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Proposed Committee Substitute by the Committee on General Government Appropriations

A bill to be entitled

An act relating to the Department of Revenue; amending s. 195.022, F.S.; requiring county property appraisers, tax collectors, clerks of the circuit court, and value adjustment boards to bear the expense of reproducing forms prescribed by the Department of Revenue to administer and collect ad valorem taxes; amending s. 213.34, F.S.; defining terms; imposing an administrative collection processing fee on a taxpayer who fails to pay the amount of tax or penalty due within a certain period after a noncompliant filing event; specifying the amount of the administrative collection processing fee; specifying circumstances under which the Department of Revenue may waive or reduce the fee; providing for the distribution of administrative collection processing fees; amending s. 213.75, F.S.; revising the priority order against which payments by a taxpayer apply to amounts owed to the Department of Revenue; providing for application of the administrative collection processing fees to certain noncompliant filing events; amending s. 213.755, F.S.; requiring any taxpayer who does not electronically file a certain tax return to pay a specified fee; requiring the fee to be deposited into the Operations Trust Fund of the Department of Revenue; providing that the fee is subject to a service charge; amending s. 220.21, F.S.; conforming a



cross-reference; providing for application of specified provisions of the act; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Effective July 1, 2009, section 195.022, Florida Statutes, is amended to read:

195.022 Forms to be prescribed by Department of Revenue. The Department of Revenue shall prescribe all forms to be used by property appraisers, tax collectors, clerks of the circuit court, and value adjustment boards in administering and collecting ad valorem taxes. The department shall prescribe a form for each purpose. For counties with a population of 100,000 or fewer, the Department of Revenue shall furnish the forms. For counties with a population greater than 100,000, The county officer shall reproduce forms for distribution at the expense of his or her office. A county officer may use a form other than the form prescribed by the department upon obtaining written permission from the executive director of the department; however, a no county officer may not shall use a form if the substantive content of the form varies from which is at variance with the form prescribed by the department for the same or a similar purpose. If the executive director finds good cause to grant such permission he or she may do so. The county officer may continue to use such approved form until the law that which specifies the form is amended or repealed or until the officer receives written disapproval from the executive director. Otherwise, all such officers and their employees shall use the



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forms, and follow the instructions applicable to the forms, which are prescribed by the department. The department, upon request of any property appraiser or, in any event, at least once every 3 years, shall prescribe and furnish such aerial photographs and nonproperty ownership maps to the property appraisers as are necessary to ensure that all real property within the state is properly listed on the roll. All photographs and maps furnished to counties with a population of 25,000 or fewer shall be paid for by the department as provided by law. For counties with a population greater than 25,000, the department shall furnish such items at the property appraiser's expense. The department may incur reasonable expenses for procuring aerial photographs and nonproperty ownership maps and may charge a fee to the respective property appraiser equal to the cost incurred. The department shall deposit such fees into the Certification Program Trust Fund created pursuant to s. 195.002. There shall be a separate account in the trust fund for the aid and assistance activity of providing aerial photographs and nonproperty ownership maps to property appraisers. The department shall use money in the fund to pay such expenses. All forms furnished by the department shall be paid for by the department as provided by law. All forms and maps and instructions relating to their use shall be substantially uniform throughout the state. An officer may employ supplemental forms and maps, at the expense of his or her office, which he or she deems expedient for the purpose of administering and collecting ad valorem taxes. The forms required in ss. 193.461(3)(a) and 196.011(1) for renewal purposes shall require sufficient information for the property appraiser to evaluate



the changes in use since the prior year. If the property appraiser determines, in the case of a taxpayer, that he or she has insufficient current information upon which to approve the exemption, or if the information on the renewal form is inadequate for him or her to evaluate the taxable status of the property, he or she may require the resubmission of an original application.

Section 2. Section 213.24, Florida Statutes, is amended to read:

213.24 Accrual of penalties and interest on deficiencies; deficiency billing costs.—

- (1) If notice and demand is made for the payment of any amount due under laws made applicable to this chapter and if such amount is paid within 30 days after the date of such billing or notice and demand, no additional penalties or interest under this section on the amount so paid shall be imposed for the period after the date of such notice and demand.
- (2) (a) Billings for deficiencies or automated refunds of tax, penalty, or interest \underline{may} shall not be issued for any amount less than the actual costs incurred to produce a billing or automated refund.
- (b) The cost of issuing billings or automated refunds for any tax or fee enumerated in s. 213.05 or chapter 443 shall be computed in a study performed by the inspector general of the department. The study shall be conducted every 3 years and at such other times as deemed necessary by the inspector general. A minimum billing and automated refund amount shall be established and adjusted in accordance with the results of such study.
 - (c) Any change in minimum billing or automated refund



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amounts shall be made effective on July 1 following the completion of the study.

- (3) (a) For purposes of this subsection, the term:
- 1. "Noncompliant filing event" means when a taxpayer fails to timely file a complete and accurate return or fails to timely pay the amount of tax reported on a return required for those taxes or fees enumerated listed in s. 213.05 or chapter 443.
- 2. "Extraordinary circumstance" means the occurrence of an event beyond the control of the taxpayer, including, but not limited to, the taxpayer's death; an act of war or terrorism, natural disaster, fire, or other casualty; or the nonfeasance or misfeasance of the taxpayer's employee or representative responsible for complying with the taxes and fees enumerated in s. 213.05 or chapter 443. With respect to acts of the taxpayer's employee or representative, the taxpayer must show that the principals of the business lacked actual knowledge of the noncompliant filing event.
- (b) An administrative collection processing fee shall be assessed to offset payment processing and administrative costs incurred by the state due to noncompliant filing events. The department shall collect the administrative collection processing fee from any taxpayer who fails to pay the amount of tax or penalty due within 90 days following the date that the initial notice of the noncompliant filing event is sent to the taxpayer.
- (c) The amount of the administrative collection processing fee for each noncompliant filing event shall equal 10 percent of the amount of tax or penalty that is not paid within 90 days after the initial notice of the noncompliant filing event is



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sent to the taxpayer, or \$10, whichever is greater. The administrative collection processing fee shall be imposed in addition to the taxes, fees, penalties, and interest prescribed by law. The department may waive or reduce the administrative collection processing fee if the taxpayer demonstrates that the noncompliant filing event was due to an extraordinary circumstance.

- (d) Administrative collection processing fees collected pursuant to this subsection shall be distributed each fiscal year of the state as follows:
- 1. The first \$12 million collected shall be deposited into the department's Operations Trust Fund.
- 2. Any amount collected above \$12 million shall be deposited into the General Revenue Fund.
- Section 3. Section 213.75, Florida Statutes, is amended to read:
 - 213.75 Application of payments.-
- (1) Except for any payment made pursuant to s. 213.21, or as otherwise specified by the taxpayer at the time he or she makes a payment, whenever any payment is made to the department with respect to any of the revenue laws of this state, such payment shall be applied in descending order of priority against the following as follows:
 - (a) First, against The accrued interest, if any.;
- (b) The amount, if any, remaining after the application to interest shall be credited against Any accrued penalty.; and
 - (c) The administrative collection processing fee.
- (d) (c) The amount, if any, remaining after application to interest and penalty shall be credited to Any tax due.



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- (2) If a warrant or lien has been filed and recorded by the department, a payment shall be applied in descending order of priority against the following as follows:
- (a) First, against The costs to record of recordation of the warrant or lien., if any;
- (b) The amount, if any, remaining shall be applied to accrued interest.
- (c) The amount, if any, remaining after the application to interest shall be credited against Any accrued penalty.; and
 - (d) The administrative collection processing fee.
- (e) (d) The amount, if any, remaining after application to costs, interest, and penalty shall be credited to Any tax due.
- (3) If a levy has been made by the department, a payment shall be applied in descending order of priority against the following as follows:
- (a) First, against The costs to execute of execution of the levy., if any;
- (b) The amount, if any, remaining shall be applied to accrued interest. \div
- (c) The amount, if any, remaining after the application to interest shall be credited against Any accrued penalty.; and
 - (d) The administrative collection processing fee.
- (e) (d) The amount, if any, remaining after application to costs, interest, and penalty shall be credited to Any tax due.
- (4) Any surplus proceeds remaining after the application of subsection (3) shall, upon application and satisfactory proof thereof, be refunded by the Chief Financial Officer to the person or persons legally entitled thereto pursuant to s. 215.26.



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Section 4. Effective July 1, 2009, present subsections (6), (7), (8), and (9) of section 213.755, Florida Statutes, are renumbered as subsections (7), (8), (9), and (10), respectively, and a new subsection (6) is added to that section, to read:

213.755 Filing of returns and payment of taxes by electronic means.-

(6) Any taxpayer who files a sales and use tax return, form DR-15, or form DR-15EZ by any method other than by electronic means must pay a \$5 fee for each filed return. This fee is in addition to any other applicable fee or penalty. This fee shall be deposited into the department's Operations Trust Fund and is not subject to the service charge imposed in s. 215.20. The proceeds of the fee shall be used to offset the costs of the department's general tax administration program.

Section 5. Effective July 1, 2009, subsection (2) of section 220.21, Florida Statutes, is amended to read:

220.21 Returns and records; regulations.-

(2) A taxpayer who is required to file its federal income tax return by electronic means on a separate or consolidated basis shall file returns required by this chapter by electronic means. For the reasons described in s. 213.755(10) s. 213.755(9), the department may waive the requirement to file a return by electronic means for taxpayers that are unable to comply despite good faith efforts or due to circumstances beyond the taxpayer's reasonable control. The provisions of this subsection are in addition to the requirements of s. 213.755 to electronically file returns and remit payments required under this chapter. The department may prescribe by rule the format and instructions necessary for electronic filing to ensure a



full collection of taxes due. In addition to the authority granted under s. 213.755, the acceptable method of transfer, the method, form, and content of the electronic data interchange, and the means, if any, by which the taxpayer will be provided with an acknowledgment may be prescribed by the department. In the case of any failure to comply with the electronic filing requirements of this subsection, a penalty shall be added to the amount of tax due with such return equal to 5 percent of the amount of such tax for the first 30 days the return is not filed electronically, with an additional 5 percent of such tax for each additional month or fraction thereof, not to exceed \$250 in the aggregate. The department may settle or compromise the penalty pursuant to s. 213.21. This penalty is in addition to any other penalty that may be applicable and shall be assessed, collected, and paid in the same manner as taxes.

Section 6. Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law, and sections 2 and 3 of this act apply to taxes or penalties due before, on, or after the date that this act becomes law and for which notice of a noncompliant filing event is sent on or after the date that this act becomes law.