# Florida Senate - 2008

 $\mathbf{B}\mathbf{y}$  the Committee on Health and Human Services Appropriations; and Senator Peaden

603-06494-08

20081854c1

1	A bill to be entitled
2	An act relating to the Medicaid program; amending s.
3	400.179, F.S.; authorizing the Agency for Health Care
4	Administration to transfer fees used to repay nursing home
5	Medicaid overpayments to the Grants and Donations Trust
6	Fund within the agency; amending s. 409.904, F.S.;
7	discontinuing optional Medicaid payments for certain
8	persons age 65 or over or who are blind or disabled;
9	revising certain eligibility criteria for pregnant women
10	and children younger than 21; amending s. 409.906, F.S.;
11	discontinuing adult dental services and adult hearing
12	services on a certain date; amending s. 409.908, F.S.;
13	requiring Medicaid to pay for all deductibles and
14	coinsurance for portable X-ray Medicare Part B services
15	provided in a nursing home; revising the factors used to
16	determine the reimbursement rate to providers for Medicaid
17	prescribed drugs; requiring the agency to reduce certain
18	provider reimbursement rates as prescribed in the
19	appropriations act; providing that any increases in rates
20	as subject to the appropriations act; amending s. 409.911,
21	F.S.; revising which year's disproportionate data is used
22	to determine a hospital's Medicaid days and charity care
23	during the 2008-2009 fiscal year; amending s. 409.9112,
24	F.S.; prohibiting the Agency for Health Care
25	Administration from distributing moneys under the regional
26	perinatal intensive care disproportionate share program
27	during the 2008-2009 fiscal year; amending s. 409.9113,
28	F.S.; authorizing the agency to distribute
29	disproportionate share funds to teaching hospital during

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30	the 2008-2009 fiscal year; providing that such funds may
31	be distributed as provided in the appropriations act;
32	amending s. 409.9117, F.S.; prohibiting the distribution
33	of funds under the primary disproportionate share program
34	during the 2008-2009 fiscal year; amending s. 409.912,
35	F.S.; specifying certain counties that are exempt from the
36	requirement of enrolling Medicaid eligible children in
37	MediPass or Medicaid fee-for-service and behavioral health
38	care services; revising the factors used to determine the
39	reimbursement rate to pharmacies for Medicaid prescribed
40	drugs; revising the requirement for the agency to develop
41	a utilization management program for Medicaid recipients
42	for certain therapies; amending s. 409.9122, F.S.;
43	revising enrollment requirements relating to Medicaid
44	managed care programs and the agency's authority to assign
45	persons to MediPass or a managed care plan; repealing s.
46	409.905(5)(c), F.S., relating to the agency's authority to
47	adjust a hospital's inpatient per diem rate; repealing s.
48	430.83, F.S., relating to the Sunshine for Seniors
49	Program; providing an effective date.
50	
51	Be It Enacted by the Legislature of the State of Florida:
52	
53	Section 1. Paragraph (d) of subsection (2) of section
54	400.179, Florida Statutes, is amended to read:
55	400.179 Liability for Medicaid underpayments and
56	overpayments
57	(2) Because any transfer of a nursing facility may expose
58	the fact that Medicaid may have underpaid or overpaid the

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59 transferor, and because in most instances, any such underpayment 60 or overpayment can only be determined following a formal field 61 audit, the liabilities for any such underpayments or overpayments 62 shall be as follows:

63 (d) Where the transfer involves a facility that has been64 leased by the transferor:

1. The transferee shall, as a condition to being issued a license by the agency, acquire, maintain, and provide proof to the agency of a bond with a term of 30 months, renewable annually, in an amount not less than the total of 3 months' Medicaid payments to the facility computed on the basis of the preceding 12-month average Medicaid payments to the facility.

71 A leasehold licensee may meet the requirements of 2. 72 subparagraph 1. by payment of a nonrefundable fee, paid at 73 initial licensure, paid at the time of any subsequent change of 74 ownership, and paid annually thereafter, in the amount of 1 75 percent of the total of 3 months' Medicaid payments to the 76 facility computed on the basis of the preceding 12-month average 77 Medicaid payments to the facility. If a preceding 12-month 78 average is not available, projected Medicaid payments may be 79 used. The fee shall be deposited into the Health Care Trust Fund 80 and shall be accounted for separately as a Medicaid nursing home 81 overpayment account. These fees shall be used at the sole discretion of the agency to repay nursing home Medicaid 82 83 overpayments. The agency may transfer funds to the Grants and 84 Donations Trust Fund for such repayments. Payment of this fee 85 shall not release the licensee from any liability for any 86 Medicaid overpayments, nor shall payment bar the agency from 87 seeking to recoup overpayments from the licensee and any other

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liable party. As a condition of exercising this lease bond 88 89 alternative, licensees paying this fee must maintain an existing 90 lease bond through the end of the 30-month term period of that bond. The agency is herein granted specific authority to 91 92 promulgate all rules pertaining to the administration and management of this account, including withdrawals from the 93 94 account, subject to federal review and approval. This provision 95 shall take effect upon becoming law and shall apply to any 96 leasehold license application. The financial viability of the 97 Medicaid nursing home overpayment account shall be determined by the agency through annual review of the account balance and the 98 99 amount of total outstanding, unpaid Medicaid overpayments owing 100 from leasehold licensees to the agency as determined by final 101 agency audits.

3. The leasehold licensee may meet the bond requirement through other arrangements acceptable to the agency. The agency is herein granted specific authority to promulgate rules pertaining to lease bond arrangements.

4. All existing nursing facility licensees, operating the
facility as a leasehold, shall acquire, maintain, and provide
proof to the agency of the 30-month bond required in subparagraph
1., above, on and after July 1, 1993, for each license renewal.

5. It shall be the responsibility of all nursing facility operators, operating the facility as a leasehold, to renew the 30-month bond and to provide proof of such renewal to the agency annually.

6. Any failure of the nursing facility operator to acquire, maintain, renew annually, or provide proof to the agency shall be grounds for the agency to deny, revoke, and suspend the facility

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117 license to operate such facility and to take any further action, 118 including, but not limited to, enjoining the facility, asserting 119 a moratorium pursuant to part II of chapter 408, or applying for a receiver, deemed necessary to ensure compliance with this 120 121 section and to safeguard and protect the health, safety, and welfare of the facility's residents. A lease agreement required 122 123 as a condition of bond financing or refinancing under s. 154.213 124 by a health facilities authority or required under s. 159.30 by a 125 county or municipality is not a leasehold for purposes of this 126 paragraph and is not subject to the bond requirement of this 127 paragraph.

Section 2. Subsections (1) and (2) of section 409.904, Florida Statutes, are amended to read:

130 409.904 Optional payments for eligible persons. -- The agency 131 may make payments for medical assistance and related services on 132 behalf of the following persons who are determined to be eligible 133 subject to the income, assets, and categorical eligibility tests 134 set forth in federal and state law. Payment on behalf of these 135 Medicaid eligible persons is subject to the availability of 136 moneys and any limitations established by the General 137 Appropriations Act or chapter 216.

(1) (a) From July 1, 2005, through December 31, 2005, a person who is age 65 or older or is determined to be disabled, whose income is at or below 88 percent of federal poverty level, and whose assets do not exceed established limitations.

142 (b) Effective January 1, 2006, and subject to federal 143 waiver approval, a person who is age 65 or older or is determined 144 to be disabled, whose income is at or below 88 percent of the 145 federal poverty level, whose assets do not exceed established

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146 limitations, and who is not eligible for Medicare or, if eligible 147 for Medicare, is also eligible for and receiving Medicaid-covered 148 institutional care services, hospice services, or home and 149 community-based services. The agency shall seek federal 150 authorization through a waiver to provide this coverage. <u>This</u> 151 subsection expires October 31, 2008.

152 (2) (a) A family, a pregnant woman, a child under age 21, a 153 person age 65 or over, or a blind or disabled person, who would 154 be eligible under any group listed in s. 409.903(1), (2), or (3), 155 except that the income or assets of such family or person exceed 156 established limitations. For a family or person in one of these 157 coverage groups, medical expenses are deductible from income in 158 accordance with federal requirements in order to make a 159 determination of eligibility. A family or person eligible under 160 the coverage known as the "medically needy," is eligible to 161 receive the same services as other Medicaid recipients, with the 162 exception of services in skilled nursing facilities and 163 intermediate care facilities for the developmentally disabled. 164 This paragraph expires October 31, 2008.

(b) Effective November 1, 2008, a pregnant woman or a child 165 166 younger than 21 years of age who would be eligible under any 167 group listed in s. 409.903, except that the income or assets of 168 such group exceed established limitations. For a person in one of 169 these coverage groups, medical expenses are deductible from 170 income in accordance with federal requirements in order to made a determination of eligibility. A person eligible under the 171 coverage known as the "medically needy" is eligible to receive 172 173 the same services as other Medicaid recipients, with the

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174 <u>exception of services in skilled nursing facilities and</u> 175 <u>intermediate care facilities for the developmentally disabled.</u> 176 Section 3. Subsections (1) and (12) of section 409.906,

177 Florida Statutes, are amended to read:

178 409.906 Optional Medicaid services. -- Subject to specific 179 appropriations, the agency may make payments for services which 180 are optional to the state under Title XIX of the Social Security 181 Act and are furnished by Medicaid providers to recipients who are 182 determined to be eligible on the dates on which the services were 183 provided. Any optional service that is provided shall be provided 184 only when medically necessary and in accordance with state and 185 federal law. Optional services rendered by providers in mobile 186 units to Medicaid recipients may be restricted or prohibited by 187 the agency. Nothing in this section shall be construed to prevent 188 or limit the agency from adjusting fees, reimbursement rates, 189 lengths of stay, number of visits, or number of services, or 190 making any other adjustments necessary to comply with the 191 availability of moneys and any limitations or directions provided 192 for in the General Appropriations Act or chapter 216. If 193 necessary to safeguard the state's systems of providing services 194 to elderly and disabled persons and subject to the notice and 195 review provisions of s. 216.177, the Governor may direct the 196 Agency for Health Care Administration to amend the Medicaid state 197 plan to delete the optional Medicaid service known as 198 "Intermediate Care Facilities for the Developmentally Disabled." 199 Optional services may include:

200

(1) ADULT DENTAL SERVICES.--

(a) The agency may pay for medically necessary, emergencydental procedures to alleviate pain or infection. Emergency

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203 dental care shall be limited to emergency oral examinations, 204 necessary radiographs, extractions, and incision and drainage of 205 abscess, for a recipient who is 21 years of age or older.

(b) Beginning July 1, 2006, the agency may pay for full or partial dentures, the procedures required to seat full or partial dentures, and the repair and reline of full or partial dentures, provided by or under the direction of a licensed dentist, for a recipient who is 21 years of age or older.

(c) However, Medicaid <u>may</u> will not provide reimbursement for dental services provided in a mobile dental unit, except for a mobile dental unit:

Owned by, operated by, or having a contractual agreement
 with the Department of Health and complying with Medicaid's
 county health department clinic services program specifications
 as a county health department clinic services provider.

218 2. Owned by, operated by, or having a contractual 219 arrangement with a federally qualified health center and 220 complying with Medicaid's federally qualified health center 221 specifications as a federally qualified health center provider.

3. Rendering dental services to Medicaid recipients, 21
years of age and older, at nursing facilities.

4. Owned by, operated by, or having a contractual agreement with a state-approved dental educational institution.

226

(d) This subsection expires September 30, 2008.

(12) HEARING SERVICES.--The agency may pay for hearing and
related services, including hearing evaluations, hearing aid
devices, dispensing of the hearing aid, and related repairs, if
provided to a recipient by a licensed hearing aid specialist,
otolaryngologist, otologist, audiologist, or physician. Effective

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# 232 October 1, 2008, the agency may not pay for hearing and related 233 services for adults.

234 Section 4. Paragraph (d) of subsection (13) and subsection 235 (14) of section 409.908, Florida Statutes, are amended, and 236 subsection (23) is added to that section, to read:

237 409.908 Reimbursement of Medicaid providers. -- Subject to 238 specific appropriations, the agency shall reimburse Medicaid 239 providers, in accordance with state and federal law, according to methodologies set forth in the rules of the agency and in policy 240 241 manuals and handbooks incorporated by reference therein. These methodologies may include fee schedules, reimbursement methods 242 243 based on cost reporting, negotiated fees, competitive bidding 244 pursuant to s. 287.057, and other mechanisms the agency considers efficient and effective for purchasing services or goods on 245 246 behalf of recipients. If a provider is reimbursed based on cost 247 reporting and submits a cost report late and that cost report 248 would have been used to set a lower reimbursement rate for a rate 249 semester, then the provider's rate for that semester shall be 250 retroactively calculated using the new cost report, and full 251 payment at the recalculated rate shall be effected retroactively. 252 Medicare-granted extensions for filing cost reports, if 253 applicable, shall also apply to Medicaid cost reports. Payment 254 for Medicaid compensable services made on behalf of Medicaid 255 eligible persons is subject to the availability of moneys and any 256 limitations or directions provided for in the General 257 Appropriations Act or chapter 216. Further, nothing in this 258 section shall be construed to prevent or limit the agency from 259 adjusting fees, reimbursement rates, lengths of stay, number of 260 visits, or number of services, or making any other adjustments

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261 necessary to comply with the availability of moneys and any 262 limitations or directions provided for in the General 263 Appropriations Act, provided the adjustment is consistent with 264 legislative intent.

(13) Medicare premiums for persons eligible for both
Medicare and Medicaid coverage shall be paid at the rates
established by Title XVIII of the Social Security Act. For
Medicare services rendered to Medicaid-eligible persons, Medicaid
shall pay Medicare deductibles and coinsurance as follows:

270

(d) Notwithstanding paragraphs (a)-(c):

1. Medicaid payments for Nursing Home Medicare part A coinsurance <u>are</u> shall be limited to the Medicaid nursing home per diem rate less any amounts paid by Medicare, but only up to the amount of Medicare coinsurance. The Medicaid per diem rate shall be the rate in effect for the dates of service of the crossover claims and may not be subsequently adjusted due to subsequent per diem rate adjustments.

Medicaid shall pay all deductibles and coinsurance for
 Medicare-eligible recipients receiving freestanding end stage
 renal dialysis center services.

3. Medicaid payments for general hospital inpatient services <u>are</u> shall be limited to the Medicare deductible per spell of illness. Medicaid <u>may not pay for</u> shall make no payment toward coinsurance for Medicare general hospital inpatient services.

4. Medicaid shall pay all deductibles and coinsurance for
Medicare emergency transportation services provided by ambulances
licensed pursuant to chapter 401.

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# 289 <u>5. Medicaid shall pay all deductibles and coinsurance for</u> 290 portable X-ray Medicare Part B services provided in a nursing 291 home.

292 A provider of prescribed drugs shall be reimbursed the (14)293 least of the amount billed by the provider, the provider's usual 294 and customary charge, or the Medicaid maximum allowable fee 295 established by the agency, plus a dispensing fee. The Medicaid 296 maximum allowable fee for ingredient cost is will be based on the 297 lower of: average wholesale price (AWP) minus 16.4 15.4 percent, 298 wholesaler acquisition cost (WAC) plus 4.75 5.75 percent, the 299 federal upper limit (FUL), the state maximum allowable cost 300 (SMAC), or the usual and customary (UAC) charge billed by the 301 provider. Medicaid providers are required to dispense generic 302 drugs if available at lower cost and the agency has not 303 determined that the branded product is more cost-effective, 304 unless the prescriber has requested and received approval to 305 require the branded product. The agency is directed to implement 306 a variable dispensing fee for payments for prescribed medicines 307 while ensuring continued access for Medicaid recipients. The 308 variable dispensing fee may be based upon, but not limited to, 309 either or both the volume of prescriptions dispensed by a 310 specific pharmacy provider, the volume of prescriptions dispensed to an individual recipient, and dispensing of preferred-drug-list 311 312 products. The agency may increase the pharmacy dispensing fee 313 authorized by statute and in the annual General Appropriations Act by \$0.50 for the dispensing of a Medicaid preferred-drug-list 314 product and reduce the pharmacy dispensing fee by \$0.50 for the 315 316 dispensing of a Medicaid product that is not included on the 317 preferred drug list. The agency may establish a supplemental

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318	pharmaceutical dispensing fee to be paid to providers returning
319	unused unit-dose packaged medications to stock and crediting the
320	Medicaid program for the ingredient cost of those medications if
321	the ingredient costs to be credited exceed the value of the
322	supplemental dispensing fee. The agency is authorized to limit
323	reimbursement for prescribed medicine in order to comply with any
324	limitations or directions provided for in the General
325	Appropriations Act, which may include implementing a prospective
326	or concurrent utilization review program.
327	(23)(a) Effective July 1, 2008, the agency shall reduce
328	provider reimbursement rates on a recurring basis as prescribed
329	in the general appropriations act for the following provider
330	types:
331	1. Inpatient hospitals.
332	2. Outpatient hospitals.
333	3. Nursing homes.
334	4. County health departments.
335	5. Community intermediate care facilities for the
336	developmentally disabled.
337	6. Prepaid health plans.
338	(b) Any increase in reimbursement is subject to a specific
339	appropriation by the Legislature.
340	Section 5. Paragraph (a) of subsection (2) of section
341	409.911, Florida Statutes, is amended to read:
342	409.911 Disproportionate share programSubject to
343	specific allocations established within the General
344	Appropriations Act and any limitations established pursuant to
345	chapter 216, the agency shall distribute, pursuant to this
346	section, moneys to hospitals providing a disproportionate share
I	

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of Medicaid or charity care services by making quarterly Medicaid payments as required. Notwithstanding the provisions of s. 409.915, counties are exempt from contributing toward the cost of this special reimbursement for hospitals serving a disproportionate share of low-income patients.

352 (2) The Agency for Health Care Administration shall use the 353 following actual audited data to determine the Medicaid days and 354 charity care to be used in calculating the disproportionate share 355 payment:

(a) The average of the 2000, 2001, and 2002, 2003, and 2004
audited disproportionate share data to determine each hospital's
Medicaid days and charity care for the 2008-2009 2006-2007 state
fiscal year.

360 Section 6. Section 409.9112, Florida Statutes, is amended 361 to read:

362 409.9112 Disproportionate share program for regional 363 perinatal intensive care centers. -- In addition to the payments 364 made under s. 409.911, the agency for Health Care Administration 365 shall design and implement a system of making disproportionate 366 share payments to those hospitals that participate in the 367 regional perinatal intensive care center program established 368 pursuant to chapter 383. This system of payments shall conform to 369 with federal requirements and shall distribute funds in each 370 fiscal year for which an appropriation is made by making 371 quarterly Medicaid payments. Notwithstanding the provisions of s. 372 409.915, counties are exempt from contributing toward the cost of 373 this special reimbursement for hospitals serving a 374 disproportionate share of low-income patients. For the 2008-2009 375 state fiscal year 2005-2006, the agency may shall not distribute

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376
     moneys under the regional perinatal intensive care centers
377
     disproportionate share program.
378
               The following formula shall be used by the agency to
           (1)
379
     calculate the total amount earned for hospitals that participate
380
     in the regional perinatal intensive care center program:
381
382
     TAE = HDSP/THDSP
383
384
     Where:
385
          TAE = total amount earned by a regional perinatal intensive
386
     care center.
387
          HDSP = the prior state fiscal year regional perinatal
388
     intensive care center disproportionate share payment to the
389
     individual hospital.
390
          THDSP = the prior state fiscal year total regional perinatal
391
     intensive care center disproportionate share payments to all
392
     hospitals.
393
               The total additional payment for hospitals that
           (2)
394
     participate in the regional perinatal intensive care center
395
     program shall be calculated by the agency as follows:
396
397
     TAP = TAE \times TA
398
399
     Where:
400
          TAP = total additional payment for a regional perinatal
401
     intensive care center.
402
          TAE = total amount earned by a regional perinatal intensive
     care center.
403
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404 TA = total appropriation for the regional perinatal 405 intensive care center disproportionate share program.

406 (3) In order to receive payments under this section, a
407 hospital must be participating in the regional perinatal
408 intensive care center program pursuant to chapter 383 and must
409 meet the following additional requirements:

(a) Agree to conform to all departmental and agency
requirements to ensure high quality in the provision of services,
including criteria adopted by departmental and agency rule
concerning staffing ratios, medical records, standards of care,
equipment, space, and such other standards and criteria as the
department and agency deem appropriate as specified by rule.

(b) Agree to provide information to the department and agency, in a form and manner to be prescribed by rule of the department and agency, concerning the care provided to all patients in neonatal intensive care centers and high-risk maternity care.

421 (c) Agree to accept all patients for neonatal intensive
422 care and high-risk maternity care, regardless of ability to pay,
423 on a functional space-available basis.

(d) Agree to develop arrangements with other maternity and
neonatal care providers in the hospital's region for the
appropriate receipt and transfer of patients in need of
specialized maternity and neonatal intensive care services.

428 (e) Agree to establish and provide a developmental
429 evaluation and services program for certain high-risk neonates,
430 as prescribed and defined by rule of the department.

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(f) Agree to sponsor a program of continuing education in
perinatal care for health care professionals within the region of
the hospital, as specified by rule.

(g) Agree to provide backup and referral services to the department's county health departments and other low-income perinatal providers within the hospital's region, including the development of written agreements between these organizations and the hospital.

(h) Agree to arrange for transportation for high-risk
obstetrical patients and neonates in need of transfer from the
community to the hospital or from the hospital to another more
appropriate facility.

443 Hospitals which fail to comply with any of the (4) 444 conditions in subsection (3) or the applicable rules of the 445 department and agency may shall not receive any payments under 446 this section until full compliance is achieved. A hospital which 447 is not in compliance in two or more consecutive quarters may 448 shall not receive its share of the funds. Any forfeited funds 449 shall be distributed by the remaining participating regional 450 perinatal intensive care center program hospitals.

451 Section 7. Section 409.9113, Florida Statutes, is amended 452 to read:

453 409.9113 Disproportionate share program for teaching 454 hospitals.--In addition to the payments made under ss. 409.911 455 and 409.9112, the agency for Health Care Administration shall 456 make disproportionate share payments to statutorily defined 457 teaching hospitals for their increased costs associated with 458 medical education programs and for tertiary health care services 459 provided to the indigent. This system of payments shall conform

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460 to with federal requirements and shall distribute funds in each 461 fiscal year for which an appropriation is made by making 462 quarterly Medicaid payments. Notwithstanding s. 409.915, counties 463 are exempt from contributing toward the cost of this special 464 reimbursement for hospitals serving a disproportionate share of 465 low-income patients. For the 2008-2009 state fiscal year 2006-466 2007, the agency shall distribute the moneys provided in the 467 General Appropriations Act to statutorily defined teaching 468 hospitals and family practice teaching hospitals under the 469 teaching hospital disproportionate share program. The funds 470 provided for statutorily defined teaching hospitals shall be 471 distributed in the same proportion as the state fiscal year 2003-472 2004 teaching hospital disproportionate share funds were 473 distributed or as otherwise provided in the General 474 Appropriations Act. The funds provided for family practice 475 teaching hospitals shall be distributed equally among family 476 practice teaching hospitals.

477 On or before September 15 of each year, the agency for (1) 478 Health Care Administration shall calculate an allocation fraction 479 to be used for distributing funds to state statutory teaching 480 hospitals. Subsequent to the end of each quarter of the state 481 fiscal year, the agency shall distribute to each statutory 482 teaching hospital, as defined in s. 408.07, an amount determined 483 by multiplying one-fourth of the funds appropriated for this 484 purpose by the Legislature times such hospital's allocation 485 fraction. The allocation fraction for each such hospital shall be 486 determined by the sum of three primary factors, divided by three. 487 The primary factors are:

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488 The number of nationally accredited graduate medical (a) 489 education programs offered by the hospital, including programs 490 accredited by the Accreditation Council for Graduate Medical 491 Education and the combined Internal Medicine and Pediatrics 492 programs acceptable to both the American Board of Internal 493 Medicine and the American Board of Pediatrics at the beginning of 494 the state fiscal year preceding the date on which the allocation 495 fraction is calculated. The numerical value of this factor is the 496 fraction that the hospital represents of the total number of 497 programs, where the total is computed for all state statutory 498 teaching hospitals.

(b) The number of full-time equivalent trainees in thehospital, which comprises two components:

501 The number of trainees enrolled in nationally accredited 1. 502 graduate medical education programs, as defined in paragraph (a). 503 Full-time equivalents are computed using the fraction of the year 504 during which each trainee is primarily assigned to the given 505 institution, over the state fiscal year preceding the date on 506 which the allocation fraction is calculated. The numerical value 507 of this factor is the fraction that the hospital represents of 508 the total number of full-time equivalent trainees enrolled in 509 accredited graduate programs, where the total is computed for all 510 state statutory teaching hospitals.

511 2. The number of medical students enrolled in accredited 512 colleges of medicine and engaged in clinical activities, 513 including required clinical clerkships and clinical electives. 514 Full-time equivalents are computed using the fraction of the year 515 during which each trainee is primarily assigned to the given 516 institution, over the course of the state fiscal year preceding

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517 the date on which the allocation fraction is calculated. The 518 numerical value of this factor is the fraction that the given 519 hospital represents of the total number of full-time equivalent 520 students enrolled in accredited colleges of medicine, where the 521 total is computed for all state statutory teaching hospitals.

523 The primary factor for full-time equivalent trainees is computed 524 as the sum of these two components, divided by two.

525

522

(c) A service index that comprises three components:

526 1. The Agency for Health Care Administration Service Index, 527 computed by applying the standard Service Inventory Scores 528 established by the agency for Health Care Administration to 529 services offered by the given hospital, as reported on Worksheet 530 A-2 for the last fiscal year reported to the agency before the 531 date on which the allocation fraction is calculated. The 532 numerical value of this factor is the fraction that the given 533 hospital represents of the total Agency for Health Care 534 Administration Service Index values, where the total is computed 535 for all state statutory teaching hospitals.

536 A volume-weighted service index, computed by applying 2. 537 the standard Service Inventory Scores established by the agency 538 for Health Care Administration to the volume of each service, 539 expressed in terms of the standard units of measure reported on 540 Worksheet A-2 for the last fiscal year reported to the agency 541 before the date on which the allocation factor is calculated. The 542 numerical value of this factor is the fraction that the given 543 hospital represents of the total volume-weighted service index 544 values, where the total is computed for all state statutory 545 teaching hospitals.

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546 3. Total Medicaid payments to each hospital for direct 547 inpatient and outpatient services during the fiscal year 548 preceding the date on which the allocation factor is calculated. 549 This includes payments made to each hospital for such services by 550 Medicaid prepaid health plans, whether the plan was administered 551 by the hospital or not. The numerical value of this factor is the 552 fraction that each hospital represents of the total of such 553 Medicaid payments, where the total is computed for all state 554 statutory teaching hospitals. 555 556 The primary factor for the service index is computed as the sum 557 of these three components, divided by three. 558 By October 1 of each year, the agency shall use the (2)559 following formula to calculate the maximum additional 560 disproportionate share payment for statutorily defined teaching 561 hospitals: 562 563  $TAP = THAF \times A$ 564 565 Where: 566 TAP = total additional payment. 567 THAF = teaching hospital allocation factor. 568 A = amount appropriated for a teaching hospital 569 disproportionate share program. 570 Section 8. Section 409.9117, Florida Statutes, is amended 571 to read: 572 409.9117 Primary care disproportionate share program.--For 573 the 2008-2009 state fiscal year <del>2006-2007</del>, the agency may shall

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574
     not distribute moneys under the primary care disproportionate
575
     share program.
576
               If federal funds are available for disproportionate
           (1)
577
     share programs in addition to those otherwise provided by law,
578
     there shall be created a primary care disproportionate share
579
     program.
580
           (2)
               The following formula shall be used by the agency to
581
     calculate the total amount earned for hospitals that participate
582
     in the primary care disproportionate share program:
583
584
     TAE = HDSP/THDSP
585
586
     Where:
587
          TAE = total amount earned by a hospital participating in the
588
     primary care disproportionate share program.
589
          HDSP = the prior state fiscal year primary care
590
     disproportionate share payment to the individual hospital.
          THDSP = the prior state fiscal year total primary care
591
592
     disproportionate share payments to all hospitals.
593
               The total additional payment for hospitals that
           (3)
594
     participate in the primary care disproportionate share program
595
     shall be calculated by the agency as follows:
596
597
     TAP = TAE \times TA
598
599
     Where:
600
          TAP = total additional payment for a primary care hospital.
601
          TAE = total amount earned by a primary care hospital.
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TA = total appropriation for the primary caredisproportionate share program.

(4) In <u>establishing</u> the establishment and funding of this
program, the agency shall use the following criteria in addition
to those specified in s. 409.911, <u>and</u> payments may not be made to
a hospital unless the hospital agrees to:

608 (a) Cooperate with a Medicaid prepaid health plan, if one609 exists in the community.

(b) Ensure the availability of primary and specialty care physicians to Medicaid recipients who are not enrolled in a prepaid capitated arrangement and who are in need of access to such physicians.

614 (c) Coordinate and provide primary care services free of 615 charge, except copayments, to all persons with incomes up to 100 616 percent of the federal poverty level who are not otherwise 617 covered by Medicaid or another program administered by a 618 governmental entity, and to provide such services based on a 619 sliding fee scale to all persons with incomes up to 200 percent 620 of the federal poverty level who are not otherwise covered by Medicaid or another program administered by a governmental 621 622 entity, except that eligibility may be limited to persons who 623 reside within a more limited area, as agreed to by the agency and 624 the hospital.

(d) Contract with any federally qualified health center, if
one exists within the agreed geopolitical boundaries, concerning
the provision of primary care services, in order to guarantee
delivery of services in a nonduplicative fashion, and to provide
for referral arrangements, privileges, and admissions, as
appropriate. The hospital shall agree to provide at an onsite or

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631 offsite facility primary care services within 24 hours to which 632 all Medicaid recipients and persons eligible under this paragraph 633 who do not require emergency room services are referred during 634 normal daylight hours.

(e) Cooperate with the agency, the county, and other entities to ensure the provision of certain public health services, case management, referral and acceptance of patients, and sharing of epidemiological data, as the agency and the hospital find mutually necessary and desirable to promote and protect the public health within the agreed geopolitical boundaries.

(f) In cooperation with the county in which the hospital
resides, develop a low-cost, outpatient, prepaid health care
program to persons who are not eligible for the Medicaid program,
and who reside within the area.

(g) Provide inpatient services to residents within the area who are not eligible for Medicaid or Medicare, and who do not have private health insurance, regardless of ability to pay, on the basis of available space, except that nothing shall prevent the hospital from establishing bill collection programs based on ability to pay.

(h) Work with the Florida Healthy Kids Corporation, the Florida Health Care Purchasing Cooperative, and business health coalitions, as appropriate, to develop a feasibility study and plan to provide a low-cost comprehensive health insurance plan to persons who reside within the area and who do not have access to such a plan.

(i) Work with public health officials and other experts toprovide community health education and prevention activities

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660 designed to promote healthy lifestyles and appropriate use of661 health services.

(j) Work with the local health council to develop a plan for promoting access to affordable health care services for all persons who reside within the area, including, but not limited to, public health services, primary care services, inpatient services, and affordable health insurance generally.

Any hospital that fails to comply with any of the provisions of this subsection, or any other contractual condition, may not receive payments under this section until full compliance is achieved.

672 Section 9. Paragraph (b) of subsection (4), paragraph (a)
673 of subsection (39), and subsection (42) of section 409.912,
674 Florida Statutes, are amended to read:

675 409.912 Cost-effective purchasing of health care.--The 676 agency shall purchase goods and services for Medicaid recipients 677 in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are 678 679 effectively utilized, the agency may, in any case, require a 680 confirmation or second physician's opinion of the correct 681 diagnosis for purposes of authorizing future services under the 682 Medicaid program. This section does not restrict access to 683 emergency services or poststabilization care services as defined 684 in 42 C.F.R. part 438.114. Such confirmation or second opinion 685 shall be rendered in a manner approved by the agency. The agency 686 shall maximize the use of prepaid per capita and prepaid 687 aggregate fixed-sum basis services when appropriate and other 688 alternative service delivery and reimbursement methodologies,

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including competitive bidding pursuant to s. 287.057, designed to 689 690 facilitate the cost-effective purchase of a case-managed 691 continuum of care. The agency shall also require providers to 692 minimize the exposure of recipients to the need for acute inpatient, custodial, and other institutional care and the 693 694 inappropriate or unnecessary use of high-cost services. The 695 agency shall contract with a vendor to monitor and evaluate the 696 clinical practice patterns of providers in order to identify 697 trends that are outside the normal practice patterns of a 698 provider's professional peers or the national guidelines of a 699 provider's professional association. The vendor must be able to 700 provide information and counseling to a provider whose practice 701 patterns are outside the norms, in consultation with the agency, 702 to improve patient care and reduce inappropriate utilization. The 703 agency may mandate prior authorization, drug therapy management, 704 or disease management participation for certain populations of 705 Medicaid beneficiaries, certain drug classes, or particular drugs 706 to prevent fraud, abuse, overuse, and possible dangerous drug 707 interactions. The Pharmaceutical and Therapeutics Committee shall 708 make recommendations to the agency on drugs for which prior 709 authorization is required. The agency shall inform the 710 Pharmaceutical and Therapeutics Committee of its decisions 711 regarding drugs subject to prior authorization. The agency is 712 authorized to limit the entities it contracts with or enrolls as 713 Medicaid providers by developing a provider network through 714 provider credentialing. The agency may competitively bid single-715 source-provider contracts if procurement of goods or services 716 results in demonstrated cost savings to the state without 717 limiting access to care. The agency may limit its network based

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718 on the assessment of beneficiary access to care, provider 719 availability, provider quality standards, time and distance 720 standards for access to care, the cultural competence of the 721 provider network, demographic characteristics of Medicaid 722 beneficiaries, practice and provider-to-beneficiary standards, 723 appointment wait times, beneficiary use of services, provider 724 turnover, provider profiling, provider licensure history, 725 previous program integrity investigations and findings, peer 726 review, provider Medicaid policy and billing compliance records, clinical and medical record audits, and other factors. Providers 727 728 shall not be entitled to enrollment in the Medicaid provider 729 network. The agency shall determine instances in which allowing 730 Medicaid beneficiaries to purchase durable medical equipment and 731 other goods is less expensive to the Medicaid program than long-732 term rental of the equipment or goods. The agency may establish 733 rules to facilitate purchases in lieu of long-term rentals in 734 order to protect against fraud and abuse in the Medicaid program 735 as defined in s. 409.913. The agency may seek federal waivers 736 necessary to administer these policies.

737

(4) The agency may contract with:

738 (b) An entity that is providing comprehensive behavioral 739 health care services to certain Medicaid recipients through a 740 capitated, prepaid arrangement pursuant to the federal waiver 741 provided for by s. 409.905(5). Such an entity must be licensed 742 under chapter 624, chapter 636, or chapter 641 and must possess 743 the clinical systems and operational competence to manage risk 744 and provide comprehensive behavioral health care to Medicaid 745 recipients. As used in this paragraph, the term "comprehensive 746 behavioral health care services" means covered mental health and

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substance abuse treatment services that are available to Medicaid 747 748 recipients. The secretary of the Department of Children and 749 Family Services shall approve provisions of procurements related 750 to children in the department's care or custody prior to 751 enrolling such children in a prepaid behavioral health plan. Any 752 contract awarded under this paragraph must be competitively 753 procured. In developing the behavioral health care prepaid plan 754 procurement document, the agency shall ensure that the 755 procurement document requires the contractor to develop and 756 implement a plan to ensure compliance with s. 394.4574 related to 757 services provided to residents of licensed assisted living 758 facilities that hold a limited mental health license. Except as 759 provided in subparagraph 8., and except in counties where the 760 Medicaid managed care pilot program is authorized pursuant to s. 761 409.91211, the agency shall seek federal approval to contract 762 with a single entity meeting these requirements to provide 763 comprehensive behavioral health care services to all Medicaid 764 recipients not enrolled in a Medicaid managed care plan 765 authorized under s. 409.91211 or a Medicaid health maintenance 766 organization in an AHCA area. In an AHCA area where the Medicaid 767 managed care pilot program is authorized pursuant to s. 409.91211 768 in one or more counties, the agency may procure a contract with a 769 single entity to serve the remaining counties as an AHCA area or 770 the remaining counties may be included with an adjacent AHCA area 771 and shall be subject to this paragraph. Each entity must offer 772 sufficient choice of providers in its network to ensure recipient 773 access to care and the opportunity to select a provider with whom 774 they are satisfied. The network shall include all public mental 775 health hospitals. To ensure unimpaired access to behavioral

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776 health care services by Medicaid recipients, all contracts issued 777 pursuant to this paragraph shall require 80 percent of the 778 capitation paid to the managed care plan, including health 779 maintenance organizations, to be expended for the provision of behavioral health care services. In the event the managed care 780 781 plan expends less than 80 percent of the capitation paid pursuant 782 to this paragraph for the provision of behavioral health care 783 services, the difference shall be returned to the agency. The 784 agency shall provide the managed care plan with a certification 785 letter indicating the amount of capitation paid during each 786 calendar year for the provision of behavioral health care 787 services pursuant to this section. The agency may reimburse for 788 substance abuse treatment services on a fee-for-service basis 789 until the agency finds that adequate funds are available for 790 capitated, prepaid arrangements.

1. By January 1, 2001, the agency shall modify the contracts with the entities providing comprehensive inpatient and outpatient mental health care services to Medicaid recipients in Hillsborough, Highlands, Hardee, Manatee, and Polk Counties, to include substance abuse treatment services.

2. By July 1, 2003, the agency and the Department of Children and Family Services shall execute a written agreement that requires collaboration and joint development of all policy, budgets, procurement documents, contracts, and monitoring plans that have an impact on the state and Medicaid community mental health and targeted case management programs.

3. Except as provided in subparagraph 8., by July 1, 2006,
the agency and the Department of Children and Family Services
shall contract with managed care entities in each AHCA area

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805 except area 6 or arrange to provide comprehensive inpatient and 806 outpatient mental health and substance abuse services through 807 capitated prepaid arrangements to all Medicaid recipients who are 808 eligible to participate in such plans under federal law and 809 regulation. In AHCA areas where eligible individuals number less 810 than 150,000, the agency shall contract with a single managed 811 care plan to provide comprehensive behavioral health services to 812 all recipients who are not enrolled in a Medicaid health 813 maintenance organization or a Medicaid capitated managed care 814 plan authorized under s. 409.91211. The agency may contract with 815 more than one comprehensive behavioral health provider to provide 816 care to recipients who are not enrolled in a Medicaid capitated 817 managed care plan authorized under s. 409.91211 or a Medicaid health maintenance organization in AHCA areas where the eligible 818 819 population exceeds 150,000. In an AHCA area where the Medicaid 820 managed care pilot program is authorized pursuant to s. 409.91211 821 in one or more counties, the agency may procure a contract with a 822 single entity to serve the remaining counties as an AHCA area or 823 the remaining counties may be included with an adjacent AHCA area 824 and shall be subject to this paragraph. Contracts for 825 comprehensive behavioral health providers awarded pursuant to 826 this section shall be competitively procured. Both for-profit and 827 not-for-profit corporations shall be eligible to compete. Managed 828 care plans contracting with the agency under subsection (3) shall 829 provide and receive payment for the same comprehensive behavioral 830 health benefits as provided in AHCA rules, including handbooks 831 incorporated by reference. In AHCA area 11, the agency shall 832 contract with at least two comprehensive behavioral health care 833 providers to provide behavioral health care to recipients in that

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834 area who are enrolled in, or assigned to, the MediPass program. 835 One of the behavioral health care contracts shall be with the 836 existing provider service network pilot project, as described in 837 paragraph (d), for the purpose of demonstrating the cost-838 effectiveness of the provision of quality mental health services 839 through a public hospital-operated managed care model. Payment 840 shall be at an agreed-upon capitated rate to ensure cost savings. 841 Of the recipients in area 11 who are assigned to MediPass under 842 the provisions of s. 409.9122(2)(k), a minimum of 50,000 of those 843 MediPass-enrolled recipients shall be assigned to the existing provider service network in area 11 for their behavioral care. 844

4. By October 1, 2003, the agency and the department shall submit a plan to the Governor, the President of the Senate, and the Speaker of the House of Representatives which provides for the full implementation of capitated prepaid behavioral health care in all areas of the state.

a. Implementation shall begin in 2003 in those AHCA areas
of the state where the agency is able to establish sufficient
capitation rates.

b. If the agency determines that the proposed capitation
rate in any area is insufficient to provide appropriate services,
the agency may adjust the capitation rate to ensure that care
will be available. The agency and the department may use existing
general revenue to address any additional required match but may
not over-obligate existing funds on an annualized basis.

c. Subject to any limitations provided for in the General
Appropriations Act, the agency, in compliance with appropriate
federal authorization, shall develop policies and procedures that
allow for certification of local and state funds.

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5. Children residing in a statewide inpatient psychiatric program, or in a Department of Juvenile Justice or a Department of Children and Family Services residential program approved as a Medicaid behavioral health overlay services provider shall not be included in a behavioral health care prepaid health plan or any other Medicaid managed care plan pursuant to this paragraph.

869 In converting to a prepaid system of delivery, the 6. 870 agency shall in its procurement document require an entity 871 providing only comprehensive behavioral health care services to 872 prevent the displacement of indigent care patients by enrollees in the Medicaid prepaid health plan providing behavioral health 873 874 care services from facilities receiving state funding to provide 875 indigent behavioral health care, to facilities licensed under 876 chapter 395 which do not receive state funding for indigent 877 behavioral health care, or reimburse the unsubsidized facility 878 for the cost of behavioral health care provided to the displaced 879 indigent care patient.

880 Traditional community mental health providers under 7. 881 contract with the Department of Children and Family Services pursuant to part IV of chapter 394, child welfare providers under 882 883 contract with the Department of Children and Family Services in 884 areas 1 and 6, and inpatient mental health providers licensed 885 pursuant to chapter 395 must be offered an opportunity to accept 886 or decline a contract to participate in any provider network for 887 prepaid behavioral health services.

888 8. For fiscal year 2004-2005, all Medicaid eligible
889 children, except children in areas 1 and <u>Highland, Hardee, Polk,</u>
890 <u>and Manatee counties of area</u> 6, whose cases are open for child
891 welfare services in the HomeSafeNet system, shall be enrolled in

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892 MediPass or in Medicaid fee-for-service and all their behavioral 893 health care services including inpatient, outpatient psychiatric, 894 community mental health, and case management shall be reimbursed 895 on a fee-for-service basis. Beginning July 1, 2005, such 896 children, who are open for child welfare services in the 897 HomeSafeNet system, shall receive their behavioral health care 898 services through a specialty prepaid plan operated by community-899 based lead agencies either through a single agency or formal 900 agreements among several agencies. The specialty prepaid plan 901 must result in savings to the state comparable to savings 902 achieved in other Medicaid managed care and prepaid programs. 903 Such plan must provide mechanisms to maximize state and local 904 revenues. The specialty prepaid plan shall be developed by the 905 agency and the Department of Children and Family Services. The 906 agency is authorized to seek any federal waivers to implement 907 this initiative. Medicaid-eligible children whose cases are open 908 for child welfare services in the HomeSafeNet system and who 909 reside in AHCA area 10 are exempt from the specialty prepaid plan 910 upon the development of a service delivery mechanism for children 911 who reside in area 10 as specified in s. 409.91211(3)(dd).

912 (39)(a) The agency shall implement a Medicaid prescribed-913 drug spending-control program that includes the following 914 components:

915 1. A Medicaid preferred drug list, which shall be a listing 916 of cost-effective therapeutic options recommended by the Medicaid 917 Pharmacy and Therapeutics Committee established pursuant to s. 918 409.91195 and adopted by the agency for each therapeutic class on 919 the preferred drug list. At the discretion of the committee, and 920 when feasible, the preferred drug list should include at least

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921 two products in a therapeutic class. The agency may post the 922 preferred drug list and updates to the preferred drug list on an 923 Internet website without following the rulemaking procedures of 924 chapter 120. Antiretroviral agents are excluded from the 925 preferred drug list. The agency shall also limit the amount of a 926 prescribed drug dispensed to no more than a 34-day supply unless 927 the drug products' smallest marketed package is greater than a 928 34-day supply, or the drug is determined by the agency to be a 929 maintenance drug in which case a 100-day maximum supply may be 930 authorized. The agency is authorized to seek any federal waivers 931 necessary to implement these cost-control programs and to 932 continue participation in the federal Medicaid rebate program, or 933 alternatively to negotiate state-only manufacturer rebates. The 934 agency may adopt rules to implement this subparagraph. The agency 935 shall continue to provide unlimited contraceptive drugs and 936 items. The agency must establish procedures to ensure that:

a. There <u>is will be a response to a request for prior</u>
consultation by telephone or other telecommunication device
within 24 hours after receipt of a request for prior
consultation; and

b. A 72-hour supply of the drug prescribed <u>is will be</u>
provided in an emergency or when the agency does not provide a
response within 24 hours as required by sub-subparagraph a.

2. Reimbursement to pharmacies for Medicaid prescribed drugs shall be set at the lesser of: the average wholesale price (AWP) minus <u>16.4</u> <del>15.4</del> percent, the wholesaler acquisition cost (WAC) plus <u>4.75</u> <del>5.75</del> percent, the federal upper limit (FUL), the state maximum allowable cost (SMAC), or the usual and customary (UAC) charge billed by the provider.

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950 The agency shall develop and implement a process for 3. managing the drug therapies of Medicaid recipients who are using 951 952 significant numbers of prescribed drugs each month. The 953 management process may include, but is not limited to, 954 comprehensive, physician-directed medical-record reviews, claims 955 analyses, and case evaluations to determine the medical necessity 956 and appropriateness of a patient's treatment plan and drug 957 therapies. The agency may contract with a private organization to 958 provide drug-program-management services. The Medicaid drug 959 benefit management program shall include initiatives to manage 960 drug therapies for HIV/AIDS patients, patients using 20 or more 961 unique prescriptions in a 180-day period, and the top 1,000 962 patients in annual spending. The agency shall enroll any Medicaid 963 recipient in the drug benefit management program if he or she 964 meets the specifications of this provision and is not enrolled in 965 a Medicaid health maintenance organization.

966 The agency may limit the size of its pharmacy network 4. 967 based on need, competitive bidding, price negotiations, 968 credentialing, or similar criteria. The agency shall give special 969 consideration to rural areas in determining the size and location 970 of pharmacies included in the Medicaid pharmacy network. A 971 pharmacy credentialing process may include criteria such as a 972 pharmacy's full-service status, location, size, patient 973 educational programs, patient consultation, disease management 974 services, and other characteristics. The agency may impose a 975 moratorium on Medicaid pharmacy enrollment when it is determined 976 that it has a sufficient number of Medicaid-participating 977 providers. The agency must allow dispensing practitioners to 978 participate as a part of the Medicaid pharmacy network regardless

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979 of the practitioner's proximity to any other entity that is 980 dispensing prescription drugs under the Medicaid program. A 981 dispensing practitioner must meet all credentialing requirements 982 applicable to his or her practice, as determined by the agency.

983 5. The agency shall develop and implement a program that 984 requires Medicaid practitioners who prescribe drugs to use a 985 counterfeit-proof prescription pad for Medicaid prescriptions. 986 The agency shall require the use of standardized counterfeit-987 proof prescription pads by Medicaid-participating prescribers or 988 prescribers who write prescriptions for Medicaid recipients. The 989 agency may implement the program in targeted geographic areas or 990 statewide.

991 6. The agency may enter into arrangements that require 992 manufacturers of generic drugs prescribed to Medicaid recipients 993 to provide rebates of at least 15.1 percent of the average 994 manufacturer price for the manufacturer's generic products. These 995 arrangements shall require that if a generic-drug manufacturer 996 pays federal rebates for Medicaid-reimbursed drugs at a level 997 below 15.1 percent, the manufacturer must provide a supplemental 998 rebate to the state in an amount necessary to achieve a 15.1-999 percent rebate level.

1000 7. The agency may establish a preferred drug list as 1001 described in this subsection, and, pursuant to the establishment 1002 of such preferred drug list, it is authorized to negotiate 1003 supplemental rebates from manufacturers that are in addition to 1004 those required by Title XIX of the Social Security Act and at no 1005 less than 14 percent of the average manufacturer price as defined 1006 in 42 U.S.C. s. 1936 on the last day of a quarter unless the 1007 federal or supplemental rebate, or both, equals or exceeds 29

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1008 percent. There is no upper limit on the supplemental rebates the 1009 agency may negotiate. The agency may determine that specific 1010 products, brand-name or generic, are competitive at lower rebate 1011 percentages. Agreement to pay the minimum supplemental rebate 1012 percentage will guarantee a manufacturer that the Medicaid 1013 Pharmaceutical and Therapeutics Committee will consider a product 1014 for inclusion on the preferred drug list. However, a 1015 pharmaceutical manufacturer is not guaranteed placement on the 1016 preferred drug list by simply paying the minimum supplemental 1017 rebate. Agency decisions will be made on the clinical efficacy of 1018 a drug and recommendations of the Medicaid Pharmaceutical and 1019 Therapeutics Committee, as well as the price of competing 1020 products minus federal and state rebates. The agency is 1021 authorized to contract with an outside agency or contractor to 1022 conduct negotiations for supplemental rebates. For the purposes 1023 of this section, the term "supplemental rebates" means cash rebates. Effective July 1, 2004, value-added programs as a 1024 1025 substitution for supplemental rebates are prohibited. The agency 1026 is authorized to seek any federal waivers to implement this 1027 initiative.

1028 8. The Agency for Health Care Administration shall expand 1029 home delivery of pharmacy products. To assist Medicaid patients 1030 in securing their prescriptions and reduce program costs, the 1031 agency shall expand its current mail-order-pharmacy diabetes-1032 supply program to include all generic and brand-name drugs used 1033 by Medicaid patients with diabetes. Medicaid recipients in the 1034 current program may obtain nondiabetes drugs on a voluntary 1035 basis. This initiative is limited to the geographic area covered

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1036 by the current contract. The agency may seek and implement any 1037 federal waivers necessary to implement this subparagraph.

1038 9. The agency shall limit to one dose per month any drug1039 prescribed to treat erectile dysfunction.

1040 10.a. The agency may implement a Medicaid behavioral drug 1041 management system. The agency may contract with a vendor that has 1042 experience in operating behavioral drug management systems to 1043 implement this program. The agency is authorized to seek federal 1044 waivers to implement this program.

1045 b. The agency, in conjunction with the Department of 1046 Children and Family Services, may implement the Medicaid 1047 behavioral drug management system that is designed to improve the 1048 quality of care and behavioral health prescribing practices based 1049 on best practice guidelines, improve patient adherence to 1050 medication plans, reduce clinical risk, and lower prescribed drug 1051 costs and the rate of inappropriate spending on Medicaid 1052 behavioral drugs. The program may include the following elements:

1053 Provide for the development and adoption of best (I) 1054 practice guidelines for behavioral health-related drugs such as 1055 antipsychotics, antidepressants, and medications for treating 1056 bipolar disorders and other behavioral conditions; translate them 1057 into practice; review behavioral health prescribers and compare 1058 their prescribing patterns to a number of indicators that are 1059 based on national standards; and determine deviations from best 1060 practice guidelines.

1061 (II) Implement processes for providing feedback to and 1062 educating prescribers using best practice educational materials 1063 and peer-to-peer consultation.

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(III) Assess Medicaid beneficiaries who are outliers in their use of behavioral health drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of behavioral health drugs.

(IV) Alert prescribers to patients who fail to refill prescriptions in a timely fashion, are prescribed multiple sameclass behavioral health drugs, and may have other potential medication problems.

1073 (V) Track spending trends for behavioral health drugs and 1074 deviation from best practice guidelines.

1075 (VI) Use educational and technological approaches to 1076 promote best practices, educate consumers, and train prescribers 1077 in the use of practice guidelines.

1078 1079 (VII) Disseminate electronic and published materials.

(VIII) Hold statewide and regional conferences.

1080 (IX) Implement a disease management program with a model 1081 quality-based medication component for severely mentally ill 1082 individuals and emotionally disturbed children who are high users 1083 of care.

1084 11.a. The agency shall implement a Medicaid prescription 1085 drug management system. The agency may contract with a vendor 1086 that has experience in operating prescription drug management 1087 systems in order to implement this system. Any management system 1088 that is implemented in accordance with this subparagraph must 1089 rely on cooperation between physicians and pharmacists to 1090 determine appropriate practice patterns and clinical guidelines 1091 to improve the prescribing, dispensing, and use of drugs in the

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1092 Medicaid program. The agency may seek federal waivers to 1093 implement this program.

b. The drug management system must be designed to improve the quality of care and prescribing practices based on best practice guidelines, improve patient adherence to medication plans, reduce clinical risk, and lower prescribed drug costs and the rate of inappropriate spending on Medicaid prescription drugs. The program must:

1100 Provide for the development and adoption of best (I) 1101 practice guidelines for the prescribing and use of drugs in the 1102 Medicaid program, including translating best practice guidelines 1103 into practice; reviewing prescriber patterns and comparing them 1104 to indicators that are based on national standards and practice 1105 patterns of clinical peers in their community, statewide, and 1106 nationally; and determine deviations from best practice 1107 guidelines.

(II) Implement processes for providing feedback to and educating prescribers using best practice educational materials and peer-to-peer consultation.

(III) Assess Medicaid recipients who are outliers in their use of a single or multiple prescription drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of prescription drugs.

(IV) Alert prescribers to patients who fail to refill prescriptions in a timely fashion, are prescribed multiple drugs that may be redundant or contraindicated, or may have other potential medication problems.

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1120 (V) Track spending trends for prescription drugs and 1121 deviation from best practice guidelines.

(VI) Use educational and technological approaches to promote best practices, educate consumers, and train prescribers in the use of practice guidelines.

. .

1125

(VII) Disseminate electronic and published materials.

1126

(VIII) Hold statewide and regional conferences.

(IX) Implement disease management programs in cooperation with physicians and pharmacists, along with a model quality-based medication component for individuals having chronic medical conditions.

1131 12. The agency is authorized to contract for drug rebate 1132 administration, including, but not limited to, calculating rebate 1133 amounts, invoicing manufacturers, negotiating disputes with 1134 manufacturers, and maintaining a database of rebate collections.

1135 13. The agency may specify the preferred daily dosing form 1136 or strength for the purpose of promoting best practices with 1137 regard to the prescribing of certain drugs as specified in the 1138 General Appropriations Act and ensuring cost-effective 1139 prescribing practices.

1140 14. The agency may require prior authorization for 1141 Medicaid-covered prescribed drugs. The agency may, but is not 1142 required to, prior-authorize the use of a product:

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a. For an indication not approved in labeling;

b. To comply with certain clinical guidelines; or

1145 c. If the product has the potential for overuse, misuse, or 1146 abuse.

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1148 The agency may require the prescribing professional to provide 1149 information about the rationale and supporting medical evidence 1150 for the use of a drug. The agency may post prior authorization 1151 criteria and protocol and updates to the list of drugs that are 1152 subject to prior authorization on an Internet website without 1153 amending its rule or engaging in additional rulemaking.

1154 15. The agency, in conjunction with the Pharmaceutical and 1155 Therapeutics Committee, may require age-related prior 1156 authorizations for certain prescribed drugs. The agency may 1157 preauthorize the use of a drug for a recipient who may not meet 1158 the age requirement or may exceed the length of therapy for use 1159 of the this product as recommended by the manufacturer and 1160 approved by the Food and Drug Administration. Prior authorization 1161 may require the prescribing professional to provide information 1162 about the rationale and supporting medical evidence for the use 1163 of a drug.

The agency shall implement a step-therapy prior 1164 16. authorization approval process for medications excluded from the 1165 1166 preferred drug list. Medications listed on the preferred drug 1167 list must be used within the previous 12 months prior to the 1168 alternative medications that are not listed. The step-therapy 1169 prior authorization may require the prescriber to use the 1170 medications of a similar drug class or for a similar medical 1171 indication unless contraindicated in the Food and Drug 1172 Administration labeling. The trial period between the specified 1173 steps may vary according to the medical indication. The step-1174 therapy approval process shall be developed in accordance with 1175 the committee as stated in s. 409.91195(7) and (8). A drug 1176 product may be approved without meeting the step-therapy prior

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603-06494-08 1177 authorization criteria if the prescribing physician provides the 1178 agency with additional written medical or clinical documentation 1179 that the product is medically necessary because: There is not a drug on the preferred drug list to treat a.

1180 1181 the disease or medical condition which is an acceptable clinical 1182 alternative;

The alternatives have been ineffective in the treatment 1183 b. 1184 of the beneficiary's disease; or

1185 Based on historic evidence and known characteristics of с. 1186 the patient and the drug, the drug is likely to be ineffective, or the number of doses have been ineffective. 1187

1189 The agency shall work with the physician to determine the best 1190 alternative for the patient. The agency may adopt rules waiving 1191 the requirements for written clinical documentation for specific 1192 drugs in limited clinical situations.

The agency shall implement a return and reuse program 1193 17. 1194 for drugs dispensed by pharmacies to institutional recipients, 1195 which includes payment of a \$5 restocking fee for the 1196 implementation and operation of the program. The return and reuse 1197 program shall be implemented electronically and in a manner that 1198 promotes efficiency. The program must permit a pharmacy to 1199 exclude drugs from the program if it is not practical or cost-1200 effective for the drug to be included and must provide for the 1201 return to inventory of drugs that cannot be credited or returned 1202 in a cost-effective manner. The agency shall determine if the 1203 program has reduced the amount of Medicaid prescription drugs 1204 which are destroyed on an annual basis and if there are 1205 additional ways to ensure more prescription drugs are not

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1206 destroyed which could safely be reused. The agency's conclusion 1207 and recommendations shall be reported to the Legislature by 1208 December 1, 2005.

1209 The agency may shall develop and implement a (42)1210 utilization management program for Medicaid-eligible recipients 1211 for the management of occupational, physical, respiratory, and 1212 speech therapies. The agency shall establish a utilization 1213 program that may require prior authorization in order to ensure 1214 medically necessary and cost-effective treatments. The program 1215 shall be operated in accordance with a federally approved waiver 1216 program or state plan amendment. The agency may seek a federal 1217 waiver or state plan amendment to implement this program. The 1218 agency may also competitively procure these services from an 1219 outside vendor on a regional or statewide basis.

Section 10. Paragraphs (c), (e), (f), and (i) of subsection (2) of section 409.9122, Florida Statutes, are amended to read:

1222 409.9122 Mandatory Medicaid managed care enrollment; 1223 programs and procedures.--

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(c) Medicaid recipients shall have a choice of managed care plans or MediPass. The agency for Health Care Administration, the Department of Health, the Department of Children and Family Services, and the Department of Elderly Affairs shall cooperate to ensure that each Medicaid recipient receives clear and easily understandable information that meets the following requirements:

1231 1. Explains the concept of managed care, including
 1232 MediPass.

1233 2. Provides information on the comparative performance of 1234 managed care plans and MediPass in the areas of quality,

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1235 credentialing, preventive health programs, network size and 1236 availability, and patient satisfaction.

1237 3. Explains where additional information on each managed 1238 care plan and MediPass in the recipient's area can be obtained.

4. Explains that recipients have the right to choose their we managed care <u>coverage at the time they first enroll in</u> Medicaid and again at regular intervals set by the agency plans or MediPass. However, if a recipient does not choose a managed care plan or MediPass, the agency will assign the recipient to a managed care plan or MediPass according to the criteria specified in this section.

1246 5. Explains the recipient's right to complain, file a 1247 grievance, or change managed care plans or MediPass providers if 1248 the recipient is not satisfied with the managed care plan or 1249 MediPass.

1250 Medicaid recipients who are already enrolled in a (e) 1251 managed care plan or MediPass shall be offered the opportunity to 1252 change managed care plans or MediPass providers on a staggered 1253 basis, as defined by the agency. All Medicaid recipients shall 1254 have 30 days in which to make a choice of managed care plans or 1255 MediPass providers. A recipient already enrolled in a managed 1256 care plan who fails to make a choice during the 30-day choice 1257 period shall remain enrolled in his or her current managed care 1258 plan. In counties that have two or more managed care plans, a 1259 recipient already enrolled in MediPass who fails to make a choice 1260 during the annual period shall be assigned to a managed care plan 1261 if he or she is eligible for enrollment in the managed care plan. 1262 The agency shall apply for a state plan amendment or federal 1263 waiver authority, if necessary, to implement the provisions of

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1264 this paragraph. Those Medicaid recipients who do not make a 1265 choice shall be assigned to a managed care plan or MediPass in 1266 accordance with paragraph (f). To facilitate continuity of care, 1267 for a Medicaid recipient who is also a recipient of Supplemental 1268 Security Income (SSI), prior to assigning the SSI recipient to a 1269 managed care plan or MediPass, the agency shall determine whether 1270 the SSI recipient has an ongoing relationship with a MediPass 1271 provider or managed care plan, and if so, the agency shall assign 1272 the SSI recipient to that MediPass provider or managed care plan. 1273 If the SSI recipient has an ongoing relationship with a managed care plan, the agency shall assign the recipient to that managed 1274 1275 care plan. Those SSI recipients who do not have such a provider 1276 relationship shall be assigned to a managed care plan or MediPass 1277 provider in accordance with paragraph (f).

1278 If When a Medicaid recipient does not choose a managed (f) 1279 care plan or MediPass provider, the agency shall assign the 1280 Medicaid recipient to a managed care plan or MediPass provider. 1281 Medicaid recipients, eligible for managed care plan enrollment, 1282 who are subject to mandatory assignment but who fail to make a 1283 choice shall be assigned to managed care plans until an 1284 enrollment of 35 percent in MediPass and 65 percent in managed 1285 care plans, of all those eligible to choose managed care, is 1286 achieved. Once this enrollment is achieved, the assignments shall 1287 be divided in order to maintain an enrollment in MediPass and 1288 managed care plans which is in a 35 percent and 65 percent 1289 proportion, respectively. Thereafter, assignment of Medicaid 1290 recipients who fail to make a choice shall be based 1291 proportionally on the preferences of recipients who have made a 1292 choice in the previous period. Such proportions shall be revised

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1293 at least quarterly to reflect an update of the preferences of 1294 Medicaid recipients. The agency shall disproportionately assign 1295 Medicaid-eligible recipients who are required to but have failed 1296 to make a choice of managed care plan or MediPass, including 1297 children, and who would are to be assigned to the MediPass 1298 program to children's networks as described in s. 409.912(4)(g), 1299 Children's Medical Services Network as defined in s. 391.021, 1300 exclusive provider organizations, provider service networks, 1301 minority physician networks, and pediatric emergency department 1302 diversion programs authorized by this chapter or the General 1303 Appropriations Act, in such manner as the agency deems 1304 appropriate, until the agency has determined that the networks 1305 and programs have sufficient numbers to be operated economically 1306 operated. For purposes of this paragraph, when referring to 1307 assignment, the term "managed care plans" includes health 1308 maintenance organizations, exclusive provider organizations, 1309 provider service networks, minority physician networks, Children's Medical Services Network, and pediatric emergency 1310 1311 department diversion programs authorized by this chapter or the General Appropriations Act. When making assignments, the agency 1312 1313 shall take into account the following criteria:

A managed care plan has sufficient network capacity to
 meet the need of members.

1316 2. The managed care plan or MediPass has previously 1317 enrolled the recipient as a member, or one of the managed care 1318 plan's primary care providers or MediPass providers has 1319 previously provided health care to the recipient.

13203. The agency has knowledge that the member has previously1321expressed a preference for a particular managed care plan or

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1322 MediPass provider as indicated by Medicaid fee-for-service claims1323 data, but has failed to make a choice.

1324 4. The managed care plan's or MediPass primary care 1325 providers are geographically accessible to the recipient's 1326 residence.

1327 (i) After a recipient has made his or her initial a 1328 selection or has been notified of his or her initial assignment 1329 to enrolled in a managed care plan or MediPass, the recipient 1330 shall have 90 days to exercise the opportunity in which to 1331 voluntarily disenroll and select another managed care option plan or MediPass provider. After 90 days, no further changes may be 1332 1333 made except for cause. Good cause includes shall include, but is 1334 not be limited to, poor quality of care, lack of access to 1335 necessary specialty services, an unreasonable delay or denial of 1336 service, or fraudulent enrollment. The agency shall develop 1337 criteria for good cause disenrollment for chronically ill and 1338 disabled populations who are assigned to managed care plans if 1339 more appropriate care is available through the MediPass program. 1340 The agency must make a determination as to whether cause exists. 1341 However, the agency may require a recipient to use the managed 1342 care plan's or MediPass grievance process prior to the agency's 1343 determination of cause, except in cases in which immediate risk 1344 of permanent damage to the recipient's health is alleged. The 1345 grievance process, when utilized, must be completed in time to 1346 permit the recipient to disenroll by no later than the first day 1347 of the second month after the month the disenrollment request was 1348 made. If the managed care plan or MediPass, as a result of the 1349 grievance process, approves an enrollee's request to disenroll, 1350 the agency is not required to make a determination in the case.

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The agency must make a determination and take final action on a 1351 1352 recipient's request so that disenrollment occurs by no later than 1353 the first day of the second month after the month the request was 1354 made. If the agency fails to act within the specified timeframe, 1355 the recipient's request to disenroll is deemed to be approved as 1356 of the date agency action was required. Recipients who disagree 1357 with the agency's finding that cause does not exist for 1358 disenrollment shall be advised of their right to pursue a 1359 Medicaid fair hearing to dispute the agency's finding.

Section 11. <u>Paragraph (c) of subsection (5) of section</u>
409.905 and section 430.83, Florida Statutes, are repealed.
Section 12. This act shall take effect July 1, 2008.