

LEGISLATIVE ACTION

| Senate     | • | House |
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| Comm: RCS  |   |       |
| 03/24/2009 | • |       |
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The Committee on Environmental Preservation and Conservation (Constantine) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraphs (a) and (d) of subsection (1) and paragraph (c) of subsection (5) of section 380.0558, Florida Statutes, are amended to read:

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380.0558 Coral reef restoration.-
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- (1) DEFINITIONS.-As used in this section, the term:
- (a) "Coral reefs" means<u>:</u>
  - 1. Limestone structures composed in whole or in part of



12 living stony corals, their skeletal remains, or both, and

13 hosting other coral, associated benthic invertebrates, and

14 plants; or

15 <u>2. Hard-bottom communities, also known as live bottom</u> habitat or colonized pavement, characterized by the presence of stony coral and associated reef organisms or worm reefs created by the Phragmatopoma species the assemblage of corals and other organisms that are actively building three-dimensional reef structures off the southern coast of Florida.

(d) "Natural resources" means land, air, water, groundwater, drinking water supplies, fish and their habitats, wildlife and their habitats, biota, and other such resources belonging to, managed by, held in trust by, appertaining to, or otherwise controlled by the <u>state State of Florida and situated</u> in an area of critical state concern or offshore from an area of critical state concern.

(5) TRUST FUND EXPENDITURES.—Moneys in the fund received from damages recovered for injury to, or destruction of, coral reefs or natural resources shall be expended only for the following purposes:

(c) To pay for alternative projects selected by <u>the</u>
<u>Department of Environmental Protection as staff to</u> the Board of
Trustees of the Internal Improvement Trust Fund. Any such
project shall be selected on the basis of its anticipated
benefits to the residents of this state who used the injured or
destroyed coral reefs or other natural resources or will benefit
from the alternative project.

39 Section 2. Section 380.29, Florida Statutes, is created to 40 read:



| 41 | 380.29 Coral reef protection                                     |
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| 42 | (1) This section may be cited as the "Florida Coral Reef         |
| 43 | Protection Act."   |
| 44 | (2) As used in this section, the term:                           |
| 45 | (a) "Aggravating circumstances" means operating, anchoring,      |
| 46 | or mooring a vessel in a reckless or wanton manner; under the    |
| 47 | influence of drugs or alcohol; or otherwise with disregard for   |
| 48 | boating regulations concerning speed, navigation, or safe        |
| 49 | operation.   |
| 50 | (b) "Coral" means species of the phylum Cnidaria found in        |
| 51 | state waters including:  |
| 52 | 1. Class Anthozoa, including the subclass Octocorallia,          |
| 53 | commonly known as gorgonians, soft corals, and telestaceans; and |
| 54 | 2. Orders Scleractinia, commonly known as stony corals;          |
| 55 | Stolonifera, including, among others, the organisms commonly     |
| 56 | known as organ-pipe corals; Antipatharia, commonly known as      |
| 57 | black corals; and Hydrozoa, including the family Millaporidae    |
| 58 | and family Stylasteridae, commonly known as hydrocoral.          |
| 59 | (c) "Coral reefs" mean:  |
| 60 | 1. Limestone structures composed wholly or partially of          |
| 61 | living stony corals, their skeletal remains, or both, and        |
| 62 | hosting other coral, associated benthic invertebrates, and       |
| 63 | plants; or   |
| 64 | 2. Hard-bottom communities, also known as live bottom            |
| 65 | habitat or colonized pavement, characterized by the presence of  |
| 66 | stony coral and associated reef organisms or worm reefs created  |
| 67 | by the Phragmatopoma species.                                    |
| 68 | (d) "Damages" means moneys paid by any person or entity,         |
| 69 | whether voluntarily or as a result of administrative or judicial |
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70 action, to the state as compensation, restitution, penalty, or 71 mitigation for causing injury to or destruction of coral reefs. 72 (e) "Department" means the Department of Environmental 73 Protection. 74 (f) "Responsible party" means the owner, operator, manager, 75 or insurer of any vessel. 76 (3) The Legislature finds that coral reefs are valuable 77 natural resources that contribute ecologically, aesthetically, and economically to the state. Therefore, the Legislature 78 79 declares it is in the best interest of the state to clarify the 80 department's powers and authority to protect coral reefs through 81 timely and efficient recovery of monetary damages resulting from 82 vessel groundings and anchoring-related injuries. It is the 83 intent of the Legislature that the department, as staff to the Board of Trustees of the Internal Improvement Trust Fund and by 84 85 virtue of its own regulatory powers, be recognized as the state's lead trustee for coral reef resources associated with 86 sovereignty submerged lands unless preempted by federal law. 87 88 This section does not divest other state agencies and political 89 subdivisions of the state of their interests in protecting coral 90 reefs. 91 (4) The responsible party who knows or should know that 92 their vessel has run aground, struck, or otherwise damaged coral 93 reefs must notify the department of such an event within 24 94 hours after its occurrence. Unless otherwise prohibited or 95 restricted by the United States Coast Guard, the responsible 96 party shall remove or cause the removal of the grounded or 97 anchored vessel within 72 hours after the initial grounding or 98 anchoring absent extenuating circumstances, such as weather, sea



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| 99<br>100 | state, or hazards that would prevent safe removal of the vessel. |
|           | The responsible party shall remove or cause the removal of the   |
| 101       | vessel or its anchor in a manner that avoids further damage to   |
| 102       | coral reefs and shall consult with the department to accomplish  |
| 103       | this task. The responsible party shall cooperate with the        |
| 104       | department to undertake damage assessment and primary            |
| 105       | restoration of the coral reef in a timely fashion.               |
| 106       | (5) In any action or suit initiated pursuant to chapter 253      |
| 107       | or chapter 403 for damage to coral reefs, the department, acting |
| 108       | on its own behalf or on the behalf of the Board of Trustees of   |
| 109       | the Internal Improvement Trust Fund, as appropriate, may recover |
| 110       | all damages from the responsible party, including, but not       |
| 111       | limited to:  |
| 112       | (a) Compensation for the cost of replacing, restoring, or        |
| 113       | acquiring the equivalent of the coral reef injured and the value |
| 114       | of the lost use and services of the coral reef pending its       |
| 115       | restoration, replacement or acquisition of the equivalent coral  |
| 116       | reef, or the value of the coral reef if the coral reef cannot be |
| 117       | restored or replaced or if the equivalent cannot be acquired.    |
| 118       | (b) The cost of damage assessments, including staff time.        |
| 119       | (c) The cost of activities undertaken by or at the request       |
| 120       | of the department to minimize or prevent further injury to coral |
| 121       | or coral reefs pending restoration, replacement, or acquisition  |
| 122       | of an equivalent.  |
| 123       | (d) The reasonable cost of monitoring the injured,               |
| 124       | restored, or replaced coral reef for at least 10 years.          |
| 125       | (e) The cost of enforcement actions undertaken in response       |
| 126       | to the destruction or loss of or injury to a coral reef,         |
| 127       | including court costs, attorney's fees, and expert witness fees. |
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| 128 | (6) The department may use habitat equivalency analysis as        |
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| 129 | the method by which the compensation described in subsection (5)  |
| 130 | is calculated. The parameters for calculation by this method may  |
| 131 | be prescribed by rule adopted by the department.                  |
| 132 | (7) In addition to the compensation described in subsection       |
| 133 | (5), the department may assess, per occurrence, civil penalties   |
| 134 | according the following schedule:                                 |
| 135 | (a) For failure to notify the department in accordance with       |
| 136 | subsection (4), \$500.  |
| 137 | (b) For any anchoring of a vessel on a coral reef on              |
| 138 | sovereignty submerged lands or for any other damage to a coral    |
| 139 | reef totaling less than or equal to an area of 1 square meter,    |
| 140 | \$150; with aggravating circumstances, an additional \$150;       |
| 141 | occurring within a state park or aquatic preserve, an additional  |
| 142 | <u>\$150.</u>   |
| 143 | (c) For damage totaling more than an area of 1 square meter       |
| 144 | but less than or equal to an area of 10 square meters, \$300 per  |
| 145 | square meter; with aggravating circumstances, an additional \$300 |
| 146 | per square meter; occurring within a state park or aquatic        |
| 147 | preserve, an additional \$300 per square meter.                   |
| 148 | (d) For damage exceeding an area of 10 square meters,             |
| 149 | \$1,000 per square meter; with aggravating circumstances, an      |
| 150 | additional \$1,000 per square meter; occurring within a state     |
| 151 | park or aquatic preserve, an additional \$1,000 per square meter. |
| 152 | (e) For a second violation, the total penalty may be              |
| 153 | doubled.  |
| 154 | (f) For a third violation, the total penalty may be               |
| 155 | tripled.  |
| 156 | (g) For any violation after a third violation, the total          |
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| 157 | penalty may be quadrupled.   |
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| 158 | (h) The total of penalties levied may not exceed \$250,000             |
| 159 | per occurrence.  |
| 160 | (8) To carry out the intent of this section, the department            |
| 161 | may enter into delegation agreements with another state agency         |
| 162 | or any coastal county with coral reefs within its jurisdiction.        |
| 163 | In deciding to execute such agreements, the department must            |
| 164 | consider the ability of the potential delegee to adequately and        |
| 165 | competently perform the duties required to fulfill the intent of       |
| 166 | this section. When such agreements are executed by the parties         |
| 167 | and incorporated in department rule, the delegee shall have all        |
| 168 | rights accorded the department by this section. Nothing herein         |
| 169 | shall be construed to require the department, another state            |
| 170 | agency, or a coastal county to enter into such an agreement.           |
| 171 | (9) Nothing in this section shall be construed to prevent              |
| 172 | the department or other state agencies from entering into              |
| 173 | agreements with federal authorities related to the                     |
| 174 | administration of the Florida Keys National Marine Sanctuary.          |
| 175 | (10) The department may adopt rules pursuant to ss. 120.536            |
| 176 | and 120.54 to administer this section.                                 |
| 177 | Section 3. Paragraph (b) of subsection (2) of section                  |
| 178 | 403.1651, Florida Statutes, is amended to read:                        |
| 179 | 403.1651 Ecosystem Management and Restoration Trust Fund               |
| 180 | (2) The trust fund shall be used for the deposit of all                |
| 181 | moneys recovered by the state:   |
| 182 | (b) For injury to or destruction of coral reefs, which                 |
| 183 | moneys would otherwise be deposited into the General Revenue           |
| 184 | Fund or the Internal Improvement Trust Fund. <u>The department may</u> |
| 185 | enter into settlement agreements that require responsible              |

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COMMITTEE AMENDMENT

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| 186 | parties to pay a third party to fund projects related to the     |
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| 187 | restoration of a coral reef, to accomplish mitigation for injury |
| 188 | to a coral reef, or to support the activities of law enforcement |
| 189 | agencies related to coral reef injury response, investigation    |
| 190 | and assessment. Participation of a law enforcement agency in the |
| 191 | receipt of funds through this mechanism shall be at the law      |
| 192 | enforcement agency's discretion                                  |
| 193 | Section 4. Subsection (3) of section 253.04, Florida             |
| 194 | Statutes, is repealed.   |
| 195 | Section 5. This act shall take effect July 1, 2009.              |
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| 199 | And the title is amended as follows:                             |
| 200 | Delete lines 2 - 6   |
| 201 | and insert:  |
| 202 | An act relating to coral reefs; amending s. 380.0558, F.S.;      |
| 203 | revising definitions; providing that moneys in the Ecosystem     |
| 204 | Management and Restoration Trust Fund within the Department of   |
| 205 | Environmental Protection received from damages recovered for     |
| 206 | injury to coral reefs are expended to pay for alternative        |
| 207 | projects selected by the department as staff to the Board of     |
| 208 | Trustees of the Internal Improvement Trust Fund; creating s.     |
| 209 | 380.29, F.S.; providing a short title; providing definitions;    |
| 210 | providing legislative intent; requiring responsible parties to   |
| 211 | notify the department if their vessel runs aground or damages a  |
| 212 | coral reef; requiring the responsible party to remove the        |
| 213 | vessel; requiring the responsible party to cooperate with the    |
| 214 | department to assess the damage and restore the coral reef;      |
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COMMITTEE AMENDMENT

Florida Senate - 2009 Bill No. SB 1004



215 authorizing the department to recover damages from the 216 responsible party; authorizing the department to use a certain 217 method to calculate compensation for damage of coral reefs; 218 authorizing the department to assess civil penalties; 219 authorizing the department to enter into delegation agreements; 220 authorizing the department to adopt rules; amending s. 403.1651, 221 F.S.; authorizing the department to enter into settlement 222 agreements that require responsible parties to pay another 223 government entity or nonprofit organization to fund projects 224 consistent with the conservation or protection of coral reefs; 225 repealing s. 253.04, F.S., relating to the duty of Board of 226 Trustees of the Internal Improvement Trust Fund to protect state 227 lands; providing an effective date.

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