## Florida Senate - 2007

By Senator Constantine

22-1611B-07

1	A bill to be entitled
2	An act relating to the Florida Building Code;
3	amending s. 553.73, F.S.; authorizing the
4	Florida Building Commission to approve certain
5	amendments to the code; amending s. 553.791,
6	F.S.; providing definitions; revising and
7	clarifying provisions related to authorized
8	representatives of private providers of
9	building code inspection services; requiring
10	inspection forms to be signed and sealed;
11	amending s. 553.841, F.S.; revising provisions
12	of the Building Code Education and Outreach
13	Program; providing for the program to be
14	administered by the Department of Community
15	Affairs through a private nonprofit corporation
16	selected by and under contract with the
17	department; providing qualifications and
18	criteria for selecting the corporation;
19	providing for funding of the program; providing
20	for the carryforward of unused funds; providing
21	for the adoption of rules by the Florida
22	Building Commission; providing limitations on
23	the program; amending s. 553.842, F.S.;
24	limiting the use of a certification mark in
25	product evaluation and approval; providing for
26	the commission to adopt rules establishing a
27	schedule of penalties to be imposed against
28	certain product validators; providing for the
29	commission to adopt rules identifying standards
30	equivalent to or more stringent than those
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1 adopted in the code; providing an effective 2 date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 6 Section 1. Subsection (7) of section 553.73, Florida 7 Statutes, as amended by section 7 of chapter 2007-1, Laws of 8 Florida, is amended to read: 553.73 Florida Building Code.--9 10 (7) Upon the conclusion of a triennial update to the Florida Building Code, Notwithstanding the provisions of 11 12 subsection (3) or subsection (6), the commission may address 13 issues identified in this subsection by amending the code pursuant only to the rule adoption procedures contained in 14 chapter 120. Provisions of the Florida Building Code, 15 including those contained in referenced standards and 16 17 criteria, relating to wind resistance or the prevention of 18 water intrusion may not be amended pursuant to this subsection to diminish those construction requirements; however, the 19 commission may, subject to conditions in this subsection, 20 21 amend the provisions to enhance those construction 22 requirements. Following the approval of any amendments to the 23 Florida Building Code by the commission and publication of the amendments on the commission's website, authorities having 2.4 jurisdiction to enforce the Florida Building Code may enforce 25 the amendments. The commission may approve amendments that are 26 27 needed to address: 2.8 (a) Conflicts within the updated code; 29 (b) Conflicts between the updated code and the Florida 30 Fire Prevention Code adopted pursuant to chapter 633; 31

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(c) The omission of previously adopted 1 2 Florida-specific amendments to the updated code if such omission is not supported by a specific recommendation of a 3 technical advisory committee or particular action by the 4 commission; or 5 б (d) Unintended results from the integration of 7 previously adopted Florida-specific amendments with the model 8 code<u>;</u>. 9 (e) Changes to federal or state law; or 10 (f) Interim updates to the foundation codes or reference standards. 11 12 Section 2. Subsections (1), (2), (4), (8), (10), (11), 13 (13), and (15) of section 553.791, Florida Statutes, are amended to read: 14 553.791 Alternative plans review and inspection .--15 (1) As used in this section, the term: 16 17 (a) "Applicable codes" means the Florida Building Code 18 and any local technical amendments to the Florida Building Code but does not include the applicable minimum fire 19 prevention and firesafety codes adopted pursuant to chapter 20 21 633. 22 (b) "Audit" means confirmation of the building code 23 inspection services being performed by the private provider with specific attention to assuring that the required 2.4 affidavit for the plan review has been properly completed and 25 affixed to the permit documents and that the minimum mandatory 26 27 building-code-required inspections are being performed and 2.8 properly recorded. "Audit" does not mean that the local building official is required to replicate the plan review or 29 30 inspection being performed by the private provider. 31

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1 (c) (b) "Building" means any construction, erection, 2 alteration, demolition, or improvement of, or addition to, any structure for which permitting by a local enforcement agency 3 4 is required. (d)(c) "Building code inspection services" means those 5 6 services described in s. 468.603(6) and (7) involving the 7 review of building plans to determine compliance with 8 applicable codes and those inspections required by law of each phase of construction for which permitting by a local 9 enforcement agency is required to determine compliance with 10 11 applicable codes. 12 (e) (d) "Duly authorized representative" means an agent 13 of the private provider identified in the permit application who reviews plans or performs inspections as provided by this 14 section and who is licensed as an engineer under chapter 471 15 or as an architect under chapter 481 or who holds a standard 16 17 certificate under part XII of chapter 468. 18 (f)(e) "Local building official" means the individual within the governing jurisdiction responsible for direct 19 regulatory administration or supervision of plans review, 20 21 enforcement, and inspection of any construction, erection, 22 alteration, demolition, or substantial improvement of, or 23 addition to, any structure for which permitting is required to indicate compliance with applicable codes and includes any 2.4 duly authorized designee of such person. 25 (q)(f) "Permit application" means a properly completed 26 27 and submitted application for the requested building or 2.8 construction permit, including: 29 1. The plans reviewed by the private provider. 30 2. The affidavit from the private provider required pursuant to subsection (6). 31 4

1 3. Any applicable fees. 2 4. Any documents required by the local building 3 official to determine that the fee owner has secured all other government approvals required by law. 4 5 (h)(g) "Private provider" means a person licensed as б an engineer under chapter 471 or as an architect under chapter 7 481. For purposes of performing inspections under this section for additions and alterations that are limited to 1,000 square 8 feet or less to residential buildings, the term "private 9 provider" also includes a person who holds a standard 10 certificate under part XII of chapter 468. 11 12 (i)(h) "Request for certificate of occupancy or 13 certificate of completion" means a properly completed and executed application for: 14 1. A certificate of occupancy or certificate of 15 16 completion. 17 2. A certificate of compliance from the private provider required pursuant to subsection (11). 18 3. Any applicable fees. 19 4. Any documents required by the local building 20 21 official to determine that the fee owner has secured all other 22 government approvals required by law. 23 (j) "Immediate threat to public safety and welfare" means a hazard that, if allowed to continue, may result in 2.4 death, serious bodily injury, or significant property damage. 25 (k) "Stop work order" means the issuance of any 26 27 written statement, written directive, or written order to stop 2.8 work on a project. (2) Notwithstanding any other provision of law or 29 local government ordinance or local policy, the fee owner of a 30 building or structure, or the fee owner's contractor upon 31

1 written authorization from the fee owner, may choose to use a 2 private provider to provide building code inspection services with regard to such building or structure and may make payment 3 directly to the private provider for the provision of such 4 services. All such services shall be the subject of a written 5 6 contract between the private provider, or the private 7 provider's firm, and the fee owner or the fee owner's 8 contractor, upon written authorization of the fee owner. The fee owner may elect to use a private provider to provide plans 9 review or required building inspections, or both. However, if 10 the fee owner or the fee owner's contractor uses a private 11 12 provider to provide plans review, the local building official, 13 in his or her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner or 14 the fee owner's contractor to use a private provider to also 15 provide required building inspections. 16 17 (4) A fee owner or the fee owner's contractor using a 18 private provider to provide building code inspection services shall notify the local building official at the time of permit 19 application, or no less than 7 business days prior to the 20 21 first scheduled inspection by the local building official or 22 building code enforcement agency for a private provider 23 performing required inspections of construction under this section, on a form to be adopted by the commission. This 2.4 notice shall include the following information: 25 (a) The services to be performed by the private 26

27 provider.

(b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes,

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and, if required by the local building official, a certificate
of insurance demonstrating that professional liability
insurance coverage is in place for the private provider's
firm, the private provider, and any duly authorized
representative in the amounts required by this section.
 (c) An acknowledgment from the fee owner in
substantially the following form:
 I have elected to use one or more private
 providers to provide building code plans review
 and/or inspection services on the building or

and/or inspection services on the building or 11 12 structure that is the subject of the enclosed 13 permit application, as authorized by s. 553.791, Florida Statutes. I understand that 14 the local building official may not review the 15 plans submitted or perform the required 16 17 building inspections to determine compliance 18 with the applicable codes, except to the extent specified in said law. Instead, plans review 19 and/or required building inspections will be 20 21 performed by licensed or certified personnel 22 identified in the application. The law requires 23 minimum insurance requirements for such personnel, but I understand that I may require 2.4 more insurance to protect my interests. By 25 executing this form, I acknowledge that I have 26 27 made inquiry regarding the competence of the 2.8 licensed or certified personnel and the level of their insurance and am satisfied that my 29 30 interests are adequately protected. I agree to indemnify, defend, and hold harmless the local 31

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1 government, the local building official, and 2 their building code enforcement personnel from any and all claims arising from my use of these 3 4 licensed or certified personnel to perform 5 building code inspection services with respect б to the building or structure that is the 7 subject of the enclosed permit application. 8 If the fee owner or the fee owner's contractor makes any 9 10 changes to the listed private providers or the services to be provided by those private providers, the fee owner or the fee 11 12 owner's contractor shall, within 1 business day after any 13 change, update the notice to reflect such changes. A change of authorized representative named in the permit application does 14 not require a revision of the permit, and the building code 15 enforcement agency may not charge a fee for making the change. 16 17 In addition, the fee owner or the fee owner's contractor shall 18 post at the project site, prior to the commencement of construction and updated within 1 business day after any 19 change, on a form to be adopted by the commission, the name, 20 21 firm, address, telephone number, and facsimile number of each 22 private provider who is performing or will perform building 23 code inspection services, the type of service being performed, and similar information for the primary contact of the private 2.4 25 provider on the project. (8) A private provider performing required inspections 26 27 under this section shall inspect each phase of construction as 2.8 required by the applicable codes. The private provider shall be permitted to send a duly authorized representative to the 29 building site to perform the required inspections, provided 30

31 all required reports and certifications are prepared by and

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1 bear the signature of the private provider or the provider's 2 authorized representative. The duly authorized representative must be an employee of the private provider entitled to 3 receive unemployment compensation benefits under chapter 443. 4 The contractor's contractual or legal obligations are not 5 6 relieved by any action of the private provider. 7 (10) Upon completing the required inspections at each 8 applicable phase of construction, the private provider shall 9 record such inspections on a form acceptable to the local building official. The form shall be signed by the provider or 10 the provider's authorized representative. These inspection 11 12 records shall reflect those inspections required by the 13 applicable codes of each phase of construction for which permitting by a local enforcement agency is required. The 14 private provider, before leaving the project site, shall post 15 each completed inspection record, indicating pass or fail, at 16 17 the site and provide the record to the local building official within 2 business days. The local building official may waive 18 the requirement to provide a record of each inspection within 19 2 business days if the record is posted at the project site 20 21 and all such inspection records are submitted with the 22 certificate of compliance. Records of all required and 23 completed inspections shall be maintained at the building site at all times and made available for review by the local 2.4 building official. The private provider shall report to the 25 26 local enforcement agency any condition that poses an immediate 27 threat to public safety and welfare. 2.8 (11) Upon completion of all required inspections, the 29 private provider shall prepare a certificate of compliance, on a form acceptable to the local building official, summarizing 30 the inspections performed and including a written 31

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1 representation, under oath, that the stated inspections have 2 been performed and that, to the best of the private provider's knowledge and belief, the building construction inspected 3 complies with the approved plans and applicable codes. The 4 statement required of the private provider shall be 5 6 substantially in the following form and shall be signed and 7 sealed by a private provider licensed as an engineer under 8 chapter 471 or an architect under chapter 481: 9 10 To the best of my knowledge and belief, the building components and site improvements 11 12 outlined herein and inspected under my 13 authority have been completed in conformance with the approved plans and the applicable 14 codes. 15 16 17 (13) If the local building official determines that 18 the building construction or plans do not comply with the applicable codes, the official may deny the permit or request 19 for a certificate of occupancy or certificate of completion, 20 21 as appropriate, or may issue a written stop-work order for the 22 project or any portion thereof, directing all work on the 23 project to stop, as provided by law, if the official determines that such noncompliance poses an immediate a threat 2.4 to public safety and welfare, subject to the following: 25 (a) The local building official shall be available to 26 27 meet with the private provider within 2 business days to 2.8 resolve any dispute after issuing a stop-work order or 29 providing notice to the applicant denying a permit or request 30 for a certificate of occupancy or certificate of completion. 31

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1	(b) If the local building official and private
2	provider are unable to resolve the dispute, the matter shall
3	be referred to the local enforcement agency's board of
4	appeals, if one exists, which shall consider the matter at its
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	next scheduled meeting or sooner. Any decisions by the local
6	enforcement agency's board of appeals, or local building
7	official if there is no board of appeals, may be appealed to
8	the commission as provided by this chapter.
9	(c) Notwithstanding any provision of this section, any
10	decisions regarding the issuance of a building permit,
11	certificate of occupancy, or certificate of completion may be
12	reviewed by the local enforcement agency's board of appeals,
13	if one exists. Any decision by the local enforcement agency's
14	board of appeals, or local building official if there is no
15	board of appeals, may be appealed to the commission as
16	provided by this chapter, which shall consider the matter at
17	the commission's next scheduled meeting.
18	(15)(a) No local enforcement agency, local building
19	official, or local government may adopt or enforce any laws,
20	rules, procedures, policies, qualifications, or standards more
21	stringent than those prescribed by this section.
22	(b) A local enforcement agency, local building
23	official, or local government may establish, for private
24	providers and duly authorized representatives working within
25	that jurisdiction, a system of registration to verify
26	compliance with the licensure requirements of paragraph (1)(g)
27	and the insurance requirements of subsection (16).
28	(c) Nothing in this section limits the authority of
29	the local building official to issue a stop-work order for a
30	building project or any portion of such project order, as
31	provided by law, if the official determines that a condition
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1 on the building site constitutes an immediate threat to public 2 safety and welfare. 3 Section 3. Section 553.841, Florida Statutes, is 4 amended to read: 5 (Substantial rewording of section. See б s. 553.841, F.S., for present text.) 7 553.841 Building code education and outreach 8 program.--9 (1) The Legislature finds that compliance with the 10 Building Code is vital to the public health, safety, and welfare, particularly because of the threat that hurricanes 11 12 pose to the state. The Legislature further finds that the code can be effective only if all persons in the construction 13 industry and the code-enforcement process have a thorough 14 knowledge of the code and amendments to it. The Legislature 15 finds there is a pressing need for a program to provide 16 17 ongoing education concerning the building code to such 18 persons. (2) The Building Code Education and Outreach Program 19 is created, shall be administered by the Department of 20 21 Community Affairs, and shall develop, coordinate, and maintain 2.2 education and outreach to persons who are required to comply 23 with the Florida Building Code and to ensure consistent education, training, and communication of the code's 2.4 25 requirements. (3) Services and materials under the program shall be 26 27 provided through a private, nonprofit corporation under 2.8 contract with the department. The term of the contract shall be 4 years, with the option of one 4-year renewal at the end 29 of the contract term. The initial contract shall be awarded by 30 January 1, 2008. 31

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1 (4) In selecting a private provider for the program, 2 the department shall give primary consideration to: 3 (a) The provider's experience and ability to develop 4 and deliver building-code-related education, training, and 5 outreach services; б (b) The provider's experience and ability to deliver 7 education and outreach throughout the state; 8 (c) A provider whose membership comprises trade and professional organizations consisting primarily of persons who 9 10 are required to comply with the code and who are licensed under part XII of chapter 468, chapter 471, chapter 481, and 11 12 chapter 489; (d) The provider's experience and ability to 13 prioritize its education and outreach, based upon input from 14 the commission, licenses regulatory boards, local building 15 departments, and the design and construction industries; and 16 17 (e) The provider's experience and ability to promote 18 hurricane-mitigation design and construction techniques and materials via a state-based trade conference that includes 19 participants from the broadest possible range of design and 2.0 21 construction trades and professions, including private-sector 2.2 and public-sector entities having jurisdiction over building 23 codes and design and construction licensure. (5) Each biennium, upon receipt of funds by the 2.4 department from the Construction Industry Licensing Board and 25 the Electrical Contractors' Licensing Board provided under ss. 26 27 489.109(3) and 489.509(3), the department shall determine the 2.8 amount of funds available for education and outreach projects from the proceeds of contractor licensing fees and shall 29 30 identify, solicit, and accept funds from other sources for 31

1 education and outreach projects to be provided through the 2 program. (6) If the projects provided through the program in 3 any state fiscal year do not require the use of all available 4 5 funds, the unused funds shall be carried forward and allocated 6 for the same purpose during the following fiscal year. 7 (7) This section does not prohibit or limit the 8 subject areas or development of continuing education or training concerning the Florida Building Code by any qualified 9 10 <u>entity.</u> (8) The commission shall adopt rules that establish 11 12 procedures and criteria to approve advanced building code 13 education courses. (9) This section does not change the continuing 14 education course requirements or authority of any licensing 15 board under part XII of chapter 468, chapter 471, chapter 481, 16 17 or chapter 489. Section 4. Subsections (5) and (7) of section 553.842, 18 Florida Statutes, are amended, and subsection (16) is added to 19 20 that section, to read: 21 553.842 Product evaluation and approval.--22 (5) Statewide approval of products, methods, or 23 systems of construction may be achieved by one of the following methods. One of these methods must be used by the 2.4 commission to approve the following categories of products: 25 26 panel walls, exterior doors, roofing, skylights, windows, 27 shutters, and structural components as established by the 2.8 commission by rule. (a) Products for which the code establishes 29 30 standardized testing or comparative or rational analysis methods shall be approved by submittal and validation of one 31 14

1 of the following reports or listings indicating that the 2 product or method or system of construction was evaluated to be in compliance with the Florida Building Code and that the 3 product or method or system of construction is, for the 4 purpose intended, at least equivalent to that required by the 5 6 Florida Building Code: 7 1. A certification mark or listing of an approved 8 certification agency, which may be used only for products for which the code designates standardized testing; 9 10 2. A test report from an approved testing laboratory; 3. A product evaluation report based upon testing or 11 12 comparative or rational analysis, or a combination thereof, 13 from an approved product evaluation entity; or 4. A product evaluation report based upon testing or 14 comparative or rational analysis, or a combination thereof, 15 developed and signed and sealed by a professional engineer or 16 17 architect, licensed in this state. 18 A product evaluation report or a certification mark or listing 19 of an approved certification agency which demonstrates that 20 21 the product or method or system of construction complies with 22 the Florida Building Code for the purpose intended shall be 23 equivalent to a test report and test procedure as referenced in the Florida Building Code. 2.4 (b) Products, methods, or systems of construction for 25 which there are no specific standardized testing or 26 27 comparative or rational analysis methods established in the 2.8 code may be approved by submittal and validation of one of the 29 following: 30 1. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, 31 15

1 from an approved product evaluation entity indicating that the 2 product or method or system of construction was evaluated to be in compliance with the intent of the Florida Building Code 3 and that the product or method or system of construction is, 4 for the purpose intended, at least equivalent to that required 5 6 by the Florida Building Code; or 7 2. A product evaluation report based upon testing or 8 comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or 9 architect, licensed in this state, who certifies that the 10 product or method or system of construction is, for the 11 12 purpose intended, at least equivalent to that required by the 13 Florida Building Code. (7) For state approvals, validation shall be performed 14 by validation entities approved by the commission. The 15 commission shall adopt by rule criteria for approval of 16 17 validation entities, which shall be third-party entities 18 independent of the product's manufacturer and which shall certify to the commission the product's compliance with the 19 code. The commission may also adopt by rule a schedule of 20 21 penalties to be imposed against approved validators who validate product applications in violation of this section or 22 23 rules adopted under this section. The imposition of such penalties shall be governed by s. 120.60 and the uniform rules 2.4 25 of procedure. (16) The commission may adopt a rule that identifies 26 27 standards that are equivalent to or more stringent than those 2.8 specifically adopted within the code, thereby allowing the use of products that comply with the equivalent standard within 29 30 <u>this state.</u> Section 5. This act shall take effect July 1, 2007. 31

2	SENATE SUMMARY
3	Revises provisions relating to the Florida Building Code and the Florida Building Commission. Authorizes the
4	commission to approve certain amendments to the code. Revises provisions that create the Building Commission
5	Education and Outreach Program to allow it to be operated by a private nonprofit corporation selected by the
б	Department of Community Affairs. Provides selection criteria and operating guidelines for the program.
7	Provides for the adoption of rules. Limits the use of a certification mark to certain product evaluations
8	relating to the code. Revises provisions related to the use of private providers to conduct inspection services.
9	Allows authorized representatives to sign certain forms; requiring final forms to be signed and sealed. (See bill
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