By Senator Peaden

2-03350A-08 20082758

## Senate Joint Resolution

A joint resolution proposing amendments to Sections 4 and 6 of Article VII and the creation of Section 27 of Article XII of the State Constitution to provide for the transfer of the accrued benefit from the limitation on the assessed value of homestead property, to provide for an additional homestead exemption, and to provide an effective date if such amendments are adopted.

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Sections 4 and 6 of Article VII and the creation of Section 27 of Article XII of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

## ARTICLE VII

## FINANCE AND TAXATION

SECTION 4. Taxation; assessments.—By general law regulations shall be prescribed which shall secure a just valuation of all property for ad valorem taxation, provided:

(a) Agricultural land, land producing high water recharge to Florida's aquifers, or land used exclusively for noncommercial recreational purposes may be classified by general law and assessed solely on the basis of character or use.

(b) Pursuant to general law tangible personal property held for sale as stock in trade and livestock may be valued for

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taxation at a specified percentage of its value, may be classified for tax purposes, or may be exempted from taxation.

- (c) All persons entitled to a homestead exemption under Section 6 of this Article shall have their homestead assessed at just value as of January 1 of the year following the effective date of this amendment. This assessment shall change only as provided herein.
- (1) Assessments subject to this provision shall be changed annually on January 1st of each year; but those changes in assessments shall not exceed the lower of the following:
  - a. Three percent (3%) of the assessment for the prior year.
- b. The percent change in the Consumer Price Index for all urban consumers, U.S. City Average, all items 1967=100, or successor reports for the preceding calendar year as initially reported by the United States Department of Labor, Bureau of Labor Statistics.
  - (2) No assessment shall exceed just value.
- (3) After any change of ownership, as provided by general law, homestead property shall be assessed at just value as of January 1 of the following year, unless the provisions of paragraph (8) apply. Thereafter, the homestead shall be assessed as provided herein.
- (4) New homestead property shall be assessed at just value as of January 1st of the year following the establishment of the homestead, unless the provisions of paragraph (8) apply. That assessment shall only change as provided herein.
- (5) Changes, additions, reductions, or improvements to homestead property shall be assessed as provided for by general law; provided, however, after the adjustment for any change,

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addition, reduction, or improvement, the property shall be assessed as provided herein.

- (6) In the event of a termination of homestead status, the property shall be assessed as provided by general law.
- (7) The provisions of this amendment are severable. If any of the provisions of this amendment shall be held unconstitutional by any court of competent jurisdiction, the decision of such court shall not affect or impair any remaining provisions of this amendment.
- (8)a. For all levies other than school district levies, a person who establishes a new homestead as of January 1, 2009, or January 1 of any subsequent year and who has received a homestead exemption pursuant to Section 6 of this Article as of January 1 of either of the two years immediately preceding the establishment of the new homestead is entitled to have the new homestead assessed at less than just value. A person who establishes a new homestead as of January 1, 2009, is entitled to have the new homestead assessed at less than just value only if that person received a homestead exemption on January 1, 2008. The assessed value of the newly established homestead shall be determined as follows:
- 1. If the just value of the new homestead is greater than or equal to the just value of the prior homestead of the person establishing the new homestead as of January 1 of the year in which the prior homestead was abandoned, the assessed value of the new homestead shall be the lesser of:
- (A) The just value of the new homestead minus an amount equal to the difference between the just value and the assessed value of the prior homestead as of January 1 of the year in which

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the prior homestead was abandoned, not to exceed one million dollars; or

(B) Sixty percent (60%) of the just value of the new homestead up to one million dollars and one hundred percent (100%) of that portion of just value exceeding one million dollars.

Thereafter, the homestead shall be assessed as provided herein.

- 2. If the just value of the new homestead is less than the just value of the prior homestead of the person establishing the new homestead as of January 1 of the year in which the prior homestead was abandoned, the assessed value of the new homestead shall be equal to the lesser of:
- (A) The just value of the new homestead divided by the just value of the prior homestead and multiplied by the assessed value of the prior homestead; or
- (B) Sixty percent (60%) of the just value of the new homestead up to \$1 million and one hundred percent (100%) of that portion of the just value exceeding one million dollars.

However, if the difference between the just value of the new homestead and the assessed value of the new homestead calculated pursuant to this sub-subparagraph is greater than one million dollars, the assessed value of the new homestead shall be increased so that the difference between the just value and the assessed value equals one million dollars. Thereafter, the homestead shall be assessed as provided herein.

b. By general law and subject to conditions specified therein, the legislature shall provide for application of this

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paragraph to property owned by more than one person.

- (9) By general law, the legislature may decrease the percentages specified in sub-sub-subparagraphs (8)a.1.(B) and 2.(B).
- (d) The legislature may, by general law, for assessment purposes and subject to the provisions of this subsection, allow counties and municipalities to authorize by ordinance that historic property may be assessed solely on the basis of character or use. Such character or use assessment shall apply only to the jurisdiction adopting the ordinance. The requirements for eligible properties must be specified by general law.
- (e) A county may, in the manner prescribed by general law, provide for a reduction in the assessed value of homestead property to the extent of any increase in the assessed value of that property which results from the construction or reconstruction of the property for the purpose of providing living quarters for one or more natural or adoptive grandparents or parents of the owner of the property or of the owner's spouse if at least one of the grandparents or parents for whom the living quarters are provided is 62 years of age or older. Such a reduction may not exceed the lesser of the following:
- (1) The increase in assessed value resulting from construction or reconstruction of the property.
- (2) Twenty percent of the total assessed value of the property as improved.

SECTION 6. Homestead exemptions. --

(a) (1) Every person who has the legal or equitable title to real estate and maintains thereon the permanent residence of the owner, or another legally or naturally dependent upon the owner,

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shall be exempt from taxation thereon, <u>upon establishment of</u>

<u>right thereto in the manner prescribed by law</u>, except assessments

for special benefits, up to the assessed valuation of <u>twenty-five</u>

<u>five</u> thousand dollars plus an amount equal to the greater of:

- a. Forty percent (40%) of the just valuation of such property greater than twenty-five thousand dollars up to five hundred thousand dollars of just valuation; or
- b. The accumulated benefit provided under subsection (c) of Section 4 of this Article, upon establishment of right thereto in the manner prescribed by law.
- (2) The real estate may be held by legal or equitable title, by the entireties, jointly, in common, as a condominium, or indirectly by stock ownership or membership representing the owner's or member's proprietary interest in a corporation owning a fee or a leasehold initially in excess of ninety-eight years.

  The exemption shall not apply with respect to any assessment roll until such roll is first determined to be in compliance with the provisions of Section 4 of this Article by a state agency designated by general law. This exemption is repealed on the effective date of any amendment to Section 4 of this Article that provides for the assessment of homestead property at less than just value.
- (b) Not more than one exemption shall be allowed any individual or family unit or with respect to any residential unit. No exemption shall exceed the value of the real estate assessable to the owner or, in case of ownership through stock or membership in a corporation, the value of the proportion which the interest in the corporation bears to the assessed value of the property.

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therein, the exemption shall be increased to a total of twenty—five thousand dollars of the assessed value of the real estate for each school district levy. By general law and subject to conditions specified therein, the exemption for all other levies may be increased up to an amount not exceeding ten thousand dollars of the assessed value of the real estate if the owner has attained age sixty—five or is totally and permanently disabled and if the owner is not entitled to the exemption provided in subsection (d).

(d) By general law and subject to conditions specified therein, the exemption shall be increased to a total of the following amounts of assessed value of real estate for each levy other than those of school districts: fifteen thousand dollars with respect to 1980 assessments; twenty thousand dollars with respect to 1981 assessments; twenty-five thousand dollars with respect to assessments for 1982 and each year thereafter. However, such increase shall not apply with respect to any assessment roll until such roll is first determined to be in compliance with the provisions of section 4 by a state agency designated by general law. This subsection shall stand repealed on the effective date of any amendment to section 4 which provides for the assessment of homestead property at a specified percentage of its just value.

<u>(c) (e)</u> By general law and subject to conditions specified therein, the Legislature may provide to renters, who are permanent residents, ad valorem tax relief on all ad valorem tax levies. Such ad valorem tax relief shall be in the form and amount established by general law.

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(d) (f) The legislature may, by general law, allow counties or municipalities, for the purpose of their respective tax levies and subject to the provisions of general law, to grant an additional homestead tax exemption not exceeding fifty thousand dollars to any person who has the legal or equitable title to real estate and maintains thereon the permanent residence of the owner and who has attained age sixty-five and whose household income, as defined by general law, does not exceed twenty thousand dollars. The general law must allow counties and municipalities to grant this additional exemption, within the limits prescribed in this subsection, by ordinance adopted in the manner prescribed by general law, and must provide for the periodic adjustment of the income limitation prescribed in this subsection for changes in the cost of living.

(e) (g) Each veteran who is age 65 or older who is partially or totally permanently disabled shall receive a discount from the amount of the ad valorem tax otherwise owed on homestead property the veteran owns and resides in if the disability was combat related, the veteran was a resident of this state at the time of entering the military service of the United States, and the veteran was honorably discharged upon separation from military service. The discount shall be in a percentage equal to the percentage of the veteran's permanent, service-connected disability as determined by the United States Department of Veterans Affairs. To qualify for the discount granted by this subsection, an applicant must submit to the county property appraiser, by March 1, proof of residency at the time of entering military service, an official letter from the United States Department of Veterans Affairs stating the percentage of the

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veteran's service-connected disability and such evidence that reasonably identifies the disability as combat related, and a copy of the veteran's honorable discharge. If the property appraiser denies the request for a discount, the appraiser must notify the applicant in writing of the reasons for the denial, and the veteran may reapply. The Legislature may, by general law, waive the annual application requirement in subsequent years. This subsection shall take effect December 7, 2006, is self-executing, and does not require implementing legislation.

ARTICLE XII

## SCHEDULE

SECTION 27. Property tax exemptions and ad valorem tax limitations.—The amendments to Sections 4 and 6 of Article VII, authorizing the transfer of the accrued benefit from the limitation on annual increases in assessments of homestead property and providing an additional homestead exemption equal to the greater of forty percent of the homestead's just valuation from twenty—five thousand dollars up to five hundred thousand dollars or the accumulated benefit from the limitation on annual increases in assessments of homestead property and this section, if submitted to the electors of this state for approval or rejection at the next general election, shall take effect January 1 of the year following such general election.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

CONSTITUTIONAL AMENDMENTS

ARTICLE VII, SECTIONS 4 and 6

ARTICLE XII, SECTION 27

TRANSFER OF ACCUMULATED BENEFIT OF LIMITATIONS ON INCREASES

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IN HOMESTEAD PROPERTY ASSESSMENTS; ADDITIONAL HOMESTEAD EXEMPTION.--Proposing amendments to the State Constitution to:

- Provide for the transfer of accumulated Save-Our-Homes benefits. Homestead property owners will be able to transfer their Save-Our-Homes benefit to a new homestead within two years of relinquishing their previous homestead exemption; except, if the new homestead is established on January 1, 2008, the previous homestead must have been relinquished in 2007. If the new homestead has a higher just value than the old one, the benefit transferred shall be the lesser of (a) the just value of the new homestead minus an amount equal to the difference between the just value and the assessed value of the prior homestead as of January 1 of the year in which the prior homestead was abandoned, not to exceed \$1 million, or (b) 60 percent of the just value up to \$1 million in just value, and 100 percent of that portion of just value over \$1 million, of the new homestead; if the new homestead has a lower just value, the amount of benefit transferred will be equal to the lesser of (c) the just value of the new homestead divided by the just value of the prior homestead and multiplied by the assessed value of the prior homestead, or (d) 60 percent of the just value up to \$1 million in just value, and 100 percent of that portion of the just value over \$1 million, of the new homestead. The transferred benefit may not exceed \$1 million. Authorizes the Legislature to decrease the percentages of the just value of the new homestead used in the calculations. This provision does not apply to school taxes.
- (2) Provide for an additional homestead exemption equal to the greater of 40 percent of the just value of the homestead property from \$25,000 up to \$500,000 or the accumulated benefit

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