## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 965

**SPONSOR(S):** Kendrick

Secondary Education

**TIED BILLS:** IDEN./SIM. BILLS: SB 2854

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on 21st Century Competitiveness	9 Y, 0 N	Hassell	Kooi
2) Schools & Learning Council			
3) Policy & Budget Council			
4)			
5)			

## **SUMMARY ANALYSIS**

The bill requires the State Board of Education (SBE) to address, in their articulation accountability process, the adequacy of preparation of public secondary students to smoothly transition to the workforce as well as to all postsecondary education fields, not just to a public postsecondary institution.

The SBE is required to establish an expedited process for the continuous review of newly proposed high school courses to ensure rigor and relevancy to workforce and postsecondary education and alignment to state curriculum standards. The review would be conducted by an appointed curriculum committee comprised of subject area, business, and postsecondary experts and is approved by the board of directors of Workforce Florida, Inc. The committee must be established and operational no later than September 1, 2007.

The bill requires that the submission and review of these courses be done electronically and decisions regarding course eligibility must be made within 60 days. Approved courses would be included in the Course Code Directory and funded through the Florida Education Finance Program (FEFP) the following fiscal year and would also be considered for possible dual enrollment and postsecondary credit.

The Board of Governors and the Commissioner of Education are required to recommend an annual deadline for approval of these courses to be included in FEFP funding, postsecondary admissions, and dual enrollment.

The bill requires the SBE to establish an appeals process that requires a ruling by the Chancellor for Community Colleges and Workforce Education within 15 days.

As of the date of this analysis, a fiscal analysis has not been received from the Department of Education. There may be minimal costs associated with the State Board of Education's duties related to the curriculum review of newly proposed postsecondary education courses. The bill does not provide an appropriation: therefore, the State Board of Education will have to implement the bill within existing resources. See FISCAL ANALYSIS section of this analysis.

The bill provides that this act shall take effect upon becoming law.

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## **FULL ANALYSIS**

## I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Provide limited government – The bill decreases the authority of the Department of Education relating to curriculum review as it creates a new governmental committee for curriculum review. It also increases the responsibility of the board of directors of Workforce Florida, Inc. to approve membership of the curriculum review committee.

Safeguard individual liberty – The bill increases the chances of public secondary students to smoothly transition from high school to postsecondary education, the workplace, or both.

## B. EFFECT OF PROPOSED CHANGES:

# **Background**

Current law requires the State Board of Education (SBE) to develop articulation accountability measures that assess the status of the systemwide articulation processes authorized in the statewide articulation agreements.<sup>1</sup>

The SBE is also required to establish an articulation accountability process that addresses, at a minimum, the following:

- The impact of articulation processes on ensuring educational continuity and the orderly and unobstructed transition of students between public secondary and postsecondary education systems and facilitating the transition of students between the public and private sectors.
- The adequacy of preparation of public secondary students to smoothly articulate to a public postsecondary institution.
- The effectiveness of articulated acceleration mechanisms available to secondary students.
- The smooth transfer of community college associate in arts degree graduates to a state university.
- The examination of degree requirements that exceed the parameters of 60 credit hours for an associate degree and 120 hours for a baccalaureate degree in public postsecondary programs.
- The relationship between the College Level Academic Skills Test Program and articulation to the upper division in public postsecondary institutions.<sup>2</sup>

# **Effects of Proposed Changes**

The bill requires the SBE to address, in their articulation accountability process, the adequacy of preparation of public secondary students to smoothly transition to the workforce as well as to all postsecondary education options, not just to a public postsecondary institution.

The bill requires the SBE to establish an expedited process for the continuous review of newly proposed high school courses to ensure rigor and relevancy to workforce and postsecondary education and alignment to state curriculum standards. The review would be conducted by an appointed curriculum committee that must be approved by the board of directors of Workforce Florida, Inc.

The appointed curriculum committee must be comprised of the following:

 Three high school guidance counselors recommended by the Florida Association of Student Services Administrators.

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<sup>&</sup>lt;sup>1</sup> Section 1008.38, F.S.

<sup>&</sup>lt;sup>2</sup> Id.

- Three associate superintendents for curriculum and instruction recommended by the Florida Association of District School Superintendents.
- Three workforce representatives recommended by the Agency for Workforce Innovation.
- Three admissions directors of postsecondary institutions accredited by the Southern Association of Colleges and Schools, representing both public and private institutions.
- The Deputy Commissioner of Education responsible for curriculum and instruction.

The committee must be established and operational no later than September 1, 2007.

The bill requires that the submission and review of these courses be done electronically and decisions of the committee regarding course eligibility must be made within 60 days of receipt. Approved courses would be included in the Course Code Directory and funded through the Florida Education Finance Program (FEFP) the following fiscal year and would also be considered for possible dual enrollment and postsecondary credit. The Board of Governors and the Commissioner of Education are required to recommend an annual deadline for approval of these courses to be included in FEFP funding, postsecondary admissions, and dual enrollment.

The bill requires the SBE to establish an appeals process that requires a ruling by the Chancellor for Community Colleges and Workforce Education within 15 days.

#### C. SECTION DIRECTORY:

Section 1. Amends s. 1008.38, F.S., revising certain requirements of articulation accountability process established by the SBE; requiring the SBE to establish an expedited process for the review of newly proposed high school courses by an appointed curriculum committee; establishing the committee membership; requiring Workforce Florida, Inc. to approve committee; providing requirements for the review of courses; requiring approved courses to be included in funding the following year; requiring SBE to establish an appeals process.

**Section 2.** Provides that this act shall take effect upon becoming law.

# II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

# A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

This bill does not appear to have a fiscal impact on state government revenues.

# 2. Expenditures:

As of the date of this analysis, a fiscal analysis has not been received from the Department of Education. There may be minimal costs associated with the State Board of Education's duties related to the curriculum review of newly proposed postsecondary education courses. The bill does not provide an appropriation; therefore, the State Board of Education will have to implement the bill within existing resources.

# B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

## 1. Revenues:

This bill does not appear to have a fiscal impact on local government revenues.

## 2. Expenditures:

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This bill does not appear to have a fiscal impact on local government expenditures.

# C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

## D. FISCAL COMMENTS:

See Fiscal Impact on State Government Expenditures.

# **III. COMMENTS**

# A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The bill does not appear to require a city or county to expend funds or to take any action requiring the expenditure of funds.

The bill does not appear to reduce the authority that municipalities or counties have to raise revenues in the aggregate.

The bill does not appear to reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:** 

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

# D. STATEMENT OF THE SPONSOR

No statement submitted.

# IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

On March 20, 2007, the Committee on 21st Century Competitiveness adopted a strike-all amendment and reported the bill favorably as amended. The strike-all amendment creates the Florida Career and Professional Education Act to provide a statewide planning partnership between business and education communities. It revises career education within career and professional academies in Florida's public schools. In particular, the amendment:

- Provides that career academies must include the following:
  - A rigorous, standards-based academic curriculum integrated with a career curriculum that leads to industry certification, a standard high school diploma, and opportunities for students to simultaneously earn dual enrollment credit.
  - o Instruction in careers designated as high-growth, high-demand, high-pay fields by the local or regional workforce board;

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- One or more partnerships between the local school district, postsecondary institutions approved to operate in Florida, and local workforce boards:
- Instruction from highly-skilled, industry-certified professionals:
- Internships, externships, and on-the-job-training;
- Maximum use of private-sector facilities and personnel:
- Personalized academic advisement and support for middle grades career exploration;
- Maximum articulation of credits based on articulation agreements between the academy and postsecondary institutions approved to operate in Florida:
- o Attainment, at a minimum, of the Gold Seals Scholar Award; and
- An evaluation plan developed jointly with the Department of Education and the local workforce board.
- Requires school districts to develop, in collaboration with local workforce boards and the postsecondary institutions, strategic 5 year plans during the 2007-08 school year. The plans must include provisions for at least 1 academy to be operational in the school district by the 2008-09 school year. It also provides that 2 or more school districts may collaborate in developing and offering career academies.
- Requires the State Board of Education to establish an appeals process in the event that a proposed course is denied which shall require a consensus ruling by the Agency for Workforce Innovation and the Commissioner of Education within 15 days.
- Requires the Agency for Workforce Innovation to identify appropriate industry certifications based on the highest national standards available and publish annually an updated list of industry certifications to be used by academies.
- Requires the Department of Education, Workforce Florida and Enterprise Florida to work together to collect and analyze academic achievement and performance data of students participating in academies.
- Provides for the redirection of appropriated career funding to career and professional academies.
- Amends the Florida Education Finance Program to provide a bonus weight for the funding of students enrolled in academies that result in industry certification. It also provides that districts will not be eligible to receive both career academy and dual enrollment weighted funding for participating student.
- Provides that unless another appropriated amount is specified in the General Appropriations Act, the appropriation for this calculation is \$30 million annually.

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