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An act relating to retirement; amending s. 121.021, F.S.; redefining the term "compensation" to include certain supplementary payments made to firefighters, paramedics, and emergency medical technicians and certain employerreported retirement contributions; redefining the term "average final compensation" with respect to members of the Special Risk Class of the Florida Retirement System; providing for contribution rate increases to fund the modification in average final compensation; amending s. 121.0515, F.S.; authorizing certain employees to purchase additional retirement credit for past service at a 3percent Special Risk Class accrual value; providing for contribution rate increases to fund the benefits provided in s. 121.0515, F.S., as amended; amending s. 121.091, F.S.; revising provisions relating to benefits payable for total and permanent disability for certain Special Risk Class members who are injured in the line of duty; authorizing reemployment of a person who retired with inline-of-duty disability benefits by employers not participating in a state-administered retirement system; authorizing reemployment of a person who retired with inline-of-duty disability benefits by an employer participating in a state-administered retirement system after 1 calendar month; providing for contribution rate increases to fund the benefits provided in s. 121.091, F.S., as amended; directing the Division of Statutory Revision to adjust the uniform contribution rates set

Page 1 of 21

forth in s. 121.71, F.S., to conform to the changes made by the act; requiring the Division of Retirement to request a letter ruling from the Internal Revenue Service; providing for certain contingent effect; providing legislative findings and a declaration of important state interest; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraph (a) of subsection (22) and subsection (24) of section 121.021, Florida Statutes, are amended to read:
- 121.021 Definitions.--The following words and phrases as used in this chapter have the respective meanings set forth unless a different meaning is plainly required by the context:
- (22) "Compensation" means the monthly salary paid a member by his or her employer for work performed arising from that employment.
  - (a) Compensation shall include:
  - 1. Overtime payments paid from a salary fund.
  - 2. Accumulated annual leave payments.
- 3. Payments in addition to the employee's base rate of pay if all the following apply:
- a. The payments are paid according to a formal written policy that applies to all eligible employees equally;
- b. The policy provides that payments shall commence no later than the 11th year of employment;
- c. The payments are paid for as long as the employee continues his or her employment; and

Page 2 of 21

d. The payments are paid at least annually.

- 4. Amounts withheld for tax sheltered annuities or deferred compensation programs, or any other type of salary reduction plan authorized under the Internal Revenue Code.
- 5. Payments made in lieu of a permanent increase in the base rate of pay, whether made annually or in 12 or 26 equal payments within a 12-month period, when the member's base pay is at the maximum of his or her pay range. When a portion of a member's annual increase raises his or her pay range and the excess is paid as a lump sum payment, such lump sum payment shall be compensation for retirement purposes.
- 6. Effective July 1, 2002, salary supplements made pursuant to s. 1012.72 requiring a valid National Board for Professional Standards certificate, notwithstanding the provisions of subparagraph 3.
- 7. Effective July 1, 2008, salary supplements made to firefighters, paramedics, or emergency medical technicians for the successful completion of employer-approved educational training or for additional job-related duties and responsibilities, notwithstanding the provisions of subparagraph 3.
- (24) "Average final compensation" means the average of the 5 highest fiscal years of compensation for creditable service prior to retirement, termination, or death; however, "average final compensation" applicable to a member of the Special Risk Class means the average of the 3 highest fiscal years of compensation for creditable service prior to retirement, termination, or death. For in-line-of-duty disability benefits,

Page 3 of 21

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if less than the number of years of creditable service specified for calculating average final compensation has 5 years of creditable service have been completed, the term "average final compensation" means the average annual compensation of the total number of years of creditable service. Each year used in the calculation of average final compensation shall commence on July 1.

- (a) The average final compensation shall include:
- 1. Accumulated annual leave payments, not to exceed 500 hours; and
- 2. All payments defined as compensation in subsection (22).
  - (b) The average final compensation shall not include:
- 1. Compensation paid to professional persons for special or particular services;
- 2. Payments for accumulated sick leave made due to retirement or termination;
- 3. Payments for accumulated annual leave in excess of 500 hours;
  - 4. Bonuses as defined in subsection (47);
  - 5. Third party payments made on and after July 1, 1990; or
- 6. Fringe benefits (for example, automobile allowances or housing allowances).
  - Section 2. <u>Effective July 1, 2008, for the purpose of</u>

    <u>funding the 3-year average final compensation benefit change</u>

    made by section 1 of this act:
- (1) The contribution rate that applies to the Special Risk
  Class of the Florida Retirement System shall be increased by

Page 4 of 21

113 2.36 percentage points.

- (2) The contribution rate that applies to the Special Risk Administrative Support Class of the Florida Retirement System shall be increased by 2.54 percentage points.
- (3) The contribution rate that applies to the legislative-attorney-Cabinet subclass of the Elected Officers' Class of the Florida Retirement System shall be increased by 0.01 percentage points.
- (4) The contribution rate that applies to the Senior

  Management Service Class of the Florida Retirement System shall
  be increased by 0.01 percentage points.

These increases shall be in addition to all other changes to contribution rates which may be enacted into law to take effect on that date. The Division of Statutory Revision is directed to adjust accordingly the contribution rates set forth in s.

129 <u>121.71, Florida Statutes.</u>

Section 3. Subsection (5) of section 121.0515, Florida Statutes, is amended to read:

121.0515 Special risk membership.--

- (5) CREDIT FOR PAST SERVICE.--A special risk member may purchase retirement credit in the Special Risk Class based upon past service, and may upgrade retirement credit for such past service, to the extent of  $\underline{3}$  2 percent of the member's average monthly compensation as specified in s. 121.091(1)(a) for such service as follows:
- (a) The member may purchase special risk credit for past service with a city or special district which has elected to

Page 5 of 21

join the Florida Retirement System, or with a participating agency to which a member's governmental unit was transferred, merged, or consolidated as provided in s. 121.081(1)(f), if the member was employed with the city or special district at the time it commenced participating in the Florida Retirement System or with the governmental unit at the time of its transfer, merger, or consolidation with the participating agency. The service must satisfy the criteria set forth in subsection (2) for special risk membership as a law enforcement officer, a firefighter, a er correctional officer, an emergency medical technician, or a paramedic whose employer was a licensed Advance Life Support (ALS) or Basic Life Support (BLS) provider; however, no certificate or waiver of certificate of compliance with s. 943.1395 or s. 633.35 shall be required for such service.

- (b) Contributions for upgrading the additional special risk credit pursuant to this subsection shall be equal to the difference in the contributions paid and the special risk percentage rate of gross salary in effect at the time of purchase for the period being claimed, plus interest thereon at the rate of 4 percent a year compounded annually from the date of such service until July 1, 1975, and 6.5 percent a year thereafter until the date of payment. This past service may be purchased by the member or by the employer on behalf of the member.
- Section 4. Effective July 1, 2008, in order to fund the benefit improvements provided in s. 121.0515, Florida Statutes, as amended by section 3 of this act, the contribution rate that

Page 6 of 21

applies to the Special Risk Class of the defined benefit program of the Florida Retirement System shall be increased by 0.07 percentage points. This increase shall be in addition to all other changes to such contribution rates that may be enacted into law to take effect on that date. The Division of Statutory Revision is directed to adjust accordingly the contribution rates set forth in s. 121.71, Florida Statutes.

- Section 5. Paragraph (b) of subsection (4) and subsection (9) of section 121.091, Florida Statutes, are amended to read:
- 121.091 Benefits payable under the system.--Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.
  - (4) DISABILITY RETIREMENT BENEFIT. --
  - (b) Total and permanent disability. --
- 1. Except as provided in subparagraph 2., a member shall be considered totally and permanently disabled if, in the opinion of the administrator, he or she is prevented, by reason of a medically determinable physical or mental impairment, from

Page 7 of 21

rendering useful and efficient service as an officer or employee.

- 2. A member of the Special Risk Class who is a law enforcement officer, firefighter, correctional officer, emergency medical technician, or paramedic as described in s. 121.021(15)(c) or a community-based correctional probation officer as described in s. 121.021(15)(d)1. shall be considered totally and permanently disabled in the line of duty if he or she is prevented, by reason of a medically determinable physical or mental impairment caused by a job-related injury, from performing useful and efficient service in the position held, unless the administrator can provide competent medical evidence to the contrary.
  - (9) EMPLOYMENT AFTER RETIREMENT; LIMITATION. --
- (a) 1. Except as provided in subparagraph 2., any person who is retired under this chapter, except under the disability retirement provisions of subsection (4), may be employed by an employer that does not participate in a state-administered retirement system and may receive compensation from that employment without limiting or restricting in any way the retirement benefits payable to that person.
- 2. Any member of the Special Risk Class who retired under the disability retirement provisions of subparagraph (4)(b)2. may be reemployed by any employer not participating in a state-administered retirement system in any position other than the position in which he or she was employed at the time of the disabling illness or injury and may receive compensation from that employment without limiting or restricting in any way the

Page 8 of 21

disability benefits payable to that person under the Florida Retirement System.

- (b)1.a. Except as provided in sub-subparagraph b., any person who is retired under this chapter, except under the disability retirement provisions of subsection (4), may be reemployed by any private or public employer after retirement and receive retirement benefits and compensation from his or her employer without any limitations, except that a person may not receive both a salary from reemployment with any agency participating in the Florida Retirement System and retirement benefits under this chapter for a period of 12 months immediately subsequent to the date of retirement. However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).
- b. Any member of the Special Risk Class who retired under the disability retirement provisions of subparagraph (4)(b)2. may be reemployed by any employer participating in a state-administered retirement system after having been retired for 1 calendar month, in accordance with s. 121.021(39). After 1 calendar month of retirement, any such retired member may be reemployed in any position other than the one in which he or she was employed at the time of disability retirement, may be reemployed in any position other than a position that is included in the Special Risk Class, and may receive compensation from that employment without limiting or restricting in any way the retirement benefits payable to that person under this chapter. Any retired member who is reemployed within 1 calendar

month after retirement shall void his or her application for retirement benefits. Any retired member who is reemployed in a Special Risk Class position must terminate his or her disability retirement benefit effective the first day of the first month of reemployment in that position.

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- Any person to whom the limitation in subparagraph 1. applies who violates such reemployment limitation and who is reemployed with any agency participating in the Florida Retirement System before completion of the 12-month limitation period shall give timely notice of this fact in writing to the employer and to the division and shall have his or her retirement benefits suspended for the balance of the 12-month limitation period. Any person employed in violation of this paragraph and any employing agency which knowingly employs or appoints such person without notifying the Division of Retirement to suspend retirement benefits shall be jointly and severally liable for reimbursement to the retirement trust fund of any benefits paid during the reemployment limitation period. To avoid liability, such employing agency shall have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received while reemployed during this reemployment limitation period shall be repaid to the retirement trust fund, and retirement benefits shall remain suspended until such repayment has been made. Benefits suspended beyond the reemployment limitation shall apply toward repayment of benefits received in violation of the reemployment limitation.
  - 3. A district school board may reemploy a retired member

Page 10 of 21

as a substitute or hourly teacher, education paraprofessional, transportation assistant, bus driver, or food service worker on a noncontractual basis after he or she has been retired for 1 calendar month, in accordance with s. 121.021(39). A district school board may reemploy a retired member as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month, in accordance with s. 121.021(39). Any other retired member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. District school boards reemploying such teachers, education paraprofessionals, transportation assistants, bus drivers, or food service workers are subject to the retirement contribution required by subparagraph 7.

4. A community college board of trustees may reemploy a retired member as an adjunct instructor, that is, an instructor who is noncontractual and part-time, or as a participant in a phased retirement program within the Florida Community College System, after he or she has been retired for 1 calendar month, in accordance with s. 121.021(39). Any retired member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. Boards of trustees reemploying such instructors are subject to the retirement contribution required in subparagraph 7. A retired member may be reemployed as an adjunct instructor for no more than 780 hours during the first 12 months of retirement. Any retired member reemployed for more than 780 hours during the first 12 months of retirement in

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writing to the employer and to the division of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the first 12 months of retirement. Any person employed in violation of this subparagraph and any employing agency which knowingly employs or appoints such person without notifying the Division of Retirement to suspend retirement benefits shall be jointly and severally liable for reimbursement to the retirement trust fund of any benefits paid during the reemployment limitation period. To avoid liability, such employing agency shall have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received by a retired member while reemployed in excess of 780 hours during the first 12 months of retirement shall be repaid to the Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retired member's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

5. The State University System may reemploy a retired member as an adjunct faculty member or as a participant in a phased retirement program within the State University System after the retired member has been retired for 1 calendar month, in accordance with s. 121.021(39). Any retired member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. The State University System is subject to the retirement retired contribution required in subparagraph 7., as appropriate. A

Page 12 of 21

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retired member may be reemployed as an adjunct faculty member or a participant in a phased retirement program for no more than 780 hours during the first 12 months of his or her retirement. Any retired member reemployed for more than 780 hours during the first 12 months of retirement shall give timely notice in writing to the employer and to the division of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the first 12 months of retirement. Any person employed in violation of this subparagraph and any employing agency which knowingly employs or appoints such person without notifying the Division of Retirement to suspend retirement benefits shall be jointly and severally liable for reimbursement to the retirement trust fund of any benefits paid during the reemployment limitation period. To avoid liability, such employing agency shall have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received by a retired member while reemployed in excess of 780 hours during the first 12 months of retirement shall be repaid to the Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retired member's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

6. The Board of Trustees of the Florida School for the Deaf and the Blind may reemploy a retired member as a substitute teacher, substitute residential instructor, or substitute nurse on a noncontractual basis after he or she has been retired for 1

Page 13 of 21

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calendar month, in accordance with s. 121.021(39). Any retired member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. The Board of Trustees of the Florida School for the Deaf and the Blind reemploying such teachers, residential instructors, or nurses is subject to the retirement contribution required by subparagraph 7. Reemployment of a retired member as a substitute teacher, substitute residential instructor, or substitute nurse is limited to 780 hours during the first 12 months of his or her retirement. Any retired member reemployed for more than 780 hours during the first 12 months of retirement shall give timely notice in writing to the employer and to the division of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the first 12 months of retirement. Any person employed in violation of this subparagraph and any employing agency which knowingly employs or appoints such person without notifying the Division of Retirement to suspend retirement benefits shall be jointly and severally liable for reimbursement to the retirement trust fund of any benefits paid during the reemployment limitation period. To avoid liability, such employing agency shall have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received by a retired member while reemployed in excess of 780 hours during the first 12 months of retirement shall be repaid to the Retirement System Trust Fund, and his or her retirement benefits shall remain suspended until payment is made. Benefits suspended beyond the

Page 14 of 21

end of the retired member's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

- 7. The employment by an employer of any retiree or DROP participant of any state-administered retirement system shall have no effect on the average final compensation or years of creditable service of the retiree or DROP participant. Prior to July 1, 1991, upon employment of any person, other than an elected officer as provided in s. 121.053, who has been retired under any state-administered retirement program, the employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution which would be required for regular members of the Florida Retirement System. Effective July 1, 1991, contributions shall be made as provided in s. 121.122 for retirees with renewed membership or subsection (13) with respect to DROP participants.
- 8. Any person who has previously retired and who is holding an elective public office or an appointment to an elective public office eligible for the Elected Officers' Class on or after July 1, 1990, shall be enrolled in the Florida Retirement System as provided in s. 121.053(1)(b) or, if holding an elective public office that does not qualify for the Elected Officers' Class on or after July 1, 1991, shall be enrolled in the Florida Retirement System as provided in s. 121.122, and shall continue to receive retirement benefits as well as compensation for the elected officer's service for as long as he or she remains in elective office. However, any retired member

Page 15 of 21

who served in an elective office prior to July 1, 1990, suspended his or her retirement benefit, and had his or her Florida Retirement System membership reinstated shall, upon retirement from such office, have his or her retirement benefit recalculated to include the additional service and compensation earned.

- 9. Any person who is holding an elective public office which is covered by the Florida Retirement System and who is concurrently employed in nonelected covered employment may elect to retire while continuing employment in the elective public office, provided that he or she shall be required to terminate his or her nonelected covered employment. Any person who exercises this election shall receive his or her retirement benefits in addition to the compensation of the elective office without regard to the time limitations otherwise provided in this subsection. No person who seeks to exercise the provisions of this subparagraph, as the same existed prior to May 3, 1984, shall be deemed to be retired under those provisions, unless such person is eligible to retire under the provisions of this subparagraph, as amended by chapter 84-11, Laws of Florida.
- 10. The limitations of this paragraph apply to reemployment in any capacity with an "employer" as defined in s. 121.021(10), irrespective of the category of funds from which the person is compensated.
- 11. Except as provided in subparagraph 12., an employing agency may reemploy a retired member as a firefighter or paramedic after the retired member has been retired for 1 calendar month, in accordance with s. 121.021(39). Any retired

Page 16 of 21

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member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. The employing agency reemploying such firefighter or paramedic is subject to the retirement retired contribution required in subparagraph 7. 8. Reemployment of a retired firefighter or paramedic is limited to no more than 780 hours during the first 12 months of his or her retirement. Any retired member reemployed for more than 780 hours during the first 12 months of retirement shall give timely notice in writing to the employer and to the division of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the first 12 months of retirement. Any person employed in violation of this subparagraph and any employing agency which knowingly employs or appoints such person without notifying the Division of Retirement to suspend retirement benefits shall be jointly and severally liable for reimbursement to the Retirement System Trust Fund of any benefits paid during the reemployment limitation period. To avoid liability, such employing agency shall have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received by a retired member while reemployed in excess of 780 hours during the first 12 months of retirement shall be repaid to the Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retired member's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

who retired under the disability provisions of subparagraph (4)(b)2. as a law enforcement officer, firefighter, correctional officer, emergency medical technician, paramedic, or community-based correctional probation officer after the retired member has been retired for 1 calendar month, in accordance with s. 121.021(39).

- b. Such retired member may not be reemployed with any employer in the position he or she held at the time of the disabling illness or injury and may not be reemployed in a position that is included in the Special Risk Class.
- c. Any retired member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. Any retired member who is reemployed in a Special Risk Class position must terminate his or her disability retirement benefit effective the first day of the first month of reemployment in that position.
- d. The employing agency reemploying such a member issubject to the retirement contribution required in subparagraph7.
- (c) The provisions of this subsection apply to retirees, as defined in s. 121.4501(2)(j), of the Public Employee Optional Retirement Program created in part II, subject to the following conditions:
- 1. Such retirees may not be reemployed with an employer participating in the Florida Retirement System as provided in paragraph (b) until such person has been retired for 3 calendar months, unless the participant has reached the normal retirement

Page 18 of 21

requirements of the defined benefit plan as provided in s. 121.021(29).

2. Such retiree employed in violation of this subsection and any employing agency that knowingly employs or appoints such person shall be jointly and severally liable for reimbursement of any benefits paid to the retirement trust fund from which the benefits were paid, including the Retirement System Trust Fund and the Public Employee Optional Retirement Program Trust Fund, as appropriate. To avoid liability, such employing agency must have a written statement from the retiree that he or she is not retired from a state-administered retirement system.

Section 6. Effective July 1, 2008, in order to fund the benefit improvements provided in s. 121.091, Florida Statutes, as amended by section 5 of this act, the contribution rate that applies to the Special Risk Class of the defined benefit program of the Florida Retirement System shall be increased by 0.31 percentage points. This increase shall be in addition to all other changes to such contribution rates that may be enacted into law to take effect on that date. The Division of Statutory Revision is directed to adjust accordingly the contribution rates set forth in s. 121.71, Florida Statutes.

Section 7. The Division of Retirement within the

Department of Management Services shall request from the

Internal Revenue Service, by October 1, 2008, a letter ruling regarding the provisions of s. 121.091, Florida Statutes, as amended by section 5 of this act.

Section 8. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees

Page 19 of 21

533 of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are 534 535 extended the basic protections afforded by governmental 536 retirement systems. These persons must be provided benefits that 537 are fair and adequate and that are managed, administered, and 538 funded in an actuarially sound manner, as required by s. 14, 539 Art. X of the State Constitution and part VII of chapter 112, 540 Florida Statutes. The Legislature further finds that 541 firefighters, emergency medical technicians, paramedics, law enforcement officers, correctional officers, and correctional 542 probation officers, as described in this act, perform state and 543 544 municipal functions; that it is their duty to protect life and 545 property at their own risk and peril; that it is their duty to 546 continuously instruct school personnel, public officials, and private citizens about safety; and that their activities are 547 548 vital to the public safety. Therefore, the Legislature declares 549 that it is a proper and legitimate state purpose to provide a 550 uniform retirement system for the benefit of firefighters, 551 emergency medical technicians, paramedics, law enforcement 552 officers, correctional officers, and correctional probation 553 officers, as defined in this act, and intends, in implementing 554 the provisions of s. 14, Art. X of the State Constitution as 555 they relate to municipal and special district pension trust fund 556 systems and plans, that such retirement systems or plans be managed, administered, operated, and funded in such manner as to 557 558 maximize the protection of pension trust funds. Therefore, pursuant to s. 18, Art. VII of the State Constitution, the 559

Legislatur	re dete	ermines	and	declares	that	this	act	fulfills	an
important	state	interes	st.						

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Section 9. This act shall take effect July 1, 2008, except that the amendment of s. 121.091, Florida Statutes, in section 5 of this act shall take effect upon the receipt of a favorable letter ruling from the Internal Revenue Service.