By the Committee on Community Affairs; and Senator Bennett

578-03342-09

20092148c1

1	A bill to be entitled
2	An act relating to growth management; amending s.
3	163.3174, F.S.; prohibiting the members of the local
4	governing body from serving on the local planning
5	agency; providing an exception; amending s. 163.3177,
6	F.S.; revising standards for the future land use plan
7	in a local comprehensive plan; revising standards for
8	the housing element of a local comprehensive plan;
9	requiring certain counties to certify that they have
10	adopted a plan for ensuring affordable workforce
11	housing before obtaining certain funding; authorizing
12	the state land planning agency to amend administrative
13	rules relating to planning criteria to allow for
14	varying local conditions; deleting exemptions from the
15	limitation on the frequency of plan amendments;
16	extending the deadline for local governments to adopt
17	a public school facilities element and interlocal
18	agreement; providing legislative findings concerning
19	the need to preserve agricultural land and protect
20	rural agricultural communities from adverse changes in
21	the agricultural economy; defining the term "rural
22	agricultural industrial center"; authorizing a
23	landowner within a rural agricultural industrial
24	center to apply for an amendment to the comprehensive
25	plan to expand an existing center; providing
26	requirements for such application; providing a
27	rebuttable presumption that such an amendment is
28	consistent with state rule; providing certain
29	exceptions to the approval of such amendment; amending

## Page 1 of 68

578-03342-09 20092148c1 30 s. 163.3180, F.S.; providing that certain projects or 31 high-performance transit systems be considered as 32 committed facilities; requiring that the costs associated with accommodating a transit facility be 33 34 credited against the developer's proportionate-share 35 contribution; revising the calculation of school 36 capacity to include relocatables used by a school 37 district; providing a minimum state availability 38 standard for school concurrency; providing that a 39 developer is not required to reduce or eliminate 40 backlog or address class size reduction; providing 41 that charter schools be considered as a mitigation 42 option under certain circumstances; requiring school 43 districts to include relocatables in their calculation 44 of school capacity under certain circumstances; 45 providing for an Urban Placemaking Initiative Pilot 46 Project Program; providing that certain local 47 governments be designated as urban placemaking 48 initiative pilot projects; providing requirements, 49 criteria, procedures, and limitations for such local 50 governments; amending s. 163.3184, F.S.; requiring 51 that a potential applicant for a future land use map 52 amendment meet certain notice and meeting requirements 53 before filing such application; exempting small-scale 54 amendments from certain requirements; revising certain 55 deadlines for comments on the intergovernmental review 56 and state planning agency review of plan amendments; 57 providing that an amendment is deemed abandoned under 58 certain circumstances; authorizing the state land

#### Page 2 of 68

578-03342-09 20092148c1 59 planning agency to grant extensions for comments; 60 requiring that a comprehensive plan or amendment be available to the public a specified number of days 61 62 before a scheduled hearing; prohibiting certain types 63 of changes to a plan amendment during a specified 64 period before the hearing; requiring that the local 65 government certify certain information to the state land planning agency; conforming a cross-reference; 66 amending s. 163.3187, F.S.; limiting the adoption of 67 68 certain plan amendments to twice per calendar year; 69 authorizing local governments to adopt certain plan 70 amendments at any time during a calendar year without 71 regard for restrictions on frequency; deleting certain 72 types of amendments from the list of amendments 73 eligible for adoption at any time during a calendar 74 year; deleting exemptions from frequency limitations; 75 providing circumstances under which small-scale 76 amendments become effective; amending s. 163.3202, 77 F.S.; requiring that local land development 78 regulations maintain the existing density of 79 residential properties or recreational vehicle parks 80 under certain circumstances; amending s. 163.3217, 81 F.S.; deleting an exemption from the frequency 82 requirements for the adoption of amendments to a local 83 comprehensive plan; amending s. 163.340, F.S.; 84 expanding the definition of the term "blighted area" 85 to include land previously used as a military 86 facility; amending s. 171.203, F.S.; deleting an 87 exemption for the adoption of a municipal service area

#### Page 3 of 68

	578-03342-09 20092148c1
88	as an amendment to a local comprehensive plan;
89	amending s. 380.06, F.S.; providing that the level-of-
90	service standards for the development-of-regional-
91	impact review is the same as the level-of-service
92	standards for evaluating concurrency; conforming a
93	cross-reference; amending s. 403.973, F.S.; providing
94	legislative intent; providing certain criteria for
95	regional centers for clean technology projects to
96	receive expedited permitting; providing regulatory
97	incentives for projects that meet such criteria;
98	authorizing the Office of Tourism, Trade, and Economic
99	Development within the Executive Office of the
100	Governor to certify and decertify such projects;
101	authorizing the office to create regional permit
102	action teams; providing an effective date.
103	
104	Be It Enacted by the Legislature of the State of Florida:
105	
106	Section 1. Subsection (1) of section 163.3174, Florida
107	Statutes, is amended to read:
108	163.3174 Local planning agency
109	(1) The governing body of each local government,
110	individually or in combination as provided in s. 163.3171, shall
111	designate and by ordinance establish a "local planning agency,"
112	unless the agency is otherwise established by law.
113	Notwithstanding any special act to the contrary, all local
114	planning agencies or equivalent agencies that first review
115	rezoning and comprehensive plan amendments in each municipality
116	and county shall include a representative of the school district

## Page 4 of 68

578-03342-09 20092148c1 117 appointed by the school board as a nonvoting member of the local 118 planning agency or equivalent agency to attend those meetings at which the agency considers comprehensive plan amendments and 119 120 rezonings that would, if approved, increase residential density 121 on the property that is the subject of the application. However, 122 this subsection does not prevent the governing body of the local 123 government from granting voting status to the school board member. Members of the local governing body may not serve on 124 125 designate itself as the local planning agency pursuant to this 126 subsection, except in a municipality having a population of 127 10,000 or fewer with the addition of a nonvoting school board 128 representative. The local governing body shall notify the state 129 land planning agency of the establishment of its local planning 130 agency. All local planning agencies shall provide opportunities 131 for involvement by applicable community college boards, which 132 may be accomplished by formal representation, membership on 133 technical advisory committees, or other appropriate means. The 134 local planning agency shall prepare the comprehensive plan or plan amendment after hearings to be held after public notice and 135 136 shall make recommendations to the local governing body regarding the adoption or amendment of the plan. The local planning agency 137 may be a local planning commission, the planning department of 138 the local government, or other instrumentality, including a 139 countywide planning entity established by special act or a 140 council of local government officials created pursuant to s. 141 142 163.02, provided the composition of the council is fairly representative of all the governing bodies in the county or 143 144 planning area; however:

145

(a) If a joint planning entity is in existence on the

### Page 5 of 68

_	578-03342-09 20092148c1
146	effective date of this act which authorizes the governing bodies
147	to adopt and enforce a land use plan effective throughout the
148	joint planning area, that entity shall be the agency for those
149	local governments until such time as the authority of the joint
150	planning entity is modified by law.
151	(b) In the case of chartered counties, the planning
152	responsibility between the county and the several municipalities
153	therein shall be as stipulated in the charter.
154	Section 2. Paragraphs (a), (c), (f), (g), and (h) of
155	subsection (6), and paragraph (i) of subsection (10) of section
156	163.3177, Florida Statutes, are amended, and subsection (15) is
157	added to that section, to read:
158	163.3177 Required and optional elements of comprehensive
159	plan; studies and surveys
160	(6) In addition to the requirements of subsections $(1) - (5)$
161	and (12), the comprehensive plan shall include the following
162	elements:
163	(a) A future land use plan element designating proposed
164	future general distribution, location, and extent of the uses of
165	land for residential uses, commercial uses, industry,
166	agriculture, recreation, conservation, education, public
167	buildings and grounds, other public facilities, and other
168	categories of the public and private uses of land. Counties are
169	encouraged to designate rural land stewardship areas, pursuant
170	to the provisions of paragraph (11)(d), as overlays on the
171	future land use map. Each future land use category must be
172	defined in terms of uses included rather than numerical caps,
173	and must include standards to be followed in the control and
174	distribution of population densities and building and structure

## Page 6 of 68

578-03342-09 20092148c1 175 intensities. The proposed distribution, location, and extent of 176 the various categories of land use shall be shown on a land use 177 map or map series which shall be supplemented by goals, policies, and measurable objectives. The future land use plan 178 179 shall be based upon surveys, studies, and data regarding the area, including the amount of land required to accommodate 180 181 anticipated growth; the projected population of the area; the character of undeveloped land; those factors limiting 182 183 development, critical habitat designations as well as other 184 applicable environmental protections, and local building 185 restrictions incorporated into the comprehensive plan or land 186 development code; the availability of water supplies, public facilities, and services; the need for redevelopment, including 187 188 the renewal of blighted areas and the elimination of 189 nonconforming uses which are inconsistent with the character of 190 the community; the compatibility of uses on lands adjacent to or 191 closely proximate to military installations; the discouragement 192 of urban sprawl; energy-efficient land use patterns accounting for existing and future electric power generation and 193 194 transmission systems; greenhouse gas reduction strategies; and, in rural communities, the need for job creation, capital 195 196 investment, and economic development that will strengthen and 197 diversify the community's economy. The future land use plan may designate areas for future planned development use involving 198 199 combinations of types of uses for which special regulations may 200 be necessary to ensure development in accord with the principles 201 and standards of the comprehensive plan and this act. The future 202 land use plan element shall include criteria to be used to 203 achieve the compatibility of adjacent or closely proximate lands

#### Page 7 of 68

578-03342-09 20092148c1 204 with military installations. In addition, for rural communities, 205 the amount of land designated for future planned industrial use 206 shall be based upon surveys and studies that reflect the need 207 for job creation, capital investment, and the necessity to 208 strengthen and diversify the local economies, and shall not be 209 limited solely by the projected population of the rural 210 community. The future land use plan of a county may also 211 designate areas for possible future municipal incorporation. The land use maps or map series shall generally identify and depict 212 213 historic district boundaries and shall designate historically significant properties meriting protection. For coastal 214 215 counties, the future land use element must include, without limitation, regulatory incentives and criteria that encourage 216 217 the preservation of recreational and commercial working 218 waterfronts as defined in s. 342.07. The future land use element 219 must clearly identify the land use categories in which public 220 schools are an allowable use. When delineating the land use 221 categories in which public schools are an allowable use, a local 222 government shall include in the categories sufficient land 223 proximate to residential development to meet the projected needs for schools in coordination with public school boards and may 224 225 establish differing criteria for schools of different type or 226 size. Each local government shall include lands contiguous to 227 existing school sites, to the maximum extent possible, within 228 the land use categories in which public schools are an allowable 229 use. The failure by a local government to comply with these 230 school siting requirements will result in the prohibition of the 231 local government's ability to amend the local comprehensive 232 plan, except for plan amendments described in s. 163.3187(1)(b),

#### Page 8 of 68

578-03342-09 20092148c1 until the school siting requirements are met. Amendments 233 234 proposed by a local government for purposes of identifying the 235 land use categories in which public schools are an allowable use 236 are exempt from the limitation on the frequency of plan amendments contained in s. 163.3187. The future land use element 237 238 shall include criteria that encourage the location of schools 239 proximate to urban residential areas to the extent possible and 240 shall require that the local government seek to collocate public facilities, such as parks, libraries, and community centers, 241 2.42 with schools to the extent possible and to encourage the use of elementary schools as focal points for neighborhoods. For 243 244 schools serving predominantly rural counties, defined as a 245 county with a population of 100,000 or fewer, an agricultural 246 land use category shall be eligible for the location of public 247 school facilities if the local comprehensive plan contains 248 school siting criteria and the location is consistent with such 249 criteria. Local governments required to update or amend their 250 comprehensive plan to include criteria and address compatibility 251 of adjacent or closely proximate lands with existing military 252 installations in their future land use plan element shall 253 transmit the update or amendment to the department by June 30, 254 2006.

(c) A general sanitary sewer, solid waste, drainage, potable water, and natural groundwater aquifer recharge element correlated to principles and guidelines for future land use, indicating ways to provide for future potable water, drainage, sanitary sewer, solid waste, and aquifer recharge protection requirements for the area. The element may be a detailed engineering plan including a topographic map depicting areas of

#### Page 9 of 68

578-03342-09 20092148c1 262 prime groundwater recharge. The element shall describe the 263 problems and needs and the general facilities that will be 264 required for solution of the problems and needs. The element 265 shall also include a topographic map depicting any areas adopted 266 by a regional water management district as prime groundwater 267 recharge areas for the Floridan or Biscayne aquifers. These 268 areas shall be given special consideration when the local 269 government is engaged in zoning or considering future land use 270 for said designated areas. For areas served by septic tanks, 271 soil surveys shall be provided which indicate the suitability of 272 soils for septic tanks. Within 18 months after the governing 273 board approves an updated regional water supply plan, the 274 element must incorporate the alternative water supply project or 275 projects selected by the local government from those identified 276 in the regional water supply plan pursuant to s. 373.0361(2)(a) or proposed by the local government under s. 373.0361(7)(b). If 277 278 a local government is located within two water management 279 districts, the local government shall adopt its comprehensive plan amendment within 18 months after the later updated regional 280 281 water supply plan. The element must identify such alternative 282 water supply projects and traditional water supply projects and 283 conservation and reuse necessary to meet the water needs 284 identified in s. 373.0361(2)(a) within the local government's 285 jurisdiction and include a work plan, covering at least a 10 286 year planning period, for building public, private, and regional 287 water supply facilities, including development of alternative 288 water supplies, which are identified in the element as necessary 289 to serve existing and new development. The work plan shall be 290 updated, at a minimum, every 5 years within 18 months after the

#### Page 10 of 68

	578-03342-09 20092148c1
291	governing board of a water management district approves an
292	updated regional water supply plan. Amendments to incorporate
293	the work plan do not count toward the limitation on the
294	frequency of adoption of amendments to the comprehensive plan.
295	Local governments, public and private utilities, regional water
296	supply authorities, special districts, and water management
297	districts are encouraged to cooperatively plan for the
298	development of multijurisdictional water supply facilities that
299	are sufficient to meet projected demands for established
300	planning periods, including the development of alternative water
301	sources to supplement traditional sources of groundwater and
302	surface water supplies.
303	(f)1. A housing element consisting of standards, plans, and
304	principles to be followed in:
305	a. The provision of housing for all current and anticipated
306	future residents of the jurisdiction.
307	b. The elimination of substandard dwelling conditions.
308	c. The structural and aesthetic improvement of existing
309	housing.
310	d. The provision of adequate sites for future housing,
311	including affordable workforce housing as defined in s.
312	380.0651(3)(j), housing for low-income, very low-income, and
313	moderate-income families, mobile homes, senior affordable
314	housing, and group home facilities and foster care facilities,
315	with supporting infrastructure and public facilities.
316	e. Provision for relocation housing and identification of
317	historically significant and other housing for purposes of
318	conservation, rehabilitation, or replacement.

319

f. The formulation of housing implementation programs.

## Page 11 of 68

	578-03342-09 20092148c1
320	g. The creation or preservation of affordable housing to
321	minimize the need for additional local services and avoid the
322	concentration of affordable housing units only in specific areas
323	of the jurisdiction.
324	h. Energy efficiency in the design and construction of new
325	housing.
326	i. Use of renewable energy resources.
327	(I) <del>j.</del> Each county in which the gap between the buying power
328	of a family of four and the median county home sale price
329	exceeds \$170,000, as determined by the Florida Housing Finance
330	Corporation, and which is not designated as an area of critical
331	state concern shall adopt a plan for ensuring affordable
332	workforce housing. At a minimum, the plan shall identify
333	adequate sites for such housing. For purposes of this sub-
334	subparagraph, the term "workforce housing" means housing that is
335	affordable to natural persons or families whose total household
336	income does not exceed 140 percent of the area median income,
337	adjusted for household size.
338	(II) <del>k.</del> As a precondition to receiving any state affordable
339	housing funding or allocation for any project or program within
340	the jurisdiction of a county that is subject to <u>sub-sub-</u>
341	subparagraph (I) sub-subparagraph j., a county must, by July 1
342	of each year, provide certification that the county has complied
343	with the requirements of <u>sub-sub-subparagraph (I)</u>
344	subparagraph j.
345	h. Energy efficiency in the design and construction of new
346	housing.
347	i. The use of renewable energy resources.

2. The goals, objectives, and policies of the housing

348

### Page 12 of 68

578-03342-09

20092148c1

349 element must be based on the data and analysis prepared on 350 housing needs, including the affordable housing needs 351 assessment. State and federal housing plans prepared on behalf 352 of the local government must be consistent with the goals, 353 objectives, and policies of the housing element. Local 354 governments are encouraged to use job training, job creation, 355 and economic solutions to address a portion of their affordable 356 housing concerns.

357 3.2. To assist local governments in housing data collection 358 and analysis and assure uniform and consistent information 359 regarding the state's housing needs, the state land planning 360 agency shall conduct an affordable housing needs assessment for 361 all local jurisdictions on a schedule that coordinates the 362 implementation of the needs assessment with the evaluation and 363 appraisal reports required by s. 163.3191. Each local government 364 shall use utilize the data and analysis from the needs 365 assessment as one basis for the housing element of its local 366 comprehensive plan. The agency shall allow a local government 367 the option to perform its own needs assessment, if it uses the 368 methodology established by the agency by rule.

(g)1. For those units of local government identified in s.
380.24, a coastal management element, appropriately related to
the particular requirements of paragraphs (d) and (e) and
meeting the requirements of s. 163.3178(2) and (3). The coastal
management element shall set forth the policies that shall guide
the local government's decisions and program implementation with
respect to the following objectives:

a. Maintenance, restoration, and enhancement of the overallquality of the coastal zone environment, including, but not

#### Page 13 of 68

578-03342-09 20092148c1 378 limited to, its amenities and aesthetic values. 379 b. Continued existence of viable populations of all species 380 of wildlife and marine life. 381 c. The orderly and balanced utilization and preservation, 382 consistent with sound conservation principles, of all living and 383 nonliving coastal zone resources. 384 d. Avoidance of irreversible and irretrievable loss of 385 coastal zone resources. e. Ecological planning principles and assumptions to be 386 387 used in the determination of suitability and extent of permitted 388 development. 389 f. Proposed management and regulatory techniques. 390 g. Limitation of public expenditures that subsidize 391 development in high-hazard coastal areas. 392 h. Protection of human life against the effects of natural 393 disasters. 394 i. The orderly development, maintenance, and use of ports 395 identified in s. 403.021(9) to facilitate deepwater commercial 396 navigation and other related activities. 397 j. Preservation, including sensitive adaptive use of 398 historic and archaeological resources. 399 2. As part of this element, a local government that has a 400 coastal management element in its comprehensive plan is 401 encouraged to adopt recreational surface water use policies that 402 include applicable criteria for and consider such factors as 403 natural resources, manatee protection needs, protection of 404 working waterfronts and public access to the water, and 405 recreation and economic demands. Criteria for manatee protection 406 in the recreational surface water use policies should reflect

### Page 14 of 68

578-03342-09 20092148c1 407 applicable guidance outlined in the Boat Facility Siting Guide 408 prepared by the Fish and Wildlife Conservation Commission. If 409 the local government elects to adopt recreational surface water 410 use policies by comprehensive plan amendment, such comprehensive plan amendment is exempt from the provisions of s. 163.3187(1). 411 Local governments that wish to adopt recreational surface water 412 413 use policies may be eligible for assistance with the development 414 of such policies through the Florida Coastal Management Program. 415 The Office of Program Policy Analysis and Government 416 Accountability shall submit a report on the adoption of 417 recreational surface water use policies under this subparagraph 418 to the President of the Senate, the Speaker of the House of 419 Representatives, and the majority and minority leaders of the 420 Senate and the House of Representatives no later than December 421 1, 2010.

422 (h)1. An intergovernmental coordination element showing 423 relationships and stating principles and guidelines to be used 424 in the accomplishment of coordination of the adopted 425 comprehensive plan with the plans of school boards, regional 426 water supply authorities, and other units of local government 427 providing services but not having regulatory authority over the 428 use of land, with the comprehensive plans of adjacent 429 municipalities, the county, adjacent counties, or the region, 430 with the state comprehensive plan and with the applicable 431 regional water supply plan approved pursuant to s. 373.0361, as 432 the case may require and as such adopted plans or plans in 433 preparation may exist. This element of the local comprehensive 434 plan shall demonstrate consideration of the particular effects 435 of the local plan, when adopted, upon the development of

#### Page 15 of 68

578-03342-09 20092148c1 436 adjacent municipalities, the county, adjacent counties, or the 437 region, or upon the state comprehensive plan, as the case may 438 require. 439 a. The intergovernmental coordination element shall provide 440 for procedures to identify and implement joint planning areas, 441 especially for the purpose of annexation, municipal 442 incorporation, and joint infrastructure service areas. 443 b. The intergovernmental coordination element shall provide 444 for recognition of campus master plans prepared pursuant to s. 445 1013.30. 446 c. The intergovernmental coordination element may provide 447 for a voluntary dispute resolution process as established 448 pursuant to s. 186.509 for bringing to closure in a timely 449 manner intergovernmental disputes. A local government may 450 develop and use an alternative local dispute resolution process 451 for this purpose. 452 2. The intergovernmental coordination element shall further 453 state principles and quidelines to be used in the accomplishment of coordination of the adopted comprehensive plan with the plans 454 455 of school boards and other units of local government providing 456 facilities and services but not having regulatory authority over 457 the use of land. In addition, the intergovernmental coordination 458 element shall describe joint processes for collaborative 459 planning and decisionmaking on population projections and public 460 school siting, the location and extension of public facilities 461 subject to concurrency, and siting facilities with countywide 462 significance, including locally unwanted land uses whose nature 463 and identity are established in an agreement. Within 1 year of 464 adopting their intergovernmental coordination elements, each

#### Page 16 of 68

578-03342-09 20092148c1 465 county, all the municipalities within that county, the district 466 school board, and any unit of local government service providers 467 in that county shall establish by interlocal or other formal 468 agreement executed by all affected entities, the joint processes 469 described in this subparagraph consistent with their adopted 470 intergovernmental coordination elements.

3. To foster coordination between special districts and local general-purpose governments as local general-purpose governments implement local comprehensive plans, each independent special district must submit a public facilities report to the appropriate local government as required by s. 189.415.

477 4.a. Local governments must execute an interlocal agreement 478 with the district school board, the county, and nonexempt 479 municipalities pursuant to s. 163.31777. The local government 480 shall amend the intergovernmental coordination element to 481 provide that coordination between the local government and 482 school board is pursuant to the agreement and shall state the 483 obligations of the local government under the agreement.

484 b. Plan amendments that comply with this subparagraph are
485 exempt from the provisions of s. 163.3187(1).

486 5. The state land planning agency shall establish a 487 schedule for phased completion and transmittal of plan 488 amendments to implement subparagraphs 1., 2., and 3. from all 489 jurisdictions so as to accomplish their adoption by December 31, 490 1999. A local government may complete and transmit its plan amendments to carry out these provisions prior to the scheduled 491 492 date established by the state land planning agency. The plan 493 amendments are exempt from the provisions of s. 163.3187(1).

#### Page 17 of 68

578-03342-09 20092148c1 494 6. By January 1, 2004, any county having a population 495 greater than 100,000, and the municipalities and special 496 districts within that county, shall submit a report to the 497 Department of Community Affairs which: 498 a. Identifies all existing or proposed interlocal service 499 delivery agreements regarding the following: education; sanitary 500 sewer; public safety; solid waste; drainage; potable water; 501 parks and recreation; and transportation facilities. 502 b. Identifies any deficits or duplication in the provision of services within its jurisdiction, whether capital or 503 504 operational. Upon request, the Department of Community Affairs 505 shall provide technical assistance to the local governments in identifying deficits or duplication. 506 507 7. Within 6 months after submission of the report, the 508 Department of Community Affairs shall, through the appropriate 509 regional planning council, coordinate a meeting of all local governments within the regional planning area to discuss the 510 511 reports and potential strategies to remedy any identified 512 deficiencies or duplications. 513 8. Each local government shall update its intergovernmental 514 coordination element based upon the findings in the report 515 submitted pursuant to subparagraph 6. The report may be used as 516 supporting data and analysis for the intergovernmental

517 coordination element.

(10) The Legislature recognizes the importance and significance of chapter 9J-5, Florida Administrative Code, the Minimum Criteria for Review of Local Government Comprehensive Plans and Determination of Compliance of the Department of Community Affairs that will be used to determine compliance of

#### Page 18 of 68

	578-03342-09 20092148c1
523	local comprehensive plans. The Legislature reserved unto itself
524	the right to review chapter 9J-5, Florida Administrative Code,
525	and to reject, modify, or take no action relative to this rule.
526	Therefore, pursuant to subsection (9), the Legislature hereby
527	has reviewed chapter 9J-5, Florida Administrative Code, and
528	expresses the following legislative intent:
529	(i) The Legislature recognizes that due to varying local
530	conditions, local governments have different planning needs that
531	cannot be addressed by applying a uniform set of minimum
532	planning criteria. Therefore, the state land planning agency may
533	amend chapter 9J-5, Florida Administrative Code, to establish
534	different minimum criteria that are applicable to local
535	governments based on the following factors:
536	1. Current and projected population.
537	2. Size of the local jurisdiction.
538	3. Amount and nature of undeveloped land.
539	4. The scale of public services provided by the local
540	government.
541	
542	The <u>state land planning agency</u> <del>department</del> shall take into
543	account the factors delineated in rule 9J-5.002(2), Florida
544	Administrative Code, as it provides assistance to local
545	governments and applies the rule in specific situations with
546	regard to the detail of the data and analysis required.
547	(15)(a) The Legislature recognizes and finds that:
548	1. There are a number of rural agricultural industrial
549	centers in the state which process, produce, or aid in the
550	production or distribution of a variety of agriculturally based
551	products, such as fruits, vegetables, timber, and other crops,

## Page 19 of 68

578-03342-09 20092148c1 552 as well as juices, paper, and building materials. These rural 553 agricultural industrial centers may have a significant amount of 554 existing associated infrastructure that is used for the 555 processing, production, or distribution of agricultural 556 products. 557 2. Such rural agricultural industrial centers are often 558 located within or near communities in which the economy is 559 largely dependent upon agriculture and agriculturally based 560 products. These centers significantly enhance the economy of such communities. However, these agriculturally based 561 562 communities are often socioeconomically challenged and many such 563 communities have been designated as rural areas of critical 564 economic concern. If these existing rural agricultural 565 industrial centers are lost and not replaced with other job-566 creating enterprises, these agriculturally based communities 567 will lose a substantial amount of their economies. 568 3. The state has a compelling interest in preserving the 569 viability of agriculture and protecting rural agricultural 570 communities and the state from the economic upheaval that could 571 result from short-term or long-term adverse changes in the 572 agricultural economy. To protect such communities and promote 573 viable agriculture for the long term, it is essential to 574 encourage and permit diversification of existing rural 575 agricultural industrial centers by providing for jobs that are 576 not solely dependent upon, but are compatible with and 577 complement, existing agricultural industrial operations and to 578 encourage the creation and expansion of industries that use 579 agricultural products in innovative or new ways. However, the 580 expansion and diversification of these existing centers must be

#### Page 20 of 68

	578-03342-09 20092148c1
581	accomplished in a manner that does not promote urban sprawl into
582	surrounding agricultural and rural areas.
583	(b) As used in this subsection, the term "rural
584	agricultural industrial center" means a developed parcel of land
585	in an unincorporated area on which there exists an operating
586	agricultural industrial facility or facilities that employ at
587	least 200 full-time employees in the aggregate and that are used
588	for processing and preparing for transport a farm product, as
589	defined in s. 163.3162, or any biomass material that could be
590	used, directly or indirectly, for the production of fuel,
591	renewable energy, bioenergy, or alternative fuel as defined by
592	state law. The center may also include land that is contiguous
593	to the facility site and that is not used for the cultivation of
594	crops, but on which other existing activities essential to the
595	operation of such facility or facilities are located or
596	conducted. The parcel of land must be located within or in
597	reasonable proximity, not to exceed 10 miles, to a rural area of
598	critical economic concern.
599	(c) A landowner within a rural agricultural industrial
600	center may apply for an amendment to the local government
601	comprehensive plan for the purpose of designating and expanding
602	the existing agricultural industrial uses or facilities located
603	in the center or expanding the existing center to include
604	industrial uses or facilities that are not dependent upon but
605	are compatible with agriculture and the existing uses and
606	facilities. An application for a comprehensive plan amendment
607	under this paragraph:
608	1. May not increase the physical area of the existing rural
609	agricultural industrial center by more than 50 percent or 320

	578-03342-09 20092148c1
610	acres, whichever is greater;
611	2. Must propose a project that would create, upon
612	completion, at least 50 new full-time jobs;
613	3. Must demonstrate that infrastructure capacity exists or
614	will be provided to support the expanded center at level-of-
615	service standards adopted in the local government comprehensive
616	plan; and
617	4. Must contain goals, objectives, and policies that will
618	ensure that any adverse environmental impacts of the expanded
619	center will be adequately addressed and mitigated, or
620	demonstrate that the local government comprehensive plan
621	contains such provisions.
622	
623	Within 6 months after receipt of an application under this
624	subsection, the local government must amend the applicable
625	sections of its comprehensive plan to include goals, objectives,
626	and policies to provide for the expansion of rural agricultural
627	industrial centers and to discourage urban sprawl in the
628	surrounding areas. Such goals, objectives, and policies must
629	promote and be consistent with the findings in this subsection.
630	An amendment that meets the requirements in this subsection is
631	presumed to be consistent with rule 9J-5.006(5), Florida
632	Administrative Code. This presumption may be rebutted by a
633	preponderance of the evidence.
634	(d) This subsection does not apply to an optional sector
635	plan adopted pursuant to s. 163.3245 or to a rural land
636	stewardship area designated pursuant to subsection (11).
637	Section 3. Paragraph (c) of subsection (2) and subsections
638	(12), (13), and (15) of section 163.3180, Florida Statutes, are

## Page 22 of 68

_	578-03342-09 20092148c1
639	amended, and subsection (18) is added to that section, to read:
640	163.3180 Concurrency
641	(2)
642	(c) Consistent with the public welfare, and except as
643	otherwise provided in this section, transportation facilities
644	needed to serve new development shall be in place or under
645	actual construction within 3 years after the local government
646	approves a building permit or its functional equivalent that
647	results in traffic generation. In evaluating whether such
648	transportation facilities will be in place or under actual
649	construction, the following shall be considered a committed
650	facility:
651	1. A project that is included in the first 3 years of a
652	local government's adopted capital improvements plan;
653	2. A project that is included in the Department of
654	Transportation's adopted work program; or
655	3. A high-performance transit system that serves multiple
656	municipalities, connects to an existing rail system, and is
657	included in a county's or the Department of Transportation's
658	long-range transportation plan.
659	(12) A development of regional impact <u>satisfies</u> <del>may satisfy</del>
660	the transportation concurrency requirements of the local
661	comprehensive plan, the local government's concurrency
662	management system, and s. 380.06 by <u>paying</u> <del>payment of</del> a
663	proportionate-share contribution for local and regionally
664	significant traffic impacts, if:
665	(a) The development of regional impact which, based on its
666	location or mix of land uses, is designed to encourage
667	pedestrian or other nonautomotive modes of transportation;

## Page 23 of 68

688

578-03342-09 20092148c1 668 (b) The proportionate-share contribution for local and 669 regionally significant traffic impacts is sufficient to pay for 670 one or more <del>required</del> mobility improvements that will benefit <u>the</u> 671 <u>network of</u> <del>a</del> regionally significant transportation <u>facilities</u> 672 <del>facility</del>;

(c) The owner and developer of the development of regional
impact pays or assures payment of the proportionate-share
contribution to the local government having jurisdiction over
the development of regional impact; and

677 (d) If the regionally significant transportation facility 678 to be constructed or improved is under the maintenance authority 679 of a governmental entity, as defined by s. 334.03(12), other than the local government with jurisdiction over the development 680 681 of regional impact, the local government having jurisdiction 682 over the development of regional impact must developer is 683 required to enter into a binding and legally enforceable 684 commitment to transfer funds to the governmental entity having 685 maintenance authority or to otherwise assure construction or improvement of a the facility reasonably related to the mobility 686 687 demands created by the development.

689 The proportionate-share contribution may be applied to any 690 transportation facility to satisfy the provisions of this 691 subsection and the local comprehensive plan, but, for the 692 purposes of this subsection, the amount of the proportionate-693 share contribution shall be calculated based upon the cumulative 694 number of trips from the proposed development expected to reach 695 roadways during the peak hour from the complete buildout of a 696 stage or phase being approved, divided by the change in the peak

#### Page 24 of 68

578-03342-09 20092148c1 hour maximum service volume of roadways resulting from 697 698 construction of an improvement necessary to maintain the adopted 699 level of service, multiplied by the construction cost, at the 700 time of developer payment, of the improvement necessary to 701 maintain the adopted level of service. For purposes of this 702 subsection, "construction cost" includes all associated costs of 703 the improvement. The cost of any improvements made to a 704 regionally significant transportation facility that is 705 constructed by the owner or developer of the development of 706 regional impact, including the costs associated with 707 accommodating a transit facility within the development of 708 regional impact which is in a county's or the Department of 709 Transportation's long-range transportation plan, shall be 710 credited against a development of regional impact's 711 proportionate-share contribution. Proportionate-share mitigation 712 shall be limited to ensure that a development of regional impact 713 meeting the requirements of this subsection mitigates its impact 714 on the transportation system but is not responsible for the 715 additional cost of reducing or eliminating backlogs. This 716 subsection also applies to Florida Quality Developments pursuant 717 to s. 380.061 and to detailed specific area plans implementing 718 optional sector plans pursuant to s. 163.3245. 719 (13) School concurrency shall be established on a 720 districtwide basis and shall include all public schools in the 721 district and all portions of the district, whether located in a

722 municipality or an unincorporated area unless exempt from the 723 public school facilities element pursuant to s. 163.3177(12). 724 The application of school concurrency to development shall be 725 based upon the adopted comprehensive plan, as amended. All local

#### Page 25 of 68

578-03342-09 20092148c1 726 governments within a county, except as provided in paragraph 727 (f), shall adopt and transmit to the state land planning agency 728 the necessary plan amendments, along with the interlocal 729 agreement, for a compliance review pursuant to s. 163.3184(7) 730 and (8). The minimum requirements for school concurrency are the 731 following: 732 (a) Public school facilities element.-A local government 733 shall adopt and transmit to the state land planning agency a 734 plan or plan amendment which includes a public school facilities 735 element which is consistent with the requirements of s.

736 163.3177(12) and which is determined to be in compliance as 737 defined in s. 163.3184(1)(b). All local government public school 738 facilities plan elements within a county must be consistent with 739 each other as well as the requirements of this part.

(b) Level-of-service standards.—The Legislature recognizes that an essential requirement for a concurrency management system is the level of service at which a public facility is expected to operate.

1. Local governments and school boards imposing school concurrency shall exercise authority in conjunction with each other to establish jointly adequate level-of-service standards, as defined in chapter 9J-5, Florida Administrative Code, necessary to implement the adopted local government comprehensive plan, based on data and analysis.

750 2. Public school level-of-service standards shall be 751 included and adopted into the capital improvements element of 752 the local comprehensive plan and shall apply districtwide to all 753 schools of the same type. Types of schools may include 754 elementary, middle, and high schools as well as special purpose

### Page 26 of 68

578-03342-09

755 facilities such as magnet schools. 756 3. Local governments and school boards may use shall have 757 the option to utilize tiered level-of-service standards to allow 758 time to achieve an adequate and desirable level of service as 759 circumstances warrant. 760 4. For purposes of determining whether the level-of-service 761 standards have been met, a school district that includes 762 relocatables in its inventory of student stations shall include 763 the capacity of such relocatables as provided in s. 764 1013.35(2)(b)2.f. 765 (c) Service areas.-The Legislature recognizes that an essential requirement for a concurrency system is a designation 766 of the area within which the level of service will be measured 767 768 when an application for a residential development permit is 769 reviewed for school concurrency purposes. This delineation is 770 also important for purposes of determining whether the local 771 government has a financially feasible public school capital 772 facilities program for that will provide schools which will 773 achieve and maintain the adopted level-of-service standards. 774 1. In order to balance competing interests, preserve the 775 constitutional concept of uniformity, and avoid disruption of 776 existing educational and growth management processes, local 777 governments are encouraged to initially apply school concurrency 778 to development only on a districtwide basis so that a concurrency determination for a specific development is will be 779 780 based upon the availability of school capacity districtwide. To 781 ensure that development is coordinated with schools having 782 available capacity, within 5 years after adoption of school 783 concurrency, local governments shall apply school concurrency on

20092148c1

### Page 27 of 68

578-03342-09 20092148c1 784 a less than districtwide basis, such as using school attendance 785 zones or concurrency service areas, as provided in subparagraph 786 2. 787 2. For local governments applying school concurrency on a 788 less than districtwide basis, such as utilizing school 789 attendance zones or larger school concurrency service areas, 790 local governments and school boards shall have the burden of 791 demonstrating to demonstrate that the use utilization of school 792 capacity is maximized to the greatest extent possible in the 793 comprehensive plan and amendment, taking into account 794 transportation costs and court-approved desegregation plans, as 795 well as other factors. In addition, in order to achieve 796 concurrency within the service area boundaries selected by local 797 governments and school boards, the service area boundaries, 798 together with the standards for establishing those boundaries, 799 shall be identified and included as supporting data and analysis 800 for the comprehensive plan. 801 3. Where school capacity is available on a districtwide 802 basis but school concurrency is applied on a less than 803 districtwide basis in the form of concurrency service areas, if 804 the adopted level-of-service standard cannot be met in a 805 particular service area as applied to an application for a 806 development permit and if the needed capacity for the particular 807 service area is available in one or more contiguous service 808 areas, as adopted by the local government, then the local 809 government may not deny an application for site plan or final

810 subdivision approval or the functional equivalent for a 811 development or phase of a development on the basis of school 812 concurrency, and if issued, development impacts shall be shifted

### Page 28 of 68

578-03342-09

20092148c1

813 to contiguous service areas with schools having available 814 capacity.

815 (d) Financial feasibility.-The Legislature recognizes that 816 financial feasibility is an important issue because the premise 817 of concurrency is that the public facilities will be provided in 818 order to achieve and maintain the adopted level-of-service 819 standard. This part and chapter 9J-5, Florida Administrative 820 Code, contain specific standards for determining to determine 821 the financial feasibility of capital programs. These standards 822 were adopted to make concurrency more predictable and local 82.3 governments more accountable.

824 1. A comprehensive plan amendment seeking to impose school 825 concurrency must shall contain appropriate amendments to the 826 capital improvements element of the comprehensive plan, consistent with the requirements of s. 163.3177(3) and rule 9J-827 828 5.016, Florida Administrative Code. The capital improvements 829 element must shall set forth a financially feasible public 830 school capital facilities program, established in conjunction 831 with the school board, that demonstrates that the adopted levelof-service standards will be achieved and maintained. 832

2. Such amendments <u>to the capital improvements element must</u> shall demonstrate that the public school capital facilities program meets all of the financial feasibility standards of this part and chapter 9J-5, Florida Administrative Code, that apply to capital programs which provide the basis for mandatory concurrency on other public facilities and services.

3. <u>If When</u> the financial feasibility of a public school
capital facilities program is evaluated by the state land
planning agency for purposes of a compliance determination, the

### Page 29 of 68

578-03342-09 20092148c1 842 evaluation must shall be based upon the service areas selected 843 by the local governments and school board. 844 (e) Availability standard.-Consistent with the public 845 welfare, and except as otherwise provided in this subsection, 846 public school facilities that are needed to serve new 847 residential development shall be in place or under actual 848 construction within 3 years after the issuance of final 849 subdivision or site plan approval, or the functional equivalent. 850 A local government may not deny an application for site plan, 851 final subdivision approval, or the functional equivalent for a 852 development or phase of a development authorizing residential 853 development for failure to achieve and maintain the level-of-854 service standard for public school capacity in a local school 855 concurrency management system where adequate school facilities 856 will be in place or under actual construction within 3 years 857 after the issuance of final subdivision or site plan approval, 858 or the functional equivalent. Any mitigation that is required of 859 a developer must be limited to ensure that a development 860 mitigates its own impact on public school facilities; however, 861 such developer is not responsible for the additional cost of 862 reducing or eliminating backlogs or addressing class size 863 reduction. School concurrency is satisfied if the developer 864 executes a legally binding commitment to provide mitigation 865 proportionate to the demand for public school facilities to be 866 created by actual development of the property, including, but 867 not limited to, the options described in subparagraph 1. Options for proportionate-share mitigation of impacts on public school 868 869 facilities must be established in the public school facilities 870 element and the interlocal agreement pursuant to s. 163.31777.

#### Page 30 of 68

578-03342-09 20092148c1 871 1. Appropriate mitigation options include the contribution 872 of land; the construction, expansion, or payment for land 873 acquisition or construction of a public school facility; the 874 construction of a charter school that complies with the life safety requirements in s. 1002.33(18)(f); or the creation of 875 876 mitigation banking based on the construction of a public school 877 facility in exchange for the right to sell capacity credits. 878 Such options must include execution by the applicant and the 879 local government of a development agreement that constitutes a 880 legally binding commitment to pay proportionate-share mitigation 881 for the additional residential units approved by the local 882 government in a development order and actually developed on the property, taking into account residential density allowed on the 883 884 property prior to the plan amendment that increased the overall 885 residential density. The district school board must be a party 886 to such an agreement. As a condition of its entry into such a 887 development agreement, the local government may require the 888 landowner to agree to continuing renewal of the agreement upon 889 its expiration. 890 2. If the education facilities plan and the public

891 educational facilities element authorize a contribution of land; 892 the construction, expansion, or payment for land acquisition; or 893 the construction or expansion of a public school facility, or a 894 portion thereof; or the construction of a charter school that 895 complies with the life safety requirements in s. 1002.33(18)(f), 896 as proportionate-share mitigation, the local government shall 897 credit such a contribution, construction, expansion, or payment 898 toward any other impact fee or exaction imposed by local 899 ordinance for the same need, on a dollar-for-dollar basis at

#### Page 31 of 68

	578-03342-09 20092148c1
900	fair market value. For proportionate-share calculations, the
901	percentage of relocatables, as provided in s. 1013.35(2)(b)2.f.,
902	which are used by a school district shall be considered in
903	determining the average cost of a student station.
904	3. Any proportionate-share mitigation must be directed by
905	the school board toward a school capacity improvement identified
906	in a financially feasible 5-year district work plan that
907	satisfies the demands created by the development in accordance
908	with a binding developer's agreement.
909	4. If a development is precluded from commencing because
910	there is inadequate classroom capacity to mitigate the impacts
911	of the development, the development may nevertheless commence if
912	there are accelerated facilities in an approved capital
913	improvement element scheduled for construction in year four or
914	later of such plan which, when built, will mitigate the proposed
915	development, or if such accelerated facilities will be in the
916	next annual update of the capital facilities element, the
917	developer enters into a binding, financially guaranteed
918	agreement with the school district to construct an accelerated
919	facility within the first 3 years of an approved capital
920	improvement plan, and the cost of the school facility is equal
921	to or greater than the development's proportionate share. When
922	the completed school facility is conveyed to the school
923	district, the developer shall receive impact fee credits usable
924	within the zone where the facility is constructed or any
925	attendance zone contiguous with or adjacent to the zone where
926	the facility is constructed.
927	5. This paragraph does not limit the authority of a local

928 government to deny a development permit or its functional

# Page 32 of 68

578-03342-09 20092148c1 929 equivalent pursuant to its home rule regulatory powers, except 930 as provided in this part. 931 (f) Intergovernmental coordination.-1. When establishing concurrency requirements for public 932 933 schools, a local government shall satisfy the requirements for 934 intergovernmental coordination set forth in s. 163.3177(6)(h)1. 935 and 2., except that a municipality is not required to be a 936 signatory to the interlocal agreement required by ss. 937 163.3177(6)(h)2. and 163.31777(6), as a prerequisite for imposition of school concurrency, and as a nonsignatory, shall 938 939 not participate in the adopted local school concurrency system, 940 if the municipality meets all of the following criteria for having no significant impact on school attendance: 941 a. The municipality has issued development orders for fewer 942 943 than 50 residential dwelling units during the preceding 5 years, 944 or the municipality has generated fewer than 25 additional 945 public school students during the preceding 5 years. 946 b. The municipality has not annexed new land during the preceding 5 years in land use categories which permit 947 residential uses that will affect school attendance rates. 948 c. The municipality has no public schools located within 949 950 its boundaries. 951 d. At least 80 percent of the developable land within the 952 boundaries of the municipality has been built upon. 953 2. A municipality which qualifies as having no significant 954 impact on school attendance pursuant to the criteria of 955 subparagraph 1. must review and determine at the time of its 956 evaluation and appraisal report pursuant to s. 163.3191 whether 957 it continues to meet the criteria pursuant to s. 163.31777(6).

#### Page 33 of 68

578-03342-09 20092148c1 958 If the municipality determines that it no longer meets the 959 criteria, it must adopt appropriate school concurrency goals, 960 objectives, and policies in its plan amendments based on the 961 evaluation and appraisal report, and enter into the existing 962 interlocal agreement required by ss. 163.3177(6)(h)2. and 963 163.31777, in order to fully participate in the school 964 concurrency system. If such a municipality fails to do so, it 965 will be subject to the enforcement provisions of s. 163.3191. 966 (g) Interlocal agreement for school concurrency.-When 967 establishing concurrency requirements for public schools, a 968 local government must enter into an interlocal agreement that 969 satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and 970 163.31777 and the requirements of this subsection. The 971 interlocal agreement shall acknowledge both the school board's 972 constitutional and statutory obligations to provide a uniform 973 system of free public schools on a countywide basis, and the 974 land use authority of local governments, including their 975 authority to approve or deny comprehensive plan amendments and 976 development orders. The interlocal agreement shall be submitted 977 to the state land planning agency by the local government as a 978 part of the compliance review, along with the other necessary 979 amendments to the comprehensive plan required by this part. In 980 addition to the requirements of ss. 163.3177(6)(h) and 981 163.31777, the interlocal agreement shall meet the following 982 requirements:

983 1. Establish the mechanisms for coordinating the 984 development, adoption, and amendment of each local government's 985 public school facilities element with each other and the plans 986 of the school board to ensure a uniform districtwide school

### Page 34 of 68

```
578-03342-09
                                                              20092148c1
 987
      concurrency system.
 988
           2. Establish a process for the development of siting
 989
      criteria which encourages the location of public schools
      proximate to urban residential areas to the extent possible and
 990
 991
      seeks to collocate schools with other public facilities such as
 992
      parks, libraries, and community centers to the extent possible.
 993
           3. Specify uniform, districtwide level-of-service standards
 994
      for public schools of the same type and the process for
 995
      modifying the adopted level-of-service standards.
 996
           4. Establish a process for the preparation, amendment, and
 997
      joint approval by each local government and the school board of
 998
      a public school capital facilities program which is financially
 999
      feasible, and a process and schedule for incorporation of the
1000
      public school capital facilities program into the local
1001
      government comprehensive plans on an annual basis.
1002
           5. Define the geographic application of school concurrency.
1003
      If school concurrency is to be applied on a less than
1004
      districtwide basis in the form of concurrency service areas, the
1005
      agreement shall establish criteria and standards for the
1006
      establishment and modification of school concurrency service
1007
      areas. The agreement shall also establish a process and schedule
1008
      for the mandatory incorporation of the school concurrency
1009
      service areas and the criteria and standards for establishment
1010
      of the service areas into the local government comprehensive
      plans. The agreement shall ensure maximum utilization of school
1011
1012
      capacity, taking into account transportation costs and court-
1013
      approved desegregation plans, as well as other factors. The
1014
      agreement shall also ensure the achievement and maintenance of
1015
      the adopted level-of-service standards for the geographic area
```

#### Page 35 of 68

578-03342-09 20092148c1 1016 of application throughout the 5 years covered by the public 1017 school capital facilities plan and thereafter by adding a new 1018 fifth year during the annual update. 1019 6. Establish a uniform districtwide procedure for 1020 implementing school concurrency which provides for: 1021 a. The evaluation of development applications for 1022 compliance with school concurrency requirements, including 1023 information provided by the school board on affected schools, 1024 impact on levels of service, and programmed improvements for 1025 affected schools and any options to provide sufficient capacity; b. An opportunity for the school board to review and 1026 1027 comment on the effect of comprehensive plan amendments and 1028 rezonings on the public school facilities plan; and 1029 c. The monitoring and evaluation of the school concurrency 1030 system. 1031 7. Include provisions relating to amendment of the 1032 agreement. 8. A process and uniform methodology for determining 1033 1034 proportionate-share mitigation pursuant to subparagraph (e)1. 1035 (h) Local government authority.-This subsection does not 1036 limit the authority of a local government to grant or deny a development permit or its functional equivalent prior to the 1037 1038 implementation of school concurrency. 1039 (15) (a) Multimodal transportation districts may be 1040 established under a local government comprehensive plan in areas 1041 delineated on the future land use map for which the local 1042 comprehensive plan assigns secondary priority to vehicle 1043 mobility and primary priority to assuring a safe, comfortable, 1044 and attractive pedestrian environment, with convenient

#### Page 36 of 68
578-03342-09 20092148c1 1045 interconnection to transit. Such districts must incorporate 1046 community design features that will reduce the number of 1047 automobile trips or vehicle miles of travel and will support an 1048 integrated, multimodal transportation system. Prior to the 1049 designation of multimodal transportation districts, the 1050 Department of Transportation shall be consulted by the local 1051 government to assess the impact that the proposed multimodal 1052 district area is expected to have on the adopted level-of-1053 service standards established for Strategic Intermodal System 1054 facilities, as defined in s. 339.64, and roadway facilities 1055 funded in accordance with s. 339.2819. Further, the local 1056 government shall, in cooperation with the Department of 1057 Transportation, develop a plan to mitigate any impacts to the 1058 Strategic Intermodal System, including the development of a 1059 long-term concurrency management system pursuant to subsection 1060 (9) and s. 163.3177(3)(d). Multimodal transportation districts 1061 existing prior to July 1, 2005, shall meet, at a minimum, the 1062 provisions of this section by July 1, 2006, or at the time of 1063 the comprehensive plan update pursuant to the evaluation and 1064 appraisal report, whichever occurs last.

1065 (b) Community design elements of such a district include: a 1066 complementary mix and range of land uses, including educational, 1067 recreational, and cultural uses; interconnected networks of 1068 streets designed to encourage walking and bicycling, with 1069 traffic-calming where desirable; appropriate densities and 1070 intensities of use within walking distance of transit stops; 1071 daily activities within walking distance of residences, allowing 1072 independence to persons who do not drive; public uses, streets, 1073 and squares that are safe, comfortable, and attractive for the

### Page 37 of 68

578-03342-09 20092148c1 1074 pedestrian, with adjoining buildings open to the street and with 1075 parking not interfering with pedestrian, transit, automobile, 1076 and truck travel modes.

1077 (c) Local governments may establish multimodal level-of-1078 service standards that rely primarily on nonvehicular modes of 1079 transportation within the district, when justified by an 1080 analysis demonstrating that the existing and planned community 1081 design will provide an adequate level of mobility within the 1082 district based upon professionally accepted multimodal level-of-1083 service methodologies. The analysis must also demonstrate that 1084 the capital improvements required to promote community design 1085 are financially feasible over the development or redevelopment 1086 timeframe for the district and that community design features 1087 within the district provide convenient interconnection for a 1088 multimodal transportation system. Local governments may issue 1089 development permits in reliance upon all planned community 1090 design capital improvements that are financially feasible over 1091 the development or redevelopment timeframe for the district, 1092 without regard to the period of time between development or 1093 redevelopment and the scheduled construction of the capital 1094 improvements. A determination of financial feasibility shall be 1095 based upon currently available funding or funding sources that 1096 could reasonably be expected to become available over the 1097 planning period.

(d) Local governments may reduce impact fees or local access fees for development within multimodal transportation districts based on the reduction of vehicle trips per household or vehicle miles of travel expected from the development pattern planned for the district.

### Page 38 of 68

578-03342-09

20092148c1

(e) By December 1, 2007, The Department of Transportation, in consultation with the state land planning agency and interested local governments, may designate a study area for conducting a pilot project to determine the benefits of and barriers to establishing a regional multimodal transportation concurrency district that extends over more than one local government jurisdiction. If designated:

1110 1. The study area must be in a county that has a population 1111 of at least 1,000 persons per square mile, be within an urban 1112 service area, and have the consent of the local governments 1113 within the study area. The Department of Transportation and the 1114 state land planning agency shall provide technical assistance.

1115 2. The local governments within the study area and the 1116 Department of Transportation, in consultation with the state 1117 land planning agency, shall cooperatively create a multimodal 1118 transportation plan that meets the requirements of this section. 1119 The multimodal transportation plan must include viable local 1120 funding options and incorporate community design features, 1121 including a range of mixed land uses and densities and 1122 intensities, which will reduce the number of automobile trips or 1123 vehicle miles of travel while supporting an integrated, 1124 multimodal transportation system.

1125 3. To effectuate the multimodal transportation concurrency 1126 district, participating local governments may adopt appropriate 1127 comprehensive plan amendments.

1128 4. The Department of Transportation, in consultation with 1129 the state land planning agency, shall submit a report by March 1130 1, 2009, to the Governor, the President of the Senate, and the 1131 Speaker of the House of Representatives on the status of the

### Page 39 of 68

578-03342-09 20092148c1 1132 pilot project. The report must identify any factors that support 1133 or limit the creation and success of a regional multimodal 1134 transportation district including intergovernmental 1135 coordination. 1136 (f) The state land planning agency may designate up to five 1137 local governments for participation in the Urban Placemaking 1138 Initiative Pilot Project Program. The purpose of the pilot 1139 project program is to assist local communities in redeveloping 1140 primarily single-use suburban areas that surround strategic 1141 corridors and crossroads and to create livable and sustainable 1142 communities that have a sense of place. The Legislature 1143 recognizes that the form of existing development patterns and 1144 strict application of transportation concurrency requirements 1145 create obstacles to such redevelopment. Therefore, the 1146 Legislature finds that the pilot project program will further 1147 the ability of the communities to cultivate mixed-use and form-1148 based communities that integrate all modes of transportation. 1149 The pilot project program shall provide an alternative 1150 regulatory framework that allows for the creation of a 1151 multimodal concurrency district that over the planning time 1152 period allows pilot project communities to incrementally realize 1153 the goals of the redevelopment area by guiding redevelopment of 1154 parcels and cultivating multimodal development in targeted 1155 transitional suburban areas. The Department of Transportation 1156 shall provide technical support to the state land planning 1157 agency and the department. The state land planning agency shall 1158 provide technical assistance to the local governments in their 1159 implementation of the pilot project program. 1160 1. The pilot project communities must have a county

### Page 40 of 68

578-03342-09 20092148c1 1161 population of at least 350,000, be able to demonstrate an 1162 ability to administer the pilot project, and have appropriate potential redevelopment areas suitable for the pilot project. 1163 1164 2. Each pilot project community shall designate the 1165 criteria for the designation of urban placemaking redevelopment 1166 areas in the future land use element of its local comprehensive 1167 plans. Such redevelopment areas must be located within an 1168 adopted urban service boundary or its functional equivalent. 1169 Each pilot project community shall also adopt local 1170 comprehensive plan amendments establishing criteria for the 1171 development of the urban placemaking areas which include land 1172 use and transportation strategies, such as the community design 1173 elements provided in paragraph (c). 1174 3. A pilot project community shall provide a process in 1175 which the public may participate in the implementation of the 1176 project. Such participation must provide an opportunity to 1177 coordinate the community's vision, public interest, and the 1178 development goals for developments located within the urban 1179 placemaking redevelopment areas. 1180 4. Each pilot project community may assign transportation 1181 concurrency or trip-generation credits and impact fee exemptions 1182 or reductions and establish concurrency exceptions for 1183 developments that meet the adopted local comprehensive plan 1184 criteria for urban placemaking redevelopment areas. Paragraph 1185 (c) applies to designated urban placemaking redevelopment areas. 1186 5. The state land planning agency shall submit a report by 1187 March 1, 2011, to the Governor, the President of the Senate, and 1188 the Speaker of the House of Representatives on the status of 1189 each approved pilot project community. The report must identify

### Page 41 of 68

	578-03342-09 20092148c1
1190	factors that indicate whether the pilot project program has
1191	demonstrated any success in urban placemaking and redevelopment
1192	initiatives and whether the pilot project should be expanded for
1193	use by other local governments.
1194	(18) The costs of mitigation for concurrency impacts shall
1195	be distributed to all affected jurisdictions by the local
1196	government having jurisdiction over project or development
1197	approval. Distribution shall be proportionate to the percentage
1198	of the total concurrency mitigation costs incurred by an
1199	affected jurisdiction.
1200	Section 4. Subsections (3) and (4), paragraphs (a) and (d)
1201	of subsection (6), paragraph (a) of subsection (7), paragraphs
1202	(b) and (c) of subsection (15), and subsection (17) of section
1203	163.3184, Florida Statutes, are amended to read:
1204	163.3184 Process for adoption of comprehensive plan or plan
1205	amendment
1206	(3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR
1207	AMENDMENT
1208	(a) Before filing an application for a future land use map
1209	amendment that applies to 50 acres or more, the applicant must
1210	conduct a neighborhood meeting to present, discuss, and solicit
1211	public comment on the proposed amendment. Such meeting shall be
1212	conducted at least 30 days but no more than 60 days before the
1213	application for the amendment is filed with the local
1214	government. At a minimum, the meeting shall be noticed and
1215	conducted in accordance with each of the following requirements:
1216	1. Notice of the meeting shall be:
1217	a. Mailed at least 10 days but no more than 14 days before
1218	the date of the meeting to all property owners owning property

# Page 42 of 68

	578-03342-09 20092148c1
1219	within 500 feet of the property subject to the proposed
1220	amendment, according to information maintained by the county tax
1221	assessor. Such information shall conclusively establish the
1222	required recipients;
1223	b. Published in accordance with ss. 125.66(4)(b)2. and
1224	166.041(3)(c)2.b.;
1225	c. Posted on the jurisdiction's website, if available; and
1226	d. Mailed to all persons on the list of homeowners' or
1227	condominium associations maintained by the jurisdiction, if any.
1228	2. The meeting shall be conducted at an accessible and
1229	convenient location.
1230	3. A sign-in list of all attendees at each meeting must be
1231	maintained.
1232	
1233	An application for a future land use map amendment that is
1234	subject to this paragraph shall include a written certification
1235	or verification that the first meeting has been noticed and
1236	conducted in accordance with this section.
1237	(b) At least 15 days but no more than 45 days before the
1238	local governing body's scheduled adoption hearing, the applicant
1239	for a future land use map amendment that applies to 50 acres or
1240	more shall conduct a second noticed community or neighborhood
1241	meeting for the purpose of presenting and discussing the map
1242	amendment application, including any changes made to the
1243	proposed amendment following the first community or neighborhood
1244	meeting. Notice by United States mail at least 10 days but no
1245	more than 14 days before the meeting is required only for
1246	persons who signed in at the preapplication meeting and persons
1247	whose names are on the sign-in sheet from the transmittal

# Page 43 of 68

I	578-03342-09 20092148c1
1248	hearing conducted pursuant to paragraph (15)(c). Otherwise,
1249	notice shall be given by newspaper advertisement in accordance
1250	with ss. 125.66(4)(b)2. and 166.041(3)(c)2.b. Before the
1251	adoption hearing, the applicant shall file with the local
1252	government a written certification or verification that the
1253	second meeting has been noticed and conducted in accordance with
1254	this section.
1255	(c) Before filing an application for a future land use map
1256	amendment that applies to more than 10 acres but less than 50
1257	acres, the applicant must conduct a community or neighborhood
1258	meeting in compliance with paragraph (a). An application for a
1259	future land use map amendment that is subject to this paragraph
1260	shall include a written certification or verification that the
1261	first meeting has been noticed and conducted in accordance with
1262	this section. At least 15 days but no more than 45 days before
1263	the local governing body's scheduled adoption hearing, the
1264	applicant for a future land use map amendment that applies to
1265	more than 10 acres but less than 50 acres is encouraged to hold
1266	a second meeting using the provisions in paragraph (b).
1267	(d) The requirement for neighborhood meetings as provided
1268	in this subsection does not apply to small-scale amendments as
1269	defined in s. 163.3187(2)(d) unless a local government, by
1270	ordinance, adopts a procedure for holding a neighborhood meeting
1271	as part of the small-scale amendment process; however, more than
1272	one meeting may not be required.
1273	(e) <del>(a)</del> Each local governing body shall transmit the

1275 (e) (a) Each local governing body shall transmit the 1274 complete proposed comprehensive plan or plan amendment to the 1275 state land planning agency, the appropriate regional planning 1276 council and water management district, the Department of

## Page 44 of 68

578-03342-09

20092148c1

1277 Environmental Protection, the Department of State, and the 1278 Department of Transportation, and, in the case of municipal 1279 plans, to the appropriate county, and, in the case of county 1280 plans, to the Fish and Wildlife Conservation Commission and the 1281 Department of Agriculture and Consumer Services, immediately 1282 following a public hearing pursuant to subsection (15) as 1283 specified in the state land planning agency's procedural rules. 1284 The local governing body shall also transmit a copy of the 1285 complete proposed comprehensive plan or plan amendment to any 1286 other unit of local government or government agency in the state 1287 that has filed a written request with the governing body for the 1288 plan or plan amendment. The local government may request a 1289 review by the state land planning agency pursuant to subsection 1290 (6) at the time of the transmittal of an amendment.

1291 (f) (b) A local governing body shall not transmit portions 1292 of a plan or plan amendment unless it has previously provided to 1293 all state agencies designated by the state land planning agency 1294 a complete copy of its adopted comprehensive plan pursuant to 1295 subsection (7) and as specified in the agency's procedural 1296 rules. In the case of comprehensive plan amendments, the local 1297 governing body shall transmit to the state land planning agency, 1298 the appropriate regional planning council and water management 1299 district, the Department of Environmental Protection, the 1300 Department of State, and the Department of Transportation, and, 1301 in the case of municipal plans, to the appropriate county and, 1302 in the case of county plans, to the Fish and Wildlife 1303 Conservation Commission and the Department of Agriculture and 1304 Consumer Services the materials specified in the state land 1305 planning agency's procedural rules and, in cases in which the

### Page 45 of 68

578-03342-09 20092148c1 1306 plan amendment is a result of an evaluation and appraisal report 1307 adopted pursuant to s. 163.3191, a copy of the evaluation and 1308 appraisal report. Local governing bodies shall consolidate all 1309 proposed plan amendments into a single submission for each of 1310 the two plan amendment adoption dates during the calendar year 1311 pursuant to s. 163.3187. 1312 (g) (c) A local government may adopt a proposed plan 1313 amendment previously transmitted pursuant to this subsection, 1314 unless review is requested or otherwise initiated pursuant to 1315 subsection (6). 1316 (h) (d) In cases in which a local government transmits 1317 multiple individual amendments that can be clearly and legally 1318 separated and distinguished for the purpose of determining 1319 whether to review the proposed amendment, and the state land 1320 planning agency elects to review several or a portion of the 1321 amendments and the local government chooses to immediately adopt 1322 the remaining amendments not reviewed, the amendments 1323 immediately adopted and any reviewed amendments that the local 1324 government subsequently adopts together constitute one amendment 1325 cycle in accordance with s. 163.3187(1). 1326 1327 Paragraphs (a)-(d) apply to applications for a map amendment 1328 filed after January 1, 2011. 1329 (4) INTERGOVERNMENTAL REVIEW.-The governmental agencies

1329 (4) INTERGOVERNMENTAL REVIEW.-The governmental agencies 1330 specified in paragraph (3)(e) (3)(a) shall provide comments to 1331 the state land planning agency within 30 days after receipt by 1332 the state land planning agency of the complete proposed plan 1333 amendment. If the plan or plan amendment includes or relates to 1334 the public school facilities element pursuant to s.

## Page 46 of 68

578-03342-09 20092148c1 1335 163.3177(12), the state land planning agency shall submit a copy 1336 to the Office of Educational Facilities of the Commissioner of Education for review and comment. The appropriate regional 1337 1338 planning council shall also provide its written comments to the 1339 state land planning agency within 45 30 days after receipt by 1340 the state land planning agency of the complete proposed plan 1341 amendment and shall specify any objections, recommendations for 1342 modifications, and comments of any other regional agencies to 1343 which the regional planning council may have referred the 1344 proposed plan amendment. Written comments submitted by the 1345 public within 30 days after notice of transmittal by the local 1346 government of the proposed plan amendment will be considered as 1347 if submitted by governmental agencies. All written agency and 1348 public comments must be made part of the file maintained under 1349 subsection (2).

1350

(6) STATE LAND PLANNING AGENCY REVIEW.-

1351 (a) The state land planning agency shall review a proposed 1352 plan amendment upon request of a regional planning council, 1353 affected person, or local government transmitting the plan 1354 amendment. The request from the regional planning council or 1355 affected person must be received within 45 30 days after 1356 transmittal of the proposed plan amendment pursuant to 1357 subsection (3). A regional planning council or affected person requesting a review shall do so by submitting a written request 1358 1359 to the agency with a notice of the request to the local 1360 government and any other person who has requested notice.

(d) The state land planning agency review shall identify
all written communications with the agency regarding the
proposed plan amendment. If the state land planning agency does

### Page 47 of 68

578-03342-09 20092148c1 not issue such a review, it shall identify in writing to the 1364 1365 local government all written communications received 45 30 days after transmittal. The written identification must include a 1366 1367 list of all documents received or generated by the agency, which 1368 list must be of sufficient specificity to enable the documents 1369 to be identified and copies requested, if desired, and the name 1370 of the person to be contacted to request copies of any 1371 identified document. The list of documents must be made a part 1372 of the public records of the state land planning agency. 1373 (7) LOCAL GOVERNMENT REVIEW OF COMMENTS; ADOPTION OF PLAN 1374 OR AMENDMENTS AND TRANSMITTAL.-1375 (a) The local government shall review the written comments 1376 submitted to it by the state land planning agency, and any other 1377 person, agency, or government. Any comments, recommendations, or 1378 objections and any reply to them are shall be public documents, 1379 a part of the permanent record in the matter, and admissible in 1380 any proceeding in which the comprehensive plan or plan amendment 1381 may be at issue. The local government, upon receipt of written 1382 comments from the state land planning agency, shall have 120 1383 days to adopt, or adopt with changes, the proposed comprehensive 1384 plan or s. 163.3191 plan amendments. In the case of 1385 comprehensive plan amendments other than those proposed pursuant to s. 163.3191, the local government shall have 60 days to adopt 1386 1387 the amendment, adopt the amendment with changes, or determine 1388 that it will not adopt the amendment. The adoption of the 1389 proposed plan or plan amendment or the determination not to 1390 adopt a plan amendment, other than a plan amendment proposed 1391 pursuant to s. 163.3191, shall be made in the course of a public 1392 hearing pursuant to subsection (15). If a local government fails

#### Page 48 of 68

	578-03342-09 20092148c1
1393	to adopt the comprehensive plan or plan amendment within the
1394	period set forth in this subsection, the plan or plan amendment
1395	shall be deemed abandoned and may not be considered until the
1396	next available amendment cycle pursuant to this section and s.
1397	163.3187. However, before the period expires, if an applicant
1398	certifies in writing to the state land planning agency that the
1399	applicant is proceeding in good faith to address the items
1400	raised in the agency report issued pursuant to paragraph (6)(f)
1401	or agency comments issued pursuant to s. 163.32465(4), and such
1402	certification specifically identifies the items being addressed,
1403	the state land planning agency may grant one or more extensions,
1404	which may not exceed a total of 360 days after the date on which
1405	the agency report or comments is issued, and if the request is
1406	justified by good and sufficient cause, as determined by the
1407	agency. If any such extension is pending, the applicant shall
1408	file with the local government and state land planning agency a
1409	status report every 60 days specifically identifying the items
1410	being addressed and the manner in which such items are being
1411	addressed. The local government shall transmit the complete
1412	adopted comprehensive plan or plan amendment, including the
1413	names and addresses of persons compiled pursuant to paragraph
1414	(15)(c), to the state land planning agency as specified in the
1415	agency's procedural rules within 10 working days after adoption.
1416	The local governing body shall also transmit a copy of the
1417	adopted comprehensive plan or plan amendment to the regional
1418	planning agency and to any other unit of local government or
1419	governmental agency in the state that has filed a written
1420	request with the governing body for a copy of the plan or plan
1421	amendment.

# Page 49 of 68

```
578-03342-09
                                                              20092148c1
1422
            (15) PUBLIC HEARINGS.-
1423
            (b) The local governing body shall hold at least two
1424
      advertised public hearings on the proposed comprehensive plan or
1425
      plan amendment as follows:
           1. The first public hearing shall be held at the
1426
1427
      transmittal stage pursuant to subsection (3). It shall be held
1428
      on a weekday at least 7 days after the day that the first
1429
      advertisement is published.
1430
           2. The second public hearing shall be held at the adoption
1431
      stage pursuant to subsection (7). It shall be held on a weekday
      at least 5 days after the day that the second advertisement is
1432
1433
      published. The comprehensive plan or plan amendment to be
1434
      considered for adoption must be made available to the public at
1435
      least 5 days before the date of the hearing and must be posted
1436
      at least 5 days before the date of the hearing on the local
1437
      government's Internet website, if one is maintained. The
1438
      proposed comprehensive plan amendment may not be altered during
1439
      the 5 days before the hearing if such alteration increases the
      permissible density, intensity, or height, or decreases the
1440
1441
      minimum buffers, setbacks, or open space. If the amendment is
1442
      altered in this manner during the 5-day period or at the public
1443
      hearing, the hearing shall be continued to the next meeting of
      the local governing body. As part of the adoption package, the
1444
1445
      local government shall certify in writing to the state land
1446
      planning agency that it has complied with this paragraph.
1447
```

(c) The local government shall provide a sign-in form at the transmittal hearing and at the adoption hearing for persons to provide their names and mailing <u>and electronic</u> addresses. The sign-in form must advise that any person providing the requested

## Page 50 of 68

578-03342-09 20092148c1 1451 information will receive a courtesy informational statement 1452 concerning publications of the state land planning agency's 1453 notice of intent. The local government shall add to the sign-in 1454 form the name and address of any person who submits written 1455 comments concerning the proposed plan or plan amendment during 1456 the time period between the commencement of the transmittal 1457 hearing and the end of the adoption hearing. It is the 1458 responsibility of the person completing the form or providing written comments to accurately, completely, and legibly provide 1459 1460 all information needed in order to receive the courtesy informational statement. 1461

1462 (17) COMMUNITY VISION AND URBAN BOUNDARY PLAN AMENDMENTS.-A 1463 local government that has adopted a community vision and urban 1464 service boundary under s. 163.3177(13) and (14) may adopt a plan 1465 amendment related to map amendments solely to property within an 1466 urban service boundary in the manner described in subsections 1467 (1), (2), (7), (14), (15), and (16) and s. 163.3187(1)(c)1.d. and e., 2., and 3., such that state and regional agency review 1468 1469 is eliminated. The department may not issue an objections, 1470 recommendations, and comments report on proposed plan amendments 1471 or a notice of intent on adopted plan amendments; however, 1472 affected persons, as defined by paragraph (1)(a), may file a petition for administrative review pursuant to the requirements 1473 1474 of s. 163.3187(3)(a) to challenge the compliance of an adopted 1475 plan amendment. This subsection does not apply to any amendment 1476 within an area of critical state concern, to any amendment that 1477 increases residential densities allowable in high-hazard coastal 1478 areas as defined in s. 163.3178(2)(h), or to a text change to 1479 the goals, policies, or objectives of the local government's

### Page 51 of 68

	578-03342-09 20092148c1
1480	comprehensive plan. Amendments submitted under this subsection
1481	are exempt from the limitation on the frequency of plan
1482	amendments in s. 163.3187.
1483	Section 5. Subsection (1), paragraph (c) of subsection (3),
1484	subsection (5), and paragraph (a) of subsection (6) of section
1485	163.3187, Florida Statutes, are amended to read:
1486	163.3187 Amendment of adopted comprehensive plan
1487	(1) Amendments to comprehensive plans adopted pursuant to
1488	this part may be made not more than two times during any
1489	calendar year, except:
1490	(a) <u>Any local government comprehensive plan</u> <del>In the case of</del>
1491	an emergency, comprehensive plan amendments may be made more
1492	often than twice during the calendar year if the additional plan
1493	amendment enacted in case of emergency which receives the
1494	approval of all of the members of the governing body.
1495	"Emergency" means any occurrence or threat thereof whether
1496	accidental or natural, caused by humankind, in war or peace,
1497	which results or may result in substantial injury or harm to the
1498	population or substantial damage to or loss of property or
1499	public funds.
1500	(b) Any local government comprehensive plan amendments
1501	directly related to a proposed development of regional impact,
1502	including changes which have been determined to be substantial
1503	deviations and including Florida Quality Developments pursuant
1504	to s. 380.061, may be initiated by a local planning agency and
1505	considered by the local governing body at the same time as the
1506	application for development approval using the procedures
1507	provided for local plan amendment in this section and applicable

1508 local ordinances, without regard to statutory or local ordinance

## Page 52 of 68

	578-03342-09 20092148c1
1509	limits on the frequency of consideration of amendments to the
1510	local comprehensive plan. Nothing in this subsection shall be
1511	deemed to require favorable consideration of a plan amendment
1512	solely because it is related to a development of regional
1513	impact.
1514	(c) Any Local government comprehensive plan amendments
1515	directly related to proposed small scale development activities
1516	may be approved without regard to statutory limits on the
1517	frequency of consideration of amendments to the local
1518	comprehensive plan. A small scale development amendment may be
1519	adopted only under the following conditions:
1520	1. The proposed amendment involves a use of 10 acres or
1521	fewer and:
1522	a. The cumulative annual effect of the acreage for all
1523	small scale development amendments adopted by the local
1524	government shall not exceed:
1525	(I) A maximum of 120 acres in a local government that
1526	contains areas specifically designated in the local
1527	comprehensive plan for urban infill, urban redevelopment, or
1528	downtown revitalization as defined in s. 163.3164, urban infill
1529	and redevelopment areas designated under s. 163.2517,
1530	transportation concurrency exception areas approved pursuant to
1531	s. 163.3180(5), or regional activity centers and urban central
1532	business districts approved pursuant to s. 380.06(2)(e);
1533	however, amendments under this paragraph may be applied to no
1534	more than 60 acres annually of property outside the designated
1535	areas listed in this sub-sub-subparagraph. Amendments adopted
1536	pursuant to paragraph (k) shall not be counted toward the
1537	acreage limitations for small scale amendments under this

# Page 53 of 68

578-03342-09 20092148c1 1538 paragraph. 1539 (II) A maximum of 80 acres in a local government that does 1540 not contain any of the designated areas set forth in sub-sub-1541 subparagraph (I). 1542 (III) A maximum of 120 acres in a county established 1543 pursuant to s. 9, Art. VIII of the State Constitution. 1544 b. The proposed amendment does not involve the same 1545 property granted a change within the prior 12 months. 1546 c. The proposed amendment does not involve the same owner's 1547 property within 200 feet of property granted a change within the prior 12 months. 1548 1549 d. The proposed amendment does not involve a text change to 1550 the goals, policies, and objectives of the local government's 1551 comprehensive plan, but only proposes a land use change to the 1552 future land use map for a site-specific small scale development 1553 activity. 1554 e. The property that is the subject of the proposed 1555 amendment is not located within an area of critical state 1556 concern, unless the project subject to the proposed amendment 1557 involves the construction of affordable housing units meeting the criteria of s. 420.0004(3), and is located within an area of 1558 1559 critical state concern designated by s. 380.0552 or by the 1560 Administration Commission pursuant to s. 380.05(1). Such 1561 amendment is not subject to the density limitations of sub-1562 subparagraph f., and shall be reviewed by the state land 1563 planning agency for consistency with the principles for guiding 1564 development applicable to the area of critical state concern 1565 where the amendment is located and is shall not become effective 1566 until a final order is issued under s. 380.05(6).

## Page 54 of 68

578-03342-09 20092148c1 1567 f. If the proposed amendment involves a residential land 1568 use, the residential land use has a density of 10 units or less 1569 per acre or the proposed future land use category allows a 1570 maximum residential density of the same or less than the maximum 1571 residential density allowable under the existing future land use 1572 category, except that this limitation does not apply to small 1573 scale amendments involving the construction of affordable 1574 housing units meeting the criteria of s. 420.0004(3) on property 1575 which will be the subject of a land use restriction agreement, 1576 or small scale amendments described in sub-subparagraph 1577 a.(I) that are designated in the local comprehensive plan for 1578 urban infill, urban redevelopment, or downtown revitalization as 1579 defined in s. 163.3164, urban infill and redevelopment areas 1580 designated under s. 163.2517, transportation concurrency 1581 exception areas approved pursuant to s. 163.3180(5), or regional 1582 activity centers and urban central business districts approved 1583 pursuant to s. 380.06(2)(e). 1584 2.a. A local government that proposes to consider a plan

amendment pursuant to this paragraph is not required to comply with the procedures and public notice requirements of s. 1587 163.3184(15)(c) for such plan amendments if the local government complies with the provisions in s. 125.66(4)(a) for a county or in s. 166.041(3)(c) for a municipality. If a request for a plan amendment under this paragraph is initiated by other than the local government, public notice is required.

b. The local government shall send copies of the notice and amendment to the state land planning agency, the regional planning council, and any other person or entity requesting a copy. This information shall also include a statement

### Page 55 of 68

578-03342-09 20092148c1 1596 identifying any property subject to the amendment that is 1597 located within a coastal high-hazard area as identified in the 1598 local comprehensive plan. 1599 3. Small scale development amendments adopted pursuant to 1600 this paragraph require only one public hearing before the 1601 governing board, which shall be an adoption hearing as described 1602 in s. 163.3184(7), and are not subject to the requirements of s. 1603 163.3184(3)-(6) unless the local government elects to have them 1604 subject to those requirements. 1605 4. If the small scale development amendment involves a site 1606 within an area that is designated by the Governor as a rural 1607 area of critical economic concern under s. 288.0656(7) for the 1608 duration of such designation, the 10-acre limit listed in 1609 subparagraph 1. shall be increased by 100 percent to 20 acres. 1610 The local government approving the small scale plan amendment 1611 shall certify to the Office of Tourism, Trade, and Economic 1612 Development that the plan amendment furthers the economic 1613 objectives set forth in the executive order issued under s. 1614 288.0656(7), and the property subject to the plan amendment 1615 shall undergo public review to ensure that all concurrency 1616 requirements and federal, state, and local environmental permit

1617 requirements are met.

(d) Any comprehensive plan amendment required by a
compliance agreement pursuant to s. 163.3184(16) may be approved
without regard to statutory limits on the frequency of adoption
of amendments to the comprehensive plan.

1622 (e) A comprehensive plan amendment for location of a state
 1623 correctional facility. Such an amendment may be made at any time
 1624 and does not count toward the limitation on the frequency of

### Page 56 of 68

578-03342-09

20092148c1

1625 plan amendments.

1626 <u>(e) (f)</u> Any comprehensive plan amendment that changes the 1627 schedule in the capital improvements element, and any amendments 1628 directly related to the schedule, may be made once in a calendar 1629 year on a date different from the two times provided in this 1630 subsection when necessary to coincide with the adoption of the 1631 local government's budget and capital improvements program.

1632 (g) Any local government comprehensive plan amendments 1633 directly related to proposed redevelopment of brownfield areas 1634 designated under s. 376.80 may be approved without regard to 1635 statutory limits on the frequency of consideration of amendments 1636 to the local comprehensive plan.

1637 <u>(f) (h)</u> Any comprehensive plan amendments for port 1638 transportation facilities and projects that are eligible for 1639 funding by the Florida Seaport Transportation and Economic 1640 Development Council pursuant to s. 311.07.

1641 (i) A comprehensive plan amendment for the purpose of 1642 designating an urban infill and redevelopment area under s. 1643 163.2517 may be approved without regard to the statutory limits 1644 on the frequency of amendments to the comprehensive plan.

1645 (g) (j) Any comprehensive plan amendment to establish public 1646 school concurrency pursuant to s. 163.3180(13), including, but not limited to, adoption of a public school facilities element 1647 1648 pursuant to s. 163.3177(12) and adoption of amendments to the 1649 capital improvements element and intergovernmental coordination 1650 element. In order to ensure the consistency of local government 1651 public school facilities elements within a county, such elements 1652 must shall be prepared and adopted on a similar time schedule. 1653 (k) A local comprehensive plan amendment directly related

### Page 57 of 68

	578-03342-09 20092148c1
1654	to providing transportation improvements to enhance life safety
1655	on Controlled Access Major Arterial Highways identified in the
1656	Florida Intrastate Highway System, in counties as defined in s.
1657	125.011, where such roadways have a high incidence of traffic
1658	accidents resulting in serious injury or death. Any such
1659	amendment shall not include any amendment modifying the
1660	designation on a comprehensive development plan land use map nor
1661	any amendment modifying the allowable densities or intensities
1662	of any land.
1663	(1) A comprehensive plan amendment to adopt a public
1664	educational facilities element pursuant to s. 163.3177(12) and
1665	future land-use-map amendments for school siting may be approved
1666	notwithstanding statutory limits on the frequency of adopting
1667	plan amendments.
1668	(m) A comprehensive plan amendment that addresses criteria
1669	or compatibility of land uses adjacent to or in close proximity
1670	to military installations in a local government's future land
1671	use element does not count toward the limitation on the
1672	frequency of the plan amendments.
1673	(n) Any local government comprehensive plan amendment
1674	establishing or implementing a rural land stewardship area
1675	pursuant to the provisions of s. 163.3177(11)(d).
1676	(o) A comprehensive plan amendment that is submitted by an
1677	area designated by the Governor as a rural area of critical
1678	economic concern under s. 288.0656(7) and that meets the
1679	economic development objectives may be approved without regard
1680	to the statutory limits on the frequency of adoption of
1681	amendments to the comprehensive plan.
1682	(p) Any local government comprehensive plan amendment that

# Page 58 of 68

1	578-03342-09 20092148c1
1683	is consistent with the local housing incentive strategies
1684	identified in s. 420.9076 and authorized by the local
1685	government.
1686	(h) Any local government comprehensive plan amendment
1687	adopted pursuant to a final order issued by the Administration
1688	Commission or the Florida Land and Water Adjudicatory
1689	Commission.
1690	(i) A future land use map amendment within an area
1691	designated by the Governor as a rural area of critical economic
1692	concern under s. 288.0656(7), if the Office of Tourism, Trade,
1693	and Economic Development states in writing that the amendment
1694	supports a regional target industry that is identified in an
1695	economic development plan prepared for one of the economic
1696	development programs identified in s. 288.0656(7).
1697	(j) Any local government comprehensive plan amendment
1698	establishing or implementing a rural land stewardship area
1699	pursuant to s. 163.3177(11)(d) or a sector plan pursuant to s.
1700	<u>163.3245.</u>
1701	(3)
1702	(c) Small scale development amendments shall not become
1703	effective until 31 days after adoption. If challenged within 30
1704	days after adoption, small scale development amendments shall
1705	not become effective until the state land planning agency or the
1706	Administration Commission, respectively, issues a final order
1707	determining that the adopted small scale development amendment
1708	is in compliance. <u>However, a small-scale amendment is not</u>
1709	effective until it has been rendered to the state land planning

1710 agency as required by sub-subparagraph (1) (c) 2.b. and the state

1711 land planning agency has certified to the local government in

## Page 59 of 68

578-03342-09 20092148c1 1712 writing that the amendment qualifies as a small-scale amendment. 1713 (5) Nothing in This part does not is intended to prohibit or limit the authority of local governments to require that a 1714 1715 person requesting an amendment pay some or all of the cost of 1716 public notice. 1717 (6) (a) A No local government may not amend its 1718 comprehensive plan after the date established by the state land 1719 planning agency for adoption of its evaluation and appraisal 1720 report unless it has submitted its report or addendum to the 1721 state land planning agency as prescribed by s. 163.3191, except 1722 for plan amendments described in paragraph (1)(b) or paragraph (1) (f)  $\frac{(1)(h)}{(h)}$ . 1723 1724 Section 6. Paragraph (i) is added to subsection (2) of 1725 section 163.3202, Florida Statutes, to read: 1726 163.3202 Land development regulations.-1727 (2) Local land development regulations shall contain 1728 specific and detailed provisions necessary or desirable to 1729 implement the adopted comprehensive plan and shall as a minimum: 1730 (i) Maintain the existing density of residential properties 1731 or recreational vehicle parks if the properties are intended for 1732 residential use and are located in unincorporated areas that 1733 have sufficient infrastructure, as determined by the local 1734 governing authority. Section 7. Paragraph (b) of subsection (2) of section 1735 1736 163.3217, Florida Statutes, is amended to read: 1737 163.3217 Municipal overlay for municipal incorporation.-1738 (2) PREPARATION, ADOPTION, AND AMENDMENT OF THE MUNICIPAL 1739 OVERLAY.-1740 (b) 1. A municipal overlay shall be adopted as an amendment

## Page 60 of 68

	578-03342-09 20092148c1
1741	to the local government comprehensive plan as prescribed by s.
1742	163.3184.
1743	2. A county may consider the adoption of a municipal
1744	overlay without regard to the provisions of s. 163.3187(1)
1745	regarding the frequency of adoption of amendments to the local
1746	comprehensive plan.
1747	Section 8. Subsection (8) of section 163.340, Florida
1748	Statutes, is amended to read:
1749	163.340 DefinitionsThe following terms, wherever used or
1750	referred to in this part, have the following meanings:
1751	(8) "Blighted area" means an area in which there are a
1752	substantial number of deteriorated, or deteriorating structures,
1753	in which conditions, as indicated by government-maintained
1754	statistics or other studies, are leading to economic distress or
1755	endanger life or property, and in which two or more of the
1756	following factors are present:
1757	(a) Predominance of defective or inadequate street layout,
1758	parking facilities, roadways, bridges, or public transportation
1759	facilities;
1760	(b) Aggregate assessed values of real property in the area
1761	for ad valorem tax purposes have failed to show any appreciable
1762	increase over the 5 years prior to the finding of such
1763	conditions;
1764	(c) Faulty lot layout in relation to size, adequacy,
1765	accessibility, or usefulness;
1766	(d) Unsanitary or unsafe conditions;
1767	(e) Deterioration of site or other improvements;
1768	(f) Inadequate and outdated building density patterns;
1769	(g) Falling lease rates per square foot of office,

# Page 61 of 68

578-03342-09 20092148c1 1770 commercial, or industrial space compared to the remainder of the 1771 county or municipality; 1772 (h) Tax or special assessment delinquency exceeding the 1773 fair value of the land; 1774 (i) Residential and commercial vacancy rates higher in the 1775 area than in the remainder of the county or municipality; 1776 (j) Incidence of crime in the area higher than in the 1777 remainder of the county or municipality; 1778 (k) Fire and emergency medical service calls to the area 1779 proportionately higher than in the remainder of the county or 1780 municipality; 1781 (1) A greater number of violations of the Florida Building 1782 Code in the area than the number of violations recorded in the 1783 remainder of the county or municipality; 1784 (m) Diversity of ownership or defective or unusual 1785 conditions of title which prevent the free alienability of land 1786 within the deteriorated or hazardous area; or 1787 (n) Governmentally owned property with adverse 1788 environmental conditions caused by a public or private entity. 1789 1790 However, the term "blighted area" also means any area in which 1791 at least one of the factors identified in paragraphs (a) through 1792 (n) are present and all taxing authorities subject to s. 1793 163.387(2)(a) agree, either by interlocal agreement or 1794 agreements with the agency or by resolution, that the area is 1795 blighted, or that the area was previously used as a military 1796 facility, is undeveloped, and consists of land that the Federal 1797 Government declared surplus within the preceding 20 years. Such 1798 agreement or resolution shall only determine only that the area

#### Page 62 of 68

578-03342-09 20092148c1 1799 is blighted. For purposes of qualifying for the tax credits 1800 authorized in chapter 220, "blighted area" means an area as defined in this subsection. 1801 1802 Section 9. Subsection (11) of section 171.203, Florida 1803 Statutes, is amended to read: 1804 171.203 Interlocal service boundary agreement.-The 1805 governing body of a county and one or more municipalities or 1806 independent special districts within the county may enter into 1807 an interlocal service boundary agreement under this part. The 1808 governing bodies of a county, a municipality, or an independent special district may develop a process for reaching an 1809 1810 interlocal service boundary agreement which provides for public 1811 participation in a manner that meets or exceeds the requirements 1812 of subsection (13), or the governing bodies may use the process 1813 established in this section. 1814 (11) (a) A municipality that is a party to an interlocal 1815 service boundary agreement that identifies an unincorporated 1816 area for municipal annexation under s. 171.202(11)(a) shall 1817 adopt a municipal service area as an amendment to its 1818 comprehensive plan to address future possible municipal

1819 annexation. The state land planning agency shall review the 1820 amendment for compliance with part II of chapter 163. The 1821 proposed plan amendment must contain:

1822 1823 1. A boundary map of the municipal service area.

2. Population projections for the area.

1824 3. Data and analysis supporting the provision of public1825 facilities for the area.

(b) This part does not authorize the state land planningagency to review, evaluate, determine, approve, or disapprove a

## Page 63 of 68

```
578-03342-09
                                                              20092148c1
1828
      municipal ordinance relating to municipal annexation or
1829
      contraction.
1830
           (c) Any amendment required by paragraph (a) is exempt from
      the twice-per-year limitation under s. 163.3187.
1831
1832
           Section 10. Paragraph (a) of subsection (7) and paragraph
1833
      (1) of subsection (24) of section 380.06, Florida Statutes, are
1834
      amended to read:
           380.06 Developments of regional impact.-
1835
1836
            (7) PREAPPLICATION PROCEDURES.-
1837
            (a) Before filing an application for development approval,
      the developer shall contact the regional planning agency with
1838
1839
      jurisdiction over the proposed development to arrange a
1840
      preapplication conference. Upon the request of the developer or
1841
      the regional planning agency, other affected state and regional
1842
      agencies shall participate in this conference and shall identify
1843
      the types of permits issued by the agencies, the level of
1844
      information required, and the permit issuance procedures as
1845
      applied to the proposed development. The level-of-service
1846
      standards required in the transportation methodology must be the
1847
      same level-of-service standards used to evaluate concurrency in
1848
      accordance with s. 163.3180. The regional planning agency shall
1849
      provide the developer information about the development-of-
1850
      regional-impact process and the use of preapplication
1851
      conferences to identify issues, coordinate appropriate state and
1852
      local agency requirements, and otherwise promote a proper and
1853
      efficient review of the proposed development. If agreement is
1854
      reached regarding assumptions and methodology to be used in the
1855
      application for development approval, the reviewing agencies may
1856
      not subsequently object to those assumptions and methodologies
```

## Page 64 of 68

578-03342-09 20092148c1 1857 unless subsequent changes to the project or information obtained 1858 during the review make those assumptions and methodologies 1859 inappropriate. 1860 (24) STATUTORY EXEMPTIONS.-1861 (1) Any proposed development within an urban service boundary established under s. 163.3177(14) is exempt from the 1862 1863 provisions of this section if the local government having 1864 jurisdiction over the area where the development is proposed has 1865 adopted the urban service boundary, has entered into a binding 1866 agreement with jurisdictions that would be impacted and with the 1867 Department of Transportation regarding the mitigation of impacts 1868 on state and regional transportation facilities, and has adopted 1869 a proportionate share methodology pursuant to s. 163.3180(16). 1870 1871 If a use is exempt from review as a development of regional 1872 impact under paragraphs (a)-(t), but will be part of a larger 1873 project that is subject to review as a development of regional 1874 impact, the impact of the exempt use must be included in the 1875 review of the larger project. 1876 Section 11. Present subsection (19) of section 403.973, 1877 Florida Statutes, is redesignated as subsection (20), and a new 1878 subsection (19) is added to that section, to read: 1879 403.973 Expedited permitting; comprehensive plan 1880 amendments.-1881 (19) It is the intent of the Legislature to encourage and 1882 facilitate the location of businesses in the state that will 1883 create jobs and high wages, diversify the state's economy, and 1884 promote the development of energy saving technologies and other 1885 clean technologies to be used in Florida communities. It is also

### Page 65 of 68

	578-03342-09 20092148c1
1886	the intent of the Legislature to provide incentives in
1887	regulatory process for mixed use projects that are regional
1888	centers for clean technology (RCCT) to accomplish the goals of
1889	this section and meet additional performance criteria for
1890	conservation, reduced energy and water consumption, and other
1891	practices for creating a sustainable community.
1892	(a) In order to qualify for the incentives in this
1893	subsection, a proposed RCCT project must:
1894	1. Create new jobs in development, manufacturing, and
1895	distribution in the clean technology industry including, but not
1896	limited to, energy and fuel saving, alternative energy
1897	production, or carbon reduction technologies. Overall job
1898	creation must be at a minimum ratio of one job for every
1899	household in the project and produce no less than 10,000 jobs
1900	upon completion of the project.
1901	2. Provide at least 25 percent of site-wide demand for
1902	electricity by new renewable energy sources.
1903	3. Use building design and construction techniques and
1904	materials to reduce project-wide energy demand by at least 25
1905	percent compared to 2009 average per capita consumption for the
1906	state.
1907	4. Use conservation and construction techniques and
1908	materials to reduce potable water consumption by at least 25
1909	percent compared to 2009 average per capita consumption for the
1910	state.
1911	5. Have projected per capita carbon emissions at least 25
1912	percent below the 2009 average per capita carbon emissions for
1913	the state.
1914	6. Contain at least 25,000 acres, at least 50 percent of

# Page 66 of 68

	578-03342-09 20092148c1
1915	which will be dedicated to conservation or open space. The
1916	project site must be directly accessible to a crossroad of two
1917	Strategic Intermodal System facilities and may not be located in
1918	a coastal high-hazard area.
1919	7. Be located on a site planned to contain a mix of land
1920	uses, including, at a minimum, 5 million square feet of combined
1921	research and development, industrial uses, and commercial land
1922	uses, and a balanced mix of housing to meet the demands for jobs
1923	and wages created within the project.
1924	8. Be designed to greatly reduce the need for automobile
1925	usage through an intramodal mass transit system, site design,
1926	and other strategies to reduce vehicle miles travelled.
1927	(b) The office must certify a RCCT project as eligible for
1928	the incentives in this subsection within 30 days after receiving
1929	an application that meets the criteria paragraph (a). The
1930	application must be received within 180 days after July 1, 2009,
1931	in order to qualify for this incentive. The recommendation from
1932	the governing body of the county or municipality in which the
1933	project may be located is required in order for the office to
1934	certify that any project is eligible for the expedited review
1935	and incentives under this subsection. The office may decertify a
1936	project that has failed to meet the criteria in this subsection
1937	and the commitments set forth in the application.
1938	(c)1. The office shall direct the creation of regional
1939	permit action teams through a memorandum of agreement as set
1940	forth in subsections (4)-(6). The RCCT project shall be eligible
1941	for the expedited permitting and other incentives provided in
1942	this section.
1943	2. Notwithstanding any other provisions of law,

# Page 67 of 68

	578-03342-09 20092148c1
1944	applications for comprehensive plan amendments received before
1945	June 1, 2009, which are associated with RCCT projects certified
1946	under this subsection, including text amendments that set forth
1947	parameters for establishing a RCCT project map amendment, shall
1948	be processed pursuant to the provisions of s. 163.3187(1)(c) and
1949	(3). The Legislature finds that a project meeting the criteria
1950	for certification under this subsection meets the requirements
1951	for land use allocation need based on population projections,
1952	discouragement of urban sprawl, the provisions of section
1953	163.3177(6)(a) and (11), and implementing rules.
1954	3. Any development projects within the certified project which
1955	are subject to development-of-regional-impact review pursuant to
1956	the applicable provisions of chapter 380 shall be reviewed
1957	pursuant to that chapter and applicable rules. If a RCCT project
1958	qualifies as a development of regional impact, the application
1959	must be submitted within 180 days after the adoption of the
1960	related comprehensive plan amendment. Notwithstanding any other
1961	provisions of law, the state land planning agency may not appeal
1962	a local government development order issued under chapter 380
1963	unless the agency having regulatory authority over the subject
1964	area of the appeal has recommended an appeal.
1965	Section 12. This act shall take effect July 1, 2009.

# Page 68 of 68