By Senator Aronberg

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A bill to be entitled

An act relating to summary guardianship; creating s. 394.45983, F.S.; establishing summary guardianship for persons with mental illness; providing for a petition, notice, hearing, and counsel for appointing a summary guardian; providing for a court order; providing the powers and duties of a summary guardian; providing for court costs; creating s. 394.45985, F.S.; specifying that a person with mental illness who has met certain criteria may not be presumed to be incapacitated for the purpose of appointing a guardian; creating s. 744.3086, F.S.; providing that a summary guardian may be appointed without an adjudication of incapacity; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 394.45983, Florida Statutes, is created to read:

20 <u>394.45983</u> Summary guardian.--

- (1) APPOINTMENT.--A circuit court may appoint a summary guardian, without an adjudication of incapacity, for a person with mental illness if the person lacks the capacity to do some, but not all, of the tasks necessary to care for his or her person, property, or estate or if the person has voluntarily petitioned for the appointment of a summary guardian. Except as otherwise specified, the proceeding shall be governed by the Florida Rules of Civil Procedure.
  - (2) PETITION. -- A petition to appoint a summary guardian for

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a person with mental illness may be executed by an adult who is a resident of this state. The petition must be verified and must:

- (a) State the name, age, and present address of the petitioner and his or her relationship to the person with mental illness;
- (b) State the name, age, county of residence, and present address of the person with mental illness;
- (c) Allege that the petitioner believes that the person with mental illness needs a summary guardian and specify the factual information on which such belief is based;
- (d) Specify the exact areas in which the person lacks the capacity to make informed decisions about his or her care and treatment services or to meet the essential requirements for his or her physical health or safety;
- (e) Specify the legal disabilities to which the person is subject; and
- (f) State the name of the proposed summary guardian, the relationship of that person to the person with mental illness, and the reason why a summary guardian should be appointed. If a willing and qualified summary guardian cannot be located, the petition must so state.
  - (3) NOTICE.--
- (a) Notice of the filing of the petition must be given to the person with mental illness, both verbally and in writing, in the language of the person and in English. Notice must also be given to the person's next of kin and to other persons as the court directs. A copy of the petition to appoint a summary guardian must be served with the notice.
  - (b) The notice must state that a hearing will be held to

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inquire into the capacity of the person with mental illness as described in the petition. The notice must also state the date of the hearing on the petition.

- (c) The notice must state that the person with mental illness has the right to be represented by counsel of his or her own choice and that if the person cannot afford an attorney, the court will appoint one.
  - (4) COUNSEL.--
- (a) Every person with mental illness who is the subject of a petition to appoint a summary guardian must be represented by an attorney of his or her choice.
- (b) If the person cannot afford an attorney, the court shall appoint one. The court shall appoint counsel if no appearance has been filed within 10 business days before the hearing.
  - (5) HEARING.--
- (a) Upon the filing of the petition to appoint a summary guardian, the court shall set a date for holding a hearing on the petition. The hearing must be held as soon as practicable after the petition is filed, but a reasonable delay for the purpose of investigation, discovery, or procuring counsel or witnesses may be granted as necessary.
- (b) The hearing must be held at the time and place specified in the notice of hearing and must be conducted in a manner consistent with due process.
- (c) The person with mental illness has the right to be present at the hearing and shall be present unless good cause to exclude the person can be shown. The person with mental illness has the right to remain silent, to present evidence, to call and

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cross-examine witnesses, and to have the hearing open or closed, as the person chooses.

- (d) At the hearing, the court shall receive and consider all reports relevant to the person's mental illness, including the person's clinical record, psychiatric evaluation, and other professional reports documenting the person's condition and needs deemed necessary for his or her well-being.
- (e) The Florida Evidence Code, chapter 90, applies at the hearing. The burden of proof must be by clear and convincing evidence.
- (6) COURT ORDER.--If the court finds that the person with mental illness requires the appointment of a summary guardian, the court shall enter a written order appointing the guardian and containing the findings of facts and conclusions of law on which the court made its decision, including:
  - (a) The nature and scope of the person's incapacity;
- (b) The exact areas in which the individual lacks capacity to make informed decisions about care and treatment services or to meet the essential requirements for his or her physical health and safety;
- (c) The specific legal disabilities to which the person with mental illness is subject; and
- (d) The powers, duties, and responsibilities of the summary guardian, including bonding of the summary guardian as provided by s. 744.351.
- (7) LEGAL RIGHTS.--A person with mental illness for whom a summary guardian has been appointed retains all legal rights except those that have been specifically granted to the summary guardian.

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(8) POWERS AND DUTIES. -- A summary guardian for a person with mental illness must be a person or corporation qualified to act as guardian, and has the same powers, duties, and responsibilities required of a guardian under chapter 744 or those defined by a court order issued under this section. However, a summary guardian is:

- (a) Exempted from rule 5.030, Florida Probate Rules; and
- (b) Not required to file an initial guardianship report under s. 744.362, an initial guardianship plan under s 744.363, an annual plan under s. 744.3675, or an annual accounting under s. 744.3678 if the court determines that the person with mental illness:
- 1. Receives income only from supplemental or social security disability benefits and the summary guardian is the person's representative payee for those benefits; and
- 2. Is receiving mental health services and has a clinical record with a service provider.
- (9) COURT COSTS.--In all proceedings under this section, the clerk of the circuit court is entitled to the service charges as provided by law, including the cost of recording the petition, bond, and decree and issuing an order of summary guardianship and letters, if any.

Section 2. Section 394.45985, Florida Statutes, is created to read:

394.45985 Appointment of a guardian. -- A person with mental illness may not be presumed incapacitated for the purposes of appointing a guardian under chapter 744 solely due to a determination that the person has met the criteria for involuntary examination under s. 394.463, involuntary outpatient

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placement under s. 394.4655, involuntary inpatient placement under s. 394.467, appointment of a guardian advocate under s. 394.4598, or the appointment of a summary guardian under s. 394.45983. A determination of incapacity and the appointment of a guardian must be conducted in a separate proceeding according to the procedures and requirements of chapter 744 and the Florida Probate Rules.

Section 3. Section 744.3086, Florida Statutes, is created to read:

summary guardian pursuant to s. 394.45985, without an adjudication of incapacity, for a person with mental illness if the person lacks the capacity to do some, but not all, of the tasks necessary to care for his or her person, property, or estate, or if the person has voluntarily petitioned for the appointment of a summary guardian. Unless otherwise specified, the proceeding shall be governed by the Florida Probate Rules. In accordance with the legislative intent of this chapter, courts are encouraged to consider appointing a summary guardian, when appropriate, as a less restrictive form of guardianship.

Section 4. This act shall take effect July 1, 2008.