By Senator Crist

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A bill to be entitled

An act relating to guardian advocates for persons with developmental disabilities; amending s. 393.12, F.S.; providing that the guardian advocate need not be represented by an attorney; providing a list of persons from which the court must select a guardian advocate; revising the requirements for the petition seeking the appointment of a guardian advocate to exclude the name of the proposed guardian advocate; modifying the persons to whom a notice of the filing of the petition must be given to include family members; requiring the court's order to name the guardian advocate and the reasons why the advocate was selected; modifying who may be appointed counsel to a person with developmental disabilities; including the office of criminal conflict and civil regional counsel; revising the powers and duties of the guardian advocate with respect to financial accounting requirements; amending s. 393.13, F.S.; conforming a cross-reference; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 393.12, Florida Statutes, is amended to read:

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393.12 Capacity; appointment of guardian advocate.--

The issue of capacity shall be separate and distinct

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(1) CAPACITY.--

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from a determination of the appropriateness of admission to nonresidential services or residential care for a condition of

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developmental disabilities. A No person with a developmental disability may not shall be presumed incapacitated solely by reason of his or her acceptance in nonresidential services or admission to residential care and may not; nor shall any such person be denied the full exercise of all legal rights guaranteed to citizens of this state and of the United States.

- (b) The <u>determination of incapacity</u> issue of capacity of a person with developmental disabilities <u>and the appointment of a guardian must</u> shall be <u>conducted determined</u> in a separate proceeding according to the procedures and requirements of chapter 744 and the Florida Probate Rules.
- (c) A person being considered for or selected to be a guardian advocate need not be represented by an attorney unless required by the court.
  - (2) APPOINTMENT OF A GUARDIAN ADVOCATE. --
- (a) Conditions.—A circuit probate court may appoint a guardian advocate, without an adjudication of incapacity, for a person with developmental disabilities, if the person lacks the capacity to do some, but not all, of the tasks necessary to care for his or her person, property, or estate or if the person has voluntarily petitioned for the appointment of a guardian advocate. Except as otherwise specified, the proceeding shall be governed by the Florida Rules of Civil Procedure.
- (b) In selecting a guardian advocate, the court shall give preference to a health care surrogate if one has already been designated by the person. If the person has not previously selected a health care surrogate or except for good cause documented in the court record, the selection must be made from the following persons, if willing and able, in the following

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order:

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- 1. The person's spouse.
- 2. An adult child of the person.
- 3. A parent of the person.
- 4. An adult sibling of the person.
- 5. A grandparent of the person.
- 6. An adult next of kin of the person, other than the persons listed in subparagraphs 1.-5., who has an active relationship with the person.
  - 7. An adult friend of the person.
- 8. A natural person or corporation qualified to serve as a guardian.
- (3) (b) PETITION. -- A petition to appoint a guardian advocate for a person with developmental disabilities may be executed by an adult person who is a resident of this state. The petition must shall be verified and must shall:
- (a) 1. State the name, age, and present address of the petitioner and his or her relationship to the person with developmental disabilities;
- $\underline{\text{(b)}}$  State the name, age, county of residence, and present address of the person with developmental disabilities;
- (c) 3. Allege that the petitioner believes that the person needs a guardian advocate and specify the factual information on which such belief is based;
- (d) 4. Specify the exact areas in which the person lacks the capacity to make informed decisions about his or her care and treatment services or to meet the essential requirements for his or her physical health or safety;
  - (e) 5. Specify the legal disabilities to which the person is

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subject; and

<u>(f)</u> 6. State the <u>names</u>, relationships, and addresses of the persons listed in paragraph (2) (b), so far as is known name of the proposed guardian advocate, the relationship of that person to the person with developmental disabilities, and the reason why this person should be appointed. If a willing and qualified guardian advocate cannot be located, the petition shall so state.

(4)<del>(c)</del> NOTICE.--

- (a) 1. Notice of the filing of the petition <u>must</u> shall be given to the <u>person</u> with developmental disabilities, both verbally and in writing, in the language of the person and in <u>English</u> individual and his or her parent or parents. The notice shall be given both verbally and in writing in the language of the person and in <u>English</u>. Notice <u>must</u> shall also be given to the persons listed in subparagraphs (2) (b) 1.-6. and to such other persons as the court may direct. A copy of the petition to appoint a guardian advocate <u>must</u> shall be served with the notice.
- $\underline{\text{(b)}2.}$  The notice  $\underline{\text{must}}$  shall state that a hearing  $\underline{\text{will be}}$   $\underline{\text{held}}$  shall be set to inquire into the capacity of the person with developmental disabilities to exercise the rights enumerated in the petition. The notice  $\underline{\text{must}}$  shall also state the date of the hearing on the petition.
- $\underline{\text{(c)}}$  The notice  $\underline{\text{must}}$  shall state that the  $\underline{\text{person}}$  individual with developmental disabilities has the right to be represented by counsel of his or her own choice and that if the  $\underline{\text{person}}$  individual cannot afford an attorney, the court shall appoint one.
- (5) (d) COUNSEL.--The court shall appoint an attorney to represent a person with developmental disabilities who is the

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subject of a petition to appoint a guardian advocate. The person with developmental disabilities may substitute his or her own attorney for the attorney appointed by the court.

- (a) If the court appoints the attorney:
- 1. The court shall appoint the office of criminal conflict and civil regional counsel or a private attorney as prescribed in s. 27.511(6). A private attorney shall be selected from the attorney registry compiled pursuant to s. 27.40.
- 2. The attorney must have completed a minimum of 8 hours of education in guardianship. The court may waive this requirement for an attorney who has served as a court-appointed attorney in guardian advocate proceedings or as an attorney of record for guardian advocates for at least 3 years.
- (b) An attorney representing a person with developmental disabilities may not also serve as the guardian advocate of the person, as counsel for the guardian advocate, or as counsel for the person petitioning for the appointment of a guardian advocate.
- 1. Every person with developmental disabilities who is the subject of a petition to appoint a guardian advocate shall be represented by counsel.
- 2. Every person with developmental disabilities has the right to be represented by counsel of his or her own choice. If the person cannot afford an attorney, the court shall appoint one to represent the person. The court shall appoint counsel if no appearance has been filed within 10 working days of the hearing.
  - (6)<del>(e)</del> HEARING.--
- $\underline{\text{(a)}}$  1. Upon the filing of the petition to appoint a guardian advocate, the court shall set a date  $\underline{\text{for holding a hearing on}}$

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upon which the petition shall be heard. The A hearing must on the petition shall be held as soon as practicable after the petition is filed, but  $\underline{a}$  reasonable delay for the purpose of investigation, discovery, or procuring counsel or witnesses  $\underline{may}$  shall be granted.

- (b) 2. The hearing <u>must be held</u> shall be conducted at the time and place specified in the notice of hearing <u>and must</u>. The hearing shall be conducted in a manner consistent with due process.
- (c) 3. The person with developmental disabilities individual has the right to be present at the hearing and shall be present unless good cause to exclude the individual can be shown. The person individual has the right to remain silent, to present evidence, to call and cross-examine witnesses, and to have the hearing open or closed, as the person may choose.
- (d)4. At the hearing, the court shall receive and consider all reports relevant to the person's disabilities, including, but not limited to, the <u>person's</u> current individual family or individual support plan, the individual education plan, and other professional reports documenting the condition and needs of the person <u>individual</u>.
- $\underline{\text{(e)}5}$ . The Florida Evidence Code, chapter 90,  $\underline{\text{applies}}$   $\underline{\text{shall}}$  apply at the hearing. The burden of proof  $\underline{\text{must}}$   $\underline{\text{shall}}$  be by clear and convincing evidence.
- (7) (f) COURT ORDER determining the appointment of a guardian advocate. -- If the court finds the person with developmental disabilities requires the appointment of a guardian advocate, the court shall enter a written order appointing the guardian advocate and containing determining the need for a

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guardian advocate. The written order shall contain the findings of facts and conclusions of law on which the court made its decision, including. The court shall make the following findings:

- (a) 1. The nature and scope of the person's incapacity;
- $\underline{\text{(b)}}$  The exact areas in which the individual lacks capacity to make informed decisions about care and treatment services or to meet the essential requirements for his or her physical health and safety;
- $\underline{\text{(c)}}$  The specific legal disabilities to which the person with developmental disabilities is subject; and
- (d) The name of the person selected as guardian advocate and the reasons for the court's selection; and
- (e) 4. The powers, and duties, and responsibilities of the guardian advocate, including bonding of the guardian advocate, as provided in governed by s. 744.351.
- (8) (g) LEGAL RIGHTS.--A person with developmental disabilities for whom a guardian advocate has been appointed retains all legal rights except those that which have been specifically granted to the guardian advocate.
- (9) (h) POWERS AND DUTIES of guardian advocate. -- A guardian advocate for a person with developmental disabilities has shall be a person or corporation qualified to act as guardian, with the same powers, duties, and responsibilities required of a guardian under chapter 744 or those defined by court order issued under this section. However, a guardian advocate may not be required to file an annual accounting under s. 744.3678 if the court determines that the person with developmental disabilities receives income only from social security benefits and the guardian advocate is the person's representative payee for the

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- $\underline{(10)}$  COURT COSTS.--In all proceedings under this section, no court costs may not shall be charged against the agency.
- Section 2. Paragraph (h) of subsection (3) of section 393.13, Florida Statutes, is amended to read:
- 393.13 Treatment of persons with developmental disabilities.--
- (3) RIGHTS OF ALL PERSONS WITH DEVELOPMENTAL DISABILITIES.—The rights described in this subsection shall apply to all persons with developmental disabilities, whether or not such persons are clients of the agency.
- (h) Persons with developmental disabilities shall have a right to consent to or refuse treatment, subject to the <u>powers of a guardian advocate appointed pursuant to s. 393.12 or a guardian appointed pursuant to provisions of s. 393.12(2)(a) or chapter 744.</u>
- 221 Section 3. This act shall take effect July 1, 2008.

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