2009

1	A bill to be entitled
2	An act relating to environmental protection; amending s.
3	253.034, F.S.; establishing a date by which land
4	management plans for conservation lands must contain
5	certain outcomes, goals, and elements; amending s.
6	253.111, F.S.; deleting a 40-day timeframe for a board of
7	county commissioners to decide whether to acquire county
8	land being sold by the Board of Trustees of the Internal
9	Improvement Trust Fund; amending s. 259.035, F.S.;
10	increasing the maximum number of terms of appointed
11	members of the Acquisition and Restoration Council;
12	revising provisions for the appointment of members;
13	clarifying that vacancies in the unexpired term of
14	appointed members shall be filled in the same manner as
15	the original appointment; requiring a majority vote of the
16	council for certain decisions; amending s. 259.037, F.S.;
17	establishing certain dates by which agencies managing
18	certain lands must submit certain reports and lists to the
19	Land Management Uniform Accounting Council; amending s.
20	259.105, F.S.; specifying capital project expenditures
21	eligible to receive certain proceeds from the Florida
22	Forever Trust Fund; revising legislative intent for the
23	distribution of funds from the Florida Communities Trust;
24	requiring the amendment of rule criteria to increase the
25	available point total for awarding grants to public vessel
26	access projects; requiring a majority vote of the
27	Acquisition and Restoration Council for certain decisions;
28	amending s. 253.12, F.S.; clarifying that title to certain
I	Page 1 of 36

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hb1349-02-c2

2009

29 sovereignty lands that were judicially adjudicated are excluded from automatically becoming private property; 30 31 amending s. 373.236, F.S.; authorizing the Department of 32 Environmental Protection and water management districts to issue 50-year consumptive use permits to specified 33 34 entities for certain alternative water supply development 35 projects; providing for compliance reporting and review, 36 modification, and revocation relating to such permits; 37 amending s. 373.414, F.S.; revising permitting criteria 38 for activities in surface waters and wetlands; providing a presumption of compliance for certain permit applications 39 for activities in surface waters and wetlands; requiring 40 the department and third parties to prove noncompliance by 41 42 a preponderance of the evidence in challenges of such 43 permit applications; authorizing the department and water 44 management districts to file complaints under certain conditions; prohibiting professionals from certifying 45 permit applications under certain conditions; amending s. 46 47 373.427, F.S.; increasing the amount of time for filing a 48 petition for an administrative hearing on an application 49 to use board of trustees-owned submerged lands; amending s. 403.0876, F.S.; providing that the department's failure 50 51 to approve or deny certain air construction permits within 52 90 days does not automatically result in approval or 53 denial; amending s. 403.121, F.S.; excluding certain air 54 pollution violations from certain departmental actions; 55 clarifying when a respondent in an administrative action 56 is the prevailing party; revising the penalties that may Page 2 of 36

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57 be assessed for violations involving drinking water 58 contamination, wastewater, dredge, fill, or stormwater, 59 mangrove trimming or alterations, solid waste, air 60 emission, storage tank system and petroleum contamination, and contaminated site rehabilitation; providing for 61 assessment of administrative penalties for other 62 63 violations; increasing fines relating to public water system requirements; revising provisions relating to a 64 65 limit on the amount of a fine for a particular violation 66 by certain violators; amending ss. 712.03 and 712.04, 67 F.S.; providing an exception from an entitlement to marketable record title to interests held by governmental 68 entities; amending ss. 373.036, 373.4135, and 373.4136, 69 70 F.S.; conforming cross-references; providing an effective 71 date.

73 Be It Enacted by the Legislature of the State of Florida:

75 Section 1. Paragraphs (a) and (c) of subsection (5) of 76 section 253.034, Florida Statutes, are amended to read:

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72

74

253.034 State-owned lands; uses.--

(5) Each manager of conservation lands shall submit to the Division of State Lands a land management plan at least every 10 years in a form and manner prescribed by rule by the board and in accordance with the provisions of s. 259.032. Each manager of conservation lands shall also update a land management plan whenever the manager proposes to add new facilities or make substantive land use or management changes that were not

Page 3 of 36

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85 addressed in the approved plan, or within 1 year of the addition 86 of significant new lands. Each manager of nonconservation lands 87 shall submit to the Division of State Lands a land use plan at 88 least every 10 years in a form and manner prescribed by rule by 89 the board. The division shall review each plan for compliance with the requirements of this subsection and the requirements of 90 91 the rules established by the board pursuant to this section. All 92 land use plans, whether for single-use or multiple-use 93 properties, shall include an analysis of the property to 94 determine if any significant natural or cultural resources are 95 located on the property. Such resources include archaeological and historic sites, state and federally listed plant and animal 96 97 species, and imperiled natural communities and unique natural 98 features. If such resources occur on the property, the manager shall consult with the Division of State Lands and other 99 100 appropriate agencies to develop management strategies to protect such resources. Land use plans shall also provide for the 101 102 control of invasive nonnative plants and conservation of soil 103 and water resources, including a description of how the manager 104 plans to control and prevent soil erosion and soil or water 105 contamination. Land use plans submitted by a manager shall 106 include reference to appropriate statutory authority for such 107 use or uses and shall conform to the appropriate policies and 108 guidelines of the state land management plan. Plans for managed areas larger than 1,000 acres shall contain an analysis of the 109 110 multiple-use potential of the property, which analysis shall 111 include the potential of the property to generate revenues to enhance the management of the property. Additionally, the plan 112 Page 4 of 36

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113 shall contain an analysis of the potential use of private land 114 managers to facilitate the restoration or management of these 115 lands. In those cases where a newly acquired property has a 116 valid conservation plan that was developed by a soil and 117 conservation district, such plan shall be used to guide 118 management of the property until a formal land use plan is 119 completed.

(a) State lands shall be managed to ensure the 120 121 conservation of the state's plant and animal species and to 122 ensure the accessibility of state lands for the benefit and 123 enjoyment of all people of the state, both present and future. 124 Beginning July 1, 2009, each newly developed or updated land 125 management plan must shall provide a desired outcome, describe 126 both short-term and long-term management goals, and include measurable objectives for achieving these to achieve those 127 goals. Short-term goals must shall be achievable within a 2-year 128 129 planning period, and long-term goals must shall be achievable 130 within a 10-year planning period. These short-term and long-term 131 management goals shall be the basis for all subsequent land 132 management activities.

133 (c) <u>Beginning July 1, 2009, a newly developed or updated</u> 134 the land management plan <u>must</u>, <u>shall</u> at a minimum, contain the 135 following elements:

136

1. A physical description of the land.

A quantitative data description of the land which
 includes an inventory of forest and other natural resources;
 exotic and invasive plants; hydrological features;
 infrastructure, including recreational facilities; and other

Page 5 of 36

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significant land, cultural, or historical features. The 141 142 inventory must shall reflect the number of acres for each 143 resource and feature, as when appropriate. The inventory shall 144 be of such detail that objective measures and benchmarks can be 145 established for each tract of land and monitored during the lifetime of the plan. All quantitative data collected must shall 146 147 be aggregated, standardized, collected, and presented in an 148 electronic format to allow for uniform management reporting and 149 analysis. The information collected by the Department of 150 Environmental Protection pursuant to s. 253.0325(2) shall be 151 available to the land manager and his or her assignee.

3. A detailed description of each short-term and long-term land management goal, the associated measurable objectives, and the related activities that are to be performed to meet the land management objectives. Each land management objective must be addressed by the land management plan, and where practicable, <u>may not no land management objective shall</u> be performed to the detriment of the other land management objectives.

159 4. A schedule of land management activities which contains short-term and long-term land management goals and the related 160 161 measurable objective and activities. The schedule must shall 162 include for each activity a timeline for completing each 163 activity completion, quantitative measures, and detailed expense 164 and manpower budgets. The schedule must shall provide a management tool that facilitates the development of performance 165 166 measures.

167 5. A summary budget for the scheduled land management168 activities of the land management plan. For state lands

Page 6 of 36

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hb1349-02-c2

169 containing or anticipated to contain imperiled species habitat, 170 the summary budget must shall include any fees anticipated from public or private entities for projects to offset adverse 171 172 impacts to imperiled species or such habitat, which fees shall 173 be used solely to restore, manage, enhance, repopulate, or 174 acquire imperiled species habitat. The summary budget must shall be prepared in a such manner that it facilitates computing an 175 176 aggregate of land management costs for all state-managed lands 177 using the categories described in s. 259.037(3).

Section 2. Subsection (2) of section 253.111, FloridaStatutes, is amended to read:

180 253.111 Notice to board of county commissioners before 181 sale.--The Board of Trustees of the Internal Improvement Trust 182 Fund of the state may not sell any land to which they hold title 183 unless and until they afford an opportunity to the county in 184 which such land is situated to receive such land on the 185 following terms and conditions:

(2) The board of county commissioners of the county in
which such land is situated shall, within 40 days after receipt
of such notification from the board, determine by resolution
whether or not it proposes to acquire such land.

190Section 3.Subsections (1), (2), and (5) of section191259.035, Florida Statutes, are amended to read:

192 259.035 Acquisition and Restoration Council.--

193 (1) There is created the Acquisition and Restoration 194 Council, -

195(a) The council shall be composed of <u>11</u> eleven voting196members, with six members appointed pursuant to paragraphs (a),

Page 7 of 36

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197 (b), and (c) four of whom shall be appointed by the Governor. Of 198 these four appointees, three shall be from scientific 199 disciplines related to land, water, or environmental sciences 200 and the fourth shall have at least 5 years of experience in 201 managing lands for both active and passive types of recreation. 202 They shall serve 4-year terms, except that, initially, to 203 provide for staggered terms, two of the appointees shall serve 204 2-year terms. All subsequent appointments shall be for 4-year staggered terms. An No appointee may not shall serve more than 205 206 two terms 6 years. A vacancy shall be filled for the remainder 207 of an unexpired term in the same manner as the original 208 appointment. The Governor may at any time fill a vacancy for the 209 unexpired term of a member appointed under this paragraph. 210 Four members shall be appointed by the Governor. Three (a) of such members shall be from scientific disciplines related to 211 212 land, water, or environmental sciences and the fourth member 213 must have at least 5 years of experience in managing lands for 214 both active and passive types of recreation. 215 One member shall be appointed by the Commissioner of (b) 216 Agriculture from a discipline related to agriculture, including 217 silviculture. 218 (c) One member shall be appointed by the Fish and Wildlife 219 Conservation Commission from a discipline related to wildlife 220 management or wildlife ecology. 221 (d) (b) The five remaining members appointees shall be composed of the Secretary of Environmental Protection, the 222 director of the Division of Forestry of the Department of 223 224 Agriculture and Consumer Services, the executive director of the Page 8 of 36

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Fish and Wildlife Conservation Commission, the director of the Division of Historical Resources of the Department of State, and the Secretary of the Department of Community Affairs, or their respective designees.

(c) One member shall be appointed by the Commissioner of Agriculture with a discipline related to agriculture including silviculture. One member shall be appointed by the Fish and Wildlife Conservation Commission with a discipline related to wildlife management or wildlife ecology.

234 <u>(e) (d)</u> The Governor shall appoint the chair of the 235 council, and a vice chair shall be elected from among the 236 members.

237 <u>(f)(e)</u> The council shall hold periodic meetings at the 238 request of the chair.

239 (g) (f) The Department of Environmental Protection shall 240 provide primary staff support to the council and shall ensure 241 that council meetings are electronically recorded. Such 242 recording <u>must</u> shall be preserved pursuant to chapters 119 and 243 257.

(h) (g) The board of trustees may has authority to adopt
 rules pursuant to administer ss. 120.536(1) and 120.54 to
 implement the provisions of this section.

(2) The <u>six appointed</u> four members of the council
appointed pursuant to paragraph (a) and the two members of the
council appointed pursuant to paragraph (c) shall receive
reimbursement for expenses and per diem for travel, to attend
council meetings, as allowed state officers and employees while
in the performance of their duties, pursuant to s. 112.061.
Page 9 of 36

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hb1349-02-c2

(3)

(5) An affirmative vote of six five members of the council
is required in order to change a project boundary or to place a
proposed project on a list developed pursuant to subsection (4).
Any member of the council who by family or a business
relationship has a connection with all or a portion of any
proposed project shall declare the interest before voting on its
inclusion on a list.

260 Section 4. Paragraph (b) of subsection (3) and subsection 261 (6) of section 259.037, Florida Statutes, are amended to read: 262 259.037 Land Management Uniform Accounting Council.--

263

264 (b) Beginning July 1, 2009, each reporting agency shall 265 also:

1. Include a report of the available public use opportunities for each management unit of state land, the total management cost for public access and public use, and the cost associated with each use option.

270 2. List the acres of land requiring minimal management 271 effort, moderate management effort, and significant management 272 effort pursuant to s. 259.032(11)(c). For each category created 273 in paragraph (a), the reporting agency shall include the amount 274 of funds requested, the amount of funds received, and the amount 275 of funds expended for land management.

276 3. List acres managed and cost of management for each277 park, preserve, forest, reserve, or management area.

4. List acres managed, cost of management, and lead
manager for each state lands management unit for which secondary
management activities were provided.

Page 10 of 36

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281 5. Include a report of the estimated calculable financial 282 benefits to the public for the ecosystem services provided by 283 conservation lands, based on the best readily available 284 information or science that provides a standard measurement 285 methodology to be consistently applied by the land managing 286 agencies. Such information may include, but need not be limited 287 to, the value of natural lands for protecting the quality and quantity of drinking water through natural water filtration and 288 289 recharge, contributions to protecting and improving air quality, benefits to agriculture through increased soil productivity and 290 preservation of biodiversity, and savings to property and lives 291 292 through flood control.

293 Beginning July 1, 2010 Biennially, each reporting (6) 294 agency shall also submit an operational report every 5 years for 295 each management area for which a new or updated along with an 296 approved management plan has been approved by the board of 297 trustees pursuant to ss. 253.034(5) and 259.032(10). The report 298 should assess the progress toward achieving short-term and long-299 term management goals of the approved management plan, including 300 all land management activities, and identify any deficiencies in 301 management and corrective actions to address identified 302 deficiencies as appropriate. This report shall be submitted to 303 the Acquisition and Restoration Council and the division for inclusion in its annual report required pursuant to s. 259.036. 304 305 Section 5. Paragraphs (b), (c), (e), (f), (g), and (h) of subsection (3) and subsection (13) of section 259.105, Florida 306 307 Statutes, are amended to read: 308 259.105 The Florida Forever Act.--

Page 11 of 36

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(3) Less the costs of issuing and the costs of funding reserve accounts and other costs associated with bonds, the proceeds of cash payments or bonds issued pursuant to this section shall be deposited into the Florida Forever Trust Fund created by s. 259.1051. The proceeds shall be distributed by the Department of Environmental Protection in the following manner:

315 Thirty-five percent to the Department of Environmental (b) 316 Protection for the acquisition of lands and capital project 317 expenditures described in this section. Of the proceeds 318 distributed pursuant to this paragraph, it is the intent of the 319 Legislature that an increased priority be given to those 320 acquisitions which achieve a combination of conservation goals, including protecting Florida's water resources and natural 321 322 groundwater recharge. At a minimum, 3 percent, and no more than 323 10 percent, of the funds allocated pursuant to this paragraph 324 shall be spent on capital project expenditures identified in the 325 management prospectus prepared pursuant to s. 259.032(9)(d) 326 during the time of acquisition, or in the management plan 327 prepared pursuant to s. 259.032(10). Such capital projects must 328 which meet land management planning activities necessary for 329 public access.

(c) Twenty-one percent to the Department of Community Affairs for use by the Florida Communities Trust for the purposes of part III of chapter 380, as described and limited by this subsection, and grants to local governments or nonprofit environmental organizations that are tax-exempt under s. 501(c)(3) of the United States Internal Revenue Code for the acquisition of community-based projects, urban open spaces,

Page 12 of 36

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hb1349-02-c2

337 parks, and greenways to implement local government comprehensive 338 plans. From funds available to the trust and used for land 339 acquisition, 75 percent shall be matched by local governments on 340 a dollar-for-dollar basis. The Legislature intends that the 341 Florida Communities Trust emphasize funding projects in low-342 income or otherwise disadvantaged communities and projects that 343 provide areas for direct water access and water-dependent 344 facilities that are open to the public and offer public access 345 by vessels to waters of the state, including boat ramps and 346 associated parking and other support facilities, by amending 347 rule criteria for awarding grants for public vessel access projects to increase the available point total for those 348 349 projects. At least 30 percent of the total allocation provided 350 to the trust shall be used in Standard Metropolitan Statistical 351 Areas, but one-half of that amount shall be used in localities 352 in which the project site is located in built-up commercial, 353 industrial, or mixed-use areas and functions to intersperse open 354 spaces within congested urban core areas. From funds allocated 355 to the trust, no less than 5 percent shall be used to acquire 356 lands for recreational trail systems, provided that in the event 357 these funds are not needed for such projects, they will be 358 available for other trust projects. Local governments may use 359 federal grants or loans, private donations, or environmental 360 mitigation funds, including environmental mitigation funds required pursuant to s. 338.250, for any part or all of any 361 local match required for acquisitions funded through the Florida 362 363 Communities Trust. Any lands purchased by nonprofit 364 organizations using funds allocated under this paragraph must

Page 13 of 36

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365 provide for such lands to remain permanently in public use 366 through a reversion of title to local or state government, 367 conservation easement, or other appropriate mechanism. Projects 368 funded with funds allocated to the Trust shall be selected in a 369 competitive process measured against criteria adopted in rule by 370 the Trust.

371 (e) One and five-tenths percent to the Department of Environmental Protection for the purchase of inholdings and 372 373 additions to state parks and for capital project expenditures as 374 described in this section. At a minimum, 1 percent, and no more 375 than 10 percent, of the funds allocated pursuant to this 376 paragraph shall be spent on capital project expenditures 377 identified in the management prospectus prepared pursuant to s. 378 259.032(9)(d) during the time of acquisition, or in the 379 management plan prepared pursuant to s. 259.032(10). Such capital projects must which meet land management planning 380 381 activities necessary for public access. For the purposes of this 382 paragraph, the term "state park" means any real property in the 383 state which is under the jurisdiction of the Division of Recreation and Parks of the department, or which may come under 384 385 its jurisdiction.

(f) One and five-tenths percent to the Division of Forestry of the Department of Agriculture and Consumer Services to fund the acquisition of state forest inholdings and additions pursuant to s. 589.07, the implementation of reforestation plans or sustainable forestry management practices, and for capital project expenditures as described in this section. At a minimum, 1 percent, and no more than 10 percent, of the funds allocated

Page 14 of 36

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hb1349-02-c2

for the acquisition of inholdings and additions pursuant to this paragraph shall be spent on capital project expenditures identified <u>in the management prospectus prepared pursuant to s.</u> <u>259.032(9)(d)</u> during the time of acquisition<u>, or in the</u> <u>management plan prepared pursuant to s. 259.032(10). Such</u> <u>capital projects must</u> which meet land management planning activities necessary for public access.

400 One and five-tenths percent to the Fish and Wildlife (q) 401 Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are 402 important to the conservation of fish and wildlife and for 403 404 capital project expenditures as described in this section. At a 405 minimum, 1 percent, and no more than 10 percent, of the funds 406 allocated pursuant to this paragraph shall be spent on capital 407 project expenditures identified in the management prospectus 408 prepared pursuant to s. 259.032(9)(d) during the time of 409 acquisition, or in the management plan prepared pursuant to s. 410 259.032(10). Such capital projects must which meet land 411 management planning activities necessary for public access.

412 One and five-tenths percent to the Department of (h) 413 Environmental Protection for the Florida Greenways and Trails 414 Program, to acquire greenways and trails or greenways and trail 415 systems pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and the Florida National Scenic 416 Trail and for capital project expenditures as described in this 417 section. At a minimum, 1 percent, and no more than 10 percent, 418 419 of the funds allocated pursuant to this paragraph shall be spent on capital project expenditures identified in the management 420

Page 15 of 36

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plan prepared pursuant to s. 259.032(10). Such capital projects
 must during the time of acquisition which meet land management
 planning activities necessary for public access.

(13) An affirmative vote of <u>six</u> five members of the Acquisition and Restoration Council <u>is shall be</u> required <u>in</u> order to place a proposed project on the list developed pursuant to subsection (8). Any member of the council who by family or a business relationship has a connection with any project proposed to be ranked shall declare such interest <u>before</u> prior to voting for a project's inclusion on the list.

431 Section 6. Subsection (10) of section 253.12, Florida
432 Statutes, is amended to read:

433

253.12 Title to tidal lands vested in state.--

434 (10) Subsection (9) does shall not operate to affect the 435 title to lands which have been judicially adjudicated or which 436 were the subject of litigation pending on January 1, 1993, 437 involving title to such lands. Further, the provisions of 438 subsection (9) do shall not apply to spoil islands, nor to any 439 lands that which are included on an official acquisition list, 440 on July 1, 1993, of a state agency or water management district 441 for conservation, preservation, or recreation, nor to lands 442 maintained as state or local recreation areas or shore 443 protection structures, or to sovereignty lands that were filled 444 before July 1, 1975, by any governmental entity for a public 445 purpose or pursuant to proprietary authorization from the Board 446 of Trustees of the Internal Improvement Trust Fund. 447 Section 7. Subsection (6) is added to section 373.236,

448 Florida Statutes, to read:

Page 16 of 36

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449 373.236 Duration of permits; compliance reports.--450 (6) (a) The Legislature finds that the need for alternative 451 water supply development projects to meet anticipated public 452 water supply demands of the state is so important that it is 453 essential to encourage participation in and contribution to such 454 projects by private rural landowners who characteristically have 455 relatively modest near-term water demands but substantially 456 increasing demands after the 20-year planning period in s. 373.0361. Therefore, where such landowners make extraordinary 457 458 contributions of lands or construction funding to enable the 459 expeditious implementation of such projects, water management 460 districts and the department may grant permits for such projects 461 for a period of up to 50 years to municipalities, counties, 462 special districts, regional water supply authorities, 463 multijurisdictional water supply entities, and publicly or 464 privately owned utilities, with the exception of any publicly or 465 privately owned utilities created for or by a private landowner 466 after April 1, 2008, which have entered into an agreement with 467 the private landowner for the purpose of more efficiently 468 pursuing alternative public water supply development projects 469 identified in a district's regional water supply plan and 470 meeting water demands of both the applicant and the landowner. 471 (b) A permit under paragraph (a) shall be granted only for that period for which there is sufficient data to provide 472 473 reasonable assurance that the conditions for permit issuance 474 will be met. Such a permit shall require a compliance report by 475 the permittee every 5 years during the term of the permit. The 476 report shall contain sufficient data to maintain reasonable

Page 17 of 36

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477	assurance that the conditions for permit issuance applicable at
478	the time of district review of the compliance report are met.
479	After review of the report, the governing board or the
480	department may modify the permit to ensure that the use meets
481	the conditions for permit issuance. This subsection does not
482	limit the existing authority of the department or the governing
483	board to modify or revoke a consumptive use permit.
484	Section 8. Paragraphs (b) and (c) of subsection (1) of
485	section 373.414, Florida Statutes, are redesignated as
486	paragraphs (c) and (d), respectively, and a new paragraph (b) is
487	added to that subsection to read:
488	373.414 Additional criteria for activities in surface
489	waters and wetlands
490	(1) As part of an applicant's demonstration that an
491	activity regulated under this part will not be harmful to the
492	water resources or will not be inconsistent with the overall
493	objectives of the district, the governing board or the
494	department shall require the applicant to provide reasonable
495	assurance that state water quality standards applicable to
496	waters as defined in s. 403.031(13) will not be violated and
497	reasonable assurance that such activity in, on, or over surface
498	waters or wetlands, as delineated in s. 373.421(1), is not
499	contrary to the public interest. However, if such an activity
500	significantly degrades or is within an Outstanding Florida
501	Water, as provided by department rule, the applicant must
502	provide reasonable assurance that the proposed activity will be
503	clearly in the public interest.
504	(b)1. A permit application prepared and signed by a
1	

Page 18 of 36

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505	professional engineer licensed under chapter 471, a professional
506	surveyor and mapper licensed under chapter 472, a professional
507	landscape architect licensed under chapter 481, or a
508	professional geologist licensed under chapter 492 that is
509	determined to be complete by the department is presumed to
510	comply with the provisions of this section. If the department
511	determines to deny such permit application or if such permit
512	application is challenged by a third party, the department or
513	the challenging party has the burden of proving noncompliance by
514	a preponderance of the evidence.
515	2. The department or the water management district may
516	forward to the appropriate professional regulatory board or the
517	Department of Business and Professional Regulation a complaint
518	against a licensed professional when the permitting agency finds
519	that a review under s. 455.227 is warranted. If the professional
520	regulatory board sanctions the professional pursuant to a
521	complaint under this subparagraph, the professional shall be
522	prohibited from certifying under this section during the period
523	of the sanction. If a professional is sanctioned three times by
524	his or her respective board pursuant to a complaint under this
525	subparagraph, the professional shall be permanently prohibited
526	from certifying under this section.
527	Section 9. Paragraph (c) of subsection (2) of section
528	373.427, Florida Statutes, is amended to read:
529	373.427 Concurrent permit review
530	(2) In addition to the provisions set forth in subsection
531	(1) and notwithstanding s. 120.60, the procedures established in
532	this subsection shall apply to concurrently reviewed
I	Page 19 of 36

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applications which request proprietary authorization to use board of trustees-owned submerged lands for activities for which there has been no delegation of authority to take final agency action without action by the board of trustees.

537 Any petition for an administrative hearing pursuant to (C) 538 ss. 120.569 and 120.57 must be filed within 21 14 days after of 539 the notice of consolidated intent to grant or deny. Unless 540 waived by the applicant, within 60 days after the recommended 541 order is submitted, or at the next regularly scheduled meeting 542 for which notice may be properly given, whichever is latest, the 543 board of trustees shall determine what action to take on a any 544 recommended order issued under ss. 120.569 and 120.57 on the 545 application to use board of trustees-owned submerged lands, and 546 shall direct the department or water management district on what 547 action to take in the final order concerning the application to 548 use board of trustees-owned submerged lands. The department or 549 water management district shall determine what action to take on 550 any recommended order issued under ss. 120.569 and 120.57 551 regarding any concurrently processed permits, waivers, 552 variances, or approvals required by this chapter or chapter 161. 553 The department or water management district shall then take 554 final agency action by entering a consolidated final order 555 addressing each of the concurrently reviewed authorizations, permits, waivers, or approvals. Failure to satisfy these 556 557 timeframes may shall not result in approval by default of the 558 application to use board of trustees-owned submerged lands. Any 559 provisions relating to authorization to use such board of 560 trustees-owned submerged lands shall be as directed by the board

Page 20 of 36

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hb1349-02-c2

of trustees. Issuance of the consolidated final order within 45 days after receipt of the direction of the board of trustees regarding the application to use board of trustees-owned submerged lands is deemed in compliance with the timeframes for issuance of final orders under s. 120.60. The final order <u>is</u> shall be subject to the provisions of s. 373.4275.

567 Section 10. Paragraph (c) of subsection (2) of section 568 403.0876, Florida Statutes, is amended to read:

569

403.0876 Permits; processing.--

570

(2)

571 The failure of the department to approve or deny an (C) 572 application for an air construction permit for which a federally 573 delegated or approved program requires a public participation 574 period of at least 30 days, or for an operation permit for a 575 major source of air pollution, as defined in s. 403.0872, within 576 the 90-day time period shall not result in the automatic 577 approval or denial of the permit and shall not prevent the 578 inclusion of specific permit conditions that which are necessary 579 to ensure compliance with applicable statutes and rules. If the 580 department fails to approve or deny such an operation permit for 581 a major source of air pollution within the 90-day period 582 specified in this section or in s. 403.0872, as applicable, the 583 applicant or a party who participated in the public comment 584 process may petition for a writ of mandamus to compel the 585 department to act.

586 Section 11. Paragraphs (b) and (f) of subsection (2) and 587 subsections (3), (4), (5), and (9) of section 403.121, Florida 588 Statutes, are amended to read:

Page 21 of 36

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589 403.121 Enforcement; procedure; remedies.--The department 590 shall have the following judicial and administrative remedies 591 available to it for violations of this chapter, as specified in 592 s. 403.161(1).

593

(2) Administrative remedies:

594 If the department has reason to believe a violation (b) has occurred, it may institute an administrative proceeding to 595 596 order the prevention, abatement, or control of the conditions 597 creating the violation or other appropriate corrective action. 598 Except for violations involving hazardous wastes, asbestos, major sources of air pollution, or underground injection, the 599 600 department shall proceed administratively in all cases in which 601 the department seeks administrative penalties that do not exceed 602 \$10,000 per assessment as calculated in accordance with 603 subsections (3), (4), (5), (6), and (7), and (9). Pursuant to 42 604 U.S.C. s. 300g-2, the administrative penalty assessed pursuant 605 to subsection (3), subsection (4), or subsection (5) against a 606 public water system serving a population of more than 10,000 may 607 shall be not be less than \$1,000 per day per violation. The 608 department may shall not impose administrative penalties greater 609 than in excess of \$10,000 in a notice of violation. The 610 department may shall not have more than one notice of violation 611 seeking administrative penalties pending against the same party 612 at the same time unless the violations occurred at a different site or the violations were discovered by the department after 613 subsequent to the filing of a previous notice of violation. 614 In any administrative proceeding brought by the 615 (f)

616 department, the prevailing party shall recover all costs as

Page 22 of 36

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provided in ss. 57.041 and 57.071. The costs must be included in 617 618 the final order. The respondent is the prevailing party when a 619 final an order is entered which does not require the respondent 620 to perform any corrective actions or award any damages or 621 awarding no penalties to the department and such order has not 622 been reversed on appeal or the time for seeking judicial review 623 has expired. The respondent is shall be entitled to an award of 624 attorney's fees if the administrative law judge determines that 625 the notice of violation issued by the department seeking the 626 imposition of administrative penalties was not substantially justified as defined in s. 57.111(3) s. 57.111(3)(e). An No 627 628 award of attorney's fees as provided by this subsection may not 629 shall exceed \$15,000.

(3) Except for violations involving hazardous wastes,
asbestos, <u>major sources of air pollution</u>, or underground
injection, administrative penalties must be <u>in accordance with</u>
calculated according to the following schedule:

634 (a) For a drinking water <u>violations</u> contamination
 635 violation, the department shall assess:

A penalty of \$2,000 for a maximum <u>contaminant</u>
containment level (MCL) violation; plus \$1,000 if the violation
is for a primary inorganic, organic, or radiological maximum
contaminant level or it is a fecal coliform bacteria violation;
plus \$1,000 if the violation occurs at a community water system;
and plus \$1,000 if any maximum contaminant level is exceeded by
more than 100 percent.

643 <u>2. A penalty of \$3,000</u> for failure to obtain a clearance
 644 letter <u>before</u> prior to placing a drinking water system into

Page 23 of 36

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FLORIDA HOUSE OF REPRESENTATIVE

	CS/CS/HB 1349 2009
645	service <u>if</u> when the system would not have been eligible for
646	clearance, the department shall assess a penalty of \$3,000. All
647	other failures to obtain a clearance letter before placing a
648	drinking water system into service shall result in a penalty of
649	\$1,500.
650	3. A penalty of \$2,000 for failure to properly complete a
651	required public notice of violations, exceedances, or failures
652	that may pose an acute risk to human health, plus \$2,000 if the
653	violation occurs at a community water system. All other failures
654	to properly complete a required public notice relating to
655	maximum contaminant level violations shall result in a penalty
656	<u>of \$1,000.</u>
657	4. A penalty of \$1,000 for failure to submit a consumer
658	confidence report.
659	5. A penalty of \$1,000 for failure to provide or meet
660	licensed operator or staffing requirements at a drinking water
661	facility, plus \$1,000 if the violation occurs at a community
662	water system.
663	(b) For wastewater violations, the department shall
664	assess:
665	1. A penalty of \$5,000 for failure to obtain a required
666	wastewater permit before construction or modification, other
667	than a permit required for surface water discharge.
668	2. A penalty of \$4,000 for failure to obtain a permit to
669	construct a domestic wastewater collection or transmission
670	system.
671	3. A penalty of \$1,000 for failure to renew obtain a
672	required wastewater permit, other than a permit required for
I	Page 24 of 36

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hb1349-02-c2

673 surface water discharge, the department shall assess a penalty
674 of \$1,000.

675 <u>4.</u> For a domestic or industrial wastewater violation not 676 involving a surface water or groundwater quality violation, the 677 department shall assess a penalty of \$2,000 for an unpermitted 678 or unauthorized discharge or effluent-limitation exceedance.

679 <u>5. A penalty of \$5,000</u> for an unpermitted or unauthorized
680 discharge or effluent-limitation exceedance that resulted in a
681 surface water or groundwater quality violation, the department
682 shall assess a penalty of \$5,000.

6. A penalty of \$2,000 for failure to properly notify the
 department of an unauthorized spill, discharge, or abnormal
 event that may impact public health or the environment.

686 <u>7. A penalty of \$2,000 for failure to provide or meet</u>
 687 requirements for licensed operators or staffing at a wastewater
 688 <u>facility.</u>

689 (c) For a dredge<u>, and fill</u> or stormwater violation, the 690 department shall assess:

691 1. A penalty of \$1,000 for unpermitted or unauthorized 692 dredging, or filling, or unauthorized construction of a 693 stormwater management system against the person or persons 694 responsible; for the illegal dredging or filling, or 695 unauthorized construction of a stormwater management system plus 696 \$2,000 if the dredging or filling occurs in an aquatic preserve, 697 Outstanding Florida Water, conservation easement, or Class I or Class II surface water; $_{\tau}$ plus \$1,000 if the area dredged or 698 filled is greater than one-quarter acre but less than or equal 699 700 to one-half acre; , and plus \$1,000 if the area dredged or filled

Page 25 of 36

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hb1349-02-c2

701 is greater than one-half acre but less than or equal to one 702 acre; and plus \$3,000 if the person or persons responsible 703 previously applied for or obtained authorization from the 704 department to dredge or fill within wetlands or surface waters. 705 The administrative penalty schedule does shall not apply to a 706 dredge or and fill violation if the area dredged or filled 707 exceeds 1 one acre. The department retains the authority to seek 708 the judicial imposition of civil penalties for all dredge and 709 fill violations involving more than 1 one acre. The department 710 shall assess

711 <u>2. A penalty of \$10,000 for dredge, fill, or stormwater</u> 712 <u>management system violations occurring in a conservation</u> 713 <u>easement.</u>

714 <u>3.</u> A penalty of \$3,000 for the failure to complete 715 required mitigation, failure to record a required conservation 716 easement, or for a water quality violation resulting from 717 dredging or filling activities, stormwater construction 718 activities, or failure of a stormwater treatment facility.

719 <u>4.</u> For stormwater management systems serving less than 5 720 acres, the department shall assess a penalty of \$2,000 for the 721 failure to properly or timely construct a stormwater management 722 system.

5. In addition to the penalties authorized in this subsection, the department shall assess a penalty of \$5,000 per violation against the contractor or agent of the owner or tenant that conducts unpermitted or unauthorized dredging or filling. For purposes of this paragraph, the preparation or signing of a permit application by a person currently licensed under chapter

Page 26 of 36

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2009

hb1349-02-c2

471 to practice as a professional engineer <u>does</u> shall not make
that person an agent of the owner or tenant.

731 (d) For mangrove trimming or alteration violations, the
732 department shall assess:

733 1. A penalty of \$5,000 per violation against any person 734 who violates ss. 403.9321-403.9333 the contractor or agent of 735 the owner or tenant that conducts mangrove trimming or 736 alteration without a permit as required by s. 403.9328. For 737 purposes of this paragraph, the preparation or signing of a 738 permit application by a person currently licensed under chapter 739 471 to practice as a professional engineer does shall not 740 constitute a violation make that person an agent of the owner 741 tenant.

742 <u>2. For second and subsequent violations of subparagraph</u> 743 <u>1., an additional penalty of \$100 for each mangrove illegally</u> 744 <u>trimmed and \$250 for each mangrove illegally altered or removed,</u> 745 <u>not to exceed a total of \$10,000.</u>

746 <u>3. For second and subsequent violations of subparagraph 1.</u>
747 <u>by a professional mangrove trimmer, an additional penalty of</u>
748 <u>\$250 for each mangrove illegally trimmed or altered, not to</u>
749 <u>exceed a total of \$10,000.</u>

750 (e) For solid waste violations, the department shall751 assess:

7521. A penalty of \$2,000 for the unpermitted or unauthorized753disposal or storage of solid waste; plus \$1,000 if the solid754waste is Class I or Class III (excluding yard trash) or if the755solid waste is construction and demolition debris in excess of75620 cubic yards; plus \$1,000 if the solid waste is disposed of

Page 27 of 36

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757 or stored in any natural or artificial body of water or within 758 500 feet of a potable water well; and $_{\tau}$ plus \$1,000 if the solid 759 waste contains PCB at a concentration of 50 parts per million or 760 greater; untreated biomedical waste; more than 1 cubic meter of 761 regulated friable asbestos material that greater than 1 cubic 762 meter which is not wetted, bagged, and covered; more than 25 763 gallons of used oil greater than 25 gallons; or 10 or more lead 764 acid batteries.

765 <u>2. A penalty of \$5,000 for failure to timely implement</u>
 766 <u>evaluation monitoring or corrective actions in response to</u>
 767 <u>adverse impacts to water quality at permitted facilities.</u> The
 768 department shall assess

769 3. A penalty of \$3,000 for failure to properly maintain 770 leachate control; unauthorized burning; failure to have a 771 trained spotter or trained operator on duty as required by 772 department rule at the working face when accepting waste; 773 failure to apply and maintain adequate initial, intermediate, or 774 final cover; failure to control or correct erosion resulting in 775 exposed waste; failure to implement a gas management system as 776 required by department rule; or processing or disposing of 777 unauthorized waste failure to provide access control for three 778 consecutive inspections. The department shall assess 779 4. A penalty of \$2,000 for failure to construct or 780 maintain a required stormwater management system; failure to 781 compact and slope waste as required by department rule; or 782 failure to maintain a small working face as required by department rule. 783 784 5. A penalty of \$1,000 for failure to timely submit annual

Page 28 of 36

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785

35 <u>updates required for financial assurance.</u>

786 (f) For an air emission violations violation, the 787 department shall assess a penalty of \$1,000 for an unpermitted 788 or unauthorized air emission or an air-emission-permit 789 exceedance;, plus \$1,000 if the emission results in an air 790 quality violation, plus \$3,000 if the emission was from a major 791 source and the source was major for the pollutant in violation; 792 and plus \$1,000 if the emission was more than 150 percent of the allowable level. 793

(g) For storage tank system and petroleum contamination
violations, the department shall assess:

796 1. A penalty of \$5,000 for failure to empty a damaged 797 storage system as necessary to ensure that a release does not occur until repairs to the storage system are completed; if when 798 799 a release has occurred from that storage tank system; for 800 failure to timely recover free product as required by 801 department rule; for failure to submit a site assessment report; 802 or for failure to conduct remediation or monitoring activities 803 until a no-further-action or site-rehabilitation completion 804 order has been issued. The department shall assess

805 <u>2.</u> A penalty of \$3,000 for failure to timely upgrade a 806 storage tank system <u>or to timely assess or remediate petroleum</u> 807 <u>contamination as required by department rule</u>. The department 808 shall assess

3. A penalty of \$2,000 for failure to conduct or maintain
required release detection; failure to timely investigate a
suspected release from a storage system <u>as required by</u>
department rule; depositing motor fuel into an unregistered

Page 29 of 36

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hb1349-02-c2

813	storage tank system; failure to timely assess or remediate
814	petroleum contamination; or failure to properly install a
815	storage tank system. The department shall assess
816	4. A penalty of \$1,000 for failure to properly operate,
817	maintain, <u>repair,</u> or close a storage tank system.
818	(h) For contaminated site rehabilitation violations, the
819	department shall assess:
820	1. A penalty of \$5,000 for failure to submit a complete
821	site assessment report; failure to provide notice of
822	contamination beyond property boundaries or complete a well
823	survey as required by department rule; for the use or injection
824	of substances or materials to surface water or groundwater for
825	remediation purposes without prior department approval; or for
826	the operation of a remedial treatment system without prior
827	department approval.
828	2. A penalty of \$3,000 for failure to timely assess or
829	remediate contamination as required by department rule.
830	(4) In an administrative proceeding, in addition to the
831	any penalties that may be assessed under subsection (3), or for
832	violations not otherwise listed in subsection (3), the
833	department shall assess administrative penalties according to
834	the following schedule:
835	(a) For failure to satisfy financial responsibility
836	requirements or for violation of s. 377.371(1), \$5,000.
837	(b) For failure to <u>properly</u> install, <u>operate,</u> maintain, or
838	use a required pollution control, collection, treatment, or
839	disposal system or device, or failure to use appropriate best
840	management practices or erosion and sediment controls, \$4,000.
I	Page 30 of 36

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(c) For failure to obtain a required permit <u>or license</u>
before construction or modification, \$3,000 <u>if the facility is</u>
constructed, modified, or operated in compliance with applicable
requirements, or \$5,000 if the facility is not constructed,
modified, or operated in compliance with applicable
requirements.

847 (d) For failure to conduct required monitoring or testing;
848 failure to conduct required release detection; or failure to
849 construct in compliance with a permit, \$2,000.

(e) For failure to maintain required staff to respond to
emergencies; failure to conduct required training; failure to
prepare, maintain, or update required contingency plans; failure
to adequately respond to emergencies to bring an emergency
situation under control; or failure to submit required
notification to the department, \$1,000.

(f) Except as provided in subsection (2) with respect to public water systems serving a population of more than 10,000, for failure to prepare, submit, maintain, or use required reports or other required documentation, \$1,000 \$500.

(5) Except as provided in subsection (2) with respect to
public water systems serving a population of more than 10,000,
for failure to comply with any other departmental regulatory
statute or rule requirement not otherwise identified in this
section, the department may assess a penalty of \$1,000 \$500.

(9) The administrative penalties assessed for any particular violation <u>may shall</u> not exceed \$5,000 against any one violator, unless the violator has a history of noncompliance, the violator received economic benefit from of the violation as

Page 31 of 36

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hb1349-02-c2

869 described in subsection (8) exceeds \$5,000, or there are 870 multiday violations. The total administrative penalties <u>may</u> 871 shall not exceed \$10,000 per assessment for all violations 872 attributable to a specific person in the notice of violation.

873 Section 12. Subsection (9) is added to section 712.03,874 Florida Statutes, to read:

875 712.03 Exceptions to marketability.--Such marketable 876 record title shall not affect or extinguish the following 877 rights:

878 (9) Any right, title, or interest held by any governmental
879 entity, including, but not limited to, the Federal Government,
880 the state, any state agency, the Board of Trustees of the
881 Internal Improvement Trust Fund, any water management district
882 created pursuant to chapter 373, any county, any municipality,
883 any school district, any special district, or any other

884 political subdivision.

885 Section 13. Section 712.04, Florida Statutes, is amended 886 to read:

887 712.04 Interests extinguished by marketable record 888 title.--Subject to the matters stated in s. 712.03, a such 889 marketable record title is shall be free and clear of all 890 estates, interests, claims, or charges whatsoever, the existence 891 of which depends upon any act, title transaction, event or 892 omission that occurred before prior to the effective date of the 893 root of title. All such estates, interests, claims, or charges, 894 however denominated, whether such estates, interests, claims, or 895 charges are or appear to be held or asserted by a person sui 896 juris or under a disability, whether such person is within or

Page 32 of 36

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hb1349-02-c2

897 without the state or, whether such person is natural or 898 corporate, or is private or governmental, are hereby declared to 899 be null and void, except that this chapter shall not be deemed 900 to affect any right, title, or interest of the United States, 901 Florida, or any of its officers, boards, commissions, or other 902 agencies reserved in the patent or deed by which the United 903 States, Florida, or any of its agencies parted with title. 904 Section 14. Paragraph (b) of subsection (7) of section 905 373.036, Florida Statutes, is amended to read: 373.036 Florida water plan; district water management 906 907 plans.--908 CONSOLIDATED WATER MANAGEMENT DISTRICT ANNUAL (7)909 REPORT. --910 (b) The consolidated annual report shall contain the 911 following elements, as appropriate to that water management 912 district: 913 1. A district water management plan annual report or the 914 annual work plan report allowed in subparagraph (2)(e)4. 915 2. The department-approved minimum flows and levels annual 916 priority list and schedule required by s. 373.042(2). 917 3. The annual 5-year capital improvements plan required by 918 s. 373.536(6)(a)3. 919 The alternative water supplies annual report required 4. 920 by s. 373.1961(3)(n). 921 The final annual 5-year water resource development work 5. 922 program required by s. 373.536(6)(a)4. 923 6. The Florida Forever Water Management District Work Plan 924 annual report required by s. 373.199(7). Page 33 of 36

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925 7. The mitigation donation annual report required by s.
926 373.414(1)(c)(b)2.

927 Section 15. Paragraph (e) of subsection (6) and subsection 928 (7) of section 373.4135, Florida Statutes, are amended to read:

929 373.4135 Mitigation banks and offsite regional 930 mitigation.--

931 (6) An environmental creation, preservation, enhancement, 932 or restoration project, including regional offsite mitigation 933 areas, for which money is donated or paid as mitigation, that is 934 sponsored by the department, a water management district, or a 935 local government and provides mitigation for five or more 936 applicants for permits under this part, or for 35 or more acres 937 of adverse impacts, shall be established and operated under a 938 memorandum of agreement. The memorandum of agreement shall be 939 between the governmental entity proposing the mitigation project 940 and the department or water management district, as appropriate. 941 Such memorandum of agreement need not be adopted by rule. For 942 the purposes of this subsection, one creation, preservation, 943 enhancement, or restoration project shall mean one or more 944 parcels of land with similar ecological communities that are 945 intended to be created, preserved, enhanced, or restored under a 946 common scheme.

947 (e) Projects governed by this subsection, except for
948 projects established pursuant to subsection (7), shall be
949 subject to the provisions of s. 373.414(1)(c) (b)

950 (7) The department, water management districts, and local
951 governments may elect to establish and manage mitigation sites,
952 including regional offsite mitigation areas, or contract with

Page 34 of 36

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hb1349-02-c2

953 permitted mitigation banks, to provide mitigation options for 954 private single-family lots or homeowners. The department, water 955 management districts, and local governments shall provide a 956 written notice of their election under this subsection by United 957 States mail to those individuals who have requested, in writing, 958 to receive such notice. The use of mitigation options 959 established under this subsection are not subject to the full-960 cost-accounting provision of s. 373.414(1)(c)(b)1. To use a 961 mitigation option established under this subsection, the 962 applicant for a permit under this part must be a private, 963 single-family lot or homeowner, and the land upon which the 964 adverse impact is located must be intended for use as a single-965 family residence by the current owner. The applicant must not be 966 a corporation, partnership, or other business entity. However, 967 the provisions of this subsection shall not apply to other 968 entities that establish offsite regional mitigation as defined 969 in this section and s. 373.403.

970 Section 16. Paragraph (d) of subsection (6) of section 971 373.4136, Florida Statutes, is amended to read:

972 373.4136 Establishment and operation of mitigation973 banks.--

974 (6) MITIGATION SERVICE AREA.--The department or water
975 management district shall establish a mitigation service area
976 for each mitigation bank permit. The department or water
977 management district shall notify and consider comments received
978 on the proposed mitigation service area from each local
979 government within the proposed mitigation service area. Except
980 as provided herein, mitigation credits may be withdrawn and used

Page 35 of 36

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hb1349-02-c2

981 only to offset adverse impacts in the mitigation service area.
982 The boundaries of the mitigation service area shall depend upon
983 the geographic area where the mitigation bank could reasonably
984 be expected to offset adverse impacts. Mitigation service areas
985 may overlap, and mitigation service areas for two or more
986 mitigation banks may be approved for a regional watershed.

(d) If the requirements in s. 373.414(1)(c)(b) and (8) are met, the following projects or activities regulated under this part shall be eligible to use a mitigation bank, regardless of whether they are located within the mitigation service area:

991 1. Projects with adverse impacts partially located within992 the mitigation service area.

2. Linear projects, such as roadways, transmission lines,distribution lines, pipelines, or railways.

995 3. Projects with total adverse impacts of less than 1 acre 996 in size.

997

Section 17. This act shall take effect July 1, 2009.

Page 36 of 36

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