

LEGISLATIVE ACTION

Senate	•	House
Comm: RCS		
03/24/2009	•	
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The Committee on Community Affairs (Bennett) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsections (29) and (32) of section 163.3164, Florida Statutes, are amended, and subsections (34), (35), and (36) are added to that section, to read:

163.3164 Local Government Comprehensive Planning and Land Development Regulation Act; definitions.—As used in this act:

(29) "Existing Urban service area" means built-up areas where public facilities and services, including, but not limited

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12 to, central water and sewer such as sewage treatment systems, 13 roads, schools, and recreation areas are already in place. In 14 addition, for a county that qualifies as a dense urban land area 15 under subsection (34), the nonrural area of the county, which 16 has been adopted into the county charter as a rural area, or 17 areas identified in the comprehensive plan as urban service 18 areas or urban growth boundaries on or before July, 1, 2009, are 19 also urban service areas under this definition.

20 (32) "Financial feasibility" means that sufficient revenues 21 are currently available or will be available from committed 22 funding sources for the first 3 years, or will be available from 23 committed or planned funding sources for years 4 and 5, of a 5-24 year capital improvement schedule for financing capital 25 improvements, including such as ad valorem taxes, bonds, state 26 and federal funds, tax revenues, impact fees, and developer 27 contributions, which are adequate to fund the projected costs of 28 the capital improvements identified in the comprehensive plan 29 and necessary to ensure that adopted level-of-service standards 30 are achieved and maintained within the period covered by the 5-31 year schedule of capital improvements. A comprehensive plan or 32 comprehensive plan amendment shall be deemed financially feasible for transportation and school facilities throughout the 33 planning period addressed by the capital improvements schedule 34 if it can be demonstrated that the level-of-service standards 35 36 will be achieved and maintained by the end of the planning 37 period even if in a particular year such improvements are not 38 concurrent as required by s. 163.3180. A comprehensive plan 39 shall be deemed financially feasible for school facilities 40 throughout the planning period addressed by the capital

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41	improvements schedule if it can be demonstrated that the level-
42	of-service standards will be achieved and maintained by the end
43	of the planning period, even if in a particular year such
44	improvements are not concurrent as required in s. 163.3180.
45	(34) "Dense urban land area" means:
46	(a) A municipality that has an average of at least 1,000
47	people per square mile of area and a minimum total population of
48	<u>at least 5,000;</u>
49	(b) A county, including the municipalities located therein,
50	which has an average of at least 1,000 people per square mile of
51	land area; or
52	(c) A county, including the municipalities located therein,
53	which has a population of at least 1 million.
54	
55	The Office of Economic and Demographic Research within the
56	Legislature shall annually calculate the population and density
57	criteria needed to determine which jurisdictions qualify as
58	dense urban land areas by using the most recent land area data
59	from the decennial census conducted by the Bureau of the Census
60	of the United States Department of Commerce and the latest
61	available population estimates determined pursuant to s.
62	186.901. If any local government has had an annexation,
63	contraction, or new incorporation, the Office of Economic and
64	Demographic Research shall determine the population density
65	using the new jurisdictional boundaries as recorded in
66	accordance with s. 171.091. The Office of Economic and
67	Demographic Research shall submit to the state land planning
68	agency a list of jurisdictions that meet the total population
69	and density criteria necessary for designation as a dense urban

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70	land area by July 1, 2009, and every year thereafter. The state
71	land planning agency shall publish the list of jurisdictions on
72	its Internet website within 7 days after the list is received.
73	The designation of a jurisdictions that qualifies or does not
74	qualify as a dense urban land area is effective upon publication
75	on the state land planning agency's Internet website.
76	(35) "Backlog" or "backlogged transportation facility"
77	means a facility or facilities on which the adopted level-of-
78	service standard is exceeded by the existing trips plus
79	background trips.
80	(36) "Background trips" means trips other than existing
81	trips from any source other than the development project under
82	review which are forecast by established traffic modeling
83	standards to be coincident with the particular stage or phase of
84	the development under review.
85	Section 2. Paragraph (e) of subsection (3) of section
86	163.3177, Florida Statutes, is amended, and paragraph (f) is
87	added to that subsection, to read:
88	163.3177 Required and optional elements of comprehensive
89	plan; studies and surveys
90	(3)(e) At the discretion of the local government and
91	notwithstanding the requirements $\underline{in} \ \overline{of}$ this subsection, a
92	comprehensive plan, as revised by an amendment to the plan's
93	future land use map, shall be deemed to be financially feasible
94	and to have achieved and maintained level-of-service standards
95	as required <u>in</u> by this section with respect to transportation
96	facilities if the amendment to the future land use map is
97	supported by a:
98	1. Condition in a development order for a development of

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99 regional impact or binding agreement that addresses 100 proportionate-share mitigation consistent with s. 163.3180(12); 101 or

102 2. Binding agreement addressing proportionate fair-share 103 mitigation consistent with s. 163.3180(16)(g) s. 163.3180(16)(f) 104 and the property subject to the amendment to the future land use 105 map is located within an area designated in a comprehensive plan for urban infill, urban redevelopment, downtown revitalization, 106 107 urban infill and redevelopment, or an urban service area. The 108 binding agreement must be based on the maximum amount of 109 development identified by the future land use map amendment or 110 as may be otherwise restricted through a special area plan 111 policy or map notation in the comprehensive plan.

(f) A local government's comprehensive plan and plan amendments for land uses within all transportation concurrency exception areas that are designated and maintained in accordance with s. 163.3180(5) shall be deemed to meet the requirement in this section to achieve and maintain level-of-service standards for transportation.

Section 3. Section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.-

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(1) APPLICABILITY OF CONCURRENCY REQUIREMENT.-

(a) <u>Public facility types.</u>Sanitary sewer, solid waste,
drainage, potable water, parks and recreation, schools, and
transportation facilities, including mass transit, where
applicable, are the only public facilities and services subject
to the concurrency requirement on a statewide basis. Additional
public facilities and services <u>are may</u> not <u>be made</u> subject to

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128 concurrency on a statewide basis without appropriate study and 129 approval by the Legislature; however, any local government may 130 extend the concurrency requirement so that it applies to apply 131 to additional public facilities within its jurisdiction.

(b) Transportation methodologies.-Local governments shall 132 use professionally accepted techniques for measuring level of 133 service for automobiles, bicycles, pedestrians, transit, and 134 135 trucks. These techniques may be used to evaluate increased 136 accessibility by multiple modes and reductions in vehicle miles 137 of travel in an area or zone. The state land planning agency and 138 the Department of Transportation shall develop methodologies to 139 assist local governments in implementing this multimodal levelof-service analysis and. The Department of Community Affairs and 140 141 the Department of Transportation shall provide technical assistance to local governments in applying the these 142 143 methodologies.

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(2) PUBLIC FACILITY AVAILABILITY STANDARDS.-

(a) Sanitary sewer, solid waste, drainage, adequate water 145 supply, and potable water facilities.-Consistent with public 146 147 health and safety, sanitary sewer, solid waste, drainage, 148 adequate water supplies, and potable water facilities shall be 149 in place and available to serve new development no later than 150 the date on which issuance by the local government issues of a 151 certificate of occupancy or its functional equivalent. Before 152 approving Prior to approval of a building permit or its 153 functional equivalent, the local government shall consult with 154 the applicable water supplier to determine whether adequate 155 water supplies to serve the new development will be available by 156 no later than the anticipated date of issuance by the local



157 government of <u>the</u> a certificate of occupancy or its functional 158 equivalent. A local government may meet the concurrency 159 requirement for sanitary sewer through the use of onsite sewage 160 treatment and disposal systems approved by the Department of 161 Health to serve new development.

162 (b) Parks and recreation facilities.-Consistent with the 163 public welfare, and except as otherwise provided in this section, parks and recreation facilities to serve new 164 165 development shall be in place or under actual construction 166 within no later than 1 year after issuance by the local 167 government issues of a certificate of occupancy or its 168 functional equivalent. However, the acreage for such facilities must shall be dedicated or be acquired by the local government 169 170 before it issues prior to issuance by the local government of the a certificate of occupancy or its functional equivalent, or 171 funds in the amount of the developer's fair share shall be 172 173 committed no later than the date on which the local government 174 approves commencement of government's approval to commence 175 construction.

(c) <u>Transportation facilities.</u>Consistent with the public
welfare, and except as otherwise provided in this section,
transportation facilities needed to serve new development <u>must</u>
shall be in place or under actual construction within 3 years
after the local government approves a building permit or its
functional equivalent that results in traffic generation.

(3) <u>ESTABLISHING LEVEL-OF-SERVICE STANDARDS.</u>Governmental
 entities that are not responsible for providing, financing,
 operating, or regulating public facilities needed to serve
 development may not establish binding level-of-service standards

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186 <u>to apply to on</u> governmental entities that do bear those 187 responsibilities. This subsection does not limit the authority 188 of any agency to recommend or make objections, recommendations, 189 comments, or determinations during reviews conducted under s. 190 163.3184.

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(4) APPLICATION OF CONCURRENCY TO PUBLIC FACILITIES.-

(a) <u>State and other public facilities.</u>—The concurrency
requirement as implemented in local comprehensive plans applies
to state and other public facilities and development to the same
extent that it applies to all other facilities and development,
as provided by law.

197 (b) Public transit facilities.-The concurrency requirement as implemented in local comprehensive plans does not apply to 198 199 public transit facilities. For the purposes of this paragraph, 200 public transit facilities include transit stations and 201 terminals; transit station parking; park-and-ride lots; 202 intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and airport passenger 203 204 terminals and concourses, air cargo facilities, and hangars for the maintenance or storage of aircraft. As used in this 205 206 paragraph, the terms "terminals" and "transit facilities" do not 207 include seaports or commercial or residential development 208 constructed in conjunction with a public transit facility.

(c) <u>Infill and redevelopment areas.</u>The concurrency requirement, except as it relates to transportation facilities and public schools, as implemented in local government comprehensive plans, may be waived by a local government for urban infill and redevelopment areas designated pursuant to s. 163.2517 if such a waiver does not endanger public health or

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215 safety as defined by the local government in the its local 216 government's government comprehensive plan. The waiver must 217 shall be adopted as a plan amendment using pursuant to the 218 process set forth in s. 163.3187(3)(a). A local government may 219 grant a concurrency exception pursuant to subsection (5) for transportation facilities located within these urban infill and 220 221 redevelopment areas. Affordable housing developments that serve 222 residents who have incomes at or below 60 percent of the area 223 median income and are proposed to be located on arterial 224 roadways that have public transit available are exempt from 225 transportation concurrency requirements.

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(5) COUNTERVAILING PLANNING AND PUBLIC POLICY GOALS.-

227 (a) The Legislature finds that under limited circumstances 228 dealing with transportation facilities, countervailing planning 229 and public policy goals may come into conflict with the 230 requirement that adequate public transportation facilities and 231 services be available concurrent with the impacts of such 232 development. The Legislature further finds that often the 233 unintended result of the concurrency requirement for 234 transportation facilities is often the discouragement of urban 235 infill development and redevelopment. Such unintended results 236 directly conflict with the goals and policies of the state 237 comprehensive plan and the intent of this part. The Legislature 238 also finds that in urban centers transportation cannot be 239 effectively managed and mobility cannot be improved solely 240 through the expansion of roadway capacity, that the expansion of 241 roadway capacity is not always physically or financially 242 possible, and that a range of transportation alternatives are essential to satisfy mobility needs, reduce congestion, and 243

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244	achieve healthy, vibrant centers. Therefore, exceptions from the
245	concurrency requirement for transportation facilities may be
246	granted as provided by this subsection.
247	(b)1. The following are transportation concurrency
248	exception areas:
249	a. A municipality that qualifies as a dense urban land area
250	under s. 163.3164(34);
251	b. An urban service area under s. 163.3164(29) which has
252	been adopted into the local comprehensive plan and is located
253	within a county that qualifies as a dense urban land area under
254	s. 163.3164(34); and
255	c. A county, including the municipalities located therein,
256	which has a population of at least 900,000 and qualifies as a
257	dense urban land area under s. 163.3164(34), but does not have
258	an urban service area designated in the local comprehensive
259	plan.
260	2. A municipality that does not qualify as a dense urban
261	land area pursuant to s. 163.3164(34) may designate in its local
262	comprehensive plan the following areas as transportation
263	concurrency exception areas:
264	a. Urban infill as defined in s. 163.3164(27);
265	b. Community redevelopment areas as defined in s.
266	<u>163.340(10);</u>
267	c. Downtown revitalization areas as defined in s.
268	<u>163.3164(25);</u>
269	d. Urban infill and redevelopment under s. 163.2517; or
270	e. Urban service areas as defined in s. 163.3164(29) or
271	areas within a designated urban service boundary under s.
272	<u>163.3177(14).</u>

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273 3. A county that does not qualify as a dense urban land 274 area pursuant to s. 163.3164(34) may designate in its local 275 comprehensive plan the following areas as transportation 276 concurrency exception areas: 277 a. Urban infill as defined in s. 163.3164(27); 278 b. Urban infill and redevelopment under s. 163.2517; or 279 c. Urban service areas as defined in s. 163.3164(29). 280 4. A local government that has a transportation concurrency 2.81 exception area designated pursuant to subparagraph 1., 282 subparagraph 2., or subparagraph 3. must, within 2 years after 283 the designated area becomes exempt, adopt into its local 284 comprehensive plan land use and transportation strategies to 285 support and fund mobility within the exception area, including 286 alternative modes of transportation. Local governments are 287 encouraged to adopt complementary land use and transportation 288 strategies that reflect the region's shared vision for its 289 future. If the state land planning agency finds insufficient 290 cause for the failure to adopt into its comprehensive plan land 291 use and transportation strategies to support and fund mobility 292 within the designated exception area after 2 years, it shall 293 submit the finding to the Administration Commission, which may 294 impose any of the sanctions set forth in s. 163.3184(11)(a) and 295 (b) against the local government. 296 5. Transportation concurrency exception areas designated 297 under subparagraph 1., subparagraph 2., or subparagraph 3. do 298 not apply to designated transportation concurrency districts 299 located within a county that has a population of at least 1.5 300 million, has implemented and uses a transportation-related concurrency assessment to support alternative modes of 301

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302 <u>transportation, including, but not limited to, mass transit, and</u> 303 <u>does not levy transportation impact fees within the concurrency</u> 304 <u>district.</u>

305 6. A local government that does not have a transportation 306 concurrency exception area designated pursuant to subparagraph 307 1., subparagraph 2., or subparagraph 3. may grant an exception 308 from the concurrency requirement for transportation facilities 309 if the proposed development is otherwise consistent with the 310 adopted local government comprehensive plan and is a project 311 that promotes public transportation or is located within an area designated in the comprehensive plan for: 312

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<u>a.1.</u> Urban infill development;

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b.2. Urban redevelopment;

315 316 <u>c.</u>3. Downtown revitalization;

d.4. Urban infill and redevelopment under s. 163.2517; or

e.5. An urban service area specifically designated as a 317 transportation concurrency exception area which includes lands 318 appropriate for compact, contiguous urban development, which 319 320 does not exceed the amount of land needed to accommodate the 321 projected population growth at densities consistent with the 322 adopted comprehensive plan within the 10-year planning period, 323 and which is served or is planned to be served with public 324 facilities and services as provided by the capital improvements 325 element.

(c) The Legislature also finds that developments located within urban infill, urban redevelopment, existing urban service, or downtown revitalization areas or areas designated as urban infill and redevelopment areas under s. 163.2517, which pose only special part-time demands on the transportation



331 system, are exempt should be excepted from the concurrency 332 requirement for transportation facilities. A special part-time 333 demand is one that does not have more than 200 scheduled events 334 during any calendar year and does not affect the 100 highest 335 traffic volume hours.

336 (d) Except for transportation concurrency exception areas 337 designated pursuant to subparagraph (b)1., subparagraph (b)2., 338 or subparagraph (b)3., the following requirements apply: A local 339 government shall establish guidelines in the comprehensive plan 340 for granting the exceptions authorized in paragraphs (b) and (c) 341 and subsections (7) and (15) which must be consistent with and 342 support a comprehensive strategy adopted in the plan to promote 343 the purpose of the exceptions.

344 <u>1.(e)</u> The local government shall <u>both</u> adopt into the 345 <u>comprehensive</u> plan and implement long-term strategies to support 346 and fund mobility within the designated exception area, 347 including alternative modes of transportation. The plan 348 amendment must also demonstrate how strategies will support the 349 purpose of the exception and how mobility within the designated 350 exception area will be provided.

351 <u>2.</u> In addition, The strategies must address urban design; 352 appropriate land use mixes, including intensity and density; and 353 network connectivity plans needed to promote urban infill, 354 redevelopment, or downtown revitalization. The comprehensive 355 plan amendment designating the concurrency exception area must 356 be accompanied by data and analysis justifying the size of the 357 area.

358 <u>(e)(f)</u> Before designating Prior to the designation of a 359 concurrency exception area <u>pursuant to subparagraph (b)6.</u>, the

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360 state land planning agency and the Department of Transportation 361 shall be consulted by the local government to assess the impact 362 that the proposed exception area is expected to have on the 363 adopted level-of-service standards established for regional 364 transportation facilities identified pursuant to s. 186.507, 365 including the Strategic Intermodal System facilities, as defined 366 in s. 339.64, and roadway facilities funded in accordance with 367 s. 339.2819. Further, the local government shall provide a plan 368 for the mitigation of τ in consultation with the state land planning agency and the Department of Transportation, develop a 369 370 plan to mitigate any impacts to the Strategic Intermodal System, 371 including, if appropriate, access management, parallel reliever 372 roads, transportation demand management, and other measures the 373 development of a long-term concurrency management system 374 pursuant to subsection (9) and s. 163.3177(3)(d). The exceptions 375 may be available only within the specific geographic area of the 376 jurisdiction designated in the plan. Pursuant to s. 163.3184, 377 any affected person may challenge a plan amendment establishing 378 these quidelines and the areas within which an exception could 379 be granted.

380 (g) Transportation concurrency exception areas existing 381 prior to July 1, 2005, must, at a minimum, meet the provisions 382 of this section by July 1, 2006, or at the time of the 383 comprehensive plan update pursuant to the evaluation and 384 appraisal report, whichever occurs last.

(f) The designation of a transportation concurrency exception area does not limit a local government's home rule power to adopt ordinances or impose fees. This subsection does not affect any contract or agreement entered into or development

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389 <u>order rendered before the creation of the transportation</u> 390 <u>concurrency exception area except as provided in s.</u>

391 <u>380.06(29)(e)</u>.

392 (g) The Office of Program Policy Analysis and Government 393 Accountability shall submit to the President of the Senate and 394 the Speaker of the House of Representatives by February 1, 2015, 395 a report on transportation concurrency exception areas created pursuant to this subsection. At a minimum, the report shall 396 397 address the methods that local governments have used to 398 implement and fund transportation strategies to achieve the 399 purposes of designated transportation concurrency exception 400 areas and the effects of the strategies on mobility, congestion, 401 urban design, the density and intensity of land use mixes, and 402 network connectivity plans used to promote urban infill, 403 redevelopment, or downtown revitalization.

404 (6) DE MINIMIS IMPACT.-The Legislature finds that a de 405 minimis impact is consistent with this part. A de minimis impact 406 is an impact that does would not affect more than 1 percent of 407 the maximum volume at the adopted level of service of the 408 affected transportation facility as determined by the local 409 government. An No impact is not will be de minimis if the sum of existing roadway volumes and the projected volumes from approved 410 411 projects on a transportation facility exceeds would exceed 110 412 percent of the maximum volume at the adopted level of service of 413 the affected transportation facility; provided however, the that 414 an impact of a single family home on an existing lot is will 415 constitute a de minimis impact on all roadways regardless of the level of the deficiency of the roadway. Further, an no impact is 416 417 not will be de minimis if it exceeds would exceed the adopted

COMMITTEE AMENDMENT

Florida Senate - 2009 Bill No. SB 1306



418 level-of-service standard of any affected designated hurricane 419 evacuation routes. Each local government shall maintain sufficient records to ensure that the 110-percent criterion is 420 421 not exceeded. Each local government shall submit annually, with 422 its updated capital improvements element, a summary of the de 423 minimis records. If the state land planning agency determines 424 that the 110-percent criterion has been exceeded, the state land 425 planning agency shall notify the local government of the 42.6 exceedance and that no further de minimis exceptions for the 427 applicable roadway may be granted until such time as the volume 428 is reduced below the 110 percent. The local government shall 429 provide proof of this reduction to the state land planning 430 agency before issuing further de minimis exceptions.

431 (7) CONCURRENCY MANAGEMENT AREAS.-In order to promote urban 432 development and infill development and redevelopment, one or 433 more transportation concurrency management areas may be 434 designated in a local government comprehensive plan. A 435 transportation concurrency management area must be a compact 436 geographic area that has with an existing network of roads where 437 multiple, viable alternative travel paths or modes are available 438 for common trips. A local government may establish an areawide 439 level-of-service standard for such a transportation concurrency 440 management area based upon an analysis that provides for a 441 justification for the areawide level of service, how urban infill development, infill, and or redevelopment will be 442 443 promoted, and how mobility will be accomplished within the 444 transportation concurrency management area. Before Prior to the 445 designation of a concurrency management area is designated, the local government shall consult with the state land planning 446

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447 agency and the Department of Transportation shall be consulted by the local government to assess the impact that the proposed 448 449 concurrency management area is expected to have on the adopted 450 level-of-service standards established for Strategic Intermodal 451 System facilities, as defined in s. 339.64, and roadway 452 facilities funded in accordance with s. 339.2819. Further, the 453 local government shall, in cooperation with the state land 454 planning agency and the Department of Transportation, develop a 455 plan to mitigate any impacts to the Strategic Intermodal System, 456 including, if appropriate, the development of a long-term 457 concurrency management system pursuant to subsection (9) and s. 458 163.3177(3)(d). Transportation concurrency management areas 459 existing prior to July 1, 2005, shall meet, at a minimum, the 460 provisions of this section by July 1, 2006, or at the time of 461 the comprehensive plan update pursuant to the evaluation and 462 appraisal report, whichever occurs last. The state land planning agency shall amend chapter 9J-5, Florida Administrative Code, to 463 464 be consistent with this subsection.

465 (8) URBAN REDEVELOPMENT.-When assessing the transportation 466 impacts of proposed urban redevelopment within an established 467 existing urban service area, 150 110 percent of the actual transportation impact caused by the previously existing 468 469 development must be reserved for the redevelopment, even if the 470 previously existing development had has a lesser or nonexisting 471 impact pursuant to the calculations of the local government. 472 Redevelopment requiring less than 150 110 percent of the 473 previously existing capacity shall not be prohibited due to the 474 reduction of transportation levels of service below the adopted 475 standards. This does not preclude the appropriate assessment of

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476 fees or accounting for the impacts within the concurrency 477 management system and capital improvements program of the 478 affected local government. This <u>subsection</u> paragraph does not 479 affect local government requirements for appropriate development 480 permits.

481 (9) (a) LONG-TERM CONCURRENCY MANAGEMENT.-Each local 482 government may adopt, as a part of its plan, long-term 483 transportation and school concurrency management systems that 484 have with a planning period of up to 10 years for specially 485 designated districts or areas where significant backlogs exist. 486 The plan may include interim level-of-service standards on 487 certain facilities and must shall rely on the local government's 488 schedule of capital improvements for up to 10 years as a basis 489 for issuing development orders authorizing the that authorize 490 commencement of construction in the these designated districts 491 or areas. The concurrency management system must be designed to 492 correct existing deficiencies and set priorities for addressing 493 backlogged facilities. The concurrency management system must be 494 financially feasible and consistent with other portions of the 495 adopted local plan, including the future land use map.

496 (b) If a local government has a transportation or school 497 facility backlog for existing development which cannot be 498 adequately addressed in a 10-year plan, the state land planning agency may allow the local government it to develop a plan and 499 500 long-term schedule of capital improvements covering up to 15 501 years for good and sufficient cause. The state land planning 502 agency's determination must be $_{\tau}$ based on a general comparison between the that local government and all other similarly 503 situated local jurisdictions, using the following factors: 1. 504

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505 The extent of the backlog. 2. For roads, whether the backlog is
506 on local or state roads. 3. The cost of eliminating the backlog.
507 4. The local government's tax and other revenue-raising efforts.

(c) The local government may issue approvals to commence construction notwithstanding this section, consistent with and in areas that are subject to a long-term concurrency management system.

(d) If the local government adopts a long-term concurrency management system, it must evaluate the system periodically. At a minimum, the local government must assess its progress toward improving levels of service within the long-term concurrency management district or area in the evaluation and appraisal report and determine any changes that are necessary to accelerate progress in meeting acceptable levels of service.

519 (10) TRANSPORTATION LEVEL-OF-SERVICE STANDARDS.-With regard 520 to roadway facilities on the Strategic Intermodal System which are designated in accordance with s. 339.63 ss. 339.61, 339.62, 521 522 339.63, and 339.64, the Florida Intrastate Highway System as 523 defined in s. 338.001, and roadway facilities funded in accordance with s. 339.2819, local governments shall adopt the 524 525 level-of-service standard established by the Department of 526 Transportation by rule; however, if a project involves qualified 527 jobs created and certified by the Office of Tourism, Trade, and 528 Economic Development or if the project is a nonresidential project located within an area designated by the Governor as a 529 530 rural area of critical economic concern under s. 288.0656(7), 531 the affected local government, after consulting with the 532 Department of Transportation, may adopt into its comprehensive plan a lower level-of-service standard than the standard adopted 533

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534 by the Department of Transportation. The lower level-of-service 535 standard shall apply only to a project conducted under the 536 Office of Tourism, Trade, and Economic Development. For all 537 other roads on the State Highway System, local governments shall 538 establish an adequate level-of-service standard that need not be 539 consistent with any level-of-service standard established by the 540 Department of Transportation. In establishing adequate level-of-541 service standards for any arterial roads, or collector roads as 542 appropriate, which traverse multiple jurisdictions, local 543 governments shall consider compatibility with the roadway 544 facility's adopted level-of-service standards in adjacent 545 jurisdictions. Each local government within a county shall use a professionally accepted methodology for measuring impacts on 546 547 transportation facilities for the purposes of implementing its 548 concurrency management system. Counties are encouraged to 549 coordinate with adjacent counties, and local governments within 550 a county are encouraged to coordinate, for the purpose of using 551 common methodologies for measuring impacts on transportation 552 facilities and for the purpose of implementing their concurrency 553 management systems.

(11) <u>LIMITATION OF LIABILITY.-</u>In order to limit <u>a local</u> <u>government's the</u> liability of local governments, <u>the a local</u> government <u>shall may</u> allow a landowner to proceed with <u>the</u> development of a specific parcel of land notwithstanding a failure of the development to satisfy transportation concurrency, <u>if when all</u> the following factors are shown to exist:

(a) The local government <u>having</u> with jurisdiction over the
 property has adopted a local comprehensive plan that is in



563 compliance.

(b) The proposed development <u>is</u> would be consistent with
the future land use designation for the specific property and
with pertinent portions of the adopted local plan, as determined
by the local government.

(c) The local plan includes a financially feasible capital improvements element that provides for transportation facilities adequate to serve the proposed development, and the local government has not implemented that element.

(d) The local government has provided a means <u>for assessing</u> by which the landowner <u>for will be assessed</u> a fair share of the cost of providing the transportation facilities necessary to serve the proposed development.

(e) The landowner has made a binding commitment to the
local government to pay the fair share of the cost of providing
the transportation facilities to serve the proposed development.

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(12) REGIONAL IMPACT PROPORTIONATE-SHARE CONTRIBUTION.-

580 (a) A development of regional impact <u>satisfies</u> may satisfy 581 the transportation concurrency requirements of the local 582 comprehensive plan, the local government's concurrency 583 management system, and s. 380.06 by <u>paying</u> payment of a 584 proportionate-share contribution for local and regionally 585 significant traffic impacts, if:

586 <u>1.(a)</u> The development of regional impact which, based on 587 its location or mix of land uses, is designed to encourage 588 pedestrian or other nonautomotive modes of transportation;

589 <u>2.(b)</u> The proportionate-share contribution for local and 590 regionally significant traffic impacts is sufficient to pay for 591 one or more required mobility improvements that will benefit <u>the</u>

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592 <u>network of a regionally significant transportation facilities</u> 593 facility;

594 <u>3.(c)</u> The owner and developer of the development of 595 regional impact pays or assures payment of the proportionate-596 share contribution to the local government having jurisdiction 597 over the development of regional impact; and

598 4.(d) If The regionally significant transportation facility 599 to be constructed or improved is under the maintenance authority of a governmental entity, as defined by s. 334.03(12), other 600 than The local government having with jurisdiction over the 601 602 development of regional impact must τ the developer is required 603 to enter into a binding and legally enforceable commitment to transfer funds to the governmental entity having maintenance 604 605 authority or to otherwise assure construction or improvement of 606 a the facility reasonably related to the mobility demands 607 created by the development.

608 (b) The proportionate-share contribution may be applied to 609 any transportation facility to satisfy the provisions of this 610 subsection and the local comprehensive plan., but, for the 611 purposes of this subsection, The amount of the proportionate-612 share contribution shall be calculated based upon the cumulative 613 number of trips from the proposed new stage or phase of development expected to reach roadways during the peak hour at 614 615 from the complete buildout of a stage or phase being approved, 616 divided by two to reflect that each off-site trip represents a 617 trip generated by another development, multiplied by the 618 construction cost at the time of the developer payment, the product of which is divided by the change in the peak hour 619 620 maximum service volume of the roadways resulting from the

COMMITTEE AMENDMENT

Florida Senate - 2009 Bill No. SB 1306



621 construction of an improvement necessary to maintain the adopted 622 level of service, multiplied by the construction cost, at the 623 time of developer payment, of the improvement necessary to 624 maintain the adopted level of service. For purposes of this 625 subparagraph subsection, the term "construction cost" includes 626 all associated costs of the improvement. Proportionate-share 627 mitigation shall be limited to ensure that a development of 628 regional impact meeting the requirements of this subsection 62.9 mitigates its impact on the transportation system but is not 630 responsible for the additional cost of reducing or eliminating 631 backlogs. 632 1. A developer may not be required to fund or construct 633 proportionate-share mitigation that is more extensive than 634 mitigation necessary to offset the impact of the development 635 project under review. 636 2. Proportionate-share mitigation shall be applied as a 637 credit against any transportation impact fees or exactions 638 assessed for the traffic impacts of a development. 639 3. Proportionate-share mitigation may be directed toward 640 one or more specific transportation improvements reasonably 641 related to the mobility demands created by the development and 642 such improvements may address one or more modes of 643 transportation. 644 4. The payment for such improvements that significantly 645 benefit the impacted transportation system satisfies concurrency 646 requirements as a mitigation of the development's stage or phase 647 impacts upon the overall transportation system even if there 648 remains a failure of concurrency on other impacted facilities. 649 5. This subsection also applies to Florida Quality

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Developments pursuant to s. 380.061 and to detailed specific
area plans implementing optional sector plans pursuant to s.
163.3245.

653 (13) SCHOOL CONCURRENCY.-School concurrency shall be 654 established on a districtwide basis and shall include all public 655 schools in the district and all portions of the district, 656 whether located in a municipality or an unincorporated area 657 unless exempt from the public school facilities element pursuant 658 to s. 163.3177(12). The application of school concurrency to 659 development shall be based upon the adopted comprehensive plan, 660 as amended. All local governments within a county, except as 661 provided in paragraph (f), shall adopt and transmit to the state land planning agency the necessary plan amendments, along with 662 663 the interlocal agreement, for a compliance review pursuant to s. 664 163.3184(7) and (8). The minimum requirements for school 665 concurrency are the following:

666 (a) Public school facilities element.-A local government 667 shall adopt and transmit to the state land planning agency a 668 plan or plan amendment which includes a public school facilities 669 element which is consistent with the requirements of s. 670 163.3177(12) and which is determined to be in compliance as defined in s. 163.3184(1)(b). All local government public school 671 672 facilities plan elements within a county must be consistent with 673 each other as well as the requirements of this part.

(b) Level-of-service standards.—The Legislature recognizes
that an essential requirement for a concurrency management
system is the level of service at which a public facility is
expected to operate.

678

1. Local governments and school boards imposing school



679 concurrency shall exercise authority in conjunction with each 680 other to establish jointly adequate level-of-service standards, 681 as defined in chapter 9J-5, Florida Administrative Code, 682 necessary to implement the adopted local government 683 comprehensive plan, based on data and analysis.

684 2. Public school level-of-service standards shall be 685 included and adopted into the capital improvements element of 686 the local comprehensive plan and shall apply districtwide to all 687 schools of the same type. Types of schools may include 688 elementary, middle, and high schools as well as special purpose 689 facilities such as magnet schools.

690 3. Local governments and school boards shall have the 691 option to utilize tiered level-of-service standards to allow 692 time to achieve an adequate and desirable level of service as 693 circumstances warrant.

694 (c) Service areas.-The Legislature recognizes that an essential requirement for a concurrency system is a designation 695 of the area within which the level of service will be measured 696 697 when an application for a residential development permit is 698 reviewed for school concurrency purposes. This delineation is also important for purposes of determining whether the local 699 700 government has a financially feasible public school capital 701 facilities program that will provide schools which will achieve 702 and maintain the adopted level-of-service standards.

1. In order to balance competing interests, preserve the constitutional concept of uniformity, and avoid disruption of existing educational and growth management processes, local governments are encouraged to initially apply school concurrency to development only on a districtwide basis so that a



708 concurrency determination for a specific development will be 709 based upon the availability of school capacity districtwide. To 710 ensure that development is coordinated with schools having 711 available capacity, within 5 years after adoption of school 712 concurrency, local governments shall apply school concurrency on 713 a less than districtwide basis, such as using school attendance 714 zones or concurrency service areas, as provided in subparagraph 715 2.

716 2. For local governments applying school concurrency on a 717 less than districtwide basis, such as utilizing school 718 attendance zones or larger school concurrency service areas, 719 local governments and school boards shall have the burden to 720 demonstrate that the utilization of school capacity is maximized 721 to the greatest extent possible in the comprehensive plan and 722 amendment, taking into account transportation costs and courtapproved desegregation plans, as well as other factors. In 723 724 addition, in order to achieve concurrency within the service 725 area boundaries selected by local governments and school boards, 726 the service area boundaries, together with the standards for 727 establishing those boundaries, shall be identified and included 728 as supporting data and analysis for the comprehensive plan.

729 3. Where school capacity is available on a districtwide 730 basis but school concurrency is applied on a less than 731 districtwide basis in the form of concurrency service areas, if 732 the adopted level-of-service standard cannot be met in a 733 particular service area as applied to an application for a 734 development permit and if the needed capacity for the particular 735 service area is available in one or more contiguous service 736 areas, as adopted by the local government, then the local



737 government may not deny an application for site plan or final 738 subdivision approval or the functional equivalent for a 739 development or phase of a development on the basis of school 740 concurrency, and if issued, development impacts shall be shifted 741 to contiguous service areas with schools having available 742 capacity.

743 (d) Financial feasibility.-The Legislature recognizes that 744 financial feasibility is an important issue because the premise 745 of concurrency is that the public facilities will be provided in 746 order to achieve and maintain the adopted level-of-service standard. This part and chapter 9J-5, Florida Administrative 747 748 Code, contain specific standards to determine the financial 749 feasibility of capital programs. These standards were adopted to 750 make concurrency more predictable and local governments more 751 accountable.

752 1. A comprehensive plan amendment seeking to impose school 753 concurrency shall contain appropriate amendments to the capital 754 improvements element of the comprehensive plan, consistent with 755 the requirements of s. 163.3177(3) and rule 9J-5.016, Florida 756 Administrative Code. The capital improvements element shall set 757 forth a financially feasible public school capital facilities 758 program, established in conjunction with the school board, that 759 demonstrates that the adopted level-of-service standards will be 760 achieved and maintained.

2. Such amendments shall demonstrate that the public school capital facilities program meets all of the financial feasibility standards of this part and chapter 9J-5, Florida Administrative Code, that apply to capital programs which provide the basis for mandatory concurrency on other public



766 facilities and services.

767 3. When the financial feasibility of a public school 768 capital facilities program is evaluated by the state land 769 planning agency for purposes of a compliance determination, the 770 evaluation shall be based upon the service areas selected by the 771 local governments and school board.

772 (e) Availability standard.-Consistent with the public 773 welfare, a local government may not deny an application for site 774 plan, final subdivision approval, or the functional equivalent 775 for a development or phase of a development authorizing 776 residential development for failure to achieve and maintain the 777 level-of-service standard for public school capacity in a local 778 school concurrency management system where adequate school 779 facilities will be in place or under actual construction within 780 3 years after the issuance of final subdivision or site plan 781 approval, or the functional equivalent. School concurrency is 782 satisfied if the developer executes a legally binding commitment 783 to provide mitigation proportionate to the demand for public 784 school facilities to be created by actual development of the 785 property, including, but not limited to, the options described 786 in subparagraph 1. Options for proportionate-share mitigation of 787 impacts on public school facilities must be established in the 788 public school facilities element and the interlocal agreement 789 pursuant to s. 163.31777.

1. Appropriate mitigation options include the contribution of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; or the creation of mitigation banking based on the construction of a public school facility in exchange for the right to sell



795 capacity credits. Such options must include execution by the 796 applicant and the local government of a development agreement that constitutes a legally binding commitment to pay 797 798 proportionate-share mitigation for the additional residential 799 units approved by the local government in a development order 800 and actually developed on the property, taking into account residential density allowed on the property prior to the plan 801 802 amendment that increased the overall residential density. The 803 district school board must be a party to such an agreement. As a 804 condition of its entry into such a development agreement, the 805 local government may require the landowner to agree to 806 continuing renewal of the agreement upon its expiration.

807 2. If the education facilities plan and the public 808 educational facilities element authorize a contribution of land; 809 the construction, expansion, or payment for land acquisition; or 810 the construction or expansion of a public school facility, or a 811 portion thereof, as proportionate-share mitigation, the local 812 government shall credit such a contribution, construction, 813 expansion, or payment toward any other impact fee or exaction imposed by local ordinance for the same need, on a dollar-for-814 815 dollar basis at fair market value.

3. Any proportionate-share mitigation must be directed by the school board toward a school capacity improvement identified in a financially feasible 5-year district work plan that satisfies the demands created by the development in accordance with a binding developer's agreement.

4. If a development is precluded from commencing because
there is inadequate classroom capacity to mitigate the impacts
of the development, the development may nevertheless commence if

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824 there are accelerated facilities in an approved capital 825 improvement element scheduled for construction in year four or 826 later of such plan which, when built, will mitigate the proposed 827 development, or if such accelerated facilities will be in the 828 next annual update of the capital facilities element, the 829 developer enters into a binding, financially guaranteed agreement with the school district to construct an accelerated 830 831 facility within the first 3 years of an approved capital 832 improvement plan, and the cost of the school facility is equal 833 to or greater than the development's proportionate share. When 834 the completed school facility is conveyed to the school 835 district, the developer shall receive impact fee credits usable 836 within the zone where the facility is constructed or any 837 attendance zone contiguous with or adjacent to the zone where the facility is constructed. 838

5. This paragraph does not limit the authority of a local government to deny a development permit or its functional equivalent pursuant to its home rule regulatory powers, except as provided in this part.

843

(f) Intergovernmental coordination.-

844 1. When establishing concurrency requirements for public 845 schools, a local government shall satisfy the requirements for 846 intergovernmental coordination set forth in s. 163.3177(6)(h)1. 847 and 2., except that a municipality is not required to be a 848 signatory to the interlocal agreement required by ss. 849 163.3177(6)(h)2. and 163.31777(6), as a prerequisite for 850 imposition of school concurrency, and as a nonsignatory, shall 851 not participate in the adopted local school concurrency system, 852 if the municipality meets all of the following criteria for

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853 having no significant impact on school attendance:

a. The municipality has issued development orders for fewer than 50 residential dwelling units during the preceding 5 years, or the municipality has generated fewer than 25 additional public school students during the preceding 5 years.

b. The municipality has not annexed new land during the
preceding 5 years in land use categories which permit
residential uses that will affect school attendance rates.

861 c. The municipality has no public schools located within862 its boundaries.

d. At least 80 percent of the developable land within theboundaries of the municipality has been built upon.

865 2. A municipality which qualifies as having no significant 866 impact on school attendance pursuant to the criteria of 867 subparagraph 1. must review and determine at the time of its 868 evaluation and appraisal report pursuant to s. 163.3191 whether 869 it continues to meet the criteria pursuant to s. 163.31777(6). 870 If the municipality determines that it no longer meets the 871 criteria, it must adopt appropriate school concurrency goals, 872 objectives, and policies in its plan amendments based on the 873 evaluation and appraisal report, and enter into the existing 874 interlocal agreement required by ss. 163.3177(6)(h)2. and 875 163.31777, in order to fully participate in the school 876 concurrency system. If such a municipality fails to do so, it 877 will be subject to the enforcement provisions of s. 163.3191.

(g) Interlocal agreement for school concurrency.-When establishing concurrency requirements for public schools, a local government must enter into an interlocal agreement that satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and



882 163.31777 and the requirements of this subsection. The 883 interlocal agreement shall acknowledge both the school board's 884 constitutional and statutory obligations to provide a uniform 885 system of free public schools on a countywide basis, and the 886 land use authority of local governments, including their 887 authority to approve or deny comprehensive plan amendments and development orders. The interlocal agreement shall be submitted 888 889 to the state land planning agency by the local government as a 890 part of the compliance review, along with the other necessary 891 amendments to the comprehensive plan required by this part. In 892 addition to the requirements of ss. 163.3177(6)(h) and 893 163.31777, the interlocal agreement shall meet the following 894 requirements:

895 1. Establish the mechanisms for coordinating the 896 development, adoption, and amendment of each local government's 897 public school facilities element with each other and the plans 898 of the school board to ensure a uniform districtwide school 899 concurrency system.

900 2. Establish a process for the development of siting 901 criteria which encourages the location of public schools 902 proximate to urban residential areas to the extent possible and 903 seeks to collocate schools with other public facilities such as 904 parks, libraries, and community centers to the extent possible.

905 3. Specify uniform, districtwide level-of-service standards 906 for public schools of the same type and the process for 907 modifying the adopted level-of-service standards.

908 4. Establish a process for the preparation, amendment, and 909 joint approval by each local government and the school board of 910 a public school capital facilities program which is financially



911 feasible, and a process and schedule for incorporation of the 912 public school capital facilities program into the local 913 government comprehensive plans on an annual basis.

914 5. Define the geographic application of school concurrency. 915 If school concurrency is to be applied on a less than districtwide basis in the form of concurrency service areas, the 916 917 agreement shall establish criteria and standards for the 918 establishment and modification of school concurrency service 919 areas. The agreement shall also establish a process and schedule 920 for the mandatory incorporation of the school concurrency 921 service areas and the criteria and standards for establishment 922 of the service areas into the local government comprehensive 923 plans. The agreement shall ensure maximum utilization of school 924 capacity, taking into account transportation costs and court-925 approved desegregation plans, as well as other factors. The 926 agreement shall also ensure the achievement and maintenance of 927 the adopted level-of-service standards for the geographic area 928 of application throughout the 5 years covered by the public 929 school capital facilities plan and thereafter by adding a new 930 fifth year during the annual update.

931 6. Establish a uniform districtwide procedure for932 implementing school concurrency which provides for:

a. The evaluation of development applications for
compliance with school concurrency requirements, including
information provided by the school board on affected schools,
impact on levels of service, and programmed improvements for
affected schools and any options to provide sufficient capacity;

b. An opportunity for the school board to review andcomment on the effect of comprehensive plan amendments and



940 rezonings on the public school facilities plan; and 941 c. The monitoring and evaluation of the school concurrency 942 system.

943 7. Include provisions relating to amendment of the944 agreement.

8. A process and uniform methodology for determiningproportionate-share mitigation pursuant to subparagraph (e)1.

947 (h) Local government authority.-This subsection does not 948 limit the authority of a local government to grant or deny a 949 development permit or its functional equivalent prior to the 950 implementation of school concurrency.

951 (14) <u>RULEMAKING AUTHORITY.</u>The state land planning agency 952 shall, by October 1, 1998, adopt by rule minimum criteria for 953 the review and determination of compliance of a public school 954 facilities element adopted by a local government for purposes of 955 the imposition of school concurrency.

956 (15) (a) MULTIMODAL DISTRICTS.-Multimodal transportation 957 districts may be established under a local government 958 comprehensive plan in areas delineated on the future land use 959 map for which the local comprehensive plan assigns secondary 960 priority to vehicle mobility and primary priority to assuring a 961 safe, comfortable, and attractive pedestrian environment, with 962 convenient interconnection to transit. Such districts must 963 incorporate community design features that will reduce the 964 number of automobile trips or vehicle miles of travel and will 965 support an integrated, multimodal transportation system. Before 966 Prior to the designation of multimodal transportation districts, 967 the Department of Transportation shall, in consultation with be consulted by the local government, to assess the impact that the 968

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969 proposed multimodal district area is expected to have on the 970 adopted level-of-service standards established for Strategic 971 Intermodal System facilities, as provided in s. 339.63 defined 972 in s. 339.64, and roadway facilities funded in accordance with 973 s. 339.2819. Further, the local government shall, in cooperation 974 with the Department of Transportation, develop a plan to 975 mitigate any impacts to the Strategic Intermodal System, 976 including the development of a long-term concurrency management 977 system pursuant to subsection (9) and s. 163.3177(3)(d). 978 Multimodal transportation districts existing prior to July 1, 979 2005, shall meet, at a minimum, the provisions of this section 980 by July 1, 2006, or at the time of the comprehensive plan update 981 pursuant to the evaluation and appraisal report, whichever 982 occurs last.

983 (b) Community design elements of such a multimodal 984 transportation district include:

985 1. A complementary mix and range of land uses, including 986 educational, recreational, and cultural uses;

987 2. Interconnected networks of streets designed to encourage 988 walking and bicycling, with traffic-calming where desirable;

989 3. Appropriate densities and intensities of use within 990 walking distance of transit stops;

4. Daily activities within walking distance of residences, 991 992 allowing independence to persons who do not drive; and

993 5. Public uses, streets, and squares that are safe, 994 comfortable, and attractive for the pedestrian, with adjoining 995 buildings open to the street and with parking not interfering 996 with pedestrian, transit, automobile, and truck travel modes. 997

(c) Local governments may establish multimodal level-of-



998 service standards that rely primarily on nonvehicular modes of transportation within the district, if when justified by an 999 1000 analysis demonstrating that the existing and planned community 1001 design will provide an adequate level of mobility within the 1002 district based upon professionally accepted multimodal level-of-1003 service methodologies. The analysis must also demonstrate that 1004 the capital improvements required to promote community design are financially feasible over the development or redevelopment 1005 1006 timeframe for the district and that community design features 1007 within the district provide convenient interconnection for a 1008 multimodal transportation system. Local governments may issue 1009 development permits in reliance upon all planned community 1010 design capital improvements that are financially feasible over 1011 the development or redevelopment timeframe for the district, regardless of without regard to the period of time between 1012 1013 development or redevelopment and the scheduled construction of the capital improvements. A determination of financial 1014 1015 feasibility shall be based upon currently available funding or 1016 funding sources that could reasonably be expected to become 1017 available over the planning period.

(d) Local governments may reduce impact fees or local access fees for development within multimodal transportation districts based on the reduction of vehicle trips per household or vehicle miles of travel expected from the development pattern planned for the district.

(e) By December 1, 2007, The Department of Transportation, in consultation with the state land planning agency and interested local governments, may designate a study area for conducting a pilot project to determine the benefits of and


1027 barriers to establishing a regional multimodal transportation 1028 concurrency district that extends over more than one local 1029 government jurisdiction. If designated:

1030 1. The study area must be in a county that has a population 1031 of at least 1,000 persons per square mile, be within an urban 1032 service area, and have the consent of the local governments 1033 within the study area. The Department of Transportation and the 1034 state land planning agency shall provide technical assistance.

1035 2. The local governments within the study area and the 1036 Department of Transportation, in consultation with the state 1037 land planning agency, shall cooperatively create a multimodal 1038 transportation plan that meets the requirements in of this 1039 section. The multimodal transportation plan must include viable 1040 local funding options and incorporate community design features, including a range of mixed land uses and densities and 1041 1042 intensities, which will reduce the number of automobile trips or 1043 vehicle miles of travel while supporting an integrated, 1044 multimodal transportation system.

1045 3. <u>In order</u> to effectuate the multimodal transportation 1046 concurrency district, participating local governments may adopt 1047 appropriate comprehensive plan amendments.

1048 4. The Department of Transportation, in consultation with 1049 the state land planning agency, shall submit a report by March 1050 1, 2009, to the Governor, the President of the Senate, and the 1051 Speaker of the House of Representatives on the status of the 1052 pilot project. The report must identify any factors that support 1053 or limit the creation and success of a regional multimodal 1054 transportation district including intergovernmental 1055 coordination.



1056 (16) PROPORTIONATE FAIR-SHARE MITIGATION.-It is the intent of the Legislature to provide a method by which the impacts of 1057 development on transportation facilities can be mitigated by the 1058 1059 cooperative efforts of the public and private sectors. The 1060 methodology used to calculate proportionate fair-share 1061 mitigation shall be calculated as follows: mitigation under this section shall be as provided for in subsection (12). 1062 1063 (a) The proportionate fair-share contribution shall be 1064 calculated based upon the cumulative number of trips from the 1065 proposed new stage or phase of development expected to reach 1066 roadways during the peak hour at the complete buildout of a 1067 stage or phase being approved, divided by the change in the peak 1068 hour maximum service volume of the roadways resulting from the 1069 construction of an improvement necessary to maintain the adopted 1070 level of service. The calculated proportionate fair-share 1071 contribution shall be multiplied by the construction cost, at 1072

1072 the time of developer payment, of the improvement necessary to 1073 maintain the adopted level of service in order to determine the 1074 proportionate fair-share contribution. For purposes of this 1075 subparagraph, the term "construction cost" includes all 1076 associated costs of the improvement.

1077 <u>(b) (a)</u> By December 1, 2006, Each local government shall 1078 adopt by ordinance a methodology for assessing proportionate 1079 fair-share mitigation options <u>consistent with this section</u>. By 1080 December 1, 2005, the Department of Transportation shall develop 1081 a model transportation concurrency management ordinance with 1082 methodologies for assessing proportionate fair-share mitigation 1083 options.

1084

(c) (b) 1. In its transportation concurrency management



1085 system, a local government shall, by December 1, 2006, include 1086 methodologies that will be applied to calculate proportionate 1087 fair-share mitigation. A developer may choose to satisfy all 1088 transportation concurrency requirements by contributing or 1089 paying proportionate fair-share mitigation if transportation 1090 facilities or facility segments identified as mitigation for 1091 traffic impacts are specifically identified for funding in the 1092 5-year schedule of capital improvements in the capital 1093 improvements element of the local plan or the long-term 1094 concurrency management system or if such contributions or 1095 payments to such facilities or segments are reflected in the 5-1096 year schedule of capital improvements in the next regularly scheduled update of the capital improvements element. Updates to 1097 1098 the 5-year capital improvements element which reflect 1099 proportionate fair-share contributions may not be found not in compliance based on ss. 163.3164(32) and 163.3177(3) if 1100 1101 additional contributions, payments or funding sources are reasonably anticipated during a period not to exceed 10 years to 1102 1103 fully mitigate impacts on the transportation facilities.

2. Proportionate fair-share mitigation shall be applied as a credit against <u>all transportation</u> impact fees <u>or any exactions</u> <u>assessed for the traffic impacts of a development to the extent</u> that all or a portion of the proportionate fair-share mitigation is used to address the same capital infrastructure improvements contemplated by the local government's impact fee ordinance.

1110 <u>(d) (c)</u> Proportionate fair-share mitigation includes, 1111 without limitation, separately or collectively, private funds, 1112 contributions of land, <u>or and construction and contribution of</u> 1113 facilities and may include public funds as determined by the



1114 local government. Proportionate fair-share mitigation may be 1115 directed toward one or more specific transportation improvements 1116 reasonably related to the mobility demands created by the 1117 development and such improvements may address one or more modes 1118 of travel. The fair market value of the proportionate fair-share 1119 mitigation may shall not differ based on the form of mitigation. 1120 A local government may not require a development to pay more 1121 than its proportionate fair-share contribution regardless of the 1122 method of mitigation. Proportionate fair-share mitigation shall 1123 be limited to ensure that a development meeting the requirements 1124 of this section mitigates its impact on the transportation 1125 system but is not responsible for the additional cost of 1126 reducing or eliminating backlogs.

1127 (e) (d) This subsection does not require a local government 1128 to approve a development that is not otherwise qualified for 1129 approval pursuant to the applicable local comprehensive plan and land development regulations; however, a development that 1130 1131 satisfies the requirements of this section shall not be denied on the basis of a failure to mitigate its transportation impacts 1132 1133 under the local comprehensive plan or land development 1134 regulations. This paragraph does not limit a local government 1135 from imposing lawfully adopted transportation impact fees.

1136 <u>(f) (e)</u> Mitigation for development impacts to facilities on 1137 the Strategic Intermodal System made pursuant to this subsection 1138 requires the concurrence of the Department of Transportation.

(g) (f) If the funds in an adopted 5-year capital improvements element are insufficient to fully fund construction of a transportation improvement required by the local government's concurrency management system, a local government

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1143 and a developer may still enter into a binding proportionate-1144 share agreement authorizing the developer to construct that 1145 amount of development on which the proportionate share is calculated if the proportionate-share amount in such agreement 1146 1147 is sufficient to pay for one or more improvements which will, in the opinion of the governmental entity or entities maintaining 1148 the transportation facilities, significantly benefit the 1149 1150 impacted transportation system. The improvements funded by the 1151 proportionate-share component must be adopted into the 5-year 1152 capital improvements schedule of the comprehensive plan at the 1153 next annual capital improvements element update. The funding of 1154 any improvements that significantly benefit the impacted 1155 transportation system satisfies concurrency requirements as a 1156 mitigation of the development's impact upon the overall 1157 transportation system even if there remains a failure of concurrency on other impacted facilities. 1158

(h) (g) Except as provided in subparagraph (c)1. (b)1., this section does may not prohibit the state land planning agency Department of Community Affairs from finding other portions of the capital improvements element amendments not in compliance as provided in this chapter.

1164 (i) (h) The provisions of This subsection does do not apply
1165 to a development of regional impact satisfying the requirements
1166 in of subsection (12).

(17) <u>AFFORDABLE WORKFORCE HOUSING.</u> A local government and the developer of affordable workforce housing units developed in accordance with s. 380.06(19) or s. 380.0651(3) may identify an employment center or centers in close proximity to the affordable workforce housing units. If at least 50 percent of



1172 the units are occupied by an employee or employees of an identified employment center or centers, all of the affordable 1173 1174 workforce housing units are exempt from transportation 1175 concurrency requirements, and the local government may not 1176 reduce any transportation trip-generation entitlements of an 1177 approved development-of-regional-impact development order. As 1178 used in this subsection, the term "close proximity" means 5 1179 miles from the nearest point of the development of regional 1180 impact to the nearest point of the employment center, and the 1181 term "employment center" means a place of employment that 1182 employs at least 25 or more full-time employees.

1183 (18) INCENTIVES FOR CONTRIBUTIONS.-Landowners or 1184 developers, including landowners or developers of developments 1185 of regional impact, who propose a large-scale development of 500 1186 cumulative acres or more may satisfy all of the transportation 1187 concurrency requirements by contributing or paying proportionate 1188 share or proportionate fair-share mitigation. If such 1189 contribution is made, a local government shall:

1190 (a) Designate the traffic impacts for transportation 1191 facilities or facility segments as mitigated for funding in the 1192 5-year schedule of capital improvements in the capital 1193 improvements element of the local comprehensive plan or the 1194 long-term concurrency management system; or

(b) Reflect that the traffic impacts for transportation facilities or facility segments are mitigated in the 5-year schedule of capital improvements in the next regularly scheduled update of the capital improvements element. Updates to the 5year capital improvements element which reflect proportionate share or proportionate fair-share contributions are deemed

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1201	<u>compliant with s. 163.3164(32) or s. 163.3177(3) if additional</u>
1202	contributions, payments, or funding sources are reasonably
1203	anticipated during a period not to exceed 10 years and would
1204	fully mitigate impacts on the transportation facilities and
1205	facility segments.
1206	(19) COSTS OF MITIGATIONThe costs of mitigation for
1207	concurrency impacts shall be distributed to all affected
1208	jurisdictions by the local government having jurisdiction over
1209	project or development approval. Distribution shall be
1210	proportionate to the percentage of the total concurrency
1211	mitigation costs incurred by an affected jurisdiction.
1212	Section 4. Subsection (2) of section 163.3182, Florida
1213	Statutes, is amended to read:
1214	163.3182 Transportation concurrency backlogs
1215	(2) CREATION OF TRANSPORTATION CONCURRENCY BACKLOG
1216	AUTHORITIES
1217	(a) A county or municipality may create a transportation
1218	concurrency backlog authority if it has an identified
1219	transportation concurrency backlog.
1220	(b) No later than 2012, a local government that has an
1221	identified transportation concurrency backlog shall adopt one or
1222	more transportation concurrency backlog areas as part of the
1223	local government's capital improvements element update to its
1224	submission of financial feasibility to the state land planning
1225	agency. Any additional areas that a local government creates
1226	shall be submitted biannually to the state land planning agency
1227	until the local government has demonstrated, no later than 2027,
1228	that the backlog existing in 2012 has been mitigated through
1229	construction or planned construction of the necessary

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1230	transportation mobility improvements. If a local government is
1231	unable to meet the biannual requirements of the capital
1232	improvements element update for new areas as a result of
1233	economic conditions, the local government may request from the
1234	state land planning agency a one-time waiver of the requirement
1235	to file the biannual creation of new transportation concurrency
1236	backlog authority areas.
1237	(c) Landowners or developers within a large-scale
1238	development area of 500 cumulative acres or more may request the
1239	local government to create a transportation concurrency backlog
1240	area for the development area for roadways significantly
1241	affected by traffic from the development if those roadways are
1242	or will be backlogged as defined by s. 163.3164(35). If a
1243	development permit is issued or a comprehensive plan amendment
1244	is approved within the development area, the local government
1245	shall designate the transportation concurrency backlog area
1246	unless the funding is insufficient to address one or more
1247	transportation capacity improvements necessary to satisfy the
1248	additional deficiencies coexisting or anticipated with the new
1249	development. The transportation concurrency backlog area shall
1250	be created by ordinance and shall be used to satisfy all
1251	proportionate share or proportionate fair-share transportation
1252	concurrency contributions of the development not otherwise
1253	satisfied by impact fees. The local government shall manage the
1254	area acting as a transportation concurrency backlog authority
1255	and all applicable provisions of this section apply, except that
1256	the tax increment shall be used to satisfy transportation
1257	concurrency requirements not otherwise satisfied by impact fees.
1258	(d) (b) Acting as the transportation concurrency backlog
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authority within the authority's jurisdictional boundary, the governing body of a county or municipality shall adopt and implement a plan to eliminate all identified transportation concurrency backlogs within the authority's jurisdiction using funds provided pursuant to subsection (5) and as otherwise provided pursuant to this section.

1265 (e) Notwithstanding any general law, special act, or 1266 ordinance to the contrary, a local government may not require 1267 any payments for transportation concurrency exceeding a development's traffic impacts as identified pursuant to impact 1268 1269 fees or s. 163.3180(12) or (16) and may not require such 1270 payments as a condition of a development order or permit. If 1271 such payments required to satisfy a development's share of 1272 transportation concurrency costs do not mitigate all traffic 1273 impacts of the planned development area because of existing or 1274 future backlog conditions, the owner or developer may petition 1275 the local government for designation of a transportation 1276 concurrency backlog area pursuant to this section, which shall 1277 satisfy any remaining concurrency backlog requirements in the 1278 impacted area.

Section 5. Paragraph (a) of subsection (7) of section380.06, Florida Statutes, is amended to read:

1281 1282 380.06 Developments of regional impact.-

(7) PREAPPLICATION PROCEDURES.-

(a) Before filing an application for development approval,
the developer shall contact the regional planning agency <u>having</u>
with jurisdiction over the proposed development to arrange a
preapplication conference. Upon the request of the developer or
the regional planning agency, other affected state and regional

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1288 agencies shall participate in the this conference and shall 1289 identify the types of permits issued by the agencies, the level of information required, and the permit issuance procedures as 1290 1291 applied to the proposed development. The levels of service 1292 required in the transportation methodology must be the same 1293 levels of service used to evaluate concurrency and proportionate 1294 share pursuant to s. 163.3180. The regional planning agency 1295 shall provide the developer information to the developer 1296 regarding about the development-of-regional-impact process and 1297 the use of preapplication conferences to identify issues, 1298 coordinate appropriate state and local agency requirements, and 1299 otherwise promote a proper and efficient review of the proposed 1300 development. If an agreement is reached regarding assumptions 1301 and methodology to be used in the application for development 1302 approval, the reviewing agencies may not subsequently object to 1303 those assumptions and methodologies unless subsequent changes to 1304 the project or information obtained during the review make those assumptions and methodologies inappropriate. 1305

Section 6. Present subsection (19) of section 403.973, Florida Statutes, is redesignated as subsection (20), and a new subsection (19) is added to that section, to read:

1309 403.973 Expedited permitting; comprehensive plan 1310 amendments.-

1311 (19) It is the intent of the Legislature to encourage and 1312 facilitate the location of businesses in the state which will 1313 create jobs and high wages, diversify the state's economy, and 1314 promote the development of energy saving technologies and other 1315 clean technologies to be used in Florida communities. It is also 1316 the intent of the Legislature to provide incentives in

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1317	regulatory process for mixed use projects that are regional
1318	centers for clean technology (RCCT) to accomplish the goals of
1319	this section and meet additional performance criteria for
1320	conservation, reduced energy and water consumption, and other
1321	practices for creating a sustainable community.
1322	(a) In order to qualify for the incentives in this
1323	subsection, a proposed RCCT project must:
1324	1. Create new jobs in development, manufacturing, and
1325	distribution in the clean technology industry, including, but
1326	not limited to, energy and fuel saving, alternative energy
1327	production, or carbon-reduction technologies. Overall job
1328	creation must be at a minimum ratio of one job for every
1329	household in the project and produce no fewer than 10,000 jobs
1330	upon completion of the project.
1331	2. Provide at least 25 percent of site-wide demand for
1332	electricity by new renewable energy sources.
1333	3. Use building design and construction techniques and
1334	materials to reduce project-wide energy demand by at least 25
1335	percent compared to 2009 average per capita consumption for the
1336	state.
1337	4. Use conservation and construction techniques and
1338	materials to reduce potable water consumption by at least 25
1339	percent compared to 2009 average per capita consumption for the
1340	state.
1341	5. Have a projected per capita carbon emissions at least 25
1342	percent below the 2009 average per capita carbon emissions for
1343	the state.
1344	<u>6. Contain at least 25,000 acres, at least 50 percent of</u>
1345	which will be dedicated to conservation or open space. The

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1346 project site must be directly accessible to a crossroad of two 1347 Strategic Intermodal System facilities and may not be located in 1348 a coastal high-hazard area. 1349 7. Be planned to contain a mix of land uses, including, at 1350 minimum, 5 million square feet of combined research and 1351 development, industrial uses, and commercial land uses, and a 1352 balanced mix of housing to meet the demands for jobs and wages 1353 created within the project. 1354 8. Be designed to greatly reduce the need for automobile 1355 usage through an intramodal mass transit system, site design, 1356 and other strategies to reduce vehicle miles travelled. 1357 (b) The office shall certify a RCCT project as eligible for 1358 the incentives in this subsection within 30 days after receiving 1359 an application that meets the criteria paragraph (a). The 1360 application must be received within 180 days after July 1, 2009, 1361 in order to qualify for this incentive. The recommendation from 1362 the governing body of the county or municipality in which the 1363 project may be located is required in order for the office to 1364 certify that any project is eligible for the expedited review 1365 and incentives under this subsection. The office may decertify a 1366 project that has failed to meet the criteria in this subsection 1367 and the commitments set forth in the application. 1368 (c)1. The office shall direct the creation of regional 1369 permit action teams through a memorandum of agreement as set 1370 forth in subsections (4)-(6). The RCCT project shall be eligible 1371 for the expedited permitting and other incentives provided in 1372 this section. 2. Notwithstanding any other provisions of law, 1373 1374 applications for comprehensive plan amendments received before

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1375	June 1, 2009, which are associated with RCCT projects certified
1376	under this subsection, including text amendments that set forth
1377	parameters for establishing a RCCT project map amendment, shall
1378	be processed pursuant to the provisions of s. 163.3187(1)(c) and
1379	(3). The Legislature finds that a project meeting the criteria
1380	for certification under this subsection meets the requirements
1381	for land use allocation need based on population projections,
1382	discouragement of urban sprawl, the provisions of s.
1383	163.3177(6)(a) and (11), and implementing rules.
1384	3. Any development projects within the certified project
1385	which are subject to development-of-regional-impact review
1386	pursuant to the applicable provisions of chapter 380 shall be
1387	reviewed pursuant to that chapter and applicable rules. If a
1388	RCCT project qualifies as a development of regional impact, the
1389	application must be submitted within 180 days after the adoption
1390	of the related comprehensive plan amendment. Notwithstanding any
1391	other provisions of law, the state land planning agency may not
1392	appeal a local government development order issued under chapter
1393	380 unless the agency having regulatory authority over the
1394	subject area of the appeal has recommended an appeal.
1395	Section 7. Transportation mobility fee
1396	(1)(a) The Legislature finds that the existing
1397	transportation concurrency system has not adequately addressed
1398	the transportation needs of this state in an effective,
1399	predictable, and equitable manner and is not producing a
1400	sustainable transportation system for the state. The Legislature
1401	finds that the current system is complex, lacks uniformity among
1402	jurisdictions, is too focused on roadways to the detriment of
1403	desired land use patterns and transportation alternatives, and
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1404	frequently prevents the attainment of important growth
1405	management goals.
1406	(b) The Legislature determines that the state shall
1407	evaluate and, as deemed feasible, implement a different adequate
1408	public facility requirement for transportation which uses a
1409	mobility fee. The mobility fee shall be designed to provide for
1410	mobility needs, ensure that development provides mitigation for
1411	its impacts on the transportation system in approximate
1412	proportionality to those impacts, fairly distribute financial
1413	burdens, and promote compact, mixed-use, and energy efficient
1414	development.
1415	(2) The Legislature directs the state land planning agency
1416	and the Department of Transportation, both of which are
1417	currently performing independent mobility fee studies, to
1418	coordinate and use those studies in developing a methodology for
1419	a mobility fee system as follows:
1420	(a) The uniform mobility fee methodology for statewide
1421	application is intended to replace existing transportation
1422	concurrency management systems adopted and implemented by local
1423	governments. The studies shall focus upon developing a
1424	methodology that includes:
1425	1. A determination of the amount, distribution, and timing
1426	of vehicular and people-miles traveled by applying
1427	professionally accepted standards and practices in the
1428	disciplines of land use and transportation planning, including
1429	requirements of constitutional and statutory law.
1430	2. The development of an equitable mobility fee that
1431	provides funding for future mobility needs whereby new
1432	development mitigates in approximate proportionality its impacts

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1433 on the transportation system, yet is not delayed or held accountable for system backlogs or failures that are not 1434 1435 directly attributable to the proposed development. 1436 3. The replacement of transportation-related financial 1437 feasibility obligations, proportionate-share contributions for 1438 developments of regional impacts, proportionate fair-share contributions, and locally adopted transportation impact fees 1439 1440 with the mobility fee, such that a single transportation fee may 1441 be applied uniformly on a statewide basis by application of the 1442 mobility fee formula developed by these studies. 1443 4. Applicability of the mobility fee on a statewide or more 1444 limited geographic basis, accounting for special requirements arising from implementation for urban, suburban, and rural 1445 1446 areas, including recommendations for an equitable implementation 1447 in these areas. 5. The feasibility of developer contributions of land for 1448 right-of-way or developer-funded improvements to the 1449 1450 transportation network to be recognized as credits against the 1451 mobility fee by entering into mutually acceptable agreements 1452 reached with the impacted jurisdiction. 1453 6. An equitable methodology for distribution of the mobility fee proceeds among those jurisdictions responsible for 1454 1455 construction and maintenance of the impacted roadways, such that 1456 the collected mobility fees are used for improvements to the 1457 overall transportation network of the impacted jurisdiction. 1458 (b) The state land planning agency and the Department of 1459 Transportation shall develop and submit to the President of the 1460 Senate and the Speaker of the House of Representatives, no later than July 15, 2009, an initial interim joint report on the 1461



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1462	status of the mobility fee methodology study, no later than
1463	October 1, 2009, a second interim joint report on the status of
1464	the mobility fee methodology study, and no later than December
1465	1, 2009, a final joint report on the mobility fee methodology
1466	study, complete with recommended legislation and a plan to
1467	implement the mobility fee as a replacement for the existing
1468	transportation concurrency management systems adopted and
1469	implemented by local governments. The final joint report shall
1470	also contain, but is not limited to, an economic analysis of
1471	implementation of the mobility fee, activities necessary to
1472	implement the fee, and potential costs and benefits at the state
1473	and local levels and to the private sector.
1474	Section 8. The Legislature directs the Department of
1475	Transportation to establish an approved transportation
1476	methodology which recognizes that a planned, sustainable, or
1477	self-sufficient development area will likely achieve a community
1478	internal capture rate in excess of 30 percent when fully
1479	developed. A sustainable or self-sufficient development area
1480	consists of 500 acres or more of large-scale developments
1481	individually or collectively designed to achieve self
1482	containment by providing a balance of land uses to fulfill a
1483	majority of the community's needs. The adopted transportation
1484	methodology shall use a regional transportation model that
1485	incorporates professionally accepted modeling techniques
1486	applicable to well-planned, sustainable communities of the size,
1487	location, mix of uses, and design features consistent with such
1488	communities. The adopted transportation methodology shall serve
1489	as the basis for sustainable or self-sufficient development's
1490	traffic impact assessments by the department. The methodology
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1491	review must be completed and in use no later than July 1, 2009.
1492	Section 9. This act shall take effect July 1, 2009.
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1494	============ T I T L E A M E N D M E N T =================================
1495	And the title is amended as follows:
1496	Delete everything before the enacting clause
1497	and insert:
1498	A bill to be entitled
1499	An act relating to growth management; amending s.
1500	163.3164, F.S.; revising definitions; providing a
1501	definition for the terms "dense urban land area,"
1502	"backlog" or "backlogged transportation facility," and
1503	"background trips"; amending s. 163.3177, F.S.;
1504	conforming a cross-reference; providing that a local
1505	government's comprehensive plan or plan amendments for
1506	land uses within a transportation concurrency
1507	exception area meets the level-of-service standards
1508	for transportation; amending s. 163.3180, F.S.;
1509	revising concurrency requirements; providing
1510	legislative findings relating to transportation
1511	concurrency exception areas; providing for the
1512	applicability of transportation concurrency exception
1513	areas; deleting certain requirements for
1514	transportation concurrency exception areas; providing
1515	that the designation of a transportation concurrency
1516	exception area does not limit a local government's
1517	home rule power to adopt ordinances or impose fees and
1518	does not affect any contract or agreement entered into
1519	or development order rendered before such designation;
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1520 requiring that the Office of Program Policy Analysis 1521 and Government Accountability submit a report to the Legislature concerning the effects of the 1522 1523 transportation concurrency exception areas; providing 1524 for an exemption from level-of-service standards for 1525 proposed development related to qualified job-creation 1526 projects; clarifying the calculation of the 1527 proportionate-share contribution for local and 1528 regionally significant traffic impacts which is paid 1529 by a development of regional impact for the purpose of 1530 satisfying certain concurrency requirements; amending 1531 s. 163.3182, F.S.; revising provisions relating to 1532 transportation concurrency backlog authorities; 1533 requiring that a local government adopt one or more 1534 transportation concurrency backlog areas as part its 1535 capital improvements element update; requiring that a 1536 local government biannually submit new areas to the state land planning agency until certain conditions 1537 1538 are met; providing an exception; providing for certain 1539 landowners or developers to request a transportation 1540 concurrency backlog area for a development area; 1541 prohibiting a local government from requiring payments 1542 for transportation concurrency which exceed the costs 1543 of mitigating traffic impacts; amending s. 380.06, 1544 F.S.; revising provisions relating to preapplication 1545 procedures for development approval; requiring that 1546 the level-of-service standards required in the 1547 transportation methodology be the same as the 1548 standards used to evaluate concurrency and



1549 proportionate share; amending s. 403.973, F.S.; 1550 providing legislative intent; providing certain 1551 criteria for regional centers for clean technology 1552 projects to receive expedited permitting; providing 1553 regulatory incentives for projects that meet such 1554 criteria; authorizing the Office of Tourism, Trade, 1555 and Economic Development within the Executive Office 1556 of the Governor to certify and decertify such 1557 projects; authorizing the office to create regional 1558 permit action teams; providing for a transportation 1559 mobility fee; providing legislative findings and 1560 intent; requiring that the state land planning agency 1561 and the Department of Transportation coordinate their 1562 independent mobility fees studies to develop a 1563 methodology for a mobility fee system; providing guidelines for developing the methodology; requiring 1564 1565 that the state land planning agency and the department 1566 submit joint interim reports to the Legislature by 1567 specified dates; requiring that the Department of 1568 Transportation establish a transportation methodology; 1569 requiring that such methodology be completed and in 1570 use by a specified date; providing an effective date.