

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/CS/HB 977 Primary Care Access Network  
**SPONSOR(S):** Policy & Budget Council; Gardiner  
**TIED BILLS:** **IDEN./SIM. BILLS:** SB 1732

---

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Committee on Health Innovation</u>	<u>7 Y, 0 N</u>	<u>Ciccone</u>	<u>Calamas</u>
2) <u>Healthcare Council</u>	<u>16 Y, 0 N, As CS</u>	<u>Ciccone</u>	<u>Gormley</u>
3) <u>Policy &amp; Budget Council</u>	<u>27 Y, 0 N, As CS</u>	<u>Leznoff</u>	<u>Hansen</u>
4) _____	_____	_____	_____
5) _____	_____	_____	_____

---

### SUMMARY ANALYSIS

CS/CS/HB 977 implements Idea #88 from the Speaker of the House of Representatives' 100 Innovative Ideas for Florida's Future which is to improve access to health care for the uninsured by expanding health care services through the Primary Care Access Network (PCAN).

The bill requires the Agency for Health Care Administration (agency) to establish a two-year pilot program in Orlando and Pasco Counties, and a one-year pilot program in Manatee, Sarasota and DeSoto Counties to offer health care services during the weekend and after regular business hours during the week at PCAN clinics to the extent funding is available. The agency is directed to develop procedures for operating the pilot programs.

\$3.5 million is appropriated to fund the pilot programs. Of the funds provided, \$2.3 million is designated for programs in Orange and Pasco Counties, and \$1.2 million is designated for programs in Manatee, Sarasota, and DeSoto Counties.

The bill provides an effective date of July 1, 2007.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

Limited government - The bill requires the Agency for Health Care Administration (agency) to establish pilot programs to provide health care services during the weekend and after regular business hours during the week. The bill directs the agency to develop procedures for operating the pilot program.

Empower families - The bill provides several health care services pilot programs, which will improve access to health care services at Primary Care Access Network (PCAN) clinics in Orlando, Pasco, Manatee, Sarasota and Desoto Counties by offering services during the weekday after regular business hours and on the weekend.

#### B. EFFECT OF PROPOSED CHANGES:

The bill establishes a two-year pilot program in Orlando and Pasco counties and a one-year pilot program in Manatee, Sarasota and Desoto Counties to offer health care services during the weekend and after regular business hours during the week at existing Primary Care Access Networks (PCAN). The extension of clinic hours of operation should provide uninsured individuals and families with greater access to health care services and delivery of care.

#### **Present Situation**

Primary Care Access Networks (PCAN) are currently established in Orlando and Pasco counties and provide access to health care services to persons who are not eligible for Medicaid coverage and who do not have other health care insurance. These networks represent a collaborative approach to health care delivery that includes county health departments, primary health care centers, community agencies, hospitals and state and local social services. The overall mission of PCANs is to improve the access, quality and coordination of health care services to the under insured and uninsured populations.

One of the primary missions of PCANs is to establish a "Medical Home" for individuals and families. Having a "Medical Home" means an individual or family has a doctor, or belongs to a health center. According to the Orange County PCAN informational website, "Medical Homes" help individuals and families avoid emergency room use by more regularly seeing their doctor when they are sick, even if they do not have health insurance. PCAN offers guidance regarding a health care center services, including immunizations and dental care for children, health care center locations, hours of operation and important emergency telephone numbers.<sup>1</sup>

#### C. SECTION DIRECTORY:

Section 1. Creates an unnumbered section of Florida Statutes; provides legislative intent regarding Primary Care Access Networks; creates pilot programs; provides reporting requirements.

Section 2. Provides an appropriation.

Section 3. Provides an effective date of July 1, 2007.

---

<sup>1</sup> [www.PCANOrangeCounty.com](http://www.PCANOrangeCounty.com)

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

Recurring

1 FTE

Salaries/Benefits

\$55,838

\$55,838

Expense

11,200

11,200

Human Resources Services

401

401

Provider Care Access Networks

3,429,561

3,432,561

Subtotal Recurring

3,497,000

3,500,000

Nonrecurring

Expense

3,000

Subtotal Nonrecurring

3,000

Total Expenditures

3,500,000

3,500,000

General Revenue Fund

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

### D. FISCAL COMMENTS:

According to the Agency for Health Care Administration, the bill would require additional staff to develop procedures for these pilots, to establish the data and reporting system, and to prepare the annual report.

## III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not require counties or municipalities to spend funds or take action requiring the expenditure of funds. This bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenues.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

The amendment creating section 2, which was adopted on April 10, 2007, in the Healthcare Council appropriates \$3.5 million from the General Revenue Fund to the Agency for Health Care Administration to implement the bill during the 2007-2008 fiscal year. Of that amount, \$2.3 million is designated for programs in Orange and Pasco Counties, and \$1.2 million is designated for programs in Manatee, Sarasota and DeSoto Counties.

Section 3 of the bill specifies that the effective date of the bill is subject to a specific appropriation.

This issue was addressed by the amendment adopted in the Policy & Budget Council on April 23, 2007.

D. STATEMENT OF THE SPONSOR

No statement provided.

**IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES**

On **March 20, 2007**, the Health Innovation Committee adopted one amendment.

The amendment:

- Provides that the effective date is contingent upon a specific appropriation.

The bill was reported favorable with one amendment.

On **April 10, 2007**, the Healthcare Council adopted 3 amendments to the bill reported out of the Health Innovation Committee on **March 20, 2007**.

These amendments:

- Expands PCAN program to Manatee, Sarasota and Desoto counties for a one-year pilot.
- Appropriates \$3.5 million from General Revenue to the Agency for Health Care Administration to implement the pilot programs as follows: \$2.3 million for programs in Orange and Pasco Counties, and \$1.2 million for programs in Manatee Sarasota, and DeSoto Counties.
- Provides that the effective date of the act is contingent upon a specific appropriation.

The bill was reported favorable as a Council Substitute. The analysis reflects the Council Substitute.

On April 23, 2007 the Policy and Budget Council adopted an amendment that provided an effective date without a contingency regarding appropriation. The bill was reported favorably as a Council Substitute to the Council Substitute to which this analysis is drafted.