Florida Senate - 2008

By the Committees on Governmental Operations; Criminal Justice; and Senators Baker, Rich, Bennett, Deutch, Wilson, Saunders, Diaz de la Portilla, Gaetz, Jones, Lynn, Ring, Posey, (Additional Introducers on Last Printed Page)

585-07971-08

A bill to be entitled

2 An act relating to Special Risk Class retirement benefits; 3 amending s. 121.091, F.S.; prohibiting certain members of 4 the Special Risk Class from being reemployed or 5 contracting with the same employing agency from which the 6 member retired; extending the period of time during which 7 certain Special Risk Class members may participate in the 8 Florida Retirement System Deferred Retirement Option 9 program; providing requirements for extended participation; deleting obsolete provisions; providing 10 legislative findings with respect to the state's interest 11 12 in protecting the public's safety and welfare by extending retirement benefits for officers and funding increased 13 14 retirement benefits in an actuarially sound manner; 15 providing an effective date.

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WHEREAS, one of the most fundamental mechanisms for ensuring the safety and welfare of the public is through the state's law enforcement agencies and correctional institutions, and

20 WHEREAS, law enforcement agencies and correctional 21 institutions throughout this state and the nation are 22 experiencing great difficulty in recruiting and retaining well-23 qualified law enforcement and correctional officers, and

24 WHEREAS, this need is projected to become more critical in 25 the future, and

26 WHEREAS, the most critical need is to recruit and retain 27 line officers who have daily and direct contact with the criminal 28 element, and

WHEREAS, because such work is physically demanding or

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30 arduous and often requires extraordinary agility and mental 31 acuity that can diminish with age, persons employed in these 32 positions are classified as special risk and able to retire at an 33 earlier age, and

WHEREAS, one mechanism for retaining qualified officers is to extend the amount of time that such officers can remain in the Deferred Retirement Option Program (DROP) if such officers can demonstrate that they retain the necessary physical and mental capacity to competently perform their job duties, NOW, THEREFORE,

40 Be It Enacted by the Legislature of the State of Florida:

42 Section 1. Paragraph (d) is added to subsection (9) of 43 section 121.091, Florida Statutes, and paragraphs (a) and (b) of 44 subsection (13) of that section are amended, to read:

45 121.091 Benefits payable under the system.--Benefits may 46 not be paid under this section unless the member has terminated 47 employment as provided in s. 121.021(39)(a) or begun 48 participation in the Deferred Retirement Option Program as 49 provided in subsection (13), and a proper application has been 50 filed in the manner prescribed by the department. The department 51 may cancel an application for retirement benefits when the member 52 or beneficiary fails to timely provide the information and 53 documents required by this chapter and the department's rules. 54 The department shall adopt rules establishing procedures for 55 application for retirement benefits and for the cancellation of 56 such application when the required information or documents are 57 not received.

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(9) EMPLOYMENT AFTER RETIREMENT; LIMITATION.--

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59 (d) Notwithstanding any other provision in this section, a 60 member of the Special Risk Class who is employed as a law 61 enforcement officer, correctional officer, or community-based correctional probation officer, as described in s. 121.0515(2), 62 and who has a rank or the equivalent rank of captain or below, at 63 64 the conclusion of his or her participation in DROP, may not be 65 employed, reemployed, or retained in a contractual capacity by 66 the same employing agency from which the member retired; however, 67 the member may be retained by the employing agency as a part-time or auxiliary law enforcement officer, as those terms are defined 68 69 in s. 943.10, if the member is serving on a voluntary basis and 70 receives no more than \$1 per calendar year in remuneration for 71 services rendered. Any person who is reemployed or retained in a 72 contractual capacity in violation of this paragraph shall void 73 his or her application for retirement benefits. Any person who 74 violates this paragraph and any employing agency that knowingly 75 employees or contracts with such person in violation of this 76 paragraph is jointly and severally libel for reimbursement to the 77 Florida Retirement System Trust Fund for any retirement benefits 78 improperly paid during the reemployment or contractual period. 79 This provision does not otherwise limit the employment or 80 contractual opportunities for a retiree at any other employing agency. This paragraph does not apply to a retiree who is elected 81 82 to an office or appointed to an office by the Governor.

83 (13) DEFERRED RETIREMENT OPTION PROGRAM.--In general, and
84 subject to the provisions of this section, the Deferred
85 Retirement Option Program, hereinafter referred to as the DROP,
86 is a program under which an eligible member of the Florida
87 Retirement System may elect to participate, deferring receipt of

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retirement benefits while continuing employment with his or her 88 89 Florida Retirement System employer. The deferred monthly benefits 90 shall accrue in the System Trust Fund on behalf of the 91 participant, plus interest compounded monthly, for the specified 92 period of the DROP participation, as provided in paragraph (c). 93 Upon termination of employment, the participant shall receive the 94 total DROP benefits and begin to receive the previously 95 determined normal retirement benefits. Participation in the DROP 96 does not guarantee employment for the specified period of DROP. 97 Participation in the DROP by an eligible member beyond the 98 initial 60-month period as authorized in this subsection shall be on an annual contractual basis for all participants. 99

100 Eligibility of member to participate in the DROP.--All (a) active Florida Retirement System members in a regularly 101 102 established position, and all active members of either the 103 Teachers' Retirement System established in chapter 238 or the 104 State and County Officers' and Employees' Retirement System 105 established in chapter 122, which systems are consolidated within the Florida Retirement System under s. 121.011, are eligible to 106 107 elect participation in the DROP if provided that:

The member is not a renewed member of the Florida
 Retirement System under s. 121.122, or a member of the State
 Community College System Optional Retirement Program under s.
 121.051, the Senior Management Service Optional Annuity Program
 under s. 121.055, or the optional retirement program for the
 State University System under s. 121.35.

114 2. Except as provided in subparagraph 6., election to 115 participate is made within 12 months immediately following the 116 date on which the member first reaches normal retirement date,

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117 or, for a member who reaches normal retirement date based on 118 service before he or she reaches age 62, or age 55 for Special 119 Risk Class members, election to participate may be deferred to the 12 months immediately following the date the member attains 120 121 57, or age 52 for Special Risk Class members. For a member who 122 first reached normal retirement date or the deferred eligibility 123 date described above prior to the effective date of this section, 124 election to participate shall be made within 12 months after the 125 effective date of this section. A member who fails to make an 126 election within the such 12-month limitation period forfeits 127 shall forfeit all rights to participate in the DROP. The member 128 shall advise his or her employer and the division in writing of 129 the date on which the DROP shall begin. The Such beginning date 130 may be subsequent to the 12-month election period, but must be 131 within the maximum participation 60-month or, with respect to 132 members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received 133 134 authorization by the Board of Trustees of the Florida School for 135 the Deaf and the Blind to participate in the DROP beyond 60 136 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received 137 138 authorization by the district school superintendent to 139 participate in the DROP beyond 60 months, the 96-month limitation 140 period as provided in subparagraph (b)1. When establishing 141 eligibility of the member to participate in the DROP for the 60-142 month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who 143 144 have received authorization by the Board of Trustees of the 145 Florida School for the Deaf and the Blind to participate in the

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146 DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have 147 148 received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month maximum 149 150 participation period, the member may elect to include or exclude 151 any optional service credit purchased by the member from the 152 total service used to establish the normal retirement date. A 153 member who has with dual normal retirement dates is shall be 154 eligible to elect to participate in DROP within 12 months after 155 attaining normal retirement date in either class.

3. The employer of a member electing to participate in the DROP, or employers if dually employed, shall acknowledge in writing to the division the date the member's participation in the DROP begins and the date the member's employment and DROP participation will terminate.

4. Simultaneous employment of a participant by additional
Florida Retirement System employers subsequent to the
commencement of participation in the DROP is shall be permissible
<u>if provided</u> such employers acknowledge in writing a DROP
termination date no later than the participant's existing
termination date or the <u>maximum participation</u> 60-month limitation
period as provided in subparagraph (b)1.

168 5. A DROP participant may change employers while
 169 participating in the DROP, subject to the following:

a. A change of employment must take place without a break
in service so that the member receives salary for each month of
continuous DROP participation. If a member receives no salary
during a month, DROP participation shall cease unless the

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employer verifies a continuation of the employment relationship for such participant pursuant to s. 121.021(39)(b).

b. Such participant and new employer shall notify the
division of the identity of the new employer on forms required by
the division as to the identity of the new employer.

179 с. The new employer shall acknowledge, in writing, the 180 participant's DROP termination date, which may be extended but 181 not beyond the maximum participation original 60-month or, with 182 respect to members who are instructional personnel employed by 183 the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida 184 185 School for the Deaf and the Blind to participate in the DROP 186 beyond 60 months, or who are instructional personnel as defined 187 in s. 1012.01(2)(a)-(d) in grades K-12 and who have received 188 authorization by the district school superintendent to 189 participate in the DROP beyond 60 months, the 96-month period provided in subparagraph (b)1., shall acknowledge liability for 190 191 any additional retirement contributions and interest required if 192 the participant fails to timely terminate employment, and shall 193 be subject to the adjustment required in sub-subparagraph (c)5.d.

6. Effective July 1, 2001, for instructional personnel as 194 195 defined in s. 1012.01 s. 1012.01(2), election to participate in 196 the DROP may shall be made at any time following the date on 197 which the member first reaches normal retirement date. The member 198 shall advise his or her employer and the division in writing of 199 the date on which DROP the Deferred Retirement Option Program 200 shall begin. When establishing eligibility of the member to 201 participate in the DROP for the 60-month or, with respect to 202 members who are instructional personnel employed by the Florida

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School for the Deaf and the Blind and who have received 203 204 authorization by the Board of Trustees of the Florida School for 205 the Deaf and the Blind to participate in the DROP beyond 60 206 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received 207 208 authorization by the district school superintendent to 209 participate in the DROP beyond 60 months, the 96-month maximum 210 participation period, as provided in subparagraph (b)1., the 211 member may elect to include or exclude any optional service 212 credit purchased by the member from the total service used to 213 establish the normal retirement date. A member who has with dual 214 normal retirement dates is shall be eligible to elect to 215 participate in either class.

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(b) Participation in the DROP.--

Subject to the following exceptions, an eligible member
 may elect to participate in the DROP for a period not to exceed a
 maximum of 60 calendar months. or, with respect to

220 a. Eligible members who are instructional personnel 221 employed by the Florida School for the Deaf and the Blind and who 222 have received authorization by the Board of Trustees of the 223 Florida School for the Deaf and the Blind to participate in the 224 DROP beyond 60 months, or who are instructional personnel as 225 defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have 226 received authorization by the district school superintendent to 227 participate in the DROP beyond 60 calendar months, may elect to 228 participate for a period up to 96 calendar months immediately 229 following the date on which the member first reaches his or her 230 normal retirement date or the date to which he or she is eligible 231 to defer his or her election to participate as provided in

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232 subparagraph (a)2. However, a member who has reached normal 233 retirement date prior to the effective date of the DROP shall be 234 eligible to participate in the DROP for a period of time not to exceed 60 calendar months or, with respect to members who are 235 236 instructional personnel employed by the Florida School for the 237 Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the 238 239 Blind to participate in the DROP beyond 60 months, or who are 240 instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received authorization by the district 241 242 school superintendent to participate in the DROP beyond 60 243 calendar months, 96 calendar months immediately following the 244 effective date of the DROP, except a member of the Special Risk 245 Class who has reached normal retirement date prior to the 246 effective date of the DROP and whose total accrued value exceeds 247 75 percent of average final compensation as of his or her 248 effective date of retirement shall be eligible to participate in 249 the DROP for no more than 36 calendar months immediately 250 following the effective date of the DROP.

251 b. Special Risk Class members who are employed as law 252 enforcement officers, correctional officers, or community-based 253 correctional probation officers, as described in s. 121.0515(2), 254 who have a rank or the equivalent rank of captain or below, and 255 who are currently participating in DROP for up to 60 months may 256 participate for an additional 36 calendar months. However, in 257 order to participate the member must, before beginning the 258 additional 36 months, receive authorization from the member's 259 employer to participate in DROP beyond 60 months, and pass the 260 same physical examination required for new officers under s.

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261 943.13(6) and provide an accompanying statement from the 262 officer's examining physician, physician assistant, or certified 263 advanced registered nurse practitioner that the officer is capable of performing the essential functions of his or her 264 265 duties as a law enforcement officer, correctional officer, or 266 probation officer. The member's rank at the time of entering DROP 267 shall be used for determining eligibility for the additional 36 268 calendar months of DROP.

269 2. Upon deciding to participate in the DROP, the member
270 shall submit, on forms required by the division:

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a. A written election to participate in the DROP;

b. Selection of the DROP participation and termination dates, which satisfy the limitations stated in paragraph (a) and subparagraph 1. <u>The Such termination date must shall</u> be in a binding letter of resignation <u>to with</u> the employer, establishing a deferred termination date. The member may change the termination date within the limitations of subparagraph 1., but only with the written approval of the <u>his or her</u> employer;

c. A properly completed DROP application for serviceretirement as provided in this section; and

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d. Any other information required by the division.

282 3. The DROP participant shall be a retiree under the 283 Florida Retirement System for all purposes, except for paragraph 284 (5)(f) and subsection (9) and ss. 112.3173, 112.363, 121.053, and 285 121.122. However, participation in the DROP does not alter the participant's employment status and the member is such employee 286 287 shall not be deemed retired from employment until his or her deferred resignation is effective and termination occurs as 288 289 provided in s. 121.021(39).

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290 4. Elected officers <u>are shall be</u> eligible to participate in
 291 the DROP subject to the following:

a. An elected officer who reaches normal retirement date
during a term of office may defer the election to participate in
the DROP until the next succeeding term in that office. An Such
elected officer who exercises this option may participate in the
DROP for up to 60 calendar months or for a period of no longer
than the such succeeding term of office, whichever is less.

An elected or a nonelected participant may run for a 298 b. 299 term of office while participating in DROP and, if elected, 300 extend the DROP termination date accordingly, except that τ 301 however, if such additional term of office exceeds the 60-month 302 limitation established in subparagraph 1., and the officer does 303 not resign from office within such 60-month limitation, the 304 retirement and the participant's DROP shall be null and void as 305 provided in sub-subparagraph (c)5.d.

306 c. An elected officer who is dually employed and elects to 307 participate in DROP must shall be required to satisfy the 308 definition of termination within the maximum participation 60- 309 month or, with respect to members who are instructional personnel 310 employed by the Florida School for the Deaf and the Blind and who 311 have received authorization by the Board of Trustees of the 312 Florida School for the Deaf and the Blind to participate in the 313 DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have 314 315 received authorization by the district school superintendent to 316 participate in the DROP beyond 60 months, the 96-month limitation 317 period as provided in subparagraph 1. for the nonelected position 318 and may continue employment as an elected officer as provided in

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319 s. 121.053. The elected officer shall will be enrolled as a 320 renewed member in the Elected Officers' Class or the Regular 321 Class, as provided in ss. 121.053 and 121.122, on the first day 322 of the month after termination of employment in the nonelected 323 position and termination of DROP. Distribution of the DROP 324 benefits shall be made as provided in paragraph (c). 325 Section 2. The Legislature finds and declares that ensuring 326 the availability of experienced law enforcement, correctional, 327 and probation officers to protect the safety and welfare of the 328 public is an important state interest. Providing such officers 329 who are members of the Florida Retirement System with an 330 opportunity to extend their employment as law enforcement 331 officers, correctional officers, or probation officers by 332 increasing the maximum participation period in the Deferred 333 Retirement Option Program will help serve that interest. Funding 334 for such retirement benefits must be made, administered, and 335 funded in an actuarially sound manner as required by s. 14, Art. 336 X of the State Constitution and part VII of chapter 112, Florida 337 Statutes. 338 Section 3. This act shall take effect July 1, 2008. 339 340 ************************ 341 ADDITIONAL INTRODUCERS 342 Aronberg and Atwater

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