By Senator Wilson

33-00065A-08

2008246

A bill to be entitled

An act relating to restoration of civil rights; providing a short title; providing findings and purpose; creating s. 944.294, F.S.; providing for automatic restoration of a former felon's civil rights following completion of his or her sentence of incarceration and community supervision; providing that the restoration of civil rights does not apply to the right to own, possess, or use firearms; providing conditions for and exemptions from automatic restoration; providing for education concerning the civil rights of people who have felony convictions; amending ss. 944.292, 944.293, and 944.705, F.S., to conform; providing applicability; providing a contingent effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Short title.--This act may be cited as the "Restoration of Civil Rights Act."

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Section 2. Findings and purpose. --

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(1) FINDINGS.--The Legislature finds that:(a) The exercise of civil rights is a fundamental aspect of

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citizenship. Among many things, restoring civil rights allows

former felons to participate in public service, serve on juries,
and pursue a chosen occupation.

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(b) Restoring civil rights helps felons who have completed their sentences to reintegrate into society. Their opportunity to fully participate in society reinforces their ties to the community and may help to prevent recidivism.

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(c) Under current law, all persons convicted of felonies

33-00065A-08 2008246

permanently lose many civil rights unless they receive discretionary executive clemency.

- (d) The restoration of civil rights through the clemency process is cumbersome and costly and produces long delays. The clemency process imposes administrative burdens on the state and economic burdens on state taxpayers, and it should be reserved for extraordinary cases. Streamlining the restoration process for the majority of former offenders will advance administrative efficiency, fiscal responsibility, fairness, and democracy.
- (2) PURPOSE. -- The purposes of this act are to strengthen democratic institutions by enabling felons who have completed their sentences to become productive members of society, and to streamline procedures for restoring civil rights.
- Section 3. Section 944.294, Florida Statutes, is created to read:
 - 944.294 Restoration of civil rights.--
- (1) A person who has been convicted of a felony, other than those set forth in subsection (3), shall have those civil rights that are lost as a consequence of a conviction of that felony restored upon completion of his or her sentence. However, this section does not apply to restoration of the right to own, possess, or use firearms.
- (2) For purposes of this section, "completion of sentence" occurs when a person is released from incarceration upon expiration of his or her sentence and has completed all other terms and conditions of the sentence or subsequent supervision or, if the person has not been incarcerated for the felony offense, has completed all terms and conditions of supervision imposed on him or her.

33-00065A-08 2008246

(3) (a) A person convicted of a crime defined by any of the following statutes is ineligible for restoration of civil rights under this section:

- 1. Section 782.04, relating to murder.
- 2. Section 782.07(3), relating to aggravated manslaughter of a child.
 - 3. Section 794.011, relating to sexual battery.
- $\underline{4.}$ Section 796.03, relating to procuring a person under 18 for prostitution.
- 5. Section 796.035, relating to selling or buying minors into sex trafficking or prostitution.
 - 6. Section 826.04, relating to incest.
- 7. Section 827.071, relating to sexual performance by a child.
 - 8. Section 847.0145, relating to selling or buying minors.
- (b) A person convicted of treason or whose impeachment has resulted in conviction, as referred to in s. 8, Art. IV of the State Constitution, is ineligible for restoration of civil rights under this section.
- (4) This section does not impair the ability of any person convicted of a felony to apply for executive clemency under s. 8, Art. IV of the State Constitution.
- (5) A court shall, before accepting a plea of guilty or nolo contendere to a felony without trial or, if a trial is held, before imposing sentence for a felony, notify the defendant as follows:
- (a) If the felony is described in subsection (3), that conviction will result in permanent loss of civil rights unless he or she receives executive clemency under s. 8, Art. IV of the

33-00065A-08 2008246

State Constitution.

(b) If the felony is not described in subsection (3), that conviction will result in loss of civil rights until the defendant completes his or her sentence and that civil rights will be restored thereafter, except for the right to own, possess, or use firearms.

- (6) The Secretary of State shall develop and implement a program to educate attorneys, judges, election officials, corrections officials, including parole and probation officers, and members of the public about the requirements of this section, ensuring that:
- (a) Judges are informed of their obligation to notify criminal defendants of the potential loss and restoration of their civil rights as required by subsection (5).
- (b) Accurate and complete information about the civil rights of people who have been charged with or convicted of crimes, whether disenfranchising or not, is made available through a single publication to government officials and the public.
- Section 4. Subsection (1) of section 944.292, Florida Statutes, is amended to read:
 - 944.292 Suspension of civil rights.--
- (1) Upon conviction of a felony as defined in s. 10, Art. X of the State Constitution, the civil rights of the person convicted shall be suspended in Florida until such rights are restored by a full pardon, conditional pardon, or restoration of civil rights granted pursuant to s. 8, Art. IV of the State Constitution or by restoration of civil rights pursuant to s. 944.294.

33-00065A-08 2008246

Section 5. Section 944.293, Florida Statutes, is amended to read:

944.293 Initiation of restoration of civil rights.—With respect to those persons convicted of a felony, the following procedure shall apply: Prior to the time an offender who has committed an offense enumerated in s. 944.294(3) is discharged from the custody, control, or supervision of the department, an authorized agent of the department shall obtain from the Governor the necessary application and other forms required for the restoration of civil rights. The authorized agent shall assist the offender in completing these forms and shall ensure that the application and all necessary material are forwarded to the Governor before the offender is discharged from supervision.

Section 6. Present paragraph (g) of subsection (2) of section 944.705, Florida Statutes, is redesignated as paragraph (h), and a new paragraph (g) is added to that subsection, to read:

944.705 Release orientation program.--

- (2) The release orientation program instruction must include, but is not limited to:
 - (g) Restoration of civil rights.

Section 7. This act shall take effect on the effective date of Senate Joint Resolution ___ or another amendment to the State Constitution which authorizes, or removes impediments to, enactment of this act by the Legislature and shall apply retroactively to all persons who are eligible for the restoration of civil rights under its terms, regardless of whether they were convicted or discharged from sentence prior to its effective date.