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1 A bill to be entitled 2 An act relating to rural health care; amending s. 3 381.0405, F.S.; revising the purpose and functions of the Office of Rural Health in the Department of Health; 4 requiring the Secretary of Health and the Secretary of 5 6 Health Care Administration to appoint an advisory council 7 to advise the Office of Rural Health; providing for terms 8 of office of the members of the advisory council; 9 authorizing per diem and travel reimbursement for members of the advisory council; requiring the Office of Rural 10 Health to submit an annual report to the Governor and the 11 Legislature; amending s. 381.0406, F.S.; revising 12 legislative findings and intent with respect to rural 13 health networks; redefining the term "rural health 14 network"; establishing requirements for membership in 15 16 rural health networks; adding functions for the rural 17 health networks; revising requirements for the governance and organization of rural health networks; revising the 18 19 services to be provided by provider members of rural 20 health networks; requiring coordination among rural health networks and area health education centers, health 21 planning councils, and regional education consortia; 22 establishing requirements for funding rural health 23 24 networks; establishing performance standards for rural 25 health networks; establishing requirements for the receipt 26 of grant funding; requiring the Office of Rural Health to monitor rural health networks; authorizing the Department 27 of Health to establish rules governing rural health 28 Page 1 of 38

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network grant programs and performance standards; amending 29 30 s. 395.602, F.S.; defining the term "critical access hospital"; deleting the definitions of "emergency care 31 hospital," and "essential access community hospital"; 32 revising the definition of "rural primary care hospital"; 33 amending s. 395.603, F.S.; deleting a requirement that the 34 35 Agency for Health Care Administration adopt a rule relating to deactivation of rural hospital beds under 36 certain circumstances; requiring that critical access 37 hospitals and rural primary care hospitals maintain a 38 certain number of actively licensed beds; amending s. 39 395.604, F.S.; removing emergency care hospitals and 40 essential access community hospitals from certain 41 licensure requirements; specifying certain special 42 conditions for rural primary care hospitals; amending s. 43 44 395.6061, F.S.; specifying the purposes of capital improvement grants for rural hospitals; modifying the 45 conditions for receiving a grant; authorizing the 46 47 Department of Health to award grants for remaining funds to certain rural hospitals; requiring a rural hospital 48 that receives any remaining funds to be bound by certain 49 terms of a participation agreement in order to receive 50 remaining funds; amending s. 409.908, F.S.; requiring the 51 Agency for Health Care Administration to pay certain 52 physicians a bonus for Medicaid physician services 53 54 provided within a rural county; amending ss. 408.07, 409.9116, and 1009.65, F.S.; conforming cross-references; 55 requiring the Office of Program Policy Analysis and 56 Page 2 of 38

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57 Government Accountability to contract for a study of the 58 financing options for replacing or changing the use of 59 certain rural hospitals; requiring a report to the Legislature by a specified date; repealing s. 395.605, 60 F.S., relating to the licensure of emergency care 61 hospitals; providing appropriations and authorizing 62 63 additional positions; providing an effective date. 64 65 Be It Enacted by the Legislature of the State of Florida: 66 67 Section 1. Section 381.0405, Florida Statutes, is amended to read: 68 381.0405 Office of Rural Health.--69 70 ESTABLISHMENT. -- The Department of Health shall (1)71 establish an Office of Rural Health, which shall assist rural 72 health care providers in improving the health status and health care of rural residents of this state and help rural health care 73 74 providers to integrate their efforts and prepare for prepaid and 75 at-risk reimbursement. The Office of Rural Health shall 76 coordinate its activities with rural health networks established 77 under s. 381.0406, local health councils established under s. 78 408.033, the area health education center network established under pursuant to s. 381.0402, and with any appropriate research 79 80 and policy development centers within universities that have state-approved medical schools. The Office of Rural Health may 81 82 enter into a formal relationship with any center that designates the office as an affiliate of the center. 83 PURPOSE. -- The Office of Rural Health shall actively 84 (2) Page 3 of 38

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85 foster the development of service-delivery systems and 86 cooperative agreements to enhance the provision of high-quality health care services in rural areas and serve as a catalyst for 87 improved health services to residents citizens in rural areas of 88 89 the state. GENERAL FUNCTIONS. -- The office shall: 90 (3) 91 (a) Integrate policies related to physician workforce, 92 hospitals, public health, and state regulatory functions. 93 (b) Work with rural stakeholders in order to foster the development of strategic planning that addresses Propose 94 95 solutions to problems affecting health care delivery in rural areas. 96 (c) Develop, in coordination with the rural health 97 98 networks, standards, guidelines, and performance objectives for 99 rural health networks. 100 (d) Foster the expansion of rural health network service areas to include rural counties that are not covered by a rural 101 102 health network. 103 (e) (c) Seek grant funds from foundations and the Federal Government. 104 105 (f) Administer state grant programs for rural hospitals 106 and rural health networks. COORDINATION. -- The office shall: 107 (4) Identify federal and state rural health programs and 108 (a) provide information and technical assistance to rural providers 109 regarding participation in such programs. 110 Act as a clearinghouse for collecting and 111 (b) disseminating information on rural health care issues, research 112 Page 4 of 38

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findings on rural health care, and innovative approaches to the delivery of health care in rural areas.

(c) Foster the creation of regional health care systems that promote cooperation <u>through cooperative agreements</u>, rather than competition.

(d) Coordinate the department's rural health careactivities, programs, and policies.

(e) Design initiatives <u>and promote cooperative agreements</u>
 <u>in order</u> to improve access to <u>primary care</u>, <u>prehospital</u>
 <u>emergency care</u>, <u>inpatient acute care</u>, <u>and</u> <u>emergency medical</u>
 services <u>and promote the coordination of such services</u> in rural
 areas.

(f) Assume responsibility for state coordination of the
 Rural Hospital Transition Grant Program, the Essential Access
 Community Hospital Program, and other federal rural hospital and
 rural health care grant programs.

129

(5) TECHNICAL ASSISTANCE.--The office shall:

(a) <u>Assist</u> Help rural health care providers <u>in recruiting</u>
obtain health care practitioners by promoting the location and
relocation of health care practitioners in rural areas <u>and</u>
<u>promoting policies that create incentives for practitioners to</u>
serve in rural areas.

(b) Provide technical assistance to hospitals, community
and migrant health centers, and other health care providers <u>that</u>
serve residents of rural areas.

(c) <u>Assist with the</u> design <u>of</u> strategies to improve health
 care workforce recruitment and placement programs.

140 (d) Provide technical assistance to rural health networks Page 5 of 38

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141 <u>in the development of their long-range development plans.</u>

142	(e) Provide links to best practices and other technical-
143	assistance resources on its website.
144	(6) RESEARCH PUBLICATIONS AND SPECIAL STUDIESThe office
145	shall:
146	(a) Conduct policy and research studies.
147	(b) Conduct health status studies of rural residents.
148	(c) Collect relevant data on rural health care issues for
149	use in program planning and department policy development.
150	(7) ADVISORY COUNCIL The Secretary of Health and the
151	Secretary of Health Care Administration shall each appoint no
152	more than five members having relevant health care operations
153	management, practice, and policy experience to an advisory
154	council to advise the office regarding its responsibilities
155	under this section and ss. 381.0406 and 395.6061. Members shall
156	be appointed for 4-year staggered terms and may be reappointed
157	to a second term of office. Members shall serve without
158	compensation, but are entitled to reimbursement for per diem and
159	travel expenses as provided in s. 112.061. The department shall
160	provide staff and other administrative assistance reasonably
161	necessary to assist the advisory council in carrying out its
162	duties. The advisory council shall work with stakeholders to
163	develop recommendations that address barriers and identify
164	options for establishing provider networks in rural counties.
165	(8) REPORTSBeginning January 1, 2008, and annually
166	thereafter, the Office of Rural Health shall submit a report to
167	the Governor, the President of the Senate, and the Speaker of
168	the House of Representatives summarizing the activities of the
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169	office, including the grants obtained or administered by the
170	office and the status of rural health networks and rural
171	hospitals in the state. The report must also include
172	recommendations that address barriers and identify options for
173	establishing provider networks in rural counties.
174	(9) (7) APPROPRIATIONThe Legislature shall appropriate
175	such sums as are necessary to support the Office of Rural
176	Health.
177	Section 2. Section 381.0406, Florida Statutes, is amended
178	to read:
179	381.0406 Rural health networks
180	(1) LEGISLATIVE FINDINGS AND INTENT
181	(a) The Legislature finds that, in rural areas, access to
182	health care is limited and the quality of health care is
183	negatively affected by inadequate financing, difficulty in
184	recruiting and retaining skilled health professionals, and <u>the</u>
185	because of a migration of patients to urban areas for general
186	acute care and specialty services.
187	(b) The Legislature further finds that the efficient and
188	effective delivery of health care services in rural areas
189	requires:
190	<u>1.</u> The integration of public and private resources;
191	2. The introduction of innovative outreach methods;
192	3. The adoption of quality improvement and cost-
193	effectiveness measures;
194	4. The organization of health care providers into joint
195	contracting entities;
196	5. Establishing referral linkages;
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197 The analysis of costs and services in order to prepare 6. 198 health care providers for prepaid and at-risk financing; and The coordination of health care providers. 199 7. (C) 200 The Legislature further finds that the availability of 201 a continuum of quality health care services, including 202 preventive, primary, secondary, tertiary, and long-term care, is 203 essential to the economic and social vitality of rural 204 communities. (d) 205 The Legislature further finds that health care 206 providers in rural areas are not prepared for market changes 207 such as the introduction of managed care and capitationreimbursement methodologies into health care services. 208 (e) (d) The Legislature further finds that the creation of 209 210 rural health networks can help to alleviate these problems. Rural health networks shall act in the broad public interest 211 and, to the extent possible, seek to improve the accessibility, 212 213 quality, and cost-effectiveness of rural health care by 214 planning, developing, coordinating, and providing be structured 215 to provide a continuum of quality health care services for rural residents through the cooperative efforts of rural health 216 217 network members and other health care providers. (f) (e) The Legislature further finds that rural health 218 219 networks shall have the goal of increasing the financial stability of statutory rural hospitals by linking rural hospital 220 services to other services in a continuum of health care 221 services and by increasing the utilization of statutory rural 222 hospitals whenever for appropriate health care services whenever 223 feasible, which shall help to ensure their survival and thereby 224

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support the economy and protect the health and safety of rural residents.

(g) (f) Finally, the Legislature finds that rural health 227 228 networks may serve as "laboratories" to determine the best way 229 of organizing rural health services and linking to out-of-area 230 services that are not available locally in order_{au} to move the 231 state closer to ensuring that everyone has access to health care, and to promote cost-containment cost containment efforts. 232 233 The ultimate goal of rural health networks shall be to ensure 234 that quality health care is available and efficiently delivered 235 to all persons in rural areas.

236

(2) DEFINITIONS.--

(a) "Rural" means an area <u>having</u> with a population density
 of <u>fewer</u> less than 100 individuals per square mile or an area
 defined by the most recent United States Census as rural.

(b) "Health care provider" means any individual, group, or
entity, public or private, <u>which</u> that provides health care,
including: preventive health care, primary health care,
secondary and tertiary health care, <u>hospital</u> in-hospital health
care, public health care, and health promotion and education.

(c) "Rural health network" or "network" means a nonprofit
legal entity whose principal place of business is in a rural
area, whose members consist consisting of rural and urban health
care providers and others, and which that is established
organized to plan, develop, organize, and deliver health care
services on a cooperative basis in a rural area, except for some
secondary and tertiary care services.

252

(3) NETWORK MEMBERSHIP.--

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(a) Because each rural area is unique, with a different
 health care provider mix, health care provider membership may
 vary, but all networks shall include members that provide <u>health</u>
 promotion and disease-prevention services, public health
 <u>services</u>, comprehensive primary care, emergency medical care,
 and acute inpatient care.

(b) Each county health department shall be a member of the
rural health network whose service area includes the county in
which the county health department is located. Federally
qualified health centers and emergency medical services
providers are encouraged to become members of the rural health
networks in the areas in which their patients reside or receive
services.

(c) (4) Network membership shall be available to all health 266 267 care providers in the network service area if, provided that 268 they render care to all patients referred to them from other network members; - comply with network quality assurance, quality 269 270 improvement, and utilization-management and risk management 271 requirements; and τ abide by the terms and conditions of network provider agreements in paragraph (11)(c), and provide services 272 273 at a rate or price equal to the rate or price negotiated by the 274 network.

275 <u>(4)(5)</u> <u>NETWORK SERVICE AREAS.--Network service</u> areas <u>are</u> 276 do not <u>required</u> need to conform to local political boundaries or 277 state administrative district boundaries. The geographic area of 278 one rural health network, however, may not overlap the territory 279 of any other rural health network.

280

(5)(6) NETWORK FUNCTIONS.--Networks shall:

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(a) Seek to develop linkages with provisions for referral 281 to tertiary inpatient care, specialty physician care, and to 282 other services that are not available in rural service areas. 283 284 (b) (7) Networks shall Make available health promotion, 285 disease prevention, and primary care services, in order to improve the health status of rural residents and to contain 286 287 health care costs. 288 (8) Networks may have multiple points of entry, such as through private physicians, community health centers, county 289 health departments, certified rural health clinics, hospitals, 290 or other providers; or they may have a single point of entry. 291 292 (c) (9) Encourage members through training and educational programs to adopt standards of care and promote the evidence-293 294 based practice of medicine. Networks shall establish standard protocols, coordinate and share patient records, and develop 295 296 patient information exchange systems in order to improve the 297 quality of and access to services. 298 Develop quality-improvement programs and train network (d) 299 members and other health care providers in the use of such 300 programs. 301 Develop disease-management systems and train network (e) 302 members and other health care providers in the use of such 303 systems. Promote outreach to areas that have a high need for 304 (f) 305 services. Seek to develop community care alternatives for elders 306 (q) 307 who would otherwise be placed in nursing homes. 308 Emphasize community care alternatives for persons with (h) Page 11 of 38

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309 <u>mental health and substance abuse disorders who are at risk of</u> 310 being admitted to an institution.

Develop and implement a long-range development plan 311 (i) for an integrated system of care that is responsive to the 312 313 unique local health needs and the area health care services 314 market. Each rural health network long-range development plan 315 must address strategies to improve access to specialty care, 316 train health care providers to use standards of care for chronic illness, develop disease-management capacity, and link to state 317 and national quality-improvement initiatives. The initial long-318 319 range development plan must be submitted to the Office of Rural 320 Health for review and approval no later than July 1, 2008, and thereafter the plans must be updated and submitted to the Office 321 322 of Rural Health every 3 years.

323 (10) Networks shall develop risk management and quality
 324 assurance programs for network providers.

325

(6) (11) NETWORK GOVERNANCE AND ORGANIZATION. --

(a) Networks shall be incorporated <u>as not-for-profit</u>
 <u>corporations</u> under <u>chapter 617</u>, with articles of incorporation</u>
 <u>that set forth purposes consistent with this section</u> the laws of
 the state.

(b) <u>Each network Networks</u> shall have <u>an independent</u> a
board of directors that derives membership from local
government, health care providers, businesses, consumers,
<u>advocacy groups</u>, and others. <u>Boards of other community health</u>
<u>care entities may not serve in whole as the board of a rural</u>
<u>health network</u>; however, some overlap of board membership with
<u>other community organizations is encouraged</u>. Network staff must

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337 provide an annual orientation and strategic planning activity 338 for board members. Network boards of directors shall have the 339 (C) 340 responsibility of determining the content of health care 341 provider agreements that link network members. The written 342 agreements between the network and its health care provider 343 members must specify participation in the essential functions of the network and shall specify: 344 345 1. Who provides what services. The extent to which the health care provider provides 346 2. . 347 care to persons who lack health insurance or are otherwise unable to pay for care. 348 The procedures for transfer of medical records. 349 3. 350 4. The method used for the transportation of patients between providers. 351 352 5. Referral and patient flow including appointments and 353 scheduling. 354 Payment arrangements for the transfer or referral of 6. 355 patients. 356 There shall be no liability on the part of, and no (d) 357 cause of action of any nature shall arise against, any member of 358 a network board of directors, or its employees or agents, for 359 any lawful action taken by them in the performance of their 360 administrative powers and duties under this subsection. (7) (12) NETWORK PROVIDER MEMBER SERVICES.--361 Networks, to the extent feasible, shall seek to 362 (a) develop services that provide for a continuum of care for all 363 364 residents patients served by the network. Each network shall Page 13 of 38

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recruit members that can provide include the following core 365 366 services: disease prevention, health promotion, comprehensive primary care, emergency medical care, and acute inpatient care. 367 Each network shall seek to ensure the availability of 368 369 comprehensive maternity care, including prenatal, delivery, and 370 postpartum care for uncomplicated pregnancies, either directly, 371 by contract, or through referral agreements. Networks shall, to 372 the extent feasible, develop local services and linkages among 373 health care providers in order to also ensure the availability 374 of the following services: within the specified timeframes, either directly, by contract, or through referral agreements: 375 376 1. Services available in the home. 377 1.a. Home health care. 378 2.b. Hospice care. 2. Services accessible within 30 minutes travel time or 379 380 less. 3.a. Emergency medical services, including advanced life 381 support, ambulance, and basic emergency room services. 382 383 4.b. Primary care, including. c. prenatal and postpartum care for uncomplicated 384 385 pregnancies. 386 5.d. Community-based services for elders, such as adult 387 day care and assistance with activities of daily living. 6.e. Public health services, including communicable 388 disease control, disease prevention, health education, and 389 390 health promotion. 7.f. Outpatient mental health psychiatric and substance 391 abuse treatment services. 392

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393	3. Services accessible within 45 minutes travel time or
394	less.
395	<u>8.</u> Hospital acute inpatient care for persons whose
396	illnesses or medical problems are not severe.
397	<u>9.</u> b. Level I obstetrical care, which is Labor and delivery
398	for low-risk patients.
399	<u>10.</u> <i>c.</i> Skilled nursing services <u>and</u> , long-term care,
400	including nursing home care.
401	(b) Networks shall seek to foster linkages with out-of-
402	area services to the extent feasible in order to ensure the
403	availability of:
404	<u>1.</u> d. Dialysis.
405	2.e. Osteopathic and chiropractic manipulative therapy.
406	4. Services accessible within 2 hours travel time or less.
407	<u>3.</u> a. Specialist physician care.
408	<u>4.</u> b. Hospital acute inpatient care for severe illnesses
409	and medical problems.
410	5.c. Level II and III obstetrical care, which is Labor and
411	delivery care for high-risk patients and neonatal intensive
412	care.
413	<u>6.d.</u> Comprehensive medical rehabilitation.
414	<u>7.</u> e. Inpatient <u>mental health</u> psychiatric and substance
415	abuse <u>treatment</u> services.
416	<u>8.f.</u> Magnetic resonance imaging, lithotripter treatment,
417	oncology, advanced radiology, and other technologically advanced
418	services.
419	<u>9.g.</u> Subacute care.
420	(8) COORDINATION WITH OTHER ENTITIES
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421 (a) Area health education centers, health planning 422 councils, and regional education consortia having technological expertise in continuing education shall participate in the rural 423 424 health networks' preparation of long-range development plans. 425 The Department of Health may require written memoranda of 426 agreement between a network and an area health education center 427 or health planning council. Rural health networks shall initiate activities, in 428 (b) 429 coordination with area health education centers, to carry out 430 the objectives of the adopted long-range development plan, 431 including continuing education for health care practitioners performing functions such as disease management, continuous 432 quality improvement, telemedicine, long-distance learning, and 433 434 the treatment of chronic illness using standards of care. As used in this section, the term "telemedicine" means the use of 435 436 telecommunications to deliver or expedite the delivery of health 437 care services. Health planning councils shall support the preparation 438 (C) 439 of network long-range development plans through data collection 440 and analysis in order to assess the health status of area 441 residents and the capacity of local health services. 442 Regional education consortia that have the technology (d) available to assist rural health networks in establishing 443 systems for the exchange of patient information and for long-444 445 distance learning are encouraged to provide technical assistance 446 upon the request of a rural health network. (e) (b) Networks shall actively participate with area 447 health education center programs, whenever feasible, in 448 Page 16 of 38

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449 developing and implementing recruitment, training, and retention 450 programs directed at positively influencing the supply and 451 distribution of health care professionals serving in, or 452 receiving training in, network areas.

453 (c) As funds become available, networks shall emphasize
 454 community care alternatives for elders who would otherwise be
 455 placed in nursing homes.

456 (d) To promote the most efficient use of resources,
457 networks shall emphasize disease prevention, early diagnosis and
458 treatment of medical problems, and community care alternatives
459 for persons with mental health and substance abuse disorders who
460 are at risk to be institutionalized.

461 (f)(13) TRAUMA SERVICES.--In those network areas having
462 which have an established trauma agency approved by the
463 Department of Health, the network shall seek the participation
464 of that trauma agency must be a participant in the network.
465 Trauma services provided within the network area must comply
466 with s. 395.405.

467

(9) (14) NETWORK FINANCING. --

468 (a) Networks may use all sources of public and private
469 funds to support network activities. Nothing in this section
470 prohibits networks from becoming managed care providers.

(b) The Department of Health shall establish grant
 programs to provide funding to support the administrative costs
 of developing and operating rural health networks.

474 (10) NETWORK PERFORMANCE STANDARDS.--The Department of
 475 Health shall develop and enforce performance standards for rural
 476 health network operations grants and rural health infrastructure

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477	development grants.
478	(a) Operations grant performance standards must include,
479	but are not limited to, standards that require the rural health
480	network to:
481	1. Have a qualified board of directors that meets at least
482	quarterly.
483	2. Have sufficient staff who have the qualifications and
484	experience to perform the requirements of this section, as
485	assessed by the Office of Rural Health, or a written plan to
486	obtain such staff.
487	3. Comply with the department's grant-management standards
488	in a timely and responsive manner.
489	4. Comply with the department's standards for the
490	administration of federal grant funding, including assistance to
491	rural hospitals.
492	5. Demonstrate a commitment to network activities from
493	area health care providers and other stakeholders, as described
494	in letters of support.
495	(b) Rural health infrastructure development grant
496	performance standards must include, but are not limited to,
497	standards that require the rural health network to:
498	1. During the 2007-2008 fiscal year, develop a long-range
499	development plan and, after July 1, 2008, have a long-range
500	development plan that has been reviewed and approved by the
501	Office of Rural Health.
502	2. Have two or more successful network-development
503	activities, such as:
504	a. Management of a network-development or outreach grant
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505	from the federal Office of Rural Health Policy;
506	b. Implementation of outreach programs to address chronic
507	disease, infant mortality, or assistance with prescription
508	medication;
509	c. Development of partnerships with community and faith-
510	based organizations to address area health problems;
511	d. Provision of direct services, such as clinics or mobile
512	units;
513	e. Operation of credentialing services for health care
514	providers or quality-assurance and quality-improvement
515	initiatives that, whenever possible, are consistent with state
516	or federal quality initiatives;
517	f. Support for the development of community health
518	centers, local community health councils, federal designation as
519	<u>a rural critical access hospital, or comprehensive community</u>
520	health planning initiatives; and
521	g. Development of the capacity to obtain federal, state,
522	and foundation grants.
523	(11) (15) NETWORK IMPLEMENTATIONAs funds become
524	available, networks shall be developed and implemented in two
525	phases.
526	(a) Phase I shall consist of a network planning and
527	development grant program. Planning grants shall be used to
528	organize networks, incorporate network boards, and develop
529	formal provider agreements as provided for in this section. The
530	Department of Health shall develop a request-for-proposal
531	process to solicit grant applications.
532	(b) Phase II shall consist of <u>a</u> network operations <u>grant</u>
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program. As funds become available, certified networks that meet 533 534 performance standards shall be eligible to receive grant funds to be used to help defray the costs of rural health network 535 536 infrastructure development, patient care, and network 537 administration. Rural health network infrastructure development 538 includes, but is not limited to: recruitment and retention of 539 primary care practitioners; enhancement of primary care services 540 through the use of mobile clinics; development of preventive 541 health care programs; linkage of urban and rural health care 542 systems; design and implementation of automated patient records, 543 outcome measurement, quality assurance, and risk management systems; establishment of one-stop service delivery sites; 544 upgrading of medical technology available to network providers; 545 546 enhancement of emergency medical systems; enhancement of medical transportation; formation of joint contracting entities composed 547 of rural physicians, rural hospitals, and other rural health 548 549 care providers; establishment of comprehensive disease-550 management programs that meet Medicaid requirements; 551 establishment of regional quality-improvement programs involving 552 physicians and hospitals consistent with state and national 553 initiatives; establishment of specialty networks connecting 554 rural primary care physicians and urban specialists; development 555 of regional broadband telecommunications systems that have the 556 capacity to share patient information in a secure network, telemedicine, and long-distance learning capacity; and linkage 557 558 between training programs for health care practitioners and the delivery of health care services in rural areas and development 559 of telecommunication capabilities. A Phase II award may occur in 560 Page 20 of 38

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561 the same fiscal year as a Phase I award.

562 (12) (16) CERTIFICATION. -- For the purpose of certifying 563 networks that are eligible for Phase II funding, the Department of Health shall certify networks that meet the criteria 564 565 delineated in this section and the rules governing rural health 566 networks. The Office of Rural Health in the Department of Health 567 shall monitor rural health networks in order to ensure continued 568 compliance with established certification and performance 569 standards. (13) (17) RULES.--The Department of Health shall establish 570 571 rules that govern the creation and certification of networks, 572 the provision of grant funds under Phase I and Phase II, and the 573 establishment of performance standards including establishing 574 outcome measures for networks. Section 3. Subsection (2) of section 395.602, Florida 575 576 Statutes, is amended to read: 577 395.602 Rural hospitals .--578 (2) DEFINITIONS. -- As used in this part: 579 (a) "Critical access hospital" means a hospital that meets 580 the definition of rural hospital in paragraph (d) and meets the 581 requirements for reimbursement by Medicare and Medicaid under 42 582 C.F.R. ss. 485.601-485.647. "Emergency care hospital" means a 583 medical facility which provides: 584 1. Emergency medical treatment; and 2. Inpatient care to ill or injured persons prior to their 585 transportation to another hospital or provides inpatient medical 586 care to persons needing care for a period of up to 96 hours. The 587 588 96 hour limitation on inpatient care does not apply to respite, Page 21 of 38

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589	skilled nursing, hospice, or other nonacute care patients.
590	(b) "Essential access community hospital" means any
591	facility which:
592	1. Has at least 100 beds;
593	2. Is located more than 35 miles from any other essential
594	access community hospital, rural referral center, or urban
595	hospital meeting criteria for classification as a regional
596	referral center;
597	3. Is part of a network that includes rural primary care
598	hospitals;
599	4. Provides emergency and medical backup services to rural
600	primary care hospitals in its rural health network;
601	5. Extends staff privileges to rural primary care hospital
602	physicians in its network; and
603	6. Accepts patients transferred from rural primary care
604	hospitals in its network.
605	(b) (c) "Inactive rural hospital bed" means a licensed
606	acute care hospital bed, as defined in s. 395.002(14), that is
607	inactive in that it cannot be occupied by acute care inpatients.
608	<u>(c)</u> (d) "Rural area health education center" means an area
609	health education center (AHEC), as authorized by Pub. L. No. 94-
610	484, which provides services in a county with a population
611	density of no greater than 100 persons per square mile.
612	<u>(d)</u> "Rural hospital" means an acute care hospital
613	licensed under this chapter, having 100 or fewer licensed beds
614	and an emergency room, which is:
615	1. The sole provider within a county with a population
616	density of no greater than 100 persons per square mile;
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617 2. An acute care hospital, in a county with a population 618 density of no greater than 100 persons per square mile, which is 619 at least 30 minutes of travel time, on normally traveled roads 620 under normal traffic conditions, from any other acute care 621 hospital within the same county;

3. A hospital supported by a tax district or subdistrict
whose boundaries encompass a population of 100 persons or fewer
per square mile;

625 4. A hospital in a constitutional charter county with a 626 population of over 1 million persons that has imposed a local 627 option health service tax pursuant to law and in an area that was directly impacted by a catastrophic event on August 24, 628 1992, for which the Governor of Florida declared a state of 629 630 emergency pursuant to chapter 125, and has 120 beds or less that 631 serves an agricultural community with an emergency room 632 utilization of no less than 20,000 visits and a Medicaid 633 inpatient utilization rate greater than 15 percent;

634 A hospital with a service area that has a population of 5. 635 100 persons or fewer per square mile. As used in this subparagraph, the term "service area" means the fewest number of 636 637 zip codes that account for 75 percent of the hospital's 638 discharges for the most recent 5-year period, based on 639 information available from the hospital inpatient discharge 640 database in the Florida Center for Health Information and Policy Analysis at the Agency for Health Care Administration; or 641 642 6. A hospital designated as a critical access hospital, as 643 defined in s. 408.07(15).

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645 Population densities used in this paragraph must be based upon 646 the most recently completed United States census. A hospital 647 that received funds under s. 409.9116 for a quarter beginning no 648 later than July 1, 2002, is deemed to have been and shall 649 continue to be a rural hospital from that date through June 30, 650 2012, if the hospital continues to have 100 or fewer licensed 651 beds and an emergency room, or meets the criteria of subparagraph 4. An acute care hospital that has not previously 652 653 been designated as a rural hospital and that meets the criteria of this paragraph shall be granted such designation upon 654 655 application, including supporting documentation to the Agency 656 for Health Care Administration.

657 <u>(e) (f)</u> "Rural primary care hospital" means any facility 658 <u>that</u> meeting the criteria in paragraph (e) or s. 395.605 which 659 provides:

660

1. Twenty-four-hour emergency medical care;

2. Temporary inpatient care for periods of <u>96</u> 72 hours or less to patients requiring stabilization before discharge or transfer to another hospital. The <u>96-hour</u> 72-hour limitation does not apply to respite, skilled nursing, hospice, or other nonacute care patients; and

3. Has <u>at least</u> no more than six licensed acute care
inpatient beds.

668 <u>(f)(g)</u> "Swing-bed" means a bed which can be used 669 interchangeably as either a hospital, skilled nursing facility 670 (SNF), or intermediate care facility (ICF) bed pursuant to 42 671 C.F.R. parts 405, 435, 440, 442, and 447.

672 Section 4. Subsection (1) of section 395.603, Florida Page 24 of 38

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673 Statutes, is amended to read:

674 395.603 Deactivation of general hospital beds; rural
675 hospital impact statement.--

676 The agency shall establish, by rule, a process by (1)677 which A rural hospital, as defined in s. 395.602, which that 678 seeks licensure as a rural primary care hospital or as an 679 emergency care hospital, or becomes a certified rural health 680 clinic as defined in Pub. L. No. 95-210, or becomes a primary 681 care program such as a county health department, community 682 health center, or other similar outpatient program that provides 683 preventive and curative services, may deactivate general hospital beds. A critical access hospital or a rural primary 684 685 care hospital hospitals and emergency care hospitals shall 686 maintain the number of actively licensed general hospital beds necessary for the facility to be certified for Medicare 687 688 reimbursement. Hospitals that discontinue inpatient care to 689 become rural health care clinics or primary care programs shall 690 deactivate all licensed general hospital beds. All hospitals, 691 clinics, and programs with inactive beds shall provide 24-hour 692 emergency medical care by staffing an emergency room. Providers 693 with inactive beds shall be subject to the criteria in s. 694 395.1041. The agency shall specify in rule requirements for 695 making 24-hour emergency care available. Inactive general 696 hospital beds shall be included in the acute care bed inventory, maintained by the agency for certificate-of-need purposes, for 697 10 years from the date of deactivation of the beds. After 10 698 years have elapsed, inactive beds shall be excluded from the 699 700 inventory. The agency shall, at the request of the licensee, Page 25 of 38

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2007 701 reactivate the inactive general beds upon a showing by the 702 licensee that licensure requirements for the inactive general 703 beds are met. Section 5. Section 395.604, Florida Statutes, is amended 704 705 to read: 706 395.604 Other Rural primary care hospitals hospital 707 programs.--708 The agency may license rural primary care hospitals (1)709 subject to federal approval for participation in the Medicare and Medicaid programs. Rural primary care hospitals shall be 710 711 treated in the same manner as emergency care hospitals and rural 712 hospitals with respect to ss. $\frac{395.605(2)}{(8)(a)}$ 713 408.033(2)(b)3.- and 408.038.714 The agency may designate essential access community (2)715 hospitals. 716 (3) The agency may adopt licensure rules for rural primary 717 care hospitals and essential access community hospitals. Such 718 rules must conform to s. 395.1055. 719 (3) For the purpose of Medicaid swing-bed reimbursement 720 pursuant to the Medicaid program, the agency shall treat rural 721 primary care hospitals in the same manner as rural hospitals. 722 For the purpose of participation in the Medical (4) 723 Education Reimbursement and Loan Repayment Program as defined in 724 s. 1009.65 or other loan repayment or incentive programs designed to relieve medical workforce shortages, the department 725 shall treat rural primary care hospitals in the same manner as 726 727 rural hospitals. (5) For the purpose of coordinating primary care services 728

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729	described in s. 154.011(1)(c)10., the department shall treat
730	rural primary care hospitals in the same manner as rural
731	hospitals.
732	(6) Rural hospitals that make application under the
733	certificate-of-need program to be licensed as rural primary care
734	hospitals shall receive expedited review as defined in s.
735	408.032. Rural primary care hospitals seeking relicensure as
736	acute care general hospitals shall also receive expedited
737	review.
738	(7) Rural primary care hospitals are exempt from
739	certificate-of-need requirements for home health and hospice
740	services and for swing beds in a number that does not exceed
741	one-half of the facility's licensed beds.
742	(8) Rural primary care hospitals shall have agreements
743	with other hospitals, skilled nursing facilities, home health
744	agencies, and providers of diagnostic-imaging and laboratory
745	services that are not provided on site but are needed by
746	patients.
747	(4) The department may seek federal recognition of
748	emergency care hospitals authorized by s. 395.605 under the
749	essential access community hospital program authorized by the
750	Omnibus Budget Reconciliation Act of 1989.
751	Section 6. Section 395.6061, Florida Statutes, is amended
752	to read:
753	395.6061 Rural hospital capital improvementThere is
754	established a rural hospital capital improvement grant program.
755	(1) A rural hospital as defined in s. 395.602 may apply to
756	the department for a grant <u>to acquire, repair, improve, or</u>
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757 <u>upgrade systems, facilities, or equipment</u>. The grant application 758 must provide information that includes:

(a) A statement indicating the problem the rural hospitalproposes to solve with the grant funds;

761

(b) The strategy proposed to resolve the problem;

(c) The organizational structure, financial system, andfacilities that are essential to the proposed solution;

(d) The projected longevity of the proposed solution afterthe grant funds are expended;

(e) Evidence of participation in a rural health network as
defined in s. 381.0406 <u>and evidence that, after July 1, 2008,</u>
<u>the application is consistent with the rural health network's</u>
long-range development plan;

(f) Evidence that the rural hospital has difficulty in obtaining funding or that funds available for the proposed solution are inadequate;

(g) Evidence that the grant funds will assist in maintaining or returning the hospital to an economically stable condition or that any plan for closure <u>of the hospital</u> or realignment of services will involve development of innovative alternatives for the <u>provision of needed</u> discontinued services;

(h) Evidence of a satisfactory record-keeping system to
 account for grant fund expenditures within the rural county; <u>and</u>

(i) A rural health network plan that includes a
description of how the plan was developed, the goals of the
plan, the links with existing health care providers under the
plan, Indicators quantifying the hospital's financial status
well being, measurable outcome targets, and the current physical
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785 and operational condition of the hospital.

(2) Each rural hospital as defined in s. 395.602 shall
receive a minimum of \$200,000 \$100,000 annually, subject to
legislative appropriation, upon application to the Department of
Health, for projects to acquire, repair, improve, or upgrade
systems, facilities, or equipment.

791 Any remaining funds may shall annually be disbursed to (3) rural hospitals in accordance with this section. The Department 792 of Health shall establish, by rule, criteria for awarding grants 793 for any remaining funds, which must be used exclusively for the 794 795 support and assistance of rural hospitals as defined in s. 796 395.602, including criteria relating to the level of charity uncompensated care rendered by the hospital, the financial 797 798 stability of the hospital, financial and quality indicators for the hospital, whether the project is sustainable beyond the 799 800 funding period, the hospital's ability to improve or expand 801 services, the hospital's participation in a rural health network 802 as defined in s. 381.0406, and the proposed use of the grant by 803 the rural hospital to resolve a specific problem. The department 804 must consider any information submitted in an application for 805 the grants in accordance with subsection (1) in determining 806 eligibility for and the amount of the grant, and none of the 807 individual items of information by itself may be used to deny 808 grant eligibility.

809 (4) To receive any of the remaining funds, a rural 810 hospital must agree to be bound by the terms of a participation 811 agreement with the department, which may include: 812 (a) The appointment of a health care expert under contract

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813 with the department to analyze and monitor the hospital's 814 operations.

815 (b) The establishment of an orientation and development
 816 program for members of the board.

817

(c) The approval of any facility relocation plans.

818 <u>(5)</u>(4) The department shall ensure that the funds are used 819 solely for the purposes specified in this section. The total 820 grants awarded pursuant to this section shall not exceed the 821 amount appropriated for this program.

822 Section 7. Subsection (12) of section 409.908, Florida823 Statutes, is amended to read:

409.908 Reimbursement of Medicaid providers. -- Subject to 824 specific appropriations, the agency shall reimburse Medicaid 825 826 providers, in accordance with state and federal law, according 827 to methodologies set forth in the rules of the agency and in 828 policy manuals and handbooks incorporated by reference therein. 829 These methodologies may include fee schedules, reimbursement 830 methods based on cost reporting, negotiated fees, competitive 831 bidding pursuant to s. 287.057, and other mechanisms the agency considers efficient and effective for purchasing services or 832 833 goods on behalf of recipients. If a provider is reimbursed based 834 on cost reporting and submits a cost report late and that cost 835 report would have been used to set a lower reimbursement rate for a rate semester, then the provider's rate for that semester 836 shall be retroactively calculated using the new cost report, and 837 full payment at the recalculated rate shall be effected 838 retroactively. Medicare-granted extensions for filing cost 839 reports, if applicable, shall also apply to Medicaid cost 840 Page 30 of 38

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841 reports. Payment for Medicaid compensable services made on 842 behalf of Medicaid eligible persons is subject to the availability of moneys and any limitations or directions 843 844 provided for in the General Appropriations Act or chapter 216. 845 Further, nothing in this section shall be construed to prevent 846 or limit the agency from adjusting fees, reimbursement rates, 847 lengths of stay, number of visits, or number of services, or making any other adjustments necessary to comply with the 848 849 availability of moneys and any limitations or directions 850 provided for in the General Appropriations Act, provided the adjustment is consistent with legislative intent. 851

(12)(a) A physician shall be reimbursed the lesser of the
amount billed by the provider or the Medicaid maximum allowable
fee established by the agency.

The agency shall adopt a fee schedule, subject to any 855 (b) 856 limitations or directions provided for in the General 857 Appropriations Act, based on a resource-based relative value 858 scale for pricing Medicaid physician services. Under this fee 859 schedule, physicians shall be paid a dollar amount for each 860 service based on the average resources required to provide the 861 service, including, but not limited to, estimates of average 862 physician time and effort, practice expense, and the costs of 863 professional liability insurance. The fee schedule shall provide increased reimbursement for preventive and primary care services 864 and lowered reimbursement for specialty services by using at 865 least two conversion factors, one for cognitive services and 866 another for procedural services. The fee schedule shall not 867 increase total Medicaid physician expenditures unless moneys are 868 Page 31 of 38

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available, and shall be phased in over a 2 year period beginning on July 1, 1994. The Agency for Health Care Administration shall seek the advice of a 16-member advisory panel in formulating and adopting the fee schedule. The panel shall consist of Medicaid physicians licensed under chapters 458 and 459 and shall be composed of 50 percent primary care physicians and 50 percent specialty care physicians.

876 Notwithstanding paragraph (b), reimbursement fees to (C) 877 physicians for providing total obstetrical services to Medicaid recipients, which include prenatal, delivery, and postpartum 878 care, shall be at least \$1,500 per delivery for a pregnant woman 879 with low medical risk and at least \$2,000 per delivery for a 880 pregnant woman with high medical risk. However, reimbursement to 881 882 physicians working in Regional Perinatal Intensive Care Centers designated pursuant to chapter 383, for services to certain 883 884 preqnant Medicaid recipients with a high medical risk, may be 885 made according to obstetrical care and neonatal care groupings 886 and rates established by the agency. Nurse midwives licensed 887 under part I of chapter 464 or midwives licensed under chapter 888 467 shall be reimbursed at no less than 80 percent of the low 889 medical risk fee. The agency shall by rule determine, for the 890 purpose of this paragraph, what constitutes a high or low 891 medical risk prequant woman and shall not pay more based solely on the fact that a caesarean section was performed, rather than 892 a vaginal delivery. The agency shall by rule determine a 893 prorated payment for obstetrical services in cases where only 894 part of the total prenatal, delivery, or postpartum care was 895 896 performed. The Department of Health shall adopt rules for Page 32 of 38

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appropriate insurance coverage for midwives licensed under chapter 467. Prior to the issuance and renewal of an active license, or reactivation of an inactive license for midwives licensed under chapter 467, such licensees shall submit proof of coverage with each application.

902 (d) Notwithstanding other provisions of this subsection, 903 physicians licensed under chapter 458 or chapter 459 who have a 904 provider agreement with a rural health network as established in 905 s. 381.0406 shall be paid a 10-percent bonus over the Medicaid 906 physician fee schedule for any physician service provided within 907 the geographic boundary of a rural county as defined by the most 908 recent United States Census as rural.

909 Section 8. Subsection (43) of section 408.07, Florida 910 Statutes, is amended to read:

911 408.07 Definitions.--As used in this chapter, with the 912 exception of ss. 408.031-408.045, the term:

913 (43) "Rural hospital" means an acute care hospital 914 licensed under chapter 395, having 100 or fewer licensed beds 915 and an emergency room, and which is:

916 (a) The sole provider within a county with a population917 density of no greater than 100 persons per square mile;

(b) An acute care hospital, in a county with a population density of no greater than 100 persons per square mile, which is at least 30 minutes of travel time, on normally traveled roads under normal traffic conditions, from another acute care hospital within the same county;

923 (c) A hospital supported by a tax district or subdistrict 924 whose boundaries encompass a population of 100 persons or fewer Page 33 of 38

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925 per square mile;

926 (d) A hospital with a service area that has a population 927 of 100 persons or fewer per square mile. As used in this 928 paragraph, the term "service area" means the fewest number of 929 zip codes that account for 75 percent of the hospital's 930 discharges for the most recent 5-year period, based on 931 information available from the hospital inpatient discharge 932 database in the Florida Center for Health Information and Policy 933 Analysis at the Agency for Health Care Administration; or 934

935

(e) A critical access hospital.

Population densities used in this subsection must be based upon 936 937 the most recently completed United States census. A hospital that received funds under s. 409.9116 for a quarter beginning no 938 939 later than July 1, 2002, is deemed to have been and shall 940 continue to be a rural hospital from that date through June 30, 941 2012, if the hospital continues to have 100 or fewer licensed 942 beds and an emergency room, or meets the criteria of s. 943 $395.602(2)(d)4. = \frac{395.602(2)(e)4}{2}$ An acute care hospital that has not previously been designated as a rural hospital and that 944 945 meets the criteria of this subsection shall be granted such 946 designation upon application, including supporting 947 documentation, to the Agency for Health Care Administration. Section 9. Subsection (6) of section 409.9116, Florida 948 949 Statutes, is amended to read: 409.9116 Disproportionate share/financial assistance 950 program for rural hospitals. -- In addition to the payments made 951 952

under s. 409.911, the Agency for Health Care Administration Page 34 of 38

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953 shall administer a federally matched disproportionate share 954 program and a state-funded financial assistance program for 955 statutory rural hospitals. The agency shall make 956 disproportionate share payments to statutory rural hospitals 957 that qualify for such payments and financial assistance payments 958 to statutory rural hospitals that do not qualify for 959 disproportionate share payments. The disproportionate share 960 program payments shall be limited by and conform with federal 961 requirements. Funds shall be distributed quarterly in each fiscal year for which an appropriation is made. Notwithstanding 962 963 the provisions of s. 409.915, counties are exempt from 964 contributing toward the cost of this special reimbursement for hospitals serving a disproportionate share of low-income 965 966 patients.

967 (6) This section applies only to hospitals that were 968 defined as statutory rural hospitals, or their successor-in-969 interest hospital, prior to January 1, 2001. Any additional 970 hospital that is defined as a statutory rural hospital, or its 971 successor-in-interest hospital, on or after January 1, 2001, is not eligible for programs under this section unless additional 972 973 funds are appropriated each fiscal year specifically to the 974 rural hospital disproportionate share and financial assistance 975 programs in an amount necessary to prevent any hospital, or its 976 successor-in-interest hospital, eligible for the programs prior to January 1, 2001, from incurring a reduction in payments 977 because of the eligibility of an additional hospital to 978 participate in the programs. A hospital, or its successor-in-979 980 interest hospital, which received funds pursuant to this section Page 35 of 38

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981 before January 1, 2001, and which qualifies under s. 395.602(2)(d) s. 395.602(2)(e), shall be included in the 982 983 programs under this section and is not required to seek 984 additional appropriations under this subsection. 985 Section 10. Paragraph (b) of subsection (2) of section 986 1009.65, Florida Statutes, is amended to read: 987 1009.65 Medical Education Reimbursement and Loan Repayment 988 Program. --From the funds available, the Department of Health 989 (2)990 shall make payments to selected medical professionals as follows: 991 992 (b) All payments shall be contingent on continued proof of 993 primary care practice in an area defined in s. 395.602(2)(d) s. 994 395.602(2)(e), or an underserved area designated by the Department of Health, provided the practitioner accepts Medicaid 995 996 reimbursement if eligible for such reimbursement. Correctional 997 facilities, state hospitals, and other state institutions that 998 employ medical personnel shall be designated by the Department 999 of Health as underserved locations. Locations with high incidences of infant mortality, high morbidity, or low Medicaid 1000 1001 participation by health care professionals may be designated as 1002 underserved. 1003 Section 11. The Office of Program Policy Analysis and Government Accountability shall contract with an entity having 1004 expertise in the financing of rural hospital capital improvement 1005 1006 projects to study the financing options for replacing or changing the use of rural hospital facilities having 55 or fewer 1007

1008 beds which were built before 1985 and which have not had major

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1009 renovations since 1985. For each such hospital, the contractor 1010 shall assess the need to replace or convert the facility, 1011 identify all available sources of financing for such replacement 1012 or conversion and assess each community's capacity to maximize 1013 these funding options, propose a model replacement facility if a facility should be replaced, and propose alternative uses of the 1014 1015 facility if continued operation of the hospital is not financially feasible. Based on the results of the contract 1016 1017 study, the Office of Program Policy Analysis and Government 1018 Accountability shall submit recommendations to the Legislature by February 1, 2008, regarding whether the state should provide 1019 1020 financial assistance to replace or convert these rural hospital 1021 facilities and what form that assistance should take. 1022 Section 12. Section 395.605, Florida Statutes, is 1023 repealed. 1024 Section 13. The sum of \$440,000 in nonrecurring general 1025 revenue is appropriated from the General Revenue Fund to the 1026 Office of Program Policy Analysis and Government Accountability 1027 for the 2007-2008 fiscal year to implement section 11 of this 1028 act. 1029 Section 14. The sums of \$3,638,709 in recurring revenue 1030 from the General Revenue Fund and \$5,067,392 in recurring 1031 revenue from the Medical Care Trust Fund are appropriated to the 1032 Agency for Health Care Administration for the 2007-2008 fiscal 1033 year to implement the 10-percent Medicaid fee schedule bonus 1034 payment as provided in s. 409.908, Florida Statutes, as amended 1035 by this act. 1036 Section 15. The sum of \$3 million in recurring revenue is Page 37 of 38

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FLORIDA HOUSE OF REPRESENTA	ΑΤΙΥΕS
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1037	appropriated from the General Revenue Fund to the Department of
1038	Health for the 2007-2008 fiscal year to implement rural health
1039	network infrastructure development as provided in s. 381.0406,
1040	Florida Statutes, as amended by this act.
1041	Section 16. The sum of \$7.5 million in nonrecurring
1042	revenue is appropriated from the General Revenue Fund to the
1043	Department of Health for the 2007-2008 fiscal year to implement
1044	the rural hospital capital improvement grant program as provided
1045	in s. 395.6061, Florida Statutes, as amended by this act.
1046	Section 17. The sums of \$196,818 in recurring revenue from
1047	the General Revenue Fund and \$17,556 in nonrecurring revenue
1048	from the General Revenue Fund are appropriated to the
1049	Department of Health, and three full-time equivalent positions
1050	and associated salary rate of 121,619 are authorized to
1051	implement this act.
1052	Section 18. This act shall take effect July 1, 2007.

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