### Florida Senate - 2008

CS for CS for SB 1374

**By** the Committees on Banking and Insurance; Health Regulation; Health Regulation; and Senator Jones

597-05236A-08

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1	A bill to be entitled
2	An act relating to home health care; amending s. 400.462,
3	F.S.; revising and adding definitions; amending s.
4	400.464, F.S.; authorizing a home infusion therapy
5	provider to be licensed as a nurse registry; deleting
6	provisions related to Medicare reimbursement; amending s.
7	400.471, F.S.; requiring an applicant for a home health
8	agency license to submit to the Agency for Health Care
9	Administration a business plan and evidence of contingency
10	funding, and disclose other controlling ownership
11	interests in health care entities; requiring certain
12	standards in documentation demonstrating financial ability
13	to operate; requiring an applicant for a new home health
14	agency license to submit a surety bond of a specified
15	amount to the Agency for Health Care Administration;
16	authorizing the agency to adopt rules for the submission
17	of other forms of security; providing procedures for the
18	agency with respect to making a claim against a surety
19	bond or security; limiting the timing of receipt and the
20	number of applications for a new home health agency
21	license which the agency may accept each quarter;
22	providing an exception under certain circumstances for a
23	home health agency that is part of a retirement community;
24	specifying a procedure for the agency to follow in
25	selecting applications to process for a new home health
26	agency license; providing for the future expiration of
27	such provisions; prohibiting the agency from issuing an
28	initial license to a home health agency licensure
29	applicant located within 20 miles of a licensed home

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30 health agency that has common controlling interests; 31 prohibiting the transfer of an application to another home 32 health agency; requiring submission of an initial application to relocate a licensed home health to another 33 34 geographic service area; imposing the burden of proof on 35 an applicant to demonstrate that a factual determination 36 made by the agency is not supported by a preponderance of the evidence; amending s. 400.474, F.S.; providing 37 38 additional grounds under which the Agency for Health Care 39 Administration may take disciplinary action against a home health agency; creating s. 400.476, F.S.; 40 41 establishing staffing requirements for home health 42 agencies; reducing the number of home health agencies that 43 an administrator or director of nursing may serve; 44 requiring that an alternate administrator be designated in 45 writing; limiting the period that a home health agency that provides skilled nursing care may operate without a 46 director of nursing; requiring notification upon the 47 48 termination and replacement of a director of nursing; 49 requiring the Agency for Health Care Administration to 50 take administrative enforcement action against a home 51 health agency for noncompliance with the notification and 52 staffing requirements for a director of nursing; exempting 53 a home health agency that provides only physical, 54 occupational, or speech therapy from requirements related 55 to a director of nursing; providing training requirements 56 for certified nursing assistants and home health aides; 57 amending s. 400.484, F.S.; requiring the agency to conduct 58 the first unannounced survey of a newly licensed home

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59	health agency within a specified period after issuing the
60	license; requiring that the agency impose administrative
61	fines for certain deficiencies; increasing the
62	administrative fines imposed for certain deficiencies;
63	amending s. 400.488, F.S.; deleting provisions authorizing
64	the administration of medication to home health patients
65	by unlicensed staff; providing for the delegation of
66	nursing tasks as provided in ch. 464, F.S., and related
67	rules; amending s. 400.491, F.S.; extending the period
68	that a home health agency must retain records of the
69	nonskilled care it provides; amending s. 400.497, F.S.;
70	requiring that the Agency for Health Care Administration
71	adopt rules related to standards for the director of
72	nursing of a home health agency, requirements for a
73	director of nursing to submit certified staff activity
74	logs pursuant to an agency request, quality assurance
75	programs, and inspections related to an application for a
76	change in ownership; amending s. 400.506, F.S.; providing
77	training requirements for certified nursing assistants and
78	home health aides referred for contract by a nurse
79	registry; providing for the denial, suspension, or
80	revocation of nurse registry license and fines for paying
81	remuneration to certain entities in exchange for patient
82	referrals or refusing fair remuneration in exchange for
83	patient referrals; amending s. 400.518, F.S.; providing
84	for a fine to be imposed against a home health agency that
85	provides complimentary staffing to an assisted care
86	community in exchange for patient referrals; amending s.
87	409.906, F.S.; requiring durable medical equipment

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88 providers enrolled in the Medicaid program to be 89 accredited and have a physical business location that 90 meets specified conditions; providing for exceptions of certain business location criteria; requiring a durable 91 92 medical equipment provider enrolled in the Medicaid 93 program to obtain a surety bond of a specified amount and 94 for certain staff to undergo background screening; 95 providing for exemptions from accreditation and the surety 96 bond for specified durable medical equipment providers; 97 requiring the Agency for Health Care Administration to 98 review the process for prior authorization of home health 99 agency visits and determine whether modifications to the 100 process are necessary; requiring the agency to report to 101 the Legislature on the feasibility of accessing the 102 Medicare system to determine recipient eligibility for 103 home health services; providing an effective date. 104 105 Be It Enacted by the Legislature of the State of Florida: 106 107 Section 1. Section 400.462, Florida Statutes, is amended to 108 read: 109 400.462 Definitions.--As used in this part, the term: 110 "Administrator" means a direct employee, as defined in (1)subsection (9), who is. The administrator must be a licensed 111 112 physician, physician assistant, or registered nurse licensed to 113 practice in this state or an individual having at least 1 year of 114 supervisory or administrative experience in home health care or 115 in a facility licensed under chapter 395, under part II of this 116 chapter, or under part I of chapter 429. An administrator may

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117 manage a maximum of five licensed home health agencies located 118 within one agency service district or within an immediately 119 contiguous county. If the home health agency is licensed under this chapter and is part of a retirement community that provides 120 121 multiple levels of care, an employee of the retirement community 122 may administer the home health agency and up to a maximum of four 123 entities licensed under this chapter or chapter 429 that are 124 owned, operated, or managed by the same corporate entity. An 125 administrator shall designate, in writing, for each licensed 126 entity, a qualified alternate administrator to serve during 127 absences.

128 (2) "Admission" means a decision by the home health agency, 129 during or after an evaluation visit to the patient's home, that 130 there is reasonable expectation that the patient's medical, 131 nursing, and social needs for skilled care can be adequately met 132 by the agency in the patient's place of residence. Admission 133 includes completion of an agreement with the patient or the 134 patient's legal representative to provide home health services as 135 required in s. 400.487(1).

(3) "Advanced registered nurse practitioner" means a person
licensed in this state to practice professional nursing and
certified in advanced or specialized nursing practice, as defined
in s. 464.003.

140 (4) "Agency" means the Agency for Health Care141 Administration.

(5) "Certified nursing assistant" means any person who has
 been issued a certificate under part II of chapter 464. The
 licensed home health agency or licensed nurse registry shall
 ensure that the certified nursing assistant employed by or under

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146 contract with the home health agency or licensed nurse registry 147 is adequately trained to perform the tasks of a home health aide 148 in the home setting.

(6) "Client" means an elderly, handicapped, or convalescent
individual who receives companion services or homemaker services
in the individual's home or place of residence.

(7) "Companion" or "sitter" means a person who spends time
with or cares for an elderly, handicapped, or convalescent
individual and accompanies such individual on trips and outings
and may prepare and serve meals to such individual. A companion
may not provide hands-on personal care to a client.

(8) "Department" means the Department of Children andFamily Services.

(9) "Direct employee" means an employee for whom one of the following entities pays withholding taxes: a home health agency; a management company that has a contract to manage the home health agency on a day-to-day basis; or an employee leasing company that has a contract with the home health agency to handle the payroll and payroll taxes for the home health agency.

165 "Director of nursing" means a registered nurse who is (10)166 a direct employee, as defined in subsection (9), of the agency 167 and who is a graduate of an approved school of nursing and is licensed in this state; who has at least 1 year of supervisory 168 169 experience as a registered nurse; and who is responsible for 170 overseeing the professional nursing and home health aid delivery 171 of services of the agency. A director of nursing may be the director of a maximum of five licensed home health agencies 172 173 operated by a related business entity and located within one 174 agency service district or within an immediately contiguous

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175 county. If the home health agency is licensed under this chapter 176 and is part of a retirement community that provides multiple 177 levels of care, an employee of the retirement community may serve 178 as the director of nursing of the home health agency and of up to 179 four entities licensed under this chapter or chapter 429 which 180 are owned, operated, or managed by the same corporate entity.

181 "Fair market value" means the value in arms length (11)182 transactions, consistent with the price that an asset would bring 183 as the result of bona fide bargaining between well-informed 184 buyers and sellers who are not otherwise in a position to 185 generate business for the other party, or the compensation that 186 would be included in a service agreement as the result of bona 187 fide bargaining between well-informed parties to the agreement 188 who are not otherwise in a position to generate business for the other party, on the date of acquisition of the asset or at the 189 190 time of the service agreement.

(12) (11) "Home health agency" means an organization that 191 192 provides home health services and staffing services.

193 (13) (12) "Home health agency personnel" means persons who 194 are employed by or under contract with a home health agency and 195 enter the home or place of residence of patients at any time in 196 the course of their employment or contract.

197 (14) (13) "Home health services" means health and medical 198 services and medical supplies furnished by an organization to an 199 individual in the individual's home or place of residence. The 200 term includes organizations that provide one or more of the 201 following:

202 (a) Nursing care.

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(b) Physical, occupational, respiratory, or speech therapy.

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(c) Home health aide services.

205 (d) Dietetics and nutrition practice and nutrition 206 counseling.

207 (e) Medical supplies, restricted to drugs and biologicals208 prescribed by a physician.

209 (15) (14) "Home health aide" means a person who is trained 210 or qualified, as provided by rule, and who provides hands-on 211 personal care, performs simple procedures as an extension of 212 therapy or nursing services, assists in ambulation or exercises, 213 or assists in administering medications as permitted in rule and 214 for which the person has received training established by the 215 agency under s. 400.497(1). The licensed home health agency or 216 licensed nurse registry shall ensure that the home health aide 217 employed by or under contract with the home health agency or 218 licensed nurse registry is adequately trained to perform the 219 tasks of a home health aide in the home setting.

(16) (15) "Homemaker" means a person who performs household chores that include housekeeping, meal planning and preparation, shopping assistance, and routine household activities for an elderly, handicapped, or convalescent individual. A homemaker may not provide hands-on personal care to a client.

(17) (16) "Home infusion therapy provider" means an organization that employs, contracts with, or refers a licensed professional who has received advanced training and experience in intravenous infusion therapy and who administers infusion therapy to a patient in the patient's home or place of residence.

230 <u>(18) (17)</u> "Home infusion therapy" means the administration 231 of intravenous pharmacological or nutritional products to a 232 patient in his or her home.

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233	(19) "Immediate family member" means a husband or wife; a
234	birth or adoptive parent, child, or sibling; a stepparent,
235	stepchild, stepbrother, or stepsister; a father-in-law, mother-
236	<u>in-law, son-in-law, daughter-in-law, brother-in-law, or sister-</u>
237	in-law; a grandparent or grandchild; or a spouse of a grandparent
238	or grandchild.
239	(20) "Medical director" means a physician who is a
240	volunteer with, or who receives remuneration from, a home health
241	agency.
242	(21) (18) "Nurse registry" means any person that procures,
243	offers, promises, or attempts to secure health-care-related
244	contracts for registered nurses, licensed practical nurses,
245	certified nursing assistants, home health aides, companions, or
246	homemakers, who are compensated by fees as independent
247	contractors, including, but not limited to, contracts for the
248	provision of services to patients and contracts to provide
249	private duty or staffing services to health care facilities
250	licensed under chapter 395, this chapter, or chapter 429 or other

251 business entities.

(22) (19) "Organization" means a corporation, government or 252 253 governmental subdivision or agency, partnership or association, 254 or any other legal or commercial entity, any of which involve 255 more than one health care professional discipline; a health care 256 professional and a home health aide or certified nursing 257 assistant; more than one home health aide; more than one certified nursing assistant; or a home health aide and a 258 259 certified nursing assistant. The term does not include an entity that provides services using only volunteers or only individuals 260 261 related by blood or marriage to the patient or client.

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(23) (20) "Patient" means any person who receives home 262 263 health services in his or her home or place of residence. 264 (24) (21) "Personal care" means assistance to a patient in 265 the activities of daily living, such as dressing, bathing, 266 eating, or personal hygiene, and assistance in physical transfer, 267 ambulation, and in administering medications as permitted by 268 rule. 269 (25) (22) "Physician" means a person licensed under chapter 270 458, chapter 459, chapter 460, or chapter 461. (26) (23) "Physician assistant" means a person who is a 271 272 graduate of an approved program or its equivalent, or meets

273 standards approved by the boards, and is licensed to perform 274 medical services delegated by the supervising physician, as 275 defined in s. 458.347 or s. 459.022.

(27) "Remuneration" means any payment or other benefit made directly or indirectly, overtly or covertly, in cash or in kind.

278 <u>(28)(24)</u> "Skilled care" means nursing services or 279 therapeutic services required by law to be delivered by a health 280 care professional who is licensed under part I of chapter 464; 281 part I, part III, or part V of chapter 468; or chapter 486 and 282 who is employed by or under contract with a licensed home health 283 agency or is referred by a licensed nurse registry.

284 <u>(29) (25)</u> "Staffing services" means services provided to a 285 health care facility, school, or other business entity on a 286 temporary or school-year basis pursuant to a written contract by 287 licensed health care personnel and by certified nursing 288 assistants and home heath aides who are employed by, or work 289 under the auspices of, a licensed home health agency or who are 290 registered with a licensed nurse registry. Staffing services may

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291	be provided anywhere within the state.
292	Section 2. Subsection (3) of section 400.464, Florida
293	Statutes, is amended to read:
294	400.464 Home Health agencies to be licensed; expiration of
295	license; exemptions; unlawful acts; penalties
296	(3) <u>A</u> Any home infusion therapy provider must shall be
297	licensed as a home health agency <u>or nurse registry</u> . <del>Any infusion</del>
298	therapy provider currently authorized to receive Medicare
299	reimbursement under a DME - Part B Provider number for the
300	provision of infusion therapy shall be licensed as a non
301	certified home health agency. Such a provider shall continue to
302	receive that specified Medicare reimbursement without being
303	certified so long as the reimbursement is limited to those items
304	authorized pursuant to the DME - Part B Provider Agreement and
305	the agency is licensed in compliance with the other provisions of
306	this part.
307	Section 3. Section 400.471, Florida Statutes, is amended to
308	read:
309	400.471 Application for license; fee; bond; limitation on
310	applications accepted
311	(1) Each applicant for licensure must comply with all
312	provisions of this part and part II of chapter 408.
313	(2) In addition to the requirements of part II of chapter
314	408, the initial applicant must file with the application
315	satisfactory proof that the home health agency is in compliance
316	with this part and applicable rules, including:
317	(a) A listing of services to be provided, either directly
318	by the applicant or through contractual arrangements with
319	existing providers.

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320 (b) The number and discipline of professional staff to be 321 employed. 322 Completion of questions concerning volume data on the (C) 323 renewal application as determined by rule. 324 (d) A business plan, signed by the applicant, which details 325 the home health agency's methods to obtain patients and its plan 326 to recruit and maintain staff. (e) Evidence of contingency funding equal to 1 month's 327 328 average operating expense over the first year of operation. 329 (f) A balance sheet, income and expense statement, and 330 statement of cash flows for the first 2 years of operation which 331 provide evidence of having sufficient assets, credit, and 332 projected revenues to cover liabilities and expenses. The 333 applicant has demonstrated financial ability to operate if the applicant's assets, credit, and projected revenues meet or exceed 334 335 projected liabilities and expenses. An applicant may not project 336 an operating margin for any month in the first year of operation 337 of 15 percent or greater. All documents required under this 338 paragraph must be prepared in accordance with generally accepted 339 accounting principles and compiled and signed by a certified public accountant. 340 341 (g) All other ownership interests in health care entities 342 for each controlling interest, as defined in part II of chapter 343 408. 344 (3) In addition to the requirements of s. 408.810, the home 345 health agency must also obtain and maintain the following 346 insurance coverage in an amount of not less than \$250,000 per 347 claim, and the home health agency must submit proof of coverage with an initial application for licensure and with each 348 Page 12 of 37

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349 application for license renewal:

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(a) Malpractice insurance as defined in s. 624.605(1)(k).

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(b) Liability insurance as defined in s. 624.605(1)(b).

(4) The agency shall accept, in lieu of its own periodic licensure survey, submission of the survey of an accrediting organization that is recognized by the agency if the accreditation of the licensed home health agency is not provisional and if the licensed home health agency authorizes release of, and the agency receives the report of, the accrediting organization.

359 In accordance with s. 408.805, an applicant or licensee (5) 360 shall pay a fee for each license application submitted under this 361 part, part II of chapter 408, and applicable rules. The amount of 362 the fee shall be established by rule and shall be set at an 363 amount that is sufficient to cover the agency's costs in carrying 364 out its responsibilities under this part, but not to exceed \$2,000 per biennium. However, state, county, or municipal 365 366 governments applying for licenses under this part are exempt from the payment of license fees. 367

368 (6) The agency may not issue a license designated as 369 certified to a home health agency that fails to satisfy the 370 requirements of a Medicare certification survey from the agency.

(7) An applicant for a new home health agency license must
 submit a surety bond of \$50,000, or other equivalent means of
 security acceptable to the agency, such as an irrevocable letter
 of credit or a deposit in a trust account or financial
 institution, payable to the Agency for Health Care
 Administration. A surety bond is the only form of security that
 may be submitted until the agency has adopted a rule providing

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378 for other equivalent means of security. A surety bond or other 379 equivalent means of security must be valid from initial licensure 380 until the end of the first license-renewal period. The purpose of 381 this bond is to secure payment of any administrative penalties imposed by the agency and any fees and costs incurred by the 382 383 agency regarding the home health agency license which are 384 authorized under state law and which the licensee fails to pay 30 385 days after the fine or costs become final. The agency may make a 386 claim against the surety bond or security until the later of: 387 (a) One year after the license ceases to be valid if the 388 license is not renewed for a second biennial period; 389 (b) One year after the license has been renewed a second 390 time; or 391 (c) Sixty days after any administrative or legal proceeding, including any appeal, is concluded involving an 392 393 administrative penalty, fees, or costs for an act or omission 394 that occurred at any time during the first 4 years after the 395 license was initially issued. 396 (8) (a) The agency may accept for processing for a new home health agency license only the following number of applications 397 398 quarterly, as determined using the number of licensed home health 399 agencies in each geographic service area on June 1, 2008, and the 400 Florida Population Estimates for Counties and Municipalities, 401 April 1, 2007, as published by the Office of Economic and 402 Demographic Research of the Legislature: 403 1. Five for each geographic service area in which the 404 number of residents over the age of 64 per number of licensed 405 home health agencies in that geographic service area is between 406 2,000 and 2,999;

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597-05236A-08 20081374c2 407 2. Four for each geographic service area in which the 408 number of residents over the age of 64 per number of licensed 409 home health agencies in that geographic service area is between 1,000 and 1,999; and 410 411 3. Three for each geographic service area in which the 412 number of residents over the age of 64 per number of licensed 413 home health agencies in that geographic service area is between 0 414 and 999. 415 416 However, an application for a new home health agency license that 417 is part of a retirement community providing multiple levels of 418 care and that will provide home health services exclusively to 419 residents of that facility is not subject to the quarterly 420 limitation and may not be counted as a new application for 421 purposes of the quarterly limitation. If the home health agency 422 provides home health services to persons outside that facility, 42.3 the agency shall impose a moratorium on the license in accordance 424 with s. 408.814 and revoke the home health agency license. The 425 home health agency may reapply for a new home health agency license and is subject to the limits <u>on the agency's acceptance</u> 426 427 of new applications. 428 (b) The agency shall accept applications for a new home 429 health agency license only during the first 5 business days of a 430 calendar quarter. Applications for a new home health agency 431 license received during this period, except an application for a 432 new home health agency license that is part of a retirement 433 community providing multiple levels of care and that will provide

- 434 home health services exclusively to residents of that facility,
- 435 <u>must be grouped according to the geographic service area in which</u>

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436	the home health agency is to be located. When the number of
437	applications received for a geographic service area exceeds the
438	number of applications authorized to be accepted for processing
439	in paragraph (a), the agency shall use a lottery system to select
440	the applications to be accepted for processing for that
441	geographic service area as follows:
442	1. A number shall be assigned to each application received
443	for that geographic service area.
444	2. For each geographic service area, the agency shall put
445	the numbers assigned to each application in an opaque container.
446	3. The agency shall select the applicable quantity of
447	numbers for that geographic service area without viewing the
448	contents of the container.
449	4. The application that corresponds to the selected number
450	shall be accepted for processing.
451	
452	The selection of applications to be accepted for processing must
453	be a public process conducted in Tallahassee and noticed for a
454	date during the first 6 through 10 business days of the calendar
455	<u>quarter.</u>
456	(c) Notwithstanding ss. 120.60 or 408.806(3), the agency
457	shall return to the sender all applications and fees for a new
458	home health agency license which were received:
459	1. And not accepted for processing pursuant to the lottery-
460	selection process set forth in paragraph (b); or
461	2. Before or after the first 5 business days of a calendar
462	<u>quarter.</u>
463	(d) This subsection expires July 1, 2011.
464	(9) The agency may not issue an initial license to a home

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465 health agency licensure applicant if the applicant shares common 466 controlling interests with another licensed home health agency 467 that is located within 20 miles of the applicant. The agency must 468 return the application and fees to the applicant. (10) An application for a home health agency license may 469 470 not be transferred to another home health agency or controlling 471 interest prior to issuance of the license. 472 (11) A licensed home health agency that seeks to relocate 473 to a different geographic service area not listed on its license 474 must submit an initial application for a home health agency 475 license for the new location. 476 (12) When an applicant alleges that a factual determination 477 made by the agency is incorrect, the burden of proof is on the 478 applicant to demonstrate that such determination is, in light of 479 the total record, not supported by the preponderance of the 480 evidence. 481 Section 4. Section 400.474, Florida Statutes, is amended to 482 read: 483 400.474 Administrative penalties.--484 The agency may deny, revoke, and suspend a license and (1)485 impose an administrative fine in the manner provided in chapter 486 120. 487 (2) Any of the following actions by a home health agency or 488 its employee is grounds for disciplinary action by the agency: 489 (a) Violation of this part, part II of chapter 408, or of applicable rules. 490 An intentional, reckless, or negligent act that 491 (b) 492 materially affects the health or safety of a patient. 493 (c) Knowingly providing home health services in an

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494	unlicensed assisted living facility or unlicensed adult family-
495	care home, unless the home health agency or employee reports the
496	unlicensed facility or home to the agency within 72 hours after
497	providing the services.
498	(d) Preparing or maintaining fraudulent patient records,
499	such as, but not limited to, charting ahead, recording vital
500	signs or symptoms that were not personally obtained or observed
501	by the home health agency's staff at the time indicated,
502	borrowing patients or patient records from other home health
503	agencies to pass a survey or inspection, or falsifying
504	signatures.
505	(e) Failing to provide at least one service directly to a
506	patient for a period of 60 days.
507	(3) The agency shall impose a fine of \$1,000 against a home
508	health agency that demonstrates a pattern of falsifying:
509	(a) Documents of training for home health aides or
510	certified nursing assistants; or
511	(b) Health statements for staff providing direct care to
512	patients.
513	
514	A pattern may be demonstrated by a showing of at least three
515	fraudulent entries or documents. The fine shall be imposed for
516	each fraudulent document or, if multiple staff members are
517	included on one document, for each fraudulent entry on the
518	document.
519	(4) The agency shall impose a fine of \$5,000 against a home
520	health agency that demonstrates a pattern of billing any payor
521	for services not provided. A pattern may be demonstrated by a
522	showing of at least three billings for services not provided

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523 within a 12-month period. The fine must be imposed for each 524 incident that is falsely billed. The agency may also: 525 (a) Require payback of all funds; (b) Revoke the license; or 526 Issue a moratorium in accordance with s. 408.814. 527 (C) 528 (5) The agency shall impose a fine of \$5,000 against a home 529 health agency that demonstrates a pattern of failing to provide a 530 service specified in the home health agency's written agreement 531 with a patient or the patient's legal representative, or the plan 532 of care for that patient, unless a reduction in service is 533 mandated by Medicare, Medicaid, or a state program or as provided 534 in s. 400.492(3). A pattern may be demonstrated by a showing of 535 at least three incidences, regardless of the patient or service, 536 where the home health agency did not provide a service specified 537 in a written agreement or plan of care during a 3-month period. 538 The agency shall impose the fine for each occurrence. The agency may also impose additional administrative fines under s. 400.484 539 540 for the direct or indirect harm to a patient, or deny, revoke, or 541 suspend the license of the home health agency for a pattern of failing to provide a service specified in the home health 542 543 agency's written agreement with a patient or the plan of care for 544 that patient. 545 (6) The agency may deny, revoke, or suspend the license of 546 a home health agency and shall impose a fine of \$5,000 against a 547 home health agency that: (a) Gives remuneration for staffing services to: 548 549 1. Another home health agency with which it has formal or 550 informal patient-referral transactions or arrangements; or 551 2. A health services pool with which it has formal or

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informal patient-referral transactions or arrangements, 552 553 554 unless the home health agency has activated its comprehensive 555 emergency management plan in accordance with s. 400.492. This 556 paragraph does not apply to a Medicare-certified home health 557 agency that provides fair market value remuneration for staffing 558 services to a non-Medicare-certified home health agency that is 559 part of a continuing care facility licensed under chapter 651 for 560 providing services to its own residents if each resident 561 receiving home health services pursuant to this arrangement 562 attests in writing that he or she made a decision without 563 influence from staff of the facility to select, from a list of 564 Medicare-certified home health agencies provided by the facility, 565 that Medicare-certified home health agency to provide the 566 services. 567 (b) Provides services to residents in an assisted living 568 facility for which the home health agency does not receive fair 569 market value remuneration. 570 (c) Provides staffing to an assisted living facility for 571 which the home health agency does not receive fair market value 572 remuneration. (d) Fails to provide the agency, upon request, with copies 573 574 of all contracts with assisted living facilities which were 575 executed within 5 years before the request. 576 (e) Gives remuneration to a case manager, discharge 577 planner, facility-based staff member, or third-party vendor who 578 is involved in the discharge-planning process of a facility 579 licensed under chapter 395 or this chapter from whom the home 580 health agency receives referrals.

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581	(f) Fails to submit to the agency, within 10 days after the
582	end of each calendar quarter, a written report that includes the
583	following data based on data as it existed on the last day of the
584	quarter:
585	1. The number of insulin-dependent diabetic patients
586	receiving insulin-injection services from the home health agency;
587	2. The number of patients receiving both home health
588	services from the home health agency and hospice services;
589	3. The number of patients receiving home health services
590	from that home health agency; and
591	4. The names and license numbers of nurses whose primary
592	job responsibility is to provide home health services to patients
593	and who received remuneration from the home health agency in
594	excess of \$25,000 during the calendar quarter.
595	(g) Gives cash, or its equivalent, to a Medicare or
596	Medicaid beneficiary.
597	(h) Has more than one medical director contract in effect
598	at one time or more than one medical director contract and one
599	contract with a physician-specialist whose services are mandated
600	for the home health agency in order to qualify to participate in
601	a federal or state health care program at one time.
602	(i) Gives remuneration to a physician without a medical
603	director contract being in effect. The contract must:
604	1. Be in writing and signed by both parties;
605	2. Provide for remuneration that is at fair market value
606	for an hourly rate, which must be supported by invoices submitted
607	by the medical director describing the work performed, the dates
608	on which that work was performed, and the duration of that work;
609	and

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610	3. Be for a term of at least 1 year.
611	
612	The hourly rate specified in the contract may not be increased
613	during the term of the contract. The home health agency may not
614	execute a subsequent contract with that physician which has an
615	increased hourly rate and covers any portion of the term that was
616	in the original contract.
617	(j) Gives remuneration to:
618	1. A physician, and the home health agency is in violation
619	of paragraph (h) or paragraph (i);
620	2. A member of the physician's office staff; or
621	3. An immediate family member of the physician,
622	
623	if the home health agency has received a patient referral in the
624	preceding 12 months from that physician or physician's office
625	staff.
626	(k) Fails to provide to the agency, upon request, copies of
627	all contracts with a medical director which were executed within
628	5 years before the request.
629	(7) (a) In addition to the requirements of s. 408.813,
630	any person, partnership, or corporation that violates <u>s. 408.812</u>
631	$\underline{\text{or}}$ s. 408.813 and that previously operated a licensed home health
632	agency or concurrently operates both a licensed home health
633	agency and an unlicensed home health agency commits a felony of
634	the third degree punishable as provided in s. 775.082, s.
635	775.083, or s. 775.084.
636	(b) If any home health agency is found to be operating
637	without a license and that home health agency has received any
638	government reimbursement for services, the agency shall make a
I	

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639	fraud referral to the appropriate government reimbursement
640	program.
641	Section 5. Section 400.476, Florida Statutes, is created to
642	read:
643	400.476 Staffing requirements; notifications; limitations
644	on staffing services
645	(1) ADMINISTRATOR
646	(a) An administrator may manage only one home health
647	agency, except that an administrator may manage up to five home
648	health agencies if all five home health agencies have identical
649	controlling interests as defined in s. 408.803 and are located
650	within one agency geographic service area or within an
651	immediately contiguous county. If the home health agency is
652	licensed under this chapter and is part of a retirement community
653	that provides multiple levels of care, an employee of the
654	retirement community may administer the home health agency and up
655	to a maximum of four entities licensed under this chapter or
656	chapter 429 which all have identical controlling interests as
657	defined in s. 408.803. An administrator shall designate, in
658	writing, for each licensed entity, a qualified alternate
659	administrator to serve during the administrator's absence.
660	(b) An administrator of a home health agency who is a
661	licensed physician, physician assistant, or registered nurse
662	licensed to practice in this state may also be the director of
663	nursing for a home health agency. An administrator may serve as a
664	director of nursing for up to the number of entities authorized
665	in subsection (2) only if there are 10 or fewer full-time
666	equivalent employees and contracted personnel in each home health
667	agency.

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668	(2) DIRECTOR OF NURSING
669	(a) A director of nursing may be the director of nursing
670	for:
671	1. Up to two licensed home health agencies if the agencies
672	have identical controlling interests as defined in s. 408.803 and
673	are located within one agency geographic service area or within
674	an immediately contiguous county; or
675	2. Up to five licensed home health agencies if:
676	a. All of the home health agencies have identical
677	controlling interests as defined in s. 408.803;
678	b. All of the home health agencies are located within one
679	agency geographic service area or within an immediately
680	contiguous county; and
681	c. Each home health agency has a registered nurse who meets
682	the qualifications of a director of nursing and who has a written
683	delegation from the director of nursing to serve as the director
684	of nursing for that home health agency when the director of
685	nursing is not present.
686	
687	If a home health agency licensed under this chapter is part of a
688	retirement community that provides multiple levels of care, an
689	employee of the retirement community may serve as the director of
690	nursing of the home health agency and up to a maximum of four
691	entities, other than home health agencies, licensed under this
692	chapter or chapter 429 which all have identical controlling
693	interests as defined in s. 408.803.
694	(b) A home health agency that provides skilled nursing care
695	may not operate for more than 30 calendar days without a director
696	of nursing. A home health agency that provides skilled nursing

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697 care and the director of nursing of a home health agency must 698 notify the agency within 10 business days after termination of 699 the services of the director of nursing for the home health 700 agency. A home health agency that provides skilled nursing care 701 must notify the agency of the identity and qualifications of the 702 new director of nursing within 10 days after the new director is 703 hired. If a home health agency that provides skilled nursing care operates for more than 30 calendar days without a director of 704 705 nursing, the home health agency commits a class II deficiency. In 706 addition to the fine for a class II deficiency, the agency may issue a moratorium in accordance with s. 408.814 or revoke the 707 708 license. The agency shall fine a home health agency that fails to 709 notify the agency as required in this paragraph \$1,000 for the 710 first violation and \$2,000 for a repeat violation. The agency may 711 not take administrative action against a home health agency if 712 the director of nursing fails to notify the department upon 713 termination of services as the director of nursing for the home 714 health agency. 715 (c) A home health agency that provides only physical, 716 occupational, or speech therapy is not required to have a director of nursing and is exempt from paragraph (b). 717 718 TRAINING. -- A home health agency shall ensure that each (3) 719 certified nursing assistant employed by or under contract with 720 the home health agency and each home health aide employed by or 721 under contract with the home health agency is adequately trained 722 to perform the tasks of a home health aide in the home setting. 723 (4) STAFFING.--Staffing services may be provided anywhere 724 within the state. 725 Section 6. Section 400.484, Florida Statutes, is amended to

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- 726 read:
- 727

400.484 Right of inspection; deficiencies; fines.--

(1) In addition to the requirements of s. 408.811, the agency may make such inspections and investigations as are necessary in order to determine the state of compliance with this part, part II of chapter 408, and applicable rules. <u>The agency</u> <u>shall conduct an unannounced survey of each home health agency</u> <u>within 15 months after issuing a new license to the home health</u> agency.

(2) The agency shall impose fines for various classes ofdeficiencies in accordance with the following schedule:

(a) A class I deficiency is any act, omission, or practice
that results in a patient's death, disablement, or permanent
injury, or places a patient at imminent risk of death,
disablement, or permanent injury. Upon finding a class I
deficiency, the agency <u>shall</u> may impose an administrative fine in
the amount of <u>\$15,000</u> <del>\$5,000</del> for each occurrence and each day
that the deficiency exists.

(b) A class II deficiency is any act, omission, or practice that has a direct adverse effect on the health, safety, or security of a patient. Upon finding a class II deficiency, the agency <u>shall</u> may impose an administrative fine in the amount of <u>\$5,000</u> <del>\$1,000</del> for each occurrence and each day that the deficiency exists.

(c) A class III deficiency is any act, omission, or practice that has an indirect, adverse effect on the health, safety, or security of a patient. Upon finding an uncorrected or repeated class III deficiency, the agency <u>shall</u> may impose an administrative fine not to exceed \$1,000 <del>\$500</del> for each occurrence

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755 and each day that the uncorrected or repeated deficiency exists. 756 (d) A class IV deficiency is any act, omission, or practice 757 related to required reports, forms, or documents which does not 758 have the potential of negatively affecting patients. These 759 violations are of a type that the agency determines do not 760 threaten the health, safety, or security of patients. Upon 761 finding an uncorrected or repeated class IV deficiency, the 762 agency shall may impose an administrative fine not to exceed \$500 763 \$200 for each occurrence and each day that the uncorrected or 764 repeated deficiency exists.

(3) In addition to any other penalties imposed pursuant to this section or part, the agency may assess costs related to an investigation that results in a successful prosecution, excluding costs associated with an attorney's time.

769 Section 7. Section 400.488, Florida Statutes, is amended to 770 read:

771 400.488 <u>Nurse delegation</u> Assistance with self-772 administration of medication.--<u>A home health agency nurse may</u> 773 <u>delegate nursing tasks as provided in chapter 464 and related</u> 774 <u>rules.</u>

775

(1) For purposes of this section, the term:

(a) "Informed consent" means advising the patient, or the patient's surrogate, guardian, or attorney in fact, that the patient may be receiving assistance with self-administration of medication from an unlicensed person.

780 (b) "Unlicensed person" means an individual not currently 781 licensed to practice nursing or medicine who is employed by or 782 under contract to a home health agency and who has received 783 training with respect to assisting with the self-administration

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784	of medication as provided by agency rule.
785	(2) Patients who are capable of self-administering their
786	own medications without assistance shall be encouraged and
787	allowed to do so. However, an unlicensed person may, consistent
788	with a dispensed prescription's label or the package directions
789	of an over-the-counter medication, assist a patient whose
790	condition is medically stable with the self-administration of
791	routine, regularly scheduled medications that are intended to be
792	self-administered. Assistance with self-medication by an
793	unlicensed person may occur only upon a documented request by,
794	and the written informed consent of, a patient or the patient's
795	surrogate, guardian, or attorney in fact. For purposes of this
796	section, self-administered medications include both legend and
797	over-the-counter oral dosage forms, topical dosage forms, and
798	topical ophthalmic, otic, and nasal dosage forms, including
799	solutions, suspensions, sprays, and inhalers.
800	(3) Assistance with self-administration of medication
801	includes:
802	(a) Taking the medication, in its previously dispensed,
803	properly labeled container, from where it is stored and bringing
804	it to the patient.
805	(b) In the presence of the patient, reading the label,
806	opening the container, removing a prescribed amount of medication
807	from the container, and closing the container.
808	(c) Placing an oral dosage in the patient's hand or placing
809	the dosage in another container and helping the patient by
810	lifting the container to his or her mouth.
811	(d) Applying topical medications.
812	(e) Returning the medication container to proper storage.

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813	(f) Keeping a record of when a patient receives assistance
814	with self-administration under this section.
815	(4) Assistance with self-administration does not include:
816	(a) Mixing, compounding, converting, or calculating
817	medication doses, except for measuring a prescribed amount of
818	liquid medication or breaking a scored tablet or crushing a
819	tablet as prescribed.
820	(b) The preparation of syringes for injection or the
821	administration of medications by any injectable route.
822	(c) Administration of medications through intermittent
823	positive pressure breathing machines or a nebulizer.
824	(d) Administration of medications by way of a tube inserted
825	in a cavity of the body.
826	(e) Administration of parenteral preparations.
827	(f) Irrigations or debriding agents used in the treatment
828	of a skin condition.
829	(g) Rectal, urethral, or vaginal preparations.
830	(h) Medications ordered by the physician or health care
831	professional with prescriptive authority to be given "as needed,"
832	unless the order is written with specific parameters that
833	preclude independent judgment on the part of the unlicensed
834	person, and at the request of a competent patient.
835	(i) Medications for which the time of administration, the
836	amount, the strength of dosage, the method of administration, or
837	the reason for administration requires judgment or discretion on
838	the part of the unlicensed person.
839	(5) Assistance with the self-administration of medication
840	by an unlicensed person as described in this section does not
841	constitute administration as defined in s. 465.003.

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842 (6) The agency may by rule establish procedures and
 843 interpret terms as necessary to administer this section.

844 Section 8. Subsection (2) of section 400.491, Florida 845 Statutes, is amended to read:

846

400.491 Clinical records.--

847 (2) The home health agency must maintain for each client
848 who receives nonskilled care a service provision plan. Such
849 records must be maintained by the home health agency for <u>3 years</u>
850 <del>1 year</del> following termination of services.

Section 9. Present subsections (5), (6), (7), and (8) of section 400.497, Florida Statutes, are renumbered as subsections (7), (8), (9), and (10), respectively, and a new subsections (5) and (6) are added to that section, to read:

400.497 Rules establishing minimum standards.--The agency shall adopt, publish, and enforce rules to implement part II of chapter 408 and this part, including, as applicable, ss. 400.506 and 400.509, which must provide reasonable and fair minimum standards relating to:

860 (5) Oversight by the director of nursing. The agency shall 861 develop rules related to:

862 (a) Standards that address oversight responsibilities by 863 the director of nursing of skilled nursing and personal care 864 services provided by the home health agency's staff;

(b) Requirements for a director of nursing to provide to
 the agency, upon request, a certified daily report of the home
 health services provided by a specified direct employee or
 contracted staff member on behalf of the home health agency. The
 agency may request a certified daily report only for a period not
 to exceed 2 years prior to the date of the request; and

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871 (c) A quality assurance program for home health services 872 provided by the home health agency. 873 (6) Conditions for using a recent unannounced licensure inspection for the inspection required in s. 408.806 related to a 874 875 licensure application associated with a change in ownership of a 876 licensed home health agency. 877 Section 10. Paragraph (a) of subsection (6) of section 878 400.506, Florida Statutes, is amended, present subsections (15) 879 and (16) of that section are renumbered as subsections (16) and 880 (17), respectively, and a new subsection (15) is added to that 881 section, to read: 882 400.506 Licensure of nurse registries; requirements; 883 penalties.--(6) (a) A nurse registry may refer for contract in private 884 885 residences registered nurses and licensed practical nurses 886 registered and licensed under part I of chapter 464, certified 887 nursing assistants certified under part II of chapter 464, home 888 health aides who present documented proof of successful 889 completion of the training required by rule of the agency, and 890 companions or homemakers for the purposes of providing those services authorized under s. 400.509(1). A licensed nurse 891 892 registry shall ensure that each certified nursing assistant 893 referred for contract by the nurse registry and each home health 894 aide referred for contract by the nurse registry is adequately 895 trained to perform the tasks of a home health aide in the home 896 setting. Each person referred by a nurse registry must provide 897 current documentation that he or she is free from communicable 898 diseases.

899

(15) (a) The agency may deny, suspend, or revoke the

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900	license of a nurse registry and shall impose a fine of \$5,000
901	against a nurse registry that:
902	1. Provides services to residents in an assisted living
903	facility for which the nurse registry does not receive fair
904	market value remuneration.
905	2. Provides staffing to an assisted living facility for
906	which the nurse registry does not receive fair market value
907	remuneration.
908	3. Fails to provide the agency, upon request, with copies
909	of all contracts with assisted living facilities which were
910	executed within the last 5 years.
911	4. Gives remuneration to a case manager, discharge
912	planner, facility-based staff member, or third-party vendor who
913	is involved in the discharge-planning process of a facility
914	licensed under chapter 395 or this chapter and from whom the
915	nurse registry receives referrals.
916	5. Gives remuneration to a physician, a member of the
917	physician's office staff, or an immediate family member of the
918	physician, and the nurse registry received a patient referral
919	in the last 12 months from that physician or the physician's
920	office staff.
921	(b) The agency shall also impose an administrative fine
922	of \$15,000 if the nurse registry refers nurses, certified
923	nursing assistants, home health aides, or other staff without
924	charge to a facility licensed under chapter 429 in return for
925	patient referrals from the facility.
926	(c) The proceeds of all fines collected under this
927	subsection shall be deposited into the Health Care Trust Fund.
928	Section 11. Subsection (4) is added to section 400.518,

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929 Florida Statutes, to read:

930 400.518 Prohibited referrals to home health agencies.-931 (4) The agency shall impose an administrative fine of
932 \$15,000 if a home health agency provides nurses, certified
933 nursing assistants, home health aides, or other staff without
934 charge to a facility licensed under chapter 429 in return for
935 patient referrals from the facility. The proceeds of such fines
936 shall be deposited into the Health Care Trust Fund.

937 Section 12. Subsection (10) of section 409.906, Florida938 Statutes, is amended to read:

939 409.906 Optional Medicaid services. -- Subject to specific 940 appropriations, the agency may make payments for services which 941 are optional to the state under Title XIX of the Social Security 942 Act and are furnished by Medicaid providers to recipients who are 943 determined to be eligible on the dates on which the services were 944 provided. Any optional service that is provided shall be provided 945 only when medically necessary and in accordance with state and 946 federal law. Optional services rendered by providers in mobile 947 units to Medicaid recipients may be restricted or prohibited by 948 the agency. Nothing in this section shall be construed to prevent 949 or limit the agency from adjusting fees, reimbursement rates, 950 lengths of stay, number of visits, or number of services, or 951 making any other adjustments necessary to comply with the 952 availability of moneys and any limitations or directions provided 953 for in the General Appropriations Act or chapter 216. If 954 necessary to safeguard the state's systems of providing services 955 to elderly and disabled persons and subject to the notice and 956 review provisions of s. 216.177, the Governor may direct the 957 Agency for Health Care Administration to amend the Medicaid state

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958 plan to delete the optional Medicaid service known as 959 "Intermediate Care Facilities for the Developmentally Disabled." 960 Optional services may include:

961 (10) DURABLE MEDICAL EQUIPMENT.--The agency may authorize 962 and pay for certain durable medical equipment and supplies 963 provided to a Medicaid recipient as medically necessary. <u>As of</u> 964 <u>January 1, 2009, the agency shall limit payment for durable</u> 965 <u>medical equipment and supplies to providers who meet all of the</u> 966 <u>criteria in this subsection.</u>

967 (a) Durable medical equipment and medical supply providers 968 must be accredited by an Agency for Health Care Administration 969 approved accreditation organization specifically designated as a 970 durable medical equipment accrediting organization. The provider 971 must be re-accredited periodically and is subject to unannounced 972 reviews by the accrediting organization.

973 (b) Durable medical equipment and medical supply providers 974 must have a physical business location with durable medical 975 equipment and medical supplies on site and must be readily 976 available to the general public. The physical business location 977 must meet the following criteria:

978 <u>1. The location must maintain a substantial inventory that</u> 979 <u>is readily available and sufficient to meet the needs of the</u> 980 durable medical equipment business location's customers;

981 <u>2. The location must be clearly identified with signage</u> 982 <u>that can be read from 20 feet away which readily identifies the</u> 983 <u>business location as a business that furnishes durable medical</u> 984 <u>equipment, medical supplies, or both;</u>

985 <u>3. The location must have a functional landline business</u> 986 <u>telephone;</u>

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987	4. The physical business location may not be located within
988	or at the same numbered street address as another Medicaid-
989	enrolled durable medical equipment and medical supply provider or
990	an enrolled Medicaid pharmacy that is also enrolled as a durable
991	medical equipment provider. A location within or at the same
992	numbered street address includes unique suite or storefront
993	numbers assigned by the United States Postal Service or the
994	building's owner;
995	5. For out-of-state providers, the physical business
996	location must be no more than 50 miles from the Florida state
997	line. Exceptions may be made for manufacturers of a specific type
998	of unique durable medical equipment that is not otherwise
999	available from other durable medical equipment distributors or
1000	providers located within the state; and
1001	6. Unless the provider is an out-of-state manufacturer
1002	business that is located more than 50 miles from the Florida
1003	state line and is excepted from sub-paragraph 5., the location
1004	must be easily accessible to the public during normal, scheduled,
1005	and posted business hours and must operate no less than 5 hours a
1006	day, and no less than 5 days a week, with the exception of
1007	scheduled and posted holidays.
1008	(c) Durable medical equipment and medical supply providers
1009	must obtain a \$50,000 surety bond for each provider location, up
1010	to a maximum of five bonds statewide or an aggregate bond of
1011	\$250,000 statewide as identified per federal employer
1012	identification number. Providers who qualify for a statewide or
1013	an aggregate bond must identify all of their locations in any
1014	enrollment application or bond renewal as a Medicaid durable
1015	medical equipment and medical supply provider. Each provider

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1016	location's surety bond must be renewed annually and the provider
1017	must submit proof of renewal, even if the original bond is a
1018	continuous bond.
1019	(d) A level 2 background screening, as described in s.
1020	435.04, is required as a condition of employment for provider
1021	staff in direct contact with and providing direct services to
1022	recipients of durable medical equipment and medical supplies in
1023	their homes. This requirement includes, but is not limited to,
1024	repair and service technicians, fitters, and delivery staff.
1025	(e) The following providers are exempt from paragraphs (a)
1026	<u>and (c):</u>
1027	1. A durable medical equipment and medical supply provider
1028	owned and operated by a governmental entity;
1029	2. A durable medical equipment and medical supply provider
1030	that is operating within a pharmacy that is currently enrolled as
1031	a Medicaid pharmacy provider; and
1032	3. An active Medicaid-enrolled orthopedic physician's
1033	group, primarily owned by physicians, which is providing only
1034	orthotic and prosthetic devices.
1035	Section 13. The Agency for Health Care Administration shall
1036	review the process, procedures, and contractor's performance for
1037	the prior authorization of home health agency visits that are in
1038	excess of 60 visits over the lifetime of a Medicaid recipient.
1039	The agency shall determine whether modifications are necessary in
1040	order to reduce Medicaid fraud and abuse related to home health
1041	services for a Medicaid recipient which are not medically
1042	necessary. If modifications to the prior authorization function
1043	are necessary, the agency shall amend the contract to require
1044	contractor performance that reduces potential Medicaid fraud and

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1045	abuse with respect to home health agency visits.
1046	Section 14. The Agency for Health Care Administration shall
1047	report to the Legislature by January 1, 2009, on the feasibility
1048	and costs of accessing the Medicare system to disallow Medicaid
1049	payment for home health services that are paid for under the
1050	Medicare prospective payment system for recipients who are dually
1051	eligible for Medicaid and Medicare.
1052	Section 15. This act shall take effect July 1, 2008.
1049 1050 1051	payment for home health services that are paid for under the Medicare prospective payment system for recipients who are dual eligible for Medicaid and Medicare.