Florida Senate - 2007

By the Committee on Finance and Tax; and Senator Haridopolos

593-2623-07

1	A bill to be entitled
2	An act relating to community development
3	districts; amending s. 190.003, F.S.; revising
4	definitions relating to community development
5	districts; amending s. 190.005, F.S.;
6	specifying petition and filing fee requirements
7	for the establishment of districts; specifying
8	requirements for the adoption of certain rules
9	by the Florida Land and Water Adjudicatory
10	Commission; providing requirements for the
11	establishment of districts located in multiple
12	<pre>municipalities; amending s. 190.006, F.S.;</pre>
13	revising provisions for determining certain
14	voting units for landowners within a district;
15	requiring districts to publish notice of
16	qualifying periods for elections; providing
17	procedures for filling district board
18	vacancies; authorizing the board to appoint
19	qualified electors to the board under certain
20	circumstances; amending s. 190.007, F.S.;
21	specifying that certain affiliations are not a
22	conflict of interest for district board
23	members, managers, and employees; amending s.
24	190.008, F.S.; revising timeframes and
25	requirements for the preparation of proposed
26	district budgets; amending s. 190.009, F.S.;
27	requiring the district to file disclosure
28	documents and amendments relating to the public
29	financing and maintenance of certain property
30	in the property records of each county in which
31	the district is located; amending s. 190.011,

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1	F.S.; revising statutory authorization for the
2	enforcement of district assessments; amending
3	s. 190.012, F.S.; revising district regulatory
4	jurisdiction and permitting authority for
5	certain public improvements and community
6	facilities; authorizing the district to convey
7	certain activities to utility providers;
8	authorizing the district to adopt rules for
9	enforcement of deed restrictions outside the
10	district pursuant to an interlocal agreement;
11	revising the requirements for the adoption of
12	<pre>such rules; amending s. 190.014, F.S.;</pre>
13	specifying that non-ad valorem assessments
14	levied to pay interest on bond anticipation
15	notes do not qualify as assessment
16	installments; amending s. 190.021, F.S.;
17	authorizing the use of combined notice of
18	proposed assessments under certain
19	circumstances; providing that assessments
20	authorized under ch. 170, F.S., constitute
21	liens and are subject to certain collection
22	procedures; amending s. 190.026, F.S.;
23	providing that foreclosure proceedings
24	authorized under ch. 170, F.S., apply to
25	certain district proceedings; amending s.
26	190.033, F.S.; providing for competitive
27	solicitation; authorizing the district to
28	proceed with purchasing under certain
29	circumstances; amending s. 190.046, F.S.;
30	revising provisions for termination,
31	contraction, or expansion of districts;
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1	specifying payment of certain fees to counties
2	and municipalities; providing limitations for
3	the amendment of certain district boundaries;
4	requiring the written consent of certain
5	landowners; amending s. 190.047, F.S.;
6	specifying the determination of population
7	standards by the Department of Community
8	Affairs for the purposes of incorporation or
9	annexation of districts; requiring
10	unincorporated areas to meet certain criteria
11	for incorporation; requiring certain referenda
12	to be held at general elections; providing
13	effective dates.
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15	Be It Enacted by the Legislature of the State of Florida:
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17	Section 1. Subsection (6), paragraph (p) of subsection
18	(7), and subsections (20) and (21) of section 190.003, Florida
19	Statutes, are amended to read:
20	190.003 DefinitionsAs used in this chapter, the
21	term:
22	(6) "Community development district" means a local
23	unit of special-purpose government which is created pursuant
24	to this act and limited to the performance of those
25	specialized functions authorized by this <u>chapter</u> act; the
26	boundaries of which are contained wholly within a single
27	county; the governing head of which is a body created,
28	organized, and constituted and authorized to function for the
29	purpose of specifically as prescribed in this act for the
30	delivery of urban community development services; and the
31	formation, powers, governing body, operation, duration,
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1 accountability, requirements for disclosure, and termination 2 of which are as required by general law. (7) "Cost," when used with reference to any project, 3 includes, but is not limited to: 4 5 (p) Payments, contributions, dedications, fair share 6 or concurrency obligations, and any other exactions required 7 as a condition for receiving to receive any government 8 approval or permit necessary to accomplish any district 9 purpose. 10 (20) "Water management and control facilities" means any lakes, canals, ditches, reservoirs, dams, levees, 11 sluiceways, floodways, <u>curbs, qutters,</u> pumping stations, or 12 13 any other works, structures, or facilities for the conservation, control, development, utilization, and disposal 14 of water, and any purposes appurtenant, necessary, or 15 incidental thereto. The term "water management and control 16 17 facilities" includes all real and personal property and any 18 interest therein, rights, easements, and franchises of any nature relating to any such water management and control 19 facilities or necessary or convenient for the acquisition, 20 21 construction, reconstruction, operation, or maintenance 2.2 thereof. 23 (21) "Water system" means any plant, system, facility, or property and additions, extensions, and improvements 2.4 thereto at any future time constructed or acquired as part 25 26 thereof, useful or necessary or having the present capacity 27 for future use in connection with the development of sources, 2.8 treatment, or purification and distribution of water. Without 29 limiting the generality of the foregoing, the term "water system" includes dams, reservoirs, storage, tanks, mains, 30 lines, valves, <u>hydrants</u>, pumping stations, <u>chilled water</u> 31 4

1 distribution systems, laterals, and pipes for the purpose of 2 carrying water to the premises connected with such system, and all rights, easements, and franchises of any nature relating 3 to any such system and necessary or convenient for the 4 5 operation thereof. 6 Section 2. Paragraphs (b), (c), and (f) of subsection 7 (1) and paragraphs (d) and (e) of subsection (2) of section 190.005, Florida Statutes, are amended to read: 8 190.005 Establishment of district.--9 10 (1) The exclusive and uniform method for the establishment of a community development district with a size 11 12 of 1,000 acres or more shall be pursuant to a rule, adopted 13 under chapter 120 by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a 14 community development district. 15 (b) Prior to filing the petition, the petitioner 16 17 shall: 1. Pay a filing fee of \$15,000 to the county if 18 located within an unincorporated area, or to the municipality 19 if located within an incorporated area, and to each 20 21 municipality the boundaries of which are contiguous with, or 22 contain all or a portion of the land within, the external 23 boundaries of the district. 2. Submit a copy of the petition to the county if 2.4 located within an unincorporated area, or to the municipality 25 if located within an incorporated area, and to each 26 27 municipality the boundaries of which are contiguous with, or 2.8 contain all or a portion of, the land within the external boundaries of the district. 29 30 3. If land to be included within a district is located partially within the unincorporated area of one or more 31

1 counties and partially within a municipality or within two or 2 more municipalities, pay a \$15,000 filing fee to each entity. Districts established across county boundaries shall be 3 4 required to maintain records, hold meetings and hearings, and 5 publish notices only in the county where the majority of the 6 acreage within the district lies. 7 (c) Each Such county and each such municipality 8 required by law to receive a petition may conduct a public hearing to consider the relationship of the petition to the 9 10 factors specified in paragraph (e). The public hearing must shall be held concluded within 45 days after the date the 11 12 petition is filed unless an extension of time is requested by 13 the petitioner and granted by the county or municipality. The county or municipality holding such public hearing may by 14 resolution express its support of, or objection to the 15 granting of, the petition by the Florida Land and Water 16 17 Adjudicatory Commission. The A resolution must base any 18 objection to the granting of the petition on upon the factors specified in paragraph (e). Such county or municipality may 19 present its resolution of support or objection at the Florida 20 21 Land and Water Adjudicatory Commission hearing and shall be 22 provided afforded an opportunity to present relevant 23 information in support of its resolution. (f) The Florida Land and Water Adjudicatory Commission 2.4 shall not adopt any rule which would expand, modify, or delete 25 any provision of the uniform community development district 26 27 charter as set forth in ss. 190.006-190.041, except as 2.8 provided in s. 190.012. A rule establishing a community 29 development district shall contain only the following: 30 1. <u>A metes and bounds description of</u> Describe the external boundaries of the district and any real property 31 6

1 within the external boundaries of the district which is to be 2 excluded. 2. The names of Name five persons designated to be the 3 initial members of the board of supervisors. 4 3. The name of the district. 5 б (2) The exclusive and uniform method for the 7 establishment of a community development district of less than 8 1,000 acres in size shall be pursuant to an ordinance adopted by the county commission of the county having jurisdiction 9 over the majority of land in the area in which the district is 10 to be located granting a petition for the establishment of a 11 12 community development district as follows: 13 (d) The county commission shall not adopt any ordinance which would expand, modify, or delete any provision 14 of the uniform community development district charter as set 15 forth in ss. 190.006-190.041. An ordinance establishing a 16 17 community development district shall include only the matters 18 provided for in paragraph (1)(f) unless the petitioner has requested, and the county consents to any of the optional 19 powers identified in s. 190.012(2). 20 21 (e) If all of the land in the area for the proposed 22 district is within the territorial jurisdiction of a municipal 23 corporation, then the petition requesting establishment of the a community development district under this act shall be filed 2.4 by the petitioner with that particular municipal corporation. 25 In such event, the duties of the county, hereinabove 26 27 described, in action upon the petition shall be the duties of 2.8 the municipal corporation. If any of the land area of a 29 proposed district is within the land area of a municipality, the county commission may not create the district without 30 municipal approval. If all of the land in the area for the 31

1 proposed district, even if less than 1,000 acres, is within 2 the territorial jurisdiction of two or more municipalities, the petition shall be filed with the Florida Land and Water 3 4 Adjudicatory Commission, and the petitioner shall proceed in accordance with subsection (1). 5 б Section 3. Paragraph (b) of subsection (2) and 7 paragraph (b) of subsection (3) of section 190.006, Florida 8 Statutes, are amended to read: 9 190.006 Board of supervisors; members and meetings .--10 (2) (b) At such meeting, each landowner shall be entitled 11 12 to cast one vote per acre of land owned by him or her and 13 located within the district for each person to be elected. A landowner may vote in person or by written proxy in writing. 14 Each proxy must be signed by one of the legal owners of the 15 16 property for which the vote is cast and must contain the typed 17 or printed name of the individual who signed the proxy; the street address, legal description of the property, or tax 18 parcel identification number; and the number of authorized 19 votes. If the proxy authorizes more than one vote, each 20 21 property must be listed and the number of acres of each 22 property must be included. The signature on a proxy need not 23 be notarized. A fraction of an acre shall be treated as 1 acre, entitling the landowner to one vote with respect 2.4 25 thereto. For the purpose of determining voting interests, 26 platted lots shall be counted individually and rounded up to 27 the nearest whole acre. The acreage of platted lots is not 2.8 aggregated for determining the number of voting units held by a landowner or a landowner's proxy. The two candidates 29 receiving the highest number of votes shall be elected for a 30 period of 4 years, and the three candidates receiving the next 31

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1 largest number of votes shall be elected for a period of 2 2 years, with the term of office for each successful candidate commencing upon election. The members of the first board 3 elected by landowners shall be elected to serve their 4 respective 4-year or 2-year terms; however, the next election 5 б by landowners shall be held on the first Tuesday in November. 7 Thereafter, there shall be an election of supervisors for the 8 district every 2 years in November on a date established by 9 the board and noticed pursuant to paragraph (a). The second and subsequent landowners' election shall be announced at a 10 public meeting of the board at least 90 days before prior to 11 12 the date of the landowners' meeting and shall also be noticed 13 pursuant to paragraph (a). Instructions on how all landowners may participate in the election, along with sample proxies, 14 shall be provided during the board meeting that announces the 15 16 landowners' meeting. The two candidates receiving the highest 17 number of votes shall be elected to serve for a 4-year period, 18 and the remaining candidate elected shall be elected to serve for a 2-year period. 19 20 (3) 21 (b) Elections of board members by qualified electors 22 held pursuant to this subsection shall be nonpartisan and 23 shall be conducted in the manner prescribed by law for holding general elections. The district shall publish a notice of the 2.4 gualifying period for each election, as determined by the 25 supervisor of elections, at least 2 weeks before the start of 26 27 the qualifying period. Board members shall assume the office 2.8 on the second Tuesday following their election. If no elector 29 gualifies for a seat to be filled in an election, a vacancy in that seat shall be declared by the board effective on the 30 second Tuesday following the election. Within 90 days after 31

1 declaring the vacancy, the board shall appoint a qualified 2 elector to fill the vacancy. Until such appointment, the incumbent board member in that seat shall remain in office. 3 4 Section 4. Effective October 1, 2007, subsection (1) of section 190.007, Florida Statutes, is amended to read: 5 6 190.007 Board of supervisors; general duties.--7 (1) The board shall employ $\overline{\tau}$ and fix the compensation 8 of, a district manager. The district manager shall have charge and supervision of the works of the district and shall 9 be responsible for preserving and maintaining any improvement 10 or facility constructed or erected pursuant to the provisions 11 12 of this chapter act, for maintaining and operating the 13 equipment owned by the district, and for performing such other duties as may be prescribed by the board. It is shall not be a 14 conflict of interest under chapter 112 for a board member or 15 the district manager or another employee of the district to be 16 17 a stockholder, officer, or employee of a landowner or of an 18 entity affiliated with a landowner. The district manager may hire or otherwise employ and terminate the employment of such 19 other persons, including, without limitation, professional, 20 21 supervisory, and clerical employees, as may be necessary and 22 authorized by the board. The compensation and other 23 conditions of employment of the officers and employees of the district shall be as provided by the board. 24 Section 5. Paragraph (a) of subsection (2) of section 25 190.008, Florida Statutes, is amended to read: 26 27 190.008 Budget; reports and reviews.--2.8 (2)(a) On or before each <u>June</u> July 15, the district 29 manager shall prepare a proposed budget for the ensuing fiscal year to be submitted to the board for board approval. The 30 proposed budget shall include, at the direction of the board, 31 10

1 an estimate of all necessary expenditures of the district for 2 the ensuing fiscal year and an estimate of income to the district from the taxes, and assessments, and other revenues 3 provided in this <u>chapter</u> act. The board shall consider the 4 proposed budget item by item and may either approve the budget 5 6 as proposed by the district manager or modify the same in part 7 or in whole. The board shall indicate its approval of the 8 budget by resolution, which resolution shall provide for a hearing on the budget as approved. Notice of the hearing on 9 the budget shall be published in a newspaper of general 10 circulation in the area of the district once a week for 2 11 12 consecutive weeks, except that the first publication shall be 13 at least not fewer than 15 days before prior to the date of the hearing. The notice shall further contain a designation of 14 the day, time, and place of the public hearing. At the time 15 and place designated in the notice, the board shall hear all 16 17 objections to the budget as proposed and may make such changes 18 as the board deems necessary. At the conclusion of the budget hearing, the board shall, by resolution, adopt the budget as 19 finally approved by the board. The budget <u>must</u> shall be 20 21 adopted by prior to October 1 of each year. 22 Section 6. Subsection (1) of section 190.009, Florida 23 Statutes, is amended to read: 190.009 Disclosure of public financing.--2.4 (1) The district shall take affirmative steps to 25 provide for the full disclosure of information relating to the 26 27 public financing and maintenance of improvements to real 2.8 property undertaken by the district. Such information shall be made available to all <u>current</u> existing residents, and to all 29 prospective residents $\overline{}$ of the district. The district shall 30 furnish each developer of a residential development within the 31

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1 district with sufficient copies of that information to provide 2 each prospective initial purchaser of property in that development with a copy, and any developer of a residential 3 development within the district, when required by law to 4 5 provide a public offering statement, shall include a copy of 6 such information relating to the public financing and 7 maintenance of improvements in the public offering statement. 8 The district shall file the disclosure documents required by this subsection and any amendments thereto in the property 9 records of each county in which the district is located. 10 Section 7. Subsection (14) of section 190.011, Florida 11 12 Statutes, is amended to read: 13 190.011 General powers. -- The district shall have, and 14 the board may exercise, the following powers: (14) To determine, order, levy, impose, collect, and 15 16 enforce special assessments pursuant to this chapter act and 17 chapter 170. Such special assessments may, in the discretion 18 of the district, be collected and enforced pursuant to the provisions of ss. 197.3631, 197.3632, and 197.3635, or chapter 19 170 <u>or chapter 173</u>. 20 21 Section 8. Paragraph (d) of subsection (1) of section 22 190.012, Florida Statutes, is amended, paragraph (h) is added 23 to that subsection, and subsection (2) and paragraph (a) and (b) of subsection (4) of that section are amended, to read: 24 190.012 Special powers; public improvements and 25 community facilities .-- The district shall have, and the board 26 27 may exercise, subject to the regulatory jurisdiction and 2.8 permitting authority of all applicable governmental bodies, 29 agencies, and special districts having authority with respect 30 to any area included therein, any or all of the following 31

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1 special powers relating to public improvements and community 2 facilities authorized by this act: (1) To finance, fund, plan, establish, acquire, 3 4 construct or reconstruct, enlarge or extend, equip, operate, and maintain systems, facilities, and basic infrastructures 5 6 for the following: 7 (d)1. District roads equal to or exceeding the 8 applicable specifications of the county in which such district roads are located; roads and improvements to existing public 9 10 roads that are owned by or conveyed to the local general-purpose government, the state, or the Federal 11 12 Government; , and street lights; alleys; landscaping; 13 hardscaping; and the undergrounding of electric utility lines. Districts may request the underground placement of utility 14 lines by the local retail electric utility provider in 15 accordance with the utility's tariff on file with the Public 16 17 Service Commission, and may finance the required contribution. 18 2. Buses, trolleys, transit shelters, ridesharing facilities and services, parking improvements, and related 19 signage. 20 21 (h) Any other project, facility, or service required by a development approval, interlocal agreement, zoning 2.2 23 condition, or permit issued by a governmental authority having jurisdiction in the district. 2.4 (2) After the board has obtained the consent of the 25 local general-purpose government consents to the exercise by 26 27 the district of a power within the jurisdiction of the local 2.8 government which a power specified in this subsection is to be exercised, the district shall have the power to plan, 29 30 establish, acquire, construct or reconstruct, enlarge or 31

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1 extend, equip, operate, and maintain additional systems and 2 facilities for: (a) Parks and facilities for indoor and outdoor 3 recreational, cultural, and educational uses. 4 5 (b) Fire prevention and control, including fire 6 stations, water mains and plugs, fire trucks, and other 7 vehicles and equipment. (c) School buildings and related structures and site 8 improvements, which may be leased, sold, or donated to the 9 10 school district, for use in the educational system if when authorized by the district school board. 11 12 (d) Security, including, but not limited to, 13 guardhouses, fences and gates, electronic intrusion-detection systems, and patrol cars, if when authorized by proper 14 governmental agencies; except that the district may not 15 16 exercise any police power, but may contract with the 17 appropriate local general-purpose government agencies for an increased level of such services within the district 18 boundaries. 19 20 (e) Control and elimination of mosquitoes and other 21 arthropods of public health importance. 22 (f) Waste collection and disposal. 23 (4)(a) To adopt rules necessary for enforcing the district to enforce certain deed restrictions pertaining to 2.4 the use and operation of real property within the district and 25 26 outside the district if pursuant to an interlocal agreement 27 under chapter 163. For the purpose of this subsection, "deed 2.8 restrictions" are those covenants, conditions, and 29 restrictions contained in any applicable declarations of covenants and restrictions that govern the use and operation 30 of real property within the district and, for which covenants, 31

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1 conditions, and restrictions, there is no homeowners' 2 association or property owner's association having respective enforcement powers. The district may adopt by rule all or 3 certain portions of the deed restrictions that: 4 1. Relate to limitations or prohibitions that apply 5 б only to external structures and are deemed by the district to 7 be generally beneficial for the district's landowners and for 8 which enforcement by the district is appropriate, as 9 determined by the district's board of supervisors; or 2. Are consistent with the requirements of a 10 development order or regulatory agency permit. 11 12 (b) The board may vote to adopt such rules only when 13 all of the following conditions exist: 1. The district's geographic area contains no 14 homeowners' associations as defined in s. 720.301(9); 15 2. The district was in existence on the effective date 16 17 of this subsection, or is located within a development that 18 consists of multiple developments of regional impact and a Florida Quality Development; 19 3. For residential districts, the majority of the 20 board has been elected by qualified electors pursuant to the 21 22 provisions of s. 190.006; and 23 4. The declarant in any applicable declarations of covenants and restrictions has provided the board with a 2.4 written agreement that such rules may be adopted. A memorandum 25 of the agreement shall be recorded in the public records. 26 Section 9. Section 190.014, Florida Statutes, is 27 2.8 amended to read: 29 190.014 Issuance of bond anticipation notes.--In addition to the other powers provided for under this chapter 30 in this act, and not in limitation thereof, the district shall 31 15

have the power, at any time, and from time to time after the 1 2 issuance of any bonds of the district shall have been 3 authorized, to borrow money for the purposes for which such bonds are to be issued in anticipation of the receipt of the 4 proceeds from of the sale of such bonds and to issue bond 5 6 anticipation notes in a principal sum that does exceed not in 7 excess of the authorized maximum amount of the such bond 8 issue. The Such notes shall be in such denomination or denominations, bear interest at such rate as the board may 9 determine in compliance with s. 215.84, mature at such time or 10 times not later than 5 years from the date of issuance, and be 11 12 in such form and executed in such manner as the board shall 13 prescribe. The Such notes may be sold at either public or private sale or, if such notes are shall be renewal notes, may 14 be exchanged for notes then outstanding on such terms as the 15 board shall determine. $\underline{\text{The Such}}$ notes shall be paid from the 16 17 proceeds of such bonds when issued. The board may, in its 18 discretion, in lieu of retiring the notes by means of bonds, retire them by means of current revenues or from any taxes or 19 assessments levied for the payment of such bonds; but in such 20 event a like amount of the bonds authorized may shall not be 21 22 issued. Non-ad valorem assessments levied to pay interest on 23 bond anticipation notes do not constitute an installment of 2.4 assessments under s. 190.022. 25 Section 10. Subsections (2), (3), and (9) of section 190.021, Florida Statutes, are amended to read: 26 27 190.021 Taxes; non-ad valorem assessments.--2.8 (2) BENEFIT SPECIAL ASSESSMENTS. -- The board shall annually determine, order, and levy the annual installment of 29 the total benefit special assessments for bonds issued and 30 related expenses to finance district facilities and projects 31

1 which are levied under this chapter act. These assessments may be due and collected during each year that county taxes are 2 due and collected, in which case such annual installment and 3 levy shall be evidenced to and certified to the property 4 5 appraiser by the board not later than August 31 of each year, б and such assessment shall be entered by the property appraiser 7 on the county tax rolls, and shall be collected and enforced 8 by the tax collector in the same manner and at the same time 9 as county taxes, and the proceeds thereof shall be paid to the district. However, this subsection does shall not prohibit the 10 district in its discretion from using the method prescribed in 11 12 either s. 197.363 or s. 197.3632 for collecting and enforcing 13 these assessments. Notice of the proposed amount of the assessment provided pursuant to s. 200.069 which includes the 14 date and time of the hearing may be used in lieu of the notice 15 provisions of s. 197.3632(4)(b). These benefit special 16 17 assessments are shall be a lien on the property against which 18 assessed until paid and are shall be enforceable in like manner as county taxes. The amount of the assessment for the 19 exercise of the district's powers under ss. 190.011 and 20 190.012 shall be determined by the board based upon a report 21 22 of the district's engineer and assessed by the board upon such 23 lands, which may be part or all of the lands within the district benefited by the improvement, apportioned between 2.4 25 benefited lands in proportion to the benefits received by each 26 tract of land. 27 (3) MAINTENANCE SPECIAL ASSESSMENTS. -- To maintain and 2.8 preserve the facilities and projects of the district, the 29 board may levy a maintenance special assessment. This assessment may be evidenced to and certified to the property 30 appraiser by the board of supervisors not later than August 31 31 17

1 of each year and shall be entered by the property appraiser on 2 the county tax rolls and shall be collected and enforced by the tax collector in the same manner and at the same time as 3 county taxes, and the proceeds therefrom shall be paid to the 4 district. However, this subsection <u>does</u> shall not prohibit the 5 б district in its discretion from using the method prescribed in 7 either s. 197.363 or s. 197.3632 for collecting and enforcing 8 these assessments. Notice of the proposed amount of the assessment provided pursuant to s. 200.069 which includes the 9 10 date and time of the hearing may be used in lieu of the notice provisions of s. 197.3632(4)(b). These maintenance special 11 12 assessments are shall be a lien on the property against which 13 assessed until paid and <u>are</u> shall be enforceable in like manner as county taxes. The amount of the maintenance special 14 assessment for the exercise of the district's powers under ss. 15 190.011 and 190.012 shall be determined by the board based 16 17 upon a report of the district's engineer and assessed by the 18 board upon such lands, which may be all of the lands within the district benefited by the maintenance thereof, apportioned 19 between the benefited lands in proportion to the benefits 20 21 received by each tract of land. 22 (9) ASSESSMENTS CONSTITUTE LIENS; COLLECTION.--Benefit 23 special assessments and maintenance special assessments authorized by this section, and special assessments authorized 2.4 by s. 190.022 and chapter 170, shall constitute a lien on the 25 26 property against which assessed from the date of imposition 27 thereof until paid, coequal with the lien of state, county, 2.8 municipal, and school board taxes. These non-ad valorem assessments may be collected, at the district's discretion, by 29 30 the tax collector pursuant to the provisions of s. 197.363 or 31

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1 s. 197.3632, or in accordance with other collection measures 2 provided by law. Section 11. Section 190.026, Florida Statutes, is 3 amended to read: 4 5 190.026 Foreclosure of liens.--Any lien in favor of 6 the district arising under this <u>chapter</u> act may be foreclosed 7 by the district by foreclosure proceedings in the name of the district in a court of competent jurisdiction as provided 8 9 under chapter 170 or by general law in like manner as is provided in chapter 173 and amendments thereto; the provisions 10 of those chapters that chapter shall be applicable to such 11 12 proceedings with the same force and effect as if those 13 provisions were expressly set forth in this <u>chapter</u> act. Any act required or authorized to be done by or on behalf of a 14 municipality in foreclosure proceedings under chapter 170 or 15 chapter 173 may be performed by such officer or agent of the 16 17 district as the board of supervisors may designate. Such foreclosure proceedings may be brought at any time after the 18 expiration of 1 year after from the date any tax, or 19 installment thereof, becomes delinquent; however no lien may 20 21 shall be foreclosed against any political subdivision or 22 agency of the state. Other legal remedies shall remain 23 available. Section 12. Subsections (1) and (3) of section 2.4 190.033, Florida Statutes, are amended to read: 25 190.033 Bids required.--26 27 (1) <u>A</u> No contract <u>may not</u> shall be let by the board 2.8 for any goods, supplies, or materials to be purchased when the 29 amount thereof to be paid by the district exceeds shall exceed the amount provided in s. 287.017 for category four, unless 30 notice of bids or other competitive solicitation, including a 31 19

1 request for proposals or qualifications, is shall be advertised once in a newspaper in general circulation in the 2 county and in the district. Any board seeking to construct or 3 improve a public building, structure, or other public works 4 must shall comply with the bidding procedures of s. 255.20 and 5 6 other applicable general law. In each case, the bid of the 7 lowest responsive and responsible bidder shall be accepted 8 unless all bids are rejected because the bids are too high, or the board determines it is in the best interests of the 9 district to reject all bids. In each case in which requests 10 for proposals, qualifications, or other competitive 11 12 solicitations are used, the district shall determine which 13 response is most advantageous to the district and award the contract to the proposer. The board may require the bidders or 14 proposers to furnish bond with a responsible surety to be 15 16 approved by the board. If the district does not receive a 17 response to its competitive solicitation, the district may 18 proceed to purchase such goods, supplies, materials, or construction services in the manner it deems to be in the best 19 interest of the district. Nothing in This section does not 20 21 shall prevent the board from undertaking and performing the 22 construction, operation, and maintenance of any project or 23 facility authorized by this chapter act by the employment of labor, material, and machinery. 2.4 (3) Contracts for maintenance services for any 25 district facility or project are shall be subject to 26 27 competitive solicitation bidding requirements when the amount 2.8 thereof to be paid by the district exceeds the amount provided 29 in s. 287.017 for category four. The district shall adopt rules, policies, or procedures establishing competitive 30 solicitation bidding procedures for maintenance services. 31 20

1 Contracts for other services shall not be subject to 2 competitive solicitation bidding unless the district adopts a 3 rule, policy, or procedure applying competitive solicitation bidding procedures to such said contracts. 4 Section 13. Subsection (1) of section 190.046, Florida 5 б Statutes, is amended to read: 7 190.046 Termination, contraction, or expansion of district.--8 9 (1) The board may petition to contract or expand the boundaries of a community development district in the 10 11 following manner: 12 (a) The petition must shall contain the same 13 information required by s. 190.005(1)(a)1. and 8. In addition, if the petitioner seeks to expand the district, the 14 petition must shall describe the proposed timetable for 15 construction of any district services to the area, the 16 17 estimated cost of constructing the proposed services, and the 18 designation of the future general distribution, location, and extent of public and private uses of land proposed for the 19 area by the future land use plan element of the adopted local 20 government local comprehensive plan. If the petitioner seeks 21 22 to contract the district, the petition <u>must</u> shall describe 23 what services and facilities are currently provided by the district to the area being removed, and the designation of the 2.4 future general distribution, location, and extent of public 25 and private uses of land proposed for the area by the future 26 27 land element of the adopted local government comprehensive 28 plan. 29 (b) For those districts initially established by county ordinance, the petition for ordinance amendment must 30 shall be filed with the county commission. If the land to be 31

1 included or excluded is, in whole or in part, within the boundaries of a municipality, then the county commission may 2 shall not amend the ordinance without municipal approval. A 3 public hearing must shall be held in the same manner and with 4 5 the same public notice as other ordinance amendments. The 6 county commission shall consider the record of the public 7 hearing and the factors set forth in s. 190.005(1)(e) in 8 making its determination to grant or deny the petition for 9 ordinance amendment. 10 (c) For those districts initially established by municipal ordinance pursuant to s. 190.005(2)(e), the 11 12 municipality shall assume the duties of the county commission 13 set forth in paragraph (b); however, if any of the land to be included or excluded, in whole or in part, is outside the 14 boundaries of the municipality, then the municipality \underline{may} 15 16 shall not amend its ordinance without county commission 17 approval. 18 (d)1. For those districts initially established by administrative rule pursuant to s. 190.005(1), the petition 19 shall be filed with the Florida Land and Water Adjudicatory 20 21 Commission. 22 1.2. Prior to filing the petition, the petitioner 23 shall pay a filing fee of \$1,500 to the county if the district or the land to be added or deleted from the district is 2.4 located within an unincorporated area, or to the municipality 25 26 if the district or the land to be added or deleted is located within an incorporated area, and to each municipality the 27 2.8 boundaries of which are contiguous with or contain all or a portion of the land within or to be added to or deleted from 29 the external boundaries of the district or the proposed 30 31 amendment, and submit a copy of the petition to the county and

1 to each such municipality. The petitioner shall submit a copy 2 of the petition to the same entities entitled to receive the filing fee. In addition, if the district is not the 3 petitioner, the petitioner shall file the petition with the 4 district board of supervisors. 5 б 2.3. Each The county and each municipality shall have 7 the option of holding a public hearing as provided by s. 8 190.005(1)(c). However, the such public hearing shall be limited to consideration of the contents of the petition and 9 10 whether the petition for amendment should be supported by the 11 county or municipality. 12 3.4. The district board of supervisors shall, in lieu 13 of a hearing officer, hold the local public hearing provided for by s. 190.005(1)(d). This local public hearing shall be 14 noticed in the same manner as provided in s. 190.005(1)(d). 15 Within 45 days of the conclusion of the hearing, the district 16 17 board of supervisors shall transmit to the Florida Land and Water Adjudicatory Commission the full record of the local 18 hearing, the transcript of the hearing, any resolutions 19 adopted by the local general-purpose governments, and its 20 21 recommendation whether to grant the petition for amendment. 22 The commission shall then proceed in accordance with s. 23 190.005(1)(e). 4.5. A rule amending a district boundary shall 2.4 describe the land to be added or deleted. 25 26 (e) In all cases, written consent of all the 27 landowners whose land is to be added to or deleted from the 2.8 district shall be required. The filing of the petition for 29 expansion or contraction by the district board of supervisors 30 constitute consent of the landowners within the district 31

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1	other than of landowners whose land is proposed to be added to	
2	or removed from the district.	
3	<u>(e)1.(f)1.</u> During the existence of a district	
4	4 initially established by administrative rule, the process	
5	petitions to amend the boundaries of the district pursuant to	
6	paragraphs <u>(a)-(d) may not exceed</u> (a) (e) shall be limited to	
7	a cumulative <u>net</u> total of no more than 10 percent of the land	
8	in the initial district, and in no event <u>exceed</u> shall all such	
9	petitions to amend the boundaries ever encompass more than a	
10	total of 250 acres <u>on a cumulative net basis</u> .	
11	2. <u>During the existence of a district</u> For districts	
12	initially established by county or municipal ordinance, the	
13	limitation provided by this paragraph <u>may not exceed</u> shall be	
14	a cumulative <u>net</u> total of no more than 50 percent of the land	
15	in the initial district, and in no event shall all such	
16	petitions to amend the boundaries ever encompass more than a	
17	total of 500 acres <u>on a cumulative net basis</u> .	
18	3. Boundary expansions for districts initially	
19	established by county or municipal ordinance shall follow the	
20	procedure set forth in paragraph (b) or paragraph (c).	
21	(f)(g) Petitions to amend the boundaries of the	
22	district which exceed the amount of land specified in	
23	paragraph <u>(e)(f) shall be considered petitions to establish a</u>	
24	new district and shall follow all of the procedures specified	
25	in <u>s. 190.005(1)(a)1. and 58. and must follow the process</u>	
26	provided in s. 190.005 for establishment of a new district.	
27	However, the resulting administrative rule or ordinance only	
28	amends the boundary of the district and does not establish a	
29	new district or cause a new 6-year or 10-year period to begin	
30	pursuant to s. 190.006(3)(a)2. s. 190.005.	
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1	(q) In all cases of a petition to amend the boundaries				
2	of the district, the filing of the petition by the district				
3	3 board of supervisors constitutes the consent of the landowners				
4	4 within the district, with the exception of those landowners				
5	5 whose land is to be added to or deleted from the district. In				
6	such cases, the written consent of those landowners is				
7	required.				
8	Section 14. Subsection (1) of section 190.047, Florida				
9	Statutes, is amended to read:				
10	190.047 Incorporation or annexation of district				
11	(1) Upon attaining the population standards for				
12	incorporation contained in s. 165.061, <u>as determined by the</u>				
13	Department of Community Affairs, any district wholly contained				
14	within the unincorporated area of a county which also meets				
15	the other requirements for incorporation contained in s.				
16	<u>165.061</u> shall hold a referendum <u>at a general election</u> on the				
17	question of whether to incorporate. However, any district				
18	contiguous to the boundary of a municipality may be annexed to				
19	the such municipality pursuant to the provisions of chapter				
20	171.				
21	Section 15. Except as otherwise expressly provided in				
22	this act, this act shall take effect upon becoming a law.				
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Florida Senate - 2007 593-2623-07 CS for SB 2700

1		STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR				
2	SB 2700					
3						
4 5	clarifying changes to the bill. It:					
5 6	1.	Adds chilled water distribution systems to the definition of "water system."				
7		Requires the maintaining of records, holding of meetings				
8		and hearings, and publishing of notices to occur in county where the majority of a district's acreage is located if the district is located in two or more				
9		counties.				
10 11	3.	Requires districts to publish notice of the qualifying period for a general election at least 2 weeks before the start of the qualifying period.				
12	4.	Requires an appointment by the board to fill a vacant seat to be made within 90 days after declaring the				
13		vacancy.				
14 15	5.	Requires districts to "file", rather than "record", certain disclosure documents in the county where the district is located.				
16		Restores ch. 170, F.S., to the list of chapters that				
17	6.	districts must comply with when collecting special assessments.				
18	8.	Includes "alleys" and "site improvements related to schools" in the list of infrastructure that a district				
19		may finance and construct.				
20 21	9.	Adds a new section that amends s. 190.26, F.S., to require a district to use the foreclosure proceedings in chapters 170 or 173, F.S., when foreclosing a lien in				
21	favor of the district.	favor of the district.				
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