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### A bill to be entitled

2 An act relating to hurricane preparedness and residential property insurance; amending s. 553.73, F.S.; prohibiting 3 4 the Florida Building Commission from modifying certain 5 foundation codes relating to wind resistance or the prevention of water intrusion unless the modification 6 7 enhances such provisions; amending s. 553.775, F.S.; 8 conforming a cross-reference; requiring jurisdictions 9 having authority to enforce the Florida Building Code to 10 require wind-borne-debris protection according to 11 specified requirements; requiring that the Florida Building Commission amend the Florida Building Code to 12 reflect the requirements of the act and eliminate certain 13 less stringent requirements; providing an exception; 14 requiring an amendment to the code with respect to certain 15 provisions governing new residential construction; 16 requiring the commission to develop voluntary guidelines 17 18 for increasing the hurricane resistance of buildings; 19 requiring that the guidelines be included in the commission's report to the 2008 Legislature; amending s. 20 624.404, F.S.; prohibiting an insurer from transacting 21 business in this state if it fails to offer a line of 22 business in this state that is offered in another state; 23 24 providing an exception; amending s. 627.0613, F.S.; providing for approval of residential property rate 25 filings by the insurance consumer advocate; amending s. 26 27 627.062, F.S.; requiring that insurance rate increases be "reasonable" rather than "not excessive"; exempting 28

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29 residential property rate filings from "use and file" 30 provisions; excluding reinsurance costs paid to affiliated companies from consideration in residential property rate 31 32 filings; requiring the full worldwide profits of insurers to be considered as a factor in residential property rate 33 34 filings; deleting provisions allowing certain residential 35 property rate changes in areas in which a reasonable degree of competition exists; exempting residential 36 37 property rate filings from provisions allowing arbitration 38 concerning rate filings in certain circumstances; 39 requiring that an insurer include specified attestations of accuracy with residential property rate filings; 40 amending s. 627.0629, F.S.; providing for development of a 41 uniform statewide rating scale and inspection system for 42 properties; requiring use of such a scale rather than 43 location of properties for rate setting; amending s. 44 45 627.351, F.S.; deleting requirements that a windstorm risk 46 apportionment plan be limited to certain geographic areas; 47 revising provisions to authorize Citizens Property Insurance Corporation to be competitive in the voluntary 48 market; deleting provisions requiring the corporation's 49 rates to be no lower than certain rates; deleting an 50 obsolete provision; amending s. 627.4133, F.S.; limiting 51 52 cancellation or nonrenewal of certain residential policies to certain times of the year; providing an exception; 53 providing that certain residential policies in force for a 54 55 specified period and meeting certain requirements cannot be canceled or nonrenewed except for nonpayment of 56

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premium; creating specified pilot programs using sales tax revenues; providing for annual reports; providing for future repeal; providing effective dates.

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61 Be It Enacted by the Legislature of the State of Florida:

62

Section 1. Subsections (2) and (3), paragraph (b) of
subsection (4), and subsections (6) and (7) of section 553.73,
Florida Statutes, are amended, and subsections (8) through (11)
of that section are renumbered as subsections (9) through (12),
respectively, to read:

68

553.73 Florida Building Code.--

69 The Florida Building Code shall contain provisions or (2)70 requirements for public and private buildings, structures, and facilities relative to structural, mechanical, electrical, 71 plumbing, energy, and gas systems, existing buildings, 72 73 historical buildings, manufactured buildings, elevators, coastal 74 construction, lodging facilities, food sales and food service 75 facilities, health care facilities, including assisted living 76 facilities, adult day care facilities, hospice residential and 77 inpatient facilities and units, and facilities for the control of radiation hazards, public or private educational facilities, 78 79 swimming pools, and correctional facilities and enforcement of 80 and compliance with such provisions or requirements. Further, the Florida Building Code must provide for uniform 81 implementation of ss. 515.25, 515.27, and 515.29 by including 82 83 standards and criteria for residential swimming pool barriers, pool covers, latching devices, door and window exit alarms, and 84

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85 other equipment required therein, which are consistent with the 86 intent of s. 515.23. Technical provisions to be contained within 87 the Florida Building Code are restricted to requirements related 88 to the types of materials used and construction methods and standards employed in order to meet criteria specified in the 89 Florida Building Code. Provisions relating to the personnel, 90 supervision or training of personnel, or any other professional 91 qualification requirements relating to contractors or their 92 93 workforce may not be included within the Florida Building Code, and subsections (4), (5), (6),  $\frac{1}{2}$ ,  $\frac{1}{$ 94 95 construed to allow the inclusion of such provisions within the Florida Building Code by amendment. This restriction applies to 96 both initial development and amendment of the Florida Building 97 98 Code.

The commission shall select from available national or 99 (3)international model building codes, or other available building 100 101 codes and standards currently recognized by the laws of this 102 state, to form the foundation for the Florida Building Code. The commission may modify the selected model codes and standards as 103 104 needed to accommodate the specific needs of this state. 105 Standards or criteria referenced by the selected model codes shall be similarly incorporated by reference. If a referenced 106 standard or criterion requires amplification or modification to 107 be appropriate for use in this state, only the amplification or 108 109 modification shall be specifically set forth in the Florida 110 Building Code. The Florida Building Commission may approve 111 technical amendments to the code, subject to the requirements of

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(4)

112 <u>subsections (7) and(8)</u> after the amendments have been subject to
113 the following conditions:

(a) The proposed amendment has been published on the commission's website for a minimum of 45 days and all the associated documentation has been made available to any interested party before any consideration by any Technical Advisory Committee;

(b) In order for a Technical Advisory Committee to make a favorable recommendation to the commission, the proposal must receive a three-fourths vote of the members present at the Technical Advisory Committee meeting and at least half of the regular members must be present in order to conduct a meeting;

(c) After Technical Advisory Committee consideration and a recommendation for approval of any proposed amendment, the proposal must be published on the commission's website for not less than 45 days before any consideration by the commission; and

(d) Any proposal may be modified by the commission based
on public testimony and evidence from a public hearing held in
accordance with chapter 120.

The commission shall incorporate within sections of the Florida Building Code provisions which address regional and local concerns and variations. The commission shall make every effort to minimize conflicts between the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code.

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Local governments may, subject to the limitations of 139 (b) 140 this section, adopt amendments to the technical provisions of 141 the Florida Building Code which apply solely within the 142 jurisdiction of such government and which provide for more stringent requirements than those specified in the Florida 143 Building Code, not more than once every 6 months. A local 144 government may adopt technical amendments that address local 145 needs if: 146

147 1. The local governing body determines, following a public 148 hearing which has been advertised in a newspaper of general 149 circulation at least 10 days before the hearing, that there is a need to strengthen the requirements of the Florida Building 150 Code. The determination must be based upon a review of local 151 152 conditions by the local governing body, which review demonstrates by evidence or data that the geographical 153 jurisdiction governed by the local governing body exhibits a 154 155 local need to strengthen the Florida Building Code beyond the 156 needs or regional variation addressed by the Florida Building Code, that the local need is addressed by the proposed local 157 158 amendment, and that the amendment is no more stringent than 159 necessary to address the local need.

2. Such additional requirements are not discriminatory
against materials, products, or construction techniques of
demonstrated capabilities.

3. Such additional requirements may not introduce a newsubject not addressed in the Florida Building Code.

165 4. The enforcing agency shall make readily available, in a166 usable format, all amendments adopted pursuant to this section.

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5. Any amendment to the Florida Building Code shall be transmitted within 30 days by the adopting local government to the commission. The commission shall maintain copies of all such amendments in a format that is usable and obtainable by the public. Local technical amendments shall not become effective until 30 days after the amendment has been received and published by the commission.

Any amendment to the Florida Building Code adopted by a 174 6. 175 local government pursuant to this paragraph shall be effective 176 only until the adoption by the commission of the new edition of 177 the Florida Building Code every third year. At such time, the commission shall review such amendment for consistency with the 178 criteria in paragraph (8) (7) (a) and adopt such amendment as part 179 of the Florida Building Code or rescind the amendment. The 180 commission shall immediately notify the respective local 181 182 government of the rescission of any amendment. After receiving 183 such notice, the respective local government may readopt the 184 rescinded amendment pursuant to the provisions of this 185 paragraph.

186 7. Each county and municipality desiring to make local 187 technical amendments to the Florida Building Code shall by interlocal agreement establish a countywide compliance review 188 189 board to review any amendment to the Florida Building Code, adopted by a local government within the county pursuant to this 190 191 paragraph, that is challenged by any substantially affected party for purposes of determining the amendment's compliance 192 193 with this paragraph. If challenged, the local technical 194 amendments shall not become effective until time for filing an

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appeal pursuant to subparagraph 8. has expired or, if there is an appeal, until the commission issues its final order determining the adopted amendment is in compliance with this subsection.

If the compliance review board determines such 199 8. amendment is not in compliance with this paragraph, the 200 compliance review board shall notify such local government of 201 the noncompliance and that the amendment is invalid and 202 203 unenforceable until the local government corrects the amendment 204 to bring it into compliance. The local government may appeal the 205 decision of the compliance review board to the commission. If 206 the compliance review board determines such amendment to be in compliance with this paragraph, any substantially affected party 207 208 may appeal such determination to the commission. Any such appeal 209 shall be filed with the commission within 14 days of the board's 210 written determination. The commission shall promptly refer the 211 appeal to the Division of Administrative Hearings for the 212 assignment of an administrative law judge. The administrative law judge shall conduct the required hearing within 30 days, and 213 214 shall enter a recommended order within 30 days of the conclusion 215 of such hearing. The commission shall enter a final order within 30 days thereafter. The provisions of chapter 120 and the 216 uniform rules of procedure shall apply to such proceedings. The 217 218 local government adopting the amendment that is subject to 219 challenge has the burden of proving that the amendment complies 220 with this paragraph in proceedings before the compliance review 221 board and the commission, as applicable. Actions of the commission are subject to judicial review pursuant to s. 120.68. 222

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The compliance review board shall determine whether its decisions apply to a respective local jurisdiction or apply countywide.

226 9. An amendment adopted under this paragraph shall include a fiscal impact statement which documents the costs and benefits 227 of the proposed amendment. Criteria for the fiscal impact 228 statement shall include the impact to local government relative 229 to enforcement, the impact to property and building owners, as 230 231 well as to industry, relative to the cost of compliance. The 232 fiscal impact statement may not be used as a basis for 233 challenging the amendment for compliance.

10. In addition to subparagraphs 7. and 9., the commission may review any amendments adopted pursuant to this subsection and make nonbinding recommendations related to compliance of such amendments with this subsection.

(6)(a) The commission, by rule adopted pursuant to ss. 238 239 120.536(1) and 120.54, shall update the Florida Building Code 240 every 3 years. When updating the Florida Building Code, the commission shall select the most current version of the 241 242 International Building Code, the International Fuel Gas Code, 243 the International Mechanical Code, the International Plumbing Code, and the International Residential Code, all of which are 244 adopted by the International Code Council, and the National 245 Electrical Code, which is adopted by the National Fire 246 247 Protection Association, to form the foundation codes of the updated Florida Building Code, if the version has been adopted 248 249 by the applicable model code entity and made available to the

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250 public at least 6 months prior to its selection by the 251 commission.

(b) Codes regarding noise contour lines shall be reviewed
annually, and the most current federal guidelines shall be
adopted.

The commission may modify any portion of the 255 (C) foundation codes only as needed to accommodate the specific 256 needs of this state, maintaining Florida-specific amendments 257 258 previously adopted by the commission and not addressed by the 259 updated foundation code. Standards or criteria referenced by the 260 codes shall be incorporated by reference. If a referenced standard or criterion requires amplification or modification to 261 be appropriate for use in this state, only the amplification or 262 263 modification shall be set forth in the Florida Building Code. 264 The commission may approve technical amendments to the updated 265 Florida Building Code after the amendments have been subject to 266 the conditions set forth in paragraphs (3)(a)-(d). Amendments to 267 the foundation codes which are adopted in accordance with this subsection shall be clearly marked in printed versions of the 268 269 Florida Building Code so that the fact that the provisions are 270 Florida-specific amendments to the foundation codes is readily 271 apparent.

(d) The commission shall further consider the commission's
own interpretations, declaratory statements, appellate
decisions, and approved statewide and local technical amendments
and shall incorporate such interpretations, statements,
decisions, and amendments into the updated Florida Building Code
only to the extent that they are needed to modify the foundation

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codes to accommodate the specific needs of the state. A change 278 279 made by an institute or standards organization to any standard or criterion that is adopted by reference in the Florida 280 Building Code does not become effective statewide until it has 281 been adopted by the commission. Furthermore, the edition of the 282 Florida Building Code which is in effect on the date of 283 application for any permit authorized by the code governs the 284 permitted work for the life of the permit and any extension 285 286 granted to the permit.

(e) A rule updating the Florida Building Code in
accordance with this subsection shall take effect no sooner than
6 months after publication of the updated code. Any amendment to
the Florida Building Code which is adopted upon a finding by the
commission that the amendment is necessary to protect the public
from immediate threat of harm takes effect immediately.

(f) Provisions of the foundation codes, including those
 contained in referenced standards and criteria, relating to wind
 resistance or the prevention of water intrusion may not be
 modified to diminish those construction requirements; however,
 the commission may, subject to conditions in this subsection,
 modify the provisions to enhance those construction

299 requirements.

300 <u>(7)(f)</u> Upon the conclusion of a triennial update to the 301 Florida Building Code, notwithstanding the provisions of this 302 subsection or subsection (3) or subsection (6), the commission 303 may address issues identified in this <u>subsection</u> <del>paragraph</del> by 304 amending the code pursuant only to the rule adoption procedures 305 contained in chapter 120. Provisions of the Florida Building

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306 Code, including those contained in referenced standards and 307 criteria, relating to wind resistance or the prevention of water 308 intrusion may not be amended pursuant to this subsection to diminish those construction requirements; however, the 309 commission may, subject to conditions in this subsection, amend 310 the provisions to enhance those construction requirements. 311 Following the approval of any amendments to the Florida Building 312 Code by the commission and publication of the amendments on the 313 314 commission's website, authorities having jurisdiction to enforce 315 the Florida Building Code may enforce the amendments. The 316 commission may approve amendments that are needed to address: 317 (a) 1. Conflicts within the updated code; (b) 2. Conflicts between the updated code and the Florida 318 319 Fire Prevention Code adopted pursuant to chapter 633; (c)<del>3.</del> The omission of previously adopted Florida-specific 320 321 amendments to the updated code if such omission is not supported 322 by a specific recommendation of a technical advisory committee 323 or particular action by the commission; or (d) 4. Unintended results from the integration of 324 325 previously adopted Florida-specific amendments with the model 326 code. The commission may approve technical amendments 327 (8)<del>(7)</del>(a) to the Florida Building Code once each year for statewide or 328 329 regional application upon a finding that the amendment: 330 1. Is needed in order to accommodate the specific needs of this state. 331 332 2. . Has a reasonable and substantial connection with the health, safety, and welfare of the general public. 333

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3. Strengthens or improves the Florida Building Code, or
in the case of innovation or new technology, will provide
equivalent or better products or methods or systems of
construction.

338 4. Does not discriminate against materials, products,
339 methods, or systems of construction of demonstrated
340 capabilities.

341 5. Does not degrade the effectiveness of the Florida342 Building Code.

344 Furthermore, the Florida Building Commission may approve 345 technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the 346 347 code which are embodied in its opinions, final orders, 348 declaratory statements, and interpretations of hearing officer panels under s. 553.775(3)(c), but shall do so only to the 349 350 extent that incorporation of interpretations is needed to modify 351 the foundation codes to accommodate the specific needs of this state. Amendments approved under this paragraph shall be adopted 352 353 by rule pursuant to ss. 120.536(1) and 120.54, after the 354 amendments have been subjected to the provisions of subsection 355 (3).

(b) A proposed amendment shall include a fiscal impact
statement which documents the costs and benefits of the proposed
amendment. Criteria for the fiscal impact statement shall be
established by rule by the commission and shall include the
impact to local government relative to enforcement, the impact

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361 to property and building owners, as well as to industry,362 relative to the cost of compliance.

363 The commission may not approve any proposed amendment (C) 364 that does not accurately and completely address all requirements for amendment which are set forth in this section. The 365 commission shall require all proposed amendments and information 366 submitted with proposed amendments to be reviewed by commission 367 staff prior to consideration by any technical advisory 368 369 committee. These reviews shall be for sufficiency only and are 370 not intended to be qualitative in nature. Staff members shall 371 reject any proposed amendment that fails to include a fiscal impact statement. Proposed amendments rejected by members of the 372 staff may not be considered by the commission or any technical 373 374 advisory committee.

(d) Provisions of the Florida Building Code, including
 those contained in referenced standards and criteria, relating
 to wind resistance or the prevention of water intrusion may not
 be amended pursuant to this subsection to diminish those
 construction requirements; however, the commission may, subject
 to conditions in this subsection, amend the provisions to
 enhance those construction requirements.

382 Section 2. Subsection (2) of section 553.775, Florida
383 Statutes, is amended to read:

384 5

553.775 Interpretations.--

385 (2) Local enforcement agencies, local building officials,
386 state agencies, and the commission shall interpret provisions of
387 the Florida Building Code in a manner that is consistent with
388 declaratory statements and interpretations entered by the

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389 commission, except that conflicts between the Florida Fire 390 Prevention Code and the Florida Building Code shall be resolved 391 in accordance with s.  $553.73(10)\frac{(9)}{(c)}$  and (d). 392 Section 3. Upon the effective date of this act, each jurisdiction having authority to enforce the Florida Building 393 Code shall, at a minimum, require wind-borne-debris protection 394 in accordance with s. 1609.1, International Building Code (2006) 395 396 within the "wind-borne-debris region" as that term is defined in 397 s. 1609.2, International Building Code (2006). 398 Section 4. (1) The Florida Building Commission shall 399 amend the Florida Building Code to reflect the application of provisions identified in section 553.73, Florida Statutes, and 400 401 to eliminate all exceptions that provide less stringent 402 requirements. The amendments by the commission shall apply 403 throughout the state with the exception of the High Velocity 404 Hurricane Zone, which shall be governed as currently provided 405 within the Florida Building Code. The commission shall, in 406 addition, amend the code to require that, at a minimum, in areas 407 where the applicable design wind speed is less than 120 miles 408 per hour, all new residences are designed and constructed to withstand internal pressures. The commission shall fulfill these 409 obligations before July 1, 2007, pursuant only to the provisions 410 411 of chapter 120, Florida Statutes. 412 (2) The Florida Building Commission shall develop 413 voluntary "Code Plus" guidelines for increasing the hurricane resistance of buildings. The guidelines must be modeled on the 414 415 requirements for the High Velocity Hurricane Zone and must 416 identify products, systems, and methods of construction that the

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2007

417	commission anticipates could result in stronger construction.
418	The commission shall include these guidelines in its report to
419	the 2008 Legislature.
420	(3) This section shall take effect upon this act becoming
421	<u>a law.</u>
422	Section 5. Subsection (8) is added to section 624.404,
423	Florida Statutes, to read:
424	624.404 General eligibility of insurers for certificate of
425	authorityTo qualify for and hold authority to transact
426	insurance in this state, an insurer must be otherwise in
427	compliance with this code and with its charter powers and must
428	be an incorporated stock insurer, an incorporated mutual
429	insurer, or a reciprocal insurer, of the same general type as
430	may be formed as a domestic insurer under this code; except
431	that:
432	(8) No insurer shall be authorized to transact business in
433	this state if it fails to offer in this state a line of business
434	offered in any other state. The office may waive this
435	requirement to the extent necessary to allow an insurer to offer
436	in this state a product or service not otherwise readily
437	available to the consumers of this state.
438	Section 6. Subsection (5) is added to section 627.0613,
439	Florida Statutes, to read:
440	627.0613 Consumer advocateThe Chief Financial Officer
441	must appoint a consumer advocate who must represent the general
442	public of the state before the department and the office. The
443	consumer advocate must report directly to the Chief Financial
444	Officer, but is not otherwise under the authority of the
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445 department or of any employee of the department. The consumer 446 advocate has such powers as are necessary to carry out the 447 duties of the office of consumer advocate, including, but not 448 limited to, the powers to:

449 (5) Approve all residential property rate filings as
450 reasonable before they shall take effect.

451 Section 7. Subsection (1), paragraphs (a), (b), and (j) of
452 subsection (2), paragraph (a) of subsection (6), and subsection
453 (9) of section 627.062, Florida Statutes, are amended to read:
454 627.062 Rate standards.--

(1) The rates for all classes of insurance to which the
provisions of this part are applicable shall <u>be reasonable and</u>
<u>shall</u> not be excessive, inadequate, or unfairly discriminatory.

458

(2) As to all such classes of insurance:

(a) Insurers or rating organizations shall establish and
use rates, rating schedules, or rating manuals to allow the
insurer a reasonable rate of return on such classes of insurance
written in this state. A copy of rates, rating schedules, rating
manuals, premium credits or discount schedules, and surcharge
schedules, and changes thereto, shall be filed with the office
under one of the following procedures:

1. If the filing is made at least 90 days before the proposed effective date and the filing is not implemented during the office's review of the filing and any proceeding and judicial review, then such filing shall be considered a "file and use" filing. In such case, the office shall finalize its review by issuance of a notice of intent to approve or a notice of intent to disapprove within 90 days after receipt of the

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473 filing. The notice of intent to approve and the notice of intent 474 to disapprove constitute agency action for purposes of the 475 Administrative Procedure Act. Requests for supporting 476 information, requests for mathematical or mechanical 477 corrections, or notification to the insurer by the office of its preliminary findings shall not toll the 90-day period during any 478 such proceedings and subsequent judicial review. The rate shall 479 be deemed approved if the office does not issue a notice of 480 481 intent to approve or a notice of intent to disapprove within 90 482 days after receipt of the filing.

483 2. If the filing is not made in accordance with the provisions of subparagraph 1., such filing shall be made as soon 484 as practicable, but no later than 30 days after the effective 485 date, and shall be considered a "use and file" filing. An 486 insurer making a "use and file" filing is potentially subject to 487 488 an order by the office to return to policyholders portions of 489 rates found to be excessive, as provided in paragraph (h). This 490 subparagraph does not apply to residential property insurance.

(b) Upon receiving a rate filing, the office shall review
the rate filing to determine if a rate is <u>reasonable</u> excessive,
inadequate, or unfairly discriminatory. In making that
determination, the office shall, in accordance with generally
accepted and reasonable actuarial techniques, consider the
following factors:

497 1. Past and prospective loss experience within and without498 this state.

499

2. Past and prospective expenses.

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500 3. The degree of competition among insurers for the risk501 insured.

502 Investment income reasonably expected by the insurer, 4. 503 consistent with the insurer's investment practices, from 504 investable premiums anticipated in the filing, plus any other expected income from currently invested assets representing the 505 amount expected on unearned premium reserves and loss reserves. 506 The commission may adopt rules utilizing reasonable techniques 507 of actuarial science and economics to specify the manner in 508 which insurers shall calculate investment income attributable to 509 such classes of insurance written in this state and the manner 510 in which such investment income shall be used in the calculation 511 of insurance rates. Such manner shall contemplate allowances for 512 513 an underwriting profit factor and full consideration of 514 investment income which produce a reasonable rate of return; 515 however, investment income from invested surplus shall not be 516 considered.

517 5. The reasonableness of the judgment reflected in the 518 filing.

519 6. Dividends, savings, or unabsorbed premium deposits 520 allowed or returned to Florida policyholders, members, or 521 subscribers.

522

7. The adequacy of loss reserves.

523 8. The cost of reinsurance. <u>A residential property insurer</u>
524 <u>shall not include costs of reinsurance obtained from an</u>
525 affiliated company.

526 9. Trend factors, including trends in actual losses per527 insured unit for the insurer making the filing.

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528 Conflagration and catastrophe hazards, if applicable. 10. A reasonable margin for underwriting profit and 529 11. 530 contingencies. For that portion of the rate covering the risk of 531 hurricanes and other catastrophic losses for which the insurer 532 has not purchased reinsurance and has exposed its capital and surplus to such risk, the office must approve a rating factor 533 that provides the insurer a reasonable rate of return that is 534 commensurate with such risk. For residential property insurers, 535 536 the full worldwide profit of the insurer shall be considered as a factor in addition to profit from within this state. 537 538 12. The cost of medical services, if applicable. 539 Other relevant factors which impact upon the frequency 13. or severity of claims or upon expenses. 540 Notwithstanding any other provision of law, a 541 (j) 542 residential property rate filing shall not take effect until 543 approved by the consumer advocate as provided under s. 544 627.0613(5). Effective July 1, 2007, notwithstanding any other 545 provision of this section: 546 1. With respect to any residential property insurance 547 subject to regulation under this section for any area for which 548 the office determines a reasonable degree of competition exists, a rate filing, including, but not limited to, any rate changes, 549 550 rating factors, territories, classification, discounts, and 551 credits, with respect to any policy form, including endorsements 552 issued with the form, that results in an overall average 553 statewide premium increase or decrease of no more than 5 percent 554 above or below the premium that would result from the insurer's 555 rates then in effect shall not be subject to a determination by Page 20 of 53

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556	the office that the rate is excessive or unfairly discriminatory
557	except as provided in subparagraph 3., or any other provision of
558	law, provided all changes specified in the filing do not result
559	in an overall premium increase of more than 10 percent for any
560	one territory, for reasons related solely to the rate change. As
561	used in this subparagraph, the term "insurer's rates then in
562	effect" includes only rates that have been lawfully in effect
563	under this section or rates that have been determined to be
564	lawful through administrative proceedings or judicial
565	proceedings.
566	2. An insurer may not make filings under this paragraph
567	with respect to any policy form, including endorsements issued
568	with the form, if the overall premium changes resulting from
569	such filings exceed the amounts specified in this paragraph in
570	any 12-month period. An insurer may proceed under other
571	provisions of this section or other provisions of law if the
572	insurer seeks to exceed the premium or rate limitations of this
573	paragraph.
574	3. This paragraph does not affect the authority of the
575	office to disapprove a rate as inadequate or to disapprove a
576	filing for the unlawful use of unfairly discriminatory rating
577	factors that are prohibited by the laws of this state. An
578	insurer electing to implement a rate change under this paragraph
579	shall submit a filing to the office at least 40 days prior to
580	the effective date of the rate change. The office shall have 30
581	days after the filing's submission to review the filing and
582	determine if the rate is inadequate or uses unfairly
583	discriminatory rating factors. Absent a finding by the office
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584 within such 30 day period that the rate is inadequate or that the insurer has used unfairly discriminatory rating factors, the 585 586 filing is deemed approved. If the office finds during the 30 day 587 period that the filing will result in inadequate premiums or 588 otherwise endanger the insurer's solvency, the office shall suspend the rate decrease. If the insurer is implementing an 589 overall rate increase, the results of which continue to produce 590 an inadequate rate, such increase shall proceed pending 591 592 additional action by the office to ensure the adequacy of the 593 rate.

594 4. This paragraph does not apply to rate filings for any
 595 insurance other than residential property insurance.

597 The provisions of this subsection shall not apply to workers' 598 compensation and employer's liability insurance and to motor 599 vehicle insurance.

600 (6) (a) After any action with respect to a rate filing that 601 constitutes agency action for purposes of the Administrative Procedure Act, except for a rate filing for medical malpractice 602 603 or residential property insurance, an insurer may, in lieu of demanding a hearing under s. 120.57, require arbitration of the 604 rate filing. Arbitration shall be conducted by a board of 605 606 arbitrators consisting of an arbitrator selected by the office, 607 an arbitrator selected by the insurer, and an arbitrator 608 selected jointly by the other two arbitrators. Each arbitrator 609 must be certified by the American Arbitration Association. A 610 decision is valid only upon the affirmative vote of at least two 611 of the arbitrators. No arbitrator may be an employee of any

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612 insurance regulator or regulatory body or of any insurer, 613 regardless of whether or not the employing insurer does business 614 in this state. The office and the insurer must treat the 615 decision of the arbitrators as the final approval of a rate 616 filing. Costs of arbitration shall be paid by the insurer.

An insurer making a rate filing for residential 617 (9) property insurance must include a certification under oath, on a 618 form approved by the office, that the information contained in 619 620 the filing is accurate and consistent with accepted actuarial 621 principles. The certification must be signed by the chief 622 actuary and a senior officer of the insurer. The burden is on the office to establish that rates are excessive for personal 623 624 lines residential coverage with a dwelling replacement cost of 625 \$1 million or more or for a single condominium unit with a 626 combined dwelling and contents replacement cost of \$1 million or 627 more. Upon request of the office, the insurer shall provide to 628 the office such loss and expense information as the office 629 reasonably needs to meet this burden.

630 Section 8. Subsection (11) is added to section 627.0629,631 Florida Statutes, to read:

632 627.0629 Residential property insurance; rate filings.-633 (11) The department shall develop a uniform statewide
634 rating scale and inspection system for residential properties to
635 be used as the basis for rates. Upon adoption of such a system,
636 all rate filings shall thereafter be based upon the ratings of
637 individual properties rather than upon the location of the
638 properties.

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639Section 9. Subsection (2) and paragraph (m) of subsection640(6) of section 627.351, Florida Statutes, are amended to read:

641 642 627.351 Insurance risk apportionment plans.--(2) WINDSTORM INSURANCE RISK APPORTIONMENT.--

643 Agreements may be made among property insurers with (a) respect to the equitable apportionment among them of insurance 644 which may be afforded applicants who are in good faith entitled 645 646 to, but are unable to procure, such insurance through ordinary 647 methods; and such insurers may agree among themselves on the use of reasonable rate modifications for such insurance. Such 648 649 agreements and rate modifications shall be subject to the 650 applicable provisions of this chapter.

The department shall require all insurers holding a 651 (b) 652 certificate of authority to transact property insurance on a 653 direct basis in this state, other than joint underwriting 654 associations and other entities formed pursuant to this section, 655 to provide windstorm coverage to applicants from areas 656 determined to be eligible pursuant to paragraph (c) who in good 657 faith are entitled to, but are unable to procure, such coverage 658 through ordinary means; or it shall adopt a reasonable plan or 659 plans for the equitable apportionment or sharing among such 660 insurers of windstorm coverage, which may include formation of 661 an association for this purpose. As used in this subsection, the 662 term "property insurance" means insurance on real or personal 663 property, as defined in s. 624.604, including insurance for 664 fire, industrial fire, allied lines, farmowners multiperil, 665 homeowners' multiperil, commercial multiperil, and mobile homes, 666 and including liability coverages on all such insurance, but

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667 excluding inland marine as defined in s. 624.607(3) and 668 excluding vehicle insurance as defined in s. 624.605(1)(a) other 669 than insurance on mobile homes used as permanent dwellings. The 670 department shall adopt rules that provide a formula for the 671 recovery and repayment of any deferred assessments.

For the purpose of this section, properties eligible 672 1. for such windstorm coverage are defined as dwellings, buildings, 673 and other structures, including mobile homes which are used as 674 675 dwellings and which are tied down in compliance with mobile home 676 tie-down requirements prescribed by the Department of Highway 677 Safety and Motor Vehicles pursuant to s. 320.8325, and the 678 contents of all such properties. An applicant or policyholder is eligible for coverage only if an offer of coverage cannot be 679 680 obtained by or for the applicant or policyholder from an admitted insurer at approved rates. 681

682 2.a.(I) All insurers required to be members of such 683 association shall participate in its writings, expenses, and 684 losses. Surplus of the association shall be retained for the payment of claims and shall not be distributed to the member 685 686 insurers. Such participation by member insurers shall be in the proportion that the net direct premiums of each member insurer 687 written for property insurance in this state during the 688 689 preceding calendar year bear to the aggregate net direct premiums for property insurance of all member insurers, as 690 691 reduced by any credits for voluntary writings, in this state during the preceding calendar year. For the purposes of this 692 693 subsection, the term "net direct premiums" means direct written 694 premiums for property insurance, reduced by premium for

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liability coverage and for the following if included in allied 695 lines: rain and hail on growing crops; livestock; association 696 697 direct premiums booked; National Flood Insurance Program direct premiums; and similar deductions specifically authorized by the 698 699 plan of operation and approved by the department. A member's participation shall begin on the first day of the calendar year 700 following the year in which it is issued a certificate of 701 702 authority to transact property insurance in the state and shall 703 terminate 1 year after the end of the calendar year during which 704 it no longer holds a certificate of authority to transact 705 property insurance in the state. The commissioner, after review 706 of annual statements, other reports, and any other statistics that the commissioner deems necessary, shall certify to the 707 708 association the aggregate direct premiums written for property 709 insurance in this state by all member insurers.

(II) Effective July 1, 2002, The association shall operate subject to the supervision and approval of a board of governors who are the same individuals that have been appointed by the Treasurer to serve on the board of governors of the Citizens Property Insurance Corporation.

(III) The plan of operation shall provide a formula whereby a company voluntarily providing windstorm coverage in affected areas will be relieved wholly or partially from apportionment of a regular assessment pursuant to sub-subsubparagraph d.(I) or sub-sub-subparagraph d.(II).

(IV) A company which is a member of a group of companiesunder common management may elect to have its credits applied on

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a group basis, and any company or group may elect to have itscredits applied to any other company or group.

(V) There shall be no credits or relief from apportionment
to a company for emergency assessments collected from its
policyholders under sub-subparagraph d.(III).

The plan of operation may also provide for the award 727 (VI) of credits, for a period not to exceed 3 years, from a regular 728 assessment pursuant to sub-subparagraph d.(I) or sub-sub-729 730 subparagraph d.(II) as an incentive for taking policies out of 731 the Residential Property and Casualty Joint Underwriting 732 Association. In order to qualify for the exemption under this 733 sub-sub-subparagraph, the take-out plan must provide that at least 40 percent of the policies removed from the Residential 734 735 Property and Casualty Joint Underwriting Association cover risks located in Dade, Broward, and Palm Beach Counties or at least 30 736 737 percent of the policies so removed cover risks located in Dade, 738 Broward, and Palm Beach Counties and an additional 50 percent of 739 the policies so removed cover risks located in other coastal 740 counties, and must also provide that no more than 15 percent of 741 the policies so removed may exclude windstorm coverage. With the 742 approval of the department, the association may waive these 743 geographic criteria for a take-out plan that removes at least 744 the lesser of 100,000 Residential Property and Casualty Joint 745 Underwriting Association policies or 15 percent of the total 746 number of Residential Property and Casualty Joint Underwriting 747 Association policies, provided the governing board of the 748 Residential Property and Casualty Joint Underwriting Association certifies that the take-out plan will materially reduce the 749

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750 Residential Property and Casualty Joint Underwriting 751 Association's 100-year probable maximum loss from hurricanes. 752 With the approval of the department, the board may extend such 753 credits for an additional year if the insurer quarantees an 754 additional year of renewability for all policies removed from the Residential Property and Casualty Joint Underwriting 755 Association, or for 2 additional years if the insurer guarantees 756 2 additional years of renewability for all policies removed from 757 758 the Residential Property and Casualty Joint Underwriting 759 Association.

b. Assessments to pay deficits in the association under
this subparagraph shall be included as an appropriate factor in
the making of rates as provided in s. 627.3512.

763 The Legislature finds that the potential for unlimited c. 764 deficit assessments under this subparagraph may induce insurers 765 to attempt to reduce their writings in the voluntary market, and 766 that such actions would worsen the availability problems that 767 the association was created to remedy. It is the intent of the Legislature that insurers remain fully responsible for paying 768 769 regular assessments and collecting emergency assessments for any 770 deficits of the association; however, it is also the intent of 771 the Legislature to provide a means by which assessment 772 liabilities may be amortized over a period of years.

d.(I) When the deficit incurred in a particular calendar
year is 10 percent or less of the aggregate statewide direct
written premium for property insurance for the prior calendar
year for all member insurers, the association shall levy an
assessment on member insurers in an amount equal to the deficit.

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778 When the deficit incurred in a particular calendar (II)year exceeds 10 percent of the aggregate statewide direct 779 780 written premium for property insurance for the prior calendar year for all member insurers, the association shall levy an 781 782 assessment on member insurers in an amount equal to the greater of 10 percent of the deficit or 10 percent of the aggregate 783 statewide direct written premium for property insurance for the 784 prior calendar year for member insurers. Any remaining deficit 785 786 shall be recovered through emergency assessments under sub-sub-787 subparagraph (III).

788 (III) Upon a determination by the board of directors that 789 a deficit exceeds the amount that will be recovered through 790 regular assessments on member insurers, pursuant to sub-sub-791 subparagraph (I) or sub-subparagraph (II), the board shall 792 levy, after verification by the department, emergency 793 assessments to be collected by member insurers and by 794 underwriting associations created pursuant to this section which 795 write property insurance, upon issuance or renewal of property 796 insurance policies other than National Flood Insurance policies 797 in the year or years following levy of the regular assessments. 798 The amount of the emergency assessment collected in a particular 799 year shall be a uniform percentage of that year's direct written 800 premium for property insurance for all member insurers and underwriting associations, excluding National Flood Insurance 801 802 policy premiums, as annually determined by the board and 803 verified by the department. The department shall verify the 804 arithmetic calculations involved in the board's determination 805 within 30 days after receipt of the information on which the

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806 determination was based. Notwithstanding any other provision of 807 law, each member insurer and each underwriting association 808 created pursuant to this section shall collect emergency 809 assessments from its policyholders without such obligation being affected by any credit, limitation, exemption, or deferment. The 810 emergency assessments so collected shall be transferred directly 811 to the association on a periodic basis as determined by the 812 association. The aggregate amount of emergency assessments 813 814 levied under this sub-sub-subparagraph in any calendar year may 815 not exceed the greater of 10 percent of the amount needed to 816 cover the original deficit, plus interest, fees, commissions, 817 required reserves, and other costs associated with financing of the original deficit, or 10 percent of the aggregate statewide 818 819 direct written premium for property insurance written by member 820 insurers and underwriting associations for the prior year, plus 821 interest, fees, commissions, required reserves, and other costs 822 associated with financing the original deficit. The board may 823 pledge the proceeds of the emergency assessments under this subsub-subparagraph as the source of revenue for bonds, to retire 824 825 any other debt incurred as a result of the deficit or events 826 giving rise to the deficit, or in any other way that the board determines will efficiently recover the deficit. The emergency 827 828 assessments under this sub-sub-subparagraph shall continue as long as any bonds issued or other indebtedness incurred with 829 830 respect to a deficit for which the assessment was imposed remain outstanding, unless adequate provision has been made for the 831 832 payment of such bonds or other indebtedness pursuant to the 833 document governing such bonds or other indebtedness. Emergency

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assessments collected under this sub-sub-subparagraph are not part of an insurer's rates, are not premium, and are not subject to premium tax, fees, or commissions; however, failure to pay the emergency assessment shall be treated as failure to pay premium.

(IV) Each member insurer's share of the total regular 839 840 assessments under sub-sub-subparagraph (I) or sub-subsubparagraph (II) shall be in the proportion that the insurer's 841 842 net direct premium for property insurance in this state, for the 843 year preceding the assessment bears to the aggregate statewide 844 net direct premium for property insurance of all member insurers, as reduced by any credits for voluntary writings for 845 846 that year.

847 If regular deficit assessments are made under sub-sub-(V)848 subparagraph (I) or sub-subparagraph (II), or by the 849 Residential Property and Casualty Joint Underwriting Association 850 under sub-subparagraph (6)(b)3.a. or sub-subparagraph 851 (6) (b) 3.b., the association shall levy upon the association's policyholders, as part of its next rate filing, or by a separate 852 853 rate filing solely for this purpose, a market equalization 854 surcharge in a percentage equal to the total amount of such regular assessments divided by the aggregate statewide direct 855 856 written premium for property insurance for member insurers for 857 the prior calendar year. Market equalization surcharges under 858 this sub-subparagraph are not considered premium and are not subject to commissions, fees, or premium taxes; however, failure 859 860 to pay a market equalization surcharge shall be treated as 861 failure to pay premium.

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The governing body of any unit of local government, any 862 e. residents of which are insured under the plan, may issue bonds 863 864 as defined in s. 125.013 or s. 166.101 to fund an assistance 865 program, in conjunction with the association, for the purpose of 866 defraying deficits of the association. In order to avoid needless and indiscriminate proliferation, duplication, and 867 fragmentation of such assistance programs, any unit of local 868 government, any residents of which are insured by the 869 870 association, may provide for the payment of losses, regardless 871 of whether or not the losses occurred within or outside of the 872 territorial jurisdiction of the local government. Revenue bonds 873 may not be issued until validated pursuant to chapter 75, unless a state of emergency is declared by executive order or 874 875 proclamation of the Governor pursuant to s. 252.36 making such findings as are necessary to determine that it is in the best 876 877 interests of, and necessary for, the protection of the public 878 health, safety, and general welfare of residents of this state 879 and the protection and preservation of the economic stability of insurers operating in this state, and declaring it an essential 880 881 public purpose to permit certain municipalities or counties to 882 issue bonds as will provide relief to claimants and policyholders of the association and insurers responsible for 883 884 apportionment of plan losses. Any such unit of local government may enter into such contracts with the association and with any 885 886 other entity created pursuant to this subsection as are 887 necessary to carry out this paragraph. Any bonds issued under 888 this sub-subparagraph shall be payable from and secured by 889 moneys received by the association from assessments under this

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subparagraph, and assigned and pledged to or on behalf of the 890 unit of local government for the benefit of the holders of such 891 892 bonds. The funds, credit, property, and taxing power of the state or of the unit of local government shall not be pledged 893 for the payment of such bonds. If any of the bonds remain unsold 894 60 days after issuance, the department shall require all 895 insurers subject to assessment to purchase the bonds, which 896 shall be treated as admitted assets; each insurer shall be 897 898 required to purchase that percentage of the unsold portion of 899 the bond issue that equals the insurer's relative share of 900 assessment liability under this subsection. An insurer shall not 901 be required to purchase the bonds to the extent that the department determines that the purchase would endanger or impair 902 903 the solvency of the insurer. The authority granted by this sub-904 subparagraph is additional to any bonding authority granted by 905 subparagraph 6.

906 3. The plan shall also provide that any member with a 907 surplus as to policyholders of \$20 million or less writing 25 percent or more of its total countrywide property insurance 908 909 premiums in this state may petition the department, within the 910 first 90 days of each calendar year, to qualify as a limited 911 apportionment company. The apportionment of such a member company in any calendar year for which it is qualified shall not 912 exceed its gross participation, which shall not be affected by 913 914 the formula for voluntary writings. In no event shall a limited 915 apportionment company be required to participate in any 916 apportionment of losses pursuant to sub-subparagraph 2.d.(I) 917 or sub-subparagraph 2.d.(II) in the aggregate which exceeds

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918 \$50 million after payment of available plan funds in any 919 calendar year. However, a limited apportionment company shall 920 collect from its policyholders any emergency assessment imposed 921 under sub-sub-subparagraph 2.d. (III). The plan shall provide 922 that, if the department determines that any regular assessment will result in an impairment of the surplus of a limited 923 apportionment company, the department may direct that all or 924 part of such assessment be deferred. However, there shall be no 925 926 limitation or deferment of an emergency assessment to be 927 collected from policyholders under sub-subparagraph 928 2.d.(III).

929 The plan shall provide for the deferment, in whole or 4. 930 in part, of a regular assessment of a member insurer under sub-931 sub-subparagraph 2.d.(I) or sub-sub-subparagraph 2.d.(II), but not for an emergency assessment collected from policyholders 932 933 under sub-sub-subparagraph 2.d.(III), if, in the opinion of the 934 commissioner, payment of such regular assessment would endanger 935 or impair the solvency of the member insurer. In the event a regular assessment against a member insurer is deferred in whole 936 937 or in part, the amount by which such assessment is deferred may 938 be assessed against the other member insurers in a manner consistent with the basis for assessments set forth in sub-sub-939 940 subparagraph 2.d.(I) or sub-sub-subparagraph 2.d.(II).

5.a. The plan of operation may include deductibles and
rules for classification of risks and rate modifications
consistent with the objective of providing and maintaining funds
sufficient to pay catastrophe losses.

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945 The association may require arbitration of a rate b. 946 filing under s. 627.062(6). It is the intent of the Legislature 947 that the rates for coverage provided by the association be 948 actuarially sound and not competitive with approved rates 949 charged in the admitted voluntary market such that the association functions as a residual market mechanism to provide 950 951 insurance only when the insurance cannot be procured in the 952 voluntary market. The plan of operation shall provide a 953 mechanism to assure that, beginning no later than January 1, 954 1999, the rates charged by the association for each line of 955 business are reflective of approved rates in the voluntary 956 market for hurricane coverage for each line of business in the 957 various areas eligible for association coverage.

958 The association shall provide for windstorm coverage on с. 959 residential properties in limits up to \$10 million for 960 commercial lines residential risks and up to \$1 million for 961 personal lines residential risks. If coverage with the 962 association is sought for a residential risk valued in excess of 963 these limits, coverage shall be available to the risk up to the 964 replacement cost or actual cash value of the property, at the 965 option of the insured, if coverage for the risk cannot be 966 located in the authorized market. The association must accept a 967 commercial lines residential risk with limits above \$10 million or a personal lines residential risk with limits above \$1 968 969 million if coverage is not available in the authorized market. 970 The association may write coverage above the limits specified in 971 this subparagraph with or without facultative or other 972 reinsurance coverage, as the association determines appropriate.

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d. The plan of operation must provide objective criteria
and procedures, approved by the department, to be uniformly
applied for all applicants in determining whether an individual
risk is so hazardous as to be uninsurable. In making this
determination and in establishing the criteria and procedures,
the following shall be considered:

979 (I) Whether the likelihood of a loss for the individual
980 risk is substantially higher than for other risks of the same
981 class; and

982 (II) Whether the uncertainty associated with the
983 individual risk is such that an appropriate premium cannot be
984 determined.

985

986 The acceptance or rejection of a risk by the association 987 pursuant to such criteria and procedures must be construed as 988 the private placement of insurance, and the provisions of 989 chapter 120 do not apply.

e. If the risk accepts an offer of coverage through the
market assistance program or through a mechanism established by
the association, either before the policy is issued by the
association or during the first 30 days of coverage by the
association, and the producing agent who submitted the
application to the association is not currently appointed by the
insurer, the insurer shall:

997 (I) Pay to the producing agent of record of the policy,
998 for the first year, an amount that is the greater of the
999 insurer's usual and customary commission for the type of policy

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1000 written or a fee equal to the usual and customary commission of 1001 the association; or

(II) Offer to allow the producing agent of record of the policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the association's usual and customary commission for the type of policy written.

1008 If the producing agent is unwilling or unable to accept 1009 appointment, the new insurer shall pay the agent in accordance 1010 with sub-subparagraph (I). Subject to the provisions of s. 627.3517, the policies issued by the association must provide 1011 that if the association obtains an offer from an authorized 1012 1013 insurer to cover the risk at its approved rates under either a 1014 standard policy including wind coverage or, if consistent with the insurer's underwriting rules as filed with the department, a 1015 basic policy including wind coverage, the risk is no longer 1016 1017 eligible for coverage through the association. Upon termination of eligibility, the association shall provide written notice to 1018 1019 the policyholder and agent of record stating that the 1020 association policy must be canceled as of 60 days after the date of the notice because of the offer of coverage from an 1021 authorized insurer. Other provisions of the insurance code 1022 1023 relating to cancellation and notice of cancellation do not apply 1024 to actions under this sub-subparagraph.

1025 f. When the association enters into a contractual 1026 agreement for a take-out plan, the producing agent of record of

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1027 the association policy is entitled to retain any unearned 1028 commission on the policy, and the insurer shall:

(I) Pay to the producing agent of record of the association policy, for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the association; or

(II) Offer to allow the producing agent of record of the association policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the association's usual and customary commission for the type of policy written.

1040 If the producing agent is unwilling or unable to accept 1041 appointment, the new insurer shall pay the agent in accordance 1042 with sub-subparagraph (I).

1043 The plan of operation may authorize the formation of 6.a. 1044 a private nonprofit corporation, a private nonprofit unincorporated association, a partnership, a trust, a limited 1045 liability company, or a nonprofit mutual company which may be 1046 1047 empowered, among other things, to borrow money by issuing bonds or by incurring other indebtedness and to accumulate reserves or 1048 funds to be used for the payment of insured catastrophe losses. 1049 1050 The plan may authorize all actions necessary to facilitate the issuance of bonds, including the pledging of assessments or 1051 1052 other revenues.

1053 b. Any entity created under this subsection, or any entity 1054 formed for the purposes of this subsection, may sue and be sued,

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1055 may borrow money; issue bonds, notes, or debt instruments; 1056 pledge or sell assessments, market equalization surcharges and 1057 other surcharges, rights, premiums, contractual rights, 1058 projected recoveries from the Florida Hurricane Catastrophe 1059 Fund, other reinsurance recoverables, and other assets as security for such bonds, notes, or debt instruments; enter into 1060 1061 any contracts or agreements necessary or proper to accomplish such borrowings; and take other actions necessary to carry out 1062 1063 the purposes of this subsection. The association may issue bonds or incur other indebtedness, or have bonds issued on its behalf 1064 1065 by a unit of local government pursuant to subparagraph (6)(g)2.in the absence of a hurricane or other weather-related event, 1066 1067 upon a determination by the association subject to approval by 1068 the department that such action would enable it to efficiently 1069 meet the financial obligations of the association and that such 1070 financings are reasonably necessary to effectuate the 1071 requirements of this subsection. Any such entity may accumulate 1072 reserves and retain surpluses as of the end of any association year to provide for the payment of losses incurred by the 1073 1074 association during that year or any future year. The association 1075 shall incorporate and continue the plan of operation and articles of agreement in effect on the effective date of chapter 1076 1077 76-96, Laws of Florida, to the extent that it is not 1078 inconsistent with chapter 76-96, and as subsequently modified 1079 consistent with chapter 76-96. The board of directors and officers currently serving shall continue to serve until their 1080 1081 successors are duly qualified as provided under the plan. The assets and obligations of the plan in effect immediately prior 1082

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1083 to the effective date of chapter 76-96 shall be construed to be 1084 the assets and obligations of the successor plan created herein.

c. In recognition of s. 10, Art. I of the State
Constitution, prohibiting the impairment of obligations of
contracts, it is the intent of the Legislature that no action be
taken whose purpose is to impair any bond indenture or financing
agreement or any revenue source committed by contract to such
bond or other indebtedness issued or incurred by the association
or any other entity created under this subsection.

1092 7. On such coverage, an agent's remuneration shall be that 1093 amount of money payable to the agent by the terms of his or her 1094 contract with the company with which the business is placed. 1095 However, no commission will be paid on that portion of the 1096 premium which is in excess of the standard premium of that 1097 company.

Subject to approval by the department, the association 1098 8. 1099 may establish different eligibility requirements and operational 1100 procedures for any line or type of coverage for any specified eligible area or portion of an eligible area if the board 1101 1102 determines that such changes to the eligibility requirements and 1103 operational procedures are justified due to the voluntary market being sufficiently stable and competitive in such area or for 1104 such line or type of coverage and that consumers who, in good 1105 1106 faith, are unable to obtain insurance through the voluntary 1107 market through ordinary methods would continue to have access to 1108 coverage from the association. When coverage is sought in connection with a real property transfer, such requirements and 1109 procedures shall not provide for an effective date of coverage 1110

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1111 later than the date of the closing of the transfer as 1112 established by the transferor, the transferee, and, if 1113 applicable, the lender.

9. Notwithstanding any other provision of law:

The pledge or sale of, the lien upon, and the security 1115 a. interest in any rights, revenues, or other assets of the 1116 association created or purported to be created pursuant to any 1117 financing documents to secure any bonds or other indebtedness of 1118 1119 the association shall be and remain valid and enforceable, 1120 notwithstanding the commencement of and during the continuation 1121 of, and after, any rehabilitation, insolvency, liquidation, bankruptcy, receivership, conservatorship, reorganization, or 1122 1123 similar proceeding against the association under the laws of 1124 this state or any other applicable laws.

b. No such proceeding shall relieve the association of its
obligation, or otherwise affect its ability to perform its
obligation, to continue to collect, or levy and collect,
assessments, market equalization or other surcharges, projected
recoveries from the Florida Hurricane Catastrophe Fund,
reinsurance recoverables, or any other rights, revenues, or
other assets of the association pledged.

c. Each such pledge or sale of, lien upon, and security interest in, including the priority of such pledge, lien, or security interest, any such assessments, emergency assessments, market equalization or renewal surcharges, projected recoveries from the Florida Hurricane Catastrophe Fund, reinsurance recoverables, or other rights, revenues, or other assets which are collected, or levied and collected, after the commencement

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1139 of and during the pendency of or after any such proceeding shall 1140 continue unaffected by such proceeding.

As used in this subsection, the term "financing 1141 d. 1142 documents" means any agreement, instrument, or other document 1143 now existing or hereafter created evidencing any bonds or other indebtedness of the association or pursuant to which any such 1144 1145 bonds or other indebtedness has been or may be issued and pursuant to which any rights, revenues, or other assets of the 1146 1147 association are pledged or sold to secure the repayment of such 1148 bonds or indebtedness, together with the payment of interest on 1149 such bonds or such indebtedness, or the payment of any other obligation of the association related to such bonds or 1150 indebtedness. 1151

1152 Any such pledge or sale of assessments, revenues, e. contract rights or other rights or assets of the association 1153 shall constitute a lien and security interest, or sale, as the 1154 1155 case may be, that is immediately effective and attaches to such 1156 assessments, revenues, contract, or other rights or assets, 1157 whether or not imposed or collected at the time the pledge or sale is made. Any such pledge or sale is effective, valid, 1158 1159 binding, and enforceable against the association or other entity making such pledge or sale, and valid and binding against and 1160 superior to any competing claims or obligations owed to any 1161 1162 other person or entity, including policyholders in this state, 1163 asserting rights in any such assessments, revenues, contract, or other rights or assets to the extent set forth in and in 1164 1165 accordance with the terms of the pledge or sale contained in the applicable financing documents, whether or not any such person 1166

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1167 or entity has notice of such pledge or sale and without the need 1168 for any physical delivery, recordation, filing, or other action.

1169 f. There shall be no liability on the part of, and no 1170 cause of action of any nature shall arise against, any member insurer or its agents or employees, agents or employees of the 1171 association, members of the board of directors of the 1172 association, or the department or its representatives, for any 1173 action taken by them in the performance of their duties or 1174 1175 responsibilities under this subsection. Such immunity does not 1176 apply to actions for breach of any contract or agreement 1177 pertaining to insurance, or any willful tort.

1178 (c) The provisions of paragraph (b) are applicable only 1179 with respect to:

1180 1. Those areas that were eligible for coverage under this 1181 subsection on April 9, 1993; or

1182 2. Any county or area as to which the department, after
1183 public hearing, finds that the following criteria exist:

1184 a. Due to the lack of windstorm insurance coverage in the 1185 county or area so affected, economic growth and development is 1186 being deterred or otherwise stifled in such county or area, 1187 mortgages are in default, and financial institutions are unable 1188 to make loans;

b. The county or area so affected is enforcing the structural requirements of the Florida Building Code, as defined in s. 553.73, for new construction and has included adequate minimum floor elevation requirements for structures in areas subject to inundation; and

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1194	c. Extending windstorm insurance coverage to such county
1195	or area is consistent with and will implement and further the
1196	policies and objectives set forth in applicable state laws,
1197	rules, and regulations governing coastal management, coastal
1198	construction, comprehensive planning, beach and shore
1199	preservation, barrier island preservation, coastal zone
1200	protection, and the Coastal Zone Protection Act of 1985.
1201	
1202	The department shall consider reports of the Florida Building
1203	Commission when evaluating building code enforcement. Any time
1204	after the department has determined that the criteria referred
1205	to in this subparagraph do not exist with respect to any county
1206	or area of the state, it may, after a subsequent public hearing,
1207	declare that such county or area is no longer eligible for
1208	windstorm coverage through the plan.
1209	(d) For the purpose of evaluating whether the criteria of
1210	paragraph (c) are met, such criteria shall be applied as the
1211	situation would exist if policies had not been written by the
1212	Florida Residential Property and Casualty Joint Underwriting
1213	Association and property insurance for such policyholders was
1214	not available.
1215	(e)1. Notwithstanding the provisions of subparagraph (c)2.
1216	or paragraph (d), eligibility shall not be extended to any area
1217	that was not eligible on March 1, 1997, except that the
1218	department may act with respect to any petition on which a
1219	hearing was held prior to May 9, 1997.
1220	2. Notwithstanding the provisions of subparagraph 1., the
1221	following area is eligible for coverage under this subsection
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1222 effective July 1, 2002: the area within Port Canaveral which is 1223 bordered on the south by the City of Cape Canaveral, bordered on 1224 the west by the Banana River, and bordered on the north by 1225 United States Government property.

1226 (c)-(f) As used in this subsection, the term "department" 1227 means the former Department of Insurance.

1228

(6) CITIZENS PROPERTY INSURANCE CORPORATION. --

Rates for coverage provided by the corporation 1229 (m)1.a. 1230 shall be actuarially sound and may be not competitive with 1231 approved rates charged in the admitted voluntary market, so that the corporation functions as a residual market mechanism to 1232 provide insurance only when the insurance cannot be procured in 1233 1234 the voluntary market. Rates shall include an appropriate 1235 catastrophe loading factor that reflects the actual catastrophic 1236 exposure of the corporation. For policies in the personal lines 1237 account and the commercial lines account issued or renewed on or 1238 after March 1, 2007, a rate is deemed inadequate if the rate, 1239 including investment income, is not sufficient to provide for 1240 the procurement of coverage under the Florida Hurricane 1241 Catastrophe Fund and private reinsurance costs, whether or not 1242 reinsurance is procured, and to pay all claims and expenses reasonably expected to result from a 100-year probable maximum 1243 loss event without resort to any regular or emergency 1244 1245 assessments, long-term debt, state revenues, or other funding 1246 sources. For policies in the high-risk account issued or renewed on or after March 1, 2007, a rate is deemed inadequate if the 1247 1248 rate, including investment income, is not sufficient to provide for the procurement of coverage under the Florida Hurricane 1249

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1250 Catastrophe Fund and private reinsurance costs, whether or not 1251 reinsurance is procured, and to pay all claims and expenses reasonably expected to result from a 70-year probable maximum 1252 1253 loss event with resort to any regular or emergency assessments, long-term debt, state revenues, or other funding sources. For 1254 policies in the high-risk account issued or renewed in 2008 and 1255 2009, the rate must be based upon an 85-year and 100-year 1256 probable maximum loss event, respectively. 1257

1258 b. It is the intent of the Legislature to reaffirm the 1259 requirement of rate adequacy in the residual market. Recognizing 1260 that rates may comply with the intent expressed in subsubparagraph a. and yet be inadequate and recognizing the public 1261 need to limit subsidies within the residual market, it is the 1262 1263 further intent of the Legislature to establish statutory 1264 standards for rate adequacy. Such standards are intended to supplement the standard specified in s. 627.062(2)(e)3., 1265 1266 providing that rates are inadequate if they are clearly 1267 insufficient to sustain projected losses and expenses in the 1268 class of business to which they apply.

1269 For each county, the average rates of the corporation 2. 1270 for each line of business for personal lines residential policies excluding rates for wind only policies shall be no 1271 lower than the average rates charged by the insurer that had the 1272 1273 highest average rate in that county among the 20 insurers with 1274 the greatest total direct written premium in the state for that 1275 line of business in the preceding year, except that with respect 1276 to mobile home coverages, the average rates of the corporation shall be no lower than the average rates charged by the insurer 1277

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1278 that had the highest average rate in that county among the 5 1279 insurers with the greatest total written premium for mobile home 1280 owner's policies in the state in the preceding year.

1281 2.3. Rates for personal lines residential wind-only policies must be actuarially sound and may be not competitive 1282 with approved rates charged by authorized insurers. If the 1283 filing under this subparagraph is made at least 90 days before 1284 the proposed effective date and the filing is not implemented 1285 1286 during the office's review of the filing and any proceeding and 1287 judicial review, such filing shall be considered a "file and 1288 use" filing. In such case, the office shall finalize its review by issuance of a notice of intent to approve or a notice of 1289 intent to disapprove within 90 days after receipt of the filing. 1290 1291 The notice of intent to approve and the notice of intent to 1292 disapprove constitute agency action for purposes of the 1293 Administrative Procedure Act. Requests for supporting 1294 information, requests for mathematical or mechanical 1295 corrections, or notification to the insurer by the office of its preliminary findings shall not toll the 90-day period during any 1296 1297 such proceedings and subsequent judicial review. The rate shall 1298 be deemed approved if the office does not issue a notice of intent to approve or a notice of intent to disapprove within 90 1299 1300 days after receipt of the filing. Corporation rate manuals shall include a rate surcharge for seasonal occupancy. To ensure that 1301 1302 personal lines residential wind-only rates may be are not 1303 competitive with approved rates charged by authorized insurers, 1304 the corporation, in conjunction with the office, shall develop a wind-only ratemaking methodology, which methodology shall be 1305

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1306 contained in each rate filing made by the corporation with the 1307 office. If the office determines that the wind-only rates or 1308 rating factors filed by the corporation fail to comply with the 1309 wind-only ratemaking methodology provided for in this 1310 subsection, it shall so notify the corporation and require the 1311 corporation to amend its rates or rating factors to come into 1312 compliance within 90 days of notice from the office.

1313 4. The requirements of this paragraph that rates not be
1314 competitive with approved rates charged by authorized insurers
1315 do not apply in a county or area for which the office determines
1316 that no authorized insurer is offering coverage. The corporation
1317 shall amend its rates or rating factors for the affected county
1318 or area in conjunction with its next rate filing after such
1319 determination is made.

1320 3.5. For the purposes of establishing a pilot program to evaluate issues relating to the availability and affordability 1321 1322 of insurance in an area where historically there has been little 1323 market competition, the provisions of subparagraph 2. do not apply to coverage provided by the corporation in Monroe County 1324 1325 if the office determines that a reasonable degree of competition 1326 does not exist for personal lines residential policies. The provisions of subparagraph 2. 3. do not apply to coverage 1327 provided by the corporation in Monroe County if the office 1328 1329 determines that a reasonable degree of competition does not 1330 exist for personal lines residential policies in the area of that county which is eligible for wind-only coverage. In this 1331 1332 county, the rates for personal lines residential coverage shall be actuarially sound and not excessive, inadequate, or unfairly 1333

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1334 discriminatory and are subject to the other provisions of the 1335 paragraph and s. 627.062. The commission shall adopt rules 1336 establishing the criteria for determining whether a reasonable 1337 degree of competition exists for personal lines residential 1338 policies in Monroe County. By March 1, 2006, the office shall submit a report to the Legislature providing an evaluation of 1339 the implementation of the pilot program affecting Monroe County. 1340 4.6. Rates for commercial lines coverage shall not be 1341 1342 subject to the requirements of subparagraph 2., but shall be 1343 subject to all other requirements of this paragraph and s. 1344 627.062. 5.7. Nothing in this paragraph shall require or allow the 1345 corporation to adopt a rate that is inadequate under s. 627.062. 1346 1347 6.8. The corporation shall certify to the office at least twice annually that its personal lines rates comply with the 1348 requirements of subparagraphs 1. and  $\frac{1}{7}$  2.  $\frac{1}{7}$  and  $\frac{3}{7}$ . If any 1349 1350 adjustment in the rates or rating factors of the corporation is 1351 necessary to ensure such compliance, the corporation shall make and implement such adjustments and file its revised rates and 1352 1353 rating factors with the office. If the office thereafter 1354 determines that the revised rates and rating factors fail to comply with the provisions of subparagraphs 1. and, 2., and 3., 1355 it shall notify the corporation and require the corporation to 1356 1357 amend its rates or rating factors in conjunction with its next 1358 rate filing. The office must notify the corporation by 1359 electronic means of any rate filing it approves for any insurer 1360 among the insurers referred to in subparagraph 2.

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1361 <u>7.9.</u> In addition to the rates otherwise determined
1362 pursuant to this paragraph, the corporation shall impose and
1363 collect an amount equal to the premium tax provided for in s.
1364 624.509 to augment the financial resources of the corporation.

1365 <u>8.10.</u> The corporation shall develop a notice to 1366 policyholders or applicants that the rates of Citizens Property 1367 Insurance Corporation are intended to be higher than the rates 1368 of any admitted carrier and providing other information the 1369 corporation deems necessary to assist consumers in finding other 1370 voluntary admitted insurers willing to insure their property.

1371 9.11. After the public hurricane loss-projection model under s. 627.06281 has been found to be accurate and reliable by 1372 the Florida Commission on Hurricane Loss Projection Methodology, 1373 1374 that model shall serve as the minimum benchmark for determining 1375 the windstorm portion of the corporation's rates. This subparagraph does not require or allow the corporation to adopt 1376 1377 rates lower than the rates otherwise required or allowed by this 1378 paragraph.

1379 Section 10. Paragraphs (f) and (g) are added to subsection1380 (2) of section 627.4133, Florida Statutes, to read:

1381 627.4133 Notice of cancellation, nonrenewal, or renewal 1382 premium.--

(2) With respect to any personal lines or commercial residential property insurance policy, including, but not limited to, any homeowner's, mobile home owner's, farmowner's, condominium association, condominium unit owner's, apartment building, or other policy covering a residential structure or its contents:

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1389 No policy governed by this subsection may be canceled (f) 1390 or nonrenewed for any reason other than nonpayment of premium 1391 between April 1 and February 1. 1392 A policy governed by this subsection that has been in (q) force for 5 years or longer and for which all payments have been 1393 timely made may not be canceled or nonrenewed for any reason 1394 1395 other than nonpayment of premium while the insurer or an affiliated company continues to offer new policies in any line 1396 1397 of business in this state. 1398 Section 11. Pilot programs using sales tax revenues.--1399 (1) FINDINGS AND INTENT. -- The Legislature finds that there is a growing economic crisis in insurance that requires bold 1400 1401 action. Statewide, 1 cent of the sales tax generates 1402 approximately \$3 billion to \$4 billion a year; this amount could 1403 be applied to various insurance sectors to bring fairness and 1404 dependable rates to Floridians. To allow for the private sector 1405 to offer lower rates for insurance coverage, deductibles need to 1406 be higher. The raise in deductibles must be done while protecting the consumer and the financial obligations from 1407 1408 overexposure. The Legislature intends a two-pronged approach 1409 using an existing 1 cent of Florida sales tax to be specifically designated to the insurance crisis until the pump is primed on a 1410 1411 fix and critical catch-up items are achieved. The first prong is the creation of the wind deductible reimbursement co-op pilot 1412 1413 program for named storms. The second prong uses sales tax revenue to expand the Hurricane Catastrophe Fund and reinsurance 1414 1415 programs for the industry to lower its rates. DEFINITIONS.--As used in this section, the term: 1416 (2)

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1 1 1 7	(a) "Department" means the Department of Financial
1417	(a) "Department" means the Department of Financial
1418	Services.
1419	(b) "Pilot region" means the counties of Brevard, Duval,
1420	Lake, Orange, and Seminole.
1421	(c) "Sales tax revenue" means the general sales and use
1422	tax collected under s. 212.05, Florida Statutes, exclusive of
1423	any discretionary local tax.
1424	(3) WIND DEDUCTIBLE REIMBURSEMENT CO-OP
1425	(a) Notwithstanding any other law, the Department of
1426	Revenue shall make available to the department one-twelfth of
1427	the sales tax revenue generated annually in the pilot region.
1428	(b) The department shall use this money in the pilot
1429	region to fund a public-private cooperative called the
1430	Deductible Recovery Coop, Inc This nonprofit cooperative is to
1431	facilitate the offer of deductible coverage for the consumer in
1432	the pilot region that keeps the state's exposure down and helps
1433	the private sector to be able to provide lower consumer rates.
1434	(4) OTHER PROGRAMS IN THE PILOT REGIONNotwithstanding
1435	any other law, the Department of Revenue shall make available to
1436	the department one-twelfth of the sales tax revenue generated
1437	annually in the pilot region for other programs that benefit
1438	residential property insurance customers. The Legislature shall
1439	annually direct the expenditure of these funds to benefit the
1440	pilot region through such funding to programs as the Hurricane
1441	Catastrophe Fund and the Citizens Property Insurance
1442	Corporation, providing matching dollars for property upgrades
1443	and assisting programs for hurricane loss mitigation.
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1444 (5) REPORT.--The department shall report annually by December 31 of each year to the Governor, the President of the 1445 Senate, and the Speaker of the House of Representatives 1446 concerning the activities and expenditures of the programs under 1447 1448 this section. 1449 (6) REPEAL.--This section expires December 31, 2012. 1450 Section 12. Except as otherwise provided in this act, this act shall take effect July 1, 2007. 1451

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