## Florida Senate - 2007(PROPOSED COMMITTEE BILL)SPB 7056FOR CONSIDERATION By the Committee on Regulated Industries

580-757B-07

1	A bill to be entitled
2	An act relating to alcoholic beverages;
3	amending s. 562.11, F.S.; clarifying the
4	prohibition against allowing a person younger
5	than 21 years of age to consume alcoholic
6	beverages at premises licensed to sell alcohol;
7	authorizing a licensee to seize the driver's
8	license or identification card of a person who
9	uses such license or card to misrepresent or
10	misstate his or her age or the age of another
11	person; providing procedures for such seizure;
12	providing that seizing or failing to seize a
13	license or card does not create liability on
14	the part of the licensee; amending s. 562.111,
15	F.S.; prohibiting a person younger than 21
16	years of age from consuming alcoholic beverages
17	or being intoxicated; specifying standards,
18	including blood-alcohol and breath-alcohol
19	levels, for determining whether such a person
20	has consumed alcoholic beverages or is
21	intoxicated; amending s. 562.45, F.S.;
22	clarifying that the Beverage Law does not
23	impair the authority of a county or
24	incorporated municipality to enact ordinances
25	regulating drink specials; amending s. 322.056,
26	F.S.; providing that the penalty of suspending
27	or revoking a driver's license or privilege for
28	the offense of unlawfully serving alcoholic
29	beverages to a person younger than 21 years of
30	age applies to persons older than 18 years of
31	age; amending s. 1001.02, F.S.; requiring the
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1 State Board of Education to annually report the 2 occurrence of alcohol and illicit drug abuse on college and university campuses; providing 3 4 requirements for the report; requiring that the 5 report be submitted to the Governor and the б Legislature; amending ss. 1001.64 and 1001.74, 7 F.S.; requiring that the board of trustees at each community college and university establish 8 9 a plan for reducing and eliminating alcohol and 10 illicit drug abuse at the community college or university; providing an effective date. 11 12 13 Be It Enacted by the Legislature of the State of Florida: 14 Section 1. Section 562.11, Florida Statutes, is 15 amended to read: 16 17 562.11 Selling, giving, or serving alcoholic beverages 18 to person under age 21; providing a proper name; misrepresenting or misstating age or age of another to induce 19 licensee to serve alcoholic beverages to person under 21; 20 21 penalties.--22 (1)(a)1. It is unlawful for any person to sell, give, 23 serve, or permit to be served alcoholic beverages to a person under 21 years of age. It is unlawful for any person or to 2.4 permit a person under 21 years of age to consume such 25 26 beverages on the licensed premises. A person who violates this 27 subparagraph commits a misdemeanor of the second degree, 2.8 punishable as provided in s. 775.082 or s. 775.083. 29 2. In addition to any other penalty imposed for a violation of subparagraph 1., the court may order the 30 Department of Highway Safety and Motor Vehicles to withhold 31

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1 the issuance of, or suspend or revoke, the driver's license or 2 driving privilege, as provided in s. 322.057, of any person who violates subparagraph 1. This subparagraph does not apply 3 to a licensee, as defined in s. 561.01, who violates 4 5 subparagraph 1. while acting within the scope of his or her 6 license or an employee or agent of a licensee, as defined in 7 s. 561.01, who violates subparagraph 1. while engaged within 8 the scope of his or her employment or agency.

9 (b) A licensee, or his or her or its agents, officers, servants, or employees, may not provide alcoholic beverages to 10 a person younger than 21 years of age who is employed by the 11 12 licensee except as authorized pursuant to s. 562.111 or s. 13 562.13, and may not permit a person younger than 21 years of age who is employed by the licensee to consume alcoholic 14 beverages on the licensed premises or elsewhere while in the 15 scope of employment. A licensee, or his or her or its agents, 16 17 officers, servants, or employees, who violates this paragraph 18 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. This paragraph may be 19 cited as "the Christopher Fugate Act." 20

21 (c) A licensee who violates paragraph (a) shall have a 22 complete defense to any civil action therefor, except for any 23 administrative action by the division under the Beverage Law, if, at the time the alcoholic beverage was sold, given, 2.4 25 served, or permitted to be served, the person falsely evidenced that he or she was of legal age to purchase or 26 27 consume the alcoholic beverage and the appearance of the 2.8 person was such that an ordinarily prudent person would 29 believe him or her to be of legal age to purchase or consume the alcoholic beverage and if the licensee carefully checked 30 one of the following forms of identification with respect to 31

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1 the person: a driver's license, an identification card issued 2 under the provisions of s. 322.051 or, if the person is physically handicapped as defined in s. 553.45(1), a 3 comparable identification card issued by another state which 4 5 indicates the person's age, a passport, or a United States 6 Uniformed Services identification card, and acted in good 7 faith and in reliance upon the representation and appearance 8 of the person in the belief that he or she was of legal age to 9 purchase or consume the alcoholic beverage. Nothing herein shall negate any cause of action which arose prior to June 2, 10 1978. 11 12 (d) A licensee, or his or her agent or employee, may 13 seize any driver's license or identification card that is presented by a person for the purpose of misrepresenting or 14 15 misstating that person's age or the age of any other person in violation of this subsection. A receipt must be provided to 16 17 any person from whom a driver's license or identification card 18 is seized and, within a reasonable period that may not exceed 72 hours, the seized identification must be provided to the 19 division, the Department of Highway Safety and Motor Vehicles, 20 21 or a local law enforcement agency having jurisdiction over the 22 licensed premises. The receipt must identify the agency to 23 which the driver's license or identification card will be given and from which it can be reclaimed and the location of 2.4 that agency. The decision by a licensee, or his or her agent 25 or employee, to seize or not to seize a driver's license or 26 27 identification card pursuant to the provisions of this 2.8 paragraph does not create any civil or criminal liability on the part of the licensee or his or her agent or employee. 29 30 (2) It is unlawful for any person to misrepresent or misstate his or her age or the age of any other person for the 31

1 purpose of inducing any licensee or his or her agents or 2 employees to sell, give, serve, or deliver any alcoholic beverages to a person under 21 years of age, or for any person 3 under 21 years of age to purchase or attempt to purchase 4 alcoholic beverages. 5 6 (a) Anyone convicted of violating the provisions of 7 this subsection is guilty of a misdemeanor of the second 8 degree, punishable as provided in s. 775.082 or s. 775.083. (b) Any person under the age of 17 years who violates 9 10 such provisions shall be within the jurisdiction of the judge of the circuit court and shall be dealt with as a juvenile 11 12 delinguent according to law. 13 (c) In addition to any other penalty imposed for a violation of this subsection, if a person uses a driver's 14 license or identification card issued by the Department of 15 Highway Safety and Motor Vehicles in violation of this 16 17 subsection, the court: 18 1. May order the person to participate in public service or a community work project for a period not to exceed 19 40 hours; and 20 21 2. Shall direct the Department of Highway Safety and 22 Motor Vehicles to withhold issuance of, or suspend or revoke, 23 the person's driver's license or driving privilege, as provided in s. 322.056. 2.4 (3) Any person under the age of 21 years testifying in 25 any criminal prosecution or in any hearing before the division 26 27 involving the violation by any other person of the provisions 2.8 of this section may, at the discretion of the prosecuting 29 officer, be given full and complete immunity from prosecution for any violation of law revealed in such testimony that may 30 be or may tend to be self-incriminating, and any such person 31

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1 under 21 years of age so testifying, whether under subpoena or 2 otherwise, shall be compelled to give any such testimony in 3 such prosecution or hearing for which immunity from 4 prosecution therefor is given.

5 (4) This section does not apply to a person who gives, б serves, or permits to be served an alcoholic beverage to a 7 student who is at least 18 years of age, if the alcoholic 8 beverage is delivered as part of the student's required curriculum at a postsecondary educational institution that is 9 institutionally accredited by an agency recognized by the 10 United States Department of Education and is licensed or 11 12 exempt from licensure pursuant to the provisions of chapter 13 1005 or that is a public postsecondary education institution; if the student is enrolled in the college and is required to 14 taste alcoholic beverages that are provided only for 15 instructional purposes during classes conducted under the 16 17 supervision of authorized instructional personnel pursuant to 18 such a curriculum; if the alcoholic beverages are never offered for consumption or imbibed by such a student and at 19 all times remain in the possession and control of such 20 21 instructional personnel, who must be 21 years of age or older; 22 and if each participating student executes a waiver and 23 consent in favor of the state and indemnifies the state and holds it harmless. 2.4 Section 2. Section 562.111, Florida Statutes, is 25 amended to read: 26 27 562.111 Possession of alcoholic beverages by persons 2.8 under age 21 prohibited.--29 (1) It is unlawful for any person under the age of 21 years, except a person employed under the provisions of s. 30 562.13 acting in the scope of her or his employment, to have 31

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1 in her or his possession alcoholic beverages, to consume 2 alcoholic beverages, or to be intoxicated by consumption of an alcoholic beverage. except that nothing contained in This 3 subsection <u>does not</u> shall preclude the employment of any 4 5 person 18 years of age or older in the sale, preparation, or 6 service of alcoholic beverages in licensed premises in any 7 establishment licensed by the Division of Alcoholic Beverages and Tobacco or the Division of Hotels and Restaurants. 8 9 Notwithstanding the provisions of s. 562.45, any person under the age of 21 who is convicted of a violation of this 10 subsection is guilty of a misdemeanor of the second degree, 11 12 punishable as provided in s. 775.082 or s. 775.083; however, 13 any person under the age of 21 who has been convicted of a violation of this subsection and who is thereafter convicted 14 of a further violation of this subsection is, upon conviction 15 of the further offense, guilty of a misdemeanor of the first 16 17 degree, punishable as provided in s. 775.082 or s. 775.083. 18 (2) The prohibition in this section against the possession of alcoholic beverages does not apply to the 19 tasting of alcoholic beverages by a student who is at least 18 20 years of age, who is tasting the alcoholic beverages as part 21 22 of the student's required curriculum at a postsecondary 23 educational institution that is institutionally accredited by an agency recognized by the United States Department of 2.4 Education and that is licensed or exempt from licensure 25 26 pursuant to the provisions of chapter 1005 or is a public 27 postsecondary education institution; if the student is 2.8 enrolled in the college and is tasting the alcoholic beverages 29 only for instructional purposes during classes that are part of such a curriculum; if the student is allowed only to taste, 30 but not consume or imbibe, the alcoholic beverages; and if the 31

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1 alcoholic beverages at all times remain in the possession and 2 control of authorized instructional personnel of the college who are 21 years of age or older. 3 (3) In addition to any other penalty imposed for a 4 violation of subsection (1), the court shall direct the 5 6 Department of Highway Safety and Motor Vehicles to withhold 7 issuance of, or suspend or revoke, the violator's driver's 8 license or driving privilege, as provided in s. 322.056. (4) For purposes of this section, it is prima facie 9 10 evidence that a person under the age of 21 years has consumed an alcoholic beverage or is intoxicated by the consumption of 11 12 an alcoholic beverage if the person is affected to the extent 13 that the person's normal faculties are impaired, if the person has a blood-alcohol level of 1.02 or more grams of alcohol per 14 100 milliliters of blood, or if the person has a 15 breath-alcohol level of 0.02 or more grams of alcohol per 210 16 17 liters of breath. 18 Section 3. Section 562.45, Florida Statutes, is amended to read: 19 562.45 Penalties for violating Beverage Law; local 20 21 ordinances; prohibiting regulation of certain activities or 22 business transactions; requiring nondiscriminatory treatment; 23 providing exceptions .--(1) Any person willfully and knowingly making any 2.4 false entries in any records required under the Beverage Law 25 26 or willfully violating any of the provisions of the Beverage 27 Law, concerning the excise tax herein provided for shall be 2.8 guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. It is unlawful for 29 any person to violate any provision of the Beverage Law, and 30 any provision of the Beverage Law for which no penalty has 31

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1 been provided shall be quilty of a misdemeanor of the second 2 degree, punishable as provided in s. 775.082 or s. 775.083; provided, that any person who shall have been convicted of a 3 violation of any provision of the Beverage Law and shall 4 5 thereafter be convicted of a further violation of the Beverage 6 Law, shall, upon conviction of said further offense, be guilty 7 of a felony of the third degree, punishable as provided in s. 8 775.082, s. 775.083, or s. 775.084.

9 (2)(a) Nothing contained in the Beverage Law shall be 10 construed to affect or impair the power or right of any county or incorporated municipality of the state to enact ordinances 11 12 regulating drink specials, the hours of business, or and 13 location of place of business, or to enact ordinances and prescribing sanitary regulations therefor, of any licensee 14 under the Beverage Law within the county or corporate limits 15 of such municipality. However, except for premises licensed on 16 17 or before July 1, 1999, and except for locations that are 18 licensed as restaurants, which derive at least 51 percent of their gross revenues from the sale of food and nonalcoholic 19 beverages, pursuant to chapter 509, a location for on-premises 20 21 consumption of alcoholic beverages may not be located within 22 500 feet of the real property that comprises a public or 23 private elementary school, middle school, or secondary school unless the county or municipality approves the location as 2.4 promoting the public health, safety, and general welfare of 25 the community under proceedings as provided in s. 125.66(4), 26 27 for counties, and s. 166.041(3)(c), for municipalities. This 2.8 restriction shall not, however, be construed to prohibit the issuance of temporary permits to certain nonprofit 29 organizations as provided for in s. 561.422. The division may 30 not issue a change in the series of a license or approve a 31

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change of a licensee's location unless the licensee provides
documentation of proper zoning from the appropriate county or
municipal zoning authorities.

(b) Nothing in the Beverage Law shall be construed to 4 5 affect or impair the power or right of any county or 6 incorporated municipality of the state to enact ordinances 7 regulating the type of entertainment and conduct permitted in 8 any establishment licensed under the Beverage Law to sell 9 alcoholic beverages for consumption on the premises, or any bottle club licensed under s. 561.14, which is located within 10 such county or municipality. 11

12 (c) A county or municipality may not enact any 13 ordinance that regulates or prohibits those activities or business transactions of a licensee regulated by the Division 14 of Alcoholic Beverages and Tobacco under the Beverage Law. 15 Except as otherwise provided in the Beverage Law, a local 16 17 government, when enacting ordinances designed to promote and 18 protect the general health, safety, and welfare of the public, shall treat a licensee in a nondiscriminatory manner and in a 19 manner that is consistent with the manner of treatment of any 20 21 other lawful business transacted in this state. Nothing in 22 this section shall be construed to affect or impair the 23 enactment or enforcement by a county or municipality of any zoning, land development or comprehensive plan regulation or 2.4 other ordinance authorized under ss. 1, 2, and 5, Art. VIII of 25 26 the State Constitution. Section 4. Section 322.056, Florida Statutes, is 27

28 amended to read:

29 322.056 Mandatory revocation or suspension of, or 30 delay of eligibility for, driver's license for persons under 31

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1 age 18 found quilty of certain alcohol, drug, or tobacco 2 offenses; prohibition. --(1) Notwithstanding the provisions of s. 322.055, if a 3 person under 18 years of age is found guilty of or delinquent 4 for a violation of s. 562.11(2), s. 562.111, or chapter 893, 5 б and: 7 (a) The person is eligible by reason of age for a 8 driver's license or driving privilege, the court shall direct the department to revoke or to withhold issuance of his or her 9 driver's license or driving privilege for a period of: 10 1. Not less than 6 months and not more than 1 year for 11 12 the first violation. 13 2. Two years, for a subsequent violation. (b) The person's driver's license or driving privilege 14 is under suspension or revocation for any reason, the court 15 shall direct the department to extend the period of suspension 16 17 or revocation by an additional period of: 18 1. Not less than 6 months and not more than 1 year for the first violation. 19 2. Two years, for a subsequent violation. 20 21 (c) The person is ineligible by reason of age for a 22 driver's license or driving privilege, the court shall direct 23 the department to withhold issuance of his or her driver's license or driving privilege for a period of: 2.4 1. Not less than 6 months and not more than 1 year 25 after the date on which he or she would otherwise have become 26 27 eligible, for the first violation. 2.8 2. Two years after the date on which he or she would otherwise have become eligible, for a subsequent violation. 29 30 31

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1 However, the court may, in its sound discretion, direct the department to issue a license for driving privileges 2 restricted to business or employment purposes only, as defined 3 in s. 322.271, if the person is otherwise qualified for such a 4 license. 5 б (2) If a person under 18 years of age is found by the 7 court to have committed a noncriminal violation under s. 8 569.11 and that person has failed to comply with the procedures established in that section by failing to fulfill 9 community service requirements, failing to pay the applicable 10 fine, or failing to attend a locally available school-approved 11 12 anti-tobacco program, and: 13 (a) The person is eligible by reason of age for a driver's license or driving privilege, the court shall direct 14 the department to revoke or to withhold issuance of his or her 15 driver's license or driving privilege as follows: 16 17 1. For the first violation, for 30 days. 2. For the second violation within 12 weeks of the 18 first violation, for 45 days. 19 (b) The person's driver's license or driving privilege 20 21 is under suspension or revocation for any reason, the court 22 shall direct the department to extend the period of suspension 23 or revocation by an additional period as follows: 1. For the first violation, for 30 days. 2.4 2. For the second violation within 12 weeks of the 25 first violation, for 45 days. 26 27 (c) The person is ineligible by reason of age for a 2.8 driver's license or driving privilege, the court shall direct the department to withhold issuance of his or her driver's 29 license or driving privilege as follows: 30 1. For the first violation, for 30 days. 31

1 2. For the second violation within 12 weeks of the 2 first violation, for 45 days. 3 4 Any second violation of s. 569.11 not within the 12-week period after the first violation will be treated as a first 5 6 violation and in the same manner as provided in this 7 subsection. 8 (3) If a person under 18 years of age is found by the court to have committed a third violation of s. 569.11 within 9 12 weeks of the first violation, the court must direct the 10 Department of Highway Safety and Motor Vehicles to suspend or 11 12 withhold issuance of his or her driver's license or driving 13 privilege for 60 consecutive days. Any third violation of s. 569.11 not within the 12-week period after the first violation 14 will be treated as a first violation and in the same manner as 15 16 provided in subsection (2). 17 (4) A penalty imposed under this section shall be in 18 addition to any other penalty imposed by law. (5) The suspension or revocation of a person's 19 driver's license imposed pursuant to subsection (2) or 20 21 subsection (3), shall not result in or be cause for an 22 increase of the convicted person's, or his or her parent's or 23 legal guardian's, automobile insurance rate or premium or result in points assessed against the person's driving record. 2.4 Section 5. Subsection (10) is added to section 25 1001.02, Florida Statutes, to read: 26 27 1001.02 General powers of State Board of Education .--2.8 (10) The State Board of Education, in conjunction with the Board of Governors, shall develop an annual report 29 regarding the extent of alcohol and illicit drug abuse, 30 including underage alcohol use, at the state universities and 31

1 community colleges and by college and university students. The 2 report must review the enforcement, prevention, and intervention policies and practices of the state universities 3 4 and community colleges. The report shall address the need for uniform reporting, data collection, and recordkeeping by the 5 6 state universities and community colleges. The report must 7 provide and delineate its findings for each state university 8 and community college. (a) At a minimum, the report must: 9 10 1. Detail the policies and practices of each university and community college regarding the use and 11 possession of alcohol, including the extent to which alcohol 12 13 use and possession is permitted in campus housing, dining, and meeting facilities and during university-sponsored events, 14 including on-campus and off-campus athletic events. 15 Specify which universities and community colleges 16 17 notify the parent or legal guardian of a student under 21 18 years of age regarding a violation by the student of the institution's policies governing the use or possession of 19 alcohol or illicit drugs. 2.0 21 3. Identify the number of alcohol-related deaths of 2.2 students, including deaths occurring during school term breaks 23 and occurring off-campus. The term "alcohol-related deaths" includes deaths in which the use of alcohol or illicit drug 2.4 25 use was a contributing factor. Identify the number of alcohol-related and illicit 26 4. 27 drug-related incidents on the campuses of the state 2.8 universities, including incidents involving students and nonstudents, and specify the number of persons involved. The 29 term "incidents" includes violations of the alcohol and 30 illicit drug policies of the colleges and universities and 31

1 violations of state law in which alcohol or illicit drug use 2 was a contributing factor. 5. Identify the number of alcohol-related 3 4 hospitalizations of students. The term "alcohol-related 5 hospitalizations" means incidents in which a student requires 6 medical treatment for injuries or other medical conditions 7 related to the abuse or excessive consumption of illicit drugs 8 <u>or alcohol.</u> 6. Identify the on-campus and off-campus programs that 9 are designed to deter and prevent the use of alcohol, the 10 abuse of alcohol and illicit drugs, and the consumption of 11 12 alcohol by underage persons. 13 7. Identify the number of alcohol and illicit drug violations of each institution's student code of conduct, 14 including an accounting of the penalties imposed. 15 (b) The annual report must include an assessment of 16 17 progress made in reducing the incidence of alcohol and illicit 18 drug abuse, including alcohol use by underage persons, at the state universities and community colleges and by students, and 19 must specify the practices and policies that need improvement. 2.0 21 The annual report shall be submitted by July 1, 2008, and by 2.2 July 1 in each successive year, to the Governor, the President 23 of the Senate, and the Speaker of the House of 2.4 Representatives. (c) The State Board of Education shall encourage the 25 nonpublic universities and colleges to contribute to the 26 27 findings of the annual report and to participate in its 2.8 preparation. Section 6. Paragraph (h) is added to subsection (8) of 29 section 1001.64, Florida Statutes, to read: 30 31

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1 1001.64 Community college boards of trustees; powers 2 and duties.--3 (8) Each board of trustees has authority for policies 4 related to students, enrollment of students, student records, student activities, financial assistance, and other student 5 6 services. 7 (h) Each board of trustees shall establish a plan to reduce and eliminate alcohol and illicit drug abuse, including 8 underage alcohol use, and conduct an annual evaluation of the 9 10 effectiveness of that plan. Section 7. Paragraph (j) is added to subsection (10) 11 12 of section 1001.74, Florida Statutes, to read: 13 1001.74 Powers and duties of university boards of trustees.--14 (10) Each board of trustees has responsibility for 15 policies related to students, enrollment of students, student 16 17 activities and organizations, financial assistance, and other 18 student services. (j) To the extent delegated by the Board of Governors 19 pursuant to s. 1001.706, each board of trustees shall 20 21 establish a plan to reduce and eliminate alcohol and illicit drug abuse, including underage alcohol use, and conduct an 22 23 annual evaluation of the effectiveness of that plan. Section 8. This act shall take effect July 1, 2007. 2.4 25 26 27 2.8 29 30 31

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2	SENATE SUMMARY
3	Revises various laws prohibiting a person younger than 21 years of age from consuming alcoholic beverages.
4	Authorizes a licensee to seize the driver's license or identification card of a person who uses the license or
5	card to misrepresent or misstate his or her age or the age of another person. Specifies standards, including
6 7	blood-alcohol and breath-alcohol levels, for determining whether a person younger than 21 years of age has consumed alcoholic beverages or is intoxicated. Provides
8	that the Beverage Law does not impair the authority of a county or incorporated municipality to enact ordinances
9	regulating the conditions of selling, offering for sale, or serving alcoholic beverages. Provides that the penalty
10	of suspending or revoking a driver's license or privilege for the offense of serving alcoholic beverages to a
11	person younger than 21 years of age applies to persons older than 18 years of age. Requires the State Board of Education to annually report the occurrence of alcohol
12	and illicit drug abuse on college and university
13	campuses. Requires that the report be submitted to the Governor and the Legislature. Requires that the board of trustees at each community college and university
14	establish a plan for reducing and eliminating alcohol and illicit drug abuse at the community college or
15	university.
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