By Senator Fasano

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

1819

20

21

22

23

24

25

26

27

28

29

11-00660A-09 20091608

A bill to be entitled

An act relating to the financing of nuclear plants; creating s. 366.8270, F.S.; providing legislative finding and intent; defining terms; providing that after the Public Service Commission grants a petition for determination of need, an electric utility may petition the commission for a financing order for developing a nuclear plant; requiring the electric utility to provide specified information in the petition for a financing order; requiring that the proceedings to consider a petition for a financing order be completed in accordance with the provisions of ch. 120, F.S., and other specified rules; requiring the commission to include specified information in the financing order issued to the electric utility; requiring the electric utility to file with the commission an annual letter that applies the formulabased mechanism applicable to nuclear plant development charges; authorizing an adversely affected party to petition for judicial review in the Supreme Court under certain circumstances; providing that a financing order remains in effect until the nuclear plant development bonds issued pursuant to the order have been paid in full and the commission-approved financing costs of such bonds have been recovered in full; providing for exceptions to commission jurisdiction; specifying duties for an electric utility that has obtained a financing order; requiring the electric utility to include specified information

31

32

33

34

35

36

37

38

39

40

41

42

4.3

44

45

46

47

48

49 50

51

52

53

54

55

56

57

58

11-00660A-09 20091608

in electric bills; providing that intangible property of a nuclear plant development constitutes a property right or interest; providing that intangible property of the nuclear plant development continues to exist until the nuclear plant development bonds issued under a financing order, and all financing costs and other costs of the bonds, are paid in full; providing that the Uniform Commercial Code does not apply to intangible property of the nuclear plant development; providing exceptions; providing that intangible property of the nuclear plant development may be sold, assigned, or transferred; requiring that all referenced financing statements are subject to the Uniform Commercial Code; providing an exception; providing that the state law governs nuclear plant developments; providing that nuclear plant development bonds are not a debt or a general obligation of the state or any of its political subdivisions; providing that certain designated entities may legally invest in nuclear plant development bonds; providing that the state pledges to and agrees with specified parties that the state will refrain from taking certain actions; providing that an assignee or financing party is not an electric utility or person providing electric service when it engages in the transactions described in this section; providing that certain occurrences do not affect the validity of any action taken by an electric utility, assignee, or financing party; providing for penalties if the utility violates

11-00660A-09 20091608

the financing order or applicable provisions of the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 366.8270, Florida Statutes, is created to read:

366.8270 Nuclear plant financing.-

(1) LEGISLATIVE FINDINGS.—The Legislature finds and declares that:

(a) The construction of nuclear power plants will result in public health and economic benefits to the State of Florida and its residents, including, but not limited to, reduction of emissions, economic development, and job growth.

(b) Electric utilities in this state face the need to construct nuclear power plants, including new, expanded, or relocated electrical transmission lines or facilities that are necessary in order to meet the need for increased generation capacity, reduce dependence on fuel oil and natural gas, reduce the costs of complying with air-emission standards, and contribute to the long-term stability and reliability of the electric grid.

(c) The capital costs associated with the construction of nuclear power plants are significant.

(d) Electric utilities may find it difficult to use traditional utility financing mechanisms to finance the construction of nuclear power plants, which may cause the utilities to defer construction of nuclear power plants, to incur higher financing costs, or to use other financing

11-00660A-09 20091608

approaches that are less favorable to the state and its residents.

- (e) Customers of electric utilities have an interest in the construction of nuclear power plants in the state using new financing mechanisms that reduce the volatility of costs associated with traditional utility financing mechanisms.
- (f) Alternative financing mechanisms exist which may result in lower costs or mitigate rate impacts to customers.
- (g) In order to use such alternative financing mechanisms, the Public Service Commission must be authorized to adopt a financing order that advances these goals. The Legislature, therefore, finds that it is in the interest of the state and the public to encourage and facilitate the use of alternative financing mechanisms that will enable certain electric utilities to finance the construction of nuclear power plants in this state to help lower costs or mitigate rate impacts to customers, and to authorize the commission to review and approve such alternative financing mechanisms as being consistent with the public interest, as set forth in this section.
 - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Adjustment mechanism" means a formula-based mechanism as described in a financing order for making annual or more frequent adjustments to the amount of the nuclear plant development charges which are necessary to correct for any overcollection or undercollection of nuclear plant development charges or to otherwise ensure the timely and complete payment of nuclear plant development bonds and associated financing costs.
 - (b) "Ancillary agreement" means any bond, insurance policy,

11-00660A-09 20091608

letter of credit, reserve account arrangement, surety bond, swap
arrangement, hedging arrangement, liquidity or credit support
arrangement, or other financial arrangement entered into in
connection with the issuance of nuclear plant development bonds.

- (c) "Assignee" means any entity, including, but not limited to, a corporation, limited liability company, partnership or limited partnership, public authority, trust, financing entity, financing party, or other legally recognized entity to which an electric utility assigns, sells, or transfers, other than as security, all or a portion of its interest in or right to intangible property of a nuclear plant development. The term also includes any entity or financing party to which an assignee assigns, sells, or transfers, other than as security, its interest in or right to intangible property of a nuclear plant development.
- (d) "Commission" means the Florida Public Service Commission.
- (e) "Electric utility" or "utility" has the same meaning as in s. 366.8255.
 - (f) "Financing costs" means:
- 1. Interest and acquisition, defeasance, or redemption premiums that are payable on nuclear plant development bonds;
- 2. Any payment required under an ancillary agreement and any amount required to fund or replenish a reserve account or other accounts established under the terms of any indenture, ancillary agreement, or other financing documents pertaining to nuclear plant development bonds;
- 3. Any other costs related to issuing, supporting, repaying, and servicing nuclear plant development bonds,

153

154

155

156

157

158

159

160

161

162

163

164165

166

167

168

169

170171

172

173

174

11-00660A-09 20091608

including, but not limited to, servicing fees, accounting and
auditing fees, trustee fees, legal fees, consulting fees,
administrative fees, placement and underwriting fees,
capitalized interest, rating agency fees, stock exchange listing
and compliance fees, and filing fees, including costs related to
obtaining the financing order;

- 4. Any taxes and license fees imposed on the revenues generated from the collection of nuclear plant development charges;
- 5. Any income taxes resulting from the collection of nuclear plant development charges in any such case whether paid, payable, or accrued;
- 6. Any state and local taxes or franchise, gross receipts, and other similar taxes or charges, including, but not limited to, regulatory assessment fees, in any such case whether paid, payable, or accrued; or
- 7. Any other costs, charges, and amounts approved by the commission in a financing order.
- (g) "Financing order" means an irrevocable order under subsection (3) which allows for the issuance of nuclear plant development bonds; the imposition, collection, and periodic adjustments of nuclear plant development charges; recovery of financing costs; and the creation of intangible property of a nuclear plant development.
- (h) "Financing party" means holders of nuclear plant development bonds and trustees, collateral agents, or other persons acting for the benefit of holders of nuclear plant development bonds.
 - (i) "Financing statement" has the same meaning as in

11-00660A-09 20091608

175 Article 9 of the Uniform Commercial Code.

- (j) "Intangible property of a nuclear plant development"
 means:
- 1. All rights and interests of an electric utility or successor or assignee of the electric utility under a financing order, including the right to impose, bill, collect, and receive nuclear plant development charges authorized in the financing order and to obtain periodic adjustments to such charges as provided in the financing order.
- 2. All revenues, collections, claims, rights to payments, payments, money, or proceeds arising from the rights and interests specified in subparagraph 1., regardless of whether such revenues, collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received, collected, or maintained together with or commingled with other revenues, collections, rights to payment, payments, money, or proceeds.
- (k) "Pledgee" means a financing party to which an electric utility or its successors or assignees mortgage, negotiate, hypothecate, pledge, or create a security interest or lien on all or any portion of their interests in or rights to intangible property of a nuclear plant development.
- (1) "Nuclear plant" or "plant" means an electrical power plant, as defined in s. 403.503, which uses nuclear materials for fuel.
- (m) "Nuclear plant development activity" means any activity or activities that an electric utility has taken or will take in connection with the development of a nuclear plant in the state, including, but not limited to, the siting, licensing, design, construction, or operation of the nuclear plant, including any

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

11-00660A-09 20091608

necessary new, expanded, or relocated electrical transmission lines or facilities of any size.

- (n) "Nuclear plant development bonds" means bonds, debentures, notes, interim financing arrangements, certificates of participation, certificates of beneficial interest, certificates of ownership, or other evidences of indebtedness or ownership which are issued by an electric utility or an assignee pursuant to a financing order, the proceeds of which are used directly or indirectly to recover, finance, or refinance commission-approved nuclear plant development costs and financing costs and which are secured by or payable from intangible property of the nuclear plant development.
- (o) "Nuclear plant development charge" means the amounts authorized by the commission to recover, finance, or refinance nuclear plant development costs and financing costs, or as provided for in a financing order to be imposed on all customer bills and collected by an electric utility or its successors or assignees, or a collection agent, in full through a charge that is separate and apart from the electric utility's base rates. Such charge shall be adjusted periodically pursuant to an adjustment mechanism and paid by all existing and future customers in the electric utility's historic service territory or as such service territory may be expanded, receiving transmission or distribution services from the electric utility or its successors or assignees under commission-approved rate schedules or under special contracts, even if the customer elects to purchase electricity from an alternative electricity supplier following a fundamental change in regulation of public utilities in this state. Such nuclear plant development charges

11-00660A-09 20091608

233 <u>shall remain in effect until all associated nuclear plant</u> 234 development bonds and financing costs are paid in full.

- (p) "Nuclear plant development costs" means costs as defined in s. 366.93(1), including, but not limited to, any interim financing costs accrued at the electric utility's weighted cost-of-capital as determined by the commission in the utility's most recent base rate proceeding; and costs of retiring any existing debt or equity relating to nuclear plant development activities.
- $\underline{\text{(q)}}$ "Uniform Commercial Code" has the same meaning as in s. 671.101.
 - (3) FINANCING ORDERS.—
- (a) After a petition for determination of need is granted, an electric utility or any party to a previous years proceeding brought pursuant to s. 366.96, may petition the commission for a financing order as authorized by this section. Each petition must contain the following information:
- 1. Describe the nuclear plant development activities that the electric utility has undertaken or proposes to undertake and describe the reasons for undertaking the activities.
 - 2. Set forth the known nuclear plant development costs.
- 3. Estimate the costs of any nuclear plant development activities that are not completed, or for which the costs are not yet known, as identified and requested by the electric utility.
- 4. Indicate whether the electric utility proposes to finance all or a portion of the nuclear plant development costs using nuclear plant development bonds. If the electric utility proposes to finance a portion of the costs, the electric utility

2.82

11-00660A-09 20091608

262 shall identify that portion in the petition.

- 5. Estimate the financing costs related to the nuclear plant development bonds.
- 6. Estimate the nuclear plant development charges necessary to recover the nuclear plant development costs and financing costs and the period for recovery of the costs.
- 7. Estimate any cost savings or mitigation of rate impacts to customers resulting from financing nuclear plant development costs with nuclear plant development bonds as opposed to the traditional utility financing methods or traditional methods of recovering such costs from customers.
 - 8. Describe the adjustment mechanism.
 - 9. File direct testimony supporting the petition.

This paragraph does not prohibit the commission, after determining that the best interests of the utility and the ratepayers will be served, from directing the utility to file a petition. If the commission so orders the utility, all other provisions of this section apply and the commission's order does not eliminate the need for the commission to make all other determinations as required by this section.

- (b) 1. Proceedings on a petition submitted pursuant to paragraph (a) shall begin with a petition and shall be disposed of in accordance with the provisions of chapter 120 and applicable rules, except that the provisions of this section, to the extent applicable, shall control.
- a. Within 7 days after the filing of a petition, the commission shall publish a case schedule, which must place the matter before the commission on an agenda that will permit a

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

11-00660A-09 20091608

commission decision no later than 180 days after the date the petition is filed.

- b. No later than 200 days after the date the petition is filed, the commission shall issue a financing order or an order rejecting the petition. A party to the commission proceeding may petition the commission for reconsideration of the financing order within 5 days after the date of its issuance. The commission shall issue a financing order authorizing financing of reasonable and prudent nuclear plant development costs and financing costs if the commission finds that the issuance of the nuclear plant development bonds and the imposition of nuclear plant development charges authorized by the order are reasonably expected to result in lower costs or mitigation of rate impacts to customers as compared with traditional utility methods of financing or recovering nuclear plant development costs. Any determination of whether nuclear plant development costs are reasonable and prudent must be made with reference to the public interest.
- 2. In a financing order issued to the electric utility, the commission shall:
- a. Except as provided in sub-subparagraph d. and in subparagraph 5., specify the amount of nuclear plant development costs, taking into consideration to the extent the commission deems appropriate any other methods used to recover these costs; describe and estimate the amount of financing costs which may be recovered through nuclear plant development charges; and specify the period over which such costs may be recovered.
- b. Determine that the proposed structuring, expected pricing, and financing costs of the nuclear plant development

11-00660A-09 20091608

bonds are reasonably expected to result in lower costs or mitigation of rate impacts to customers as compared with traditional utility methods of financing or recovering nuclear plant development costs.

- c. Provide that, for the periods specified pursuant to subsubparagraph a., the imposition and collection of nuclear plant development charges authorized in the financing order may not be bypassed and must be paid by all existing and future customers in the electric utility's historic service territory, or as such service territory may be expanded, receiving transmission or distribution service from the electric utility or its successors or assignees under commission-approved rate schedules or under special contracts, even if the customer elects to purchase electricity from an alternative electric supplier following a fundamental change in regulation of public utilities in the state.
- d. Include and describe an adjustment mechanism for making expeditious annual or more frequent adjustments in the nuclear plant development charges that customers are required to pay under the financing order, and any adjustments that are necessary to correct for any overcollection or undercollection of the charges or to otherwise ensure the timely payment of nuclear plant development bonds and financing costs and other required amounts and charges payable in connection with the nuclear plant development bonds.
- e. Specify that the adjustment mechanism included in the order is reasonable and just.
- f. Specify the intangible property of the nuclear plant development which is, or shall be, created in favor of an

11-00660A-09 20091608

electric utility or its successors or assignees and which shall be used to pay or secure nuclear plant development bonds and financing costs.

- g. Provide sufficient flexibility to the electric utility in establishing the terms and conditions of the nuclear plant development bonds, including, but not limited to, repayment schedules, interest rates, and other financing costs.
- h. Provide that nuclear plant development charges be allocated to customer classes, using the criteria set out in s. 366.06(1), in the manner in which these costs or their equivalent were allocated in the utility's most recently approved the cost-of-service study used.
- i. Provide that, after the final terms of an issuance of nuclear plant development bonds have been established, and before the issuance of nuclear plant development bonds, the electric utility shall determine the resulting initial nuclear plant development charge in accordance with the financing order, and such initial nuclear plant development charge shall be final and effective upon the issuance of such nuclear plant development bonds without further commission action.
- j. Include any other provisions not otherwise inconsistent with this section which the commission considers appropriate.

In performing the responsibilities of this subparagraph and subparagraph 5., the commission may engage outside consultants or counsel. Any expense associated with such services must be included as part of financing costs and included in the nuclear plant development charges.

3. A financing order issued to an electric utility may

379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396397

398

399

400

401

402

403

404

405

406

11-00660A-09 20091608

provide that creation of the electric utility's intangible property of the nuclear plant development pursuant to subsubparagraph 2.f. is conditioned upon, and shall be simultaneous with, the sale or other transfer of the intangible property to an assignee and the pledge of the intangible property of the nuclear plant development to secure nuclear plant development bonds.

- 4. A financing order issued to an electric utility may authorize the electric utility to issue more than one series of nuclear plant development bonds. In this case, the electric utility is not subsequently required to secure a separate financing order for each issuance of nuclear plant development bonds.
- 5. If the commission issues a financing order, the electric utility or its successor or assignee shall file with the commission at least annually a petition or a letter applying the formula-based mechanism pursuant to sub-subparagraph 2.d. and, based on estimates of consumption for each rate class and other mathematical factors, requesting administrative approval to make the adjustments described in sub-subparagraph 2.d. The review of such a request shall be limited to determining whether there is any mathematical error in the application of the formula-based mechanism relating to the appropriate amount of any overcollection or undercollection of nuclear plant development charges and the amount of an adjustment. Such adjustments shall ensure the collection of revenues sufficient to provide for the timely payment of principal, interest, acquisition, defeasance, financing costs, or redemption premium and other fees, costs, and charges in respect of nuclear plant development bonds

408

409

410

411

412

413

414

415

416417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

432433

434

435

11-00660A-09 20091608

approved under the financing order. Within 45 days after receiving an electric utility's request pursuant to this paragraph, the commission shall approve the request or inform the electric utility of any mathematical errors in its calculation. If the commission informs the utility of mathematical errors in its calculation, the utility may correct its error and refile its request. The timeframes previously described in this paragraph apply to a refiled request.

- 6. Within 120 days after issuing the nuclear plant development bonds, the electric utility shall file with the commission information on the actual costs of the nuclear plant development bond issuance. The commission shall review this information to determine if the costs incurred when issuing the bonds resulted in the lowest overall costs that were reasonably consistent with market conditions at the time the bonds were issued and the terms of the financing order. The commission may disallow any incremental issuing cost in excess of the lowest overall costs by requiring the utility to make a contribution in aid of construction for the nuclear plant in an amount equal to the excess of actual issuance costs incurred, and paid for out of nuclear plant development bond proceeds, and the lowest overall issuance costs as determined by the commission. The commission may not make adjustments to the nuclear plant development bond charges for any such excess issuance costs.
- 7. Subsequent to the earlier of the transfer of intangible property of the nuclear plant development to an assignee or the issuance of nuclear plant development bonds authorized thereby, a financing order is irrevocable and, except as provided in subparagraph 4. and paragraph (c), the commission may not amend,

11-00660A-09 20091608

modify, or terminate the financing order by any subsequent action or reduce, impair, postpone, terminate, or otherwise adjust nuclear plant development charges approved in the financing order. After the issuance of a financing order, the electric utility retains sole discretion regarding whether to assign, sell, or otherwise transfer intangible property of the nuclear plant development or to cause the nuclear plant development bonds to be issued, including the right to defer or postpone such assignment, sale, transfer, or issuance.

- (c) At the request of an electric utility, the commission may commence a proceeding and issue a subsequent financing order that provides for retiring and refunding nuclear plant development bonds issued pursuant to the original financing order if the commission finds that the subsequent financing order satisfies all of the criteria specified in paragraph (b). Effective on retirement of the refunded nuclear plant development bonds and the issuance of new nuclear plant development bonds, the commission shall adjust the related nuclear plant development charges accordingly.
- (d) Within 30 days after the commission issues an order pursuant to paragraph (b) or a decision denying a request for reconsideration or, if the request for reconsideration is granted, within 30 days after the commission issues its decision on reconsideration, an adversely affected party may petition for judicial review in the Supreme Court. The petition for review shall be served upon the executive director of the commission personally or by service at the office of the commission. Review on appeal shall be based solely on the record before the commission and briefs to the court and shall be limited to

11-00660A-09 20091608_

determining whether the order issued pursuant to paragraph (b), or the order on reconsideration, conforms to the State

Constitution and laws of this state and the United States and is within the authority of the commission under this section.

Inasmuch as delay in the determination of the appeal of a financing order will delay the issuance of nuclear plant development bonds, thereby diminishing the savings or rate mitigation benefits to customers which might be achieved if such bonds were issued as contemplated by a financing order, the Supreme Court shall proceed to hear and determine the action as expeditiously as practicable and give the action precedence over other matters not accorded similar precedence by law.

- (e)1. A financing order remains in effect until the nuclear plant development bonds issued pursuant to the order have been paid in full and the commission-approved financing costs of such bonds have been recovered in full.
- 2. A financing order issued to an electric utility shall remain in effect and unabated notwithstanding the reorganization, bankruptcy, or other insolvency proceedings of the electric utility or its successors or assignees.
- (4) EXCEPTIONS TO COMMISSION JURISDICTION.—If the commission issues a financing order to an electric utility pursuant to this section, the commission may not, other than for federal income tax purposes, in exercising its powers and carrying out its duties regarding any matter within its authority under this chapter, consider the nuclear plant development bonds issued under the order or any debt associated with the issuance of the bonds to be the debt of the electric utility, consider the nuclear plant development charges paid

11-00660A-09 20091608

under the order to be the revenue of the electric utility for any purpose, or consider the nuclear plant development costs or financing costs specified in the order to be the costs of the electric utility, nor may the commission determine any action taken by an electric utility which is consistent with the order to be unjust or unreasonable.

- (5) ELECTRIC UTILITY DUTIES.—
- (a) The electric bills of an electric utility that has obtained a financing order and sponsored nuclear plant development bonds must reflect that a portion of the charges on such bills represents nuclear plant development charges approved in a financing order and, if the intangible property of the nuclear plant development has been transferred to an assignee, must include a statement to the effect that the assignee is the owner of the intangible property and of the rights to the nuclear plant development charges, and that the electric utility or any other entity, if applicable, is acting as a billing and collection agent or servicer for the assignee. The tariff applicable to customers must indicate the nuclear plant development and the ownership of that charge.
- (b) An electric utility for which a financing order has been issued shall place the proceeds of any nuclear plant development bonds issued under a financing order in a separate account. An electric utility may use the proceeds of the nuclear plant development bonds only for the purposes of paying nuclear plant development and financing costs and retiring any existing debt or equity used to finance the costs.
- (c) The failure of an electric utility to comply with this subsection does not invalidate, impair, or affect any financing

11-00660A-09 20091608

order, intangible property of the nuclear plant development,
nuclear plant development charge, or nuclear plant development
bonds, but shall subject the electric utility to penalties under
s. 366.095.

- (6) INTANGIBLE PROPERTY OF A NUCLEAR PLANT DEVELOPMENT.-
- (a) 1. All intangible property of a nuclear plant development which is specified in a financing order constitutes an existing, present property right or interest therein, notwithstanding that the imposition and collection of nuclear plant development charges depends on the electric utility to which the order is issued performing its servicing functions relating to the collection of nuclear plant development charges and on future electricity consumption. The intangible property exists whether or not the revenues or proceeds arising from the property have been billed, have accrued, or have been collected, and notwithstanding the fact that the value or amount of the property is dependent on the future provision of service to customers by the electric utility or its successors or assignees.
- 2. Intangible property of a nuclear plant development specified in a financing order shall continue to exist until the nuclear plant development bonds issued pursuant to the order, and all financing costs and other costs of the bonds, have been paid in full.
- 3. All or any portion of intangible property of the nuclear plant development specified in a financing order issued to an electric utility may be transferred, sold, conveyed, or assigned to a successor or assignee, which is wholly owned, directly or indirectly, by the electric utility, and is created for the

11-00660A-09 20091608

limited purpose of acquiring, owning, or administering intangible property of the nuclear plant development or issuing nuclear plant development bonds under the financing order. All or any portion of intangible property of the nuclear plant development may be pledged to secure nuclear plant development bonds issued pursuant to the order, amounts payable to financing parties and to counterparties under any ancillary agreements, and other financing costs. Each such transfer, sale, conveyance, assignment, or pledge by an electric utility or affiliate of an electric utility is considered to be a transaction in the ordinary course of business.

- 4. If an electric utility or its successor defaults on any required payment of charges arising from intangible property of the nuclear plant development and specified in a financing order, a court, upon application by an interested party, and without limiting any other remedies available to the applying party, shall order the sequestration and payment of the revenues arising from the intangible property of the nuclear plant development to the financing parties or assignees. Any such order must remain in full force and effect notwithstanding any reorganization, bankruptcy, or other insolvency proceedings with respect to the electric utility or its successors or assignees.
- 5. The interest of a transferee, purchaser, acquirer, assignee, financing party, or pledgee in intangible property of the nuclear plant development property specified in a financing order issued to an electric utility, and in the revenue and collections arising from that intangible property, is not subject to setoff, counterclaim, surcharge, or defense by the electric utility or any other person or in connection with the

11-00660A-09 20091608

reorganization, bankruptcy, or other insolvency of the electric utility or any other entity.

- 6. Any successor to an electric utility, whether pursuant to any reorganization, bankruptcy, or other insolvency proceeding; any municipalization, merger or acquisition, sale, or other business combination; or transfer by operation of law, as a result of electric utility restructuring or otherwise, shall perform and satisfy all obligations of, and have the same rights to the same extent under a financing order as, the electric utility, including collecting and paying to the person, assignee, or financing party the revenues, collections, payments, or proceeds of the intangible property of the nuclear plant development.
- (b) 1. Except as specified in this section, the Uniform
 Commercial Code does not apply to intangible property of the
 nuclear plant development or to any right, title, or interest of
 a utility, assignee, or financing party described in paragraph
 (2) (h), whether before or after the issuance of the financing
 order. In addition, such right, title, or interest pertaining to
 a financing order, including, but not limited to, the associated
 intangible property of the nuclear plant development, and any
 revenues, collections, claims, rights to payment, payments,
 money, or proceeds of or arising from nuclear plant development
 charges pursuant to such order, shall not be deemed proceeds of
 any right or interest other than in the financing order and the
 intangible property of the nuclear plant development arising
 from the order.
- 2. The creation, attachment, granting, perfection, priority, and enforcement of liens and security interests in

11-00660A-09 20091608

intangible property of a nuclear plant development to secure
nuclear plant development bonds shall be governed solely by this
section and not by the Uniform Commercial Code.

- 3. A valid, enforceable, and attached lien and security interest in intangible property of a nuclear plant development may be created only upon the later of:
 - a. The issuance of a financing order;
- b. The execution and delivery of a security agreement with a financing party in connection with the issuance of nuclear plant development bonds; or
- $\underline{\text{c. The receipt of value for the nuclear plant development}}\\$ bonds.

A valid, enforceable, and attached security interest shall be perfected against third parties as of the date of filing of a financing statement in the Florida Secured Transaction Registry, as such registry is defined in Article 9 of the Uniform

Commercial Code, in accordance with subparagraph 4., and shall thereafter be a continuously perfected lien. Such security interest in the intangible property of the nuclear plant development, and all proceeds, whether billed, accrued, or collected, however evidenced, shall have priority in accordance with subparagraph 8. and take precedence over any subsequent judicial or other lien creditor. A continuation statement need not be filed to maintain such perfection.

4. Financing statements required to be filed under this section shall be filed, maintained, and indexed in the same manner and in the same system of records maintained for the filing of financing statements in the Florida Secured

11-00660A-09 20091608

Transaction Registry under Article 9 of the Uniform Commercial Code. The filing of such a financing statement is the only method of perfecting a lien or security interest on intangible property of the nuclear plant development.

- 5. The priority of a lien and security interest perfected under this paragraph is not impaired by any later modification of the financing order or intangible property of the nuclear plant development or by the commingling of funds arising from intangible property with other funds. Any other security interest that may apply to those funds shall be terminated as to all funds transferred to a segregated account for the benefit of an assignee or a financing party or to an assignee or financing party directly.
- 6. If a default or termination occurs under the terms of the nuclear plant development bonds, the financing parties or their representatives may foreclose on or otherwise enforce their lien and security interest in any intangible property of the nuclear plant development as if they were a secured party under Article 9 of the Uniform Commercial Code. A court may order that amounts arising from intangible property of the nuclear plant development be transferred to a separate account for the financing parties' benefit, to which their lien and security interest apply. On application by or on behalf of the financing parties to a circuit court of this state, such court shall order the sequestration and payment to the financing parties of revenues arising from the intangible property of the nuclear plant development.
- 7. The interest of a pledgee of an interest or any rights in any intangible property of a nuclear plant development is not

11-00660A-09 20091608

perfected until filing as provided in subparagraph 4.

- 8. The priority of the conflicting interests of pledgees in the same interest or rights in any intangible property of the nuclear plant development shall be determined as follows:
- a. Conflicting perfected interests or rights of pledgees rank according to priority in time of perfection. Priority dates from the time a filing covering the interest or right is made in accordance with this paragraph.
- b. A perfected interest or right of a pledgee has priority over a conflicting unperfected interest or right of a pledgee.
- c. A perfected interest or right of a pledgee has priority over a person who becomes a lien creditor after the perfection of such pledgee's interest or right.
- (c) The sale, assignment, or transfer of intangible property of a nuclear plant development shall be governed by this paragraph. All of the following apply to a sale, assignment, or transfer under this paragraph:
- 1. The sale, conveyance, assignment, or other transfer of intangible property of the nuclear plant development by an electric utility to an assignee or financing party which the parties have, in the governing documentation, expressly stated to be a sale or other absolute transfer is an absolute transfer and true sale of, and not a pledge of or secured transaction relating to, the transferor's right, title, and interest in, to, and under the intangible property of the nuclear plant development, other than for federal and state income and franchise tax purposes. After such a transaction, the intangible property of the nuclear plant development is not subject to any claims of the transferor or the transferor's creditors, other

11-00660A-09 20091608

than creditors holding a prior security interest in the intangible property of the nuclear plant development perfected under paragraph (b).

- 2. The characterization of the sale, conveyance, assignment, or other transfer as a true sale or other absolute transfer under subparagraph 1., and the corresponding characterization of the transferee's property interest, is not affected by:
- a. Commingling of funds associated with the intangible property of the nuclear plant development with other funds.
- b. The retention by the transferor of a partial or residual interest, including an equity interest, in the intangible property of the nuclear plant development, whether direct or indirect, or whether subordinate or otherwise.
- c. Any recourse that the transferee may have against the transferor other than a recourse created which is contingent upon, or otherwise occurring or resulting from, the inability of one or more of the transferor's customers to timely pay all or a portion of the nuclear plant development charge.
- d. Any indemnifications, obligations, or repurchase rights made or provided by the transferor, other than indemnity or repurchase rights based solely upon the inability of a transferor's customers to timely pay all or a portion of the nuclear plant development charge.
- <u>e. The responsibility of the transferor to collect nuclear</u> <u>plant development charges.</u>
- <u>f. The treatment of the sale, conveyance, assignment, or</u> other transfer for tax, financial reporting, or other purposes.
 - g. Granting or providing to holders of the nuclear plant

727

728

729

730

731

732

733

734

735

736

737

738

739

740

741

742

743

744745

746

747

748

749

750

751

752

753

754

11-00660A-09 20091608

development bonds a preferred right to the intangible property of the nuclear plant development, or credit enhancement by the electric utility or its affiliates with respect to the nuclear plant development bonds.

- 3. Any right that an electric utility has in the intangible property of the nuclear plant development before its pledge, sale, or transfer, or any other right created under this section or created in the financing order and assignable under this section or assignable pursuant to a financing order shall be property in the form of a contract right. Transfer of an interest in intangible property of the nuclear plant development to an assignee is enforceable only upon the later of the issuance of a financing order, the execution and delivery of transfer documents to the assignee in connection with the issuance of nuclear plant development bonds, and the receipt of value. An enforceable transfer of an interest in intangible property of the nuclear plant development to an assignee shall be perfected against all third parties, including subsequent judicial or other lien creditors, when a notice of that transfer has been given by the filing of a financing statement in accordance with subparagraph 4. The transfer shall be perfected against third parties as of the date of filing.
- 4. Financing statements required to be filed under this section shall be maintained and indexed in the same manner and in the same system of records maintained for the filing of financing statements in the Florida Secured Transaction Registry under Article 9 of the Uniform Commercial Code. The filing of such a financing statement is the only method of perfecting a transfer of intangible property of the nuclear plant

11-00660A-09 20091608__

755 development.

- 5. The priority of a transfer perfected under this section is not impaired by any later modification of the financing order or intangible property of the nuclear plant development or by the commingling of funds arising from intangible property of the nuclear plant development with other funds. Any other security interest that may apply to those funds shall be terminated when they are transferred to a segregated account for the assignee or a financing party. If intangible property of the nuclear plant development is transferred to an assignee or financing party, any proceeds of that property shall be held in trust for the assignee or financing party.
- 6. The priority of the conflicting interests of assignees in the same interest or rights in any intangible property of the nuclear plant development shall be determined as follows:
- a. Conflicting perfected interests or rights of assignees rank according to priority in time of perfection. Priority dates from the time a filing covering the transfer is made in accordance with subparagraph 4.
- <u>b. A perfected interest or right of an assignee has</u>
 priority over a conflicting unperfected interest or right of an
 assignee.
- c. A perfected interest or right of an assignee has priority over a person who becomes a lien creditor after the perfection of such assignee's interest or right.
- (7) DESCRIPTION OR INDICATION OF PROPERTY.—In any sale agreement, purchase agreement, or other transfer agreement, granted or pledged to a pledgee in any security agreement, pledge agreement, or other security document, or indicated in

11-00660A-09 20091608

any financing statement, the description of intangible property of the nuclear plant development being transferred to an assignee or financing party is sufficient only if it describes the financing order that created the intangible property of the nuclear plant development and states that such agreement or financing statement covers all or part of such property described in the financing order. This subsection applies to all purported transfers of, and all purported grants or liens or security interests in, intangible property of the nuclear plant development, regardless of whether the related sale agreement, purchase agreement, other transfer agreement, security agreement, pledge agreement, or other security document was entered into, or any financing statement was filed, before or after July 1, 2009.

- (8) FINANCING STATEMENTS.—All financing statements referenced in this section are subject to Part 5 of Article 9 of the Uniform Commercial Code except that the requirement as to continuation statements does not apply.
- (9) CHOICE OF LAW.—The law governing the validity, enforceability, attachment, perfection, priority, and exercise of remedies with respect to the transfer of an interest or right or the pledge or creation of a security interest in any intangible property of a nuclear plant development shall be the laws of this state, and exclusively, the provisions of this section.
- (10) NUCLEAR PLANT DEVELOPMENT BONDS NOT PUBLIC DEBT.—The state or its political subdivisions are not liable for any nuclear plant development bonds, and the bonds are not a debt or a general obligation of the state or any of its political

11-00660A-09 20091608

nuclear plant development bonds does not, directly, indirectly or contingently, obligate the state or any agency, political subdivision, or instrumentality of the state to levy any tax or make any appropriation for payment of the bonds, other than in its capacity as a consumer of electricity. This subsection does not preclude bond guarantees or enhancements pursuant to this section. All bonds must contain on the face thereof a statement to the following effect: "Neither the full faith and credit nor the taxing power of the State of Florida is pledged to the payment of the principal of, or interest on, this bond."

- (11) NUCLEAR PLANT DEVELOPMENT BONDS AS LEGAL INVESTMENTS
 WITH RESPECT TO INVESTORS THAT REQUIRE STATUTORY AUTHORITY
 REGARDING LEGAL INVESTMENT.—The following entities may legally
 invest in nuclear plant development bonds:
- (a) The state, the investment board, municipal corporations, political subdivisions, public bodies, and public officers, except for members of the commission.
- (b) Banks and bankers, savings and loan associations, credit unions, trust companies, savings banks and institutions, investment companies, insurance companies, insurance associations, and other persons carrying on a banking or insurance business.
- (c) Personal representatives, guardians, trustees, and other fiduciaries.
- (d) All other persons whatsoever who are now or may hereafter be authorized to invest in bonds or other obligations of a similar nature.
 - (12) STATE PLEDGE.

11-00660A-09 20091608

(a) For purposes of this subsection, the term "bondholder" means a person who holds a nuclear plant development bond.

- (b) The state pledges to and agrees with bondholders, the owners of the intangible property of a nuclear plant development, and other financing parties that the state will not:
- 1. Alter the provisions of this section which make the nuclear plant development charges imposed by a financing order irrevocable, binding, and nonbypassable charges;
- 2. Take or permit any action that impairs or would impair the value of intangible property of the nuclear plant development; or
- 3. Except as allowed under this section, reduce, alter, or impair nuclear plant development charges that are to be imposed, collected, and remitted for the benefit of the bondholders and other financing parties until any and all principal, interest, premium, financing costs and other fees, expenses, or charges incurred, and any contracts to be performed, in connection with the related nuclear plant development bonds have been paid and performed in full.

862 863 This paragraph does not preclu

- This paragraph does not preclude limitation or alteration if full compensation is made for the protection of the nuclear plant development charges collected under a financing order.
- (c) Any person or entity that issues nuclear plant development bonds may include the pledge specified in paragraph (b) in the bonds and related documentation.
- (13) NOT AN ELECTRIC UTILITY.—An assignee or financing party is not an electric utility or person providing electric

11-00660A-09 20091608

service by virtue of engaging in the transactions described in this section.

- (14) CONFLICTS.—In the event of conflict between this section and any other law regarding the attachment, assignment, or perfection, the effect of perfection, or the priority or transfer of assignment or security interest in intangible property of a nuclear plant development, this section governs to the extent of the conflict.
- (15) EFFECT OF INVALIDITY ON ACTIONS.—Effective on the date that nuclear plant development bonds are first issued under this section, if any provision of this section is held to be invalid, is invalidated, superseded, replaced, or repealed, or expires for any reason, that occurrence shall not affect the validity of any action allowed under this section which is taken by an electric utility, an assignee, a financing party, a collection agent, or a party to an ancillary agreement. Any such action shall remain in full force and effect with respect to all nuclear plant development bonds issued or authorized in a financing order issued under this section before the date that such provision is held to be invalid; is invalidated, superseded, replaced, or repealed; or expires for any reason.
- (16) PENALTIES.—A violation of this section or of a financing order issued under this section subjects the utility that obtained the order to penalties under s. 366.095 and to any other penalties or remedies that the commission determines are necessary to achieve the intent of this section and the intent and terms of the financing order, and to prevent any increase in financial impact to the utility's ratepayers above that set forth in the financing order. If the commission orders a penalty

901

902

903

904

905

or a remedy for a violation, the monetary penalty or remedy and the costs of defending against the proposed penalty or remedy may not be recovered from ratepayers. The commission may not make adjustments to nuclear plant development charges for any such penalties or remedies.

Section 2. This act shall take effect July 1, 2009.