Florida Senate - 2007

By Senator Bennett

21-1501-07

1	A bill to be entitled
2	An act relating to affordable housing; creating
3	s. 193.018, F.S.; providing for the assessment
4	for tax purposes of certain property subject to
5	99-year ground leases; amending s. 196.1978,
б	F.S.; clarifying which types of property owned
7	by certain nonprofit entities are exempt from
8	ad valorem taxation; creating s. 196.1982,
9	F.S.; providing for the assessment of certain
10	rent-restricted rental units; amending s.
11	420.5095, F.S.; providing for the Florida
12	Housing Finance Corporation to establish a
13	review and selection committee for the
14	Community Workforce Housing Innovation Pilot
15	Program loan process; requiring the corporation
16	to expedite that loan program; authorizing
17	local governments to use funds from the State
18	Housing Initiatives Partnership Program for
19	income levels included in workforce housing
20	projects; providing for expedited review of
21	certain local government amendments; revising
22	factors to be considered in awarding funding
23	for pilot programs; providing an effective
24	date.
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26	Be It Enacted by the Legislature of the State of Florida:
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28	Section 1. Section 193.018, Florida Statutes, is
29	created to read:
30	193.018 Property subject to 99-year leases;
31	assessments

SB 2292

1	(1) Improvements used for permanently affordable
1 2	housing subject to a 99-year ground lease shall be assessed
2 3	under s. 193.011 pursuant to this section.
4	(2) The amount a willing purchaser would pay a willing
5	seller is limited to the restricted resale price permitted
б	under the 99-year ground lease.
7	(3) If a 99-year lease agreement or memorandum of such
8	agreement containing a resale restriction to prove that the
9	property is permanently affordable housing is filed in the
10	official records of the county in which the property is
11	located, the lease agreement and any amendment or supplement
12	thereto shall be considered a land use requlation and a
13	limitation on the highest and best use of the property during
14	the term of the lease or lease renewal.
15	Section 2. Section 196.1978, Florida Statutes, is
16	amended to read:
17	196.1978 Affordable housing property exemption
18	(1) Property used to provide affordable housing
19	serving eligible persons as defined by s. 159.603(7) and
20	persons meeting income limits specified in s. 420.0004(8),
21	(10), (11), and (15), which property is owned entirely by <u>an</u> $\frac{1}{2}$
22	nonprofit entity that is a corporation not for profit under
23	chapter 617 or a Florida limited partnership, the sole general
24	partner of which is a corporation not for profit under chapter
25	<u>617, and</u> which is qualified as charitable under s. 501(c)(3)
26	of the Internal Revenue Code and which complies with Rev.
27	Proc. 96-32, 1996-1 C.B. 717, shall be considered property
28	owned by an exempt entity and used for a charitable purpose,
29	and those portions of the affordable housing property which
30	provide housing to individuals with incomes as defined in s.
31	420.0004(10) and (15) shall be exempt from ad valorem taxation
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1 to the extent authorized in s. 196.196. All property 2 identified in this section shall comply with the criteria for determination of exempt status to be applied by property 3 appraisers on an annual basis as defined in s. 196.195. The 4 5 Legislature intends that any property owned by a limited 6 liability company or limited liability partnership which is 7 disregarded as an entity for federal income tax purposes 8 pursuant to Treasury Regulation 301.7701-3(b)(1)(ii) shall be 9 treated as owned by its sole member. 10 (2) The exemption in this section also applies to land that is owned by an exempt entity and subject to a 99-year 11 12 ground lease to provide permanently affordable housing. 13 Section 3. Section 196.1982, Florida Statutes, is created to read: 14 196.1982 Just valuation of affordable housing. -- For 15 the purpose of assessing just valuation of affordable housing 16 17 properties serving persons having income limits defined as 18 low, moderate, and very low, as specified in ss. 420.0004(9), (10), and (14), the actual rental income from rent-restricted 19 units in such a property shall be recognized by the property 2.0 21 appraiser for assessment purposes, and an income approach 22 shall be used for the assessment of property that is funded by 23 the United States Department of Housing and Urban Development under s. 8 of the United States Housing Act of 1937, which is 2.4 used to provide affordable housing for eligible persons as 25 defined in s. 159.603(7), elderly persons as defined in s. 26 27 420.0004(7), and very-low-income persons as defined in s. 2.8 420.0004(14), and that has undergone financial restructuring as provided in s. 501, Title V, Subtitle A of the Multifamily 29 30 Assisted Housing Reform and Affordability Act of 1997. 31

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1 Section 4. Section 420.5095, Florida Statutes, is 2 amended to read: 3 420.5095 Community Workforce Housing Innovation Pilot 4 Program.--5 The Legislature finds and declares that recent (1) 6 rapid increases in the median purchase price of a home and the 7 cost of rental housing have far outstripped the increases in 8 median income in the state, preventing essential services 9 personnel from living in the communities where they serve and thereby creating the need for innovative solutions for the 10 provision of housing opportunities for essential services 11 12 personnel. 13 (2) The Community Workforce Housing Innovation Pilot Program is created to provide affordable rental and home 14 ownership community workforce housing for essential services 15 personnel affected by the high cost of housing, using 16 17 regulatory incentives and state and local funds to promote 18 local public-private partnerships and leverage government and private resources. 19 (3) For purposes of this section, the following 20 21 definitions apply: 22 (a) "Workforce housing" means housing affordable to 23 natural persons or families whose total annual household income does not exceed 140 percent of the area median income, 2.4 adjusted for household size, or 150 percent of area median 25 26 income, adjusted for household size, in areas of critical 27 state concern designated under s. 380.05, for which the 2.8 Legislature has declared its intent to provide affordable 29 housing, and areas that were designated as areas of critical state concern for at least 20 consecutive years prior to 30 removal of the designation. 31

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1	(b) "Essential services personnel" means persons in
2	need of affordable housing who are employed in occupations or
3	professions in which they are considered essential services
4	personnel, as defined by each county and eligible municipality
5	within its respective local housing assistance plan pursuant
б	to s. 420.9075(3)(a).
7	(c) "Public-private partnership" means any form of
8	business entity that includes substantial involvement of at
9	least one county, one municipality, or one public sector
10	entity, such as a school district or other unit of local
11	government in which the project is to be located, and at least
12	one private sector for-profit or not-for-profit business or
13	charitable entity, and may be any form of business entity,
14	including a joint venture or contractual agreement.
15	(4) The Florida Housing Finance Corporation is
16	authorized to provide Community Workforce Housing Innovation
17	Pilot Program loans to an applicant for construction or
18	rehabilitation of workforce housing in eligible areas. The
19	corporation shall establish a funding process and selection
20	criteria by rule or request for proposals. The corporation
21	shall establish a review and evaluation committee comprised of
22	three senior members of the corporation and three persons from
23	the private sector who are involved in housing or real estate
24	development, banking, community planning, or other areas
25	related to the development or financing of workforce
26	affordable housing. The review and selection process shall
27	include a process for curing minor errors in the applications.
28	This funding is intended to be used with other public and
29	private sector resources, including the corporation's other
30	housing program resources. The corporation shall expedite the
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1	application and selection process for this program starting
2	July 1 of each fiscal year.
3	(5) The corporation shall provide incentives for local
4	governments in eligible areas to use local affordable housing
5	funds, such as those from the State Housing Initiatives
6	Partnership Program, to assist in meeting the affordable
7	housing needs of persons eligible under this program. <u>Local</u>
8	governments may use funds from the State Housing Initiatives
9	Partnership Program for income levels included in the
10	workforce housing projects.
11	(6) Funding shall be targeted to projects in areas
12	where the disparity between the area median income and the
13	median sales price for a single-family home is greatest, and
14	for projects in areas where population growth as a percentage
15	rate of increase is greatest. The corporation may also fund
16	projects in areas where innovative regulatory and financial
17	incentives are made available. The corporation shall fund at
18	least one eligible project in as many counties as possible.
19	(7) Projects shall receive priority consideration for
20	funding where:
21	(a) The local jurisdiction adopts appropriate
22	regulatory incentives, local contributions or financial
23	strategies, or other funding sources to promote the
24	development and ongoing financial viability of such projects.
25	Local incentives include such actions as expediting review of
26	development orders and permits, supporting development near
27	transportation hubs and major employment centers, and adopting
28	land development regulations designed to allow flexibility in
29	densities, use of accessory units, mixed-use developments, and
30	flexible lot configurations. Financial strategies include such
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1 actions as promoting employer-assisted housing programs, 2 providing tax increment financing, and providing land. (b) Projects are innovative and include new 3 4 construction or rehabilitation, mixed-income housing, or commercial and housing mixed-use elements and those that 5 6 promote homeownership. The program funding shall not exceed 7 the costs attributable to the portion of the project that is 8 set aside to provide housing for the targeted population. (c) Projects that set aside at least 80 percent of 9 units for workforce housing and at least 50 percent for 10 essential services personnel and for projects that require the 11 12 least amount of program funding compared to the overall 13 housing costs for the project. (8) Notwithstanding the provisions of s. 14 163.3184(3)-(6), any local government comprehensive plan 15 amendment to implement a Community Workforce Housing 16 17 Innovation Pilot Program project found consistent with the 18 provisions of this section shall be expedited as provided in this subsection. At least 30 days prior to adopting a plan 19 amendment pursuant to this subsection, the local government 20 21 shall notify the state land planning agency of its intent to 22 adopt such an amendment, and the notice shall include its 23 evaluation related to site suitability and availability of facilities and services. The public notice of the hearing 2.4 required by s. 163.3184(15)(e) shall include a statement that 25 the local government intends to utilize the expedited adoption 26 27 process authorized by this subsection. Such amendments shall 2.8 require only a single public hearing before the governing 29 board, which shall be an adoption hearing as described in s. 163.3184(7), and the state land planning agency shall issue 30 its notice of intent pursuant to s. 163.3184(8) within 30 days 31

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after determining that the amendment package is complete. The 1 2 Department of Community Affairs shall expedite review of any local government amendment designed to implement a Community 3 Workforce Housing Innovation Pilot Program. 4 5 (9) The corporation shall award loans with interest 6 rates set at 1 to 3 percent, which may be made forgivable when 7 long-term affordability is provided and when at least 80 8 percent of the units are set aside for workforce housing and at least 50 percent of the units are set aside for essential 9 services personnel. 10 (10) All eligible applications shall: 11 12 (a) For home ownership, limit the sales price of a 13 detached unit, townhome, or condominium unit to not more than 80 percent of the median sales price for that type of unit in 14 that county, or the statewide median sales price for that type 15 of unit, whichever is higher, and require that all eligible 16 17 purchasers of home ownership units occupy the homes as their 18 primary residence. (b) For rental units, restrict rents for all workforce 19 housing serving those with incomes at or below 120 percent of 20 21 area median income at the appropriate income level using the 22 restricted rents for the federal low-income housing tax credit 23 program and, for workforce housing units serving those with incomes above 120 percent of area median income, restrict 2.4 rents to those established by the corporation, not to exceed 25 26 30 percent of the maximum household income adjusted to unit 27 size. 2.8 (c) Demonstrate that the applicant is a public-private 29 partnership. The number of community partners and extent of their involvement in the public-private partnership shall be a 30 factor considered in awarding funding. 31

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1	(d) Have grants, donations of land, or contributions
2	from the public-private partnership or other sources
3	collectively totaling at least $\underline{10}$ $\underline{15}$ percent of the total
4	development cost <u>up to a maximum of \$2 million</u> . Such grants,
5	donations of land, or contributions must be evidenced by a
6	letter of commitment only at the time of application. Grants,
7	donations of land, or contributions in excess of $\underline{10}$ $\underline{15}$ percent
8	of the development cost shall increase the application score.
9	(e) Demonstrate how the applicant will use the
10	regulatory incentives and financial strategies outlined in
11	paragraph (7)(a) from the local jurisdiction in which the
12	proposed project is to be located. The corporation may consult
13	with the Department of Community Affairs in evaluating the use
14	of regulatory incentives by applicants.
15	(f) Demonstrate that the applicant possesses title to
16	or site control of land and evidences availability of required
17	infrastructure.
18	(g) Demonstrate the applicant's affordable housing
19	development and management experience.
20	(h) Provide any research or facts available supporting
21	the demand and need for rental or home ownership workforce
22	housing for eligible persons in the market in which the
23	project is proposed.
24	(11) Projects may include manufactured housing
25	constructed after June 1994 and installed in accordance with
26	mobile home installation standards of the Department of
27	Highway Safety and Motor Vehicles.
28	(12) The corporation may adopt rules pursuant to ss.
29	120.536(1) and 120.54 to implement the provisions of this
30	section.
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1 (13) The corporation may use a maximum of 2 percent of 2 the annual appropriation for administration and compliance 3 monitoring. 4 (14) The corporation shall review the success of the Community Workforce Housing Innovation Pilot Program to 5 б ascertain whether the projects financed by the program are 7 useful in meeting the housing needs of eligible areas. The 8 corporation shall submit its report and any recommendations 9 regarding the program to the Governor, the Speaker of the House of Representatives, and the President of the Senate not 10 later than 2 months after the end of the corporation's fiscal 11 12 year. 13 Section 5. This act shall take effect July 1, 2007. 14 15 16 SENATE SUMMARY 17 Revises provisions related to programs that involve affordable housing. Revises certain assessments. 18 Clarifies that certain property is exempt from ad valorem taxes. Revises provisions related to the types of assessments that are permitted. Provides for a review and 19 selection committee to be appointed for Community Workforce Housing Innovation Pilot Program loans. 20 Requires that such loan applications be expedited. 21 Authorizes the use of State Housing Initiatives Partnership funds for income levels in certain projects. Revises factors to be considered in awarding funds for 22 such pilot programs. (See bill for details.) 23 2.4 25 26 27 28 29 30 31

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