

LEGISLATIVE ACTION

Senate House

Floor: WD/3R 05/01/2009 11:38 AM

Senators Constantine and Ring moved the following:

Senate Amendment to Amendment (728458) (with title amendment)

Delete line 1311

and insert:

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Section 27. Effective upon this act becoming a law, section 341.301, Florida Statutes, is amended to read:

341.301 Definitions; ss. 341.302-341.303 ss. 341.302 and 341.303.—As used in ss. 341.302-341.303 ss. 341.302 and 341.303, the term:

(1) "Branch line continuance project" means a project that involves branch line rehabilitation, new connecting track, rail

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banking, and other similar types of projects, including those specifically identified in the federal Railroad Revitalization and Regulatory Reform Act of 1976, and subsequent amendments to that act.

- (2) "Intercity rail transportation system" means the network of railroad facilities used or available for interstate and intrastate passenger and freight operations by railroads, whether or not on a schedule or whether or not restricted.
- (3) "Rail programs" means those programs administered by the state or other governmental entities which involve projects affecting the movement of people or goods by rail lines that have been or will be constructed to serve freight or passenger markets within a city or between cities.
- (4) "Rail service development project" means a project undertaken by a public agency to determine whether a new or innovative technique or measure can be utilized to improve or expand rail service. The duration of the project funding shall be limited according to the type of project and in no case shall exceed 3 years. Rail service development projects include those projects and other actions undertaken to enhance railroad operating efficiency or increased rail service, including measures that result in improved speed profiles, operations, or technological applications that lead to reductions in operating costs and increases in productivity or service.
- (5) "Railroad" or "rail system" means any common carrier fixed-guideway transportation system such as the conventional steel rail-supported, steel-wheeled system. The term does not include a high-speed rail line developed by the Department of Transportation pursuant to ss. 341.8201-341.842.

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- (6) "Railroad capital improvement project" means a project identified by the rail component of the Florida Transportation Plan, which project involves the leasing, acquisition, design, construction, reconstruction, or improvement to the existing intercity rail transportation system or future segments thereof, including such items as locomotives and other rolling stock, tracks, terminals, and rights-of-way for the continuance or expansion of rail service as necessary to ensure the continued effectiveness of the state's rail facilities and systems in meeting mobility and industrial development needs.
- (7) "Train" means any locomotive engine that is powered by diesel fuel, electricity, or other means, with or without cars coupled thereto, and operated upon a railroad track or any other form of fixed guideway, except that the term does not include a light rail vehicle such as a streetcar or people mover.
- (8) "Commuter rail passenger" or "passengers" means all persons, ticketed or unticketed, using the commuter rail service on a department-owned rail corridor:
- (a) On board trains, locomotives, rail cars, or rail equipment employed in commuter rail service or entraining and detraining therefrom;
- (b) On or about the rail corridor for any purpose related to the commuter rail service, including, parking, inquiring about commuter rail service, or purchasing tickets therefor, and coming to, waiting for, leaving from, or observing trains, locomotives, rail cars, or rail equipment; or
- (c) Meeting, assisting, or in the company of any person described in paragraph (a) or paragraph (b).
 - (9) "Commuter rail service" means the transportation of

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commuter rail passengers and other passengers by rail pursuant to a rail program provided by the department or any other governmental entities.

- (10) "Rail corridor invitee" means all persons who are on or about a department-owned rail corridor:
- (a) For any purpose related to any ancillary development thereon; or
- (b) Meeting, assisting, or in the company of any person described in paragraph (a).
- (11) "Rail corridor" means a linear contiguous strip of real property that is used for rail service. The term includes the corridor and structures essential to railroad operations, including the land, structures, improvements, rights-of-way, easements, rail lines, rail beds, guideway structures, switches, yards, parking facilities, power relays, switching houses, rail stations, ancillary development, and any other facilities or equipment used for the purposes of construction, operation, or maintenance of a railroad that provides rail service.
- (12) "Railroad operations" means the use of the rail corridor to conduct commuter rail service, intercity rail passenger service, or freight rail service.
- (13) "Ancillary development" includes any lessee or licensee of the department, including other governmental entities, vendors, retailers, restaurateurs, or contract service providers, within a department-owned rail corridor, except for providers of commuter rail service, intercity rail passenger service, or freight rail service.
- (14) "Governmental entity" or "entities" has the same meaning as provided in s. 11.45, including a "public agency" as



defined in s. 163.01.

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Section 28. Effective upon this act becoming a law, section 341.302, Florida Statutes, is amended to read:

341.302 Rail program, duties and responsibilities of the department. - The department, in conjunction with other governmental entities units and the private sector, shall develop and implement a rail program of statewide application designed to ensure the proper maintenance, safety, revitalization, and expansion of the rail system to assure its continued and increased availability to respond to statewide mobility needs. Within the resources provided pursuant to chapter 216, and as authorized under federal law Title 49 C.F.R. part 212, the department shall:

- (1) Provide the overall leadership, coordination, and financial and technical assistance necessary to assure the effective responses of the state's rail system to current and anticipated mobility needs.
- (2) Promote and facilitate the implementation of advanced rail systems, including high-speed rail and magnetic levitation systems.
- (3) Develop and periodically update the rail system plan, on the basis of an analysis of statewide transportation needs.
- (a) The plan may contain detailed regional components, consistent with regional transportation plans, as needed to ensure connectivity within the state's regions, and it shall be consistent with the Florida Transportation Plan developed pursuant to s. 339.155. The rail system plan shall include an identification of priorities, programs, and funding levels required to meet statewide and regional needs. The rail system

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plan shall be developed in a manner that will assure the maximum use of existing facilities and the optimum integration and coordination of the various modes of transportation, public and private, in the most cost-effective manner possible. The rail system plan shall be updated at least every 5 2 years and include plans for both passenger rail service and freight rail service, accompanied by a report to the Legislature regarding the status of the plan.

- (b) In recognition of the department's role in the enhancement of the state's rail system to improve freight and passenger mobility, the department shall:
- 1. Continue to work closely with all affected communities, including, but not limited to, the City of Lakeland, the City of Plant City, and Polk County, to identify and address anticipated impacts associated with an increase in freight rail traffic;
- 2. In coordination with the affected local governments and CSX Transportation, Inc., finalize all viable alternatives from the department's Rail Traffic Evaluation Study to identify and develop an alternative route for through-freight rail traffic moving through Central Florida, including Polk and Hillsborough Counties. Following the completion of the department's alternative rail traffic evaluation, the department shall begin a project development and environmental study that must be reviewed and approved by appropriate federal agencies so that a preferred alternative can be identified which minimizes the impacts associated with freight rail movements along the corridor. This preferred alternative shall become the basis for future development of this freight rail corridor and, with a priority ranking from the Polk Transportation Planning

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Organization, or its successor, shall be programmed for funding in the department's work program in a fiscal year no later than 10 years from commencement of construction of the CSX Integrated Logistics Center; and

- 3. Provide technical assistance to a coalition of local governments in Central Florida, including the counties of Brevard, Citrus, Hernando, Hillsborough, Lake, Marion, Orange, Osceola, Pasco, Pinellas, Polk, Manatee, Sarasota, Seminole, Sumter, and Volusia, and the municipalities within those counties, to develop a regional rail system plan that addresses passenger and freight opportunities in the region, is consistent with the Florida Rail System Plan, and incorporates appropriate elements of the Tampa Bay Area Regional Authority Master Plan, the Metroplan Orlando Regional Transit System Concept Plan, including the Sunrail project, and the Florida Department of Transportation Alternate Rail Traffic Evaluation.
- (4) As part of the work program of the department, formulate a specific program of projects and financing to respond to identified railroad needs.
- (5) Provide technical and financial assistance to units of local government to address identified rail transportation needs.
- (6) Secure and administer federal grants, loans, and apportionments for rail projects within this state when necessary to further the statewide program.
- (7) Develop and administer state standards concerning the safety and performance of rail systems, hazardous material handling, and operations. Such standards shall be developed jointly with representatives of affected rail systems, with full

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consideration given to nationwide industry norms, and shall define the minimum acceptable standards for safety and performance.

- (8) Conduct, at a minimum, inspections of track and rolling stock; train signals and related equipment; hazardous materials transportation, including the loading, unloading, and labeling of hazardous materials at shippers', receivers', and transfer points; and train operating practices to determine adherence to state and federal standards. Department personnel may enforce any safety regulation issued under the Federal Government's preemptive authority over interstate commerce.
- (9) Assess penalties, in accordance with the applicable federal regulations, for the failure to adhere to the state standards.
- (10) Administer rail operating and construction programs, which programs shall include the regulation of maximum train operating speeds, the opening and closing of public grade crossings, the construction and rehabilitation of public grade crossings, and the installation of traffic control devices at public grade crossings, the administering of the programs by the department including participation in the cost of the programs.
- (11) Coordinate and facilitate the relocation of railroads from congested urban areas to nonurban areas when relocation has been determined feasible and desirable from the standpoint of safety, operational efficiency, and economics.
- (12) Implement a program of branch line continuance projects when an analysis of the industrial and economic potential of the line indicates that public involvement is required to preserve essential rail service and facilities.

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- (13) Provide new rail service and equipment when:
- (a) Pursuant to the transportation planning process, a public need has been determined to exist;
- (b) The cost of providing such service does not exceed the sum of revenues from fares charged to users, services purchased by other public agencies, local fund participation, and specific legislative appropriation for this purpose; and
- (c) Service cannot be reasonably provided by other governmental or privately owned rail systems.

The department may own, lease, and otherwise encumber facilities, equipment, and appurtenances thereto, as necessary to provide new rail services; or the department may provide such service by contracts with privately owned service providers.

- (14) Furnish required emergency rail transportation service if no other private or public rail transportation operation is available to supply the required service and such service is clearly in the best interest of the people in the communities being served. Such emergency service may be furnished through contractual arrangement, actual operation of state-owned equipment and facilities, or any other means determined appropriate by the secretary.
- (15) Assist in the development and implementation of marketing programs for rail services and of information systems directed toward assisting rail systems users.
- (16) Conduct research into innovative or potentially effective rail technologies and methods and maintain expertise in state-of-the-art rail developments.
 - (17) In conjunction with the acquisition, ownership,

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construction, operation, maintenance, and management of a rail corridor, have the authority to:

- (a) Assume the obligation by contract to forever protect, defend, indemnify, and hold harmless the freight rail operator, or its successors, from whom the department has acquired a real property interest in the rail corridor, and that freight rail operator's officers, agents, and employees, from and against any liability, cost, and expense, including, but not limited to, commuter rail passengers, rail corridor invitees, and trespassers in the rail corridor, regardless of whether the loss, damage, destruction, injury, or death giving rise to any such liability, cost, or expense is caused in whole or in part, and to whatever nature or degree, by the fault, failure, negligence, misconduct, nonfeasance, or misfeasance of such freight rail operator, its successors, or its officers, agents, and employees, or any other person or persons whomsoever, provided that such assumption of liability of the department by contract shall not in any instance exceed the following parameters of allocation of risk:
- 1. The department may be solely responsible for any loss, injury, or damage to commuter rail passengers, rail corridor invitees, or trespassers, regardless of circumstances or cause, subject to subparagraphs 2., 3., and 4.
- 2. When only one train is involved in an incident, the department may be solely responsible for any loss, injury, or damage if the train is a department train or other train pursuant to subparagraph 3., but only if in an instance when only a freight rail operator train is involved, the freight rail operator is solely responsible for any loss, injury, or damage,

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except for commuter rail passengers, rail corridor invitees, and trespassers, and the freight rail operator is solely responsible for its property and all of its people in any instance when its train is involved in an incident.

- 3. For the purposes of this subsection, any train involved in an incident that is neither the department's train nor the freight rail operator's train, hereinafter referred to in this subsection as an "other train," may be treated as a department train, solely for purposes of any allocation of liability between the department and the freight rail operator only, but only if the department and the freight rail operator share responsibility equally as to third parties outside the rail corridor who incur loss, injury, or damage as a result of any incident involving both a department train and a freight rail operator train, and the allocation as between the department and the freight rail operator, regardless of whether the other train is treated as a department train, shall remain one-half each as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident. The involvement of any other train shall not alter the sharing of equal responsibility as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident.
 - 4. When more than one train is involved in an incident:
- a. If only a department train and freight rail operator's train, or only another train as described in subparagraph 3. and a freight rail operator's train, are involved in an incident, the department may be responsible for its property and all of its people, all commuter rail passengers, rail corridor invitees, and trespassers, but only if the freight rail operator

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is responsible for its property and all of its people, and the department and the freight rail operator each share one-half responsibility as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident.

b. If a department train, a freight rail operator train, and any other train are involved in an incident, the allocation of liability between the department and the freight rail operator, regardless of whether the other train is treated as a department train, shall remain one-half each as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident. The involvement of any other train shall not alter the sharing of equal responsibility as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident, and, if the owner, operator, or insurer of the other train makes any payment to injured third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident, the allocation of credit between the department and the freight rail operator as to such payment shall not in any case reduce the freight rail operator's third-party-sharing allocation of one-half under this paragraph to less than one-third of the total third-party liability.

5. Any such contractual duty to protect, defend, indemnify, and hold harmless such a freight rail operator shall expressly include a specific cap on the amount of the contractual duty, which amount shall not exceed \$200 million without prior legislative approval, and the department shall purchase liability insurance and establish a self-insurance retention fund in the amount of the specific cap established under this subparagraph, provided that:

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- a. No such contractual duty shall in any case be effective or otherwise extend the department's liability in scope and effect beyond the contractual liability insurance and selfinsurance retention fund required pursuant to this paragraph; and
- b. The freight rail operator's compensation to the department for future use of the department's rail corridor shall include a monetary contribution to the cost of such liability coverage for the sole benefit of the freight rail operator.
- (b) Purchase liability insurance, which amount shall not exceed \$200 million, and establish a self-insurance retention fund for the purpose of paying the deductible limit established in the insurance policies it may obtain, including coverage for the department, any freight rail operator as described in paragraph (a), commuter rail service providers, governmental entities, or ancillary development. The insureds shall pay a reasonable monetary contribution to the cost of such liability coverage for the sole benefit of the insured. Such insurance and self-insurance retention fund may provide coverage for all damages, including, but not limited to, compensatory, special, and exemplary, and be maintained to provide an adequate fund to cover claims and liabilities for loss, injury, or damage arising out of or connected with the ownership, operation, maintenance, and management of a rail corridor.
- (c) Incur expenses for the purchase of advertisements, marketing, and promotional items.

Neither the assumption by contract to protect, defend,

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indemnify, and hold harmless; the purchase of insurance; nor the establishment of a self-insurance retention fund shall be deemed to be a waiver of any defense of sovereign immunity for torts nor deemed to increase the limits of the department's or the governmental entity's liability for torts as provided in s. 768.28. The requirements of s. 287.022(1) shall not apply to the purchase of any insurance hereunder. The provisions of this subsection shall apply and inure fully as to any other governmental entity providing commuter rail service and constructing, operating, maintaining, or managing a rail corridor on publicly owned right-of-way under contract by the governmental entity with the department or a governmental entity designated by the department. Notwithstanding any law to the contrary, procurement for the construction, operation, maintenance, and management of any rail corridor described in this subsection, whether by the department, a governmental entity under contract with the department, or a governmental entity designated by the department, shall be pursuant to s. 287.057 and shall include, but not be limited to, criteria for the consideration of qualifications, technical aspects of the proposal, and price. Further, any such contract for design-build shall be procured pursuant to the criteria in s. 337.11(7).

(18) (17) Exercise such other functions, powers, and duties in connection with the rail system plan as are necessary to develop a safe, efficient, and effective statewide transportation system.

Section 29. Effective upon this act becoming a law, the Department of Transportation may complete an escrowed closing on the pending Central Florida Rail Corridor acquisition; however,

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the drawdown of such escrowed closing shall not occur unless and until final Federal Transit Administration full-funding grant agreement approval is obtained for the proposed Central Florida Commuter Rail Transit Project Initial Operating Segment.

Section 30. Effective upon this act becoming a law, subsection (1) of section 212.0606, Florida Statutes, is amended to read:

212.0606 Rental car surcharge.-

- (1)(a) A surcharge of \$2.00 per day or any part of a day is imposed upon the lease or rental of a motor vehicle licensed for hire and designed to carry less than nine passengers regardless of whether such motor vehicle is licensed in Florida. The surcharge applies to only the first 30 days of the term of any lease or rental. The surcharge is subject to all applicable taxes imposed by this chapter.
- (b) A county with a population of at least 1,250,000 and at least 25 municipalities may impose a county surcharge of \$2 per day or any part of a day upon the lease or rental of a motor vehicle licensed for hire and designed to carry fewer than nine passengers, regardless of whether such motor vehicle is licensed in Florida. The county surcharge applies to only the first 30 days of the term of any lease or rental. The county surcharge is subject to all applicable taxes imposed by this chapter. The county surcharge is subject to the following conditions:
- 1. The county surcharge may be used solely to fund the transportation needs of the county as determined by the county commission.
- 2. The county surcharge may be imposed only by a super majority vote of the county commission.

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- 3. The county commission shall, by a super majority vote at the same meeting at which the county surcharge was authorized, also designate the account or fund into which the proceeds from the county surcharge shall be deposited.
- 4. All funds collected from the county surcharge shall be deposited into the designated account or fund, subject to the applicable taxes imposed by this chapter.
- 5. Funds deposited into the account or fund must be used solely for the purpose of funding transportation needs as determined by the county commission.
- 6. After the county commission votes to impose a county surcharge, the county surcharge shall be applied on the first day of the month following the vote.
- 7. The authority to impose the county surcharge approved by the county commission is effective immediately after the vote and is valid until the next business day following the 2014 general election.
- 8. The county commission that approved the county surcharge shall cause the question to be placed on the ballot for a vote by the electors of that county on or before the 2014 general election.
- 9. If a majority of the voters of the county vote in favor of the referendum approving the continuation of the county surcharge, the surcharge continues to be valid.
- 10. If a majority of the voters of the county vote against the referendum approving the continuation of the county surcharge, the county surcharge shall cease to be effective on the next business day following the election.
 - Section 31. Except as otherwise expressly provided in this



act and except for this section, which shall take effect upon becoming a law, this act shall take effect July 1, 2009.

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452 ======= T I T L E A M E N D M E N T ======= 453 And the title is amended as follows:

Delete line 1428

455 and insert:

> Regional Transportation Authority; amending s. 341.301, F.S.; providing definitions relating to commuter rail service, rail corridors, and railroad operation for purposes of the rail program within the Department of Transportation; amending s. 341.302, F.S.; revising certain citations; revising the time period within which the department must revise the rail system plan and requiring a report; providing additional duties for the department relating to a regional rail system plan; authorizing the department to assume certain liability on a rail corridor; authorizing the department to indemnify and hold harmless a railroad company when the department acquires a rail corridor from the company; providing allocation of risk; providing a specific cap on the amount of the contractual duty for such indemnification; authorizing the department to purchase and provide insurance in relation to rail corridors; authorizing marketing and promotional expenses; extending provisions to other governmental entities providing commuter rail service on public

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right-of-way; prescribing procurement requirements and criteria related to a rail corridor; authorizing an escrowed closing of the pending Central Florida Rail Corridor acquisition; amending s. 212.0606, F.S.; authorizing certain counties to impose a county surcharge upon the lease or rental of a motor vehicle licensed for hire; requiring that the county surcharge be used solely to fund the transportation needs of the county as determined by the county commission; requiring the county commission to place the county surcharge on the ballot for a vote by the electors; providing effective dates.