u>sponsor district school board</u> shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the <u>sponsor district school board</u>. A <u>sponsor district school board</u> may receive applications later than this date if it chooses. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of an application upon the promise of future payment of any kind.

- 1. In order to facilitate an accurate budget projection process, a sponsor district school board shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a district school board or other sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of

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operation, including start-up costs.

- 3. A sponsor district school board shall by a majority vote approve or deny an application no later than 60 calendar days after the application is received, unless the sponsor district school board and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor district school board shall by a majority vote approve or deny the application. If the sponsor district school board fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor district school board shall, within 10 calendar days, articulate in writing the specific reasons, based upon good cause, supporting for its denial of the charter application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education supporting those reasons.
- 4. For budget projection purposes, the district school board or other sponsor shall report to the Department of Education the approval or denial of a charter application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of a charter application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted unless the sponsor allows a waiver of this provision for good cause.
- (c) An applicant may appeal any denial of that applicant's application or failure to act on an application to the State

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Board of Education no later than 30 calendar days after receipt of the sponsor's district school board's decision or failure to act and shall notify the sponsor district school board of its appeal. Any response of the sponsor district school board shall be submitted to the State Board of Education within 30 calendar days after notification of the appeal. Upon receipt of notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a meeting of the Charter School Appeal Commission to study and make recommendations to the State Board of Education regarding its pending decision about the appeal. The commission shall forward its recommendation to the state board no later than 7 calendar days prior to the date on which the appeal is to be heard. The State Board of Education shall by majority vote accept or reject the decision of the sponsor district school board no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The Charter School Appeal Commission may reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant may have up to 15 calendar days from notice of rejection to resubmit an appeal that meets requirements of State Board of Education rule. An application for appeal submitted subsequent to such rejection shall be considered timely if the original appeal was filed within 30 calendar days after receipt of notice of the specific reasons for the sponsor's district school board's denial of the charter application. The State Board of Education shall remand the

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application to the <u>sponsor</u> <u>district school board</u> with its written decision that the <u>sponsor</u> <u>district school board</u> approve or deny the application. The <u>sponsor</u> <u>district school board</u> shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the provisions of the Administrative Procedure Act, chapter 120.

- (e) The <u>sponsor</u> district school board shall act upon the decision of the State Board of Education within 30 calendar days after it is received. The State Board of Education's decision is a final action subject to judicial review in the district court of appeal.
- (f)1. A Charter School Appeal Commission is established to assist the commissioner and the State Board of Education with a fair and impartial review of appeals by applicants whose charter applications have been denied, whose charter contracts have not been renewed, or whose charter contracts have been terminated by their sponsors.
- 2. The Charter School Appeal Commission may receive copies of the appeal documents forwarded to the State Board of Education, review the documents, gather other applicable information regarding the appeal, and make a written recommendation to the commissioner. The recommendation must state whether the appeal should be upheld or denied and include the reasons for the recommendation being offered. The commissioner shall forward the recommendation to the State Board of Education no later than 7 calendar days prior to the date on which the appeal is to be heard. The state board must consider the commission's recommendation in making its decision, but is

not bound by the recommendation. The decision of the Charter School Appeal Commission is not subject to the provisions of the Administrative Procedure Act, chapter 120.

- 3. The commissioner shall appoint the members of the Charter School Appeal Commission. Members shall serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service. One-half of the members must represent currently operating charter schools, and one-half of the members must represent sponsors school districts. The commissioner or a named designee shall chair the Charter School Appeal Commission.
- 4. The chair shall convene meetings of the commission and shall ensure that the written recommendations are completed and forwarded in a timely manner. In cases where the commission cannot reach a decision, the chair shall make the written recommendation with justification, noting that the decision was rendered by the chair.
- 5. Commission members shall thoroughly review the materials presented to them from the appellant and the sponsor. The commission may request information to clarify the documentation presented to it. In the course of its review, the commission may facilitate the postponement of an appeal in those cases where additional time and communication may negate the need for a formal appeal and both parties agree, in writing, to postpone the appeal to the State Board of Education. A new date certain for the appeal shall then be set based upon the rules and procedures of the State Board of Education. Commission members shall provide a written recommendation to the state

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board as to whether the appeal should be upheld or denied. A fact-based justification for the recommendation must be included. The chair must ensure that the written recommendation is submitted to the State Board of Education members no later than 7 calendar days prior to the date on which the appeal is to be heard. Both parties in the case shall also be provided a copy of the recommendation.

- (7) CHARTER.--The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing body of the charter school and the sponsor, following a public hearing to ensure community input.
- (b)1. A charter may be renewed provided that a program review demonstrates that the criteria in paragraph (a) have been successfully accomplished and that none of the grounds for nonrenewal established by paragraph (8)(a) has been documented. In order to facilitate long-term financing for charter school construction, charter schools operating for a minimum of 3 2 years and demonstrating exemplary academic programming and fiscal management shall receive are eligible for a 15-year charter renewal. Such long-term charter is subject to annual review and may be terminated during the term of the charter.
- 2. The 15-year charter renewal that may be granted pursuant to subparagraph 1. shall be granted to a charter school that has received a school grade of "A" or "B" pursuant to s. 1008.34 in 3 of the past 4 years and is not in a state of financial emergency or deficit position as defined by this section. Such long-term charter is subject to annual review and

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may be terminated during the term of the charter pursuant to subsection (8).

(9) CHARTER SCHOOL REQUIREMENTS. --

- (k) The governing body of the charter school shall be responsible for:
- 1. Ensuring that the charter school has retained the services of a certified public accountant or auditor for the annual financial audit, pursuant to paragraph (g), who shall submit the report to the governing body.
- 2. Reviewing and approving the audit report, including audit findings and recommendations for the financial recovery plan.
- 3. Monitoring a financial recovery plan in order to ensure compliance.
- 4. Participating in board governance training approved by the department that must include government in the sunshine, conflicts of interest, ethics, and financial responsibility.
  - (18) FACILITIES. --
- (d) Charter school facilities are exempt from assessments of fees for building permits, except as provided in s. 553.80, fees for building and occupational licenses, and impact fees, or service availability fees, and assessments for special benefits.
- Section 3. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, as well as the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems that provide fair and adequate

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benefits and that are managed, administered, and funded in an
actuarially sound manner as required by s. 14, Art. X of the
State Constitution and part VII of chapter 112, Florida
Statutes. Therefore, the Legislature determines and declares
that the amendment of s. 121.091, Florida Statutes, by this act
fulfills an important state interest.
Section 4. This act shall take effect upon becoming a law

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Section 4. This act shall take effect upon becoming a law except that the amendment to s. 1002.33(18)(d), Florida

Statutes, by this act shall apply retroactively to July 1, 1996.