Florida Senate - 2007

 ${\bf By}$ the Committee on Higher Education; and Senators Lawson, Atwater, Ring and Wilson

589-2382-07

1	A bill to be entitled
2	An act relating to postsecondary education;
3	creating the Florida Public Community College
4	and Career Center Working Student Assistance
5	Program; providing legislative intent;
6	providing eligibility criteria for student
7	assistance grants; amending s. 1009.21, F.S.;
8	defining terms relating to residency status for
9	tuition purposes at colleges and universities
10	in this state; requiring that a person maintain
11	residency in this state for a specified period
12	in order to qualify as a resident; providing
13	criteria for other persons to be considered a
14	resident; requiring institutions of higher
15	education to ensure that a person is a resident
16	at the time of enrollment; providing that a
17	person who has attended a public high school in
18	this state for at least 2 years immediately
19	before graduation and enrolls in an institution
20	of higher education in this state within 12
21	months after graduation from a public high
22	school in this state is a resident under
23	certain circumstances; requiring the Board of
24	Governors to adopt a rule to designate
25	classifications of students as residents or
26	nonresidents for tuition purposes at state
27	universities; directing that the
28	classification of a student as a resident of
29	this state for tuition purposes by an
30	institution of higher education in this state
31	be recognized by all other institutions of

1

1 higher education in this state to which the 2 student may later seek admission; amending s. 1009.50, F.S.; providing additional elements to 3 4 be considered in awards of grants to community 5 college students under the Florida Public б Student Assistance Grant Program; providing an 7 effective date. 8 9 WHEREAS, the primary motive of federal student aid has 10 been to further the country's economic health and 11 competitiveness, and 12 WHEREAS, the investment made in grant aid would be 13 offset by the students' future contribution to the economic development of the community, and 14 WHEREAS, unmet needs of students have forced a reliance 15 on loans, NOW, THEREFORE, 16 17 18 Be It Enacted by the Legislature of the State of Florida: 19 Section 1. Florida Public Community College and Career 20 21 Center Working Student Assistance Program .--22 (1)(a) The Legislature recognizes the importance of 23 the role of financial aid in ensuring access to postsecondary education and for student success. It is the intent of the 2.4 Legislature that every student enrolled in a public community 25 college have the resources necessary for graduation. The 26 27 Legislature further recognizes that the financial consequence 2.8 of repaying loans, on which graduates have placed high reliance, negatively influences these graduates' ability to 29 30 provide positive reinforcement for the state's economy. 31

2

1	(b) It is the purpose of this act to promote
2	successful student participation in the economic development
3	of their communities and the state by:
4	1. Providing financial support that will enable
5	working students to achieve their degrees and increase their
6	earning and spending potential.
7	2. Offering grant assistance to working students to
8	minimize the use of loans for entry-level training. Student
9	loans are more appropriate for students who have already moved
10	beyond entry-level jobs and have the income that will allow
11	repayment of loans.
12	(c) There is created the Florida Public Community
13	College and Career Center Working Student Assistance Program
14	to provide financial support for working students in this
15	state. This program will provide assistance to students whose
16	employment income makes them ineligible for federal and state
17	grant assistance and for whom their income is insufficient to
18	commit to long-term debt through any financial assistance
19	through federal or other loans.
20	(2)(a) Student grants through the program may be made
21	to students who enroll in at least 6 semester hours, or the
22	equivalent, or 10 hours per week of adult vocational training
23	per term and who meet other requirements for student
24	eligibility provided in this section or by rule. The grants
25	shall be awarded annually for an amount of need determined by
26	the institution but may not exceed an amount specified in the
27	General Appropriations Act.
28	(b) The primary purpose of this grant is to serve
29	students who are not receiving state or federal grants.
30	Therefore, a student applying for a grant under this section
31	must also complete the application for federal financial aid,

1	so that access to federal and state grants is the first avenue
2	of support. For community college students, Pell Grant
3	entitlements shall be considered in the award, but may not be
4	required as a condition of award. The institutional assessment
5	of financial resources available to the student may consider
6	issues beyond that identified in the Free Application for
7	Federal Student Aid (FAFSA) calculations to determine the
8	<u>unmet need of the student. Such issues include, but are not</u>
9	limited to:
10	1. The inability of family members to contribute to
11	the educational expenses of those under age 24 who must report
12	family income on the Free Application for Federal Student Aid
13	(FAFSA) application.
14	2. Independent or dependent students whose income and
15	expenses only qualify the student for loan programs, but for
16	whom loan debt will be an unreasonable burden.
17	(c) Institutions shall prioritize awards to students
18	having the greatest need and may require students to meet
19	additional criteria for eligibility.
20	(3) The Department of Education shall develop a method
21	to distribute funds to community colleges and career centers
22	and adopt rules necessary to administer this section, and
23	shall require annual reports of such colleges and centers.
24	Community college boards of trustees and school boards shall
25	adopt rules to administer this section locally.
26	Section 2. Section 1009.21, Florida Statutes, is
27	amended to read:
28	1009.21 Determination of resident status for tuition
29	purposesStudents shall be classified as residents or
30	nonresidents for the purpose of assessing tuition in community
31	colleges and state universities.
	4

1 (1) As used in this section: 2 (a) The term "dependent person child" means any person, whether or not living with his or her parent, who is 3 eligible to be claimed by his or her parent as a dependent 4 5 under the federal income tax code. б (b) The term "independent person" means any person who 7 meets the criteria for independence as specified for federal 8 financial aid purposes in Title IV of the Higher Education Act of 1965, as amended, or who provides 50 percent or more of his 9 or her own support as defined by rules and quidelines of the 10 State Board of Education and the Board of Governors of the 11 12 State University System. 13 (c) The term "initial enrollment" means the first day of class at an institution of higher education. 14 (d)(b) The term "institution of higher education" 15 16 means any public community college or state university. 17 (e) (c) A "legal resident" or "resident" means is a 18 person who has maintained his or her residence in this state for the preceding year, has purchased a home which is occupied 19 by him or her as his or her residence, or has established a 20 21 domicile in this state <u>under</u> pursuant to s. 222.17. 22 (f)(d) The term "parent" means the natural or adoptive 23 parent, stepparent, or legal quardian of a dependent person for whom the natural or adoptive parent, stepparent, or legal 2.4 guardian has provided housing or more than 50 percent of the 25 26 person's financial support for at least 12 consecutive months 27 immediately before initial enrollment child. 2.8 (q)(e) A "resident for tuition purposes" means is a 29 person who qualifies as provided in subsection (2) for the in-state tuition rate; a "nonresident for tuition purposes" is 30 a person who does not qualify for the in-state tuition rate. 31 5

1 (2)(a) To qualify as a resident for tuition purposes: 2 1. A person or, if that person is a dependent person child, his or her parent or parents must have established 3 4 legal residence in this state and must have maintained legal residence in this state for at least 12 consecutive months 5 6 immediately before prior to his or her initial enrollment at 7 an institution of higher education qualification. 8 2. Every applicant for admission to an institution of 9 higher education is shall be required to make a statement as 10 to his or her length of residence in the state and, further, shall establish that his or her presence or, if the applicant 11 12 is a dependent person child, the presence of his or her parent 13 or parents in the state currently is, and during the requisite 12-month qualifying period was, for the purpose of maintaining 14 a bona fide domicile, rather than for the purpose of 15 maintaining a mere temporary residence or abode incident to 16 17 enrollment in an institution of higher education. 18 3. Each institution of higher education must affirmatively determine that an applicant who has been granted 19 admission to that institution as a resident of this state 20 21 meets the residency requirements of this section at the time 22 of initial enrollment. 23 (b) However, with respect to a dependent person child living with an adult relative other than the person's child's 2.4 parent, the person such child may qualify as a resident for 25 tuition purposes if the adult relative is a legal resident who 26 27 has maintained legal residence in this state for at least 12 2.8 consecutive months immediately prior to the person's initial enrollment at an institution of higher education child's 29 qualification, provided the person child has resided 30 continuously with such relative for the 5 years immediately 31

б

1 before the person's initial enrollment at an institution of 2 higher education prior to the child's qualification, during which time the adult relative has exercised day-to-day care, 3 supervision, and control of the person child. 4 5 (c) The legal residence of a dependent person child б whose parents are divorced, separated, or otherwise living 7 apart will be deemed to be this state if either parent is a 8 legal resident of this state, regardless of which parent is entitled to claim, and does in fact claim, the person minor as 9 a dependent under pursuant to federal individual income tax 10 provisions. 11 12 (d) A person who is classified as a nonresident for 13 tuition purposes may become eligible for reclassification as a resident for tuition purposes only if that person, or his or 14 her parent if the person is a dependent person, provides 15 evidence of permanent residency for 12 consecutive months in 16 17 this state and provides evidence that residency in this state is not merely temporary for the purpose of enrolling in an 18 institution of higher education in this state. 19 (3) An individual <u>may shall</u> not be classified as a 20 21 resident for tuition purposes and, thus, may shall not be 22 eligible to receive the in-state tuition rate until he or she 23 has provided such evidence related to legal residence and its duration as may be required by <u>law and by</u> officials of the 2.4 institution of higher education from which he or she seeks the 25 in-state tuition rate. 26 27 (4) With respect to a dependent person child, the 2.8 legal residence of such person's individual's parent or parents is prima facie evidence of the individual's legal 29 residence, which evidence may be reinforced or rebutted, 30 relative to the age and general circumstances of the 31

1 individual, by the other evidence of legal residence required 2 of or presented by the individual. However, the legal residence of an individual whose parent or parents are 3 domiciled outside this state is not prima facie evidence of 4 the individual's legal residence if that individual has lived 5 6 in this state for 5 consecutive years prior to enrolling or 7 reregistering at the institution of higher education at which 8 resident status for tuition purposes is sought. (5) In making a domiciliary determination related to 9 the classification of a person as a resident or nonresident 10 for tuition purposes, the domicile of a married person, 11 12 irrespective of sex, shall be determined, as in the case of an 13 unmarried person, by reference to all relevant evidence of domiciliary intent. For the purposes of this section: 14 (a) A person is shall not be precluded from 15 establishing or maintaining legal residence in this state and 16 17 subsequently qualifying or continuing to qualify as a resident 18 for tuition purposes solely by reason of marriage to a person domiciled outside this state, even when that person's spouse 19 continues to be domiciled outside of this state, provided such 20 21 person maintains his or her legal residence in this state. 22 (b) A person is shall not be deemed to have 23 established or maintained a legal residence in this state and subsequently to have qualified or continued to qualify as a 2.4 resident for tuition purposes solely by reason of marriage to 25 26 a person domiciled in this state. 27 (c) In determining the domicile of a married person, 2.8 irrespective of sex, the fact of the marriage and the place of 29 domicile of such person's spouse shall be deemed relevant 30 evidence to be considered in ascertaining domiciliary intent. 31

8

1 (6) Any nonresident person, irrespective of sex, who 2 marries a legal resident of this state or marries a person who later becomes a legal resident may, upon becoming a legal 3 resident of this state, accede to the benefit of the spouse's 4 immediately precedent duration as a legal resident for 5 6 purposes of satisfying the 12-month durational requirement of 7 this section. 8 (7) A person does shall not lose his or her resident 9 status for tuition purposes solely by reason of serving, or, if such person is a dependent child, by reason of his or her 10 parent's or parents' serving, in the Armed Forces outside this 11 12 state. 13 (8) A person who has been properly classified as a resident for tuition purposes but who, while enrolled in an 14 institution of higher education in this state, loses his or 15 her resident tuition status because the person or, if he or 16 17 she is a dependent person child, the person's parent or parents establish domicile or legal residence elsewhere shall 18 continue to enjoy the in-state tuition rate for a statutory 19 grace period, which period shall be measured from the date on 20 21 which the circumstances arose that culminated in the loss of 22 resident tuition status and shall continue for 12 months. 23 However, if the 12-month grace period ends during a semester or academic term for which such former resident is enrolled, 2.4 such grace period shall be extended to the end of that 25 semester or academic term. 26 27 (9) Any person who ceases to be enrolled at or who 2.8 graduates from an institution of higher education while 29 classified as a resident for tuition purposes and who subsequently abandons his or her domicile in this state shall 30 be permitted to reenroll at an institution of higher education 31

1 in this state as a resident for tuition purposes without the necessity of meeting the 12-month durational requirement of 2 this section if that person has reestablished his or her 3 domicile in this state within 12 months of such abandonment 4 5 and continuously maintains the reestablished domicile during 6 the period of enrollment. The benefit of this subsection shall 7 not be accorded more than once to any one person. 8 (10) The following persons shall be classified as 9 residents for tuition purposes: 10 (a) Active duty members of the Armed Services of the United States residing or stationed in this state, their 11 12 spouses, and dependent children, and active members of the 13 Florida National Guard who qualify under s. 250.10(7) and (8) for the tuition assistance program. 14 (b) Active duty members of the Armed Services of the 15 United States and their spouses and dependents attending a 16 17 public community college or state university within 50 miles 18 of the military establishment where they are stationed, if such military establishment is within a county contiguous to 19 Florida. 2.0 21 (c) United States citizens living on the Isthmus of 22 Panama, who have completed 12 consecutive months of college 23 work at the Florida State University Panama Canal Branch, and their spouses and dependent children. 2.4 (d) Full-time instructional and administrative 25 26 personnel employed by state public schools, community 27 colleges, and institutions of higher education, as defined in 2.8 s. 1000.04, and their spouses and dependent children. (e) Students from Latin America and the Caribbean who 29 receive scholarships from the federal or state government. 30 Any student classified pursuant to this paragraph shall 31 10

1 attend, on a full-time basis, a Florida institution of higher 2 education. (f) Southern Regional Education Board's Academic 3 Common Market graduate students attending Florida's state 4 5 universities. б (q) Full-time employees of state agencies or political 7 subdivisions of the state when the student fees are paid by 8 the state agency or political subdivision for the purpose of job-related law enforcement or corrections training. 9 (h) McKnight Doctoral Fellows and Finalists who are 10 United States citizens. 11 12 (i) United States citizens living outside the United 13 States who are teaching at a Department of Defense Dependent School or in an American International School and who enroll 14 in a graduate level education program which leads to a Florida 15 teaching certificate. 16 17 (j) Active duty members of the Canadian military 18 residing or stationed in this state under the North American Air Defense (NORAD) agreement, and their spouses and dependent 19 children, attending a community college or state university 20 21 within 50 miles of the military establishment where they are 2.2 stationed. 23 (k) Active duty members of a foreign nation's military who are serving as liaison officers and are residing or 2.4 25 stationed in this state, and their spouses and dependent 26 children, attending a community college or state university 27 within 50 miles of the military establishment where the 2.8 foreign liaison officer is stationed. 29 (1) A person who has attended a public high school in this state for at least 2 years immediately before graduation 30 and who enrolls in an institution of higher education in this 31 11

1 state within 12 months after graduation from a public high 2 school in this state if that person: 3 1. Is a United States citizen or is in another 4 category of eligible non-United States citizens as specified 5 in residency rules of the State Board of Education and 6 residency regulations of the Board of Governors; and 7 2. Submits the high school transcript before initial 8 enrollment. 9 10 This subsection does not prohibit a student at a private or public high school who does not meet these criteria from 11 12 otherwise qualifying for residency for tuition purposes. 13 (11) The State Board of Education shall by rule designate classifications of students as residents or 14 nonresidents for tuition purposes at community colleges and 15 private institutions of higher education governed by s. 16 17 1009.40 state universities. The Board of Governors shall adopt 18 a rule to classify students as residents or nonresidents for tuition purposes at state universities. 19 (12) The classification of a student as a resident of 20 21 this state for tuition purposes by an institution of higher education in this state shall be recognized by all other 2.2 23 institutions of higher education in this state to which the student may later seek admission if: 2.4 1. The student has attended the institution making the 25 classification within the last 12 months; 26 27 2. The residency is noted on the student's transcript; 2.8 and 3. There is no information in the student's 29 30 application which suggests an erroneous classification was made or the student's situation has changed. 31

Florida Senate - 2007 589-2382-07

CS for SB 2698

Section 3. Paragraph (e) is added to subsection (2) of section 1009.50, Florida Statutes, to read: 1009.50 Florida Public Student Assistance Grant Program; eligibility for grants.--(2) (e) For community college students, Pell Grant entitlements shall be considered in the award, but may not be required as a condition of award. Section 4. This act shall take effect upon becoming a law.

CS for SB 2698

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>Senate Bill 2698</u>
3	
4	The committee substitute:
5 6	Provides that Pell Grant entitlements are not a condition prerequisite for an award under the program for community college students;
7	Revises the determination of resident status for tuition purposes by providing:
8 9 10	 A definition of independent person to mean any person who meets the criteria for independence as specified under federal law or who provides at least 50 percent of his or her own support;
11	- A definition of initial enrollment;
12	 A definition of a parent for purposes of using the residency of the parent to establish residency, to
13	require the parent to provide housing to the student or at least 50 percent of financial support to the student;
14 15	 A requirement that an individual must have maintained residency in the state for at least 12 consecutive months
16	immediately preceding the initial enrollment;
17 18	 A procedure for reclassification of residency if the person provides evidence of permanent residency for 12 consecutive months in the state and that the residency was not for the purposes of enrolling in an institution of higher education;
19 20 21 22	 A new procedure for qualifying as a resident if the person is a U.S. citizen or other eligible non-U.S. citizen who attended a Florida public high school for at least 2 years before graduation and who enrolls within 12 months following graduation in a Florida institution of higher education; and
23 24	 A new requirement for residency determination to be binding upon subsequent institutions of higher education under certain conditions.
25	
26	
27	
28	
29	
30	
31	
	14