Florida Senate - 2008

CS for CS for SB 2644

By the Committees on Judiciary; Children, Families, and Elder Affairs; and Senator Storms

590-08220-08

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1	A bill to be entitled
2	An act relating to care of children; creating the "Zahid
3	Jones, Jr., Give Grandparents and Other Relatives a Voice
4	Act"; amending s. 39.201, F.S.; providing for the
5	Department of Children and Family Services to analyze
6	certain unaccepted reports to the central abuse hotline;
7	requiring information to be provided to a reporter;
8	authorizing the submission of a written report; amending
9	s. 39.202, F.S.; expanding access to certain confidential
10	reports of child abuse or neglect to include physicians,
11	psychologists, and mental health professionals; amending
12	s. 39.301, F.S.; requiring information to be provided to a
13	reporter; authorizing the submission of a written report;
14	providing conditions for a relative to be a collateral
15	contact in certain child protective investigations;
16	providing for a relative to request notice of proceedings
17	and hearings relating to protective investigations under
18	certain circumstances; specifying content of the request;
19	conforming cross-references; amending s. 39.304, F.S.;
20	providing for preservation in department records of
21	certain photographs and X rays and reports on medical
22	examinations and treatments of an abused child; amending
23	s. 39.402, F.S.; requiring notification of certain
24	relatives in an order for placement of a child in shelter
25	care of their right to attend hearings, submit reports to
26	the court, and speak to the court; amending s. 39.502,
27	F.S.; providing for certain relatives to receive notice of
28	dependency hearings under certain circumstances; providing
29	an opportunity for certain relatives to be heard in court;

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30 providing an exception; amending s. 39.506, F.S.; 31 providing for certain relatives to receive notice of 32 arraignment hearings under certain circumstances; amending 33 s. 39.5085, F.S.; revising legislative intent with regard 34 to the Relative Caregiver Program; authorizing the 35 department to develop liaison functions for certain relatives; amending s. 39.6011, F.S.; requiring a case 36 37 plan for a child receiving services from the department to 38 include a protocol for notification of certain relatives 39 of proceedings and hearings; amending s. 39.6013, F.S.; 40 conforming a cross-reference; amending s. 39.701, F.S.; 41 requiring an attorney for the department to provide notice 42 to certain relatives of the child regarding upcoming judicial hearings; conforming cross-references; amending 43 44 s. 39.823, F.S.; conforming a cross-reference; amending s. 683.10, F.S.; designating the first Sunday after Labor Day 45 as "Grandparents' and Family Caregivers' Day"; authorizing 46 the Governor to issue proclamations commemorating the 47 48 occasion; providing an effective date. 49 50 Be It Enacted by the Legislature of the State of Florida: 51 52 Section 1. This act may be cited as the "Zahid Jones, Jr., 53 Give Grandparents and Other Relatives a Voice Act." 54 Section 2. Paragraph (b) of subsection (1) and subsection (7) of section 39.201, Florida Statutes, are amended to read: 55 56 39.201 Mandatory reports of child abuse, abandonment, or 57 neglect; mandatory reports of death; central abuse hotline .--58 (1)

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59	(b) Reporters in the following occupation categories are
60	required to provide their names to the hotline staff:
61	1. Physician, osteopathic physician, medical examiner,
62	chiropractic physician, nurse, or hospital personnel engaged in
63	the admission, examination, care, or treatment of persons;
64	2. Health or mental health professional other than one
65	listed in subparagraph 1.;
66	3. Practitioner who relies solely on spiritual means for
67	healing;
68	4. School teacher or other school official or personnel;
69	5. Social worker, day care center worker, or other
70	professional child care, foster care, residential, or
71	institutional worker;
72	6. Law enforcement officer; or
73	7. Judge.
74	
75	The names of reporters shall be entered into the record of the
76	report, but shall be held confidential and exempt as provided in
77	s. 39.202. If a report received from a reporter under this
78	paragraph is accepted for investigation, the reporter must be
79	provided contact information for the investigator within 24 hours
80	after an investigator has been assigned. A reporter under this
81	paragraph may provide a written summary of the report to the
82	investigator which shall become a part of the master file.
83	(7) On an ongoing basis, the department's quality assurance
84	program shall review calls to the hotline involving three or more
85	unaccepted reports on a single child, where jurisdiction applies,
86	in order to detect such things as harassment and situations that

87 warrant an investigation because of the frequency or variety of

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88 the source of the reports. A component of the quality assurance 89 program shall analyze unaccepted reports to the hotline by 90 identified relatives as a part of the review of screened-out 91 calls. The Program Director for Family Safety may refer a case 92 for investigation when it is determined, as a result of this 93 review, that an investigation may be warranted. 94 Section 3. Paragraph (r) is added to subsection (2) of 95 section 39.202, Florida Statutes, to read: 96 39.202 Confidentiality of reports and records in cases of child abuse or neglect.--97 (2) Except as provided in subsection (4), access to such 98 99 records, excluding the name of the reporter which shall be 100 released only as provided in subsection (5), shall be granted only to the following persons, officials, and agencies: 101 (r) A physician licensed under chapter 458 or chapter 459, 102 103 a psychologist licensed under chapter 490, or a mental health 104 professional licensed under chapter 491 engaged in the care or 105 treatment of the child. 106 Section 4. Subsections (6) through (23) of section 39.301, 107 Florida Statutes, are redesignated as subsections (7) through 108 (24), respectively, paragraph (c) of present subsection (9), 109 present subsection (10), and paragraph (b) of present subsection 110 (14) are amended, and a new subsection (6) is added to that 111 section, to read: 112 39.301 Initiation of protective investigations.--113 (6) Upon commencing an investigation under this part, if a report was received from a reporter under s. 39.201(1)(b), the 114 115 child protective investigator must provide his or her contact information to the reporter within 24 hours after being assigned 116

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117 to the investigation. The investigator must also advise the 118 reporter that he or she may provide a written summary of the 119 report made to the central abuse hotline to the investigator 120 which shall become a part of the master file.

(10)(9)

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(c) The determination that a report requires an investigation as provided in this subsection and does not require an enhanced onsite child protective investigation pursuant to subsection <u>(11)</u> (10) must be approved in writing by the supervisor with documentation specifying why additional investigative activities are not necessary.

128 <u>(11) (10)</u> (a) For each report that meets one or more of the 129 following criteria, the department shall perform an enhanced 130 onsite child protective investigation:

Any allegation that involves physical abuse, sexual
 abuse, domestic violence, substance abuse or substance exposure,
 medical neglect, a child younger than 3 years of age, or a child
 who is disabled or lacks communication skills.

135 2. Any report that involves an individual who has been the 136 subject of a prior report containing some indicators or verified 137 findings of abuse, neglect, or abandonment.

138 3. Any report that does not contain compelling evidence139 that the maltreatment did not occur.

4. Any report that does not meet the criteria for an onsite
child protective investigation as set forth in subsection (10)
(9).

(b) The enhanced onsite child protective investigation shall include, but is not limited to:

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1. A face-to-face interview with the child, other siblings,

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590-08220-08 20082644c2 146 parents or legal custodians or caregivers, and other adults in 147 the household; 148 2. Collateral contacts; 3. Contact with the reporter as required by rule; 149 4. An onsite assessment of the child's residence in 150 151 accordance with paragraph $(10)\frac{(9)}{(9)}$ (b); and 152 5. An updated assessment. 153 154 Detailed documentation is required for the investigative 155 activities. 156 (15) - (14)157 (b) The parents or legal custodians shall be informed of 158 the right to refuse services, as well as the responsibility of 159 the department to protect the child regardless of the acceptance 160 or refusal of services. If the services are refused, a collateral 161 contact required under subparagraph (11) (b)2. shall include a 162 relative, if the protective investigator has knowledge of and the 163 ability to contact a relative. If the services are refused and 164 the department deems that the child's need for protection so 165 requires, the department shall take the child into protective 166 custody or petition the court as provided in this chapter. A 167 relative may submit in writing to the protective investigator or 168 case manager a request to receive notification of all proceedings 169 and hearings in accordance with s. 39.502. The request shall 170 include the relative's name, address, and phone number and the 171 relative's relationship to the child. The protective investigator 172 or case manager shall forward such request to the attorney for 173 the department. 174 Section 5. Subsection (4) of section 39.304, Florida

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175	Statutes, is amended to read:
176	39.304 Photographs, medical examinations, X rays, and
177	medical treatment of abused, abandoned, or neglected child
178	(4) Any photograph or report on examinations made or X rays
179	taken pursuant to this section, or copies thereof, shall be sent
180	to the department as soon as possible and shall be preserved in
181	permanent form in records held by the department.
182	Section 6. Paragraph (h) of subsection (8) of section
183	39.402, Florida Statutes, is amended to read:
184	39.402 Placement in a shelter
185	(8)
186	(h) The order for placement of a child in shelter care must
187	identify the parties present at the hearing and must contain
188	written findings:
189	1. That placement in shelter care is necessary based on the
190	criteria in subsections (1) and (2).
191	2. That placement in shelter care is in the best interest
192	of the child.
193	3. That continuation of the child in the home is contrary
194	to the welfare of the child because the home situation presents a
195	substantial and immediate danger to the child's physical, mental,
196	or emotional health or safety which cannot be mitigated by the
197	provision of preventive services.
198	4. That based upon the allegations of the petition for
199	placement in shelter care, there is probable cause to believe
200	that the child is dependent or that the court needs additional
201	time, which may not exceed 72 hours, in which to obtain and
202	review documents pertaining to the family in order to
203	appropriately determine the risk to the child.

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5. That the department has made reasonable efforts to prevent or eliminate the need for removal of the child from the home. A finding of reasonable effort by the department to prevent or eliminate the need for removal may be made and the department is deemed to have made reasonable efforts to prevent or eliminate the need for removal if:

a. The first contact of the department with the familyoccurs during an emergency;

212 b. The appraisal of the home situation by the department 213 indicates that the home situation presents a substantial and 214 immediate danger to the child's physical, mental, or emotional 215 health or safety which cannot be mitigated by the provision of 216 preventive services;

c. The child cannot safely remain at home, either because there are no preventive services that can ensure the health and safety of the child or because, even with appropriate and available services being provided, the health and safety of the child cannot be ensured; or

d. The parent or legal custodian is alleged to have
committed any of the acts listed as grounds for expedited
termination of parental rights in s. 39.806(1)(f)-(i).

6. That the court notified the parents<u>, relatives that are</u> providing out-of-home care for the child, or legal custodians of the time, date, and location of the next dependency hearing and of the importance of the active participation of the parents<u>,</u> <u>relatives that are providing out-of-home care for the child</u>, or legal custodians in all proceedings and hearings.

7. That the court notified the parents or legal custodiansof their right to counsel to represent them at the shelter

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hearing and at each subsequent hearing or proceeding, and the right of the parents to appointed counsel, pursuant to the procedures set forth in s. 39.013.

236 <u>8. That the court notified relatives who are providing out-</u> 237 <u>of-home care for a child as a result of the shelter petition</u> 238 <u>being granted, and any relative requesting notification pursuant</u> 239 <u>to s. 39.301(15)(b), that they have the right to attend all</u> 240 <u>subsequent hearings, to submit reports to the court, and to speak</u> 241 <u>to the court regarding the child, if they so desire.</u>

242 Section 7. Subsection (1) of section 39.502, Florida 243 Statutes, is amended, and subsection (19) is added to that 244 section, to read:

245

39.502 Notice, process, and service.--

246 (1) Unless parental rights have been terminated, all 247 parents must be notified of all proceedings or hearings involving 248 the child. Notice in cases involving shelter hearings and 249 hearings resulting from medical emergencies must be that most 250 likely to result in actual notice to the parents. In all other 251 dependency proceedings, notice must be provided in accordance with subsections (4) - (9), except when a relative requests 252 253 notification pursuant to s. 39.301(15)(b), in which case notice 254 shall be provided pursuant to subsection (19).

(19) In all proceedings under this part, the attorney for the department shall notify, orally or in writing, a relative requesting notification pursuant to s. 39.301(15)(b) of the date, time, and location of such proceedings, and make all reasonable efforts to ensure that all relatives who have requested notification pursuant to s. 39.301(15)(b) are given an opportunity to be heard by the court if the relative so desires.

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262	The court has the discretion to release the attorney for the
263	department from notifying a relative who requested notification
264	pursuant to s. 39.301(15)(b) if the relative's involvement is
265	determined to be impeding the dependency process or detrimental
266	to the child's well-being.
267	Section 8. Subsection (9) of section 39.506, Florida
268	Statutes, is amended to read:
269	39.506 Arraignment hearings
270	(9) At the conclusion of the arraignment hearing, all
271	parties and the relatives who are providing out-of-home care for
272	the child shall be notified in writing by the court of the date,
273	time, and location for the next scheduled hearing.
274	Section 9. Paragraphs (a) through (d) of subsection (1) of
275	section 39.5085, Florida Statutes, are redesignated as paragraphs
276	(b) through (e), respectively, a new paragraph (a) is added to
277	subsection (1), and paragraph (g) of subsection (2) of that
278	section is amended, to read:
279	39.5085 Relative Caregiver Program
280	(1) It is the intent of the Legislature in enacting this
281	section to:
282	(a) Provide for the establishment of procedures and
283	protocols that serve to advance the continued safety of children
284	by acknowledging the valued resource uniquely available through
285	grandparents and relatives of children.
286	(2)
287	(g) The department may use appropriate available state,
288	federal, and private funds to operate the Relative Caregiver
289	Program. The department may develop liaison functions to be
290	available to relatives who care for children pursuant to this

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291	chapter to ensure placement stability in extended family
292	settings.
293	Section 10. Paragraphs (b) and (c) of subsection (4) of
294	section 39.6011, Florida Statutes, are redesignated as paragraphs
295	(c) and (d), respectively, and a new paragraph (b) is added to
296	that subsection to read:
297	39.6011 Case plan development
298	(4) The case plan must describe:
299	(b) The responsibility of the case manager to forward a
300	relative's request to receive notification of all proceedings and
301	hearings submitted pursuant to s. 39.301(15)(b) to the attorney
302	for the department.
303	Section 11. Subsection (6) of section 39.6013, Florida
304	Statutes, is amended to read:
305	39.6013 Case plan amendments
306	(6) The case plan is deemed amended as to the child's
307	health, mental health, and education records required by s.
308	39.6012 when the child's updated health and education records are
309	filed by the department under s. 39.701 <u>(8)</u> (a).
310	Section 12. Subsections (6) through (9) of section 39.701,
311	Florida Statutes, are redesignated as subsections (7) through
312	(10), respectively, a new subsection (6) is added to that
313	section, and paragraph (c) of subsection (2), paragraph (b) of
314	present subsection (6), and paragraph (a) of present subsection
315	(9) are amended, to read:
316	39.701 Judicial review
317	(2)
318	(c) Notice of a hearing by a citizen review panel must be
319	provided as set forth in subsection (5). At the conclusion of a

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320 citizen review panel hearing, each party may propose a 321 recommended order to the chairperson of the panel. Thereafter, 322 the citizen review panel shall submit its report, copies of the proposed recommended orders, and a copy of the panel's 323 324 recommended order to the court. The citizen review panel's 325 recommended order must be limited to the dispositional options 326 available to the court in subsection (10) (9). Each party may 327 file exceptions to the report and recommended order of the 328 citizen review panel in accordance with Rule 1.490, Florida Rules 329 of Civil Procedure.

(6) The attorney for the department shall notify a relative 331 who submits a request for notification of all proceedings and 332 hearings pursuant to s. 39.301(15)(b). The notice shall include 333 the date, time, and location of the next judicial review hearing. 334 (7)(6)

335 At the first judicial review hearing held subsequent to (b) 336 the child's 17th birthday, in addition to the requirements of 337 subsection (8) (7), the department shall provide the court with an updated case plan that includes specific information related 338 339 to independent living services that have been provided since the 340 child's 13th birthday, or since the date the child came into 341 foster care, whichever came later.

342 (10) (9) (a) Based upon the criteria set forth in subsection 343 (9) (8) and the recommended order of the citizen review panel, if 344 any, the court shall determine whether or not the social service 345 agency shall initiate proceedings to have a child declared a 346 dependent child, return the child to the parent, continue the 347 child in out-of-home care for a specified period of time, or initiate termination of parental rights proceedings for 348

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349 subsequent placement in an adoptive home. Amendments to the case 350 plan must be prepared as prescribed in s. 39.6013. If the court 351 finds that the prevention or reunification efforts of the 352 department will allow the child to remain safely at home or be 353 safely returned to the home, the court shall allow the child to 354 remain in or return to the home after making a specific finding 355 of fact that the reasons for the creation of the case plan have 356 been remedied to the extent that the child's safety, well-being, 357 and physical, mental, and emotional health will not be 358 endangered.

359 Section 13. Section 39.823, Florida Statutes, is amended to 360 read:

361 39.823 Guardian advocates for drug dependent newborns.--The 362 Legislature finds that increasing numbers of drug dependent 363 children are born in this state. Because of the parents' 364 continued dependence upon drugs, the parents may temporarily 365 leave their child with a relative or other adult or may have 366 agreed to voluntary family services under s. 39.301(15)(14). The 367 relative or other adult may be left with a child who is likely to 368 require medical treatment but for whom they are unable to obtain 369 medical treatment. The purpose of this section is to provide an 370 expeditious method for such relatives or other responsible adults 371 to obtain a court order which allows them to provide consent for 372 medical treatment and otherwise advocate for the needs of the 373 child and to provide court review of such authorization.

374 Section 14. Section 683.10, Florida Statutes, is amended to 375 read:

376 683.10 Grandparents' and Family Caregivers' Grandmother's
377 Day.--

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378	(1) The <u>first Sunday after Labor Day</u> second Sunday of
379	October of each year is designated " <u>Grandparents' and Family</u>
380	<u>Caregivers'</u> Grandmother's Day."
381	(2) The Governor may issue annually a proclamation
382	designating the <u>first Sunday after Labor Day</u> second Sunday of
383	October as <u>Grandparents' and Family Caregivers'</u> Grandmother's Day
384	and calling upon public schools and citizens of the state to

385 observe the occasion.

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Section 15. This act shall take effect July 1, 2008.